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FINANCING OF THE UNITED NATIONS PEACE-KEEPING FORCES IN THE MIDDLE EAST

United Nations Disengagement Observer Force

Report of the Advisory Committee on Administrative and Budgetary Questions

1. The Advisory Committee on Administrative and Budgetary Questions has considered the report of the Secretary-General on the financing of the United Nations Disengagement Observer Force (UNDOF) (A/39/468). During its consideration of the item, additional information was provided to the Advisory Committee by the representatives of the Secretary-General.
2. UNDOF was established by Security Council resolution 350 (1974) of 31 May 1974 and its mandate has since been extended, most recently by Security Council resolution 551 (1984) of 30 May 1984 for a period of six months, until 30 November 1984.
3. The report of the Secretary-General includes sections on:
 - (a) Expenditure and revised apportionment for periods from 1 December 1982 to 30 November 1984;
 - (b) Cost estimates beyond 30 November 1984.

Details on items (a) and (b) above are provided in annexes I and II to the Secretary-General's report. Additionally, the status of contributions to UNDOF is reported in paragraphs 4 to 7. Actions which need to be taken by the General Assembly at its current session in respect of the financing of UNDOF are summarized in paragraph 11 of the report.

4. In paragraph 4 of his report, the Secretary-General states that as at 30 September 1984 a total of \$620.5 million in contributions for UNDOF together

with the United Nations Emergency Force (UNEF) had been received for the period from inception to 30 November 1984. In the table following paragraph 5, it is shown that, as at 30 September 1984, the balance due from Member States amounts to \$82.2 million, only \$17.4 million of which is estimated to be collectible. The balance of \$64.8 million comprises amounts apportioned to Member States which have stated that they do not intend to pay for UNDOF (\$28.8 million) and amounts transferred to a special account in accordance with General Assembly resolution 36/116 A (\$36 million). In this connection, the Secretary-General draws attention in paragraph 7 to the fact that "... there is a shortfall of approximately \$5.2 million in the UNDOF Special Account in respect of the periods from 25 October 1979 to 30 November 1984. The shortfall of previous periods of UNDOF to 24 October 1979 together with UNEF to its liquidation in 1980 is estimated at \$59.6 million. In the circumstances, troop contributors have not been paid on time; moreover, they have not been reimbursed fully in accordance with rates agreed upon. They again have conveyed to the Secretary-General their very serious concern over this situation, which places a heavy burden on their Governments." The Advisory Committee also notes from paragraph 6 of the Secretary-General's report that no voluntary contributions have been received in response to section IV, paragraph 1, of General Assembly resolution 38/35 A.

5. On a related matter, the Advisory Committee was informed that the audited accounts for the biennium 1982-1983 indicate for the UNEF/UNDOF Special Account a "surplus balance" of \$4,824,613 as at 31 December 1983 representing excess of income over expenditure due to interest and miscellaneous credits accrued to the Account. According to the Secretary-General, the word "income" in the preceding sentence includes "assessed contributions", irrespective of collectibility. However, in consequence of the withholding of contributions by certain Member States, the surplus balance referred to has, in effect, been drawn upon to the full extent to supplement the income received from contributions for meeting expenses of the Forces. The balance of \$4,824,613, therefore, thus represents merely a theoretical surplus at this time.

United Nations Disengagement Observer Force (UNDOF)

Revised apportionment and initial allocation for the period
from 1 December 1983 to 30 November 1984

(Thousands of United States dollars)

	Revised apportion- ment	Initial allocation	Increase (decrease)
1. <u>Local area and backstopping costs</u>			
(a) United Nations daily allowance to troops	609	609	-
(b) Salaries and related costs of staff	3 975	3 362	613
(c) Travel and subsistence of military personnel	66	78	(12)
(d) Rations	1 991	2 102	(111)
(e) Rental, maintenance, utilities and construction of premises	2 247	2 029	218
(f) Rental of aircraft	-	5	(5)
(g) Communications	19	18	1
2. <u>Force-wide equipment and supplies</u>			
(a) Purchase of transportation equipment	1 116	975	141
(b) Purchase of other equipment	917	826	91
(c) Maintenance and operation of motor transport and other equipment	2 935	3 029	(94)
(d) Supplies and services	1 654	1 745	(91)
(e) Freight, cartage and express	334	345	(11)
(f) Reimbursement for depreciation of contingent-owned equipment	671	865	(194)
3. <u>Rotation of contingents</u>	986	1 570	(584)
4. <u>Death and disability awards</u>	125	125	-
5. <u>Welfare</u>	274	273	1
6. <u>Payment for troop costs</u>			
(a) Pay and allowance for troops	15 561	15 526	35
(b) Usage factor for personal clothing, gear and equipment	1 100	1 098	2
7. <u>Staff assessment</u>	399	399	-
Total gross, lines 1-7	<u>34 979</u>	<u>34 979</u>	<u>-</u>
8. <u>Income from staff assessment</u>	399	399	-
9. <u>Other income</u>	20	20	-
10. <u>Total net</u>	<u>34 560</u>	<u>34 560</u>	<u>-</u>

A. Expenditure of UNDOF from 1 December 1982 to
30 November 1984, inclusive

6. The disbursements and obligations for UNDOF for this 24-month period are dealt with in section III and annex I of the Secretary-General's report.

7. The following table shows disbursements and obligations (shown below and in the Secretary-General's report as "revised apportionment") for the 12-month period from 1 December 1983 to 30 November 1984 as compared with initial allocations prepared by the Secretary-General to accord with amounts approved for UNDOF by the General Assembly at its thirty-eighth session.

B. Cost estimates for UNDOF beyond 30 November 1984

8. In section IV and annex II to his report, the Secretary-General indicates that, should the Security Council renew the mandate of UNDOF beyond 30 November 1984, the costs would be in the order of \$2,976,333 gross (\$2,932,917 net) per month from 1 December 1984 onwards. This estimate assumes an average Force strength of 1,320 troops, all ranks, and that the existing responsibilities of UNDOF will continue.

9. The following table provides a comparison between the revised apportionment from 1 December 1983 to 30 November 1984 and estimates of the cost of UNDOF from 1 December 1984 to 30 November 1985.

United Nations Disengagement Observer Force (UNDOF)

Cost estimate from 1 December 1984 to 30 November 1985 and revised
apportionment from 1 December 1983 to 30 November 1984

(Thousands of United States dollars)

	1984/85 estimate	1983/84 revised apportionment	1984/85 increase (decrease)
1. <u>Local area and backstopping costs</u>			
(a) United Nations daily allowance to troops	617	609	8
(b) Salaries and related costs of staff	4 395	3 975	420
(c) Travel and subsistence of military personnel	73	66	7
(d) Rations	1 998	1 991	7
(e) Rental, maintenance, utilities and construction of premises	2 035	2 247	(212)
(f) Rental of aircraft	5	-	5
(g) Communications	20	19	1
2. <u>Force-wide equipment and supplies</u>			
(a) Purchase of transportation equipment	1 001	1 116	(115)
(b) Purchase of other equipment	692	917	(225)
(c) Maintenance and operation of motor transport and other equipment	2 990	2 935	55
(d) Supplies and services	1 811	1 654	157
(e) Freight, cartage and express	300	334	(34)
(f) Reimbursement for depreciation of contingent-owned equipment	947	671	276
3. <u>Rotation of contingents</u>	1 046	986	60
4. <u>Death and disability awards</u>	125	125	-
5. <u>Welfare</u>	280	274	6
6. <u>Payment for troop costs</u>			
(a) Pay and allowance for troops	15 765	15 561	204
(b) Usage factor for personal clothing, gear and equipment	1 115	1 100	15
7. <u>Staff assessment</u>	<u>501</u>	<u>399</u>	<u>102</u>
Total gross, lines 1-7	<u>35 716</u>	<u>34 979</u>	<u>737</u>
8. <u>Income from staff assessment</u>	501	399	102
9. <u>Other income</u>	<u>20</u>	<u>20</u>	<u>-</u>
10. <u>Total net</u>	<u>35 195</u>	<u>34 560</u>	<u>635</u>

10. As can be seen from the table in paragraph 9 above, the total increase, on a net basis, in 1984-1985 is \$635,000 or 1.8 per cent. Although most of the increase is attributable to inflation (which has more than offset savings due to the strength of the dollar), part of it relates to the Secretary-General's requests for additional staff. In Annex II, paragraph 2, a total of 14 additional posts (6 Field Service, 8 Local level) are proposed as follows:

(a) Four Field Service and 4 local staff to maintain and operate the Force's generators and electrical installations;

(b) Four local staff in connection with increased civilian responsibility for vehicle maintenance;

(c) Two Field Service to provide liaison and administrative support to contingents.

11. The Committee was informed that the generator/electrical technicians are required because the Force's generators are different from those normally serviced by military mechanics. The Committee also understands that the proposal to provide administrative support through assignment of Field Service assistance is similar to what is already being done in UNIFIL, where there are currently eight such assistants, one for each battalion. The proposal for UNDOF, which has four battalions, would provide one assistant for each of the two base camps.

12. The Advisory Committee recommends acceptance of the Secretary-General's staffing proposals, which would bring the total number of posts assigned to UNDOF during 1984-1985 to 154 posts (8 at the Professional and higher levels, 10 General Service, 30 Field Service and 106 Local level).

13. The Advisory Committee notes the Secretary-General's statement in annex II, paragraph 11, of his report that, if plans for constructing a new headquarters for UNDOF are finalized so that construction can commence in 1985, the matter will be brought to the attention of the Advisory Committee "for its consideration and for appropriate action under General Assembly resolution 38/237 of 20 December 1983 on unforeseen and extraordinary expenses for the biennium 1984-1985, in the event that additional funds are required for this project during the period ending November 1985".

14. The Advisory Committee has been informed that the amount of \$22,000 shown in annex II, paragraph 49, for the cost of external audit has been misstated and should in fact be \$11,000.

15. The Advisory Committee recommends that the Secretary-General's estimate for the costs of UNDOF in 1984-1985 should be approved. At the same time the Committee trusts that the funds appropriated will continue to be administered with due regard for economy and efficiency. Subject to the decision to be taken by the Security Council on the mandate of UNDOF after 30 November 1984, requirements for UNDOF for the 12-month period from 1 December 1984 to 30 November 1985 should, therefore, (taking into account para. 14 above) not exceed \$35,705,000 gross (\$35,184,000 net). The Committee recommends further that the Secretary-General should be permitted the usual flexibility to transfer credits between items of expenditure, should that be necessary in the interest of good management and efficiency.