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### PROGRAMME BUDGET FOR THE BIENNIUM 1988-1989

#### QUESTION OF NAMIBIA

Programme budget implications of the recommendations of the United Nations Council for Namibia in its report to the General Assembly (A/43/24 (Part II))

Statement submitted by the Secretary-General in accordance with rule 153 of the rules of procedure of the General Assembly

#### INTRODUCTION

1. At its 522nd meeting, on 2 November 1988, the United Nations Council for Namibia approved and recommended for adoption by the General Assembly five draft resolutions (A to E) contained in its report to the General Assembly (A/43/24 (Part II)). Further information regarding the proposed programme of activities of the Council for 1989 in the framework of those draft resolutions is contained in chapter II of part II of the same report, approved by the Council at its 523rd meeting, held on 10 November 1988.
2. The activities would fall under programme 3, Namibia, of chapter 4, Political affairs, trusteeship and decolonization, of the medium-term plan for the period 1984-1989, 1/ with the revisions adopted by the General Assembly in its resolution 41/203 of 11 December 1986. 2/ The General Assembly, by resolution 2145 (XXI) of 27 October 1966, assumed direct responsibility for Namibia until independence. In the following year, the Assembly, at its fifth special session, by resolution 2248 (S-V) of 19 May 1967 established the United Nations Council for Namibia with the responsibility of administering the Territory until independence. The Council's mandate has been extended annually by successive General Assembly resolutions, most recently by resolution 42/14 of 6 November 1987. By resolution S-14/1 of 20 September 1986 the Assembly decided on

further activities in relation to Namibia to reach independence. The above resolutions constitute the legislative framework within which the activities proposed under resolutions A to E contained in document A/43/24 (Part II) would be carried out.

3. It will be recalled that in accordance with General Assembly resolution 41/213 of 19 December 1986 the programme budget for the biennium 1988-1989 for the first time comprises a provision for the total estimated cost of the activities of the Council, in view of their "perennial" character. As indicated in the introduction to the proposed programme budget 3/ the estimates for the full biennial period have been based on the work programme approved by the General Assembly for 1987. The provisions approved in the programme budget take into account, however, the actual rate of implementation of that work programme over the past three bienniums.

4. It should be noted that, in line with the requirements of Assembly resolutions 41/213, and 42/211 of 21 December 1987, a review of the structure and requirements of the secretariat of the Council, as well as other units providing services to the Council with a view to their consolidation, has been undertaken. The findings of that review, along with the measures taken by the Secretary-General in implementation of recommendation 19 of the Group of High-Level Intergovernmental Experts, have been reported to the General Assembly in the context of the revised estimates for the 1988-1989 programme budget. 4/

5. The activities proposed in the draft resolutions are covered in subsection C, Namibia, of section 3 of the programme budget for the biennium 1988-1989. 5/ The provision made under that section for the biennium 1988-1989 amounts to \$17,958,800. Moreover, based on the proposed revision of chapter 9 of the medium-term plan, Public information, 6/ and the recommendations of the Committee for Programme and Co-ordination (CPC) on that revision 7/ and with a view to meeting the objectives of recommendation 37 of the Group of High-Level Intergovernmental Experts, 8/ the information activities in relation to Namibia have been reprogrammed under part C. Special public information activities, (ii) Namibia, of section 27 of the programme budget for the biennium 1988-1989. 9/ Lastly, the recommendations made by CPC at its resumed twenty-eighth session relate, inter alia, to radio programmes on the question of Namibia 10/ and the proposals of the Secretary-General for their implementation are contained in the related programme budget implications statement. 11/

6. With a view to facilitating the review by the Council of the administrative and financial implications of its 1989 draft programme of activities in the light of the provisions already made in the 1988-1989 programme budget the Secretary-General prepared a statement (A/AC.131/296). That statement contains a detailed review of the proposed activities along with the related cost estimates, compared with the provisions made in the 1988-1989 programme budget. The two documents should, therefore, be read in conjunction with each other. They both reflect the conclusion by the Secretary-General that no additional appropriations or programmatic changes would be required, as compared with the provisions made in the programme budget for the biennium 1988-1989. This is explained in the concluding paragraphs 25-28 of the present statement.

## I. ACTIVITIES PROPOSED IN THE DRAFT RESOLUTIONS

7. The activities called for in the draft resolutions are presented below in relation to the programme narratives under various sections of the 1988-1989 programme budget, including proposed revisions reflected in the Secretary-General's report on the revised estimates. 4/ A detailed description of the proposed activities along with their cost estimates at full cost can be found in paragraphs 4 to 33 of the statement submitted to the Council (A/AC.131/296). A summary of those cost estimates, as compared with related costs in 1988, appears in annex I to the present statement.

### A. Situation in Namibia resulting from the illegal occupation of the Territory by South Africa

8. Under the terms of operative paragraph 7 of draft resolution A, the General Assembly would "reaffirm its decision that the United Nations Council for Namibia, in pursuance of its mandate, should proceed to establish its administration in Namibia with a view to terminating racist South Africa's illegal occupation of the Territory".

9. No specific information has been made available by the Council either at the time of preparation of the revised estimates for the 1988-1989 programme budget or at the present stage as to the measures that might be taken for this purpose. It is suggested, therefore, that as the particulars of such measures become known in the course of 1989, a statement of programme budget implications be submitted to the Council, as called for under the terms of rule 153 of the rules of procedure of the General Assembly. Authorization to enter into related commitments would then be sought from the Advisory Committee on Administrative and Budgetary Questions (ACABQ) under the terms of resolution 42/227 of 21 December 1987 on unforeseen and extraordinary expenses for the biennium 1988-1989.

10. Under the terms of operative paragraphs 54, 64 and 68 of draft resolution A, the General Assembly would:

"[Call upon] the United Nations Council for Namibia, in pursuance of the relevant provisions of Decree No. 1 for the Protection of the Natural Resources of Namibia, to continue to take the necessary steps to compile statistical information on the wealth illegally extracted from Namibia with a view to assessing the extent of compensation eventually due to an independent Namibia" (para. 54);

"[Request] the United Nations Council for Namibia, in its implementation of paragraph 15 of General Assembly resolution ES-8/2 and of the relevant provisions of Assembly resolutions 36/121 B and 37/233 A, to continue to monitor the boycott of South Africa and to submit to the Assembly at its forty-fourth session a comprehensive report on all contacts between Member States and South Africa, containing an analysis of the information received from Member States and other sources on the continuing political, economic, financial and other relations of States and their economic and other interest

groups with South Africa and of measures taken by States to terminate all dealings with the racist régime of South Africa" (para. 64);

"[Request] the Secretary-General to report to the General Assembly at its forty-fourth session on the implementation of the present resolution" (para. 68).

11. The activities referred to in paragraph 10 above have been programmed under subprogramme 2, Reviewing and reporting on the progress of the liberation struggle in Namibia and monitoring the voluntary boycott of South Africa, programme elements 2.1 and 2.3 of the revised estimates for section 3C of the programme budget for the biennium 1988-1989. The related costs have been reflected in the resource requirements under section 3C. 12/ A detailed description of activities called for appears in paragraph 4 of the Secretary-General's statement submitted to the Council (A/AC.131/269).

B. Implementation of Security Council resolution 435 (1978)

12. By operative paragraph 10 of draft resolution B, the General Assembly would request "the Secretary-General to report to the General Assembly at its forty-fourth session on the implementation of the present resolution".

13. The activities referred to in paragraph 12 above have been programmed in programme element 2.1, under subprogramme 2, Reviewing and reporting on the progress of the liberation struggle in Namibia and monitoring the voluntary boycott of South Africa, of section 3C of the revised estimates for the programme budget for the biennium 1988-1989. The related costs have been reflected in the resource requirements under section 3C. 13/

C. Programme of work of the United Nations Council for Namibia

14. Under the terms of operative paragraphs 1, 3 to 6 and 11 to 16 of the draft resolution the General Assembly would:

"[Approve] the report of the United Nations Council for Namibia, including the recommendations contained therein, and decides to make adequate financial provision for their implementation" (para. 1);

"[Decide] that the United Nations Council for Namibia shall hold extraordinary plenary meetings in Latin America or southern Africa and that such meetings shall be provided with verbatim records" (para. 3);

"[Decide] that the United Nations Council for Namibia shall send missions of consultation to Governments in order to co-ordinate efforts for the implementation of resolutions of the United Nations on the question of Namibia and to mobilize support for the Namibian cause" (para. 4);

"[Decide further] that the United Nations Council for Namibia shall represent Namibia in United Nations conferences and intergovernmental and non-governmental organizations, bodies and conferences to ensure that the rights and interests of Namibia shall be adequately protected" (para. 5);

"[Decide] that Namibia, represented by the United Nations Council for Namibia, shall participate as a full member in all conferences and meetings organized by the United Nations to which all States or, in the case of regional conferences and meetings, all African States are invited" (para. 6);

"[Request] the United Nations Council for Namibia, in its capacity as the legal Administering Authority for Namibia, to accede to any international conventions as it may deem appropriate in close consultation with the South West Africa People's Organization" (para. 11);

"[Decide] that the United Nations Council for Namibia shall:

"(a) Consult regularly with the leaders of the South West Africa People's Organization by inviting them to New York and by sending high-level missions to the provisional headquarters of that organization, which will visit Namibian refugee centres whenever necessary;

"(b) Prepare and publish reports on the political, economic, military, legal and social situation in and relating to Namibia;

"(c) Review the progress of the liberation struggle in Namibia in its political, military and social aspects and prepare comprehensive and analytical periodic reports related thereto;

"(d) Review the compliance of Member States with the relevant resolutions and decisions of the United Nations relating to Namibia and, taking into account the advisory opinion of the International Court of Justice of 21 June 1971, prepare annual reports on the subject with a view to recommending appropriate policies to the General Assembly, in order to counter the support that some States give to the illegal South African administration in Namibia;

"(e) Continue taking measures to ensure the full implementation of Decree No. 1 for the Protection of the Natural Resources of Namibia, including legal proceedings in the domestic courts of States, in accordance with paragraph 58 of recommendation A;

"(f) Consider the illegal activities of foreign economic interests, particularly the transnational corporations operating in Namibia, including the exploitation of and trade in Namibian uranium, with a view to recommending appropriate policies to the General Assembly, in order to put an end to such activities;

"(g) Take measures to ensure the closure of the so-called information offices created by the illegal South African occupation régime in certain

Western countries for promoting its puppet institutions in Namibia, in violation of resolutions and decisions of the United Nations on the question of Namibia;

"(h) Notify the Governments of States whose corporations, whether public or private, operate in Namibia of the illegality of such operations and urge them to take measures to end such operations;

"(i) Consider sending missions of consultation to Governments of States whose corporations have investments in Namibia in order to persuade them to take all possible measures to terminate such investments;

"(j) Contact institutions and municipalities to encourage them to divest themselves of their investments in Namibia and South Africa;

"(k) Contact specialized agencies and other international institutions associated with the United Nations, in particular the International Monetary Fund, with a view to protecting Namibia's interests;

"(l) Draw the attention of States, the specialized agencies and private corporations to Decree No. 1 for the Protection of the Natural Resources of Namibia, with a view to ensuring their compliance with the Decree;

"(m) Organize international and regional activities, as required, in order to obtain relevant information on all aspects of the situation in and relating to Namibia, in particular the exploitation of the people and resources of Namibia by South African and other foreign economic interests, and to expose such activities, with a view to intensifying active support for the Namibian cause;

"(n) Secure the territorial integrity of Namibia as a unitary State, including Walvis Bay, the Penguin Islands and other offshore islands of Namibia" (para. 12);

"[Decide] to make adequate financial provision in the section of the programme budget of the United Nations relating to the United Nations Council for Namibia for the financing of the Office of the South West Africa People's Organization in New York, in order to ensure appropriate representation of the people of Namibia at the United Nations through the South West Africa People's Organization" (para. 13);

"[Decide] to continue to defray the expenses of representatives of the South West Africa People's Organization, whenever the United Nations Council for Namibia so decides" (para. 14);

"[Request] the United Nations Council for Namibia to continue to consult with the South West Africa People's Organization in the formulation and implementation of its programme of work, as well as on all matters of interest to the Namibian people" (para. 15);

"[Request] the United Nations Council for Namibia to facilitate the participation of the liberation movements recognized by the Organization of African Unity in meetings of the Council away from United Nations Headquarters, whenever such participation is deemed necessary" (para. 16).

15. The activities proposed under the above-mentioned operative paragraphs of draft resolution C have been programmed under section 3C of the 1988-1989 programme budget and in the revised estimates for the same section of the programme budget, as follows:

Subprogramme 1, Representation of Namibia, paras. 3.49 and 3.59, programme elements 1.1 and 1.2;

Subprogramme 2, Reviewing and reporting on the progress of the liberation struggle in Namibia and monitoring the voluntary boycott of South Africa, paras. 3.49, 3.61 and 3.62, programme elements 2.1 to 2.3;

Subprogramme 3, Protection of Namibian interests, para. 3.64, programme element 3.3. 1./

The related costs have been reflected in the resource requirements under section 3C of the 1988-1989 programme budget. 15/ A detailed description of activities called for and of the related requirements estimated at full cost appears in paragraphs 5 to 15 and 18 to 23 of the statement submitted to the Council (A/AC.131/296).

16. With regard to the extraordinary plenary meetings and the international and regional activities to be organized by the Council in 1989 under the terms of operative paragraphs 3 and 17 (m) of the draft resolution, it should be noted that these activities would require not only substantive but also conference-servicing support from the Secretariat. The conference-servicing requirements have been estimated at \$1,055,400 at full cost. Detailed information in this respect may be found in annexes II and III to the present statement.

17. It should also be noted with regard to the proposed modalities of the activities mentioned in paragraph 16 above, as outlined in paragraphs 16, 17, 24 to 26, 30 and 31 of the Council's report (A/43/24 (Part II)), that holding meetings away from Headquarters would require an exception to General Assembly resolution 40/243 of 18 December 1985, which states that United Nations bodies may hold sessions away from their headquarters when host Governments, after consultation as to their nature and possible extent, agree to pay the additional costs, directly or indirectly, involved. Furthermore, the preparation of verbatim transcripts of the proceedings for the Council's international and regional activities and verbatim records for its extraordinary plenary meetings, as requested by the Council, would necessitate an exception to General Assembly resolution 37/14 C of 16 November 1982, which established the criteria for providing meeting records and documentation for the United Nations bodies. In accordance with that resolution, the activities to be organized by the Council in 1989 can be provided with written meeting records only if there is a specific decision by the General Assembly in this case.

18. Under the terms of operative paragraph 18 of the draft resolution, the General Assembly would:

"[Take note] of the consolidation of the Office of the United Nations Commissioner for Namibia and the secretariat of the United Nations Council for Namibia and in this regard request the Secretary-General, in consultation with the President of the United Nations Council for Namibia, to ensure that the Council is provided with adequate secretariat assistance to help it to continue to discharge fully and effectively all tasks and functions arising out of its mandate."

19. In connection with the provisions contained in paragraph 18 of the draft resolution, the Council, in paragraphs 35 and 36 of its report, has specifically dealt with the question of the upgrading of the post of the Secretary to the Council from D-1 to D-2 level. In paragraph 37 of the same part of the report the Council has requested the Secretary-General "to take the necessary action to effect the upgrading of the post of the Secretary of the Council to the level of Director".

20. Regarding the upgrading of the post of the Secretary of the Council to the D-2 level attention is drawn to the report by the Secretary-General containing his revised estimates for the 1988-1989 programme budget and to the addendum to those estimates. 16/ The addendum indicates inter alia:

"At the present time, when the Secretary-General has submitted to the General Assembly his plans for the implementation of recommendation 15 on the reduction of personnel, there does not appear to be any possibility of identifying a vacant D-2 post in 1989 and the following years to accommodate the Secretary of the Council through internal redeployment" (para. 6).

"Should the General Assembly endorse the decision taken by the United Nations Council for Namibia at its 516th meeting, the only alternative to implement that decision appears [therefore] to be a reclassification of the post of the Secretary of the Council from the D-1 to the D-2 level" (para. 7).

D. Dissemination of information and mobilization of international public opinion in support of the immediate independence of Namibia

21. By operative paragraphs 1 to 10 and 14 to 17 of draft resolution D, the General Assembly would:

"[Request] the United Nations Council for Namibia, in co-operation with the Department of Public Information of the Secretariat and in consultation with the South West Africa People's Organization, the sole and authentic representative of the Namibian people, in pursuance of its international campaign in support of the struggle of the Namibian people for national independence:



"(a) To continue to consider effective ways and means of increasing the dissemination of information relating to Namibia in order to intensify the international campaign in favour of the cause of Namibia;

"(b) To focus its activities towards greater mobilization of public opinion in Western States, particularly the United States of America, the United Kingdom of Great Britain and Northern Ireland and the Federal Republic of Germany, as well as in Japan;

"(c) To counteract the total news black-out in Namibia imposed by the illegal South African régime, which forbids foreign journalists from entering and reporting from the Territory;

"(d) To intensify the international campaign for the imposition of comprehensive and mandatory sanctions against South Africa under Chapter VII of the Charter of the United Nations;

"(e) To organize an international campaign to boycott products from Namibia and South Africa, in co-operation with non-governmental organizations;

"(f) To expose and denounce collaboration with the racist régime of South Africa in all fields;

"(g) To organize exhibitions on Namibia and the struggle of the Namibian people for independence;

"(h) To prepare and disseminate publications on the political, economic, military and social consequences of the illegal occupation of Namibia by South Africa, on legal matters, on the question of the territorial integrity of Namibia and on contacts between Member States and South Africa;

"(i) To prepare periodic reports on the brutalities committed by the racist régime of South Africa against the Namibian people and ensure their widest possible distribution;

"(j) To produce and disseminate radio and television programmes designed to draw the attention of world public opinion to the current situation in and around Namibia;

"(k) To produce and disseminate, in both the English and local languages of Namibia, radio programmes designed to counter the hostile propaganda and disinformation campaign of the racist régime of South Africa;

"(l) To produce and disseminate posters;

"(m) To ensure full coverage through advertisements in newspapers and magazines, press releases, press conferences and press briefings of all activities of the United Nations regarding Namibia in order to maintain a constant flow of information to the public on all aspects of the question of Namibia;

- "(n) To prepare and disseminate a thematic atlas on Namibia;
- "(o) To reproduce and disseminate the comprehensive economic map of Namibia;
- "(p) To produce and disseminate booklets on the activities of the Council;
- "(q) To update and disseminate widely a compendium of resolutions of the General Assembly and of the Security Council relating to Namibia and of relevant documents of the Movement of Non-Aligned Countries and the Organization of African Unity, as well as decisions, declarations and communiqués of the front-line States on the question of Namibia;
- "(r) To update, publicize and distribute the indexed reference book on transnational corporations that plunder the human and natural resources of Namibia, and on the profits they extract from the Territory;
- "(s) To produce and disseminate widely, on a monthly basis, a bulletin containing analytical and updated information intended to mobilize maximum support for the Namibian cause;
- "(t) To produce and disseminate, on a weekly basis, an information newsletter containing updated information on developments in and relating to Namibia, in support of the Namibian cause;
- "(u) To acquire books, pamphlets and other materials relating to Namibia for dissemination;
- "(v) To prepare, in consultation with the South West Africa People's Organization a list of Namibian political prisoners;
- "(w) To assist the South West Africa People's Organization in the production and distribution of material on Namibia" (para. 1);
- "[Request] the United Nations Council for Namibia to continue to organize, in co-operation with the Department of Public Information, media encounters on developments relating to Namibia, particularly prior to activities of the Council during 1989" (para. 2);
- "[Further request] the United Nations Council for Namibia to exert all efforts to counteract the campaign of slander and disinformation against the United Nations and the liberation struggle in Namibia carried out by South African agents from the so-called information offices established in several Western countries" (para. 3);
- "[Request] the United Nations Council for Namibia to co-operate closely with relevant intergovernmental organizations, in order to increase the awareness of the international community of the direct responsibility of the United Nations over Namibia and the continued illegal occupation of that Territory by the racist régime of South Africa" (para. 4);

"[Call upon] the United Nations Council for Namibia to continue to co-operate with non-governmental organizations in its efforts to mobilize international public opinion in support of the liberation struggle of the Namibian people, under the leadership of the South West Africa People's Organization" (para. 5);

"[Request] the United Nations Council for Namibia to prepare, update and disseminate lists of non-governmental organizations, in particular those in the major Western countries, in order to ensure better co-operation and co-ordination among non-governmental organizations working in support of the Namibian cause and against apartheid" (para. 6);

"[Request] the United Nations Council for Namibia to organize workshops for non-governmental organizations, parliamentarians, trade unionists, academics and media representatives at which the participants will consider how they can contribute to the implementation of the decisions of the United Nations relating to the dissemination of information on Namibia" (para. 7);

"[Decide] to allocate the sum of \$500,000 to be used by the United Nations Council for Namibia for its programme of co-operation with non-governmental organizations, including support to conferences and workshops in solidarity with Namibia arranged by those organizations, dissemination of conclusions of such conferences and workshops and support to such other activities as will promote the cause of the liberation struggle of the Namibian people, subject to decisions to be taken by the Council in each individual case in consultation with the South West Africa People's Organization" (para. 8);

"[Request] the United Nations Council for Namibia to continue to contact and inform leading opinion makers, media leaders, academic institutions, trade unions, legislators and parliamentarians, cultural organizations, support groups and other concerned persons and non-governmental organizations about the objectives and functions of the United Nations Council for Namibia and the struggle of the Namibian people under the leadership of the South West Africa People's Organization" (para. 9);

"[Request] the United Nations Council for Namibia to co-operate with the specialized agencies and other organizations of the United Nations system in the promotion of a campaign of information on the question of Namibia, in their respective fields" (para. 10);

"[Request] the Secretary-General to direct the Department of Public Information to assist the United Nations Council for Namibia in the implementation of its programme of dissemination of information and to ensure that all activities of the United Nations on dissemination of information on the question of Namibia follow the policy guidelines laid down by the United Nations Council for Namibia as the legal Administering Authority for the Territory" (para. 14);

"[Request] the Secretary-General to continue to assist, as a matter of priority, the United Nations Council for Namibia in the implementation of its programme of dissemination of information" (para. 15);

"[Request] the Secretary-General to provide the United Nations Council for Namibia with the work programme of the Department of Public Information for 1989 covering the activities of dissemination of information on the question of Namibia, followed by periodic reports on the programme undertaken, including details of expenses incurred" (para. 16);

"[Request] the Secretary-General to direct the Department of Public Information to disseminate, in 1989, the list of Namibian political prisoners prepared by the United Nations Council for Namibia in consultation with the South West Africa People's Organization, in order to intensify international pressure for their immediate and unconditional release" (para. 17).

22. The activities listed in paragraph 21 above have been programmed under sections 3C and 27 in the context of the revised estimates for the 1988-1989 programme budget, as follows:

(a) Section 3C

Subprogramme 5, Mobilization of international support for the Namibian people's struggle for independence, programme elements 5.1 to 5.3;

(b) Section 27

(g) Special public information activities, (ii) Namibia

Subprogramme 1, Promotional services, programme elements 1.1 and 1.4;

Subprogramme 2, Information services, programme elements 2.1 and 2.3 (as proposed for revision on the basis of the recommendations of the CPC; 17/.

The related resources have been reflected in the resource requirements under sections 3C and 27 of the revised estimates for the 1988-1989 programme budget. 17/ A detailed description of activities called for and of the related requirements estimated at full cost appears in paragraphs 24 to 29 of the statement submitted to the Council (A/C.131/296).

E. United Nations Fund for Namibia

23. Under the terms of operative paragraphs 2, 5, 7, 8, 12, 20 and 21 of draft resolution E the General Assembly would:

"[Decide] that the United Nations Council for Namibia shall:

"(a) Continue to formulate policies of assistance to Namibians and co-ordinate assistance for Namibia provided by the specialized agencies and other organizations and institutions of the United Nations system;

"(b) Continue to act as trustee of the United Nations Fund for Namibia and, in this capacity, administer and manage the Fund;

"(c) Continue to provide broad guidelines and formulate principles and policies for the United Nations Institute for Namibia;

"(d) Continue to co-ordinate, plan and direct the Nationhood Programme for Namibia, in consultation with the South West Africa People's Organization, with the aim of consolidating all measures of assistance by the specialized agencies and other organizations and institutions of the United Nations system into a comprehensive assistance programme;

"(e) Continue to consult with the South West Africa People's Organization in the formulation and implementation of assistance programmes for Namibians;

"(f) Report to the General Assembly at its forty-fourth session on the programmes and activities undertaken through the United Nations Fund for Namibia" (para. 2);

"[Request] the Secretary-General and the President of the United Nations Council for Namibia to intensify appeals to Governments, intergovernmental and non-governmental organizations and individuals for more generous voluntary contributions to the General Account, the Nationhood Programme Account and the United Nations Institute for Namibia Account of the United Nations Fund for Namibia in view of the increased activities undertaken through the Fund for Namibia, and, in this connection, emphasizes the need for contributions in order to increase the number of scholarships awarded to Namibians under the United Nations Fund for Namibia" (para. 5);

"[Decide] to allocate as a temporary measure to the United Nations Fund for Namibia the sum of \$1.5 million from the regular budget of the United Nations for 1989" (para. 7);

"[Request] the United Nations Commissioner for Namibia, in order to mobilize additional resources, to continue to formulate, in consultation with the South West Africa People's Organization, projects of assistance to the Namibian people to be co-financed by Governments and non-governmental organizations" (para. 8);

"[Request] the United Nations Council for Namibia to continue and to intensify its field attachment programme, enabling Namibians trained under various programmes to gain practical on-the-job experience in Governments and institutions in diverse countries, particularly in Africa" (para. 12);

"[Request] the United Nations Council for Namibia, in consultation with the South West Africa People's Organization, to finalize and publish, at an early date, a demographic study of the Namibian population" (para. 20);

"[Request] the Secretary-General to continue to provide the Office of the United Nations Commissioner for Namibia with the necessary resources for the performance of the responsibilities entrusted to it by the United Nations Council for Namibia as the co-ordinating authority for the implementation of the Nationhood Programme for Namibia, as well as other assistance programmes" (para. 21).

24. The activities referred to in paragraph 23 above along with the related resource requirements have been programmed in section 3C of the 1988-1989 programme budget under subprogramme 4, Assistance to Namibians, programme elements 4.1 to 4.5. 18/ A detailed description of activities called for and of the related requirements estimated at full cost appears in paragraphs 31 to 33 of the Secretary-General's statement submitted to the Council (A/AC.131/296).

## II. CONCLUSIONS

25. On the basis of the information provided in paragraphs 5 to 24 above and in the statement submitted to the Council for Namibia (A/AC.131/296) the estimated costs of the 1989 programme as compared with the resources contained in the 1988-1989 programme budget for the year 1989 are summarized below:

/...

Section	Description	Estimates based on the 1989 draft programme \$	Uncommitted resources against existing 1988-1989 appropriations \$	Difference \$
3C	Regular activities of the Council	2 176 500	2 770 600 a/	594 100
3C	Special annual allocation for co-operation with non-governmental organisations	500 000	500 000 b/	-
3C	Grant to SWAPO	447 000	447 000 b/	-
3C	Allocation to the United Nations Trust Fund for Namibia	1 500 000	1 500 000 b/	-
3C	Office of the Commissioner: legal and information activities in conjunction with the 1989 programme of activities of the Council	<u>775 000</u>	<u>677 700</u> b/	<u>(97 300)</u>
	Total 3C	5 398 500	5 895 300	496 800
27	Department of Public Information activities in relation to Namibia	<u>500 100</u>	<u>718 000</u> c/	<u>217 900</u>
	Grand total	<u>5 898 600</u>	<u>6 613 300</u>	<u>714 700</u>

a/ Including unused 1989 portion (\$1,845,700) of the 1988-1989 appropriation approved for the Council and uncommitted balance of resources earmarked for 1988 (\$924,900).

b/ Uncommitted 1989 portion of the 1988-1989 appropriation.

c/ Including unused 1989 portion (\$399,800) of the 1988-1989 appropriation approved in relation to information activities on Namibia and uncommitted balance of resources earmarked for those activities in 1988 (\$318,200).

Moreover, the requirement under section 31 (Staff assessment) in the amount of \$3,700 for the purpose indicated in paragraph 20 above would be offset by an increase of the same magnitude in estimate of income under income section 1, Income from staff assessment.

26. On the basis of information provided in paragraphs 2 to 24 above, it is estimated that the objectives of the activities proposed in draft resolutions A to E contained in document A/43/24 (Part II) are fully met under chapter 4, Political Affairs, Trusteeship and Decolonization, programme 3, Namibia, chapter 9, Public information and chapter 30, Conference and Library Services of the Medium-Term Plan for the period 1984-1989 (extended to 1991) as revised. 19/ No further revision of the Plan would be required. Furthermore, should the General Assembly adopt draft resolutions A to E contained in document A/43/24 (Part II), no modification in the programme of work for 1988-1989, as proposed in the revised estimates for sections 3C and 27 of the programme budget for the biennium 1988-1989, would be required.

27. On the basis of the information contained in paragraph 25 above, it is estimated that should the General Assembly adopt draft resolutions A to E contained in document A/43/24 (Part II) no additional resources over and above those already proposed under sections 3C and 27 in the context of the revised estimates for the 1988-1989 programme budget would be required to accommodate the 1989 programme of activities of the Council.

28. With regard to the estimates of conference-servicing requirements at full costs referred to in paragraph 16 above, it should be noted that they are based on the theoretical assumption that no part of the conference-servicing requirements would be met from within the permanent capacity of the Department of Conference Services, which would require additional resources for temporary assistance for meetings. The extent to which the permanent capacity of the Department needs to be supplemented by temporary assistance resources can only be determined in the light of the calendar of conferences for 1989. However, as indicated in paragraph 29.6 of the programme budget, 20/ the 1988-1989 requirements under temporary assistance for meetings have been estimated on the basis of a five-year average of appropriations and actual expenditure for the period 1982-1986, and have been included in the Secretary-General's initial estimates. In other words, provision has been made in the programme budget not only for meetings known at the time of budget preparation but also for meetings that would be authorized subsequently provided that the number and distribution of meetings and conferences in the current biennium is consistent with the pattern experienced over the five years 1982-1986. On that basis, it is estimated that no additional cost would be incurred under section 29 of the programme budget for the biennium 1988-1989 as a result of the adoption of draft resolutions A to E recommended by the Council.

#### Notes

1/ Official Records of the General Assembly, Thirty-seventh Session, Supplement No. 6 (A/37/6 and Corr.1), paras. 4.37-4.59; and ibid., Thirty-ninth Session, Supplement No. 6 (A/39/6), p. 14.

2/ Ibid., Forty-first Session, Supplement No. 6 (A/41/6), p. 14; and ibid., Supplement No. 53 (A/41/53), p. 237.

3/ A/42/6 (Introduction), para. 10.



Notes (continued)

- 4/ A/C.5/43/1/Rev.1, chap. IV, sect. A; and A/C.5/43/1/Rev.1/Add.1.
- 5/ A/42/6 (Section 3), paras. 3.45-3.94; and A/C.5/43/1/Rev.1, chap. IV, sect. A.
- 6/ A/43/6 and Corr.1, chap. 9.
- 7/ A/43/16 (Part I), para. 118.
- 8/ Official Records of the General Assembly, Forty-first Session, Supplement No. 49 (A/41/49), para. 44.
- 9/ A/C.5/43/1/Rev.1, chap. IV, sect. C.
- 10/ A/43/16 (Part I), paras. 46 to 53; and *ibid.*, part II, para. 87.
- 11/ A/43/16 (Part II)/Add.1, para. 7.
- 12/ A/C.5/43/1/Rev.1, chap. IV, sect. A.
- 13/ *Ibid.*
- 14/ A/42/6 (Section 3), paras. 3.48 and 3.49; and A/C.5/43/1/Rev.1, chap. IV, sect. A, para. 18.
- 15/ A/42/6 (Section 3), paras. 3.53 and 3.54, table 3.22; A/C.5/43/1/Rev.1, chap. IV, sect. A; and A/C.5/43/1/Rev.1/Add.1.
- 16/ *Ibid.*
- 17/ A/42/6 (Section 3), paras. 3.67 and 3.68; A/C.5/43/1/Rev.1, chap. IV, sects. A and C; and A/43/16 (Part II)/Add.1, para. 7.
- 18/ A/42/6 (Section 3), paras. 3.49, 3.53, 3.60, 3.61, 3.64-3.89 and 3.94.
- 19/ Official Records of the General Assembly, Thirty-seventh Session, Supplement No. 6 (A/37/6 and Corr.1), paras. 4.37-4.59; *ibid.*, Thirty-ninth Session, Supplement No. 6 (A/39/6), p. 14; and *ibid.*, Forty-first Session, Supplement No. 6 (A/41/6), p. 14.
- 20/ A/42/6 (Section 29), para. 29.6.

Annex I

COMPARATIVE ANALYSIS OF THE 1988 AND 1989 PROGRAMME OF ACTIVITY  
OF THE COUNCIL FOR NAMIBIA AT FULL COST

	1988 (A/AC.131/269)		1989 (A/AC.131/296)		Observations		
	Reference No. of (para.)	events	Reference No. of (para.)	events			
<u>I. Draft resolution A</u>	5	-	124 500 a/	4	-	While the specific posts that would be assigned to the implementation of this draft resolution in 1989 are no longer readily identifiable, the overall staff resources proposed for the Office of the Commissioner for Namibia are estimated adequate	
<u>II. Draft resolution B</u>	-	-	-	-	-		
<u>III. Draft resolution C</u>							
(a) Missions of consultation	5	5	115 100	5	5	108 500	-
(b) Missions of representation	5	40	826 000	5	40	693 500	-
(c) Contributions to international organizations	6	-	36 300	6	-	37 900	-
(d) Missions to SWAPO headquarters	5	1	50 300	5	1	51 700	-
(e) Preparation of reports	7	-	143 300 b/	7	-	-	-
(f) Legal proceedings	9	-	167 000	9	-	283 000	-
(g) International and regional activities	12	4	1 543 200	12	3	1 109 200	-
(h) Grant to SWAPO	18	-	429 200	21	-	447 000	-
(i) Travel of SWAPO representatives	19, 20	-	143 600	22, 23	-	151 300	-
(j) Plenary meetings away from Headquarters	-	-	-	19, 20	-	1 335 300	-

	1988 (A/AC.131/269)	1989 (A/AC.131/296)		Observations
	Reference No. of (para.)	Reference No. of (para.)	No. of events	
	\$	\$		
(k) Additional staff costs	27 - 7 300	30 - 5 700	-	Costs relate to the proposed upgrading of the post of Secretary of the Council to the D-2 level
Subtotal, III	3 461 300	4 222 900		
<b>IV. Draft resolution D</b>				
(a) Information programme	21, 22, 26 - 947 700	24, 25, 29 - 1 024 700	-	
(b) Special allocation	23 - 500 000	27 - 500 000	-	
Subtotal, IV	1 447 700	1 524 700		
<b>V. Draft resolution E</b>				
(a) Grant to Trust Fund for Namibia	29 - 1 500 000	32 - 1 500 000	-	
(b) Fund-raising missions	30 4 80 600	33 4 77 200	-	
Subtotal, V	1 580 600	1 577 200		
Grand total, I to V, including conference-servicing requirements on a full-cost basis	6 614 100	7 324 800		
Grand total, I to V, excluding conference-servicing requirements	5 953 100	6 269 400		

- a/ Cost of one P-3 and two General Service posts initially authorized for the activities specified in draft resolution A.  
b/ Cost of two P-4 and one General Service posts initially authorized for the activities specified in draft resolution C.

Annex II

CONFERENCE-SERVICING REQUIREMENTS FOR INTERNATIONAL AND REGIONAL ACTIVITIES

	Activities in Latin America and the Caribbean \$	Activities in Europe \$	Activities in Asia \$
<b>A. CONFERENCE-SERVICING REQUIREMENTS FOR INTERNATIONAL AND REGIONAL ACTIVITIES</b>			
<b>I. <u>Standard requirements</u></b>			
(a) Pre-session documentation (60 pages in E, F)	18 200	18 200	18 200
(b) Meeting servicing (Languages of interpretation: E, F, S)	18 300	18 300	12 600 <u>a/</u>
(c) In-session documentation (40 pages in E, F)	12 600	10 400	12 600
(d) Post-session documentation (25 pages in A, C, E, F, R, S)	25 700	25 700	25 700
<b>II. <u>Additional requirements</u></b>			
(a) Travel and per diem for conference-servicing staff	11 600	7 300	71 900
(b) Additional staff (including one verbatim monitor)	5 100	6 600	11 100
Total, A	91 500	86 500	152 100
<b>B. CONFERENCE-SERVICING REQUIREMENTS FOR ENCOUNTERS PRECEDING THE ACTIVITIES</b>			
<b>I. <u>Standard requirements</u></b>			
Meeting servicing (Languages of interpretation: E, F)	5 000 <u>b/</u>	6 600	5 000
<b>II. <u>Additional requirements</u></b>			
Per diem for conference-servicing staff	(700)	(400)	1 000
Total, B	4 300	6 200	6 000
GRAND TOTAL, A and B	<u>95 800</u>	<u>92 700</u>	<u>158 100</u>

a/ Excluding interpretation into Spanish.

b/ Interpretation into Spanish instead of French.

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Annex III

CONFERENCE-SERVICING REQUIREMENTS FOR EXTRAORDINARY  
 PLENARY MEETINGS OF THE COUNCIL FOR NAMIBIA

	<u>Costed on assumption of</u>	
	<u>Zambia</u>	<u>Brasil</u>
	\$	\$
<b>A. EXTRAORDINARY PLENARY MEETINGS AND MEETINGS OF THE WORKING GROUP AND A MEETING OF THE STEERING COMMITTEE</b>		
<b>I. <u>Standard requirements</u></b>		
(a) Pre-session documentation (200 pages in A, C, E, F, R, S)	205 800	205 800
(b) Meeting servicing (Languages of interpretation: A, C, E, F, R, S)	108 600	92 100
(c) In-session documentation (70 pages in A, C, E, F, R, S)	57 800	71 600
(d) Post-session documentation (32 pages in A, C, E, F, R, S)	<u>32 800</u>	<u>32 800</u>
<b>II. <u>Additional requirements</u></b>		
(a) Travel and per diem for conference-servicing staff	252 800	236 100
(b) Additional staff (including provision for verbatim monitors team)	<u>44 300</u>	<u>38 300</u>
Total A	<u>702 100</u>	<u>676 700</u>
<b>B. JOURNALISTS' ENCOUNTER</b>		
<b>I. <u>Standard requirements</u></b>		
Meeting servicing (Languages of interpretation: E, F)	6 800	5 200
<b>II. <u>Additional requirements</u></b>		
Per diem for conference-servicing staff	<u>(100)</u>	<u>(400)</u>
Total, B	<u>6 700</u>	<u>4 800</u>
Grand total, A and B	<u>708 800</u>	<u>681 500</u>