



General Assembly

Distr.
GENERAL

A/C.5/45/13
5 October 1990

ORIGINAL: ENGLISH

Forty-fifth session
FIFTH COMMITTEE
Agenda items 118 and 154

PROGRAMME BUDGET FOR THE BIENNIUM 1990-1991

ELECTORAL ASSISTANCE TO HAITI

Programme budget implications of draft resolution A/45/L.2

Statement submitted by the Secretary-General in accordance with rule 153 of the rules of procedure of the General Assembly

A. Requests contained in the draft resolution

1. Under the terms of draft resolution A/45/L.2, the General Assembly,

"Taking note of the letters dated 23 June 1/ and 9 August 1990 2/ from the President of the Provisional Government of the Republic of Haiti to the Secretary-General, in which the President requested assistance from the United Nations in order to achieve the peaceful and efficient development of the coming electoral process,

"...

"[Would request] the Secretary-General, in co-operation with regional organizations and Member States, to provide the broadest possible support to the Government of Haiti in meeting, to the extent possible, the following requests:

"(a) A nucleus of some 50 observers that would arrive in Haiti prior to voter registration and would leave only after the elections;

"(b) Reinforcement of the nucleus at the time of elections and voter registration, bringing the total to a few hundred observers;

"(c) Assistance to the Co-ordinating Committee for the security of the elections, to be provided by two or three advisers;

"(d) Observation of the implementation of the electoral security plans by specialized staff, that is, by observers, the number of whom remains to be determined, with solid experience in the public order field".

B. Activities by which the proposed requests would be implemented

2. Should the General Assembly adopt draft resolution A/45/L.2, the Secretary-General would establish an observer mission to be known as the "United Nations Observer Group for the Verification of Elections in Haiti" (ONUVEH) for the purpose of verifying the elections in Haiti, scheduled for 16 December 1990. The group would operate from early October 1990 until January 1991. The two main phases of the mission would be: (a) from voter registration beginning on 5 October 1990; and (b) the actual election, currently scheduled for 16 December 1990, followed by a run-off election currently scheduled for 13 January 1991.
3. The proposed staffing table for the mission comprises (a) 87 staff members, who would fill the substantive and administrative posts of the Group (including 10 Field Service radio technicians who would be in the area for three to four weeks to establish the required communications network); and (b) personnel with experience in the public order field. A first group of 65 security experts would arrive in Haiti during October 1990. A second group of 85 would be held on stand-by in their home countries to be called forward as necessary during the actual election period. This second group would be expected to remain in Haiti for 45 days. A breakdown of the proposed staffing table is shown in annex I to the present document.
4. During the two election periods, the mission personnel would be augmented by 80 election monitors. Forty of the monitors would be staff members and 40 would be provided by Governments at no cost to the Organization, other than travel to and from the mission and subsistence allowance while in the area. The 80 election monitors would serve with the mission for a maximum of 10 days during the elections and run-off elections. The 80 monitors would be supplemented by up to 100 staff members from United Nations agencies in Haiti and the region, who would primarily be on loan to ONUVEH for weekends, totalling about 8 days each. Provision would also be made for the engagement of consultants to provide specialized advice on electoral procedures.
5. With regard to communications equipment, it should be noted that the bulk of the equipment would not be purchased outright. It would instead be provided from surplus equipment from the United Nations Transition Assistance Group (UNTAG) and would be returned to the stockpile at the Supply Depot at Pisa, Italy, on completion of the mission. Other equipment budgeted for in the present estimates, primarily 50 vehicles and electronic data processing equipment, would be shipped to other missions at the close of ONUVEH and its residual value credited to the regular budget.
6. It is estimated that an amount of \$200,000 would be required for an information campaign in Haiti, to clarify the role of the Organization during the elections. These funds would be utilized for the production of posters and leaflets in French, to be distributed throughout the country.

C. Additional requirements for 1990

7. Should the General Assembly adopt draft resolution A/45/L.2, it is estimated that requirements for the mission in 1990-1991, primarily in 1990, would amount to \$9,368,300, of which \$5,681,500 relates to personnel costs such as salaries, fees, travel and related allowances, including a contingency provision for death and disability claims for any international observers not covered by the provisions of appendix D of the Staff Rules. The balance, \$3,686,800, relates to operational costs such as rental and purchase of vehicles, equipment and premises. These estimated requirements are summarized below:

	\$
General temporary assistance (local staff)	198 000
Consultants	363 100
Salaries	1 128 400
Common staff costs	509 900
Travel and subsistence of staff	1 398 500
Travel and subsistence of security experts	1 483 600
Rental and maintenance of premises	67 100
Rental and maintenance of equipment	1 449 500
Communications	103 000
Compensation provision for death and disability claims	600 000
Public information activities	200 000
Miscellaneous supplies and services	271 500
Freight and related costs	255 000
Acquisition of vehicles	960 000
Communications equipment	66 000
Other equipment	<u>314 700</u>
Net total	<u>9 368 300</u>

A detailed breakdown of the above estimated requirements is contained in annex II to the present document.

D. Potential for absorption

8. It is not anticipated that the additional requirements outlined above could be absorbed from within the resources appropriated under section 2A of the programme budget for the biennium 1990-1991.

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E. Indication of additional requirements

9. Accordingly, should the General Assembly adopt the draft resolution, it is estimated that an additional non-recurrent appropriation of \$9,368,300 would be required under section 2A of the programme budget for the biennium 1990-1991.
10. Furthermore, an additional appropriation of \$353,300 would be required under section 31 (Staff assessment), offset by the same amount under income section 1 (Income from staff assessment).

F. Contingency fund

11. In annex I to General Assembly resolution 41/213 of 19 December 1986, which sets out the new budget process, paragraph 11 provides, inter alia, that "the revised estimates arising from the impact of extraordinary expenses, including those relating to the maintenance of peace and security, as well as fluctuations in rates of exchange and inflation, shall not be covered by the contingency fund and shall continue to be treated in accordance with established procedures and under the relevant provisions of the Financial Regulations and Rules".
12. Although the role of the United Nations in observing, supervising and organizing elections and referendums has generally been in the context of the decolonization process or in Non-Self-Governing Territories, the Organization has, on an exceptional basis, participated in observing elections in independent countries when those elections had an international dimension. After years of political and institutional instability, it is to be feared that Haiti could be in danger of falling deeper into a crisis which has already produced a massive flow of Haitians to countries in the region with a resulting strain on them. Elections conducted with an international presence could accordingly help towards the solution of this crisis. It may be noted that the Secretary-General has received numerous expressions of support for this proposed assistance to Haiti. The President of the Security Council on behalf of its members has written to the Secretary-General in reply to his earlier letter on this question. In this letter the President expressed the hope of the Council members that the General Assembly will take urgent action so that the United Nations assistance can be extended within the time-frame required by Haiti to hold its elections. It is the view of the Secretary-General that the activities outlined in section B above should be dealt with under the provisions of paragraph 11 of annex I to General Assembly resolution 41/213 and should thus be treated outside the procedures related to the contingency fund.

Notes

- 1/ A/44/965, annex.
2/ A/44/973, annex II.

Annex I

PROPOSED STAFFING TABLE FOR THE UNITED NATIONS OBSERVER GROUP
 FOR THE VERIFICATION OF ELECTIONS IN HAITI

	Professional and above	General Service	Field Service	Local
1. <u>Headquarters</u>				
Special Representative to the Secretary-General (ASG level)	1	-	-	-
Chief administrative officer	1	-	-	-
Secretaries	-	3	-	-
Chief electoral officer (D-2 level)	1	-	-	-
2. <u>Electoral</u>				
Political and electoral analyst	3	-	-	-
Public information officer	1	-	-	-
Training co-ordinator	1	-	-	-
Secretaries	-	2	-	4
Interpreters/Translators	1	-	-	2
Research assistants	-	-	-	3
Training co-ordinator assistants	-	-	-	2
3. <u>Administrative and supply support</u>				
Personnel	1	1	-	2
Finance	1	2	-	3
Transport	-	-	1	-
Mechanics	-	-	-	5
Secretaries	-	-	-	2
Drivers	-	-	-	10
Chief communications officer	-	-	1	-
Radio operators	-	-	3	-
Radio technicians a/	-	-	3	2
Generator mechanics/Electricians	-	-	2	-
Stores keepers	-	-	-	1
Security guards	-	-	-	8
General Services b/	-	-	3	-
Field service assistants	-	-	5	-

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	Security experts	Professional and above	General Service	Field Service	Local
Assistants to Field Service officers		-	-	-	5
Secretaries		-	-	-	4
Cleaners (including regions)		-	-	-	12
Handymen/Messengers (including regions)		-	-	-	12
4. <u>Regional offices</u>					
Regional co-ordinators		9	-	-	-
Observers		30	-	-	-
Secretaries		-	-	-	9
Drivers		-	-	-	15
5. <u>Security experts</u>					
Chief observer	1	-	-	-	-
Senior advisers	2	-	-	-	-
Chief operations officer	1	-	-	-	-
Senior liaison officer	1	-	-	-	-
Information officer	1	-	-	-	-
Personnel officer	1	-	-	-	-
Secretaries		-	1	-	2
Liaison officer	1	-	-	-	-
Duty officer (on stand-by)	3	-	-	-	-
6. <u>Observer detachments</u>					
Observer teams	48	-	-	-	-
Sector head	9	-	-	-	-
Observer teams (on stand-by)	82	-	-	-	-
Secretaries		-	-	-	9
Total	150	50	9	18	112

a/ Ten additional Field Service radio technicians would be required for three to four weeks.

b/ Includes Supply, Property Control, Receipts and Inspection, Movement Control and Security.

Annex II

PROVISIONAL ESTIMATES FOR THE UNITED NATIONS OBSERVER GROUP FOR
 THE VERIFICATION OF ELECTIONS IN HAITI

A. PERSONNEL COSTS	\$	\$
1. <u>Security experts</u>		
<p>150 security experts to be provided by Member States. (This costing is based on the assumption that 85 such experts will be in the mission area for only 45 days):</p>		
(a) <u>Travel cost</u>	619 000	
(b) <u>Subsistence allowance</u>	<u>864 600</u>	1 483 600
2. <u>United Nations staff members</u>		
<p>127 international staff members: 50 in the Professional category and above; 18 Field Service officers; 10 Field Service radio technicians; 9 General Service staff; 40 additional Professional staff to act as election monitors for two periods totalling a maximum of 10 days. Provision is only made for travel and subsistence in respect of these latter staff. (Other than the Special Representative and the chief electoral officer, the salary costs of Professional and above posts have been costed at an average P-4 level, since it is not possible at the current stage to determine the levels of the staff that would be assigned to the mission from various duty stations):</p>		
(a) <u>Salaries and common staff costs</u>		1 638 300
(b) <u>Subsistence allowance</u>		718 500
(c) <u>Travel of staff</u>		612 800
3. <u>Local staff</u>		
<p>112 local-level staff would be employed as general temporary assistance:</p>		
<u>General temporary assistance</u>		198 000

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\$ \$

4. Agency staff

100 staff members would be on loan from United Nations agencies in the area:

Subsistence allowance 67 200

5. Consultants

(a) Government-provided election monitors

40 monitors:

(i) Travel 208 000

(ii) Subsistence allowance 26 900

(b) Other consultants 128 200 363 100

(Allowance is made for the engagement of international consultants (10 work/months) and local consultants (20 work/months) with expertise in electoral procedures)

6. Compensation provision for death and disability claims (a contingency provision to meet potential compensation claims arising in respect of any international observer not covered by appendix D of the Staff Rules)

600 000

Total A, personnel costs 5 681 500

B. OPERATIONAL COSTS

1. Vehicles operations (see annex III for breakdown):

(a) Purchase of 50 vehicles 960 000

(b) Rental of vehicles 354 200

(c) Maintenance of vehicles 66 300

2. Air operations

Rental of two helicopters and a fixed-wing aircraft

1 029 000

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	\$
3. <u>Rental and maintenance of premises</u>	67 100
4. <u>Purchase of equipment</u> (excluding communications equipment)	
(a) Data processing equipment (24 laptop computers; 6 desktop computers; 4 printers and 2 laser jet printers; software and related supplies)	126 800
(b) Office equipment (24 typewriters; 12 fax machines; 12 photocopiers; 11 video camcorders; 23 short-wave radios; 2 paper shredders; 3 overhead projectors)	79 700
(c) Generators (1 generator set plus 8 units)	19 200
(d) Office furniture	60 000
(e) Miscellaneous equipment, including air conditioners; binoculars; refrigerators, etc.	29 000
5. <u>Miscellaneous services and supplies</u>	
Stationery and office supplies; medical supplies and services; maps, etc.	126 500
6. <u>Freight and transportation</u>	255 000
7. <u>Communications equipment and supplies</u>	
(a) Equipment and external communications with Headquarters, New York (ex-UNTAG):	
2 International Maritime Satellite Organization (INMARSAT) satellite communication terminals	
2 Cryptofax machines	-
(b) Equipment for district centres and local area communications (ex-UNTAG)	-
(c) Communications supplies and services (spare parts, repairs etc.)	65 000

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	\$
(d) Communications equipment to be purchased (including computerized programming systems for radio frequencies, 10 high frequency base antennas, 12 grounding systems for unattended repeater sites)	66 000
8. <u>Maintenance of communications equipment</u>	80 000
9. <u>Commercial communications</u> Telephone rental and call charges, pouch services, telex charges, postage, hiring of switchboards etc.	103 000
10. <u>Public information activities</u>	<u>200 000</u>
Total B, operational costs	<u>3 686 800</u>

Summary of estimates

A. Personnel costs	5 681 500
B. Operational costs	<u>3 686 800</u>
	<u>9 368 300</u>

Annex III

PROPOSED VEHICLES ESTABLISHMENT FOR THE UNITED NATIONS OBSERVER
 GROUP FOR THE VERIFICATION OF ELECTIONS IN HAITI

	Cars, medium	Cars, light	4 x 4	Minibus	Van	Pick-up
<u>1. Headquarters</u>						
Special Representative to the Secretary-General (ASG level)	1	-	1	-	-	-
Chief administrative officer	1	-	-	-	-	-
Secretaries	-	-	-	-	-	-
Chief electoral officer (D-2 level)	1	-	-	-	-	-
<u>2. Electoral</u>						
Political and electoral analyst	-	2	-	-	-	-
Public information officer	-	1	-	-	-	-
Training co-ordinator	-	-	1	-	-	-
Secretaries	-	-	-	-	-	-
Interpreters/Translators	-	-	-	-	-	-
Research assistants	-	-	-	-	-	-
Training co-ordinator assistants	-	-	-	-	-	-
<u>3. Administrative and supply support</u>						
Personnel	-	1	-	-	-	-
Finance	-	1	-	-	-	-
Transport	-	1	4	2	1	2
Mechanics	-	-	2	-	-	-
Secretaries	-	-	-	-	-	-
Drivers	-	-	-	-	-	-
Chief communications officer	-	-	1	-	-	-
Radio operators	-	1	-	-	-	-
Radio technicians	-	-	3	-	-	-
Generator mechanics/Electricians	-	-	2	-	-	-
Stores keepers	-	-	-	-	-	-
Security guards	-	-	-	-	-	-
General services	-	1	1	-	1	-
Field Service assistants	-	-	-	-	-	-
Assistants to Field Service officers	-	-	5	-	-	-
Secretaries	-	-	-	-	-	-
Cleaners (including regions)	-	-	-	-	-	-
Handymen/Messengers (including regions)	-	-	-	-	-	-

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	Cars, medium	Cars, light	4 x 4	Minibus	Van	Pick-up
4. <u>Regional offices</u>						
Regional co-ordinators	-	-	9	-	-	-
Observers	-	-	15	-	-	-
Secretaries	-	-	-	-	-	-
Drivers	-	-	-	-	-	-
5. <u>Security experts</u>						
Chief observer	1	-	-	-	-	-
Senior advisers	-	-	1	-	-	-
Chief operations officer	-	-	1	-	-	-
Senior liaison officer	-	-	1	-	-	-
Information officer	-	-	-	-	-	-
Personnel officer	-	-	-	-	-	-
Secretaries	-	-	-	-	-	-
6. <u>Observer detachments</u>						
Observer teams	-	-	41	-	-	-
Sector head	-	-	9	-	-	-
Observer teams (on stand-by)	-	-	24	-	-	-
Secretaries	-	-	-	-	-	-
Total	4	8	121	2	2	2

