



Fourteenth session  
Agenda item 46

## REPORT OF THE NEGOTIATING COMMITTEE FOR EXTRA-BUDGETARY FUNDS

1. The General Assembly at its thirteenth session (resolution 1296 B (XIII) of 5 December 1958) decided to re-establish the Negotiating Committee for Extra-Budgetary Funds, and re-affirmed the terms of reference of the Committee as laid down in resolution 693 (VII) of 25 October 1952. Pursuant to this decision, the President of the Assembly appointed a Committee composed of the representatives of the following Member States: Argentina, Brazil, Canada, France, Lebanon, New Zealand, Pakistan, the United Kingdom of Great Britain and Northern Ireland and the United States of America. The Committee elected Mr. Arnould of Canada as Chairman.
2. Under its terms of reference, the Negotiating Committee is to assist in obtaining pledges of voluntary contributions from Governments for the financing of programmes approved by the General Assembly and for which funds are not available through the regular budget of the United Nations. These programmes are the programmes of the United Nations Relief and Works Agency for Palestine Refugees in the Near East and of the United Nations High Commissioner for Refugees, the United Nations Children's Fund, the Expanded Programme of Technical Assistance, and the United Nations Special Fund.
3. The main concern of the Committee for the last few years has been the two refugee programmes - those of UNRWA and of the High Commissioner for Refugees - which have experienced the greatest financial difficulties. In an effort to bring about an increase in the level of contributions, the General Assembly at its twelfth session initiated the procedure of convening an ad hoc Committee of the whole Assembly where pledges of voluntary contributions for these two programmes would be announced. As this new pledging procedure had undoubtedly had the

desired effect of broadening the interest in, and increasing the financial support of, the United Nations refugee programmes, the General Assembly decided (resolution 1296 A (XIII)) to repeat this procedure at its fourteenth session. In spite of the results achieved, the contributions pledged by Governments at last year's pledging conference were insufficient to meet the minimum needs of the two agencies for 1959. The General Assembly decided, therefore, to continue the mandate of the Negotiating Committee for another year, particularly to assist in the task of raising the additional funds required for these two programmes.

4. The Committee has continued its efforts on behalf of the agencies in various ways throughout the year. In the name of the Committee, the Chairman has from time to time addressed detailed letters to delegations for the information of their Governments on the financial situation of the agencies. The Chairman and members of the Committee have also this year through a series of visits to delegations and through personal approaches to representatives of Governments endeavoured to stimulate the interest in, and support for, the two refugee programmes. These personal contacts with delegations gave the Committee the opportunity to discuss with them the financial difficulties of the refugee organizations and to seek their advice and assistance in the attempt to meet the target figures set for these programmes. The Committee would like to record its appreciation of the unfailing cordiality with which it was received by delegations, the interest shown by them in the particular problems with which the agencies were faced and their co-operation in bringing these problems to the attention of their Governments. If it should be decided to continue the work of the Committee next year, the Committee would plan to proceed with such visits, and it would hope that delegations would co-operate with it as they have this year.

5. A summary of the present financial situation of the voluntary programmes with which the Committee is concerned and of the Committee's activities during the past year, is given in the following paragraphs. An annex showing the contributions pledged and the total payments received as at 31 October 1959 in respect of these programmes is attached (annex I):

#### EXPANDED PROGRAMME OF TECHNICAL ASSISTANCE AND THE SPECIAL FUND

6. At the 1959 United Nations Pledging Conference on the Expanded Programme of Technical Assistance and the Special Fund held on 8 October 1959, seventy-two

Governments pledged contributions to the two programmes for 1960. Since then, a number of new pledges and increases in contributions have been announced, and several Governments have indicated that pledges will be announced later. As payment of the full amount of certain of the contributions pledged, including that of the United States of America of \$40 million, is based on the assumption that the target figure of \$100 million (as established under General Assembly resolution 1317 (XIII)) will be reached for the two programmes, it is not possible at present to determine the final amount of these contributions. On the basis of present pledges and taking into account the matching provisions, the total of contributions by 31 October 1959 represent approximately \$29.4 million for the Expanded Programme of Technical Assistance and \$32 million for the Special Fund. As additional contributions are still expected for both programmes, the final totals for 1960 will undoubtedly be substantially higher.

7. For the year 1959, contributions totalling \$29.8 million have been pledged by eighty-three Governments to the Expanded Programme of Technical Assistance, while the contributions pledged by sixty-seven Governments to the United Nations Special Fund total approximately \$25.8 million.

#### UNITED NATIONS CHILDREN'S FUND

8. As in former years, the Negotiating Committee has worked in close contact with UNICEF and has been regularly informed of the status of contributions to the Children's Fund. In consultation with the Executive Director of UNICEF, the Chairman of the Negotiating Committee has addressed appeals for contributions to a number of Governments which had not contributed in the past or had not done so for some years, in order to enlist their financial support of the programme. So far, one Government to which the appeal had been directed found it possible to announce a contribution to UNICEF which continues to follow up with the others.

9. On 31 October 1959, approximately \$18.4 million had been contributed or pledged by seventy-nine Governments. It is expected that the total number of donor Governments will this year be approximately the same as in 1958, when eighty-seven contributed, and that the total of government contributions will amount to approximately \$19.0 million compared with \$20.0 million in 1958. On the basis of present information, it is likely that the \$11.0 million pledged by the United States Government cannot be drawn in full and that as much as \$1.5 million

may be forfeited for lack of matching funds. Taking into account revenue from other sources, it is estimated that the total of the Children's Fund for 1959 will be only \$22.5 million, compared with \$23.0 million in 1958.

10. This will be the first time since 1952 that UNICEF's income from all sources is lower than in the preceding year. However, it is hoped that the upward trend will be resumed in 1960. It is believed that a number of Governments, which did not increase their support in the current year, will do so during 1960. Substantial increases in contributions will, however, be required if a further loss from the United States contribution due to lack of matching funds is to be avoided; the United States had pledged \$12 million, an increase of \$1 million, and, to draw that sum in full, \$13 million will be needed in contributions by other Governments as compared with the total of \$9.5 million contributed this year.

#### UNITED NATIONS RELIEF AND WORKS AGENCY FOR PALESTINE REFUGEES

11. The General Assembly at its thirteenth session (resolution 1315 (XIII) of 12 December 1958) drew the attention of Governments to the precarious financial position of UNRWA and urged them to consider to what extent they could contribute or increase their contributions in order that the Agency might carry out relief and rehabilitation programmes for the welfare of refugees.

12. The budget estimates for the relief and rehabilitation programmes of the Agency for 1959 amounted, in all, to \$37.6 million, including \$4.2 million for self-support projects and other activities. In addition, the Agency had requested \$6.5 million to bring its working capital to a safer level. As at 31 October 1959, Governments had pledged contributions totalling \$21 million for the financing of the relief and rehabilitation programmes of UNRWA for the current year. If, however, the regular contributors to the programmes which have not yet announced their contributions for the second half of 1959 will contribute at the same level as in previous years, it is estimated that UNRWA will be able to reach the target figure for the two minimum budgets, representing relief and first priority rehabilitation.

13. As UNRWA's mandate does not presently run beyond 30 June 1960 and the future of the Agency will be considered and decided at the fourteenth session of the General Assembly, the Director of UNRWA has submitted to the General Assembly a budget for the first six months of 1960 only. He has, however, included a plan

of expenditure for the whole year. The Negotiating Committee has communicated to Governments a summary of the budget estimates prepared by the Director showing requirements of \$19.4 million for the first half of 1960 and \$38.7 million for the whole year should the Agency be continued. These estimates provide principally for continuation of basic relief and education services at existing standards, together with a modest expansion in the Agency's education and vocational training programmes and certain essential improvements in camps.

#### PROGRAMMES OF THE UNITED NATIONS HIGH COMMISSIONER FOR REFUGEES

14. At its thirteenth session, the General Assembly adopted resolution 1284 (XIII) in which it, inter alia, appealed to Governments of States Members of the United Nations and members of the specialized agencies to support the High Commissioner's programme, either through financial contributions or through offers of resettlement or both.

15. The High Commissioner, in appealing for funds in 1959, had been authorized by the UNREF Executive Committee to draw attention either to the programme estimated at \$4.7 million or to the one estimated at \$6 million, as considered by the Committee. The amount of \$4.7 million was recommended on the assumption that \$3.7 million might be financed from governmental contributions and the remaining \$1 million met from private sources. It was recognized that, if resources to a level of approximately \$6 million could be made available to the High Commissioner in 1959, it would be possible to meet additional pressing needs of refugees, in particular to intensify the camp clearance programme and to provide permanent solutions for a larger number of non-settled refugees living outside camps.

16. By 31 October 1959, the High Commissioner had received in governmental pledges, promises and payments a total of \$3,818,481 in respect of his 1959 programme, including contributions totalling \$762,058 stated by their donors to be for the World Refugee Year.

17. At its first special session, held between 15 and 19 June 1959, the Executive Committee of the High Commissioner's Programme discussed budgetary requirements for 1960 and adopted a financial target of \$12 million, including \$4.7 million in regular allocations and \$7.3 million in special World Refugee Year allocations. A detailed break-down of this allocation is given in annex II to the present report.

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## WORLD REFUGEE YEAR

18. The General Assembly at its thirteenth session endorsed the proposal for a World Refugee Year to begin in June 1959 (resolution 1285 (XIII)). The aims of the World Refugee Year, in terms of the resolution, are inter alia: (1) to focus interest on the refugee problems, (2) to encourage additional financial contributions from Governments, voluntary agencies and the general public, and (3) to encourage additional opportunities for permanent refugee solutions.
19. The Negotiating Committee has followed with interest the response of Governments to this world-wide effort to help resolve the refugee problems. As the World Refugee Year has only been in operation for about four months, it is too early to forecast the final results, but already many Governments have announced definite additional support to refugees and, at the end of October, more than sixty Governments had indicated their intention to participate in one way or another in promoting the aims of the World Refugee Year. This special endeavour for refugees has undoubtedly facilitated the work of the Negotiating Committee this year by stimulating interest in the problems of refugees and by encouraging financial support of the agencies dealing with these problems. The Special Representative of the Secretary-General for the World Refugee Year, has, at meetings of the Negotiating Committee, reported personally on the year's progress and has kept the Committee constantly informed of developments. The Committee would wish to pay tribute to the Secretary-General and to his personal representative for the results so far achieved and to record its appreciation of their close co-operation with the Committee.
20. The Committee would also wish to refer to the statement made by the President of the General Assembly, at its 824th plenary meeting, in which he pointed out that, however encouraging the beginning of the World Refugee Year might be, its success was by no means assured. Its ultimate success, as stated by the President, still depends on the concrete response that has yet to be made known by the Governments that have been called upon to participate.

## AD HOC COMMITTEE OF THE WHOLE ASSEMBLY

21. At its thirteenth session, the General Assembly decided (resolution 1296 A (XIII)) that an ad hoc Committee of the whole Assembly, under the chairmanship of the President of the session, should be convened as soon as

practicable after the opening of the fourteenth session, where pledges of voluntary contributions for the two refugee programmes for the following year would be announced. The General Assembly further decided that, in order to ensure maximum attendance, as great advance publicity as possible should be given to the meetings of the ad hoc Committee and they should be so scheduled that no other meetings were held at the same time.

22. The Secretary-General in his communication of 14 July 1959 called the attention of Governments to resolution 1296 A (XIII) and urged them to give particular and immediate consideration to the question of their contributions so that at the meeting of the ad hoc Committee they would be able to announce their financial support of the two refugee programmes.

23. The Negotiating Committee, referring to the fact that consideration of the annual report of the Director of UNRWA and of the Secretary-General's report on the continuation of UNRWA beyond 30 June 1960 have been placed on the agenda of the Special Political Committee, has informed Governments by letter of

7 October 1959 that it considers it desirable that the item be considered and the future of the Agency decided before the pledging conference for the refugee programmes takes place. No definite date has, therefore, yet been set for the conference, but it is expected that it will be late in November.

24. In his statement on the World Refugee Year, referred to in paragraph 19 of the present report, the President of the General Assembly has also drawn attention to the forthcoming meetings of the ad hoc Committee, and has urged all Members of the Assembly, if they had not already done so, to give the most careful consideration to the contributions they will make and announce at the pledging conference for the refugee programmes.

25. The Negotiating Committee will issue as an addendum to the present report a review of the outcome of the conference. It is hoped that on the occasion of World Refugee Year many Governments will find it possible to contribute significantly to the refugee programmes and that sufficient funds will be made available for the solution of many problems of refugees and for the relief of distress of others. As the Committee was re-established for another year, particularly to assist in raising funds for the two refugee agencies, the General Assembly may wish to decide in the light of the results of the conference, the need for extending the mandate of the Committee, which expires at the close of the fourteenth session of the General Assembly.

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26. The Committee would like to record its gratitude to the many delegations that have responded to its appeals for financial support of the agencies with which it is concerned, and also to the directors and staff of the various agencies involved, which, in addition to their own fund-raising efforts, have so fully co-operated with the Committee.



ANNEX I

STATEMENT OF PLEDGES OF CONTRIBUTIONS FOR THE  
FINANCIAL YEAR 1959

(as at 31 October 1959)

1. Expanded Programme of Technical Assistance
2. Special Fund
3. United Nations Relief and Works Agency for Palestine Refugees in the Near East
4. Programmes of the United Nations High Commissioner for Refugees
5. United Nations Children's Fund

STATEMENT OF PLEDGES OF CONTRIBUTIONS FOR THE FINANCIAL YEAR 1959  
(as at 31 October 1959)

	Expanded Programme of Technical Assistance	Special Fund	UNRWA	UNHCR	UNICEF
	US\$	US\$	US\$	US\$	US\$
<u>Member States</u>					
Afghanistan	12,500	6,000	-	-	10,000
Albania	2,000	-	-	-	-
Argentina	99,692	100,000	-	-	-
Australia	625,000	-	95,200	224,000 <sup>d/</sup>	-
Austria	57,692	-	2,000	12,000	38,462
Belgium	437,500	250,000	30,000	50,000	200,000
Bolivia	20,789	-	-	-	-
Brazil	832,432	208,108	-	30,000 <sup>e/</sup>	1,009,564
Bulgaria	14,706	14,706	-	-	2,206
Burma	35,000	10,000	-	-	56,000
Byelorussian Soviet Socialist Republic	50,000	50,000	-	-	37,500
Cambodia	6,171	2,000	486	571	-
Canada	2,000,000	2,000,000	2,075,000	303,956	679,073
Ceylon	20,000	5,000	-	1,000 <sup>e/</sup>	14,726
Chile	55,612	55,612	-	8,520 <sup>e/</sup>	80,000
China	20,000	20,000	-	5,000	-
Colombia	126,800	16,393	-	-	253,869
Costa Rica	10,053	-	-	-	30,000
Cuba	125,000	-	-	5,000 <sup>e/</sup>	-
Czechoslovakia	104,444	69,444	-	-	34,722
Denmark	651,513	332,996	21,720	72,390	72,400
Dominican Republic	-	-	-	5,000	20,000
Ecuador	11,333	10,000	-	-	10,000
El Salvador	7,700	-	-	-	20,000
Ethiopia	20,000	29,187	-	-	12,000

	Expanded Programme of Technical Assistance	Special Fund	UNRWA	UNHCR	UNICEF
	US\$	US\$	US\$	US\$	US\$
<u>Member States</u>					
Federation of Malaya	20,000	5,000	3,000	2,000 <sup>d/</sup>	24,500
Finland	25,000	-	-	-	19,687
France	1,555,288	1,072,068	245,828 <sup>b/</sup>	177,143	669,809 <sup>g/</sup>
Ghana	44,100	28,000	3,000	3,000	14,000
Greece	30,000	25,000	15,000	9,000	10,000
Guatemala	12,000	8,000	-	-	-
Haiti	14,400	22,000	-	-	-
Honduras	10,000	-	-	-	20,000
Hungary	42,608	42,608	-	-	12,876
Iceland	3,888	-	-	-	16,560
India	525,000	500,000	21,008	-	483,000
Indonesia	49,207	19,815	-	-	100,000
Iran	50,495	50,000	6,000	-	240,000
Iraq	56,000	28,006	-	-	56,000
Ireland	14,000	-	2,814	4,693	7,000
Israel	50,000	15,000	-	5,000	25,000
Italy	400,000	600,000	120,000	3,000	288,000
Japan	135,000	480,000	10,000	-	130,000
Jordan	5,881	-	100,000	-	2,244
Laos	3,000	3,000	1,000	-	500
Lebanon	7,813	15,625	15,000	-	-
Liberia	25,000	10,000	5,000	-	5,000
Libya	6,000	10,000	10,000	-	-
Luxembourg	4,000	3,000	2,000	3,000	5,000
Mexico	113,600	34,000	-	20,000 <sup>e/</sup>	500,000
Morocco	10,000	20,000	4,796	2,381	17,887
Nepal	5,000	1,000	-	-	-

	Expanded Programme of Technical Assistance	Special Fund	UNRWA	UNHCR	UNICEF
	US\$	US\$	US\$	US\$	US\$
<u>Member States</u>					
Netherlands	1,202,000	2,440,105	65,790	139,211	78,947
New Zealand	210,000	70,000	140,000	56,000	210,000
Nicaragua	-	-	-	-	10,000
Norway	461,991	377,992	42,000	98,000	67,200
Pakistan	170,000	104,998	20,964	-	75,534
Panama	4,000	1,000	-	-	10,000
Paraguay	12,000	10,000	-	-	10,000
Peru	30,000	10,000	-	-	74,947
Philippines	66,000	66,000	-	-	102,462
Poland	75,000	125,000	-	-	50,000
Portugal	15,000	10,000	-	-	-
Romania	16,667	16,667	-	-	25,000
Saudi Arabia	25,000	-	212,000	-	-
Spain	50,000	-	-	-	23,810
Sudan	119,350	27,000	-	-	-
Sweden	902,764	2,103,228	57,915	144,984 <sup>d/</sup>	260,618
Thailand	38,186	160,000	-	-	150,000
Tunisia	2,000	2,000	2,000	2,000	8,160
Turkey	210,000	210,000	5,000	2,667	161,071
Ukrainian Soviet Socialist Republic	125,000	125,000	-	-	75,000
Union of Soviet Socialist Republics	1,000,000	1,000,000	-	-	500,000
United Arab Republic (Egyptian Region) (Syrian Region )	114,877	287,191	340,000 83,000		106,907 8,108
United Kingdom of Great Britain and Northern Ireland	2,240,000	1,000,000	5,400,000	280,000	658,000

	Expanded Programme of Technical Assistance	Special Fund	UNRWA	UNHCR	UNICEF
	US\$	US\$	US\$	US\$	US\$
<u>Member States</u>					
United States of America	12,000,000 <sup>a/</sup>	10,312,511 <sup>a/</sup>	11,500,000 <sup>c/</sup>	1,750,000 <sup>d/f/</sup>	9,500,000 <sup>h/</sup>
Uruguay	120,000	-	-	-	-
Venezuela	350,000	40,000	-	6,000	-
Yugoslavia	116,667	150,000	40,000	15,000	200,000
<u>Non-member States</u>					
Germany, Federal Republic of	1,190,476	476,190	238,095	209,524	523,810
Holy See	1,000	1,000	-	3,000 <sup>d/</sup>	1,000
Korea, Republic of	3,500	-	-	-	2,000
Liechtenstein	-	-	-	1,100	702
Monaco	1,013	2,026	203	2,041 <sup>e/</sup>	2,041
Switzerland	348,837	465,116	35,047	156,977	269,100
Viet-Nam	25,714	16,686	2,500	2,500 <sup>e/</sup>	5,000
<u>Other contributors</u>					
Bahrein	-	-	-	-	-
British Honduras	-	-	-	-	350
Brunei	-	-	-	-	1,633
Gaza Authority	-	-	78,000	-	-
Hong Kong	-	-	-	-	3,500
North Borneo	-	-	-	-	327
Rhodesia and Nyasaland, Federation of	-	-	-	2,823	-
Sarawak	-	-	-	-	3,267

	Expanded Programme of Technical Assistance	Special Fund	UNRWA	UNHCR	UNICEF
	US\$	US\$	US\$	US\$	US\$
<u>Other contributors</u>					
Singapore	-	-	-	-	6,533
West Indies Federation:					
Antigua	-	-	-	-	117
Grenada	-	-	-	-	583
Jamaica	-	-	-	-	5,621
Trinidad and Tobago	-	-	-	-	7,000
Totals	29,810,259	25,781,278	21,051,366	3,818,481	18,425,933
Total payments as at 31 October 1959	24,120,623	19,661,777	20,761,810	3,255,529	10,443,396

- EPTA and  
Special Fund      a/ United States of America: Estimated amount \$38 million has been pledged to EPTA and the Special Fund subject to the condition that it will not exceed 40 per cent of the total contributions to each of the two programmes.
- UNRWA            b/ France: Includes contribution for scholarships and rent of camps and warehouse sites.
- c/ United States of America: This amount represents half of the total pledge for the fiscal year 1958-1959. The contribution is subject to the condition that it must not exceed 70 per cent of the total contributions to the programme.
- UNHCR            d/ Includes a contribution for World Refugee Year.
- e/ Represents contribution for World Refugee Year.
- f/ United States of America: The contribution is subject to the condition that it will be at the rate of one-third of the total governmental contributions to the Fund.
- UNICEF            g/ France: Part of 1959 contribution.
- h/ United States of America: Estimated amount: a total of \$11 million was pledged subject to the condition that the contribution shall not exceed 50 per cent of total governmental contributions to the Fund.

ANNEX II

TARGET FIGURES SET BY THE EXECUTIVE COMMITTEE OF THE UNITED NATIONS  
HIGH COMMISSIONER FOR REFUGEES PROGRAMMES

<u>1960 Programme</u>	<u>Regular allocations</u> US\$	<u>Special WRY allocations</u> US\$	<u>Total</u> US\$
Far Eastern Programme	750,000	720,000	1,470,000
Programme for camp clearance	1,200,000	1,420,000	2,620,000
Fund for special hardship cases	230,000	310,000	540,000
Programme for non-settled refugees living outside camps, preferably handicapped refugees	2,200,000	4,670,000	6,870,000
Programme for new refugees in Greece	100,000	180,000	280,000
Emergency account for individual cases	100,000	-	100,000
Programme for legal assistance	120,000	-	120,000
TOTALS	<u>4,700,000<sup>a/</sup></u>	<u>7,300,000<sup>b/</sup></u>	<u>12,000,000<sup>c/</sup></u>

a/ Including administrative expenditure in an amount of \$480,000.

b/ Including administrative expenditure in an amount of \$270,000.

c/ Including administrative expenditure in an amount of \$750,000.

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