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PROGRAMME BUDGET FOR THE BIENNIUM 1978-1979

QUESTION OF NAMIBIA

Administrative and financial implications of draft resolutions:
A/32/L.4, A/32/L.5, A/32/L.6, A/32/L.7, A/32/L.8, A/32/L.9,
A/32/L.10 and A/32/L.11

Statement submitted by the Secretary-General in accordance with
rule 153 of the rules of procedure

1. The following draft resolutions were submitted to the 44th plenary meeting of the General Assembly on 24 October 1977 relating to the Assembly's consideration of item 91, Question of Namibia: A/32/L.4, A/32/L.5, A/32/L.6, A/32/L.7, A/32/L.8, A/32/L.9, A/32/L.10 and A/32/L.11.

A. Implementation of the Nationhood Programme for
Namibia (A/32/L.4)

2. In accordance with the draft resolution contained in document A/32/L.4 on the implementation of the Nationhood Programme for Namibia, the General Assembly would adopt the report of the United Nations Council for Namibia, call upon the Council to continue and intensify, in consultation with SWAPO, the direction and co-ordination of the Nationhood Programme for Namibia and call upon the specialized agencies and other bodies within the United Nations system to elaborate further their plans for assistance to the Namibian people. In accordance with operative paragraph 5 of the resolution the Secretary-General would be requested to provide the necessary assistance to the Council in the preparation and implementation of the Nationhood Programme. The administrative and financial implications of this paragraph are covered by those submitted in respect of the resolution contained in document A/32/L.9 in paragraphs 15 and 24 below.

B. United Nations Fund for Namibia (A/32/L.5)

3. Under the terms of operative paragraph 4 of the draft resolution contained in document A/32/L.5, the General Assembly would allocate to the United Nations Fund for Namibia, as a temporary measure, the sum of \$US 500,000 from the regular budget of the United Nations to supplement the resources available for the implementation of the Nationhood Programme in 1978. In the event of the adoption of this resolution, an additional appropriation in this amount would be required under section 3.C, Assistance to Namibians.

4. It will be recalled in this regard that in accordance with General Assembly resolutions 3112 (XXVIII) of 12 December 1973, 3296 (XXIX) of 13 December 1974, 3400 (XXX) of 26 November 1975 and 31/151 of 20 December 1976, an amount of \$100,000 was allocated to the Fund for the year 1974, \$200,000 for each of the years 1975 and 1976, and \$300,000 for the year 1977. It is understood that the Fund will continue to be utilized in accordance with the guidelines adopted by the United Nations Council for Namibia at its 209th meeting, on 27 September 1974, 1/ and subsequently approved by the Assembly in its resolution 3296 (XXIX).

C. Dissemination of information on Namibia (A/32/L.6)

5. Under operative paragraph 3 of the draft resolution contained in document A/32/L.6, the General Assembly would request the Secretary-General to direct the Office of Public Information to continue to make every effort to generate publicity and disseminate information with a view to mobilizing public support for the independence of Namibia. More specific recommendations to this effect are contained in operative paragraphs 6, 11 and 13 of the draft resolution. The financial implications of which are dealt with in paragraphs 7, 9 and 11 below.

6. In accordance with operative paragraph 5 of the draft resolution, the General Assembly would request the United Nations Council for Namibia to send a mission to the headquarters of specialized agencies to discuss the question of dissemination of information and assistance to Namibians. The financial implications of this operative paragraph are covered by those submitted in respect of the draft resolution contained in document A/32/L.9 dealing with the programme of work of the Council for Namibia (see item (c) in para. 18 below).

7. Under operative paragraph 6 of the draft resolution, the General Assembly would request the Secretary-General to direct the Office of Public Information, in consultation with the United Nations Council for Namibia, to continue publicity through radio, newspaper, television and other media in major Western countries in order to mobilize support in those countries for the genuine national independence of Namibia and to contract with qualified individuals to make films on the contemporary situation in Namibia including the military build-up of South Africa

1/ Official Records of the General Assembly, Twenty-ninth Session, Supplement No. 24A (A/9624/Add.1), para. 81.

in that Territory. Implementation of these proposals would involve the following requirements in 1978:

	\$US
(a) Production of six half-hour documentary radio programmes in English, French and Spanish which will require the services of outside specialist writers and researchers	5,000
(b) Placement of advertisements in newspapers and magazines (four to five major publications)	30,000
(c) Production of several promotional spot announcements in English, French, Spanish and German, involving the printing of multiple copies (\$5,000) and special promotional efforts, including travel (\$3,000) to place these materials on the television systems of major Western countries	8,000
(d) Contracts with qualified individuals to make films on the contemporary situation in Namibia, acquisition of potentially usable footage from the Territory, and production of a new film characterizing the military occupation of Namibia by South Africa	85,000
	<hr/> 128,000 <hr/>

8. Under operative paragraph 7 of the draft resolution, the General Assembly would request the speedy completion of the action undertaken by the Secretary-General in accordance with General Assembly resolution 3399 (XXX) of 26 November 1975 on the question of a United Nations radio transmitter for Namibia. The estimated cost of continuation of feasibility studies in 1978 is \$10,000.

9. In terms of paragraph 11 of the draft resolution, the General Assembly would request the Secretary-General to direct the Office of Public Information to distribute widely, with particular attention to television stations, the new film on Namibia made by the Office of Public Information in 1977. The estimated cost of production of language versions of the film in German, Italian, Portuguese and Swedish is \$16,000, plus 50 more prints, at a cost of \$125 each, for a total cost of \$22,300.

10. The General Assembly, under operative paragraph 12 of the draft resolution, would request the Secretary-General to assist the United Nations Council for Namibia in the dissemination of information related to the activities undertaken by the Council. Implementation of this operative paragraph would involve the following additional requirements in 1978:

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	\$US
(a) <u>Publication of four issues of the Namibia Bulletin in English, French, German and Spanish</u>	21,000 <u>2/</u>
(b) Issuance of a new edition of the map of Namibia prepared by the United Nations (6,000 copies in English, and 2,000 copies in French)	3,500
	<u>24,500</u>

11. In operative paragraph 13 of the draft resolution, the General Assembly would request the Secretary-General to direct the Office of Public Information to prepare a programme of publications on military, political, economic and social conditions in Namibia, including in such publications ample photographic material. The estimated cost of preparation and printing of the publications relating to the various aspects of the issue of Namibia is \$25,000.

12. Accordingly, in the event of adoption by the General Assembly of the draft resolution contained in document A/32/L.6, total additional appropriations would be required for the 1978-1979 biennium as follows:

	\$US
Section 3 C: United Nations Council for Namibia	34,500
Section 21: Office of Public Information	175,300
	<u>209,800</u>

D. Situation in Namibia resulting from the illegal occupation of the Territory by South Africa (A/32/L.7)

13. The draft resolution contained in document A/32/L.7 on the situation in Namibia resulting from the illegal occupation of the Territory by South Africa does not involve any administrative or financial implications in addition to those dealt with in one context of the other draft resolutions under consideration.

E. Action by intergovernmental and non-governmental organizations with respect to Namibia (A/32/L.8)

14. Under operative paragraph 5 of the draft resolution contained in document A/32/L.8, the General Assembly would request all intergovernmental and non-governmental organizations, bodies and conferences to ensure that the rights and interests of Namibia are protected and to invite the United Nations Council for Namibia to participate, in its capacity as the legal administering authority for Namibia, whenever such rights and interests are involved. The financial

^{2/} Represents the net additional requirement for 1978 after taking into account an amount of \$10,500 included for this purpose in the initial estimates in the

implications of this operative paragraph are covered by those submitted in respect of the draft resolution contained in document A/32/L.9 (see item (b) of para. 18 below) on the programme of work of the Council.

F. Programme of work of the United Nations Council
for Namibia (A/32/L.9)

15. In accordance with the provisions of operative paragraph 1 of the draft resolution contained in document A/32/L.9, the General Assembly would approve the report of the United Nations Council for Namibia (A/32/24) and decide to make an adequate financial provision for the implementation of the recommendations contained therein.

16. Implementation of the responsibilities of the United Nations Council for Namibia as an organ of the United Nations, as set forth under operative paragraph 2 of the draft resolution, would require the Council to undertake the following missions to conduct political consultations with Governments:

	\$US
(a) Two missions to European capitals	35,200
(b) Two missions to North, Central and South America and the Caribbean	25,000
(c) Two missions to Africa	54,700
(d) One mission to Asia	34,400
	<hr/> 149,300 <hr/>

These estimates are based on the assumption that each mission would consist of eight members, including a representative of SWAPO, and four Secretariat staff, and that each mission would visit three countries in the region and would stay approximately three days in each country.

17. By the second part of operative paragraph 2 (b), the General Assembly would request the Secretary-General to submit to the Council reports on the political, military, economic and social conditions affecting the struggle of the Namibian people for self-determination, freedom and national independence in a united Namibia. The preparation of these reports can be absorbed within existing resources by the African Division, Department of Political Affairs, Trusteeship and Decolonization.

18. Implementation of the responsibilities of the United Nations Council for Namibia as the legal Administering Authority for Namibia, as set forth in operative paragraph 3 of the draft resolution, would require the Council to undertake the following missions:

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\$US

- (a) Representation of the Council at the OAU Co-ordinating Committee for the Liberation of Africa, at the Council of Ministers and Assembly of Heads of State and Government and at other meetings of the OAU dealing with the issue of Namibia. 42,800

It is anticipated there would be four missions of one week duration each, and that each of these missions would be led by the President of the Council, accompanied by two Council members, and including a representative of SWAPO, and by one Secretariat staff member.

- (b) Participation in international organizations and conferences and other intergovernmental bodies. 57,700

It is anticipated that there would be 15 missions of three days' duration each and 2 missions of one week's duration each for attendance at the Conference on Technical Co-operation among Developing Countries and the World Conference to Combat Racism and Racial Discrimination. The estimates are based on the assumption that each mission would consist of three members, including a representative of SWAPO.

- (c) A mission to the headquarters of specialized agencies in accordance with the needs related to the formulation and implementation of the Nationhood Programme. 10,800

It is assumed that the mission would be composed of five members, including a representative of SWAPO, and accompanied by three Secretariat staff and be of about ten days duration.

111,300

19. The Council intends, moreover, for purposes of implementing the same operative paragraph of the draft resolution, to invite representatives of SWAPO and petitioners to attend its meetings at Headquarters for the purpose of consultations. On the assumption that approximately 20 persons would come to New York, each staying for one week, the additional requirements are estimated at \$47,200.

20. Under operative paragraph 4 of the draft resolution the General Assembly would decide to increase the financial provisions in the budget of the United Nations Council for Namibia to finance the Office of the South West Africa People's Organization in New York, in order to ensure the due and proper representation of the people of Namibia through the South West Africa People's Organization at the United Nations. The programme budget for 1976-1977 included a provision of \$85,000

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for this purpose in 1977. SWAPO's requirements for 1978, as confirmed by the President of the Council and the Commissioner for Namibia, are estimated at \$167,500 as follows:

	\$ US
Salary of Representative	24,000
Salary of Assistant Representative	14,500
Salary for two secretaries	19,800
Rent	10,000
Cable communications	1,200
Telephone	12,000
News agency service	3,200
Utilities (electricity, water, etc.)	3,000
Rental of copying equipment	4,200
Stationery	3,000
Postage	4,200
Printing	12,000
Films, books, newspapers and periodicals (information purposes)	8,400
Official travel (expenses of the SWAPO Representative and his Deputy as well as the travel and subsistence of other SWAPO members to New York, for the purpose of ensuring the representation of the people of Namibia at the United Nations, to the extent not otherwise covered by the proposed 1978 budget with regard to representation of SWAPO in missions of the Council)	48,000
	<u>167,500</u>

21. In accordance with operative paragraph 5 of the draft resolution, the General Assembly would decide to continue to defray the expenses of a representative of the South West Africa People's Organization, whenever the United Nations Council for Namibia so requires. No further financial provision need be made for this purpose in addition to that already included under paragraphs 16, 18, 19 and 20 above.

22. In operative paragraph 6 of the draft resolution, the Secretary-General would be requested to implement speedily the measures adopted as a result of the consultations proposed in General Assembly resolution 31/147 of 20 December 1976; with due regard to the need to include an adequate number of staff members from developing countries, in particular from Africa. By this resolution, the General Assembly requested the Secretary-General, in consultation with the President of the

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United Nations Council for Namibia, to strengthen the units which service the Council in accordance with its requirements so that it might fully discharge all additional tasks and functions arising out of the new situation concerning Namibia.

23. The total staff resources of the Secretariat of the Council, which form part of the Secretariat Services Division of the Department of Political Affairs, Trusteeship and Decolonization, currently consists of four Professionals (one P-5, one P-4 and two P-2) and two General Service (two G-4/1). In terms of the number of staff involved this position has remained unchanged since 1975. The increased workload of the Secretariat can be deduced from the following actual and projected statistics:

	<u>1975</u>	<u>1976</u>	<u>1977</u>	<u>1978</u>
Number of meetings of Council and subsidiary bodies	41	55	72	121
Number of missions of the Council	11	12	14	29
Number of working and conference papers prepared	110	140	148	260

As a result of the consultations referred to in the preceding paragraph it is proposed that this secretariat be strengthened by the addition, on a temporary assistance basis, of two new posts for 1978 (one P-4 and one P-3) and by the deployment to the Secretariat from within the existing staff resources of the Secretariat Services Division of one General Service post (G-5). The net additional requirements in 1978 are estimated at \$64,200, as follows:

\$US

Section 3 B

Temporary assistance (24 months: 12 at the P-4 level and 12 at the P-3 level) 55,800

Section 22

Furniture	1,400
Accommodation	5,300
Communications <u>3/</u>	1,400
Office supplies	300
	<u>8,400</u>

3/ Includes non-recurrent costs in the amount of \$200 covering the installation of telephones.

\$US

Section 25

Staff assessment 18,400

Income Section 1

Income from Staff Assessment (18,400)
64,200

24. In the event of adoption by the General Assembly of the draft resolution contained in document A/32/L.9, additional appropriations required for the biennium 1978-1979 may be summarized as follows:

\$US

Section 3 B - Secretariat Services Division, PATD . . . 55,800

Section 3 C - United Nations Council for Namibia . . . 239,800

Section 22 - Office of General Services 8,400

Section 25 - Staff Assessment 18,400

Income Section 1: Income from Staff Assessment (18,400)
304,000

The full costs of the programme of work of the Council (paras. 16, 18 and 19 above) and support of the SWAPO Observer Mission in New York (para. 20 above) are estimated at \$473,300. The initial budget estimates for 1978-1979 included \$530,100 for the biennium for these purposes, of which \$235,500 pertained to 1978 (excluding the provision for the Namibia Bulletin of \$10,500, see part C, para. 10 above). Therefore the additional requirements would be \$239,800. In the light of experience gained during 1978 and the programme of work to be determined by the Council for 1979, the Secretary-General may in due course request adjustments to the level of resources required for 1979.

G. Intensification and co-ordination of United Nations
action in support of Namibia (A/32/L.10)

25. Under operative paragraph 7 of the draft resolution contained in document A/32/L.10, the General Assembly would request the Secretary-General to make adequate financial provision to facilitate the continued implementation of Decree No. 1 for the Protection of the Natural Resources of Namibia during the biennium 1978-1979. The United Nations Commissioner for Namibia has been authorized by the Council to

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concentrate in 1978 on a limited and crucial number of clearly identifiable opportunities to test the applicability of the Decree. To do so, a considerable amount of specialized research in the field of shipping as well as legal research would be required. Because of the need for prompt action, standard briefs would have to be prepared and readied for immediate use. As long as the need remains, lawyers - international and local - would have to be engaged, and payment would be required in respect of travel, per diem and briefs. The estimated cost of these activities in 1978 is as follows:

	\$US
(a) Travel and subsistence of lawyers	20,000
(b) Consultancies for research on trade patterns, including shipping and related matters	20,000
(c) Fees for the preparation of legal opinions and briefs . .	18,000
(d) Provision for litigation	37,000
(e) General operating expenses	2,000
	<u>97,000</u>

In the light of experience gained during 1978 and the programme of work to be determined by the Council for 1979, the Secretary-General will request, at that time, any adjustments to the level of resources needed for this purpose for 1979.

26. The General Assembly, under operative paragraph 8 of the draft resolution, would take note of the progress report of the United Nations Council for Namibia on the hearings regarding the exploitation and purchase of Namibian uranium and would authorize the necessary budgetary allocations for its full implementation during 1978. Implementation in 1978 of the programme of work on the hearings relating to the exploitation and purchase of Namibian uranium would require calling approximately 15 witnesses to New York, with an estimated stay of three days each. The estimated cost is \$15,200. The initial estimates for 1978-1979 included \$11,900 for this purpose, of which \$5,800 pertains to 1978. Therefore, the additional requirements for 1978 would be \$9,400. In the light of experience during 1978 and the programme of work to be determined by the Council for 1979, the Secretary-General will request, at that time, any adjustments to the level of resources needed for this purpose for 1979.

27. Accordingly, in the event of the adoption by the General Assembly of the draft resolution contained in document A/32/L.10, additional appropriations of \$106,400 would be required for the 1978-1979 biennium under Section 3 C, United Nations Commissioner for Namibia, New York.

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H. Special session of the General Assembly on
the question of Namibia (A/32/L.11)

28. In accordance with the draft resolution contained in document A/32/L.11, the General Assembly would decide to hold a special session before the thirty-third session on a date to be determined by the Secretary-General in consultation with the United Nations Council for Namibia. In the absence of more precise information as to the timing and organizational aspects of the proposed special session - namely, such factors as duration, number of committees and preparatory work - no specific administrative and financial implications can be determined at this time. However, in order to provide some indication of the order of magnitude of administrative and financial implications related to the holding of special sessions in New York, the following data, expressed in 1977 rates, are offered:

(a) The cost of first-class travel of one representative or one alternate which would be payable to Member States participating in the special session can be estimated at approximately \$272,000 if all Member States exercised their entitlement; and

(b) The full cost per week of conference servicing would be \$220,800 in respect of plenary meetings of the General Assembly and of the order of \$91,400 for each Main Committee, these estimates being based on the assumption that, in each case, there would be two meetings per day, that required services would be provided in six languages, that there would be no pre- or post-session documentation, and that, in addition to verbatim records (for plenary meetings) and summary records (for committee meetings), there would be some 50 pages of in-session documentation.

29. If the special session were to be held in New York at any time other than between 23 May and 28 June (Special Session Devoted to Disarmament) and required the use of no more than two main committee rooms in addition to the plenary hall, no administrative or financial implications would arise in connexion with the current reconstruction schedule of modifications to and enlargement of the General Assembly hall and conference rooms at United Nations Headquarters. However, depending on the proposed dates of the special session, administrative and financial implications may arise in respect of the relocation of currently scheduled meetings of other bodies.

30. In the event the General Assembly adopts the draft resolution contained in document A/32/L.11, more detailed administrative and financial implications would be made available in due course, following the consultations between the Secretary-General and the United Nations Council for Namibia as envisaged in the draft resolution.

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Summary

31. In the event of the adoption by the General Assembly of the draft resolutions contained in documents A/32/L.4, A/32/L.5, A/32/L.6, A/32/L.7, A/32/L.8, A/32/L.9, A/32/L.10 and A/32/L.11, additional appropriations and revised estimates of income would be required for the 1978-1979 biennium as follows:

	\$US	\$US
<u>Section 3.B.2. Secretariat Services Division of the Department of Political Affairs, Trusteeship and Decolonization</u>		
Part F, paragraph 24		55,800
<u>Section 3.C.1. United Nations Council for Namibia</u>		
Part C, paragraph 6, part E, paragraph 14 and part F, paragraph 24	239,800	
Part C, paragraph 12	<u>34,500</u>	274,300
<u>Section 3.C.2. United Nations Commissioner for Namibia</u>		
Part G, paragraph 27 , , , , ,		106,400
<u>Section 3.C.3. Assistance to Namibians</u>		
Part B, paragraph 3		500,000
<u>Section 21. Office of Public Information</u>		
Part C, paragraph 12		175,300
<u>Section 22. Office of General Services</u>		
Part F, paragraph 24		8,400
<u>Section 25. Staff Assessment</u>		
Part F, paragraph 24		18,400
<u>Income Section 1. Income from staff assessment</u>		
Part F, paragraph 24		(18,400)
		<u>1,120,200</u>
