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FINANCING OF THE UNITED NATIONS PEACE-KEEPING FORCES IN THE MIDDLE EAST

United Nations Emergency Force and United Nations
Disengagement Observer Force

Report of the Fifth Committee (Part III)

Rapporteur: Mr. Hamzah Mohammed HAMZAH (Syrian Arab Republic)

I. INTRODUCTION

1. The recommendations of the Fifth Committee to the General Assembly heretofore made under agenda item 113 (a) during the current session are contained in parts I and II of the present report (A/33/346 and Add.1). Pursuant to those recommendations, the General Assembly, at its 44th plenary meeting, on 3 November 1978, adopted resolution 33/13 A on the basis of part I, and at its 68th plenary meeting on 1 December 1978, adopted resolution 33/13 B on the basis of part II.

2. The Committee considered the report of the Secretary-General on the financing of the United Nations Emergency Force (UNEF) and of the United Nations Disengagement Observer Force (UNDOF) (A/33/373 and Corr.1) at its 47th, 48th and 49th meetings on 30 November, 1 and 4 December; it also had before it the related report of the Advisory Committee on Administrative and Budgetary Questions (A/33/391 and Corr.1).

3. In his report (A/33/373 and Corr.1), the Secretary-General estimated the costs of the operation of UNEF for the nine-month period from 25 October 1978 to 24 July 1979 inclusive at \$59,902,000 and income from staff assessment at \$743,000, based on a troop strength of 4,200 and on continuance of its existing area of operations and responsibilities. Should the Security Council renew the mandate of UNEF beyond 24 July 1979 and assuming continuance of the existing

strength and responsibilities of the Force, the costs of UNEF would be of the order of \$6,214,000 per month from 25 July 1979 onwards. The Secretary-General estimated the costs of the operation of UNDOF for the period from 25 October 1978 to 24 October 1979 inclusive at \$20,781,000 and income from staff assessment at \$202,000, based on a troop strength of 1,160 and on continuance of its existing area of operations and responsibilities.

4. The Advisory Committee on Administrative and Budgetary Questions, in paragraphs 14, 22, 23 and 25 to 27 of its report (A/33/391), indicated that savings totalling \$2.3 million should be within reach with respect to the estimates of the Secretary-General and, as set out in paragraph 28 of its report, that miscellaneous income of \$130,000 would be realized from the sale of obsolete or surplus equipment, stores, etc. Accordingly, the Advisory Committee recommended that the budgets for UNEF for the nine-month period from 25 October 1978 to 24 July 1979 and for UNDOF for the 12-month period from 25 October 1978 to 24 October 1979 should not exceed an aggregate of \$77,308,000 net of staff assessment (\$945,000) and miscellaneous income (\$130,000).

5. The Chairman of the Advisory Committee on Administrative and Budgetary Questions introduced that Committee's report in an oral statement before the Fifth Committee at its 47th meeting on 30 November (see A/C.5/33/SR.47).

II. ACTION TAKEN BY THE COMMITTEE

6. At the 47th meeting of the Fifth Committee, on 30 November, the representative of Canada introduced two draft resolutions (A/C.5/33/L.21, draft resolutions A and B) sponsored by Argentina, Australia, Austria, Canada, Colombia, Denmark, Finland, Germany, Federal Republic of, Ghana, India, Indonesia, Ireland, New Zealand, Norway, Panama and Sweden, subsequently joined by Kenya. At the 49th meeting on 4 December, the Chairman announced some additional changes in the draft resolution, whereby the adoption of General Assembly resolution 33/13 B of 1 December 1978 would be reflected in the third preambular paragraph of draft resolutions A and B, and in the same paragraphs the reference to resolution 33/13 would be changed to 33/13 A.

7. At the 48th meeting of the Committee, on 1 December, the representative of the USSR requested separate votes on section I, paragraph 1, of draft resolution A and section II of draft resolution A (A/C.5/33/L.21).

8. At its 49th meeting, on 4 December, the Fifth Committee voted on draft resolutions A and B (A/C.5/33/L.21) as follows:

(a) Section I, paragraph 1, of draft resolution A was adopted by a recorded vote of 72 to 12, with 1 abstention. The voting was as follows:

In favour: Argentina, Australia, Austria, Bahamas, Barbados, Belgium, Bhutan, Burundi, Canada, Chad, Chile, Colombia, Costa Rica, Denmark, Dominican Republic, Ecuador, Egypt, Finland, France, Gabon, Germany, Federal Republic of, Ghana, Greece, India, Indonesia, Israel, Italy, Japan, Kenya, Kuwait, Liberia, Madagascar, Malaysia, Mali, Mauritania, Morocco, Netherlands, New Zealand, Nigeria, Norway, Oman, Pakistan, Panama, Papua New Guinea, Peru, Philippines, Poland, Portugal, Romania, Senegal, Sierra Leone, Singapore, Somalia, Spain, Sudan, Sweden, Thailand, Togo, Trinidad and Tobago, Tunisia, Turkey, Uganda, United Arab Emirates, United Kingdom of Great Britain and Northern Ireland, United Republic of Tanzania, United States of America, Upper Volta, Uruguay, Venezuela, Yugoslavia, Zaire and Zambia.

Against: Afghanistan, Albania, Bulgaria, Byelorussian Soviet Socialist Republic, Czechoslovakia, German Democratic Republic, Hungary, Iraq, Mongolia, Syrian Arab Republic, Ukrainian Soviet Socialist Republic, Union of Soviet Socialist Republics.

Abstaining: Cuba.

(b) Section II of draft resolution A was adopted by a recorded vote of 71 to 12, with 1 abstention. The voting was as follows:

In favour: Argentina, Australia, Austria, Barbados, Belgium, Bhutan, Burundi, Canada, Chad, Chile, Colombia, Costa Rica, Denmark, Dominican Republic, Ecuador, Egypt, Finland, France, Gabon, Germany, Federal Republic of, Ghana, Greece, India, Indonesia, Israel, Italy, Japan, Kenya, Kuwait, Liberia, Madagascar, Malaysia, Mali, Mauritania, Morocco, Netherlands, New Zealand, Nigeria, Norway, Oman, Pakistan, Panama, Papua New Guinea, Peru, Philippines, Poland, Portugal, Romania, Senegal, Sierra Leone, Singapore, Somalia, Spain, Sudan, Sweden, Thailand, Togo, Trinidad and Tobago, Tunisia, Turkey, Uganda, United Arab Emirates, United Kingdom of Great Britain and Northern Ireland, United Republic of Tanzania, United States of America, Upper Volta, Uruguay, Venezuela, Yugoslavia, Zaire, Zambia.

Against: Afghanistan, Albania, Bulgaria, Byelorussian Soviet Socialist Republic, Czechoslovakia, German Democratic Republic, Hungary, Iraq, Mongolia, Syrian Arab Republic, Ukrainian Soviet Socialist Republic, Union of Soviet Socialist Republics.

Abstaining: Cuba.

(c) Draft resolutions A and B as a whole were adopted by a recorded vote of 76 to 3, with 10 abstentions (see para. 10 below). The voting was as follows:

In favour: Argentina, Australia, Austria, Bahamas, Barbados, Belgium, Bhutan, Brazil, Burundi, Canada, Chad, Chile, Colombia, Costa Rica, Denmark, Dominican Republic, Ecuador, Egypt, Ethiopia, Finland, France, Gabon, Germany, Federal Republic of, Ghana, Greece, Guyana, India, Indonesia, Israel, Italy, Japan, Kenya, Kuwait, Lebanon, Liberia, Madagascar, Malaysia, Mali, Mauritania, Morocco, Netherlands, New Zealand, Nicaragua, Niger, Norway, Oman, Pakistan, Papua New Guinea, Peru, Philippines, Poland, Portugal, Qatar, Senegal, Sierra Leone, Singapore, Somalia, Spain, Sudan, Sweden, Thailand, Togo, Trinidad and Tobago, Tunisia, Turkey, Uganda, United Arab Emirates, United Kingdom of Great Britain and Northern Ireland, United Republic of Tanzania, United States of America, Upper Volta, Uruguay, Venezuela, Yugoslavia, Zaire, Zambia.

Against: Albania, Iraq, Syrian Arab Republic.

Abstaining: Afghanistan, Bulgaria, Byelorussian Soviet Socialist Republic, Cuba, Czechoslovakia, German Democratic Republic, Hungary, Mongolia, Ukrainian Soviet Socialist Republic, Union of Soviet Socialist Republics.

9. A full account of the Fifth Committee's consideration, including reservations expressed by some delegations as well as explanations of vote, is reflected in the summary records of the meetings (A/C.5/33/SR.47-49).

III. RECOMMENDATIONS OF THE FIFTH COMMITTEE

10. The Fifth Committee recommends to the General Assembly the adoption of the following draft resolutions:

Financing of the United Nations Emergency Force and of the
United Nations Disengagement Observer Force

A

The General Assembly,

Having considered the report of the Secretary-General on the financing of the United Nations Emergency Force and of the United Nations Disengagement Observer Force 1/ as well as the related report of the Advisory Committee on Administrative and Budgetary Questions, 2/

Bearing in mind Security Council resolutions 340 (1973) of 25 October 1973, 346 (1974) of 8 April 1974, 362 (1974) of 23 October 1974, 368 (1975) of 17 April 1975, 371 (1975) of 24 July 1975, 378 (1975) of 23 October 1975, 396 (1976) of 22 October 1976, 416 (1977) of 21 October 1977 and 438 (1978) of 23 October 1978,

Recalling its resolutions 3101 (XXVIII) of 11 December 1973, 3211 B (XXIX) of 29 November 1974, 3374 B (XXX) of 28 November 1975, 31/5 C of 22 December 1976, 32/4 B of 2 December 1977, 33/13 A of 3 November 1978 and 33/13 B of 1 December 1978,

Reaffirming its previous decisions regarding the fact that, in order to meet the expenditures caused by such operations, a different procedure is required from that applied to meet expenditures of the regular budget of the United Nations,

Taking into account the fact that the economically more developed countries are in a position to make relatively larger contributions and that the economically less developed countries have a relatively limited capacity to contribute towards peace-keeping operations involving heavy expenditures,

Bearing in mind the special responsibilities of the States permanent members of the Security Council in the financing of such operations, as indicated in General Assembly resolution 1874 (S-IV) of 27 June 1963 and other resolutions of the Assembly,

I

1. Decides to appropriate to the Special Account referred to in section II, paragraph 1, of General Assembly resolution 3211 B (XXIX) the amount of \$58,059,000 for the operation of the United Nations Emergency Force for the period from 25 October 1978 to 24 July 1979 inclusive;

1/ A/33/373 and Corr.1.

2/ A/33/391 and Corr.1.

2. Decides further, as an ad hoc arrangement, without prejudice to the positions of principle that may be taken by Member States in any consideration by the General Assembly of arrangements for the financing of peace-keeping operations:

(a) To apportion an amount of \$35,561,137 for the above-mentioned nine-month period among the Member States referred to in paragraph 2 (a) of General Assembly resolution 3101 (XXVIII) in the proportions determined by the scale of assessments for 1978 and 1979;

(b) To apportion an amount of \$21,249,594 for the above-mentioned nine-month period among the Member States referred to in paragraph 2 (b) of resolution 3101 (XXVIII) and section II, paragraph 2 (b), of resolution 3374 B (XXX) in the proportions determined by the scale of assessments for 1978 and 1979;

(c) To apportion an amount of \$1,225,045 for the above-mentioned nine-month period among the Member States referred to in paragraph 2 (c) of resolution 3101 (XXVIII) and section II, paragraph 2 (c), of resolution 3374 B (XXX) in the proportions determined by the scale of assessments for 1978 and 1979;

(d) To apportion an amount of \$23,224 for the above-mentioned nine-month period among the Member States referred to in paragraph 2 (d) of resolution 3101 (XXVIII), section IV, paragraph 1, of resolution 3374 B (XXX), section III, paragraph 1, of resolution 31/5 C and section III, paragraph 1, of resolution 32/4 B in the proportions determined by the scale of assessments for 1978 and 1979;

3. Decides that, in accordance with the provisions of its resolution 973 (X) of 15 December 1955, there shall be set off against the apportionment among Member States, as provided for in paragraph 2 above, their respective share in the Tax Equalization Fund of the estimated staff assessment income of \$743,000 approved for the period from 25 October 1978 to 24 July 1979 inclusive;

II

Authorizes the Secretary-General to enter into commitments for the United Nations Emergency Force at a rate not to exceed \$6,082,333 gross (\$6 million net) per month for the period from 25 July to 24 October 1979 inclusive, should the Security Council decide to continue the Force beyond the period of nine months authorized under its resolution 438 (1978) of 23 October 1978, the said amount to be apportioned among Member States in accordance with the scheme set out in the present resolution:

III

1. Stresses the need for voluntary contributions to the United Nations Emergency Force both in cash and in the form of services and supplies acceptable to the Secretary-General;

/...

2. Requests the Secretary-General to take all necessary action to ensure that the United Nations Emergency Force is conducted with a maximum of efficiency and economy;

IV

1. Decides that Djibouti and Viet Nam shall be included in the group of Member States mentioned in paragraph 2 (d) and (c), respectively, of General Assembly resolution 3101 (XXVIII) and that their contributions for the United Nations Emergency Force shall be calculated in accordance with the provisions of paragraph 4 of Assembly resolution 33/11 of 3 November 1978;

2. Decides further that, in accordance with regulation 5.2 (c) of the Financial Regulations of the United Nations, the contributions to the United Nations Emergency Force until 24 October 1978 of the Member States listed in paragraph 1 of the present section shall be treated as miscellaneous income to be set off against the appropriations apportioned in section I above.

B

The General Assembly,

Having considered the report of the Secretary-General on the financing of the United Nations Emergency Force and of the United Nations Disengagement Observer Force 3/ as well as the related report of the Advisory Committee on Administrative and Budgetary Questions, 4/

Bearing in mind Security Council resolutions 350 (1974) of 31 May 1974, 363 (1974) of 29 November 1974, 369 (1975) of 28 May 1975, 381 (1975) of 30 November 1975, 390 (1976) of 28 May 1976, 398 (1976) of 30 November 1976, 408 (1977) of 26 May 1977, 420 (1977) of 30 November 1977, 429 (1978) of 31 May 1978 and 441 (1978) of 30 November 1978,

Recalling its resolutions 3101 (XXVIII) of 11 December 1973, 3211 B (XXIX) of 29 November 1974, 3374 C (XXX) of 2 December 1975, 31/5 D of 22 December 1976, 32/4 C of 2 December 1977, 33/13 A of 3 November 1978 and 33/13 B of 1 December 1978,

Reaffirming its previous decisions regarding the fact that, in order to meet the expenditures caused by such operations, a different procedure is required from that applied to meet expenditures of the regular budget of the United Nations,

Taking into account the fact that the economically more developed countries are in a position to make relatively larger contributions and that the economically

3/ A/33/373 and Corr.1.

4/ A/33/391 and Corr.1.

less developed countries have a relatively limited capacity to contribute towards peace-keeping operations involving heavy expenditures,

Bearing in mind the special responsibilities of the States permanent members of the Security Council in the financing of such operations, as indicated in General Assembly resolution 1874 (S-IV) of 27 June 1963 and other resolutions of the Assembly,

I

Decides to appropriate to the Special Account referred to in section II, paragraph 1, of General Assembly resolution 3211 B (XXIX) the amount of \$7,672,129 authorized and apportioned by section III of Assembly resolution 32/4 C for the operation of the United Nations Disengagement Observer Force for the period from 1 June to 24 October 1978 inclusive;

II

1. Decides to appropriate to the Special Account an amount of \$12,159,828 for the operation of the United Nations Disengagement Observer Force for the period from 25 October 1978 to 31 May 1979 inclusive;

2. Decides further, as an ad hoc arrangement, without prejudice to the positions of principle that may be taken by Member States in any consideration by the General Assembly of arrangements for the financing of peace-keeping operations:

(a) To apportion an amount of \$7,447,895 for the period from 25 October 1978 to 31 May 1979 inclusive among the Member States referred to in paragraph 2 (a) of General Assembly resolution 3101 (XXVIII) in the proportions determined by the scale of assessments for 1978 and 1979;

(b) To apportion an amount of \$4,450,497 for the period from 25 October 1978 to 31 May 1979 inclusive among the Member States referred to in paragraph 2 (b) of resolution 3101 (XXVIII) and section II, paragraph 2 (b), of resolution 3374 C (XXX) in the proportions determined by the scale of assessments for 1978 and 1979;

(c) To apportion an amount of \$256,572 for the period from 25 October 1978 to 31 May 1979 inclusive among the Member States referred to in paragraph 2 (c) of resolution 3101 (XXVIII) and section II, paragraph 2 (c), of resolution 3374 C (XXX) in the proportions determined by the scale of assessments for 1978 and 1979;

(d) To apportion an amount of \$4,864 for the period from 25 October 1978 to 31 May 1979 inclusive among the Member States referred to in paragraph 2 (d) of resolution 3101 (XXVIII), section V, paragraph 1, of resolution 3374 C (XXX), section V, paragraph 1, of resolution 31/5 D and section V, paragraph 1, of

resolution 32/4 C in the proportions determined by the scale of assessments for 1978 and 1979;

3. Decides that, in accordance with the provisions of its resolution 973 (X) of 15 December 1955, there shall be set off against the apportionment among Member States, as provided for in paragraph 2 above, their respective share in the Tax Equalization Fund of the estimated staff assessment income of \$121,634 approved for the period from 25 October 1978 to 31 May 1979 inclusive;

III

Authorizes the Secretary-General to enter into commitments for the United Nations Disengagement Observer Force at a rate not to exceed \$1,682,833 gross (\$1,666,000 net) per month for the period from 1 June to 24 October 1979 inclusive, should the Security Council decide to continue the Force beyond the period of six months authorized under its resolution 441 (1978) of 30 November 1978, the said amount to be apportioned among Member States in accordance with the scheme set out in the present resolution;

IV

1. Stresses the need for voluntary contributions to the United Nations Disengagement Observer Force both in cash and in the form of services and supplies acceptable to the Secretary-General;

2. Requests the Secretary-General to take all necessary action to ensure that the United Nations Disengagement Observer Force is conducted with a maximum of efficiency and economy;

V

1. Decides that Djibouti and Viet Nam shall be included in the group of Member States mentioned in paragraph 2 (d) and (c), respectively, of General Assembly resolution 3101 (XXVIII) and that their contributions for the United Nations Disengagement Observer Force shall be calculated in accordance with the provisions of paragraph 4 of Assembly resolution 33/11 of 3 November 1978;

2. Decides further that, in accordance with regulation 5.2 (c) of the Financial Regulations of the United Nations, the contributions to the United Nations Disengagement Observer Force until 24 October 1978 of the Member States listed in paragraph 1 of the present section shall be treated as miscellaneous income to be set off against the appropriations apportioned in section II above.
