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EXPANDED PROGRAMME OF TECHNICAL ASSISTANCE FOR THE ECONOMIC
DEVELOPMENT OF UNDER-DEVELOPED COUNTRIES

TECHNICAL ASSISTANCE IN PUBLIC ADMINISTRATION

Report of the Second Committee

Rapporteur: Mr. Omar HALIQ (Saudi Arabia)

1. The General Assembly, at its 435th plenary meeting on 17 September 1953, allocated to the Second Committee the agenda items "Expanded Programme of Technical Assistance for the economic development of under-developed countries: report of the Economic and Social Council" (item 27) and "Technical assistance in public administration" (item 61).
2. The Committee, at its 248th meeting held on 25 September 1953, decided to have a general debate on the two items together before proceeding to consider draft resolutions under each item. The Committee considered the items during nine meetings (A/C.2/SR.249-257). The first seven meetings were devoted to the general debate in which forty-two delegations, as well as the representatives of the Food and Agriculture Organization and of the World Health Organization, took part; the Executive Chairman of the Technical Assistance Board and the Director-General of the Technical Assistance Administration also made statements before the Committee.
3. At the conclusion of the general debate, the Committee had before it two specific proposals - one on the "Expanded Programme of Technical Assistance for the economic development of under-developed countries" (A/C.2/L.197) and the other on "Technical assistance in public administration" (Economic and Social Council resolution 492 B (XVI)).

Expanded Programme of Technical Assistance for the economic
development of under-developed countries

4. The draft resolution before the Committee, submitted jointly by Belgium, Bolivia, Canada, Dominican Republic, Iraq, Netherlands, Pakistan, Saudi Arabia, United Kingdom and United States of America (A/C.2/L.197), was discussed by the Committee at its 255th to 257th meetings.
5. The draft resolution (a) urged that, in order to permit the Expanded Programme of Technical Assistance to progress, governments should contribute for the year 1954 so as to meet to the maximum extent possible the programme needs for 1954 and, in any case, so that the funds available should be no less than the amount earmarked by the Technical Assistance Board for the approved 1953 programme; (b) noted with regret that some governments had not fulfilled their pledges with respect to previous financial periods and urged all governments to make available their pledged contributions promptly; (c) noted with satisfaction the decisions taken by the Economic and Social Council under resolution 492 C (XVI) of 5 August 1953 designed to strengthen the organization and administration of the Programme, so as to assure the most effective use of the contributions made available; (d) requested the Advisory Committee on Administrative and Budgetary Questions to review the administrative procedures of the Technical Assistance Board and those of the participating organizations and their administrative expenditures so far as those were financed from the Special Account; (e) approved the financial arrangements as recommended by the Economic and Social Council in paragraph 5 of section II of resolution 492 C (XVI); (f) requested the Negotiating Committee for Extra-Budgetary Funds, appointed pursuant to the General Assembly resolution of 5 October 1953 (A/RESOLUTION/108), to undertake in addition to already assigned tasks and as soon as convenient after the closing of the eighteenth session of the Economic and Social Council, negotiations with governments regarding their pledges to the Special Account for the year 1955 towards the goal to be suggested by the Council at that session; and (g) noted that the Economic and Social Council had considered, in response to the desire expressed by the General Assembly in resolution 621 (VII) of 21 December 1952, the feasibility of working out estimates for the Programme on a basis longer than a one-year period, and

hoped that governments in a position to do so would respond to the invitation contained in paragraph 10, section II, of resolution 492 C (XVI).

6. The following amendments to the draft resolution were submitted:

(a) Israel and Norway proposed (A/C.2/L.198) the insertion after the preamble of a new paragraph as follows: "Requests the participating governments and agencies to intensify their efforts to secure wide publicity for the Programme". The amendment was subsequently revised by the sponsors by the addition of the words "by the existing means at their disposal" before the words "to intensify" (A/C.2/L.198/Rev.1). A verbal amendment was submitted by the representative of Iran to the revised amendment so that the new paragraph would read "Requests the governments to co-operate with the United Nations and the participating agencies for the intensification of their efforts to secure wide publicity for the programme".

(b) The Union of Soviet Socialist Republics proposed (A/C.2/L.200) to change the fourth paragraph to read as follows: "Notes with regret that some governments have not fulfilled the pledges made by them at conferences of participants in the Expanded Programme with respect to previous financial periods and urges all governments to make their pledged contributions available promptly".

(c) Greece proposed (A/C.2/L.199) to add at the end of the fifth paragraph beginning "Notes with satisfaction" the following text: "and invites the Technical Assistance Committee and the Technical Assistance Board, in working out their recommendations on the financial procedures and the system of allocation of funds of the Expanded Programme of Technical Assistance, to take into consideration the relevant debates during the eighth regular session of the General Assembly". The sponsor subsequently revised the amendment by adding the words "the administration," before the words "the financial procedures" and, at the suggestion of the representative of Iraq, also inserted after the words "to take into consideration the relevant" the words "views expressed in the" (A/C.2/L.199/Rev.1).

(d) The representative of Poland verbally proposed, at the 256th meeting, to replace the word "under" in the fifth paragraph by the words "in paragraphs 6 and 7 of section II of".

(e) Egypt proposed (A/C.2/L.201):

- (i) In the first paragraph, to substitute the words "is capable of making" for the words "is making";
- (ii) In the second paragraph, to insert the word "increasingly" before the word "effective";
- (iii) In the fourth paragraph, to delete the words "Notes with regret that some governments have not fulfilled their pledges with respect to previous financial periods and";
- (iv) In the fifth paragraph, to substitute the words "Takes note of" for the words "Notes with satisfaction";
- (v) At the end of the sixth paragraph, to add the words "and to report as soon as possible to the Economic and Social Council";
- (vi) To delete the ninth paragraph and substitute the following text:
"Notes that the Economic and Social Council, in response to the desire expressed by the General Assembly in resolution 621 (VII), has expressed the view that, for the sustained execution of the various programmes, it would be desirable to have assured financial support for a period longer than a year, and invites those participating countries in a position to do so to take every possible step within the limits imposed by their constitutions to provide the programme with long-term financial support".

7. At its 256th meeting, the Committee approved, by 19 votes to 11, with 17 abstentions, a proposal by the representative of Cuba that a working group should attempt to draft a joint draft resolution embodying the substance of the ten-Power proposal and of the amendments thereto. The Working Group, presided over by the Chairman of the Committee, met on 9 October 1953 and prepared a report (A/C.2/L.202) in which it unanimously recommended the following draft resolution to the Committee:

"The General Assembly,

"1. Believing that the results so far achieved by the Expanded Programme of Technical Assistance demonstrate the important contribution which the Programme has made and is capable of making in the economic development of under-developed countries,

"2. Desirous that the Programme continue to play an increasingly effective role in the achievement of higher standards of living for the peoples of the under-developed areas,

"3. Urges that, in order to permit the Expanded Programme of Technical Assistance to progress, governments contribute for the year 1954 so as to meet to the maximum extent possible the programme needs for 1954 and, in any case, so that the funds available shall be no less than the amount earmarked by the Technical Assistance Board for the approved 1953 programme;

"4. Emphasizes the pressing need that governments pay their pledged contributions promptly, including those already announced;

"5. Notes with satisfaction the decisions taken by the Economic and Social Council under resolution 492 C (XVI) of 5 August 1953 designed to strengthen the organization and administration of the Programme, so as to assure the most effective use of the contributions made available, and invites the Technical Assistance Committee and the Technical Assistance Board, in working out their recommendations on the administration, the financial procedures and the system of allocation of funds of the Expanded Programme of Technical Assistance, to take into consideration the relevant views expressed in the debates during the eighth regular session of the General Assembly;

"6. Requests the Advisory Committee on Administrative and Budgetary Questions to review as soon as possible the administrative procedures of the Technical Assistance Board and those of the participating organizations and their administrative expenditures so far as those are financed from the Special Account;

"7. Approves the financial arrangements set forth in the annex hereto as recommended by the Economic and Social Council in paragraph 5 of section II of resolution 492 C (XVI);

"8. Requests the Negotiating Committee for Extra-Budgetary Funds, appointed pursuant to the General Assembly resolution of 5 October 1953 (A/RESOLUTION/108), to undertake in addition to already assigned tasks and as soon as convenient after the closing of the eighteenth session of

the Economic and Social Council, negotiations with governments regarding their pledges to the Special Account for the year 1955 towards the goal to be suggested by the Council at that session;

"9. Notes that the Economic and Social Council, in response to the desire expressed by the General Assembly in resolution 621 (VII), has expressed the view that, for the sustained execution of the various programmes, it would be desirable to have assured financial support for a period longer than a year, and invites those participating countries as may be in a position to do so, to take steps within their constitutional limitations, to ensure the financial support of the Programme on a long-term basis."

The original joint draft resolution (A/C.2/L.197) and the amendments which had been referred to the working group (A/C.2/L.198/Rev.1, L.199/Rev.1 and L.201) were then withdrawn by the sponsors, with the exception of the USSR amendment (A/C.2/L.200). This last amendment, which had been taken into account by the Working Group in proposing the new text of the fourth paragraph above, was retained for consideration by the Committee. In addition to the draft resolution, the Working Group also submitted to the Committee the following new paragraph to be inserted between the second and third paragraphs as a substitute for the revised amendment submitted by Israel and Norway (A/C.2/L.198/Rev.1):

"Recommends that governments and participating agencies pay due regard to making the aims and operations of the Programme more widely known".

8. The draft resolution contained in the report of the Working Group and the USSR amendment (A/C.2/L.200) were discussed at the Committee's 257th meeting on 12 October 1953. The following verbal amendments were submitted, which were accepted:

(a) The Union of Soviet Socialist Republics, with respect to its amendment contained in document A/C.2/L.200, accepted verbal changes proposed by France and Pakistan to amend the fourth paragraph to read "Emphasizes the pressing need that governments pay promptly their contributions pledged at conferences, with special regard to previous financial periods".

(b) Poland proposed to add in the fifth paragraph, after the words "resolution 492 C (XVI)", the words "paragraphs 6 and 7 of section II"; the United Kingdom proposed the addition of the words "paragraphs 1, 2 and 3 of section I and paragraphs 6 and 7 of section II", which was accepted by Poland.

(c) Greece proposed to substitute, also in the fifth paragraph, the word "actions" for the word "decisions" in the opening phrase.

(d) Egypt proposed to substitute, in the ninth paragraph, the words "orderly development of programmes" for the words "sustained execution of the various programmes", with a view to having the wording of the paragraph conform to that of Economic and Social Council resolution 492 C (XVI), paragraph 9 of section II.

9. The draft resolution of the Working Group (A/C.2/L.202), as amended by the Committee, and the proposed new paragraph to be inserted between the second and third paragraphs were voted upon at the 257th meeting as follows:

The new paragraph to be inserted as the first operative paragraph was adopted by 41 votes to one, with 10 abstentions.

The third operative paragraph (the fourth paragraph of the Working Group draft), as amended, was adopted by 38 votes to 2, with 10 abstentions.

The sixth operative paragraph (the seventh paragraph of the Working Group draft), on which a separate vote was requested by the Union of Soviet Socialist Republics, was adopted by 45 votes to none, with 7 abstentions.

The draft resolution as amended, as a whole, was unanimously adopted.

The text is reproduced as resolution I below.

Technical assistance in public administration

10. A draft resolution (A/2447) recommended by the Economic and Social Council and contained in its resolution 492 B (XVI) of 4 August 1953 was discussed by the Committee at its 256th meeting.

11. The draft resolution (1) approved a revised United Nations programme in public administration comprising: (a) the provision, at the request of governments, of technical assistance related to public administration, including training for public service, through: (i) the advisory services of experts; (ii) fellowships and scholarships; (iii) training institutes, seminars,

conferences, working groups and other means; (iv) the provision of technical publications; (b) the collection, analysis and exchange of technical information in the field of public administration, in collaboration, where appropriate, with the International Institute of Administrative Sciences and other appropriate institutions, and assistance to governments to promote, by all suitable means, sound public administration, in relation to economic and social development; (2) authorized the Secretary-General to continue to include in the budgetary estimates of the United Nations the funds necessary for carrying out an effective operational programme based on the provision of the above services and, in addition, to finance such activities from funds made available from the United Nations Expanded Programme of Technical Assistance, provided that in the latter case such assistance is related to the economic development of under-developed countries; (3) reaffirmed the principle by which each requesting government should continue to be expected to assume responsibility, as far as possible, for all or part of the expenses connected with the services furnished to it; and (4) requested the Secretary-General to report regularly to the Economic and Social Council on activities carried on under this programme.

12. The draft resolution was unanimously adopted at the 256th meeting of the Committee. The text is reproduced as resolution II below.

13. The Second Committee therefore recommends to the General Assembly the adoption of the following two resolutions:

Resolution I

EXPANDED PROGRAMME OF TECHNICAL ASSISTANCE FOR THE ECONOMIC DEVELOPMENT OF UNDER-DEVELOPED COUNTRIES

The General Assembly,

Believing that the results so far achieved by the Expanded Programme of Technical Assistance demonstrate the important contribution which the Programme has made and is capable of making in the economic development of under-developed countries,

Desires that the Expanded Programme shall continue to play an increasingly effective role in the achievement of higher standards of living for the people of the under-developed areas,

1. Recommends that governments and participating agencies pay due regard to making the aims and operations of the Expanded Programme of Technical Assistance more widely known;

2. Urges that, in order to permit the Expanded Programme to progress, governments contribute for the year 1954 so as to meet to the maximum extent possible the programme needs for 1954 and, in any case, so that the funds available shall be no less than the amount earmarked by the Technical Assistance Board for the approved 1953 programme;

3. Emphasizes the pressing need that governments pay promptly their contributions pledged at conferences, with special regard to previous financial periods;

4. Notes with satisfaction the actions taken by the Economic and Social Council in paragraphs 1, 2 and 3 of section I and in paragraphs 6 and 7 of section II of resolution 492 C (XVI) of 5 August 1953 designed to strengthen the organization and administration of the Expanded Programme, so as to assure the most effective use of the contributions made available, and invites the Technical Assistance Committee and the Technical Assistance Board, in working out their recommendations on the administration, the financial procedures and the system of allocation of funds of the Expanded Programme of Technical Assistance, to take into consideration the relevant views expressed in the debates during the eighth session of the General Assembly;

5. Requests the Advisory Committee on Administrative and Budgetary Questions to review as soon as possible the administrative procedures of the Technical Assistance Board and those of the participating organizations as well as their administrative expenditures so far as those are financed from the Special Account;

6. Approves the financial arrangements set forth in the annex hereto as recommended by the Economic and Social Council in paragraph 5 of section II of resolution 492 C (XVI);

7. Requests the Negotiating Committee for Extra-Budgetary Funds, appointed pursuant to the General Assembly resolution of 5 October 1953 (A/RESOLUTION/108), to undertake, in addition to already assigned tasks and as soon as convenient after the closing of the eighteenth session of the Economic and Social Council, negotiations with governments regarding their pledges to the Special Account for the year 1955 towards the goal to be suggested by the Council at the same session;

8. Notes that the Economic and Social Council, in response to the desire expressed by the General Assembly in resolution 621 (VII) of 21 December 1952, has expressed the view that, for the orderly development of programmes, it would be useful to have assured financial support for a period longer than a year, and invites those participating countries as may be in a position to do so to take steps within their constitutional limitations, to ensure the financial support of the Expanded Programme on a long-term basis.

ANNEX

(a) Seventy-five per cent of total funds available, excluding carry-over, shall be available for allocation to the participating organizations after approval of country programmes by the Technical Assistance Board, in accordance with the percentages set forth in paragraph 8(c)^{1/} of Council resolution 222 A (IX) as amended and modified pursuant to paragraph 19 of the report of the Technical Assistance Committee to the thirteenth session of the Council;

(b) The balance of funds available, including carry-over, shall be retained in the Special Account (i) to cover the necessary minimum expenses of TAB and the resident representatives; and (ii) for further allocation to the participating organizations, as provided in Council resolution 433 (XIV);

(c) In establishing the level of the necessary administrative expense in the whole Programme, the need for economy, in view of the present level of operational expenditure, shall be fully taken into account.

^{1/} Formerly paragraph 9 (c).

Resolution II

TECHNICAL ASSISTANCE IN PUBLIC ADMINISTRATION

The General Assembly,

Noting that the programme of activities and organizational arrangements developed by the Secretary-General in consultation with the Economic and Social Council in response to General Assembly resolution 246 (III) of 4 December 1948, and placed on a continuing basis in accordance with General Assembly resolution 518 (VI) of 12 January 1952, are no longer adequately covered by the terms of resolution 246 (III),

Noting further that the aforementioned activities now form an integral part of a wider programme of assistance to governments in the field of public administration, including aspects other than training,

Recognizing the increasingly important role of governmental administration in programmes for the promotion of economic development and social welfare,

1. Approves a revised United Nations programme in public administration comprising:

(a) The provision, at the request of governments, of technical assistance related to public administration, including training for public service, through:

- (i) The advisory services of experts;
- (ii) Fellowships and scholarships;
- (iii) Training institutes, seminars, conferences, working groups and other means;
- (iv) The provision of technical publications;

(b) The collection, analysis and exchange of technical information in the field of public administration, in collaboration, where appropriate, with the International Institute of Administrative Sciences and other appropriate institutions, and assistance to governments to promote, by all suitable means, sound public administration, in relation to economic and social development;

2. Authorizes the Secretary-General to continue to include in the budgetary estimates of the United Nations the funds necessary for carrying out

an effective operational programme based on the provision of the above services and, in addition, to finance such activities from funds made available from the United Nations Expanded Programme of Technical Assistance, provided that in the latter case such assistance is related to the economic development of under-developed countries;

3. Reaffirms the principle by which each requesting government shall continue to be expected to assume responsibility, as far as possible, for all or part of the expenses connected with the services furnished to it;

4. Requests the Secretary-General to report regularly to the Economic and Social Council on activities carried on under this programme.
