



## Security Council

Distr.: General  
8 July 2011

Original: English

---

### **France, Gabon, Germany, Nigeria, Portugal, South Africa, United Kingdom of Great Britain and Northern Ireland and United States of America: draft resolution**

*The Security Council,*

*Welcoming* the establishment of the Republic of South Sudan on 9 July 2011 upon its proclamation as an independent state,

*Reaffirming* its strong commitment to the sovereignty, independence, territorial integrity, and national unity of the Republic of South Sudan,

*Recalling* the Presidential Statement of 11 February 2011 that affirmed that national ownership and national responsibility are key to establishing sustainable peace and the primary responsibility of national authorities in identifying their priorities and strategies for post-conflict peacebuilding,

*Stressing* the need for a comprehensive and integrated approach to peace consolidation that strengthens coherence between political, security, development, human rights, and rule of law activities, and addresses the underlying causes of conflict, and *underlining* that security and development are closely interlinked and mutually reinforcing and key to attaining sustainable peace,

*Deploring* the persistence of conflict and violence and its effect on civilians, including the killing and displacement of significant numbers of civilians, and *noting* the importance of sustained cooperation and dialogue with civil society in the context of stabilizing the security situation and ensuring the protection of civilians,

*Underscoring* the need for coherent UN activities in the Republic of South Sudan, which requires clarity about roles, responsibilities, and collaboration between UNMISS and the UN Country Team, and *noting* the need for cooperation with other relevant actors in the region, including the African Union-United Nations Hybrid Mission in Darfur (UNAMID), the UN Interim Security Force for Abyei (UNISFA), and the United Nations Organization Stabilization Mission in the Democratic Republic of the Congo (MONUSCO),

*Recalling* previous statements on post-conflict peacebuilding, *stressing* the importance of institution-building as a critical component of peacebuilding, and *emphasizing* a more effective and coherent national and international response to enable countries emerging from conflict to deliver core government functions, including managing political disputes peacefully, and making use of existing national capacities in order to ensure national ownership of this process,



*Emphasizing* the vital role of the United Nations to support national authorities, in close consultation with international partners, to consolidate the peace and prevent a return to violence and therefore to develop an early strategy in support of national peacebuilding priorities, including establishment of core government functions, provision of basic services, establishment of the rule of law, respect for human rights, management of natural resources, development of the security sector, tackling youth unemployment, and revitalization of the economy,

*Recognizing* the importance of supporting peacebuilding efforts in order to lay the foundation for sustainable development,

*Underscoring* the need for forging stronger and well-defined partnerships among the United Nations, development agencies, bilateral partners, and other relevant actors, regional and subregional institutions and the international financial institutions, to implement national strategies aimed at effective institution building, which are based on national ownership, the achievement of results, and mutual accountability,

*Recognizing* the need for the Security Council to show flexibility in making necessary adjustments to the mission priorities, where appropriate, according to progress achieved, lessons learned, or changing circumstances on the ground,

*Recognizing* the need to broaden and deepen the pool of available civilian experts, especially women and experts from developing countries, to help develop national capacity, and *encouraging* Member States, the United Nations and other partners to strengthen cooperation and coordination to ensure that relevant expertise is mobilized to support the peacebuilding needs of the Government of the Republic of South Sudan and people of the Republic of South Sudan,

*Recalling* its resolution 1612 (2005) and 1882 (2009) and Presidential Statements of 29 April 2009 (S/PRST/2009/9) and 16 June 2010 (S/PRST/2010/10) on children and armed conflict, and *taking note* of the reports of the Secretary General on Children and Armed Conflict in Sudan dated 10 February 2009 (S/2009/84) and 29 August 2007 (S/2007/520), and the conclusions endorsed by the Security Council Working Group on Children and Armed Conflict in the Sudan (S/AC.51/2009/5),

*Reaffirming* its resolutions 1674 (2006) and 1894 (2009) on the protection of civilians in armed conflict, and 1502 (2003) on the protection of humanitarian and United Nations personnel,

*Reaffirming* its resolutions 1325 (2000), 1820 (2008), 1888 (2009), 1889 (2009) and 1960 (2010) on women, peace, and security and reiterating the need for the full, equal, and effective participation of women at all stages of peace processes given their vital role in the prevention and resolution of conflict and peacebuilding; *reaffirming* the key role women can play in re-establishing the fabric of recovering society and *stressing* the need for their involvement in the development and implementation of post-conflict strategies in order to take into account their perspectives and needs,

*Acknowledging* the importance of drawing on best practices, past experience, and lessons learned from other missions, especially by Troop and Police Contributing Countries, in line with ongoing UN peacekeeping reform initiatives,

including the New Horizon Report, Global Field Support Strategy, and the Review of Civilian Capacity,

*Bearing in mind* the 20 June Agreement between the Government of Sudan and the Sudan People's Liberation Movement on Temporary Arrangements for the Administration and Security of the Abyei Area; the 28 June Framework Agreement between the Government of Sudan and the Sudan People's Liberation Movement (North) on Political and Security Arrangements in Blue Nile and Southern Kordofan States; and the 29 June Agreement between the Government of Sudan and the Government of South Sudan on Border Security and the Joint Political and Security Mechanism,

*Determining* that the situation faced by South Sudan continues to constitute a threat to international peace and security in the region,

*Acting* under Chapter VII of the Charter of the United Nations,

1. *Decides* to establish as of 9 July 2011 the United Nations Mission in the Republic of South Sudan (UNMISS) for an initial period of one year with the intention to renew for further periods as may be required and *further decides* that UNMISS will consist of up to 7,000 military personnel, including military liaison officers and staff officers, up to 900 civilian police personnel, including as appropriate formed units, and an appropriate civilian component, including technical human rights investigation expertise; and *further decides* to review in three and six months whether the conditions on the ground could allow a reduction of military personnel to a level of 6,000;

2. *Welcomes* the appointment by the Secretary-General of his Special Representative for the Republic of South Sudan, and *requests* the Secretary-General, through his Special Representative, to direct the operations of an integrated UNMISS, coordinate all activities of the United Nations system in the Republic of South Sudan, and support a coherent international approach to a stable peace in the Republic of South Sudan;

3. *Decides* that the mandate of UNMISS shall be to consolidate peace and security, and to help establish the conditions for development in the Republic of South Sudan, with a view to strengthening the capacity of the Government of the Republic of South Sudan to govern effectively and democratically and establish good relations with its neighbours, and *accordingly authorizes* UNMISS to perform the following tasks;

(a) Support for peace consolidation and thereby fostering longer-term state-building and economic development, through:

(i) Providing good offices, advice, and support to the Government of the Republic of South Sudan on political transition, governance, and establishment of state authority, including formulation of national policies in this regard;

(ii) Promoting popular participation in political processes, including through advising and supporting the Government of the Republic of South Sudan on an inclusive constitutional process; the holding of elections in accordance with the constitution; promoting the establishment of an independent media; and ensuring the participation of women in decision-making forums;

(b) Support the Government of the Republic of South Sudan in exercising its responsibilities for conflict prevention, mitigation, and resolution and protect civilians through:

- (i) Exercising good offices, confidence-building, and facilitation at the national, state, and county levels within capabilities to anticipate, prevent, mitigate, and resolve conflict;
- (ii) Establishment and implementation of a mission-wide early warning capacity, with an integrated approach to information gathering, monitoring, verification, early warning and dissemination, and follow-up mechanisms;
- (iii) Monitoring, investigating, verifying, and reporting regularly on human rights and potential threats against the civilian population as well as actual and potential violations of international humanitarian and human rights law, working as appropriate with the Office of the High Commissioner for Human Rights, bringing these to the attention of the authorities as necessary, and immediately reporting gross violations of human rights to the UN Security Council;
- (iv) Advising and assisting the Government of the Republic of South Sudan, including military and police at national and local levels as appropriate, in fulfilling its responsibility to protect civilians, in compliance with international humanitarian, human rights, and refugee law;
- (v) Deterring violence including through proactive deployment and patrols in areas at high risk of conflict, within its capabilities and in its areas of deployment, protecting civilians under imminent threat of physical violence, in particular when the Government of the Republic of South Sudan is not providing such security;
- (vi) Providing security for United Nations and humanitarian personnel, installations and equipment necessary for implementation of mandated tasks, bearing in mind the importance of mission mobility, and contributing to the creation of security conditions conducive to safe, timely, and unimpeded humanitarian assistance;

(c) Support the Government of the Republic of South Sudan, in accordance with the principles of national ownership, and in cooperation with the UN Country Team and other international partners, in developing its capacity to provide security, to establish rule of law, and to strengthen the security and justice sectors through:

- (i) Supporting the development of strategies for security sector reform, rule of law, and justice sector development, including human rights capacities and institutions;
- (ii) Supporting the Government of the Republic of South Sudan in developing and implementing a national disarmament, demobilization and reintegration strategy, in cooperation with international partners with particular attention to the special needs of women and child combatants;
- (iii) Strengthening the capacity of the Republic of South Sudan Police Services through advice on policy, planning, and legislative development, as well as training and mentoring in key areas;

(iv) Supporting the Government of the Republic of South Sudan in developing a military justice system that is complementary to the civil justice system;

(v) Facilitating a protective environment for children affected by armed conflict, through implementation of a monitoring and reporting mechanism;

(vi) Supporting the Government of the Republic of South Sudan in conducting de-mining activities within available resources and strengthening the capacity of the Republic of South Sudan Demining Authority to conduct mine action in accordance with International Mine Action Standards;

4. *Authorizes* UNMISS to use all necessary means, within the limits of its capacity and in the areas where its units are deployed, to carry out its protection mandate as set out in paragraphs 3 (b) (iv), 3 (b) (v), and 3 (b) (vi);

5. *Requests* the Government of Sudan and the Government of the Republic of South Sudan to propose by 20 July modalities for implementation of the 29 June agreement on border monitoring, and in case the parties fail to do so, *requests* UNMISS to observe and report on any flow of personnel, arms, and related materiel across the border with Sudan;

6. *Demands* that the Government of the Republic of South Sudan and all relevant parties cooperate fully in the deployment, operations, and monitoring, verification, and reporting functions of UNMISS, in particular by guaranteeing the safety, security and unrestricted freedom of movement of United Nations personnel, as well as of associated personnel throughout the territory of the Republic of South Sudan;

7. *Calls upon* all Member States to ensure the free, unhindered and expeditious movement to and from the Republic of South Sudan of all personnel, as well as equipment, provisions, supplies and other goods, including vehicles and spare parts, which are for the exclusive and official use of UNMISS;

8. *Calls upon* all parties to allow, in accordance with relevant provisions of international law, the full, safe and unhindered access of relief personnel to all those in need and delivery of humanitarian assistance, in particular to internally displaced persons and refugees;

9. *Demands* that all parties, in particular rebel militias and the LRA, immediately cease all forms of violence and human rights abuses against the civilian population in South Sudan, in particular gender-based violence, including rape and other forms of sexual abuse as well as all violations and abuses against children in violation of applicable international law such as their recruitment and use, killing and maiming and abduction with a view to specific and time-bound commitments to combat sexual violence in accordance with resolution 1960 and violence and abuses against children;

10. *Calls upon* the Government of the Republic of South Sudan and the SPLA to renew the action plan (signed between the UN and SPLA on 20 November 2009) to end the recruitment and use of child soldiers that expired in November 2010, and *requests* UNMISS to advise and assist the Government of the Republic of South Sudan in this regard; further *requests* the Secretary-General to strengthen child protection in UN system activities in the Republic of South Sudan and ensure continued monitoring and reporting of the situation of children;

11. *Encourages* the Government of the Republic of South Sudan to ratify into law and implement key international human rights treaties and conventions, including those related to women and children, refugees, and statelessness, and *requests* UNMISS to advise and assist the Government of the Republic of South Sudan in this regard;

12. *Calls upon* the Government of the Republic of South Sudan to take measures to improve women's participation in the outstanding issues of the CPA and post-independence arrangements and to enhance the engagement of South Sudanese women in public decision-making at all levels including by promoting women's leadership, supporting women's organizations, and countering negative societal attitudes about women's capacity to participate equally;

13. *Calls upon* the authorities of the Republic of South Sudan to combat impunity and hold accountable all perpetrators of human rights and international humanitarian law violations, including those committed by illegal armed groups or elements of the Republic of South Sudan Security Forces;

14. *Calls upon* the Government of the Republic of South Sudan to end prolonged, arbitrary detention, and establish a safe, secure and humane prison system through the provision of advice and technical assistance, in cooperation with international partners, and *requests* UNMISS to advise and assist the Government of the Republic of South Sudan in this regard;

15. *Calls upon* UNMISS to coordinate with the Government of the Republic of South Sudan and participate in regional coordination and information mechanisms to improve protection of civilians and support disarmament, demobilization and reintegration efforts in light of the attacks by the LRA in the Republic of South Sudan and *requests* the Secretary General to include in his UNMISS trimesterly reports a summary of cooperation and information sharing between UNMISS, the African Union/United Nations Hybrid Operation in Darfur (UNAMID), the United Nations Organization Stabilization Mission in the Democratic Republic of Congo (MONUSCO), and regional and international partners in addressing the LRA threats;

16. *Requests* that the Secretary-General transfer appropriate functions performed by the UN Mission in Sudan (UNMIS) to UNMISS, together with appropriate staff and logistics necessary for achieving the new scope of functions to be performed, on the date when UNMISS is established, and begin the orderly liquidation of UNMIS;

17. *Authorizes* the Secretary-General to take the necessary steps in order to ensure inter-mission cooperation, and *authorizes*, within the overall troop ceiling set out at paragraph 1 above, appropriate transfers of troops from other missions, subject to the agreement of the troop-contributing countries and without prejudice to the performance of the mandates of these United Nations missions;

18. *Requests* the Special Representative of the Secretary General and UNMISS to work with the Government of the Republic of South Sudan, the UN Country Team, and bilateral and multilateral partners including the World Bank and report back to the Council within four months on a plan for UN system support to specific peacebuilding tasks, especially security sector reform, police institutional development, rule of law and justice sector support, human rights capacity-building, early recovery, formulation of national policies related to key issues of state

building and development, and establishing the conditions for development, consistent with national priorities and with a view to contributing to the development of a common framework for monitoring progress in these areas;

19. *Requests* the Secretary-General to report to the Council on the expected timeline of the deployment of all mission elements, including the status of consultations with Troop and Police-Contributing Countries and of the deployment of key enablers; and *stressing* the importance of achievable and realistic targets against which the progress of UNMISS can be measured, *requests* the Secretary-General, following consultations with the Government of the Republic of South Sudan, to present benchmarks for the mission to the Council within four months, and to keep the Council regularly informed of progress every four months thereafter;

20. *Stresses* the need for the United Nations, international financial institutions, and bilateral and multilateral partners, to work closely with the Government of the Republic of South Sudan to ensure that international assistance is consistent with national priorities, including the South Sudan Development Plan, and can deliver prioritized support that reflects the specific peacebuilding needs and priorities of the Republic of South Sudan; and *requests* the Secretary-General's Special Representative to represent the UN system in relevant international assistance mechanisms and processes;

21. *Encourages* the Secretary-General to explore ideas in the independent report of the Senior Advisory Group on Civilian Capacity in the Aftermath of Conflict that could be implemented in the Republic of South Sudan;

22. *Requests* the Secretary-General, in particular, to utilize to the greatest extent possible opportunities for co-location of appropriate mission components with the Republic of South Sudan counterparts in the interest of building national capacity; and to seek opportunities to deliver early peace dividends by utilizing local procurement and otherwise enhancing, to the extent possible, UNMISS's contribution to the economy;

23. *Requests* the Secretary-General to continue the necessary measures to ensure full compliance by UNMISS with the United Nations zero tolerance policy on sexual exploitation and abuse and to keep the Council fully informed, and *urges* troop-contributing countries to take appropriate preventive action including predeployment awareness training, and other action to ensure full accountability in cases of such conduct involving their personnel;

24. *Reaffirms* the importance of appropriate gender expertise and training in missions mandated by the Security Council in accordance with resolutions 1325 (2000) and 1820 (2008), *recalls* the need to address violence against women and girls as a tool of warfare, *looks forward* to the appointment of women protection advisors in accordance with resolutions 1888 (2009), 1889 (2009) and 1960 (2010), *requests* the Secretary General to establish monitoring, analysis and reporting arrangements on conflict-related sexual violence, including rape in situations of armed conflict and post-conflict and other situations relevant to the implementation of resolution 1888 (2009), as appropriate, and *encourages* UNMISS as well as the Government of the Republic of South Sudan to actively address these issues;

25. *Requests* the Secretary-General to consider HIV-related needs of people living with, affected by, and vulnerable to HIV, including women and girls, when

fulfilling mandated tasks, and in this context, *encourages* the incorporation, as appropriate, of HIV prevention, treatment, care, and support, including voluntary and confidential counselling and testing programs in the mission;

26. *Requests* that the Secretary-General and the Government of the Republic of South Sudan conclude a status-of-forces agreement within 30 days of adoption of this resolution, taking into consideration General Assembly resolution 58/82 on the scope of legal protection under the Convention on the Safety of United Nations and Associated Personnel, and *decides* that pending the conclusion of such an agreement, the model status-of-forces agreement dated 9 October 1990 (A/45/594), shall apply provisionally;

27. *Decides* that this resolution shall take effect on 9 July 2011;

28. *Decides* to remain actively seized of the matter.

---