



Sixty-eighth session
Agenda item 19 (c)

Sustainable development: International Strategy for Disaster Reduction

Report of the Second Committee*

Rapporteur: Ms. Juliet **Hay** (New Zealand)

I. Introduction

1. The Second Committee held a substantive debate on agenda item 19 (see [A/68/438](#), para. 2). Action on sub-item (c) was taken at the 35th and 41st meetings, on 14 November and 11 December 2013. An account of the Committee's consideration of the sub-item is contained in the relevant summary records ([A/C.2/68/SR.35](#) and 41).

II. Consideration of draft resolutions [A/C.2/68/L.39](#) and [A/C.2/68/L.66](#)

2. At the 35th meeting, on 14 November, the representative of Fiji, on behalf of the States Members of the United Nations that are members of the Group of 77 and China, introduced a draft resolution entitled "International Strategy for Disaster Reduction" ([A/C.2/68/L.39](#)), which read:

"The General Assembly,

"Recalling its resolutions [54/219](#) of 22 December 1999, [56/195](#) of 21 December 2001, [60/195](#) of 22 December 2005, [64/200](#) of 21 December 2009, [65/157](#) of 20 December 2010, [66/199](#) of 22 December 2011 and [67/209](#) of 21 December 2012, and taking into consideration all other relevant resolutions,

"Reaffirming the outcome document of the United Nations Conference on Sustainable Development entitled 'The future we want', in particular the decisions related to disaster risk reduction,

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“Recalling the Rio Declaration on Environment and Development, Agenda 21, the Programme for the Further Implementation of Agenda 21, the Johannesburg Declaration on Sustainable Development and the Plan of Implementation of the World Summit on Sustainable Development (Johannesburg Plan of Implementation) and the outcome document of the special event of the General Assembly on the Millennium Development Goals,

“Taking note of the results of the fourth session of the Global Platform for Disaster Risk Reduction, held in Geneva from 19 to 23 May 2013, and recognizing it as the main forum at the global level for strategic advice coordination and partnership development for disaster risk reduction,

“Emphasizing the added value of Governments at all levels, as well as relevant subregional, regional and international organizations, in committing adequate, timely and predictable resources for disaster risk reduction in order to enhance resilience of cities and communities to disasters, according to their own circumstances and capacities,

“Recognizing that developing countries, in particular the least developed countries and small island developing States, remain most vulnerable to the effects of natural disasters and climate change, and that they need adequate international assistance for the development and strengthening of their capacities in the areas of disaster prevention and building resilience,

“Recalling that the Third World Conference on Disaster Risk Reduction, which will take place in Japan in 2015, will review the implementation of the Hyogo Framework for Action 2005-2015: Building the Resilience of Nations and Communities to Disasters and adopt a post-2015 framework for disaster risk reduction,

“1. Takes note of the report of the Secretary-General on the implementation of General Assembly resolution [67/209](#);

“2. Stresses the importance of the continued substantive consideration of the issue of disaster risk reduction, and encourages all States and relevant United Nations bodies to take into consideration the important role of disaster risk reduction activities for, inter alia, the achievement of sustainable development;

“3. Welcomes the deliberations of the fourth session of the Global Platform for Disaster Risk Reduction, held in Geneva from 19 to 23 May 2013, as the main forum at the global level for strategic advice coordination and partnership development for disaster risk reduction and the review of progress on the implementation of the Hyogo Framework for Action 2005-2015: Building the Resilience of Nations and Communities to Disasters;

“4. Also welcomes the deliberations of the regional platforms and meetings, which have provided a critical contribution to the consultations on the post-2015 framework for disaster risk reduction and the preparations for the fourth session of the Global Platform, and looks forward to the upcoming regional platforms scheduled in 2014;

“5. Strongly encourages giving appropriate consideration to disaster risk reduction and the building of resilience to disasters within the post-2015 development agenda;

“6. *Reiterates* its strong encouragement for the promotion of a complementary and coherent approach to the relationship between the post-2015 framework for disaster risk reduction and the post-2015 development agenda;

“7. *Stresses* the need to foster better understanding and knowledge of the causes of disasters, as well as to build and strengthen coping capacities, in particular in developing countries, through, inter alia, the exchange of best practices, technology transfer, as mutually agreed, and technical knowledge, educational and training programmes for disaster risk reduction, access to relevant data and information, the strengthening of institutional arrangements, the promotion of community participation and ownership through community-based disaster risk management approaches and the protection of productive assets, including animals, tools and seeds;

“8. *Recognizes* the importance of the development of strategies at the national, subregional, regional and international levels by Governments, in particular in developing countries, to achieve disaster risk reduction, and reiterates the need to further develop regional initiatives and risk reduction capacities of regional mechanisms, where they exist, to strengthen them and to encourage the use and sharing of all existing tools by including productive assets, inter alia, animals and seeds, within national disaster management planning, and requests the regional commissions, within their mandates, to support the efforts of States in this regard, in close coordination with the implementing entities of the United Nations system;

“9. *Reiterates its deep appreciation* for the offer of the Government of Japan to host the Third World Conference on Disaster Risk Reduction, and decides that the Conference will be held in Sendai, Japan, from 14 to 18 March 2015;

“10. *Agrees* that the Third World Conference will be convened at the highest possible level and will include a high-level segment;

“11. *Decides* that the Third World Conference will have the following objectives:

“(a) To undertake assessment and review the implementation of the Hyogo Framework for Action;

“(b) To consider the experience gained through the regional and national strategies/institutions and plans for disaster risk reduction and their recommendations;

“(c) To adopt a post-2015 framework for disaster risk reduction, which should act as an input to the post-2015 development agenda;

“(d) To identify modalities of cooperation based on commitments to implement a post-2015 framework for disaster risk reduction;

“(e) To determine modalities to periodically review the implementation of a post-2015 framework for disaster risk reduction;

“12. *Also decides* that the Third World Conference will result in a concise, focused, forward-looking, long-term and action-oriented political document that will outline a post-2015 framework for disaster risk reduction;

“13. *Further decides* to establish an open-ended intergovernmental preparatory committee for the Third World Conference to review the organizational and substantive preparations for the Conference, approve the programme of work of the Conference, and propose rules of procedure for adoption by the Conference, and also decides that the preparatory committee will meet in Geneva in July and November 2014, for up to XX days each time, and that it will hold a XX-day meeting at Sendai before the dates mentioned in paragraph 9 above, as necessary;

“14. *Decides* that the intergovernmental preparatory committee will have a bureau consisting of ten representatives of Member States, the composition of which shall be defined on the basis of equitable geographical representation;

“15. *Invites* regional groups to nominate their candidates for the ten-member bureau of the open-ended intergovernmental preparatory committee no later than 28 February 2014, so that they can be involved in the preparations for the first meeting of the preparatory committee in advance;

“16. *Decides* that the Third World Conference and the meetings of its preparatory committee shall provide for the full and effective participation of all States Members of the United Nations and members of specialized agencies, that the rules of procedure of the functional commissions of the Economic and Social Council, as well as the supplementary arrangements established for the Commission on Sustainable Development by the Council in its decisions 1993/215 of 12 February 1993 and 1995/201 of 8 February 1995, shall apply to the meetings of the preparatory committee, as applicable, and that the preparatory committee shall consider and adopt the provisional rules of procedure of the Conference, taking into consideration the established practice of the General Assembly, except as otherwise provided in the present resolution;

“17. *Encourages* the active participation of all States, in particular developing countries, including the least developed countries and small island developing States, in the Third World Conference as well as in its preparatory process, and invites donors to make appropriate contributions for that purpose;

“18. *Recognizes* in this context the importance of the contributions of all relevant stakeholders, including major groups, parliaments, civil society, non-governmental organizations, national platforms for disaster risk reduction, focal points for the Hyogo Framework for Action, local government representatives, scientific institutions and the private sector, as well as organizations of the United Nations system and intergovernmental organizations, to the Third World Conference and its preparatory process;

“19. *Also recognizes* the need for the inclusive participation and contribution of those in most vulnerable situations, including women, children and persons with disabilities, to the Third World Conference and its preparatory process;

“20. *Further recognizes* the substantial increase in the losses of lives and the social, economic and environmental assets of communities and countries as the result of disasters;

“21. *Stresses* the importance of regional coordination in the framework of the preparatory process in order to promote broad participation in the Third World Conference, and welcomes the offer made by the Government of Ecuador to host the ministerial conference of the Americas region, which will be held from 27 to 29 May 2014 in the city of Guayaquil;

“22. *Takes note* of the launching of the Arab regional platform for disaster risk reduction, a regional coordination mechanism on disaster risk reduction to ensure the follow-up of progress in plans and policies on disaster reduction and sustainable development, at the first Arab Conference on Disaster Risk Reduction and the post-2015 framework, which took place in Jordan from 19 to 21 March 2013;

“23. *Requests* the organizations of the United Nations system, and invites the Bretton Woods institutions, the World Trade Organization and other relevant international and regional organizations, within their respective mandates, to provide necessary support and to actively contribute to the preparatory process and to the Third World Conference itself;

“24. *Decides* that the additional costs of the preparatory process and the Conference itself should be funded through extrabudgetary resources, without negatively affecting programmed activities, through specific voluntary contributions to the Trust Fund for the International Strategy for Disaster Reduction;

“25. *Notes with appreciation* the generous pledge made by the Government of Japan to cover costs of the Third World Conference, and welcomes the voluntary contributions already made to facilitate the participation of representatives of developing countries, in particular the least developed countries, in that event, and invites those States that have not yet done so to make such voluntary contributions;

“26. *Encourages* the international community to provide the necessary financial resources to the Trust Fund for the International Strategy for Disaster Reduction;

“27. *Requests* the Secretary-General to allocate adequate financial and administrative resources for the effective functioning of the inter-agency secretariat for the International Strategy for Disaster Reduction;

“28. *Expresses its appreciation* to those countries that have provided financial support for the activities of the secretariat of the International Strategy for Disaster Reduction by making voluntary contributions to its Trust Fund;

“29. *Calls for* voluntary commitments by all stakeholders and their networks to implement the post-2015 framework for disaster risk reduction;

“30. *Requests* the Secretary-General to bring the outcome of the Third World Conference to the attention of relevant international organizations, processes and forums;

“31. *Encourages* the further implementation of the Hyogo Framework for Action and, in particular, the carrying out of periodic risk assessments, the establishment of a disaster loss database and the dissemination of and ensured

access to and availability of risk information, and, in order to assess outcomes, requests the Secretary-General to lead a review process on the 10 years of implementation of the Hyogo Framework;

“32. *Notes* the importance of the periodic reviews of the Hyogo Framework for Action, and requests the Secretary-General to formulate proposals for effective review mechanisms for the post-2015 framework for disaster risk reduction;

“33. *Decides* to include in the provisional agenda of its sixty-ninth session, under the item entitled ‘Sustainable development’, the sub-item entitled ‘International Strategy for Disaster Reduction’;

“34. *Requests* the Secretary-General to submit to the General Assembly at its sixty-ninth session a report on the implementation of the present resolution.”

3. At its 41st meeting, on 11 December, the Committee had before it a draft resolution entitled “International Strategy for Disaster Reduction” ([A/C.2/68/L.66](#)), submitted by the Rapporteur of the Committee on the basis of informal consultations held on draft resolution [A/C.2/67/L.39](#).
4. At the same meeting, the Committee was informed that draft resolution [A/C.2/68/L.66](#) had no programme budget implications.
5. Also at the same meeting, the Committee adopted draft resolution [A/C.2/68/L.66](#) (see para. 7).
6. In the light of the adoption of draft resolution [A/C.2/68/L.66](#), draft resolution [A/C.2/68/L.39](#) was withdrawn by its sponsors.

III. Recommendation of the Second Committee

7. The Second Committee recommends to the General Assembly the adoption of the following draft resolution:

International Strategy for Disaster Reduction

The General Assembly,

Recalling its resolutions 54/219 of 22 December 1999, 56/195 of 21 December 2001, 60/195 of 22 December 2005, 64/200 of 21 December 2009, 65/157 of 20 December 2010, 66/199 of 22 December 2011 and 67/209 of 21 December 2012, and taking into consideration all other relevant resolutions,

Reaffirming the outcome document of the United Nations Conference on Sustainable Development entitled “The future we want”,¹ in particular the decisions related to disaster risk reduction,

Recalling the Rio Declaration on Environment and Development,² Agenda 21,³ the Programme for the Further Implementation of Agenda 21,⁴ the Johannesburg Declaration on Sustainable Development⁵ and the Plan of Implementation of the World Summit on Sustainable Development (Johannesburg Plan of Implementation),⁶

Recalling also the outcome document of the high-level plenary meeting of the General Assembly on the Millennium Development Goals⁷ and the outcome document of the special event to follow up efforts made towards achieving the Millennium Development Goals,⁸

Stressing the importance of stronger interlinkages among disaster risk reduction, recovery and long-term development planning, calling for more coordinated and comprehensive strategies that integrate disaster risk reduction and climate change adaptation considerations into public and private investment, decision-making and the planning of humanitarian and development actions in order to reduce risk, increase resilience and provide a smoother transition between relief, recovery and development, and in this regard recognizing the need to integrate gender and disability perspectives into the design and implementation of all phases of disaster risk management,

Emphasizing the added value of Governments at all levels, as well as relevant subregional, regional and international organizations, in committing adequate, timely and predictable resources for disaster risk reduction in order to enhance

¹ Resolution 66/288, annex.

² *Report of the United Nations Conference on Environment and Development, Rio de Janeiro, 3-14 June 1992*, vol. I, *Resolutions Adopted by the Conference* (United Nations publication, Sales No. E.93.I.8 and corrigendum), resolution 1, annex I.

³ *Ibid.*, annex II.

⁴ Resolution S-19/2, annex.

⁵ *Report of the World Summit on Sustainable Development, Johannesburg, South Africa, 26 August-4 September 2002* (United Nations publication, Sales No. E.03.II.A.1 and corrigendum), chap. I, resolution 1, annex.

⁶ *Ibid.*, resolution 2, annex.

⁷ Resolution 65/1.

⁸ Resolution 68/6.

resilience of cities and communities to disasters, according to their own circumstances and capacities,

Recognizing that developing countries, in particular the least developed countries and small island developing States, remain most vulnerable to natural disasters and the impact of climate change and that they need adequate international assistance for the development and strengthening of their capacities in the areas of disaster prevention and building resilience,

Recalling that the Third World Conference on Disaster Risk Reduction, which will be held in Japan in 2015, will review the implementation of the Hyogo Framework for Action 2005-2015: Building the Resilience of Nations and Communities to Disasters⁹ and adopt a post-2015 framework for disaster risk reduction,

1. *Takes note* of the report of the Secretary-General on the implementation of General Assembly resolution 67/209;¹⁰

2. *Stresses* the importance of the continued substantive consideration of the issue of disaster risk reduction, and encourages all States and relevant United Nations bodies to take into consideration the important role of disaster risk reduction activities for, inter alia, the achievement of sustainable development and poverty eradication;

3. *Welcomes* the deliberations and results of the fourth session of the Global Platform for Disaster Risk Reduction, held in Geneva from 19 to 23 May 2013, as the main forum at the global level for strategic advice, coordination and partnership development for disaster risk reduction and the review of progress on the implementation of the Hyogo Framework for Action 2005-2015: Building the Resilience of Nations and Communities to Disasters;

4. *Stresses* the importance of regional coordination in the framework of the preparatory process in order to promote broad participation in the Third World Conference, in this regard welcomes the deliberations of the regional platforms and meetings which have been held in Jordan, Indonesia, New Caledonia, Chile, Croatia and Norway and have provided a critical contribution to the consultations to the post-2015 framework for disaster risk reduction and the preparation for the fourth session of the Global Platform, and looks forward to the upcoming regional platforms scheduled in 2014 in Ecuador, Thailand, Spain, Belgium, Nigeria, Fiji and Egypt;

5. *Strongly encourages* giving appropriate consideration to disaster risk reduction and the building of resilience to disasters within the post-2015 development agenda;

6. *Reiterates* its strong encouragement for the promotion of a complementary and coherent approach to the relationship between the post-2015 framework for disaster risk reduction and the post-2015 development agenda;

7. *Stresses* the need to foster better understanding and knowledge of the causes of disasters, as well as to build resilience and strengthen coping capacities, in particular in developing countries, through, inter alia, the exchange of best practices,

⁹ A/CONF.206/6 and Corr.1, chap. I, resolution 2.

¹⁰ A/68/320.

technology transfer, as mutually agreed, and technical knowledge, educational and training programmes for disaster risk reduction, access to relevant data and information, the strengthening of institutional arrangements, the promotion of community participation, recognizing that women play a vital role in disaster risk reduction, ownership through community-based disaster risk management approaches, and a people-centred, holistic approach, in order to build an inclusive society, and to protect livelihoods and productive assets, including livestock, working animals, tools and seeds;

8. *Recognizes* the importance of the development of strategies at the national, subregional, regional and international levels, including government-led strategies, in particular in developing countries, to achieve disaster risk reduction, and reiterates the need to further develop regional initiatives and risk reduction capacities of regional mechanisms, where they exist, and to strengthen them within national disaster management planning, and requests the regional commissions, within their mandates, to support the efforts of States in this regard, in close coordination with the implementing entities of the United Nations system;

9. *Welcomes* the United Nations Plan of Action on Disaster Risk Reduction for Resilience as an important contribution in the implementation of the quadrennial comprehensive policy review of 2012, while requesting the secretariat of the International Strategy for Disaster Reduction as the coordinator of the Plan to report on progress, bearing in mind agreed reporting provisions of the quadrennial comprehensive policy review;

10. *Reiterates* its deep appreciation for the offer of the Government of Japan to host the Third World Conference on Disaster Risk Reduction, and decides that the Conference will be held in Sendai, Japan, from 14 to 18 March 2015, and notes with appreciation the generous pledge made by the Government of Japan to cover costs of the Third World Conference and by the Government of Switzerland to host and to cover the costs of two meetings of the Preparatory Committee for the Third World Conference on Disaster Risk Reduction;

11. *Agrees* that the Third World Conference will be convened at the highest possible level and will include a high-level segment;

12. *Decides* that the Third World Conference will result in a concise, focused, forward-looking and action-oriented outcome document and will have the following objectives:

(a) To complete assessment and review of the implementation of the Hyogo Framework for Action;

(b) To consider the experience gained through the regional and national strategies/institutions and plans for disaster risk reduction and their recommendations as well as relevant regional agreements under the implementation of the Hyogo Framework for Action;

(c) To adopt a post-2015 framework for disaster risk reduction;

(d) To identify modalities of cooperation based on commitments to implement a post-2015 framework for disaster risk reduction;

(e) To determine modalities for periodic review of the implementation of a post-2015 framework for disaster risk reduction;

13. *Also decides* to establish an Open-ended Intergovernmental Preparatory Committee for the Third World Conference to review the organizational and substantive preparations for the Conference, approve the programme of work of the Conference, and propose rules of procedure for adoption by the Conference, and further decides that the Preparatory Committee will meet in Geneva in July and November 2014, for two days each time, and that it will hold a meeting at Sendai to be decided by the Preparatory Committee, as necessary;

14. *Further decides* to establish a Bureau consisting of two members of each regional group, and that Japan will serve as an ex officio member of the Bureau of the Preparatory Committee;

15. *Invites* regional groups to nominate their candidates for the 10-member Bureau of the Open-ended Intergovernmental Preparatory Committee no later than mid-February 2014, so that they can be involved in the preparations for the first meeting of the Preparatory Committee in advance;

16. *Decides* that the Third World Conference and the meetings of its Preparatory Committee shall provide for the full and effective participation of all States Members of the United Nations and members of specialized agencies, that the rules of procedure of the functional commissions of the Economic and Social Council, as well as the supplementary arrangements established for the Commission on Sustainable Development by the Council in its decisions 1993/215 of 12 February 1993 and 1995/201 of 8 February 1995, shall apply to the meetings of the Preparatory Committee, as applicable, and that the Preparatory Committee shall consider and adopt the provisional rules of procedure of the Conference, taking into consideration the established practice of the General Assembly, except as otherwise provided in the present resolution;

17. *Urges* international and bilateral donors, as well as the private sector, financial institutions, foundations and other donors in a position to do so, to support the preparations for the Conference through voluntary contributions to the trust fund in support of global preparations for the Conference and to support the participation of representatives of developing countries in the meetings of the Preparatory Committee and in the Conference itself, priority being given to the least developed countries and small island developing States, including coverage of economy-class air tickets, daily subsistence allowance and terminal expenses;

18. *Recognizes* in this context the importance of the contributions and participation of all relevant stakeholders, including major groups, parliaments, civil society, the International Red Cross and Red Crescent Movement, non-governmental organizations, national platforms for disaster risk reduction, focal points for the Hyogo Framework for Action, local government representatives, scientific institutions and the private sector, as well as organizations of the United Nations system and intergovernmental organizations, at the Third World Conference and its preparatory process, and at the same time requests the Secretary-General to ensure appropriate involvement of resident coordinators and country teams in preparations for the Conference, in particular in country- and regional-level preparations;

19. *Decides* that non-governmental organizations and other major groups whose work is relevant to the subject of the Conference that are not currently accredited by the Economic and Social Council as non-governmental organizations, as well as those that were accredited to the third International Conference on Small

Island Developing States, the World Summit on Sustainable Development, the International Meeting to Review the Implementation of the Programme of Action for the Sustainable Development of Small Island Developing States or the United Nations Conference on Sustainable Development, the World Conference on Disaster Reduction, the four sessions of the Global Platform for Disaster Risk Reduction and regional platforms and ministerial meetings on disaster risk reduction, may submit applications to participate as observers in the Conference, as well as its preparatory meetings, subject to the approval of the Open-ended Intergovernmental Preparatory Committee;

20. *Stresses* the importance of mainstreaming gender and disability perspectives in disaster risk management to strengthen the resilience of communities and reduce social vulnerabilities to disasters, and recognizes the need for the inclusive participation and contribution of women, as well as vulnerable people within groups such as children, older persons and persons with disabilities, to the Third World Conference and its preparatory process;

21. *Recognizes* the substantial loss of life and of the social, economic and environmental assets of communities and countries as a result of disasters;

22. *Requests* the organizations of the United Nations system, and invites the Bretton Woods institutions, the World Trade Organization and other relevant international and regional organizations, within their respective mandates, to provide necessary support and to actively contribute to the preparatory process and to the Third World Conference itself through inter-agency cooperation and effective participation and coherence within the United Nations system, as well as the efficient use of resources, so that the objectives of the Conference can be addressed;

23. *Decides* that the additional costs of the preparatory process and the Conference itself should be funded through extrabudgetary resources, without negatively affecting programmed activities;

24. *Requests* the Secretariat to provide conference services for the preparatory process and the Conference itself, the costs thereof to be borne by the host country, on the understanding that the Secretariat will ensure that its existing human resources are utilized to the maximum extent possible, without further charge to the host country;

25. *Acknowledges* the importance of the work of the United Nations in disaster risk reduction, the growing demands on the secretariat of the International Strategy for Disaster Reduction and the need for increased, timely, stable and predictable resources for the implementation of the Strategy, and in this regard requests the Secretary-General to consider how best to support the implementation of the natural disaster reduction strategy, taking into account the important role played by the secretariat of the Strategy, with a view to ensuring adequate resources for the operation of the secretariat of the Strategy;

26. *Expresses its appreciation* to those countries that have provided financial support for the activities of the secretariat of the International Strategy for Disaster Reduction by making voluntary contributions to its Trust Fund;

27. *Invites* voluntary commitments by all stakeholders and their networks to implement the Hyogo Framework for Action as well as support the development of the post-2015 framework for disaster risk reduction;

28. *Requests* the Secretary-General to bring the outcome of the Third World Conference to the attention of relevant international organizations, processes and forums;

29. *Encourages* the further implementation of all priorities for action of the Hyogo Framework for Action and, in particular, the carrying out of periodic risk assessments, the establishment of reliable disaster statistics, inter alia, a disaster loss database, and the dissemination of and ensured access to and availability of risk information, and, in order to assess outcomes, requests the Secretary-General to lead a review process on the 10 years of implementation of the Hyogo Framework;

30. *Notes* the importance of the periodic reviews of the Hyogo Framework for Action, and requests the Secretary-General to formulate proposals for effective periodic review mechanisms for the post-2015 framework for disaster risk reduction;

31. *Decides* to include in the provisional agenda of its sixty-ninth session, under the item entitled “Sustainable development”, the sub-item entitled “International Strategy for Disaster Reduction”;

32. *Requests* the Secretary-General to submit to the General Assembly at its sixty-ninth session a report on the implementation of the present resolution.
