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United Nations common system

Report of the Fifth Committee

Rapporteur: Mr. Ken Siah (Singapore)

I. Introduction

1. At its 2nd plenary meeting, on 20 September 2013, the General Assembly, on the recommendation of the General Committee, decided to include in the agenda of its sixty-eighth session the item entitled “United Nations common system” and to allocate it to the Fifth Committee.
2. The Fifth Committee considered the item at its 17th and 26th meetings, on 13 November and 27 December 2013. Statements and observations made in the course of the Committee’s consideration of the item are reflected in the relevant summary records ([A/C.5/68/SR.17](#) and 26).
3. For its consideration of the item, the Committee had before it the following documents:
 - (a) Report of the International Civil Service Commission for 2013 ([A/68/30](#));
 - (b) Statement submitted by the Secretary-General in accordance with rule 153 of the rules of procedure of the General Assembly concerning the administrative and financial implications of the decisions and recommendations contained in the report of the International Civil Service Commission for 2013 ([A/C.5/68/3](#));
 - (c) Related report of the Advisory Committee on Administrative and Budgetary Questions ([A/68/7/Add.4](#)).

II. Consideration of draft resolution [A/C.5/68/L.17](#)

4. At its 26th meeting, on 27 December, the Committee had before it a draft resolution entitled “United Nations common system: Report of the International Civil Service Commission” ([A/C.5/68/L.17](#)), submitted by the Chair of the



Committee on the basis of informal consultations coordinated by the representative of Peru.

5. At the same meeting, the Committee adopted draft resolution [A/C.5/68/L.17](#) without a vote (see para. 7).

6. The recommendation of the Fifth Committee on the statement submitted by the Secretary-General on the administrative and financial implications of the decisions and recommendations contained in the report of the International Civil Service Commission for 2013 and the related report of the Advisory Committee on Administrative and Budgetary Questions will be contained in the report of the Committee submitted under agenda item 134, entitled "Proposed programme budget for the biennium 2014-2015".

III. Recommendation of the Fifth Committee

7. The Fifth Committee recommends to the General Assembly the adoption of the following draft resolution:

United Nations common system: report of the International Civil Service Commission

The General Assembly,

Recalling its resolutions [44/198](#) of 21 December 1989, [51/216](#) of 18 December 1996, [52/216](#) of 22 December 1997, [53/209](#) of 18 December 1998, [55/223](#) of 23 December 2000, [56/244](#) of 24 December 2001, [57/285](#) of 20 December 2002, [58/251](#) of 23 December 2003, [59/268](#) of 23 December 2004, [60/248](#) of 23 December 2005, [61/239](#) of 22 December 2006, [62/227](#) of 22 December 2007, [63/251](#) of 24 December 2008, [64/231](#) of 22 December 2009, [65/248](#) of 24 December 2010, [66/235 A](#) of 24 December 2011, [66/235 B](#) of 21 June 2012 and [67/257](#) of 12 April 2013 and its decisions 67/551 and 67/552 A of 24 December 2012,

Having considered the report of the International Civil Service Commission for 2013,¹

Reaffirming its commitment to a single, unified United Nations common system as the cornerstone for the regulation and coordination of the conditions of service of the common system,

1. *Takes note with great appreciation* of the work of the International Civil Service Commission;
2. *Takes note* of the report of the Commission for 2013;¹
3. *Reaffirms* the role of the General Assembly in approving conditions of service and entitlements for all staff serving in the organizations of the United Nations common system, bearing in mind articles 10 and 11 of the statute of the Commission;²
4. *Recalls* articles 10 and 11 of the statute of the Commission, and reaffirms the central role of the Commission in regulating and coordinating conditions of service and entitlements for all staff serving in the organizations of the United Nations common system;

I

Conditions of service applicable to both categories of staff

A

Review of the common system compensation package

1. *Recalls* paragraph 4 of its resolution [67/257](#), and requests the Commission to provide to the General Assembly, at the first part of its resumed sixty-eighth session, a briefing on the progress made on the comprehensive review of the common system compensation package;

¹ *Official Records of the General Assembly, Sixty-eighth Session, Supplement No. 30 (A/68/30).*

² Resolution 3357 (XXIX), annex.

2. *Welcomes* the comprehensive review of the compensation package, affirms the objectives set out in paragraph 31 of the report of the Commission,¹ and requests the Commission to review all remuneration elements holistically in order to achieve these objectives and to safeguard the core values of the organizations of the United Nations common system;

3. *Requests* the Commission, in its proposals resulting from the ongoing comprehensive review of compensation, to ensure the comparability of the total compensation package at the United Nations, including all monetary and non-monetary elements, under the Noblemaire principle;

4. *Also requests* the Commission to ensure that the executive heads of organizations and staff federations of the United Nations common system and Member States are duly apprised of the process and have an opportunity to provide their feedback;

5. *Further requests* the Commission not to increase any of the allowances under its purview until the comprehensive review decided by resolution [67/257](#) has been submitted to the General Assembly for its consideration;

6. *Expresses its deep concern* about the long-term sustainability of the after-service health insurance scheme within the United Nations system, and in this regard invites the Commission to review, in the framework of its annual report, the apportionment of health insurance premiums between the United Nations organizations and participants in both United States and non-United States plans;

B

Mandatory age of separation

1. *Decides* to defer its decision on the recommendation of the Commission to raise the mandatory age of separation to 65 years without prejudice to its proposed time frame, and requests the Commission to undertake further analysis, in consultation with all relevant stakeholders, on the impact of the adoption of this recommendation on workforce and succession planning frameworks and all relevant human resources management policies, including performance management and appraisal, rejuvenation, gender balance and equitable geographic representation, across the United Nations common system and to report thereon at its sixty-ninth session;

2. *Recalls* paragraph 61 of the report of the Commission,¹ in which it is indicated that raising the mandatory age of separation for existing staff to 65 years would result in a marginal reduction in the actuarial deficit of the pension system in the range of 0.13 per cent of pensionable remuneration;

II

Conditions of service of staff in the Professional and higher categories

A

Base/floor salary scale

Recalling its resolution [44/198](#), by which it established a floor net salary level for staff in the Professional and higher categories by reference to the corresponding base net salary levels of officials in comparable positions serving at the base city of the comparator civil service (the United States federal civil service),

Approves, with effect from 1 January 2014, as recommended by the Commission in paragraph 82 of its report,¹ the revised base/floor scale of gross and net salaries for staff in the Professional and higher categories, as contained in annex III to the report;

B

Evolution of the margin

Recalling section I.B of its resolution 51/216 and the standing mandate from the General Assembly, in which the Commission is requested to continue its review of the relationship between the net remuneration of United Nations staff in the Professional and higher categories in New York and that of the comparator civil service (the United States federal civil service) employees in comparable positions in Washington, D.C. (referred to as “the margin”),

1. *Reaffirms* that the Noblemaire principle is the basis for the determination of the level of remuneration for staff in Professional and higher categories in New York, the base city for the post adjustment system, and in other duty stations;

2. *Also reaffirms* that the range of 110 to 120 for the margin between the net remuneration of officials in the Professional and higher categories of the United Nations in New York and officials in comparable positions in the comparator civil service should continue to apply, on the understanding that the margin would be maintained at a level around the desirable midpoint of 115 over a period of time;

3. *Notes* that the margin between net remuneration of the United Nations staff in grades P-1 to D-2 in New York and that of officials in comparable positions in the United States federal civil service in Washington, D.C., for the period from 1 January to 31 December 2013 is 119.6 and that its five-year average stands at 115.7, which is above the desirable midpoint of 115;

4. *Welcomes* the initiative by the Commission to manage the margin actively, following the management procedure approved by the General Assembly, and not to increase the post adjustment for New York in 2014 in view of the elevated level of the margin;

5. *Recalls* that the five-year average of the net remuneration margin should be maintained around the desirable midpoint of 115, and requests the Commission to submit to the General Assembly, no later than at the main part of its sixty-ninth session, recommendations on the range of actions and time schedules that would bring the margin back to its desirable midpoint;

C

Children’s and secondary dependants’ allowances: review of the methodology

1. *Takes note* of the decision of the Commission to keep the methodology under consideration within the framework of the broader review of the common system compensation package;

2. *Approves* the recommendation of the Commission to maintain the current levels of the children’s and secondary dependants’ allowances;

D

Education grant: special measures

Approves, with effect for the school year in progress on 1 January 2013, the recommendation of the Commission as contained in paragraph 113 of its report;¹

E

Post adjustment matters

Requests the Commission to review and submit proposals on synchronizing the post adjustment cycles at headquarters duty stations to the Assembly at its sixty-ninth session.
