



Fourteenth session

## SUPPLEMENTARY ESTIMATES FOR THE FINANCIAL YEAR 1959

Report of the Secretary-General

1. The General Assembly, by resolution 1338 (XIII) of 13 December 1958, voted appropriations for 1959 totalling \$60,802,120. The revised estimates submitted herewith cover requirements totalling \$61,757,920, an increase of \$955,800. Unforeseen and extraordinary expenses authorized under the provisions of General Assembly resolution 1339 (XIII) of 13 December 1958 and included in the increased estimates amount to \$615,500. The increased expenditure estimates also include additional requirements totalling \$137,500 which will be offset by income of the same amount.
2. During the year, efforts have been made to keep the Advisory Committee on Administrative and Budgetary Questions even more currently informed than heretofore on developments affecting or likely to affect the budget. Thus, in addition to those unforeseen and extraordinary expenses incurred, as provided in paragraph 1 of General Assembly resolution 1339 (XIII), with the prior concurrence of the Advisory Committee, the Committee has been provided as soon as possible with details of those unforeseen expenses authorized by the Secretary-General, under paragraph 1(a) of that resolution, as relating to the maintenance of peace and security or urgent economic rehabilitation. The detailed mid-year review of the estimates carried out with the Advisory Committee further enabled the Secretary-General to acquaint the Committee with the budgetary situation. At the time of the mid-year review, as indicated by the Advisory Committee in its report<sup>1/</sup> on the 1960 estimates, additional requirements for 1959 of from \$750,000 to

1/ Official Records of the General Assembly, Fourteenth Session, Supplement No. 7 (A/4170).

\$1,000,000 were anticipated. The review of requirements made at this time, with the added information available, calls for changes in a number of the specific estimates made in June; nevertheless, the net additional requirements remain of the order indicated.

3. These revised estimates are submitted, in accordance with the wishes of the Advisory Committee and the Fifth Committee, earlier than has been the case in recent years. They are based on information available at this time, including expenditure figures as at 31 July 1959. Subsequent submissions would be required in the event of further unforeseen requirements or any substantial changes in the bases on which the revised estimates have been made. Specific mention should be made in this connexion of the possibility that, under the provisions of the Staff Regulations, an upward revision of the salary scales for General Service Staff at Headquarters will be called for.

Unforeseen and extraordinary expenses

4. As indicated in paragraph 1, the revised estimates include an amount of \$615,500 in respect of the following unforeseen and extraordinary expenses authorized under the provisions of General Assembly resolution 1339 (XIII):

- (a) Expenses authorized with the prior concurrence of the Advisory Committee on Administrative and Budgetary Questions
  - (i) for the plebiscites in the Cameroons under United Kingdom administration (section 4) . . . . . \$110,000
  - (ii) for the comprehensive review of the Joint Staff Pension System (sections 6 and 8) . . . . . \$27,600
  - (iii) for commodity conferences (section 1) . . . . . \$3,000
  - (iv) for the opening of new branch offices of the High Commissioner for Refugees in Morocco and Tunisia (sections 10, 11 and 13) . . . . . \$25,000
- (b) Expenses authorized by the Secretary-General under paragraph 1(a) of resolution 1339 (XIII)
  - (i) for the Conference on the Discontinuance of Nuclear Weapons Tests (section 2) . . . . . \$360,000
  - (ii) for the United Nations Representative on the Question of Hungary (section 4) . . . . . \$15,300

- (iii) for the Good Offices Mission to Cambodia and Thailand  
(section 4) . . . . . \$9,200
- (iv) for the Special Representative of the Secretary-General  
in Guinea (section 4) . . . . . \$39,300

5. Expenses up to \$26,100 have also been authorized, under paragraph 1(b)(i) of resolution 1339 (XIII) for the designation of ad hoc judges for cases before the International Court of Justice.

6. Further details of these unforeseen expenses are given in the explanations of the revised estimates for the pertinent sections, and, in respect of the expenses for the pension scheme review and the branch offices of the High Commissioner for Refugees, in subsequent paragraphs of this portion of the report.

Additional expenses offset by income

7. The revised estimates provide, inter alia, for two items of increased expenditure totalling \$137,500 which will be offset by income of the same amount:

(a) Television supplies and services - Total requirements of \$198,000 are estimated to meet demands from various television outlets; the approved estimate, to be matched by income from the activity, was \$80,000. The additional expenditure, \$118,000, will be similarly offset by income. In accordance with approved procedures, the Advisory Committee on Administrative and Budgetary Questions was informed, in May 1959, that an increase in television activities of this order was likely. To provide for expenditures that might arise before the supplementary estimates were approved, the Committee's concurrence was obtained for expenditures not to exceed \$80,000 over the approved estimate.

(b) Branch offices of the High Commissioner for Refugees in Australia and Canada - As indicated in the 1960 budget estimates, a branch office of the United Nations High Commissioner for Refugees has been opened in Australia. Further, a temporary office has been opened in Canada in connexion with the World Refugee Year. There will be reimbursement of \$19,500 from the United Nations Refugee Fund in respect of the expenses of these offices.

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Main features of the revised estimates

8. The estimates for part I (Sessions of the General Assembly, the Councils, Commissions and Committees; special meetings and conferences) show an increase of \$293,700. The unforeseen and extraordinary expenses provided for under this part total \$363,000. This amount is partially offset by anticipated savings of \$69,300 on items covered by the appropriations, mainly in respect of reduced requirements for the Scientific Committee on the Effects of Atomic Radiation and savings in the provision for the Conference on Statelessness.

9. The unforeseen and extraordinary expenses covered by the revised estimates for part II (Special missions and related activities) total \$173,800. Reductions in estimates for other items, however, total \$267,200, so that the revised estimates for part II are \$94,400 less than the appropriations. The reductions relate to savings in requirements for several of the special missions under section 4 (\$69,400), a substantially lower estimate under section 4a in respect of the expenses arising under General Assembly resolution 1237 (ES-III), partially offset by increased requirements for the liquidation expenses of the United Nations Observation Group in Lebanon resulting in a net saving of \$164,000, and a reduction in the estimate under section 5 for the United Nations Field Service (\$34,800).

10. The major feature of the revised estimates for part III (The Secretariat) is the increase in requirements for common staff costs (\$371,200) and travel on home leave (\$146,500), where the approved provisions are inadequate to meet the estimated statutory expenses to be incurred under the provisions of the Staff Regulations. The estimates for this part are also affected by two items not provided for in the approved estimates: (i) an upward revision in the salary scales for manual workers at Headquarters (\$50,000), and (ii) the costs of a charter plane for the visit by the Secretary-General to Africa (\$60,000). Savings of \$140,700 are foreseen, however, under section 6, even after allowing for additional temporary assistance requirements for the General Assembly and mission replacements and the increased requirement for manual workers' salaries. These savings, together with some reductions in the estimates for certain travel items, bring the net additional requirements under part III to \$396,000.

11. The 1959 appropriations included \$9,400 under section 8 for the United Nations share of the estimated costs of the Expert Group on the Comprehensive Review of the Joint Staff Pension System, established under General Assembly resolution 1310 (XIII). This amount related to an estimate<sup>2/</sup> of \$26,300 (\$18,800 in 1959 and \$7,500 in 1960) as the gross expense, to be shared between the member organizations of the Pension Fund. As more detailed arrangements for the review developed, it was necessary to revise the gross estimate to \$67,000, (\$37,000 in 1959 and \$30,000 in 1960). The Advisory Committee on Administrative and Budgetary Questions was informed of the revised estimates, and subject to certain observations, that Committee concurred in the Secretary-General's entering into 1959 commitments not exceeding \$37,000 on a gross basis, noting that, after recovery of the shares of other organizations, the net 1959 cost to the United Nations will be \$18,500. The estimates now submitted include provision for the increase of \$27,600 over the amount appropriated; the increase is distributed as follows: \$25,000 to section 6, \$2,100 to section 8 and \$500 to section 11.

12. Additional requirements of \$137,200 are foreseen for part IV (Special offices). The need for an increase of \$10,000 under section 10a (World Refugee Year) is explained in the 1960 budget estimates. As regards section 10 (Office of the United Nations High Commissioner for Refugees) increased requirements totalling \$127,200 are anticipated. Of this amount, some \$31,900 relates to estimated additional costs of four new field offices for which provision was not included in the 1959 estimates. In addition to the two offices referred to in paragraph 7(b) above for which a supplementary grant-in-aid of \$19,500 from voluntary funds is anticipated (\$17,100 under section 10) the High Commissioner has considered it essential, in pursuance of General Assembly resolution 1286 (XIII) relating to refugees in Morocco and Tunisia, for new branch offices to be opened in those two countries as from 1 September. Subject to possible further review of the High Commissioner's over-all budgetary needs, the Advisory Committee on Administrative and Budgetary Questions has provisionally agreed that additional expenditures of \$25,000 may be incurred in 1959 with respect to these two offices (\$14,800 under

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2/ Ibid., Thirteenth Session, Annexes, agenda item 53, document A/C.5/760.

section 10, \$2,200 under section 11, and \$8,000 under section 13). The balance of the increased estimate for this section relates in the main to revised estimates for the salaries and wages and common staff costs of the approved establishment.

13. The estimate for part V (Common services and equipment) shows an increase of \$159,700. An increase of \$243,700 under section 11 (General expenses) relates in the main to added requirements of \$118,000 for television activities which will be offset by income, and \$96,500 for rate and wage increases in connexion with contractual services. After providing for unforeseen expenses in connexion with the branch offices of the High Commissioner for Refugees in Morocco and Tunisia, a surplus of \$84,000 is foreseen in the requirement for section 13 (Permanent equipment). It should be noted, however, that of that surplus an amount of \$40,000 arises from the postponement to 1960 of the architectural survey of the Headquarters building; reappropriation of this provision for 1960 will be requested.

14. No change is called for under part VI (Technical programmes) or part VII (Special expenses).

15. Under part VIII (International Court of Justice) the increased estimate of \$63,600 covers unforeseen and extraordinary expenses of \$26,100 relating to the designation of ad hoc judges, and additional requirements arising from the high level of activity of the Court during 1959.

#### Income

16. By its resolution 1338 (XIII), the General Assembly approved estimates of \$5,317,880 for income other than staff assessment and \$6,123,000 for income from staff assessment. The estimate for income from staff assessment is maintained; an increase of some \$210,000 is foreseen for other income.

PART I - SESSIONS OF THE GENERAL ASSEMBLY, THE COUNCILS, COMMISSIONS  
AND COMMITTEES; SPECIAL MEETINGS AND CONFERENCES

Section 1 - Travel of representatives, members of Commissions and Committees

	\$
Revised estimate . . . . .	828,200
Appropriation . . . . .	882,500
Obligations to 31 July 1959 . . . . .	691,404 <sup>3/</sup>

17. The revised estimates for section 1, by chapter, are as follows:

<u>Chapter</u>	<u>Revised estimate</u> \$	<u>Approved estimate</u> \$	<u>Obligations to 31 July 1959</u> \$
I. The General Assembly, Commissions and Committees . . .	554,200	604,200	493,434
II. The Security Council, Commissions and Committees . . .	-	-	-
III. The Economic and Social Council, Commissions and Committees . . . . .	155,000	158,800	110,960
IV. The Trusteeship Council, Commissions and Committees . . .	76,000	79,500	44,945
V. Commodity conferences . . . . .	43,000	40,000	42,065
Total	<u>828,200</u>	<u>882,500</u>	<u>691,404</u>

18. An estimated saving of \$50,000 is anticipated under chapter I, owing in the main to a reduction in requirements for the Scientific Committee on the Effects of Atomic Radiation. The Committee will not hold a second meeting in 1959 as provided for in the estimates; in addition it is not now anticipated that expenditures will be incurred this year on special projects although work on one such project, to which reference is made in the Committee's report to the General Assembly (A/4119, annex I, para. 4), will be initiated.

<sup>3/</sup> The figures shown here, and elsewhere in this report, as "Obligations to 31 July 1959" represent expenditures and outstanding obligations at that date for Headquarters, Geneva, ECAFE and ECLA; and, in the main, as at 30 June 1959 for other offices.

PART II. SPECIAL MISSIONS AND RELATED ACTIVITIES

Section 4 - Special missions and related activities

	\$
Revised estimate . . . . .	2,479,000
Appropriation . . . . .	2,374,600
Obligations to 31 July 1959 . . . . .	1,266,765

27. The revised estimates for the various activities provided for under this section are as follows:

<u>Chapter</u>	<u>Revised estimate</u> \$	<u>Approved estimate</u> \$	<u>Obligations to 31 July 1959</u> \$
I. United Nations Advisory Council for Somaliland under Italian Administration . . . . .	129,900	142,000	64,770
II. United Nations Military Observers Group in India and Pakistan . .	425,600	431,300	254,204
III. United Nations Representative in India and Pakistan . . . . .	32,000	32,200	18,585
IV. United Nations Conciliation Commission for Palestine . . . .	46,000	68,400	20,048
V. United Nations Truce Supervision Organization in Palestine . . .	1,499,000	1,487,000	778,471
VI. Repatriation of Greek children .	-	-	-
VII. United Nations Memorial Cemetery in Korea . . . . .	6,500	30,000	3,842
VIII. United Nations Commission for the Unification and Rehabilitation of Korea . . . . .	159,200	157,700	90,669
IX. United Nations Good Offices Committee on South West Africa	7,000	26,000	4,114
Sub-total	<u>2,305,200</u>	<u>2,374,600</u>	<u>1,234,703</u>



	<u>Revised estimate</u> \$	<u>Approved estimate</u> \$	<u>Obligations to 31 July 1959</u> \$
United Nations Good Offices Mission to Cambodia and Thailand . . . . .	9,200	-	8,858
United Nations Representative on the Question of Hungary . . . .	15,300	-	9,500
United Nations plebiscites for the Trust Territory of the Cameroons under United Kingdom administration . . . . .	110,000	-	1,692
Special Representative of the Secretary-General in Guinea. . .	39,300	-	12,012
Sub-total	<u>173,800</u>	<u>-</u>	<u>32,062</u>
TOTAL	<u>2,479,000</u>	<u>2,374,600</u>	<u>1,266,765</u>

28. Unforeseen and extraordinary expenses have required the addition of four new chapters for which the estimated expenditures total \$173,800. The Advisory Committee on Administrative and Budgetary Questions has been kept informed in the three cases where the expenditures have been incurred under the authority of paragraph 1(a) of General Assembly resolution 1339 (XIII) relating to the maintenance of peace and security or urgent economic rehabilitation; in the fourth case, plebiscites for the Cameroons under United Kingdom administration, detailed estimates have been submitted for the concurrence of the Committee. The new chapters are:

- (a) Chapter X. The United Nations Good Offices Mission to Cambodia and Thailand was established by the Secretary-General at the request of these two Governments following a suspension of their diplomatic relations. The estimate of \$9,200 provides for an honorarium for the Special Representative of the Secretary-General, his travel to Headquarters and the area, and the travel of the Secretariat staff member who accompanied him on the mission.
- (b) Chapter XI. The United Nations Representative on the Question of Hungary was appointed by the General Assembly under resolution 1312 (XIII) for the purpose of reporting on significant developments relating to the implementation of the Assembly resolutions on Hungary. The estimate of \$15,300 provides for

the travel, honorarium and subsistence allowance of the Representative (\$10,000), and for the salary of a secretary (\$5,300).

(c) Chapter XIII. United Nations plebiscites for the Trust Territory of the Cameroons under United Kingdom administration are to be held in 1959 and 1960 in accordance with General Assembly resolution 1350 (XIII). The requirements for 1960 have been included in the budget estimates for that year<sup>4/</sup> and detailed estimates of \$105,400 for 1959 were submitted for concurrence of the Advisory Committee. A subsequent review indicates additional requirements for 1959 of some \$4,600. The main objects of expenditure covered by the estimate are:

	\$
Salary and allowances of the Commissioner . . . . .	12,900
Travel and subsistence of staff . . . . .	67,400
Local transportation in the Cameroons . . . . .	20,400
Supplies and services . . . . .	4,800
Freight and communications . . . . .	4,000
Hospitality . . . . .	500
Total 1959	<u>110,000</u>

(d) Chapter XIII. In order to provide for careful and co-ordinated planning of the assistance furnished by the United Nations Family to Guinea in the first phase of its independence, a Special Representative of the Secretary-General has been sent to that country, at the invitation of the Government and after consultation with the heads of the interested specialized agencies. The estimate of \$39,300 provides for the salary, travel and subsistence of the Special Representative of the Secretary-General; the travel and subsistence of a personal assistant and secretary; the replacement of the secretary at Headquarters; and for local transportation, communications and supplies. The estimated requirement notified to the Advisory Committee on Administrative and Budgetary Questions has been increased by \$2,400 to provide for unforeseen travel costs.

4/ Official Records of the General Assembly, Fourteenth Session, Supplement No. 5 (A/4110).

29. The revised estimates for the nine chapters for which provision was made in the 1959 budget show an over-all saving of about \$69,400. The larger savings arise: (i) because it is improbable that the United Nations will fully assume the cost of operating the Memorial Cemetery in Korea during this year, (ii) from delayed recruitment of land evaluation staff for the Conciliation Commission for Palestine, and (iii) because the Good Offices Committee on South West Africa did not travel to the field. An increased requirement of \$12,000 is estimated for the Truce Supervision Organization in Palestine owing to the necessity of implementing more adequate security measures.

Section 4a - Expenses arising from General Assembly resolution 1237 (ES-III) and residual expenses of the United Nations Observation Group in Lebanon

	\$
Revised estimate . . . . .	336,000
Appropriation . . . . .	500,000
Obligations to 31 July 1959 . . . . .	271,091

30. The revised estimates for the section are:

<u>Chapter</u>	<u>Revised estimate</u> \$	<u>Approved estimate</u> \$	<u>Obligations to 31 July 1959</u> \$
I. Residual expenses - United Nations Observation Group in Lebanon . . .	122,000	50,000	118,316
II. Expenses arising from General Assembly resolution 1237 (ES-III)	214,000	450,000	152,775
Total	<u>336,000</u>	<u>500,000</u>	<u>271,091</u>

31. The 1959 budget estimates did not make adequate provision for termination indemnities, freight expenses, and the costs of forwarding the personal effects of some 612 observers of the Observation Group in Lebanon. In accordance with its recommendation<sup>5/</sup>, the Advisory Committee on Administrative and Budgetary Questions has been informed concerning the liquidation expenses for the Group and the disposition of its equipment; income of \$360,000 in 1959 is anticipated in connexion with the disposition of the equipment.

5/ Ibid., Thirteenth Session, Annexes, agenda items 43 and 44, document A/4013.

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32. Expenses resulting from General Assembly resolution 1237 (ES-III) are now estimated at \$214,000 as compared with the approved estimate of \$450,000. As indicated in the introduction to the Annual Report of the Secretary-General on the work of the Organization<sup>6/</sup>, the Office of the Special Representative stationed in Amman is maintained but the supporting offices in Beirut and Damascus have been found unnecessary and have, therefore, not been established.

Section 5 - United Nations Field Service

	\$
Revised estimate . . . . .	1,119,000
Appropriation . . . . .	1,153,800
Obligations to 31 July 1959 . . . . .	683,449

<u>Chapter</u>	<u>Revised estimate</u>	<u>Approved estimate</u>	<u>Obligations to 31 July 1959</u>
	\$	\$	\$
I. Salaries and wages . . . . .	752,000	787,000	438,908
II. Common staff costs . . . . .	340,000	339,500	229,744
III. General expenses . . . . .	24,000	24,800	13,130
IV. Permanent equipment . . . . .	3,000	2,500	1,667
Total	<u>1,119,000</u>	<u>1,153,800</u>	<u>683,449</u>

33. The estimated saving of \$34,800 in this section is largely accounted for by the fact that approximately seventy posts were occupied for the first half of the year below the levels authorized in the manning table, and by the appointment of more junior staff to replace senior men transferred and charged to the United Nations Emergency Force.

6/ Ibid., Fourteenth Session, Supplement No. 1A. (A/4132/Add.1).

PART III - THE SECRETARIAT

Section 6 - Salaries and wages

	\$
Revised estimate. . . . .	30,662,000
Appropriation. . . . .	30,802,700
Obligations to 31 July 1959 . . . .	17,588,933

34. The revised estimates by chapter are as follows:

	<u>Revised estimate</u> \$	<u>Approved estimate</u> \$	<u>Obligations to 31 July 1959</u> \$
Established posts . . . . .	29,000,000		( 16,758,165
Temporary assistance (including consultants) . . . . .	1,303,000	30,428,700	( 647,820
	<u>30,303,000</u>	<u>30,428,700</u>	<u>17,405,985</u>
Overtime and night differential . . . . .	359,000	374,000	182,948
	<u>30,662,000</u>	<u>30,802,700</u>	<u>17,588,933</u>

35. Excluding the question of a possible increase in 1959 in General Service salary rates at Headquarters, a surplus of approximately \$140,000 is estimated for section 6.

36. The above revised estimates take into account: the increase in wage rates for manual workers from 1 January 1959 (referred to under section 6 of the budget estimates for 1960);<sup>7/</sup> a more realistic estimate of \$292,000 for temporary assistance for the General Assembly as compared with \$200,000 originally provided for in the 1959 appropriation (also referred to in relation to 1960 in the estimates for the year); an anticipated increase of about \$35,000 for mission replacements as compared with original estimates owing in part to the tight staffing position at the General Service level and the consequent need of departments for replacement of mission service staff; an increase of approximately

7/ Ibid., Supplement No. 5 (A/4110).

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\$25,000 under temporary assistance in connexion with the work of the Expert Group on the Comprehensive Review of the Joint Staff Pension system; and finally an increase in temporary assistance costs occasioned by the initial provision part-way through the year of six additional guard posts, as a result of which savings on overtime costs are anticipated (which reduction is expected to continue also in 1960 as referred to in the 1960 estimates).

37. Savings in salary costs more than offsetting these increases are accounted for by delays experienced in recruitment of suitable professional staff, special regard being continuously given to the principle of geographical distribution. Such delays were accentuated during the first half of the year, partly as the result of the "freeze" placed on recruitment during the latter months of 1958 following the reduction in the supplementary credits requested for that year. The progressive introduction of more effective procedures for manning-table control has also helped to maximize savings on the established post account. More recently, an increased availability of suitable candidates, particularly from numerically under-represented countries, is likely to result in an appreciable reduction in the vacancy situation with a consequent increase in the level of salary costs in the latter part of 1959. Recruitment costs dealt with under section 7 below will be similarly affected.

Section 6a - Economic Commission for Africa

	\$
Revised estimate . . . . .	500,000
Appropriation . . . . .	500,000
Obligations to 31 July 1959 . . . . .	106,182 <sup>8/</sup>

38. No change is proposed in the estimates for this section.

39. The work of the Commission has developed during 1959 in accordance with the work programme approved by the Commission at its first session (December 1958-January 1959), to which reference is made both in the initial 1960 budget estimates (A/4110) and in the revised 1960 estimates arising from decisions of the Economic and Social Council (A/C.5/777). In view of the importance of the programme of technical meetings to the work of the Commission, arrangements have

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<sup>8/</sup> Includes field expenditures to 31 May 1959.

been made for the convening in 1959 of a technical Seminar of African Statisticians, a seminar on community development, a meeting of experts on national accounts and one of economic planners. Further, in consultation with the Statistical Office, arrangements are being made to commence in 1959 a statistical survey of Africa designed to review the basic statistical series already available in the region and to concert measures for improving such series, their comparability and standardization.

40. The Government of Ethiopia has announced its intention of building an "Africa Hall" in Addis Ababa which would accommodate the secretariat and provide the necessary conference space for meetings of the Commission and its subsidiary bodies. For the time being, the Government has provided a three-storied building which meets the needs of the Commission secretariat. Special arrangements are made for holding large meetings.

41. As regards recruitment of the staff, it is expected that twenty-six of the twenty-eight posts authorized for the professional category and above will be filled in the course of the year. Savings in the established posts and training accounts should, however, be sufficient to meet additional requirements relating to the above-noted projects.

Section 7 - Common staff costs

	\$
Revised estimate . . . . .	6,802,700
Appropriation . . . . .	6,431,500
Obligations to 31 July 1959 . . . . .	4,017,254

42. The revised estimates for section 7, by chapter, are as follows:

<u>Chapter</u>	<u>Revised estimate</u> \$	<u>Approved estimate</u> \$	<u>Obligations to 31 July 1959</u> \$
I. Staff allowances (dependency allowances, education grants and related travel) . . . . .	1,759,000	1,669,000	1,046,482
II. Social security payments (contributions, Joint Staff Pension Fund, medical insurance, compensatory payments, retirement allowance for former Secretaries-General) . . . . .	3,443,000	3,406,100	2,000,410

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	<u>Revised estimate</u> \$	<u>Approved estimate</u> \$	<u>Obligations to 31 July 1959</u> \$
III. Recruitment, transfer and separation costs . . . . .	1,500,000	1,255,700	905,990
IV. Other common staff costs (language training, professional trainees, staff welfare) . . . . .	100,700	100,700	64,372
	<u>6,802,700</u>	<u>6,431,500</u>	<u>4,017,254</u>

43. The estimated additional requirements under chapter I are \$74,500 for dependency allowances and \$15,500 for education grants and related travel. As indicated in the 1960 estimates, statistical bases are being gradually developed as a result of which it is hoped that more precise initial estimating will be possible in future for these and other common staff costs.

44. The presently indicated additional requirement under chapter II is about \$37,000 accounted for by a possible small surplus on the item for contributions to the Joint Staff Pension Fund and by deficiencies for compensatory payments, and for contributions to medical insurance. In the case of compensatory payments, it has been the practice to include a notional figure of \$35,000 each year; the payments for 1959 to date are about \$37,000 and additional payments of perhaps \$23,000 are foreseen at this time. Owing to the nature of the payments and the circumstances giving rise thereto, the actual costs under this item may clearly vary considerably from year to year. A deficiency of some \$27,000 relating to medical insurance is accounted for mainly by an increase in medical insurance premium rates, as detailed under section 7 of the 1960 budget estimates, and in part by a gradual small increase in staff member participation in the plans, as well as by the necessity for some payments in 1959 owing to a 1958 operating deficiency under the insurance programme; the latter item of about \$7,500 will probably be recovered in due course.

45. Chapter III reflects an anticipated deficiency on recruitment, transfer and separation costs of some \$244,000. This increase is accounted for by the programme of transfers and out-postings in 1959, by the additional appointments anticipated in the second half of the year for the reasons indicated under section 6 above,

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and by some increase in travel and removal rates. It is in line with the increase in costs anticipated under this chapter for 1960 as set out in paragraph 14 of the budget foreword and under section 7 of the 1960 estimates.

Section 8 - Travel of staff and members of administrative bodies

	\$
Revised estimate . . . . .	1,695,600
Appropriation . . . . .	1,530,100
Obligations to 31 July 1959 . . . . .	1,356,813

46. The revised estimates for section 8 are as follows:

	<u>Revised estimate</u> \$	<u>Approved estimate</u> \$	<u>Obligations to 31 July 1959</u> \$
Travel of staff to meetings . . .	190,700	204,300	174,030
Travel on other official business	373,900	393,900	249,853
Travel on home leave. . . . .	1,046,500	900,000	919,624
Travel of members of administrative bodies . . . . .	24,500	31,900	13,306
Visit to Africa by the Secretary- General . . . . .	60,000	-	-
Total	<u>1,695,600</u>	<u>1,530,100</u>	<u>1,356,813</u>

47. Expenditures under this section have been affected by a 5 per cent increase in air travel costs which occurred early in 1959. It has been possible, however, to keep expenses within the approved estimates except in the case of travel on home leave.

48. The reduction in requirements for travel of staff to meetings relates in the main to savings in the estimates for the meeting in Australia of the Economic Commission for Asia and the Far East (\$6,900) and the meeting in Mexico City of the Economic and Social Council (\$5,800). Requirements under this section for special economic studies in the Middle East and Africa, for which \$30,000 was included in the 1959 estimates, have been lower than anticipated. This together with other small economies makes possible a reduction of \$20,000 in the estimate for travel on other official business. The estimated reduction of \$7,300 in

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requirements for travel of members of administrative bodies results from the fact that no meeting of the International Civil Service Advisory Board has been called for this year; the saving of \$10,000 on this account is partially offset by increased requirements in connexion with the Comprehensive Review of the Joint Staff Pension System.

49. Additional requirements of \$146,500 are estimated for travel on home leave. These requirements arise in part from the increased cost of air travel, but more from the fact that entitlements have been exercised to a fuller extent than anticipated. In submitting estimates for home leave, reductions from the actual costed requirements of total entitlements are made, on the basis of experience, for non-exercise of entitlements, either by deferment or by turnover of staff. The revised estimate now submitted assumes that approximately half of the remaining entitlements will in fact be exercised.

50. The Secretary-General will undertake a visit to various countries and territories of Africa immediately after the close of the fourteenth session of the General Assembly. In view of the distances involved, and the time available to the Secretary-General, travel other than by chartered plane is not feasible. Following consultation with the Advisory Committee on Administrative and Budgetary Questions, the revised estimates accordingly include provision in an amount of \$60,000 for the cost of the necessary charter.

Section 9 - Hospitality

Section 9a - Payments under annex I, paragraphs 2 and 3, of the Staff Regulations

	\$
Revised estimates . . . . .	95,000
Appropriations. . . . .	95,000
Obligations to 31 July 1959 . . . . .	52,752

51. The estimates for section 9 (\$25,000) and section 9a (\$70,000) remain unchanged.

PART IV - SPECIAL OFFICES

Section 10 - Office of the United Nations High Commissioner for Refugees

	§
Revised estimate . . . . .	1,525,200
Appropriation . . . . .	1,398,000
Obligations to 31 July 1959 . . . . .	870,335

52. The revised estimates for this section, by chapter, are as follows:

<u>Chapter</u>	<u>Revised estimate</u>	<u>Approved estimate</u>	<u>Obligations to 31 July 1959</u>
	\$	\$	\$
I. Salaries and wages . . . . .	1,175,900	1,099,200	664,810
II. Travel on official business . . . . .	85,000	79,000	54,857
III. Common staff costs . . . . .	245,000	200,500	136,330
IV. Public relations and information activities . . . . .	19,300	19,300	14,338
Total	<u>1,525,200</u>	<u>1,398,000</u>	<u>870,335</u>

53. Reference is made in the introduction to this report (paragraph 12) to the requirements for the Office of the High Commissioner for Refugees.

54. The increased estimate for chapter I reflects: (i) an increase of \$42,000 for the costs of the approved establishment, due mainly to a low turnover of staff and the impact of salary increments, and (ii) an increase of \$54,700 in temporary assistance requirements. The latter increase results for the most part from the opening of the new branch offices in Australia, Morocco and Tunisia, and the temporary office in Canada; and from the appointment of legal correspondents in Latin American countries for the purpose of strengthening the legal protection work of the Office in accordance with General Assembly resolution 1284 (XIII).

55. The increased requirement of \$6,000 for travel on official business reflects the needs of the new offices.

56. The increase in common staff costs amounting to \$44,500 is due to the impact of the new dependency definitions (\$5,300), increased United Nations

contributions to medical insurance (\$1,000), the increase in pensionable remuneration of the staff (\$9,900) and to the payment of assignment allowances which were not previously provided for in the estimates (\$26,600). Common staff costs in respect of the new offices are estimated at \$1,700.

57. As noted in paragraph 12, there will be reimbursement from the United Nations Refugee Fund totalling \$19,500 in respect of the additional requirements for the offices in Australia and Canada; of this amount, \$17,100 relates to provisions under this section.

Section 10a - World Refugee Year

	\$
Revised estimate . . . . .	60,000
Appropriation . . . . .	50,000
Obligations to 31 July 1959 . . . . .	23,737

58. At the end of March 1959 the Secretary-General reported to the Advisory Committee on Administrative and Budgetary Questions that while only twelve countries had at that time expressed interest in the World Refugee Year, there were indications that the number of participants would be much larger; in the latter circumstance, an increase in the budget provision of \$50,000 would be required. As at 1 September 1959, sixty countries had formally announced their participation in the activity and more are expected to do so. In most of these countries active campaigns have been launched which require information materials and other forms of assistance from the secretariat of the World Refugee Year. Accordingly, as detailed in the budget estimates for 1960, a total expenditure of \$90,000 for the activity is foreseen, of which \$60,000 would be incurred in 1959.

PART V. COMMON SERVICES AND EQUIPMENT

Section 11 - General expenses

	\$
Revised estimate . . . . .	5,573,700
Appropriation . . . . .	5,330,000
Obligations to 31 July 1959 . . . . .	3,313,021

59. The revised estimate compares with actual expenses of \$5,476,788 in 1958. The revisions, by chapter, are as follows:

<u>Chapter</u>	<u>Revised estimate</u> \$	<u>Approved estimate</u> \$	<u>Obligations to 31 July 1959</u> \$
I. Rental and maintenance of premises and fixed installations . . . . .	3,378,000	3,323,500	2,042,468
II. Rental and maintenance of equipment . . . . .	161,000	147,350	111,010
III. Communications, freight cartage and express . . . . .	987,000	928,850	509,278
IV. Public information supplies and services . . . . .	753,700	635,700	492,278
V. Other supplies and services . . . . .	195,000	205,600	126,080
VI. Miscellaneous adjustments . . . . .	16,000	6,000	11,604
VII. Study and interne programmes . . . . .	83,000	83,000	20,303
Total	<u>5,573,700</u>	<u>5,330,000</u>	<u>3,313,021</u>

60. The increase of \$243,700 over the appropriation relates to: (i) additional costs on account of television activities, matched by income (\$118,000), (ii) rate and wage increases not provided for in the original 1959 appropriation (\$96,500) and (iii) other anticipated requirements (\$29,200).

61. Following the practice in previous years, the provision for television activities has been increased, after consultation with the Advisory Committee, in order to meet the expected demands from various outlets. Additional expenses estimated at \$118,000 will be compensated for by an increase in revenue in an equal amount.

62. Additional requirements totalling \$96,500 directly attributable to rate and wage increases relate, at Headquarters, to increased contractual costs for maintenance of premises (\$60,000) and equipment (\$1,000), communications (\$13,500) and public information supplies and services (\$3,000). The balance (\$19,000) relates to the requirements of offices away from Headquarters.

63. Other anticipated requirements amounting to \$29,200 result, on the one hand, from additional services and facilities for ECAFE and ECIA (\$31,700) and Geneva (\$25,700) (the latter including unforeseen expenses amounting to \$4,400 for new branch offices of the High Commissioner for Refugees) and on the other hand, reductions for Information Centres (\$22,900) and Headquarters (\$5,300). The slight reduction at Headquarters is anticipated despite a number of unexpected expenditures including repairs to reproduction equipment which has suffered unduly because of the large programme of internal reproduction.

Section 12 - Printing, stationery and library supplies

	\$
Revised estimate . . . . .	2,127,200
Appropriation . . . . .	2,127,200
Obligations to 31 July 1959 . . . . .	1,359,298

64. The revised estimates are maintained at the amounts approved for the several chapters:

<u>Chapter</u>	<u>Revised estimate</u> \$	<u>Approved estimate</u> \$	<u>Obligations to 31 July 1959</u> 9/ \$
I. Official records . . . . .	689,300	689,300	373,013
II. Recurrent publications . . . . .	555,200	555,200	317,364
III. Studies and reports. . . . .	117,000	117,000	38,469
IV. Office of Public Information . .	200,000	200,000	128,674
V. Special offices . . . . .	15,600	15,600	2,527
VI. Other contractual printing . . .	18,100	18,100	16,437

9/ The amounts for chapters I and II include \$131,025 and \$11,580, respectively, for items contained in the budgeted programme which have been printed internally.

<u>Chapter</u>	<u>Revised estimate</u> \$	<u>Approved estimate</u> \$	<u>Obligations to 31 July 1959</u> 9/ \$
VII. Deduction for internal reproduction . . . . .	(210,000)	(210,000)	(142,605)
VIII. Supplies . . . . .	639,400	639,400	540,730
IX. Library. . . . .	102,600	102,600	84,689
	<u>2,127,200</u>	<u>2,127,200</u>	<u>1,359,298</u>

65. The reduction of \$40,000 made in the approved 1959 estimates for this section (reflected as an increase in the deduction for internal reproduction) anticipated the production internally at Geneva, at a cost of \$70,000 for staff, equipment and supplies, of official records in Russian for which \$110,000 had been included in the estimates. As indicated in the 1960 estimates, it was not possible to establish this operation sufficiently early in the year to realize any substantial savings for 1959; however, it is anticipated that the operation will yield savings of the order of \$40,000 in 1960. A detailed report on this activity has been provided to the Advisory Committee on Administrative and Budgetary Questions. As regards 1959, an anticipated increase in internal reproduction at Headquarters makes it possible to maintain the estimates for this section at the approved amount.

66. While the revised chapter estimates are shown at the approved levels for purpose of this submission, adjustments in the actual allocations will probably have to be made before the end of the year. For example, efforts are being made to produce during 1959 all of the material received during 1958 for publication in the Treaty Series, though the indication is that the cost involved will exceed the amount estimated.

Section 13 - Permanent equipment

	\$
Revised estimate . . . . .	613,220
Appropriation . . . . .	697,220
Obligations to 31 July 1959 . . . . .	335,605

9/ Ibid.

67. The revised estimates by chapter are as follows:

<u>Chapter</u>	<u>Revised estimate</u> \$	<u>Approved estimate</u> \$	<u>Obligations to 31 July 1959</u> \$
I. Premises and fixed installations	157,000	157,000	141,694
II. Furniture and equipment . . . . .	338,220	352,220	191,775
III. Major maintenance and capital improvement programme at Headquarters . . . . .	68,000	138,000	750
IV. Construction of the United Nations building in Santiago .	50,000	50,000	1,386
Total	<u>613,220</u>	<u>697,220</u>	<u>335,605</u>

68. As indicated in the text of the 1960 budget estimates<sup>10/</sup> the 1959 replacement programme for typewriters has been greatly reduced through a special survey undertaken at Headquarters. That reduction, which amounts to \$30,000, has been offset by unforeseen requirements for the UNHCR new branch Offices in Morocco and Tunisia (\$8,000) and for ECAFE in conjunction with setting up office for the Executive Agent for the Mekong River Development Project (\$8,000). It is proposed to release the balance of \$14,000 in chapter II (Furniture and equipment).

69. With regard to Chapter III (Major maintenance and capital improvement programme at Headquarters) the Secretary-General has decided to postpone to 1960 the engineering and architectural survey of the Headquarters building. Accordingly, the amount of \$40,000 appropriated for this purpose will not be required in 1959; re-appropriation of this sum for 1960 will be requested. It has also been possible, owing to certain changes in the operating procedure of the refrigeration room, to delay the corrosive action to the condenser tubes for which \$37,000 is appropriated. Although the corrosion has been slowed down, the process will continue and funds will be required in 1960 as proposed in the budget estimates for that year. However, in 1959, only \$7,000 will be required, the balance of \$30,000 is available for release.

<sup>10/</sup> Official Records of the General Assembly, Fourteenth session, Supplement No. 5 (A/4110), page 45.



PART VI - TECHNICAL PROGRAMMES

Section 14 - Economic development

Section 15 - Social activities

Section 16 - Human rights activities

Section 17 - Public administration

	\$
Revised estimates . . . . .	2,005,000
Appropriations . . . . .	2,005,000
Obligations to 31 July 1959 . . . . .	1,975,468

70. The estimates for sections 14 to 17 remain unchanged.

PART VII - SPECIAL EXPENSES

Section 18 - Special expenses

	\$
Revised estimate . . . . .	2,649,500
Appropriation . . . . .	2,649,500
Obligations to 31 July 1959 . . . . .	2,649,466

71. The estimate for section 18 remains unchanged.

PART VIII - INTERNATIONAL COURT OF JUSTICE

Section 19 - International Court of Justice

	\$
Revised estimate . . . . .	744,100
Appropriation . . . . .	680,500
Obligations to 31 July 1959 . . . . .	401,719

72. The revised estimate for section 19 provides for the following requirements:

/...

<u>Chapter</u>	<u>Revised estimate</u> \$	<u>Approved estimate</u> \$	<u>Obligations to 31 July 1959</u> \$
I. Salaries and expenses of Members of the Court . . . . .	381,050	373,400	204,977
II. Salaries, wages and expenses of the Registry. . . . .	280,100	242,460	156,829
III. Common services . . . . .	76,950	60,140	37,806
IV. Permanent equipment . . . . .	6,000	4,500	2,107
Total	<u>744,100</u>	<u>680,500</u>	<u>401,719</u>

73. Of the increased requirements of \$63,600, an amount of \$26,100 relates to unforeseen expenses in respect of judges ad hoc designated in connexion with cases before the Court.

74. Increased requirements for temporary assistance for translation and typing (\$35,000) and for printing (\$16,000) are partially offset by anticipated surpluses in certain other accounts, mainly under chapter I. These additional needs reflect the increased activity of the Court during 1959. It is anticipated that the Court will be sitting some 200 days this year, and the volume of documents which must be translated and printed substantially exceeds that expected when the original 1959 estimates were prepared.

INCOME

Income other than staff assessment

	\$
Revised estimate . . . . .	5,525,000
Approved estimate . . . . .	5,317,880
Income to 31 July 1959 . . . . .	2,567,772

75. On the regular income accounts a shortfall is foreseen for 1959; however, the anticipated income from the disposition of equipment purchased for the United Nations Observation Group in Lebanon is expected to offset such a shortfall. A net surplus on the income accounts of some \$210,000 is foreseen.

76. On the accounts to which the approved estimates relate, lower estimates now appear necessary as follows:

- (a) United Nations Postal Administration - The factors which led to a reduction in the 1960 estimates for this activity, the main element being the decline in speculative purchases of stamps, have been evident through the current year; on the basis of experience to date, a shortfall of \$325,000 from the approved net revenue estimate of \$1,293,070 is anticipated;
- (b) Income from investments and other interest - As the balances of cash available for investment have been lower than expected, the approved estimate of \$121,000 appears to be some \$30,000 in excess of likely income.
- (c) The sale of publications (other than the printed volumes of the proceedings of the Second Conference on the Peaceful Uses of Atomic Energy) - The net revenue from this activity may fall short, by some \$25,000, of the approved estimate of \$47,200.

77. Income in excess of the approved estimates is foreseen for:

- (a) Refund of prior years' expenditures - The cancellation, at the end of 1959, of unliquidated obligations for fellowships originally established in 1957 is expected to increase the approved estimate of \$76,000 by \$64,000;
- (b) Income from television activities - The increased expenditure estimate under section 11 of \$118,000 for these activities is based upon increased income of the same amount;
- (c) Catering and related services and United Nations Gift Centre - The net revenue of these two activities is expected to exceed the estimates by \$25,000 in each case.

78. Income for 1959 from the disposition of the equipment purchased for the United Nations Observation Group in Lebanon is estimated at \$360,000. A detailed report on this operation has been made to the Advisory Committee on Administrative and Budgetary Questions; that Committee has commented on the operation in its report on the 1960 estimates.<sup>11/</sup> As indicated in the revised estimates for the Office of the High Commissioner for Refugees, increased income from the United Nations Refugee Fund of some \$20,000 is anticipated in respect of certain increased expenditure provisions.

11/ Ibid., Supplement No. 7 (A/4170), paras. 83-85.

Income from staff assessment

	\$
Revised estimate . . . . .	6,123,000
Approved estimate . . . . .	6,123,000
Income to 31 July 1959 . . . . .	3,563,864

79. The estimate for income from staff assessment is maintained at the level approved.

ANNEX

DRAFT RESOLUTION ON SUPPLEMENTARY ESTIMATES  
 FOR THE FINANCIAL YEAR 1959

The General Assembly

Resolves that for the financial year 1959 the amount of \$US60,802,120 appropriated by its resolution 1338 (XIII) of 13 December 1958 is increased by \$US955,800 as follows:

	Amount appropriated by resolution 1338 (XIII)	Supplementary appropriation	Revised amount of appropriation
(In US dollars)			
A. UNITED NATIONS			
<u>Section</u>			
<u>Part I. Sessions of the General Assembly, the councils, commissions and committees; special meetings and conferences</u>			
1.	Travel of representatives, members of commissions and committees . . . . .	882,500	(54,300)
			828,200
2.	Special meetings and conferences . . . . .	1,543,500	348,000
			1,891,500
3.	Board of Auditors . . . . .	51,000	-
			51,000
	TOTAL, PART I	<u>2,477,000</u>	<u>293,700</u>
			<u>2,770,700</u>

<u>Section</u>	Amount appropriated by resolution 1338 (XIII)	Supplementary appropriation	Revised amount of appropriation
(In US dollars)			
<u>Part II. Special missions and related activities</u>			
4. Special missions and related activities . . . . .	2,374,600	104,400	2,479,000
4a. Expenses arising from General Assembly resolution 1237 (ES-III) and residual expenses of the United Nations Observation Group in Lebanon . . . . .	500,000	(164,000)	336,000
5. United Nations Field Service . . . . .	1,153,800	(34,800)	1,119,000
TOTAL, PART II	<u>4,028,400</u>	<u>(94,400)</u>	<u>3,934,000</u>
<u>Part III. The Secretariat</u>			
6. Salaries and wages . . . . .	30,802,700	(140,700)	30,662,000
6a. Economic Commission for Africa . . . . .	500,000	-	500,000
7. Common staff costs . . . . .	6,431,500	371,200	6,802,700
8. Travel of staff and members of administrative bodies . . . . .	1,530,100	165,500	1,695,600
9. Hospitality . . . . .	25,000	-	25,000
9a. Payments under annex I, paragraphs 2 and 3, of the Staff Regulations . . . . .	70,000	-	70,000
TOTAL, PART III	<u>39,359,300</u>	<u>396,000</u>	<u>39,755,300</u>

<u>Section</u>	Amount appropriated by resolution 1338 (XIII)	Supplementary appropriation	Revised amount of appropriation
(In US dollars)			
<u>Part IV. Special offices</u>			
10. Office of the United Nations High Commissioner for Refugees . . . . .	1,398,000	127,200	1,525,200
10a. World Refugee Year . . . . .	50,000	10,000	60,000
TOTAL, PART IV	<u>1,448,000</u>	<u>137,200</u>	<u>1,585,200</u>
<u>Part V. Common services and equipment</u>			
11. General expenses . . . . .	5,330,000	243,700	5,573,700
12. Printing, stationery and library supplies . . . . .	2,127,200	-	2,127,200
13. Permanent equipment . . . . .	697,220	(84,000)	613,220
TOTAL, PART V	<u>8,154,420</u>	<u>159,700</u>	<u>8,314,120</u>
<u>Part VI. Technical programmes</u>			
14. Economic development . . . . .	480,000	-	480,000
15. Social activities . . . . .	925,000	-	925,000
16. Human rights activities . . . . .	100,000	-	100,000
17. Public administration . . . . .	500,000	-	500,000
TOTAL, PART VI	<u>2,005,000</u>	<u>-</u>	<u>2,005,000</u>

<u>Section</u>	Amount appropriated by resolution 1338 (XIII)	Supplementary appropriation	Revised amount of appropriation
	(In US dollars)		
<u>Part VII. Special expenses</u>			
18. Special expenses . . . . .	2,649,500	-	2,649,500
TOTAL, PART VII	<u>2,649,500</u>	<u>-</u>	<u>2,649,500</u>
B. INTERNATIONAL COURT OF JUSTICE			
<u>Part VIII. International Court of Justice</u>			
19. International Court of Justice . . . . .	680,500	63,600	744,100
TOTAL, PART VIII	<u>680,500</u>	<u>63,600</u>	<u>744,100</u>
GRAND TOTAL	<u>60,802,120</u>	<u>955,800</u>	<u>61,757,920</u>

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