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CIVIL AND POLITICAL RIGHTS: DISAPPEARANCES AND SUMMARY EXECUTIONS

Albania*, Andorra*, Argentina, Austria, Belgium, Brazil, Bulgaria*, Cameroon, Cuba, Cyprus*, Czech Republic*, Denmark*, Ecuador*, France, Georgia*, Germany, Greece*, Guatemala, Hungary*, Iceland*, Ireland, Italy*, Liechtenstein*, Lithuania*, Luxembourg*, Malta*, Mexico, Monaco*, Morocco*, Netherlands*, Norway*, Paraguay, Peru, Poland, Republic of Korea, Romania*, Slovakia*, Slovenia*, Spain*, Switzerland* and United Kingdom of Great Britain and Northern Ireland: draft resolution

2003/... Question of enforced or involuntary disappearances

The Commission on Human Rights,

Recalling its resolution 20 (XXXVI) of 29 February 1980, in which it decided to establish a working group consisting of five of its members, to serve as experts in their individual capacity, to examine questions relevant to enforced or involuntary disappearances, its resolution 1995/75 of 8 March 1995 on cooperation with representatives of United Nations human rights organs, and its resolutions 2001/46 of 23 April 2001 and 2002/41 of 23 April 2002,

^{*} In accordance with rule 69, paragraph 3, of the rules of procedure of the functional commissions of the Economic and Social Council.

Recalling also General Assembly resolution 47/133 of 18 December 1992, by which the Assembly adopted the Declaration on the Protection of All Persons from Enforced Disappearance as a body of principles for all States, and Assembly resolution 57/215 of 18 December 2002,

Recalling further Economic and Social Council decision 2001/221 of 4 June 2001 in which the Council endorsed the decision of the Commission to establish an intersessional open-ended working group of the Commission, with the mandate to elaborate a draft legally binding normative instrument for the protection of all persons from enforced disappearance,

Deeply concerned in particular by the increase in enforced or involuntary disappearances in various regions of the world, including arrest, detention and abduction, when these are part of or amount to enforced disappearances, and by the growing number of reports concerning harassment, ill-treatment and intimidation of witnesses of disappearances or relatives of persons who have disappeared,

Emphasizing that impunity is simultaneously one of the underlying causes of enforced disappearances and one of the major obstacles to the elucidation of cases thereof and that there is a need for effective measures to combat the problem of impunity,

Acknowledging the fact that acts of enforced disappearance, as defined in the Rome Statute of the International Criminal Court (A/CONF.183/9), come within the jurisdiction of the Court as crimes against humanity,

- 1. *Takes note* of the report submitted by the Working Group on Enforced or Involuntary Disappearances (E/CN.4/2003/70) pursuant to Commission resolution 2002/41;
- 2. *Stresses* the importance of the work of the Working Group and encourages it in the execution of its mandate:
- (a) To continue to promote communication between families of disappeared persons and the Governments concerned with a view to ensuring that sufficiently documented and clearly identified individual cases are investigated and to ascertain whether such information falls under its mandate and contains the required elements;
- (b) To continue to observe, in its humanitarian task, United Nations standards and practices regarding the handling of communications and the consideration of government replies;

- (c) To continue to consider the question of impunity in the light of the relevant provisions of the Declaration on the Protection of All Persons from Enforced Disappearance and of the final reports submitted by the Special Rapporteur appointed by the Sub-Commission on the Promotion and Protection of Human Rights;
- (d) To continue to pay particular attention to cases of children subjected to enforced disappearance and children of disappeared persons and to cooperate closely with the Governments concerned in searching for and identifying these children;
- (e) To pay particular attention to cases transmitted to it that refer to ill-treatment, serious threatening or intimidation of witnesses of enforced or involuntary disappearances or relatives of disappeared persons;
- (f) To pay particular attention to cases of disappearance of persons working for the promotion and protection of human rights and fundamental freedoms, wherever they occur, and to make appropriate recommendations for preventing such disappearances and improving the protection of such persons;
- (g) To continue to apply a gender perspective in its reporting process, including in information collection and the formulation of recommendations;
- (h) To provide appropriate assistance in the implementation by States of the Declaration and of the existing international rules;
- (*i*) To continue its deliberations on its working methods and to include these aspects in its report to the Commission at its sixtieth session;
- 3. *Deplores* the fact that some Governments have never provided substantive replies concerning the cases of enforced disappearance in their countries or acted on the recommendations concerning them made in the reports of the Working Group;
 - 4. *Urges* the Governments concerned:
- (a) To cooperate with the Working Group and help it to carry out its mandate effectively, in particular by inviting it freely to visit their countries;
- (b) To intensify their cooperation with the Working Group on any action taken pursuant to recommendations addressed to them by the Working Group;
- (c) To take steps to protect witnesses of enforced or involuntary disappearances and the lawyers and families of disappeared persons against any intimidation or ill-treatment to which they might be subjected;

- (d) That have long had many unresolved cases of disappearances, to continue their efforts to shed light on the fate of the individuals concerned and to set appropriate settlement machinery in train with the families of those individuals;
- (e) To make provision in their legal systems for machinery for victims of enforced or involuntary disappearances or their families to seek fair and adequate reparation;
 - 5. *Reminds* Governments:
- (a) That, as proclaimed in article 2 of the Declaration on the Protection of All Persons from Enforced Disappearance, no State shall practise, permit or tolerate enforced disappearances;
- (b) That all acts of enforced or involuntary disappearance are crimes punishable by appropriate penalties which should take due account of their extreme seriousness under penal law;
- (c) That they should ensure that their competent authorities proceed immediately to conduct impartial inquiries in all circumstances where there is reason to believe that an enforced disappearance has occurred in territory under their jurisdiction;
- (d) That, if such belief is borne out, all the perpetrators of enforced or involuntary disappearances must be prosecuted;
- (e) That impunity is simultaneously one of the underlying causes of enforced disappearance and one of the major obstacles to the elucidation of cases thereof;
- (f) That, as proclaimed in article 11 of the Declaration on the Protection of All Persons from Enforced Disappearance, all persons deprived of liberty must be released in a manner permitting reliable verification that they have actually been released and, further, have been released in conditions in which their physical integrity and ability to exercise their rights are assured;
 - 6. Expresses:
- (a) Its thanks to the many Governments that have cooperated with the Working Group and replied to its requests for information and to the Governments that have invited the Working Group to visit their countries, asks them to give all necessary attention to the Working Group's recommendations and invites them to inform the Working Group of any action they take on those recommendations;

- (b) Its appreciation to the Governments that are investigating, have developed or are developing appropriate mechanisms to investigate any cases of enforced disappearance which are brought to their attention, and encourages all the Governments concerned to expand their efforts in this area;
- 7. *Invites* States to take legislative, administrative, legal and other steps, including when a state of emergency has been declared, to take action at the national and regional levels and in cooperation with the United Nations, if appropriate through technical assistance, and to provide the Working Group with concrete information on the measures taken and the obstacles encountered in preventing enforced, involuntary or arbitrary disappearances and in giving effect to the principles set forth in the Declaration;
- 8. *Takes note* of the assistance provided to the Working Group by non-governmental organizations and their activities in support of the implementation of the Declaration and invites those organizations to continue their cooperation;
- 9. *Acknowledges with great concern* the difficulties encountered by the Working Group in the accomplishment of its mandate and requests the Secretary-General:
- (a) To ensure that the Working Group receives all the assistance and resources it requires to perform its function, including supporting the principles of the Declaration, carrying out and following up on missions and holding sessions in countries that are prepared to receive it;
- (b) To provide the resources needed to update the database on cases of enforced disappearance;
- (c) To keep the Working Group and the Commission regularly informed of the steps taken for the wide dissemination and promotion of the Declaration;
- 10. *Requests* the Working Group to report on its activities to the Commission at its sixtieth session;
- 11. *Takes note* of the presentation by the independent expert charged with examining the existing international criminal and human rights framework for the protection of persons from enforced or involuntary disappearances of his report (E/CN.4/2002/71) to the intersessional working group with the mandate to elaborate a draft legally binding normative instrument for the protection of all persons from enforced disappearance, in accordance with Commission on Human Rights resolutions 2001/46 and 2002/41, as well as the contribution of the Chairman-Rapporteur of the working group on the administration of justice of the

Sub-Commission on the Promotion and Protection of Human Rights to the work of the intersessional working group in his capacity as Rapporteur of the draft international convention on the protection of all persons from enforced disappearance (E/CN.4/Sub.2/1998/19, annex) transmitted by the Sub-Commission in its resolution 1998/25 of 26 August 1998;

- 12. Also takes note of the report of the intersessional open-ended working group of the Commission with the mandate to elaborate a draft legally binding normative instrument for the protection of all persons from enforced disappearance (E/CN.4/2003/71) and welcomes the substantial progress made during the first session of the working group and, in that context, welcomes the participation of non-governmental organizations;
- 13. *Requests* the intersessional open-ended working group to meet for a period of 10 working days before the sixtieth session of the Commission in order to continue its work, in accordance with Commission on Human Rights resolutions 2001/46 and 2002/41, and to report to the Commission at its sixtieth session;
- 14. *Requests* the Chairperson-Rapporteur of the intersessional open-ended working group to undertake informal consultations with all interested parties in order to prepare the next session of the working group;
- 15. *Requests* the United Nations High Commissioner for Human Rights to invite the experts mentioned in paragraph 11 above to participate in the activities of the working group;
 - 16. *Decides* to consider this matter at its sixtieth session under the same agenda item.
