

**VOLUNTARY FUNDS ADMINISTERED
BY THE UNITED NATIONS HIGH COMMISSIONER
FOR REFUGEES**

**AUDITED FINANCIAL STATEMENTS
for the year ended 31 December 1987
and
REPORT OF THE BOARD OF AUDITORS**

GENERAL ASSEMBLY

OFFICIAL RECORDS: FORTY-THIRD SESSION

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NOTE

Symbols of United Nations documents are composed of capital letters combined with figures. Mention of such a symbol indicates a reference to a United Nations document.

[29 August 1988]

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LETTERS OF TRANSMITTAL

1 March 1988

Sir,

Pursuant to the Financial Rules for Voluntary Funds administered by my Office, I have the honour to submit the accounts for the year 1987, certified as current and approved in accordance with paragraph 11.4 of these Rules.

Also enclosed is a statement of ex gratia payments and a statement of amounts written off during 1987 in accordance with paragraphs 10.5 and 10.6 of the above-mentioned Rules.

Accept, Sir, the assurance of my highest consideration.

(Signed) Jean-Pierre HOCHE

The Chairman of the Board of Auditors,
United Nations
New York, N.Y.

23 June 1988

Sir,

I have the honour to transmit to you the financial statements of the voluntary funds administered by the United Nations High Commissioner for Refugees for the financial period ended 31 December 1987, which were submitted by the High Commissioner. These statements have been examined and include the audit opinion of the Board of Auditors.

In addition, I have the honour to present the report of the Board of Auditors with respect to the above accounts.

Accept, Sir, the assurances of my highest consideration.

(Signed) André CHANDERNAGOR
Senior President of the
Court of Accounts of France
and Chairman of the
United Nations Board of Auditors

The President of the General Assembly
of the United Nations
New York, N. Y.

I. REPORT OF THE BOARD OF AUDITORS

Introduction

1. As required by paragraph 22 of the statute of the Office of the United Nations High Commissioner for Refugees (UNHCR), the Board of Auditors has audited the accounts of the voluntary funds administered by the United Nations High Commissioner for Refugees for the year ended 31 December 1987.
2. The examination was conducted in accordance with article XII of the Financial Regulations of the United Nations and the annex thereto and with the common auditing standards adopted by the Panel of External Auditors of the United Nations, the specialized agencies and the International Atomic Energy Agency. The examination was conducted at UNHCR headquarters at Geneva and at UNHCR field offices in India, Somalia and Zimbabwe.
3. During the year under review, the Board of Auditors continued its normal practice of reporting the results of specific audits and issuing management letters containing detailed audit observations to the Administration, and this practice once again helped in maintaining a continuous dialogue with the Administration.
4. The Administration's efforts to improve the operational and financial management and control system of UNHCR, in particular, relating to the effectiveness and efficiency of the operations and administration of the organization have begun to show positive effects. However, programme planning and implementation, and the monitoring of projects, in particular at the field office level, still require further strengthening to ensure that programme deliveries regarding assistance to refugees vis-à-vis contributions are further maximized.
5. Our recommendations are intended to assist the Administration in considering and implementing further improvements. The following are considered the most significant matters arising from our 1987 audit examination. We have discussed these matters with the Administration, whose responses are referred to as appropriate.

Summary of recommendations

6. We recommend that the following corrective actions, presented in order of priority, be taken:
 - (a) In the area of project activities, in particular in the delivery and distribution of food-aid items:
 - (i) UNHCR, through its representatives, should endeavour to obtain the needed clearance from the appropriate policy-making body before relief items are sent to a host country;
 - (ii) UNHCR and recipient countries should agree to undertake joint inspection of relief items for their acceptance in order to avoid distribution problems in the future;

- (iii) Host countries concerned should be made very aware of the need to communicate to UNHCR any policy decision taken with regard to importation of items from a particular country to enable the organization to take appropriate measures;
- (iv) UNHCR should impress upon host countries concerned the need for a more concerted effort to solve those issues which disrupt effective programme delivery because of their adverse reaction on the donor community and the serious financial implications on the limited resources of the office;
- (b) Arrangements should be made for the use or other disposal of project equipment, valued at \$700,000, which could not be used for a project because of the lack of an effective and co-ordinated feasibility study of that project;
- (c) Agreements should always be signed before commitments are made; in the meantime, arrangements should be reached with an implementing agency to allow UNHCR to play a more active role in a provincial contract committee, as well as in the conclusion of tripartite agreements, since the Office is accountable to donors for the effective utilization of their funds;
- (d) Funding arrangements with implementing agencies should be firmly concluded and expenditures by the agencies effectively monitored to avoid non-budgeted financial commitments to the Office;
- (e) Project planning should adequately take account of all implementation requirements. Furthermore, problems in implementation caused by unforeseen administrative requirements should be promptly addressed to the host Governments concerned, in particular, where the project budget involves significant amounts;
- (f) The requirements of the section of the UNHCR Manual governing the purpose and appropriate utilization of funds and effective control over project expenditures should be strictly followed. Conversely, project-implementing instruments should be processed and established early for funds to be obligated and expenditures incurred under the authority of the terms of the appropriate established implementing instrument;
- (g) Reviews of outstanding unliquidated obligations should be made on a more regular basis to reduce further the balances on funds that could be released, where appropriate, for the implementation of other projects;
- (h) The payment of a balance (about \$1.4 million) due from a company on the sale of food items should be pursued, perhaps with the assistance of an authority in the host country concerned to obtain funds for implementation of programmes. Furthermore, measures should be taken to ensure that the interest of the Office is safeguarded in such arrangements for the sale of UNHCR property or assets;
- (i) The existing centralized financial arrangements in a field office should be decentralized to facilitate more effective financial monitoring of projects and physical inspection of projects at the sub-office level. Efforts should be made to ascertain the status of a balance of \$342,908 on a donation in kind of \$4,094,293;
- (j) With regard to utilization of the services of experts and consultants, the following measures are required:

- (i) In future, consultancy service contracts should be put to competitive bidding and, where it becomes necessary to apply the rule for exceptions, appropriate reasons should be recorded in writing in accordance with financial rules 110.18 and 110.19;
 - (ii) Future contracts for consultancy service should be executed in line with the applicable provisions of administrative instruction ST/AI/327, since the contractual documents, apart from being the obligating documents, are also supposed to spell out the terms and conditions of the contracts;
 - (iii) Submission of proposals to the Committee on Contracts should be accompanied by a detailed comparative analysis of such proposals after joint evaluations by the requesting office and the responsible office for the services concerned; furthermore, the terms of reference, whether for new or continuing contracts, should be comprehensively stated on the contract agreements to provide the relevant criteria for evaluating the performance of the contractors at the end of the contract;
 - (iv) Formal procedures should be evolved for the evaluation of services provided by management consultants in terms of meeting contract objectives and deadlines, the quality of output and any other pertinent comments on their performance; such information will be of vital assistance in the subsequent selection of management consultants and will also enhance the quality of the evaluation of the consultants upon the completion of their contracts;
- (k) Internal controls in procedures for cash management should be further strengthened as follows:
- (i) Existing custodial arrangements should be further improved for more effective control over and safe custody of cheques;
 - (ii) Measures should be taken to provide, inter alia, a means of verifying valid utilization of cheques and receipt vouchers;
 - (iii) The function of the preparation of bank reconciliation statements should be promptly performed in accordance with United Nations financial rule 111.9, and chapter VI, section 3.4.1, of the UNHCR Manual, and the bank reconciliation statements should be authenticated by the officials who prepare them;
 - (iv) The provisions of existing financial instructions requiring that accounts be opened with banking institutions - especially those outside headquarters - whose acceptability can be ascertained from headquarters, should be followed;
- (l) With regard to expendable and non-expendable property, the following measures are necessary:
- (i) Field offices should ensure that all gifts, donations and purchased items of a non-expendable nature are inventoried by the submission of the appropriate form, as required by existing instructions, to facilitate their monitoring;

- (ii) UNHCR should persist in its efforts to secure separate fuel storage facilities in a field office to guarantee the availability of fuel supplies in quantitative and qualitative terms at all times to ensure smooth programme implementation and effective custodial control over fuel stocks.

Summary of findings

7. Owing to delivery and distribution problems encountered in two host countries, UNHCR disposed of quantities of food aid through its sale for \$1,073,745 against the original value of \$1,391,000, thus resulting in a loss of \$317,255 to the Office. In addition, UNHCR paid some \$268,239 to the owners as detention charges, leaving an estimated liability of about \$90,750, also as detention and other port charges.
8. Our examination of a project disclosed that, as a result of the lack of effective feasibility studies and the absence of an implementation plan for the project, which involved the purchase of project equipment for \$700,000 and the construction of facilities costing \$1,097,222, the project objective of providing assistance to refugees could not be achieved as scheduled. Moreover, it has become necessary to dispose of the project equipment (\$700,000 in value).
9. One implementing partner (governmental) entered into certain commitments prior to the signing of the relative agreement for a project with UNHCR that totalled some \$11,608,105. Further, UNHCR was not a party to the sub-contracts signed between the implementing agency and voluntary agencies for the project; in addition, the provincial contract committee of the implementing agency adopted certain restrictive procurement practices that interfered with the principle of competitive bidding.
10. As a result of the failure of an implementing agency to honour its contribution of \$101,261 for the implementation of a project, UNHCR subsequently increased its obligation from \$645,496 to the full project budget of \$745,757. In addition, owing to the absence of effective technical feasibility studies and other operational constraints, the implementation of the project was adversely affected.
11. The objectives of a project to assist about 80,000 refugees towards full or partial self-sufficiency were not fully achieved by the termination date, owing to operational constraints.
12. Expenditures of \$141,860 and \$131,565 were incurred at a branch office in 1986 and 1987 when the implementing instruments for the projects had not been established.
13. Although the status of outstanding obligations has comparatively improved as at 31 December 1987, more regular reviews are still required further to improve the situation and to allow funds to be released for the implementation of other projects.
14. A company has failed to honour a liability to pay about \$1.4 million to UNHCR arising from a sale of food aid that was considered unsuitable for human consumption.

15. Arrangements for project monitoring and reporting at field offices should be made more effective.

16. Reporting on a donation in-kind of \$4,094,293 was incomplete; moreover, no follow-up action seemed to have been taken to determine the value and status of a balance of \$342,908 on the donation.

17. From our examination of the utilization of experts and consultants, he noted the following deficiencies:

(a) Incompleteness of submissions of proposals for consultancy services by requesting offices to the contracts committees;

(b) Lack of information on outside consultants and non-evaluation of performance of consultants;

(c) Commencement of work before the signing of agreements;

(d) Non-conformity with procedures that call for bids or proposals in contracting for consultancy services.

18. Our review of cash management showed that custodial arrangements for and internal controls over cheques, receipt forms and certain accounting documents needed to be improved.

19. Bank reconciliations of 20 bank accounts operated by UNHCR headquarters were not prepared on a timely basis. Moreover, reconciliation statements bear the initials, instead of the signatures, of those who prepared them. Bank accounts were opened without explicit reference to the documents used with regard to the acceptability of a particular bank.

20. As regards non-expendable property, we noted that seven project vehicles worth approximately \$80,453 and office equipment valued at \$24,914 were written off at certain field offices. This situation gave cause for concern about the safeguarding of UNHCR property at certain field offices in those locations. Further, we observed that storage arrangements for and control over use of fuel in a field office were ineffective.

21. As a result of inadequate and ineffective custodial control by the implementing partner (governmental), various special and other items valued at about \$277,436 were destroyed by fire.

Project activities

22. We selected 110 projects with an estimated total budget of some \$273,312,700 for examination at UNHCR headquarters on the basis of factors, such as type of programmes, dollar value, stage of completion, geographic regions and countries with significant problems, and previous audit coverage.

23. The audit disclosed certain operational deficiencies relating to project planning, implementation, monitoring and reporting, which adversely affected the effective achievement of project objectives. Indeed, in certain cases, not only did the implementation of the projects fail to provide the planned assistance to refugees, but it also resulted in significant financial losses to UNHCR. These losses were prominent in the area of the provision and co-ordination of the delivery and distribution of food items, similar to cases mentioned in our last report. 1/ Significant examples of these and other matters are provided in the succeeding paragraphs.

Problems pertaining to the delivery and distribution of food and maize in a host country

24. The objective of a project was to provide, through regional purchase, 10,700 metric tons of maize at a price of \$954,975 and donated by the European Economic Community (EEC) to refugees in a host country, not including freight of \$321,000. However, owing to delays in the procurement of other cereals locally and the announcement of impending drought, a purchase was arranged in another country.

25. In this regard, our review disclosed that, according to instructions issued by the responsible ministry of the host country banning the importation of cereals from certain countries, the consignments that arrived at a port of the host country on 7 September 1987 would only be allowed to be discharged subject to laboratory tests by the responsible authority of the host country.

26. In the circumstances, after all efforts including various high levels of authority within the United Nations system had failed to resolve the issue and after consultation between UNHCR headquarters and the branch office in a second host country, the cargo was diverted to that country for use by other needy refugees. However, the cargo was similarly qualified by authorities of the second host country and when it again became quite apparent that the cargo would not be accepted, UNHCR, in consultation with the donor, disposed of the maize on the open market to a company in a third country for \$1,073,745.

27. Our examination of the financial implications of this transaction revealed that UNHCR had already paid \$268,239 to the ship owners as detention charges, leaving an estimated liability of \$90,750, also as detention and other port charges. Furthermore, although according to UNHCR, the value obtained for the cargo on the open market (\$1,073,745) was the best under the circumstances and even exceeded the initial purchase price paid, it resulted in a loss of \$702,230 to the Office, excluding the maritime penalty charges of \$90,750 stated above.

28. In view of the negative effects regarding project delivery, the adverse reaction from the donor community and the financial liabilities to UNHCR, we recommended the following:

(a) UNHCR, through its representatives, should endeavour to obtain the needed clearance from the appropriate policy-making body before relief items are sent to a host country;

1/ Official Records of the General Assembly, Forty-second Session, Supplement No. 5E (A/42/5/Add.5), sect. II.

(b) UNHCR and recipient countries should agree to undertake joint inspection of relief items for their acceptance in order to avoid similar problems in future;

(c) Host countries concerned should be made aware of the need to communicate to UNHCR any policy decision taken with regard to importation of items from a particular country to enable the Office to take appropriate measures;

(d) UNHCR should impress upon host countries concerned the need for a more concerted effort to solve issues that disrupt effective programme delivery because of their adverse reaction on the donor community and the serious financial implications on the limited resources of UNHCR.

29. The Administration stated that many of the problems related to this consignment could not reasonably have been foreseen. It agreed, however, with our recommendations and emphasized that, in future, there should be fully co-ordinated consultations among donors, recipient countries and UNHCR prior to the loading of commodities in order to avoid any adverse reaction from the donor community and unnecessary financial costs to the Office.

Operational problems associated with a project for the provision of adequate and accessible preventive and curative health services for refugees in a host country

30. The overall objective of a project was to provide refugees in a host country with adequate and easily accessible preventive and curative health services, comparable to those available to the local population, by the end of 1986. These activities necessitated the procurement of 18 pieces of X-ray equipment for \$700,000, and the local installation of 18 prefabricated clinics, costing \$1,097,222.

31. Our review disclosed that the equipment was purchased against the advice of the World Health Organization (WHO) which was that the machines were too sophisticated to be used in a rural area of a developing country. Moreover, the type of machines was not included in the WHO training programme in the host country and there were certain operational constraints, including the lack of the needed technical personnel, of required uninterrupted electricity supply and of suitable radiation shielding and adequate land space.

32. In this connection, our further examination also showed that the 18 X-ray machines (purchased since December 1985) were left in the warehouse of the suppliers, and on the subsequent acceptance by all concerned parties that the machines were too sophisticated to be used for the purposes intended, UNHCR decided to dispose of the machines. Consequently, UNHCR requested the Inter-Agency Procurement Services Unit to find a suitable buyer.

33. Similarly, we noted the lack of effective co-ordination with the responsible ministry of the host country on the specifications and location of the 18 clinics and, as a result, the clinic programmes were not planned within the national primary health system and were considered too complex. In addition, the programmes lacked an implementation plan, and the role and responsibilities of bodies concerned were not clearly delineated.

34. Our overall assessment of the purchase of the X-ray machines and problems related to the installation of the prefabricated clinics indicated that there was no effective and co-ordinated feasibility study of the project to identify the

resources needed and to provide a plan of action involving all interested bodies, including the host Government. Consequently, the objective of the project could not be achieved by the end of 1986 as scheduled, and it necessitated further review of the whole approach to the programme in order to tackle all the related problems.

35. We recommended that in future an effective and co-ordinated feasibility study of project proposals should be carried out for a complex project of this type prior to the planning and implementation phases. Furthermore, the purchase of equipment for a project should be based strictly on technical advice obtained from UNHCR in-house or from outside experts, as appropriate. These procedures are considered to be very essential, particularly in view of the technical nature of the project and the costs involved. Conversely, it will ensure that the stated project objective of providing assistance to refugees is effectively and timely achieved.

36. We also recommended that, considering the decision of the bodies concerned and, *inter alia*, the value of the equipment (\$700,000), the Administration should arrange for the use or other disposal of the 18 X-ray units to avoid undue loss of assets to UNHCR.

37. The Administration acknowledged our observations and agreed to the recommendations. It stated that, during the time that the programme was conceived, no technical team could visit the host country and no direct contact could be established between UNHCR Technical Support Services and the authorities of the host country because of existing situations in that country. It however explained that, with the improvement in the staffing position in the host country and in the working relationship with the authorities there, technical missions have visited the country for technical assessment on the spot. The installation of the clinics was completed towards the end of December 1987.

38. The Administration subsequently informed us that UNHCR is intensifying its efforts in accordance with our recommendation and that incidents such as the purchase made in 1985 are now precluded by the procurement guidelines issued in the mean time.

39. On the question of location and integration of the clinics into the national primary health system, the Administration stated that they are now located on hospital compounds in the rural areas in order to benefit from already built infrastructure and that they are fully integrated into the national primary health system. The Administration, agreeing with our observations and recommendations, also stated that, since January 1987, UNHCR had been engaged in close collaboration with WHO concerning the implementation of all health assistance measures for refugees in the host country concerned in order to ensure achievement of project objectives, including the purchase of the most suitable X-ray equipment.

Late signing of agreements and lack of involvement of UNHCR in procurement decisions

40. A project was established with an obligation of about \$11,608,105 as part of a multi-assistance project of a total obligation of some \$15,860,165. The objective of the project was to provide care and maintenance for refugees from two countries in a third country with the host Government of that country acting as the implementing agency. Our examination showed, *inter alia*, that the implementing agency in consultation with UNHCR entered into commitments for the period 1 January to 31 March 1986 through the regional purchase of rice for camps under its control. In this connection, we noted that, while the letter of instruction was

issued on 18 December 1985, the agreement governing the working relationship between UNHCR and the implementing agency was signed in April 1986 when expenditures had already been incurred and charged to a subproject.

41. Our review of the project records also disclosed that the provincial contract committee adopted restrictive pre-qualification procurement procedures that limited greater competition, resulting in higher prices for the commodities. It was also noted that the implementing agencies excluded UNHCR from participating as an observer on the provincial contract committee because of its insistence on more competitive bidding and its questioning of the committee's prices. As a result of those arrangements, UNHCR could not effectively perform its observer role on the provincial contract committee.

42. It is pertinent to mention that the bidding procedures also resulted in higher prices for transactions in 1985 and were the subject of adverse comments in an internal audit report on the UNHCR Assistance Programme in the host country concerned.

43. Furthermore, there were no tripartite agreements among UNHCR, the implementing agency and the voluntary agencies working in the camps controlled by the agency. Agreements were made between the implementing agency and the voluntary agencies and, as a result, UNHCR was not directly involved in selecting voluntary agencies for which, by an exchange of letters between UNHCR and the implementing agency, a total of \$1,432,490 had been provided as budgetary allocations.

44. We recommended that such agreements always be signed before commitments are made, in view of the fact that agreements between UNHCR and implementing agencies spell out the terms and conditions upon which the agencies are to operate.

45. We also recommended that arrangements should be made for the implementing agency (governmental) to agree that UNHCR play a more active role in the provincial contract committee and also to agree to the conclusion of tripartite agreements, since the organization is accountable to donors for the effective utilization of their funds.

46. The Administration noted our observations and recommendations for necessary action but explained that negotiations with the implementing agency to conclude the 1986 agreement had already commenced late in 1985, but were delayed on account of the implementing agency's initial refusal to accept some of the standard contractual requirements of UNHCR. The Administration further stated that, by contrast, subsequent agreements were signed at a very early date, namely, during the first two weeks of January 1987 and 1988.

47. On the issue of procurement, the Administration assured us that it was pursuing this matter with the competent authorities in order to ensure a more meaningful participation of UNHCR in the work of the provincial contract committees.

48. Further, we were also informed that, even though UNHCR was no longer a party to the agreements between the voluntary agencies and the implementing agency, the voluntary agencies to be assisted and the level of assistance they are to receive from the UNHCR contribution are governed by a formal exchange of letters between UNHCR and the implementing agency, which letters form an integral part of the main agreement.

Funding difficulties with an implementing agency and absence of proper feasibility studies on a project

49. A project was established for rural settlement of refugees on a pilot agricultural settlement site. In accordance with the agreements, the implementing agency was initially to contribute \$101,261 towards a total budget of \$746,757. However, as a result of the implementing agency's inability to provide its contribution of \$101,261, it became necessary for UNHCR to increase its total obligation from \$645,496 to \$746,757, based on a second supplementary agreement and on the understanding that any expenditures above the total budgeted figure (\$746,757) would be regarded as the implementing agency's contribution towards the implementation of the project.

50. Our examination showed that the implementing agency incurred expenditures totalling \$168,424 on five out of seven sectors of the project budget over the total budgeted figure of \$746,757, and that it had requested reimbursement from UNHCR. In addition, due to the absence of an effective technical feasibility study, the pilot project was poorly sited and, as a result of a number of technical and other operational constraints, especially in the agricultural sector, the implementation of the project was seriously affected.

51. We urged the Administration to ensure that funding arrangements with implementing agencies are firmly concluded and that expenditures by the agencies are more effectively monitored. Furthermore, proper feasibility studies should be carried out in future while undertaking similar projects in order for projects to be effectively implemented and their objectives achieved.

52. The Administration informed us that the over-expenditures incurred by the implementing agency would not be paid by UNHCR because this position was made quite clear to the agency; moreover, the Office was not satisfied with the progress of work to warrant any additional payment.

53. On the question of feasibility study, the Administration explained that it had been agreed that the agency would undertake the study. The initial (1985) study was found by UNHCR to be incomplete, in particular, regarding soil characteristics and hydrogeology. The agency had been requested to complete the study but did not do so in sufficient detail.

54. The Administration accepted our recommendation on the need for appropriate feasibility studies to be carried out when undertaking similar projects in future. The Administration elaborated that the situation relates back to 1985 and 1986 when the UNHCR Technical Support Service was not yet established. However, this Service is now fully involved in the project planning process, which will ensure that such shortcomings are avoided.

Inadequacy of planning for a project

55. Our review of a project to assist 80,000 refugees living in a host country to achieve full or partial self-sufficiency revealed that the project objectives were not fully achieved by the termination date of December 1986 owing to operational constraints, which included the following:

(a) Requirements of objectives of certain sectors of the project in the planning process were not considered;

(b) Problems associated with obtaining a suitable building site were encountered;

(c) Contrary to terms of agreement, the implementing partner modified the description of the building work for a settlement before informing UNHCR.

56. We recommended that project planning should adequately take into account all implementation requirements and that implementation agencies should be required to follow the terms of agreements. Furthermore, problems in implementation caused by unforeseen administrative requirements should be addressed to the host Governments concerned, in particular, where the project budget involves significant amounts, in this case, \$844,000.

57. The Administration fully agreed with our recommendations as a matter of principle, but stated that the planning process of this particular project had not been adequate. It further stated that it would take appropriate action to ensure that the implementing agency fully followed the terms of agreement.

Incurring of expenditures before establishment of implementing instruments

58. According to the implementing instruments, two projects were technically established on 13 March 1986 and 12 May 1987, respectively, with the objective of recruiting repatriation assistants and other administrative supporting staff in a host country. Our audit showed that the branch office in that country incurred expenditures of \$141,860 and \$131,565 during the early parts of 1986 and 1987, respectively, before the implementing instruments for the projects had been established. Moreover, these expenditures were met from unspent balances at the close of other projects.

59. We considered that the procedure adopted contravenes the provisions of the UNHCR Manual, chapter V, section 1.5, which requires that implementing instruments are the only documents by which voluntary funds can be obligated, and that no voluntary fund whatsoever can be obligated or disbursed without an implementing instrument.

60. We recommended that the Administration should ensure strict adherence to the requirements of the section of the UNHCR Manual quoted above for purposes of appropriate utilization of UNHCR funds and effective control over project expenditures. Conversely, we also recommended that project implementing instruments processed and established early enough for funds to be obligated and expenditures incurred under the authority of the terms of the appropriate established implementing instrument.

61. The Administration acknowledged our observations and assured us that efforts would be made to ensure compliance with our recommendations.

Outstanding unliquidated obligations

62. In the UNHCR Manual (chsp. V, sects. 5.2.2 and 5.2.3), it is stated that an obligation may be liquidated only during the duration of the project, i.e., between the starting date and the liquidation date for obligations. After the termination date, any amount not required to discharge an outstanding liability is cancelled and reverts to the fund from which it has been allocated; after the liquidation

date for obligations, the same applies to any amount not actually disbursed. The aforementioned time limits can be extended only by a duly established amendment of the implementing instrument.

63. Our examination of project finances indicated a total unliquidated balance of \$17,259,025 as at 31 December 1987, including balances for 1984 and 1985 projects. The total balance is made up of \$2,837,761 for the annual programme and \$14,421,264 for other special programmes for projects whose termination dates had expired. In this connection, although the status of the current outstanding balance showed an improvement over those for the previous years, we are still of the view, and recommended that if reviews are carried out on a more regular basis, the situation would be further improved and that funds could be released where appropriate for the implementation of other projects.

64. The Administration agreed with our observation and recommendation and stated that, as a result of efforts undertaken in the past, the outstanding unliquidated balance of \$33,505,993 at the end of 1986 was reduced to less than \$17.3 million as at 31 December 1987. The Administration also assured us that it would continue to ascertain that only needed balances with supporting amendments to their implementing instruments are carried forward to the following year. The Administration also added that it is in the process of standardizing the liquidation period in order to lessen these problems.

Improper contract arrangements for the sale of food aid

65. Our examination of a project under a special relief and rehabilitation programme in a country disclosed that 800 tons out of a consignment of 1,000 tons of maize, which was declared unfit for human consumption, was sold with the authority of the donor. In this connection, in accordance with a contract entered into between UNHCR and the company in January 1987, 40 per cent (54.4 million in local currency) of the total sale price of 136 million (in local currency) was paid by the company and the final payment was to be made within 20 days. We noted the following improper arrangements on the sale of the item:

(a) Although the contract was signed by the UNHCR representative, it was not signed by a representative of the company;

(b) As of April 1988, the company has not paid the balance of 81.6 million (local currency) (about \$1.4 million) on the total sale price.

66. We considered that the situation not only deprives UNHCR of needed financial resources to further improve the delivery of its programmes to refugees, but could also create an adverse reaction from donors. We recommended that the Administration should pursue the payment of the balance (about \$1.4 million) on the sale, perhaps with the assistance of an authority in the host country concerned. Furthermore, measures should be taken to ensure that the interest of the Office is safeguarded in such arrangements for sale of UNHCR property or assets.

67. The Administration subsequently contended that our calculation was based on the application of a new exchange rate to a contract established in a former currency. The outstanding payment related to a quantity that currently had a market value of \$55,700. None the less, the Administration agreed with the observation but informed us that the contract had been signed by both parties. The Administration further informed us that the branch office had taken up the matter

in March 1987, when the buyer, stating that he had received only 320 metric tons, refused to pay for a larger quantity. As only the lower quantity was received, according to the confirmation by the UNHCR storekeeper, additional payments cannot be expected. The matter was then investigated. We were also informed that the contract of the individual who may have been responsible for the loss had not been renewed. In addition, very considerable improvements in the warehouse operation of UNHCR in that field office had been implemented over the past 12 months. The former warehouse had been given up and a new, larger, more secure warehouse was taken over in July 1987. Daily visits to and control over the warehouse and its compound by the logistics officer in the field office have resulted in a commendably run operation.

68. The Board had no opportunity to reassess the situation.

Project monitoring and reporting

69. Our review indicated that project monitoring was not adequate in all cases. In this regard, for example, we observed that the capacity of a field office to exercise control over the performance, in particular, in financial terms, of the implementing agencies, as required under UNHCR Manual, chapter IV, sections 1.11.1 and 1.11.2, is significantly diminished by the existing centralized control arrangements between UNHCR and the implementing agencies concerned.

70. In this respect, we noted that funds are released by the branch office to the implementing agency's central office for transfer to the agency sub-office, in certain cases, without informing the UNHCR suboffice. As a corollary of the centralized arrangements, agency reports are sent directly by the implementing agencies to their headquarters for transmission to the UNHCR branch office without the involvement of the UNHCR suboffice. As a result, the monitoring of project finances by the suboffice was impaired and the responsibility of that office under the financial instruction mentioned above was restricted to a larger extent to peripheral inspection of project activities. Similarly, although various implementing agencies had not submitted a number of reports, including self-evaluating reports, financial reports and inventories of non-expendable property, as required by the relevant letters of instructions, the situation could not be monitored by the suboffice as a result of the existing centralized control arrangements.

71. We recommended that the existing centralized financial arrangements should be decentralized to facilitate more effective financial monitoring of projects and physical inspection of projects at the suboffice level.

72. The Administration agreed to our recommendation and stated that much effort is being made for decentralization of the accounting and financial monitoring of projects to the suboffice level in the host country concerned; it further stated that the programme in the host country in the past was centralized mainly because of procedures followed by the governmental partner, whose centralized administration is located in the capital of the host country. In order to achieve full decentralization of UNHCR financial monitoring in the host country, it is necessary for UNHCR to approach the implementing partner to adopt similar measures to the extent possible.

73. The Administration further stated that a post of project finance control officer had been recently created for the branch office; that officer would be co-ordinating the financial project monitoring between the various offices. With the creation of this post, the branch office will be in a better position to investigate how far the government agencies are willing to go in decentralizing their financial procedures to at least enable the UNHCR field offices to carry out their financial monitoring functions.

Incomplete reporting of donations

74. Under a project, a quantity of 20 million litres of kerosene, valued at \$4,094,293, was to be provided by a donor to assist refugees in a host country. Our review of the project records showed that a quantity of 18.3 million litres was delivered, leaving a balance of 1.7 million litres, valued at \$342,908.

75. In this regard, a distribution report submitted by the field office in line with administrative instructions covered only the quantity delivered (i.e., 18.3 million litres). Similarly, a final letter was sent to the donor Government from the field office in October 1986 acknowledging receipt of only the quantity delivered; no further report or information was submitted on the balance of 1.7 million litres valued at \$342,908.

76. We recommended that efforts should be made to ascertain the status of the balance of the donation.

77. The Administration subsequently informed us that the shortfall of 1.7 million litres of kerosene, valued at \$342,908, of the donation under the above-mentioned project was part of a contribution recorded under trust funds. As the items were of a lower priority for the refugees than, for instance, food, UNHCR had no intention to purchase under its annual programme the quantity of 20 million litres contributed, nor did it try to make up for the shortfall in delivery from its annual programme or other funds. In view of the shortfall, less kerosene was distributed to the refugees than would have been the case if the delivery had matched the amount recorded under the donation. The Administration further explained that if the Government concerned did not respond to UNHCR's request to inquire into the discrepancy and inform the organisation, then the next action to be taken would be for Fund-Raising Services to inform the Government concerned that the record of its donation would be revised accordingly.

Consultants, experts and temporary assistants

78. We observed from our examination that there has been an increasing utilization of the services of consultants by UNHCR (16 contracts for \$941,247 in 1986 and 30 contracts for \$769,186 as at 31 October 1987). However, certain rules and procedures governing such use were not completely followed in all cases. Significant deficiencies have been mentioned in the following paragraphs.

Lack of conformity with procedures calling for bids or proposals in contracting for consultancy services

79. We noted in our review of utilization of consultants that various management consultancy services in the amount of \$1,278,866 were not put to competitive tendering or bidding, contrary to financial rule 110.18 of the Financial

Regulations and Rules of the United Nations. In this connection, we observed that, invariably, certain reasons were stated on the request forms for not conforming to competitive bidding. The reasons provided are that:

- (a) The contracts were continuations or extensions of previous contracts;
- (b) The services required were of a specialized nature and that competitive bidding would not be productive;
- (c) The selected consultants had provided highly satisfactory service in the past;
- (d) The prices offered were reasonable and competitive.

80. The examination, however, disclosed that the proposals or reasons were not supported by adequate comparative analysis or justifications. We also noted that:

- (a) The original contractual documents do not make provision for such continuations or extensions;
- (b) No evaluation reports were submitted on past performances;
- (c) Documentary evidence or justification of the competitiveness of the prices was not provided.

81. Indeed, the prescriptions of the United Nations financial rule 110.19, which provides, inter alia, the basis for resorting to and qualification for exceptions to calling for bids or proposals, seem to have been not only liberally applied but also not critically followed. In this regard, while noting the pragmatic intentions of UNHCR, the approach adopted should be changed. We therefore recommended that, in future, consultancy service contracts should be put to competitive bidding and where it becomes necessary to apply the rule for exceptions, appropriate reasons should be recorded in writing in accordance with financial rules 110.18 and 110.19.

82. The Administration indicated that, although recourse to competitive bidding was made for several important contracts, it acknowledged that procedures in place pertaining to the engagement of management consultants needed to be streamlined and systematized, and assured us that necessary measures would be taken to improve the situation.

Commencement of work before agreements are signed

83. Our review of contracts for management consultancy showed that, in 25 consultancy agreements signed in 1987, the consultants signed the contract agreement between 4 and 131 days after work had actually commenced. Similarly, in 27 other types of contracts, the Administration signed the contract agreements after the commencement of the related contracts, with a high delay of some 130 days. Indeed, for example, in one of these cases, the contractor carried out one assignment in May 1987, but could not be paid his remuneration until August 1987 when the contract documents were prepared and signed.

84. We were of the view that these lapses contravene the provisions of administrative instruction ST/AI/327 of 23 January 1985, paragraph 9, on institutional or corporate contractors, which states that "no contractor shall commence work on an assignment until a valid contract, duly signed and dated by the contractor and countersigned and dated by the authorized representative of the United Nations has been established".

85. We recommended that the Administration should ensure that future contracts are executed in line with the applicable provisions of the administrative instruction quoted above, since the contractual documents, apart from being the obligating documents, are also supposed to spell out the terms and conditions of the contracts.

86. The Administration accepted our recommendation. However, it explained that a contract requires one signature from the contractor and two from UNHCR, and pointed out that the instances cited above were probably concurrent. We were assured that measures would be taken to adhere strictly to the administrative instruction.

Incomplete information on outside consultants, and unformalized evaluation of performance of consultants

87. In connection with contracts for management consultancy, we observed that some of UNHCR units utilizing the services of outside consultants operated without a listing of consultants; consequently, contracts for consultants were in a number of cases recommended and awarded without reference to a listing. Furthermore, no formal procedures have been established for evaluating the performance of consultants on the completion of their contracts.

88. We recommended the development of a comprehensive listing of past and potential contractors in view of the increasing use being made of outside consultants by the organization as a guide to facilitate the selection of future management consultants. The listing should take account of, inter alia, the following criteria:

- (a) Literature on company profile, including financial standing;
- (b) Major customers;
- (c) Any previous contacts with UNHCR;
- (d) List of references with names of contact addresses;
- (e) Qualifications and experience of staff;
- (f) Price tariff (if available);
- (g) Objective evaluation of past services rendered.

89. We also recommended that formal procedures should be evolved for the evaluation of services provided by management consultants in terms of meeting contract objectives and deadlines, the quality of output and any other pertinent comments on their performance. Such information will be of vital assistance in the subsequent selection of management consultants and will also enhance the quality of evaluation of the consultants on the completion of their contracts.

90. The Administration accepted the need for detailed documentation on management consultants and assured us that our recommendations would be implemented. On evaluation of the work of consultants, the Administration informed us that there is a built-in evaluation process despite the lack of a formal policy directive to that effect in the past. However, the Administration subsequently informed us that it had followed our recommendation of a formal policy directive on the work of consultants, which would be embodied in all contractual agreements.

Cash management

91. Our review of cash management at UNHCR headquarters disclosed that certain internal control procedures and functions needed to be further strengthened and more effectively performed. Significant cases have been mentioned in succeeding paragraphs.

Custodial arrangements for and internal control over cheques and value forms and accounting documents

Cheques

92. Our review indicated that the arrangements for the control and safe custody of cheques are provided for in chapter VI, section 3.5.1 of the UNHCR Manual were not completely applied. In this regard, we noted that unsigned cheques were not maintained in a sealed package. Furthermore, although the cheques were entered as a receipt in the cheques inventory record, that record was not retained by the treasurer, but it was found together with the main stock of cheques stored in the inner safe compartment of a fire resistant cupboard in the cashier's office. In addition, the key to the inner safe was found hidden under one of the files in an open cupboard that contained the inner safe.

93. We considered the present arrangements unsatisfactory and urged the Administration to ensure compliance with the financial instructions quoted above for a more effective control over custody of cheques. The Administration concurred with our recommendations on the need for a more effective control and safe custody of cheques and subsequently informed us that it had taken appropriate action to remedy the situation.

Official receipt forms

94. Our examination also showed that internal control procedures for recording and custody of official receipt forms needed to be further improved. We observed the following:

(a) The stock of receipt vouchers for headquarters received at the treasury was not recorded in a register before issues were made;

(b) Furthermore, some of the receipt vouchers for headquarters that were needed for the day were found in an unlocked drawer in the cashier's office, while those for the field offices were insecurely stored;

(c) The stocks of official receipt forms for use at the headquarters treasury were not pre-numbered;

(d) Receipt forms that were issued to the field offices during the period from January to October 1987 were done so out of sequence.

95. We considered that some of these practices contravened the instructions contained in the UNHCR Manual (chap. VI, sect. 3.5.6) and recommended that measures should be taken to provide, inter alia, a means of verifying valid utilization of cheques and receipt vouchers as follows:

- (a) Stocks of official receipt forms should be pre-numbered;
- (b) Particulars of stocks of official receipt forms should be recorded in a register;
- (c) Official receipt forms should be kept in a more secure place;
- (d) Official receipt forms issued to field offices should be in sequence.

96. The Administration explained that the question of pre-numbering accounting vouchers, including receipt vouchers, had been reviewed at the time of the restructuring of the accounting system of UNHCR some four years ago. The Administration also stated that the substantial increase in the number of accounting vouchers issued made it extremely difficult to maintain the numerical sequence of issued vouchers at the time of recording the transactions. It was then decided that all accounting vouchers would be prepared on printed forms that would be serially numbered only at the time of issue, at which time they were also entered in the register. UNHCR intends to change the relevant chapter of the Manual accordingly in due course.

97. The Administration acknowledged that some of the field office receipt vouchers had been issued out of sequence and it subsequently informed us that it had taken the necessary measures to correct the situation.

Reconciliation of UNHCR headquarters bank accounts

98. Our review disclosed that monthly reconciliation of the 20 bank accounts operated by UNHCR headquarters was in arrears by at least two months, although all except five of the relevant bank statements had been received up to October 1987. For one account, the reconciliation had been prepared up to July 1987, indicating three months arrears as of 1 December 1987. Moreover, bank reconciliation statements that had already been prepared were not signed, but only initialled by those who prepared them.

99. We recommended that bank reconciliation statements should be promptly prepared in accordance with United Nations financial rule 111.9, and chapter VI, section 3.4.1 of the UNHCR Manual, which require that UNHCR headquarters-operated bank accounts should be reconciled monthly, and that the bank reconciliation statements should be signed by those who prepare them. This procedure will further strengthen basic internal control in cash management.

100. The Administration acknowledged the observations and accepted the recommendations, and assured us that the preparation of the reconciliation statements would be brought up to date as soon as possible. In this connection, although we noted during our final audit in March and April 1988 that all the headquarters bank accounts had been reconciled as at 31 December 1987, we

reiterated our recommendation and the Administration agreed that bank reconciliation statements should be prepared more regularly further to ensure effective internal controls in cash management.

Opening of bank accounts

101. Our examination of the banking procedures indicated that, although UNHCR had continued to open necessary bank accounts in various parts of the world, there were no current editions of Bankers Almanac and Year Book on hand; neither was there any evidence that references were made to the ratings as published from time to time in the Periodical "Banker" as stipulated in chapter VI, section 3.1.2 of the UNHCR Manual. There was therefore no evidence of the basis upon which the banks with which these accounts were opened had been selected.

102. We urged the Administration to adhere to the provisions of the financial instructions quoted above in order to ensure that UNHCR opens accounts with banking institutions, especially those outside headquarters, whose acceptability can be ascertained from headquarters.

103. The Administration acknowledged that the Bankers Almanac is an important reference book for all banks but stated that, in the absence of a new edition, UNHCR was provided with the needed information by the bank it uses for most of its financial transactions at Geneva. However, in order to facilitate the treasury function, the documentation available in UNHCR was updated in line with our recommendation.

Expendable and non-expendable property

104. We noted from our reviews carried out at UNHCR headquarters and in the selected field offices that the monitoring of non-expendable property and custodial control over it, in particular, by field offices, require measures to strengthen further effectiveness and further to minimize losses. Examples noted as significant are mentioned in succeeding paragraphs.

Monitoring and disposal of UNHCR property at field offices

105. A review of non-expendable inventory records indicated that, contrary to the UNHCR Manual (chap. IX, sect. 11.1.3), certain field offices failed to notify headquarters of a number of non-expendable items under their charge, and that headquarters only became aware of the existence of the items concerned when the field offices requested the approval of the Property Survey Board for the disposal of the items. Furthermore, non-expendable items, mostly vehicles and equipment, were disposed of by certain field offices before seeking the approval of the Property Survey Board, contrary to chapter IX, section 11.4.1, of the UNHCR Manual.

106. In this regard, for example, our examination of Property Survey Board case files for January to October 1987 disclosed that seven project vehicles and office equipment valued at approximately \$105,366 were written off at various field offices in a host country after it was recognized that the property could not be recovered or the responsibility for its loss established.

107. This situation gave cause for concern about safeguarding UNHCR property in some offices. In this regard, we noted that, although the Property Survey Board

has taken cognizance of the problem and has requested the respective branch office representatives to take more stringent measures to safeguard UNHCR property, the recurrence of thefts at certain field offices requires that a calculated reappraisal of the internal control and custodial measures in place in high risk field offices be carried out.

108. We recommended that procedures in place for monitoring non-expendable property should be improved. This should include strengthening internal control and custodial measures.

109. The Administration agreed with our recommendation that field offices should ensure that all gifts, donations and purchased items of non-expendable nature are inventoried by the submission of the appropriate form (PT.107) as required by the Manual in order to facilitate their monitoring. The Administration also stated that it would remind the field offices to comply with that instruction.

110. The Administration also informed us that it was currently investigating the possibilities and/or profitability of insuring UNHCR property in high risk areas against theft.

Ineffective storage arrangements for and control over use of fuel in a field office

111. Our audit disclosed that about 2,157,000 litres of fuel was reported missing from UNHCR stocks in a field office. This apparent loss was discovered when the agency refused to permit the daily drawing of fuel for UNHCR operations; it was only when UNHCR warned that this would paralyse the assistance programme that the agency guaranteed the supply of 15,000 litres a day. Moreover, no full assurance was given to UNHCR that confirmed the stock balance of fuel due to the organization at any one time, despite continued efforts by the branch office to that effect. In addition, we noted at a suboffice that quantities of fuel were supplied to private vehicles.

112. Furthermore, we observed that, by 30 September 1987, some 261,300 litres of diesel and 56,000 litres of petrol had been loaned from UNHCR stocks kept at the agency's storage facilities to 17 organizations and agencies, including international and national bodies.

113. We considered that those arrangements for the storage of stocks of fuel belonging to UNHCR and the practice of loaning quantities of fuel for non-UNHCR operations are generally unsatisfactory and not in the interest of the organization both in operational and financial terms.

114. We recommended the following:

(a) UNHCR should persist in its efforts to secure separate fuel storage facilities to guarantee the availability of fuel supplies in quantitative and qualitative terms at all times to ensure that programme implementation is not unduly interrupted and that effective custodial control over fuel stocks is maintained;

(b) The loss of 2,157,000 litres of fuel should be investigated and responsibility for the loss determined, and the stock or cost of it should be recovered;

(c) All outstanding fuel loans should be recovered as early as possible, and the loaning or providing of fuel for non-UNHCR operations should be discontinued.

115. The Administration agreed with our recommendations and subsequently informed us that the following action had been taken:

(a) Most of the loans of fuel, with the exception of certain minor quantities, which were given to the agencies as part of funds provided for project operation, have already been recovered;

(b) The quantity of 2,157,000 litres of fuel has been fully recovered from the agency by January 1988 and without any actual loss;

(c) It has been decided to secure in that host country an independent storage, which will be operated by the UNHCR implementing partner for the stocks of fuel belonging to UNHCR. UNHCR is trying to locate and secure a suitable site for such storage in that host country, keeping in mind above all the independence and security of the store;

(d) Under the new system, monthly fuel distribution reports showing various users, including loans to implementing agencies, and reconciling with each shipment of fuel and stock in hand, will be submitted by the branch office to headquarters. This will enable the Administration to spot any discrepancy at an earlier stage and to facilitate the more effective recovery of loans and losses.

Destruction of special facilities and other items due to inadequate and ineffective custodial control over them by an implementing partner

116. Our examination indicated that, following a fire in a camp, 36 houses and other items under a project were destroyed; the damage was estimated at \$274,436. The reconstruction of the facilities cost UNHCR \$225,000. Available records showed that, although the fire could not have been avoided because of the dry season, the fire-fighting equipment provided by the implementing agency was either inadequate or malfunctioning at the time of the fire.

117. We were of the view that the incomplete compliance by the implementing partner with the provisions of annex A.3.4.1 of the agreement between UNHCR and the implementing agency, which required that measures be taken in order to prevent fires, as well as to extinguish as quickly as possible any fires that might occur throughout the year, was a contributory factor in the financial and other attendant losses to the organization.

118. We recommended, and the Administration agreed, that fire-fighting facilities should be improved in all camps in view of the weather and the type of structures in the camps. In addition, the fire-fighting equipment should be inspected regularly to ensure that it is in good working condition at all times.

Cases of fraud or presumptive fraud

Reporting of fraud and presumptive fraud for 1986

119. Our review of records, including internal audit reports, revealed that there was a case of embezzlement of UNHCR funds approximated at \$94,000 in cash and \$20,000 in supplies in a project field office. However, the Administration did not communicate this case to the Board of Auditors to enable the Board to act in accordance with the terms of the annex to the United Nations Financial Regulations, paragraph 6 (c) (i), regarding the reporting of the Board to the General Assembly for the financial year ended 31 December 1986.

120. In this connection, we noted that legal proceedings were taken against three officials of the implementing agency who were involved in the case and that they received prison terms ranging from 15 to 17 years.

121. We recommended that the Administration should ensure that all cases of fraud or presumptive fraud are communicated to the Board, as usually requested by it, to enable the Board to comply with the requirement in the annex to the United Nations Financial Regulations.

122. The Administration regretted that it had not reported this particular case to the Board in a timely manner, but assured us that action had been taken to prevent such oversights in the future.

Reporting of fraud for 1987

123. The Administration informed us that, in the course of 1987, it became aware that the UNHCR funds entrusted to the honorary representative in a host country had not been administered satisfactorily and in the interest of the organization. For this reason, the Administration initiated an internal audit visit to that country.

124. The Administration elaborated that, although the report of the internal audit revealed irregularities on the part of the representative, it did not qualify them as fraud; however, it was clear that they were extremely serious and fraud was not explicitly excluded. The Administration further stated that, in view of these serious findings, UNHCR felt that immediate action was warranted and that the person involved could no longer represent the High Commissioner's Office until all the details had been investigated and a clear proof of fraud eventually established. Therefore, when the contract with the representative ended on 29 February 1988, it was not renewed beyond that date. UNHCR has also initiated other necessary action; in particular, a complete reorganization of the UNHCR office in the host country is envisaged, including a change of premises.

125. We observed that the deficiencies mentioned in the report of the internal audit centred on the following:

- (a) Improper contractual arrangements for renting office and garage space;
- (b) Misuse of official vehicles;
- (c) Poor maintenance of the field office and loss of non-expendable equipment;
- (d) Improper hiring of four local personnel.

Comments on matters dealt with in the 1986 report

126. We observed that, as part of the effects of the measures initiated by the Administration to improve the internal control of the Office's administrative and financial systems, most of the matters raised by the Board in its report for 1986 1/ and previous years have been addressed. However, as reflected in earlier paragraphs of the present report, internal controls in certain areas of operation need to be further strengthened. These are particularly significant in the functions of co-ordination and distribution of food aid and the overall monitoring of projects by field offices.

Acknowledgement

127. The Board of Auditors wishes to express its appreciation for the co-operation and assistance extended by the High Commissioner, his officers and their staff.

(Signed) André CHANDERNAGOR
Senior President of the
Court of Accounts of France

(Signed) R. T. NELSON
Auditor General of Ghana

(Signed) Eufemio C. DOMINGO
Chairman, Commission on Audit,
the Philippines

II. AUDIT OPINION

We have examined the following appended financial statements, numbered I to III, properly identified, and relevant schedules of the voluntary funds administered by the United Nations High Commissioner for Refugees for the financial period ended 31 December 1987. Our examination included a general review of the accounting procedures and such tests of the accounting records and other supporting evidence as we considered necessary in the circumstances.

As a result of our examination, we are of the opinion that the financial statements present fairly the financial position of the Organization as at the end of the period and the results of its operations for the period then ended.

The financial statements were prepared in accordance with the stated accounting principles which were applied on a basis consistent with that of the preceding financial period. The transactions were in accordance with the Financial Regulations and legislative authority.

(Signed) André CHANDERNAGOR
Senior President of the
Court of Accounts of France

(Signed) R. T. NELSON
Auditor General of Ghana

(Signed) Eufemio C. DOMINGO
Chairman, Commission on Audit,
the Philippines

23 June 1988

III. ACCOUNTS FOR THE YEAR ENDED 31 DECEMBER 1987

STATEMENT I

UNITED NATIONS HIGH COMMISSIONER FOR REFUGEES

Balance sheet as at 31 December 1987

(Thousands of United States dollars)

1986		1987		1986		1987	
ASSETS				LIABILITIES			
4 185	Cash - in hand and at banks	5 355		135 922	Obligations for projects	117 668	
6 800	- in transit	3 840		2 394	Letters of credit	342	
<u>10 985</u>			9 195	627	Due to UNDP	2 767	
				49	Advance contributions for 1988	1 732	
				<u>809</u>	Other payables	<u>964</u>	
81 095	Short-term investments		124 055	139 801			123 473
	<u>Accounts receivable</u>						
127 217	Governmental and other pledges	85 326		10 000	<u>Working capital and Guarantee Fund</u>		10 000
1 903	Private pledges	1 209					
226	Accrued interest	190			<u>General programmes</u>		
443	Due from UN Office at Geneva	47					
55	Due from implementing agencies	439		20 060	Annual programme	21 860	
<u>711</u>	Other receivables	<u>1 164</u>		<u>4 000</u>	Emergency fund	<u>4 000</u>	
11 061			88 375	24 060			25 860
	<u>Loans and long-term receivables</u>				<u>Special accounts</u>		
6 782	Loans made on behalf of refugees	7 793		492	Education account	1 115	
21	Loans receivables	25		<u>610</u>	Revolving Fund for Staff Housing	<u>374</u>	
6 803		7 818		1 102			1 489
	Less: Contingency for loans and						
<u>(6 803)</u>	long-term receivables	<u>(7 818)</u>		48 750	<u>Special programmes</u>		60 803
572	Deferred expenditure		0				
<u>403 713</u>	TOTAL ASSETS	<u>221 625</u>		<u>223 713</u>	TOTAL LIABILITIES	<u>221 625</u>	

Certified:

(Signed) Dieter DPERUP
 Head, Financial and Administrative Service
 Office of the United Nations High
 Commissioner for Refugees

Approved:

(Signed) Jean-Pierre HOCHE
 United Nations High Commissioner
 for Refugees

STATEMENT II

Income and expenditure for the year 1987 - All funds, cash and kind

(Thousands of United States dollars)

	Working capital and Guarantee Fund	General programmes		Special accounts			Total
		Annual programme	Emergency fund	Refugee education account	Revolving Fund for Staff Housing	Special programmes	
Balances/reserves at 1 January	10 000	20 060	4 000	492	610	48 750	83 912
<u>Income</u>							
<u>Contributions</u>							
Governmental		284 081	1 341	5 016		85 311	375 749
Intergovernmental		4 851				39 561	44 412
Private		6 235		32		1 455	7 722
UNHCR/World Bank Project in Pakistan						4 819	4 819
<u>Other income</u>							
Interest, charges and exchange differences		12 181					12 181
Loan and other repayments	473	1 743			250	216	2 682
Cancellations of obligations		16 043	91	726	18	9 178	26 056
Refunds from agencies and adjustments		3 893	15	75		780	4 763
Adjustments of contributions		(1 405)				(1 141)	(2 546)
Write-offs and refunds to donors		(71)				(137)	(208)
Total income	473	327 551	1 447	5 849	268	140 042	475 630
Transfers between Funds/reserves	(473)	3 518	4 834		500	(8 379)	
Total funds available	10 000	351 129	10 281	6 341	1 378	180 413	559 542
<u>Expenditure</u>							
<u>Obligations incurred for:</u>							
Operations		279 541	6 281	5 226		111 468	402 516
Programme support and administration		49 728				8 142	57 870
Other expenditure					1 004		1 004
Total expenditure		329 269	6 281	5 226	1 004	119 610	461 390
Balances/reserves at 31 December	10 000	21 860	4 000	1 115	374	60 803	98 152

ANNEX TO STATEMENT II

Special programmes

(Thousands of United States dollars)

	Displaced Mozambicans in Malawi	Mozambican returnees	Chadian returnees	Ethiopian returnees	Guatemalan returnees	Nicaraguan returnees
Balances/reserves at 1 January					1	63
<u>Income</u>						
<u>Contributions</u>						
Governmental	3 993	2 073	2 912	9 803	40	186
Intergovernmental				46	946	1 483
Private	308	133	39			
<u>Other income</u>						
Interest, charges and exchange differences						
Loan and other repayments						
Cancellations of obligations						
Refunds from agencies and adjustments						
Adjustments of contributions						
Write-offs and refunds to donors						
Total income	<u>4 301</u>	<u>2 206</u>	<u>2 951</u>	<u>9 849</u>	<u>986</u>	<u>1 669</u>
Transfers between Funds/reserves				528		
Total funds available	<u>4 301</u>	<u>2 206</u>	<u>2 951</u>	<u>10 377</u>	<u>987</u>	<u>1 732</u>
<u>Expenditure</u>						
<u>Obligations incurred for:</u>						
Operations	3 783	2 165	2 524	3 309	490	1 307
Programme support and administration						
Total expenditure	<u>3 783</u>	<u>2 165</u>	<u>2 524</u>	<u>3 309</u>	<u>490</u>	<u>1 307</u>
Balances/reserves at 31 December	<u>518</u>	<u>41</u>	<u>427</u>	<u>7 068</u>	<u>497</u>	<u>425</u>

ANNEX TO STATEMENT II (concluded)

	Cyprus operation	Orderly departure from Viet Nam	South-East Asia anti-piracy programme	Ugandan returnees from Sudan	Other trust funds	Total special programmes
Balances/reserves at 1 January	9 922	1 147	9	1 864	35 744	48 750
<u>Income</u>						
<u>Contributions</u>						
Governmental	10 000	921	2 760	3 239	49 384	85 311
Intergovernmental				1 662	35 424	39 561
Private	1			218	756	1 455
UNHCR/World Bank project in Pakistan					4 819	4 819
<u>Other income</u>						
Interest, charges and exchange differences					216	216
Loan and other repayments				12	8 792	9 178
Cancellations of obligations	183	191		11	183	780
Refunds from agencies and adjustments	132	454			(1 141)	(1 141)
Adjustments of contributions					(137)	(137)
Write-offs and refunds to donors						
Total income	<u>10 316</u>	<u>1 566</u>	<u>2 760</u>	<u>5 142</u>	<u>98 296</u>	<u>140 042</u>
Transfers between Funds/reserves				17	(8 924)	(8 379)
Total funds available	<u>20 238</u>	<u>2 713</u>	<u>2 769</u>	<u>7 023</u>	<u>125 116</u>	<u>180 413</u>
<u>Expenditure</u>						
<u>Obligations incurred for:</u>						
Operations	5 696	1 430	2 598	5 514	82 652	111 468
Programme support and administration	361	489			7 292	8 142
Total expenditure	<u>6 057</u>	<u>1 919</u>	<u>2 598</u>	<u>5 514</u>	<u>89 944</u>	<u>119 610</u>
Balances/reserves at 31 December	<u>14 181</u>	<u>794</u>	<u>171</u>	<u>1 509</u>	<u>35 172</u>	<u>60 803</u>

STATEMENT III

Status of obligations as at 31 December 1987

(Thousands of United States dollars)

	Current year			Prior year			Total outstanding	
	Incurred in 1987	Payments and deliveries	Outstanding	Unliquidated as at 1 January 1987	Payments and deliveries	Cancellations		Outstanding
GENERAL PROGRAMMES								
Annual programme	329 269	272 867	56 402	48 411	29 678	16 043	2 690	59 092
Emergency fund	6 281	3 078	3 203	1 434	1 195	91	148	3 351
Total general programmes	335 550	275 945	59 605	49 845	30 873	16 134	2 838	62 443
SPECIAL ACCOUNT								
Education account	5 226	2 261	2 965	3 307	2 342	726	239	3 204
SPECIAL PROGRAMMES								
Displaced Mozambicans in Malawi	3 783	2 378	1 405					1 405
Mozambican returnees	2 165	1 037	1 128					1 128
Chadian returnees	2 524	1 806	718					718
Ethiopian returnees	3 309	1 931	1 378					1 378
Guatemalan returnees	490	362	128					128
Nicaraguan returnees	1 307	239	1 068					1 068
Cyprus operation	6 057	3 392	2 665	6 064	5 731	183	150	2 815
Orderly departure from Viet Nam	1 919	940	979	448	173	191	84	1 063
South-East Asia anti-piracy programme	2 598	2 598						
Ugandan returnees from the Sudan	5 514	4 679	835	3 359	1 756	12	1 591	2 426
Other trust funds	89 944	62 402	27 535	72 899	51 750	8 792	12 357	39 892
Total, Special programmes	119 610	81 771	37 839	82 770	59 410	9 178	14 182	52 921
Grand total	460 386	359 977	100 403	135 922	92 625	26 038	17 259	117 668

SCHEDULE 1

Status of contributions as at 31 December 1987 - All funds

(United States dollars)

Fund	Cash		Kind		Total
	Outstanding pledges	Paid	Outstanding pledges	Delivered	
Annual programme	18 553 864	270 689 744	5 744 590	178 740	295 166 938
Emergency fund		1 341 185			1 341 185
Education account		5 047 455			5 047 455
Displaced Mozambicans in Malawi	444 570	3 856 984			4 301 554
Mozambican returnees		1 950 170	255 688		2 205 858
Chadian returnees		2 844 967		105 993	2 950 960
Ethiopian returnees	1 448 065	8 382 513		18 341	9 848 919
Guatemalan returnees	581 187	404 800			985 987
Nicaraguan returnees	969 571	698 986			1 668 557
Cyprus operation	10 000 000	654			10 000 654
Orderly departure from Viet Nam		921 061			921 061
South-East Asia anti-piracy programme	50 000	2 710 513			2 760 513
Ugandan returnees from the Sudan	1 662 439	1 901 672		1 555 556	5 119 667
Other trust funds	7 278 540	29 732 825	251 828	41 300 924	85 564 117
GRAND TOTAL a/	40 988 236	330 483 529	13 252 106	43 159 554	427 883 425

a/ In addition to the contributions received in 1987, the following has been received from the World Bank project in Pakistan from the indicated Governments

Canada	\$US 746 269
Norway	\$US 298 507
Sweden	\$US 782 473
The United States	\$US 2 991 309

SCHEDULE 1 (continued)

Fund by donor type	Cash		Kind		Total
	Outstanding pledges	Paid	Outstanding pledges	Delivered	
GOVERNMENTAL					
Annual programme	17 680 269	263 361 739	2 893 243	146 240	284 081 491
Emergency fund		1 341 185			1 341 185
Education account		5 015 763			5 015 763
Displaced Mozambicans in Malawi	444 570	3 548 748			3 993 318
Mozambican returnees		1 816 855	255 688		2 072 543
Chadian returnees		2 844 967		66 667	2 911 634
Ethiopian returnees	1 401 837	8 382 513		18 341	9 802 691
Guatemalan returnees		40 000			40 000
Nicaraguan returnees		185 986			185 986
Cyprus operation	10 000 000				10 000 000
Orderly departure from Viet Nam		921 061			921 061
South-East Asia anti-piracy programme	50 000	2 710 513			2 760 513
Ugandan returnees from the Sudan		1 683 461		1 555 556	3 239 017
Other trust funds	3 010 938	27 705 329	4 134 174	14 533 610	49 384 051
TOTAL, GOVERNMENTAL	32 587 614	319 558 120	7 283 105	16 320 414	375 749 253
INTERGOVERNMENTAL					
Annual programme	813 551	1 317 595	2 719 782		4 850 928
Ethiopian returnees	46 228				46 228
Guatemalan returnees	581 187	364 800			945 987
Nicaraguan returnees	969 571	513 000			1 482 571
Ugandan returnees from the Sudan	1 662 439				1 662 439
Other trust funds	4 240 526	1 809 968	2 895 718	26 477 468	35 423 680
TOTAL, INTERGOVERNMENTAL	8 313 502	4 005 363	5 615 500	26 477 468	44 411 833
NON-GOVERNMENTAL/PRIVATE					
Annual programme	60 044	6 010 410	131 565	32 500	6 234 519
Education account		31 692			31 692
Displaced Mozambicans in Malawi		308 236			308 236
Mozambican returnees		133 315			133 315
Chadian returnees				39 326	39 326
Cyprus operation		654			654
Ugandan returnees from the Sudan		218 211			218 211
Other trust funds	27 076	217 528	221 936	289 846	756 386
TOTAL, NON-GOVERNMENTAL/PRIVATE	87 120	6 920 046	353 501	361 672	7 722 339
GRAND TOTAL	40 988 236	330 483 529	13 252 106	43 159 554	427 883 425

SCHEDULE 1 (continued)

Fund by donor	Cash		Kind		Total
	Outstanding pledges	Paid	Outstanding pledges	Delivered	
GOVERNMENTAL					
Algeria					
Annual programme		50 000			50 000
Argentina					
Annual programme	50 000				50 000
Australia					
Annual programme		3 519 175			3 519 175
Emergency fund		648 494			648 494
Ethiopian returnees		140 846			140 846
Ugandan returnees from the Sudan		140 845			140 845
Other trust funds	42 367	71 949		468 758	583 074
Subtotal	42 367	4 521 309		468 758	5 032 434
Austria					
Annual programme		110 000			110 000
Other trust funds	9 009				9 009
Subtotal	9 009	110 000			119 009
Bahamas					
Annual programme		4 500			4 500
Bangladesh					
Annual programme	5 000	5 000			10 000
Belgium					
Annual programme	605 187	405 405			1 010 592
Other trust funds	438 040	154 163	600 000	985 500	2 177 703
Subtotal	1 043 227	559 568	600 000	985 500	3 188 295
Brazil					
Annual programme	15 000	15 000			30 000
Other trust funds		10 000			10 000
Subtotal	15 000	25 000			40 000

SCHEDULE 1 (continued)

Fund by donor	Cash		Kind		Total
	Outstanding pledges	Paid	Outstanding pledges	Delivered	
<u>Cameroon</u>					
Ugandan returnees from the Sudan		1 650			1 650
<u>Canada</u>					
Annual programme		11 180 898			11 180 898
Education account		1 362			1 362
Displaced Mozambicans in Malawi	76 923	75 188			152 111
Mozambican returnees		187 970			187 970
Chadian returnees		539 927			539 927
Ethiopian returnees		563 910			563 910
South-East Asia anti-piracy programme		56 391			56 391
Other trust funds	190 840	175 373			366 213
Subtotal	267 763	12 781 019			13 048 782
<u>Central African Republic</u>					
Annual programme		4 498			4 498
<u>China</u>					
Annual programme		250 000			250 000
Other trust funds			148 248		148 248
Subtotal		250 000	148 248		398 248
<u>Colombia</u>					
Annual programme		21 344			21 344
<u>Cyprus</u>					
Annual programme	5 285				5 285
Displaced Mozambicans in Malawi		250			250
Orderly departure from Viet Nam		250			250
Other trust funds		500			500
Subtotal	5 285	1 000			6 285

SCHEDULE 1 (continued)

Fund by donor	Cash		Kind		Total
	Outstanding pledges	Paid	Outstanding pledges	Delivered	
Denmark					
Annual programme		18 206 311			18 206 311
Chadian returnees		575 539			575 539
Ethiopian returnees		1 438 849			1 438 849
Guatemalan returnees		40 000			40 000
South-East Asia anti-piracy programme		145 985			145 985
Other trust funds		2 170 490			2 170 490
Subtotal		22 577 174			22 577 174
Ecuador					
Annual programme		2 292			2 292
Egypt					
Annual programme	2 715				2 715
El Salvador					
Annual programme		1 000			1 000
Finland					
Annual programme		6 056 326			6 056 326
Emergency fund		115 888			115 888
Displaced Mozambicans in Malawi		158 895			158 895
Ethiopian returnees		252 083			252 083
Orderly departure from Viet Nam		158 895			158 895
Other trust funds		219 085			219 085
Subtotal		6 961 172			6 961 172
France					
Annual programme	88 496	1 903 523			1 992 019
Other trust funds		336 476	49 340		385 816
Subtotal	88 496	2 239 999	49 340		2 377 835

SCHEDULE 1 (continued)

Fund by donor	Cash		Kind		Total
	Outstanding pledges	Paid	Outstanding pledges	Delivered	
Germany, Federal Republic of					
Annual programme	2 481 017	16 022 553			18 503 570
Displaced Mozambicans in Malawi		303 761			303 761
Mozambican returnees		166 667			166 667
Ethiopian returnees		383 414			383 414
Orderly departure from Viet Nam		163 934			163 934
South-East Asia anti-piracy programme		333 333			333 333
Other trust funds		16 408 384		6 393 718	22 802 102
Subtotal	2 481 017	33 782 046		6 393 718	42 656 781
Greece					
Annual programme		120 000			120 000
Guyana					
Annual programme		4 794			4 794
Holy See					
Annual programme	2 500				2 500
Iceland					
Annual programme		31 500			31 500
India					
Annual programme		15 385			15 385
Indonesia					
Annual programme		4 000			4 000
Ireland					
Annual programme		348 980			348 980
Israel					
Annual programme		20 000			20 000

SCHEDULE 1 (continued)

Fund by donor	Cash		Kind		Total
	Outstanding pledges	Paid	Outstanding pledges	Delivered	
Italy					
Annual programme	1 045 665	3 861 004	2 890 000	146 240	7 942 909
Ethiopian returnees	1 391 837				1 391 837
South-East Asia anti-piracy programme	50 000				50 000
Other trust funds	1 523 646	15 444	2 920 551	6 361 178	10 820 819
Subtotal	4 011 148	3 876 448	5 810 551	6 507 418	20 205 565
Japan					
Annual programme		54 669 662			54 669 662
Ethiopian returnees		166 666			166 666
Orderly departure from Viet Nam		370 370			370 370
South-East Asia anti-piracy programme		666 667			666 667
Other trust funds		1 613 631			1 613 631
Subtotal		57 486 996			57 486 996
Kuwait					
Annual programme		60 000			60 000
Lao People's Democratic Republic					
Annual programme	6 000				6 000
Liechtenstein					
Annual programme		24 540			24 540
Displaced Mozambicans in Malawi		13 245			13 245
Chadian returnees		6 622			6 622
Ethiopian returnees		6 623			6 623
Ugandan returnees from the Sudan		6 536			6 536
Other trust funds		13 245			13 245
Subtotal		70 811			70 811

SCHEDULE 1 (continued)

Fund by donor	Cash		Kind		Total
	Outstanding pledges	Paid	Outstanding pledges	Delivered	
Luxembourg					
Annual programme		9 410			9 410
Mozambican returnees		129 870			129 870
Subtotal		139 280			139 280
Madagascar					
Annual programme		430			430
Malawi					
Annual programme		2 677			2 677
Malaysia					
Annual programme		20 000			20 000
Malta					
Annual programme		1 185			1 185
Mexico					
Annual programme		57 849			57 849
Monaco					
Annual programme		2 467			2 467
Morocco					
Annual programme		10 000			10 000
Netherlands					
Annual programme	614 973	12 545 115			13 160 088
Emergency fund		470 069			470 069
Education account		243 903			243 903
Displaced Mozambicans in Malawi		106 952			106 952
Mozambican returnees		365 854			365 854
Chadian returnees		243 902			243 902
Ethiopian returnees		487 804			487 804
Nicaraguan returnees		185 986			185 986
South-East Asia anti-piracy programme		112 241			112 241
Other trust funds		889 506			889 506
Subtotal	614 973	15 651 332			16 266 305

SCHEDULE 1 (continued)

Fund by donor	Cash		Kind		Total
	Outstanding pledges	Paid	Outstanding pledges	Delivered	
<u>New Zealand</u>					
Annual programme		503 220			503 220
Other trust funds		15 755			15 755
Subtotal		518 975			518 975
<u>Norway</u>					
Annual programme		11 606 882			11 606 882
Education account		2 928 220			2 928 220
Displaced Mozambicans in					
Malawi		298 507			298 507
Chadian returnees		74 627			74 627
Orderly departure from					
Viet Nam		73 529			73 529
South-East Asia anti-piracy					
programme		149 254			149 254
Other trust funds	36 708	163 636			200 344
Subtotal	36 708	15 294 655			15 331 363
<u>Pakistan</u>					
Annual programme		3 497			3 497
<u>Philippines</u>					
Annual programme		9 072			9 072
<u>Portugal</u>					
Annual programme		100 000			100 000
Mozambican returnees			35 100		35 100
Subtotal		100 000	35 100		135 100
<u>Republic of Korea</u>					
Annual programme		15 000			15 000
<u>Rwanda</u>					
Annual programme	11 500				11 500
<u>San Marino</u>					
Annual programme		4 626			4 626

SCHEDULE 1 (continued)

Fund by donor	Cash		Kind		Total
	Outstanding pledges	Paid	Outstanding pledges	Delivered	
<u>Saudi Arabia</u>					
Annual programme		10 000			10 000
<u>Somalia</u>					
Annual programme	1 515				1 515
<u>Spain</u>					
Annual programme		492 568			492 568
Other trust funds	91 118	222 754			313 872
Subtotal	91 118	715 322			806 440
<u>Sweden</u>					
Annual programme		14 132 231			14 132 231
Education account		1 500 000			1 500 000
Displaced Mozambicans in Malawi		312 989			312 989
Chadian returnees		31 299			31 299
Ethiopian returnees		438 184			438 184
Other trust funds		2 035 528			2 035 528
Subtotal		18 450 231			18 450 231
<u>Switzerland</u>					
Annual programme		7 598 940			7 598 940
Emergency fund		106 734			106 734
Education account		97 278			97 278
Displaced Mozambicans in Malawi	367 647	261 438			629 085
Mozambican returnees		196 078	220 588		416 666
Chadian returnees		194 805		66 667	261 472
Ethiopian returnees		866 126			866 126
South-East Asia anti-piracy programme		132 450			132 450
Ugandan returnees from the Sudan				1 555 556	1 555 556
Other trust funds	494 139	2 078 210	416 035	306 114	3 294 498
Subtotal	861 786	11 532 059	636 623	1 928 337	14 958 805
<u>Thailand</u>					
Annual programme		15 000			15 000

SCHEDULE 1 (continued)

Fund by donor	Cash		Kind		Total
	Outstanding pledges	Paid	Outstanding pledges	Delivered	
<u>Tunisia</u>					
Annual programme		4 776			4 776
<u>United Arab Emirates</u>					
Annual programme		50 000			50 000
<u>United Kingdom</u>					
Annual programme	2 226 623	21 129 746	3 243		23 359 612
Displaced Mozambicans in Malawi		1 067 523			1 067 523
Mozambican returnees		770 416			770 416
Chadian returnees		1 178 246			1 178 246
Ethiopian returnees		813 008		18 341	831 349
Orderly departure from Viet Nam		154 083			154 083
South-East Asia anti-piracy programme		114 192			114 192
Ugandan returnees from the Sudan		634 430			634 430
Other trust funds		326 200		18 342	344 542
Subtotal	2 226 623	26 187 844	3 243	36 683	28 454 393
<u>United States</u>					
Annual programme	10 518 793	78 068 955			88 587 748
Education account		245 000			245 000
Displaced Mozambicans in Malawi		950 000			950 000
Ethiopian returnees	10 000	2 825 000			2 835 000
Cyprus operation	10 000 000				10 000 000
South-East Asia anti-piracy programme		1 000 000			1 000 000
Ugandan returnees from the Sudan		900 000			900 000
Other trust funds	185 071	785 000			970 071
Subtotal	20 713 864	84 773 955			105 487 819
<u>Venezuela</u>					
Annual programme		20 000			20 000
<u>Yugoslavia</u>					
Annual programme		30 000			30 000

SCHEDULE 1 (continued)

Fund by donor	Cash		Kind		Total
	Outstanding pledges	Paid	Outstanding pledges	Delivered	
<u>Zambia</u>					
Annual programme		403			403
TOTAL, GOVERNMENTAL	32 587 614	319 558 120	7 283 105	16 320 414	375 749 253
INTERGOVERNMENTAL					
<u>AGFUND</u>					
Annual programme	305 000				305 000
<u>European Economic Community</u>					
Annual programme	502 551	932 981	2 719 782		4 155 314
Ethiopian returnees	46 228				46 228
Guatemalan returnees	581 187	364 800			945 987
Nicaraguan returnees	969 571	513 000			1 482 571
Ugandan returnees from the Sudan	1 662 439				1 662 439
Other trust funds	4 232 526	1 763 253	2 895 718	26 477 468	35 368 965
Subtotal	7 994 502	3 574 034	5 615 500	26 477 468	43 661 504
<u>Organization for African Unity</u>					
Annual programme		39 614			39 614
<u>United Nations Population Fund</u>					
Other trust funds		34 715			34 715
<u>United Nations Fund for Southern Africans</u>					
Annual programme		325 000			325 000
<u>United Nations Voluntary Fund for Victims of Torture</u>					
Annual programme		10 000			10 000
Other trust funds		12 000			12 000
Subtotal		22 000			22 000

SCHEDULE 1 (continued)

Fund by donor	Cash		Kind		Total
	Outstanding pledges	Paid	Outstanding pledges	Delivered	
<u>United Nations Educational, Scientific and Cultural Organization</u>					
Annual programme	6 000	10 000			16 000
Other trust funds	8 000				8 000
Subtotal	14 000	10 000			24 000
TOTAL, INTERGOVERNMENTAL	8 313 502	4 005 363	5 615 500	26 477 468	44 411 833
<u>NON-GOVERNMENTAL/PRIVATE</u>					
<u>Aichi Toyota Roso, Japan</u>					
Annual programme		4 218			4 218
<u>Arbeits Tamar Bund, Federal Republic of Germany</u>					
Other trust funds				8 589	8 589
<u>Asahi Shimbun, Japan</u>					
Ugandan returnees from the Sudan		187 500			187 500
<u>Austrocare, Australia</u>					
Annual programme		3 776			3 776
Education account		16 692			16 692
Displaced Mozambicans in Malawi		68 966			68 966
Subtotal		89 434			89 434
<u>Bin Ali, Mr. Al Jeraisy</u>					
Annual programme		26 667			26 667
<u>Bishop Tutu Refugee Fund, United States of America</u>					
Annual programme		7 125			7 125
<u>Capen, Mrs. A. D., United States of America</u>					
Annual programme		15 000			15 000

SCHEDULE 1 (continued)

Fund by donor	Cash		Kind		Total
	Outstanding pledges	Paid	Outstanding pledges	Delivered	
<u>CARITAS, Somalia</u>					
Annual programme		3 182			3 182
<u>Club Feminin d'Etudes, Cameroon</u>					
Annual programme		1 639			1 639
<u>Comité national de coordination pour l'Annee internationale de la paix</u>					
Annual programme		5 000			5 000
<u>Committee for Solidarity of Indochinese Refugees</u>					
Other trust funds			133 161		133 161
<u>Danish Refugee Council</u>					
Annual programme		55 000			55 000
Other trust funds		22 472			22 472
Subtotal		77 472			77 472
<u>Danzas S.A., Switzerland</u>					
Other trust funds		16 340			16 340
<u>Das Diakonische Werk-BFDW, Federal Republic of Germany</u>					
Chadian returnees				39 326	39 326
<u>Deutsche Stiftung</u>					
Annual programme		51 333			51 333
<u>Diakonia, Sweden</u>					
Annual programme		621 619			621 619
<u>Finnish Refugee Council</u>					
Annual programme		192 014			192 014
<u>Ford Foundation, United States of America</u>					
Annual programme		355 000			355 000

SCHEDULE 1 (continued)

Fund by donor	Cash		Kind		Total
	Outstanding pledges	Paid	Outstanding pledges	Delivered	
<u>Germanaid-Baden, Federal Republic of Germany</u> Other trust funds				4 575	4 575
<u>Icelandic Red Cross</u> Annual programme		152 095			152 095
<u>International Confederation of Free Trade Unions, Belgium</u> Annual programme		7 237			7 237
<u>Japan Afghan Medical Aid</u> Annual programme		14 085			14 085
<u>Japan Association of Agencies for Supporting Africa</u> Annual programme Other trust funds				32 500 47 856	32 500 47 856
Subtotal				80 356	80 356
<u>Japan Council of World Federalism</u> Displaced Mozambicans in Malawi		31 034			31 034
<u>Japan Relief Clothing Centre</u> Other trust funds		2 000	9 036	51 787	62 823
<u>Japan Times</u> Ugandan returnees from the Sudan		27 586			27 586
<u>Jinshian Memorial Program, United States of America</u> Other trust funds		18 000			18 000
<u>Kwan Wong Tan and Fong, Hong Kong</u> Annual programme		7 174			7 174

SCHEDULE 1 (continued)

Fund by donor	Cash		Kind		Total
	Outstanding pledges	Paid	Outstanding pledges	Delivered	
<u>Loosco Foundation, Netherlands</u>					
Annual programme		5 854			5 854
<u>Mainichi Shimbun, Japan</u>					
Annual programme		33 433			33 433
<u>Miscellaneous</u>					
Annual programme		182 821			182 821
Displaced Mozambicans in Malawi		3 962			3 962
Mozambican returnees		343			343
Cyprus operation		654			654
Ugandan returnees from the Sudan		3 125			3 125
Other trust funds		34 956			34 956
Subtotal		225 861			225 861
<u>Miserfor, Federal Republic of Germany</u>					
Annual programme	40 000	72 333			112 333
<u>NATO Music Festival</u>					
Annual programme		12 371			12 371
<u>Norwegian People's Aid</u>					
Annual programme		6 121			6 121
<u>Norwegian Refugee Council</u>					
Annual programme			131 565		131 565
Displaced Mozambicans in Malawi		50 000			50 000
Other trust funds		12 000			12 000
Subtotal		62 000	131 565		193 565
<u>Radda Barnen, Sweden</u>					
Annual programme		262 661			262 661
Other trust funds	27 076	25 416	79 739		132 231
Subtotal	27 076	288 077	79 739		394 892

SCHEDULE 1 (continued)

Fund by donor	Cash		Kind		Total
	Outstanding pledges	Paid	Outstanding pledges	Delivered	
<u>Redd Barna, Norway</u> Annual programme		173 300			173 300
<u>Ricoh Company, Japan</u> Other trust funds				11 124	11 124
<u>Scott'sh Educational Trust</u> Annual programme		3 666			3 666
<u>Soka Gakkai, Japan</u> Annual programme		311 112			311 112
Displaced Mozambicans in Malawi		103 703			103 703
Mozambican returnees		103 704			103 704
Other trust funds		74 074			74 074
Subtotal		592 593			592 593
<u>Soroptimist International of the Americas, Japan</u> Annual programme		45 877			45 877
<u>St. Anselm's International Friendship Association, Japan</u> Annual programme		2 817			2 817
<u>Stichting Vluchteling, Netherlands</u> Annual programme	19 700	1 542 033			1 561 733
Education account		15 000			15 000
Mozambican returnees		29 268			29 268
Subtotal	19 700	1 586 301			1 606 001
<u>Swedish Red Cross</u> Annual programme	344	369 808			370 152
<u>Television Suisse Romande</u> Annual programme		22			22

SCHEDULE 1 (concluded)

Fund by donor	Cash		Kind		Total
	Outstanding pledges	Paid	Outstanding pledges	Delivered	
<u>Tree of Life, Japan</u> Annual programme		229 372			229 372
<u>Trucker Club Mittelrhein, Federal Republic of Germany</u> Other trust funds				165 915	165 915
<u>United Nations Association, United Kingdom</u> Annual programme		126 872			126 872
Displaced Mozambicans in Malawi		50 571			50 571
Subtotal		177 443			177 443
<u>United Nations Association, Japan</u> Annual programme		31 895			31 895
<u>United Nations International Year of Peace</u> Annual programme		1 587			1 587
<u>UNHCR Staff</u> Annual programme		101			101
<u>Ville de Geneve, Switzerland</u> Other trust funds		12 270			12 270
<u>ZDF-TV Fund-Raising Campaign, Federal Republic of Germany</u> Annual programme		1 074 190			1 074 190
TOTAL, NON-GOVERNMENTAL/ PRIVATE	87 120	6 920 046	353 501	361 672	7 722 339
GRAND TOTAL	40 988 236	330 483 529	13 252 106	43 159 554	427 883 425

SCHEDULE 2

Status of prior years' outstanding contributions
as at 31 December 1987

(United States dollars)

Donor	Year	Cash	Kind	Total
GOVERNMENTAL				
Australia				
Annual programme	1982	27 686		27 686
Belgium				
Annual programme	1986	57 143		57 143
Orderly departure from Viet Nam	1985	39 216		39 216
Subtotal		96 359		96 359
Botswana				
Annual programme	1984	1 351		1 351
Annual programme	1985	976		976
Annual programme	1986	5 495		5 495
Subtotal		7 822		7 822
Burundi				
Annual programme	1986	806		806
Cameroon				
Annual programme	1986	19 757		19 757
Costa Rica				
Annual programme	1985	5 000		5 000
Danmark				
Other trust funds	1985		30 000	30 000
Other trust funds	1986		50 000	50 000
Subtotal			80 000	80 000

SCHEDULE 2 (continued)

Donor	Year	Cash	Kind	Total
<u>Djibouti</u>				
Annual programme	1985	1 000		1 000
Annual programme	1986	1 000		1 000
Subtotal		2 000		2 000
<u>Finland</u>				
Other trust funds	1984		154 576	154 576
<u>France</u>				
Annual programme	1986	15 221		15 221
Other trust funds	1986	31 659		31 659
Subtotal		46 880		46 880
<u>Italy</u>				
Ugandan returnees from the Sudan	1986		167 702	167 702
Other trust funds	1985		152 381	152 381
Other trust funds	1986	50 000	4 329 703	4 379 703
Subtotal		50 000	4 649 786	4 699 786
<u>Luxembourg</u>				
Annual programme	1986	357 143		357 143
<u>Madagascar</u>				
Annual programme	1984	809		809
<u>Mali</u>				
Annual programme	1985	13 055		13 055
<u>Morocco</u>				
Annual programme	1984	1 124		1 124

SCHEDULE 2 (continued)

Donor	Year	Cash	Kind	Total
<u>Netherlands</u>				
Other trust funds	1984	18 000		18 000
Other trust funds	1985		70 423	70 423
Subtotal		18 000	70 423	88 423
<u>Norway</u>				
Other trust funds	1985		13 253	13 253
<u>Oman</u>				
Annual programme	1985	6 000		6 000
Annual programme	1986	6 000		6 000
Subtotal		12 000		12 000
<u>Saudi Arabia</u>				
Other trust funds	1985		342 908	342 908
<u>Senegal</u>				
Annual programme	1983	3 000		3 000
Annual programme	1984	3 000		3 000
Annual programme	1985	3 000		3 000
Subtotal		9 000		9 000
<u>Sierra Leone</u>				
Annual programme	1985	566		566
<u>Somalia</u>				
Annual programme	1985	598		598
<u>Spain</u>				
Other trust funds	1985	28 249	255 000	283 249

SCHEDULE 2 (continued)

Donor	Year	Cash	Kind	Total
<u>Sudan</u>				
Annual programme	1983	2 344		2 344
Annual programme	1984	2 404		2 404
Annual programme	1985	5 000		5 000
Subtotal		9 748		9 748
<u>Swaziland</u>				
Annual programme	1984	282		282
<u>Sweden</u>				
Ugandan returnees from the Sudan	1986		1 151 079	1 151 079
Other trust funds	1985		888 889	888 889
Subtotal			2 039 968	2 039 968
<u>Switzerland</u>				
Other trust funds	1984		16 502	16 502
Other trust funds	1986	41 666		41 666
Subtotal		41 666	16 502	58 168
<u>Syrian Arab Republic</u>				
Annual programme	1983	1 000		1 000
Annual programme	1984	1 000		1 000
Subtotal		2 000		2 000
<u>Togo</u>				
Annual programme	1984	1 064		1 064
<u>Turkey</u>				
Annual programme	1984	10 000		10 000

SCHEDULE 2 (continued)

Donor	Year	Cash	Kind	Total
Uganda				
Annual programme	1983	1 021		1 021
United States				
Cyprus operation	1986	7 500 000		7 500 000
Zaire				
Annual programme	1984	1 500		1 500
Annual programme	1986	1 500		1 500
Subtotal		3 000		3 000
TOTAL, GOVERNMENTAL		8 265 635	7 622 416	15 888 051
INTERGOVERNMENTAL				
European Economic Community				
Annual programme	1983	321 657		321 657
Annual programme	1984	991 442		991 442
Annual programme	1985	530 678		530 678
Annual programme	1986	215 300		215 300
Emergency fund	1986	30 000		30 000
Ugandan returnees from the Sudan	1986	247 811		247 811
Other trust funds	1983	914 762		914 762
Other trust funds	1984	1 276 194	937 500	2 213 694
Other trust funds	1985	4 103 222	384 000	4 487 222
Other trust funds	1986	5 685 501		5 685 501
Subtotal		14 316 567	1 321 500	15 638 067
TOTAL, INTERGOVERNMENTAL		14 316 567	1 321 500	15 638 067

SCHEDULE 2 (concluded)

Donor	Year	Cash	Kind	Total
NON-GOVERNMENTAL/PRIVATE				
<u>Danish Refugee Council</u>				
Other trust funds	1985		52 272	52 272
Other trust funds	1986		79 733	79 733
Subtotal			132 005	132 005
<u>Norwegian Refugee Council</u>				
Annual programme	1984	54 742		54 742
Annual programme	1985	39 735		39 735
Subtotal			94 477	94 477
<u>Radda Barnen, Sweden</u>				
Other trust funds	1985		65 341	65 341
Other trust funds	1986		76 159	76 159
Subtotal			141 500	141 500
<u>Rissho Kosei-Kai, Japan</u>				
Other trust funds	1986		64 499	64 499
<u>US Artists for Africa</u>				
Ugandan returnees from the Sudan	1986		272 000	272 000
<u>24-HOUR TELEVISION Charity, Japan</u>				
Other trust funds	1985		12 143	12 143
Other trust funds	1986		51 524	51 524
Subtotal			63 667	63 667
TOTAL, NON-GOVERNMENTAL/PRIVATE		94 477	673 671	768 148
GRAND TOTAL		22 676 679	9 617 587	32 294 266

SCHEDULE 3

UNHCR GENERAL PROGRAMMES - ANNUAL PROGRAMME FOR 1987

Appropriations and expenditure

(United States dollars)

Project by region and country	Executive Committee appropriations	Transfers from/between		Appropriations	Expenditure	Unobligated balance
		Programme reserve	Overall allocations			
AFRICA						
<u>Algeria</u>						
Local settlement	15 000			3 000	18 000	
Multi-purpose assistance	3 696 000			56 277	3 585 398	166 879
Supplementary aid	20 000			(5 500)	13 678	822
Programme support and administration	222 000			17 317	239 317	
Subtotal	3 953 000			71 094	3 856 393	167 701
<u>Angola</u>						
Local settlement	70 000			10 000	80 000	
Multi-purpose assistance	1 841 700	50 000		(537 200)	1 354 000	500
Repatriation	15 000			164 000	162 000	17 000
Supplementary aid	25 000				15 000	10 000
Programme support and administration	486 000			14 156	500 156	
Subtotal	2 437 700	50 000		(349 044)	2 111 156	27 500
<u>Benin</u>						
Counselling	68 000	42 000		1 059	111 059	
Local settlement	50 000			28 110	78 110	
Multi-purpose assistance		49 703			49 703	
Subtotal	118 000	91 703		29 169	238 872	
<u>Botswana</u>						
Counselling	174 000			(34 083)	139 615	302
Lower secondary education	581 000			(222 678)	338 568	19 754
Local settlement	510 000			(17 546)	486 287	6 167
Resettlement	15 000			20 000	29 046	5 954
Repatriation	23 000				7 200	15 800
Supplementary aid	50 000			17 530	66 826	704
Programme support and administration	190 000			(19 228)	170 772	
Subtotal	1 543 000			(256 005)	1 238 314	48 681
<u>Burkina Faso</u>						
Counselling	54 000			12 500	66 500	
<u>Burundi</u>						
Counselling	84 000			44 090	128 090	
Lower secondary education	101 300				101 300	
Local settlement	40 000	5 978		30 000	75 818	160
Repatriation	10 000			9 000	19 000	
Supplementary aid	50 000				49 472	528
Programme support and administration	97 000			11 104	108 056	48
Subtotal	382 300	5 978		94 194	481 736	736
<u>Cameroon</u>						
Counselling	33 000				33 000	
Lower secondary education	430 000	16 050			445 937	113
Local settlement	1 541 000			52 002	1 593 002	
Multi-purpose assistance	30 000			20 000	45 000	5 000
Programme support and administration	455 000			(12 214)	442 786	
Subtotal	2 489 000	16 050		59 788	2 559 725	5 113

SCHEDULE 3 (continued)

Project by region and country	Transfers from/between				Unobligated balance	
	Executive Committee appropriations	Programme reserve	Overall allocations	Appropriations		Expenditure
Central African Republic						
Counselling	64 988			(7 500)	43 197	14 291
Lower secondary education	49 200				32 282	16 918
Local settlement	743 000			12 059	749 559	5 500
Multi-purpose assistance	241 000			(20 000)	185 305	35 695
Repatriation	465 400	156 000			621 400	
Programme support and administration	381 000			18 207	399 207	
Subtotal	1 944 588	156 000		2 766	2 030 950	72 404
Congo						
Counselling	32 500	1 000			33 500	
Lower secondary education	96 400	3 680			100 080	
Local settlement	60 100				60 100	
Multi-purpose assistance	245 000				245 000	
Subtotal	434 000	4 680			438 680	
Côte d'Ivoire						
Counselling	150 000			26 000	176 000	
Djibouti						
Counselling	489 000			(6 539)	476 766	5 695
Lower secondary education	13 000				12 972	28
Handicapped	20 000				20 000	
Legal assistance	52 000				51 500	500
Multi-purpose assistance	1 400 400			3 000	1 367 537	35 863
Repatriation	140 000				102 595	37 405
Supplementary aid	70 000			22 000	92 000	
Programme support and administration	236 000			41 861	277 861	
Subtotal	2 420 400			60 322	2 401 231	79 491
Egypt						
Counselling	187 000			(6 805)	173 682	6 513
Lower secondary education	200 000				156 833	43 167
Local settlement	175 000			(85 000)	80 000	10 000
Resettlement	146 000			6 805	122 805	30 000
Supplementary aid	24 000			(5 000)	18 000	1 000
Programme support and administration	128 000			34 118	162 118	
Subtotal	860 000			(55 882)	713 438	90 680
Ethiopia						
Counselling	176 000			533	175 932	601
Lower secondary education	120 000				119 976	24
Local settlement	12 703 000			(6 486)	12 453 717	242 797
Resettlement	20 000			6 486	26 486	
Repatriation	23 800				23 733	67
Supplementary aid	420 000			(25 000)	371 536	23 464
Programme support and administration	536 000			73 320	609 320	
Subtotal	13 998 800			48 853	13 780 700	266 953
Gabon						
Lower secondary education	8 000					8 000
Multi-purpose assistance	20 000	8 500			28 500	
Subtotal	28 000	8 500			28 500	8 000
Ghana						
Counselling	65 000			5 560	70 560	
Lower secondary education	132 000	8 546			76 384	64 162
Subtotal	197 000	8 546		5 560	146 944	64 162

SCHEDULE 3 (continued)

Project by region and country	Executive Committee appropriations	Transfers from/between			Expenditure	Unobligated balance
		Programme reserve	Overall allocations	Appropriations		
Kenya						
Counselling	404 000	908		(59 670)	345 076	162
Lower secondary education	393 000	1 066		541	396 607	
Handicapped	150 000			130 000	257 390	22 610
Local settlement	463 500	1 267		(2 500)	392 688	69 579
Resettlement	100 000		12 700	117 443	230 143	
Repatriation	50 000			(11 000)	19 000	20 000
Supplementary aid	300 000			150 000	448 607	1 393
Programme support and administration	357 000			39 296	386 296	
Subtotal	2 219 500	3 241	12 700	354 110	2 475 807	113 744
Lesotho						
Counselling	81 000			(4 894)	67 144	8 962
Lower secondary education	11 000	6 050			12 052	4 998
Local settlement	52 000	73 790		30 500	152 346	3 944
Resettlement	30 000				12 000	18 000
Supplementary aid	35 000				24 935	10 065
Programme support and administration	170 000			(19 262)	150 738	
Subtotal	379 000	79 840		6 344	419 215	45 969
Liberia						
Counselling	199 000			(1 107)	170 802	27 091
Lower secondary education	50 000				50 000	
Subtotal	249 000			(1 107)	220 802	27 091
Malawi						
Multi-purpose assistance	80 000				80 000	
Morocco						
Local settlement	26 000				16 735	9 265
Supplementary aid	22 000				14 027	7 973
Programme support and administration	75 000			(16 424)	58 576	
Subtotal	123 000			(16 424)	89 338	17 238
Mozambique						
Legal assistance			10 000		10 000	
Local settlement	5 000				5 000	
Multi-purpose assistance	50 000					50 000
Resettlement	25 000	10 000		22 760	57 760	
Supplementary aid	100 000				100 000	
Programme support and administration	232 000			(36 853)	195 147	
Subtotal	412 000	10 000	10 000	(14 093)	367 907	50 000
Nigeria						
Counselling	95 000			1 107	96 107	
Lower secondary education	87 500			(71 407)		16 093
Local settlement	30 000			7 500	37 500	
Programme support and administration	21 000			11 877	32 877	
Subtotal	233 500			(50 923)	166 484	16 093
Rwanda						
Counselling	73 000				64 754	8 246
Lower secondary education	109 000	1 000			110 000	
Local settlement	369 000	2 300		25 000	392 006	4 294
Repatriation	5 000				5 000	
Supplementary aid	30 000	5 000		10 000	45 000	
Programme support and administration	149 000			34 208	183 208	
Subtotal	755 000	8 300		69 208	799 968	12 540

SCHEDULE 3 (continued)

Project by region and country	Executive Committee appropriations	Transfers from/between			Unobligated balance	
		Programme reserve	Overall allocations	Appropriations Expenditure		
Senegal						
Counselling	402 000			(5 360)	389 875	6 565
Resettlement	273 000				234 669	38 331
Programme support and administration	626 000			(102 949)	523 051	
Subtotal	1 301 000			(108 509)	1 147 595	44 896
Sierra Leone						
Counselling	46 000				44 973	1 027
Lower secondary education	37 600	37 661		6 545	81 806	
Subtotal	83 600	37 661		6 545	126 779	1 027
Somalia						
Counselling	263 000				225 380	37 620
Lower secondary education	144 600				120 741	23 859
Handicapped	79 000				79 000	
Local settlement	1 388 000			(36 508)	1 208 372	143 120
Multi-purpose assistance	25 166 000			(300 413)	24 715 878	149 709
Repatriation	894 000			36 508	717 325	213 183
Supplementary aid	50 900				33 000	17 900
Programme support and administration	1 501 000			335 551	1 836 551	
Subtotal	29 486 500			35 138	28 936 247	585 391
Sudan						
Counselling	737 000				631 664	105 335
Lower secondary education	1 813 000				1 563 973	249 027
Legal assistance	181 000			(114 000)	28 495	38 505
Local settlement	27 630 000	17 500		(674 209)	26 332 218	641 073
Multi-purpose assistance	11 125 000			(491 000)	8 611 258	2 022 742
Resettlement	286 000			(57 773)	227 471	756
Repatriation	446 000				381 968	64 032
Supplementary aid	123 000				112 447	10 553
Programme support and administration	1 975 000			(235 337)	1 702 603	37 060
Subtotal	44 316 000	17 500		(1 572 319)	39 592 097	3 169 084
Swaziland						
Counselling	86 000			4 894	90 894	
Lower secondary education	143 000				119 026	23 974
Local settlement	659 000			128 697	776 096	11 601
Resettlement	6 000			7 936	8 936	
Supplementary aid	50 000			(4 936)	36 044	11 020
Programme support and administration	201 000			35 501	236 501	
Subtotal	1 145 000			169 092	1 267 497	46 595
Togo						
Counselling	49 800				46 000	3 800
Tunisia						
Local settlement	25 000				22 562	2 438
Supplementary aid	9 000				7 677	1 323
Programme support and administration	63 000			(6 307)	56 693	
Subtotal	97 000			(6 307)	86 912	3 761
Uganda						
Counselling	236 000		16 653	21 202	273 855	
Lower secondary education	150 000				150 000	
Local settlement	2 328 000			(757 666)	1 494 175	76 159
Supplementary aid	65 000				59 000	6 000
Programme support and administration	657 000			110 380	767 380	
Subtotal	3 436 000		16 653	(626 084)	2 744 410	82 159

SCHEDULE 3 (continued)

Project by region and country	Transfers from/between				Unobligated balance
	Executive Committee appropriations	Programme reserve	Overall allocations	Appropriations Expenditure	
United Republic of Tanzania					
Counselling	122 000				2 181
Lower secondary education	200 000			(50 000)	150 000
Legal assistance		27 275			27 275
Local settlement	617 100			80 152	643 319
Multi-purpose assistance	37 000	15 000			52 000
Resettlement	5 000			5 000	10 000
Repatriation	4 000				3 672
Supplementary aid	273 000			(43 000)	229 850
Programme support and administration	353 000			(60 439)	292 561
Subtotal	1 611 100	42 275		(60 287)	1 528 496
West Africa					
Lower secondary education	68 000				67 732
Handicapped			69 731		69 731
Multi-purpose assistance	862 000	83		4 693	817 589
Repatriation	30 000				30 000
Subtotal	960 000	83	69 731	4 693	985 052
Zaire					
Counselling	214 200			(21 202)	181 179
Lower secondary education	88 000			30 000	116 937
Local settlement	4 144 300	55 000		430 814	4 509 642
Resettlement	158 302				120 520
Repatriation	413 800			34 200	410 235
Supplementary aid	185 400				179 737
Programme support and administration	553 000			170 984	723 984
Subtotal	5 757 000	55 000		644 796	6 242 234
Zambia					
Counselling	222 000			9 600	174 913
Lower secondary education	47 000			37 800	84 800
Handicapped	57 600				42 000
Legal assistance	15 000	1 215			11 215
Local settlement	1 981 000	1 205		53 173	2 035 132
Multi-purpose assistance	127 300	384		65 000	182 414
Resettlement	8 500				8 500
Repatriation	136 000			74 415	209 635
Supplementary aid	708 200			13 485	721 685
Programme support and administration	237 000			(15 169)	221 831
Subtotal	3 539 600	2 804		238 304	3 692 125
Zimbabwe					
Lower secondary education	15 000				10 000
Local settlement	1 006 437			9 191	999 409
Supplementary aid	40 000			10 000	50 000
Programme support and administration	153 000			23 368	176 368
Subtotal	1 214 437			42 559	1 225 777
Pan-African Conference					
Global allocation	216 000				145 215
TOTAL	128 653 825	598 161	109 084	(1 143 949)	122 665 116
EAST AND SOUTH-EAST ASIA AND OCEANIA					
Australia					
Legal assistance			15 861		15 861
Programme support and administration	301 000			100 231	401 231
Subtotal	301 000		15 861	100 231	417 092

SCHEDULE 3 (continued)

Project by region and country	Executive Committee appropriations	Transfers from/between			Unobligated balance
		Programme reserve	Overall allocations	Appropriations	
Bangladesh			37 444		37 444
Supplementary aid					
China					4 100 000
Local settlement	4 100 000				500 000
Multi-purpose assistance	200 000	300 000			
Subtotal	4 300 000	300 000			4 600 000
Hong Kong			17 414		17 414
Counselling			9 841		9 841
Legal assistance					40 483
Local settlement	50 000				9 517
Multi-purpose assistance	3 818 000			(136 342)	3 476 098
Resettlement	290 000				267 389
Programme support and administration	265 000			15 195	280 195
Subtotal	4 423 000		27 255	(121 147)	4 091 420
India					91 250
Counselling	92 000				47 000
Lower secondary education	47 000				30 000
Handicapped	33 000				14 785
Legal assistance	15 000				46 863
Local settlement	47 000				3 654 925
Multi-purpose assistance	3 662 000			(4 675)	167 325
Programme support and administration	172 000				
Subtotal	4 068 000			(4 675)	4 052 148
Indonesia					1 988 000
Multi-purpose assistance	1 988 000				411 511
Resettlement	412 000				349 271
Programme support and administration	218 000			131 271	
Subtotal	2 618 000			131 271	2 748 782
Japan					40 383
Legal assistance	57 000				2 112 929
Multi-purpose assistance	2 417 000			(304 013)	838 749
Programme support and administration	1 086 000			(247 251)	
Subtotal	3 560 000			(551 264)	2 992 061
Macau				(20 000)	171 249
Multi-purpose assistance	195 000				
Malaysia				(5 456)	378 264
Local settlement	384 000			53 205	3 453 205
Multi-purpose assistance	3 400 000			(27 749)	398 559
Resettlement	427 000				18 598
Supplementary aid			18 598		388 539
Programme support and administration	431 000			(42 461)	
Subtotal	4 642 000		18 598	(22 461)	4 637 165
Nepal					27 990
Supplementary aid			27 990		
Other countries, Asia				80 000	1 909 925
Resettlement	2 080 000				250 075

SCHEDULE 3 (continued)

Project by region and country	Executive Committee appropriations	Transfers from/between		Unobligated balance		
		Programme reserve	Overall allocations			
Papua New Guinea						
Multi-purpose assistance	2 550 000			134 806	2 684 758	48
Repatriation	70 000				54 000	16 000
Supplementary aid	30 000				24 000	6 000
Programme support and administration	196 000			54 042	250 042	
Subtotal	2 846 000			188 848	3 012 800	22 048
Philippines						
Local settlement	95 000			(19 676)	74 409	915
Multi-purpose assistance	933 000			92 639	1 018 613	7 026
Resettlement	4 752 000			111 374	4 851 306	12 068
Supplementary aid	189 000			19 676	208 676	
Programme support and administration	215 000			(13 147)	201 853	
Subtotal	6 184 000			190 866	6 354 857	20 009
Korea, Republic of						
Multi-purpose assistance	165 000				126 873	38 127
Singapore						
Multi-purpose assistance	300 000				286 885	13 115
Supplementary aid			11 739		11 739	
Programme support and administration	132 000			(26 967)	105 033	
Subtotal	432 000		11 739	(26 967)	403 657	13 115
Thailand						
Counselling	194 000			10 093	200 764	3 329
Handicapped	55 000				54 507	493
Legal assistance	154 000			(80 000)	73 131	869
Multi-purpose assistance	17 688 000	594 000		169 101	18 330 093	121 008
Resettlement	2 240 000	25 000			2 197 288	67 712
Repatriation	169 000			(21 291)	146 198	1 511
Supplementary aid	319 000			63 633	382 038	595
Programme support and administration	851 000			54 264	905 264	
Subtotal	21 670 000	619 000		195 800	22 289 283	195 517
Viet Nam						
Local settlement	900 000				882 698	17 302
Resettlement	80 000			(40 000)	40 000	
Programme support and administration	325 000			(26 224)	298 776	
Subtotal	1 305 000			(66 224)	1 221 474	17 302
TOTAL	58 789 000	919 000	138 887	74 278	59 094 220	826 945
EUROPE						
Austria						
Counselling	18 600	645			19 243	2
Legal assistance	98 500			333	65 953	32 880
Local settlement	147 000			(917)	143 686	2 397
Resettlement	111 000			40 000	148 914	2 086
Supplementary aid	19 000			(8 000)	10 587	413
Subtotal	394 100	645		31 416	388 383	37 778
Belgium						
Counselling	46 000			(15 415)	30 585	
Legal assistance		130 250			130 250	
Local settlement	30 000				30 000	
Supplementary aid	12 000				11 902	98
Programme support and administration	432 000			(97 703)	334 297	
Subtotal	520 000	130 250		(113 118)	537 034	98

SCHEDULE 3 (continued)

Project by region and country	Transfers from/between				Unobligated balance	
	Executive Committee appropriations	Programme reserve	Overall allocations	Appropriations		Expenditure
France						
Counselling	62 000			30 000	91 204	796
Legal assistance	35 000				33 753	1 247
Local settlement	165 000			(45 000)	120 000	
Repatriation	43 000			(10 000)	30 000	
Supplementary aid	15 000			(2 460)	10 000	2 540
Programme support and administration	491 000			(90 700)	400 300	
Subtotal	608 000			(118 160)	685 257	4 583
Germany, Federal Republic of						
Counselling	219 000			2 426	221 426	
Legal assistance	330 000				330 000	
Supplementary aid			4 771		4 771	
Programme support and administration	556 000			(249 417)	306 583	
Subtotal	1 105 000		4 771	(246 991)	862 780	
Greece						
Counselling	182 000			(7 500)	166 089	8 411
Legal assistance			88 753		88 753	
Local settlement			70 424		70 424	
Resettlement	180 000				177 135	2 865
Supplementary aid	850 000	9 838		170 500	1 030 338	
Programme support and administration	159 000			(23 194)	135 806	
Subtotal	1 371 000	9 838	159 177	139 806	1 668 545	11 276
Ireland						
Legal assistance			1 957		1 957	
Supplementary aid	4 000	3 504			7 504	
Subtotal	4 000	3 504	1 957		9 461	
Italy						
Counselling	150 000	5 422			155 422	
Legal assistance	120 000	6 000			123 939	2 061
Local settlement	160 000	5 393		40 000	205 393	
Resettlement	800 000	195 500			995 406	94
Supplementary aid	825 000	39 061		45 000	909 061	
Programme support and administration	710 000			(205 940)	504 060	
Subtotal	2 765 000	251 376		(120 940)	2 893 221	2 155
Malta						
Supplementary aid			3 400		3 400	
Netherlands						
Legal assistance			30 764		30 764	
Programme support and administration	67 000			(13 770)	53 230	
Subtotal	67 000		30 764	(13 770)	83 994	
Portugal						
Counselling	94 000				87 710	6 282
Handicapped	60 000			876	60 876	
Legal assistance			5 599		5 599	
Local settlement	200 000			(37 489)	156 868	5 643
Supplementary aid	100 000				93 490	6 510
Programme support and administration	29 000			(1 284)	27 716	
Subtotal	483 000		5 599	(37 897)	432 267	18 435

SCHEDULE 3 (continued)

Project by region and country	Executive Committee appropriations	Transfers from/between			Unobligated balance
		Programme reserve	Overall allocations	Appropriations Expenditure	
Spain					
Counselling	220 000			(34 963)	17 847
Legal assistance	75 000	970		75 970	
Resettlement	34 000			1 696	396
Repatriation	6 000	2 000		8 000	
Supplementary aid			1 140	1 140	
Programme support and administration	149 000			(56 320)	92 680
Subtotal	484 000	2 970	1 140	(89 587)	18 243
Sweden					
Legal assistance			120 000	8 238	128 238
Programme support and administration	148 000			(16 275)	131 725
Subtotal	148 000		120 000	(8 037)	259 963
Switzerland					
Counselling	174 000			171 052	2 948
Legal assistance	185 000			185 000	
Repatriation	7 000			6 961	39
Supplementary aid	68 000	500		17 833	463
Subtotal	434 000	500		17 833	3 450
Turkey					
Counselling			81 000	81 000	
Legal assistance			88 000	5 027	93 027
Local settlement	40 000			35 677	4 323
Resettlement	1 572 000	33 478		488 054	198
Supplementary aid	250 000	116 765		366 765	
Programme support and administration	371 000			(146 408)	224 592
Subtotal	2 233 000	150 243	169 000	346 673	4 521
United Kingdom					
Legal assistance	171 000	12 900		33 118	415
Supplementary aid	29 000	13 000		41 700	300
Programme support and administration	421 000			(153 722)	267 278
Subtotal	621 000	25 900		(120 604)	715
Yugoslavia					
Resettlement	328 000			34 203	362 203
Supplementary aid	1 855 000			(95 000)	1 760 000
Programme support and administration	122 000			(10 963)	111 037
Subtotal	2 305 000			(71 760)	2 233 240
TOTAL	13 742 100	575 226	495 808	(405 136)	101 254
AMERICAS					
Argentina					
Counselling	474 800			432 128	42 672
Lower secondary education	45 000			(10 000)	3 991
Legal assistance	53 000			988	52 012
Local settlement	470 000			(173 000)	507
Resettlement	53 000	5 000		25 702	32 298
Repatriation	30 000			(10 000)	5 579
Supplementary aid	370 000			(56 800)	9 092
Programme support and administration	103 000			3 042	106 042
Subtotal	1 598 800	5 000		(246 758)	146 151

SCHEDULE 3 (continued)

Project by region and country	Transfers from/between				Unobligated balance
	Executive Committee appropriations	Programme reserve	Overall allocations	Appropriations Expenditure	
Canada					
Legal assistance	65 000			62 320	2 680
Resettlement	75 000			71 530	3 470
Repatriation	50 000			35 000	15 000
Supplementary aid	6 000			6 000	
Programme support and administration	216 000			(62 215)	153 785
Subtotal	412 000			(62 215)	328 635
Costa Rica					
Counselling	315 000			282 102	32 898
Lower secondary education	72 000			71 415	585
Handicapped	51 500			48 680	2 820
Legal assistance	85 000			75 054	160 054
Local settlement	2 729 500			(179 926)	2 549 574
Multi-purpose assistance	3 064 485	243 888		110 842	3 409 497
Repatriation	83 000			(22 045)	58 455
Programme support and administration	570 000			99 436	669 436
Subtotal	6 970 485	243 888		83 361	7 249 213
Honduras					
Lower secondary education	94 500			88 300	6 200
Handicapped	30 000			10 000	40 000
Legal assistance	1 024 300			958 446	65 854
Local settlement	3 494 000	300 000		(11 270)	3 763 280
Multi-purpose assistance	8 481 700	28 150		559 086	8 952 864
Repatriation	445 700	154 300		320 991	920 991
Supplementary aid	15 000				15 000
Programme support and administration	558 000			(29 154)	528 846
Subtotal	14 143 200	482 450		849 653	15 267 727
Latin America - North Western					
Lower secondary education	25 400	500			15 798
Local settlement	271 000			(23 741)	239 494
Resettlement	15 000	1 118			6 118
Repatriation	30 000	15 000		10 000	55 000
Supplementary aid	45 000				42 750
Programme support and administration	140 000			(47 456)	92 544
Subtotal	526 400	16 618		(61 197)	451 704
Latin America - Northern					
Lower secondary education	60 000			10 000	66 559
Handicapped			11 000		11 000
Legal assistance	42 000				38 414
Local settlement	966 000	44 800		109 009	1 085 099
Multi-purpose assistance	222 000			5 500	227 500
Resettlement	35 000				000
Repatriation	357 600	7 000		41 000	377 100
Supplementary aid	74 800	60 000			131 456
Programme support and administration	125 000			(110 329)	14 671
Subtotal	1 882 400	111 800	11 000	55 180	1 976 799
Latin America - Southern					
Local settlement	300 000	66 000		20 000	381 204
Resettlement	172 800	6 000			173 800
Repatriation	25 000				20 000
Supplementary aid	50 000				47 279
Programme support and administration	275 000			(247)	274 753
Subtotal	822 800	72 000		19 753	899 016

SCHEDULE 3 (continued)

Project by region and country	Executive Committee appropriations	Transfers from/between		Unobligated balance
		Programme reserve	Overall allocations	
Mexico				
Counselling	173 000			
Lower secondary education	40 000		(9 450)	152 480
Handicapped	7 000			35 680
Legal assistance	198 000	12 000		6 422
Local settlement	3 950 000	522 000		180 706
Multi-purpose assistance	2 008 000	408 320		4 281 834
Resettlement	20 000		67 750	2 317 353
Repatriation	263 000			18 505
Supplementary aid	120 000	10 000	(118 000)	143 065
Programme support and administration	488 000			117 494
			22 850	510 850
Subtotal	7 267 000	952 320	(36 850)	7 764 389
Nicaragua				
Lower secondary education	38 000		16 000	54 000
Legal assistance	20 000			20 000
Local settlement	140 000		20 000	160 000
Multi-purpose assistance	40 000		(16 000)	23 952
Repatriation	57 900		(20 000)	37 892
Programme support and administration	39 000		13 110	52 110
Subtotal	334 900		13 110	347 954
United States				
Legal assistance	75 000			67 200
Resettlement	45 000			43 500
Programme support and administration	901 000		(223 436)	677 564
Subtotal	1 021 000		(223 436)	788 264
TOTAL	34 978 985	1 884 076	11 000	390 601
				36 284 612
				980 050
MIDDLE EAST AND SOUTH-WEST ASIA				
Afghanistan				
Supplementary aid			20 034	20 034
Cyprus				
Supplementary aid	15 000		7 500	22 500
Iran (Islamic Republic of)				
Local settlement	14 250 000		(150 383)	13 858 579
Supplementary aid	50 000			50 000
Programme support and administration	451 000		12 387	463 387
Subtotal	14 751 000		(137 996)	14 371 966
Lebanon				
Counselling	10 000			7 500
Lower secondary education	3 000			2 094
Local settlement	37 800			37 700
Resettlement	7 200			7 200
Supplementary aid	9 000			9 000
Programme support and administration	180 000		27 166	207 166
Subtotal	247 000		27 166	270 660
Middle East				
Lower secondary education	32 000			32 000
Local settlement	315 000			266 364
Resettlement	115 000		(5 000)	60 000
Supplementary aid	48 000	5 649	5 000	42 479
Programme support and administration	92 000		(52 469)	39 531
Subtotal	602 000	5 649	(52 469)	440 374
				114 806

SCHEDULE 3 (continued)

Project by region and country	Transfers from/between				Unobligated balance	
	Executive Committee appropriations	Programme reserve	Overall allocations	Appropriations		Expenditure
Pakistan						
Counselling	162 000		19 989		180 393	1 596
Handicapped	280 000				270 237	9 763
Legal assistance	11 000				2 743	8 257
Multi-purpose assistance	47 392 000			80 480	47 300 724	171 756
Resettlement	127 000				78 002	48 998
Supplementary aid	1 788 000			(321 295)	1 137 400	329 305
Programme support and administration	1 676 000			4 177	1 680 177	
Subtotal	51 436 000		19 989	(236 638)	50 649 676	569 675
TOTAL	67 051 000	5 649	40 023	(392 437)	65 775 210	929 029
OVERALL ALLOCATIONS						
Counselling	496 000	8 000	(135 056)	(28 975)	234 232	105 737
Lower secondary education	170 000			(92 000)	78 000	
Handicapped	122 000		(80 731)	(21 000)	14 608	5 661
Legal assistance	1 560 000		(370 775)	(13 264)	904 812	271 149
Local settlement	995 000		(70 424)	21 000	945 189	387
Multi-purpose assistance	5 067 290	(4 800 409)				266 881
Resettlement	1 120 000	8 742	(12 700)		1 013 570	102 472
Repatriation	317 000	186 555		170 580	667 135	7 000
Supplementary aid	240 000	119 000	(125 116)	30 000	258 000	1 884
Staff housing		500 000				500 000
Programme support and administration	25 617 000			1 410 302	27 027 302	
TOTAL	35 704 290	(3 982 112)	(794 802)	1 476 643	31 142 848	1 261 171
TOTAL ANNUAL PROGRAMME	338 919 200				329 268 750	9 650 450

SCHEDULE 3 (concluded)

Allocations and expenditure under the emergency fund

	Allocations	Expenditure	Unobligated balance
Ethiopia	672 514	672 514	
Guatemala	257 017	257 017	
Iran (Islamic Republic of)	540 000	540 000	
Kenya	76 500	76 500	
Pakistan	475 000	475 000	
Sri Lanka	1 938 788	1 938 788	
Sudan	259 667	259 667	
Thailand	363 548	363 548	
United Republic of Tanzania	678 631	678 631	
Yemen	986 057	986 057	
Zaire	33 452	33 452	
TOTAL EMERGENCY FUND	6 281 174	6 281 174	

SCHEDULE 4

UNHCR SPECIAL ACCOUNTS

Funds allocated and expenditure in 1987

(United States dollars)

Fund by country	Funds allocated	Expenditure	Unobligated balance 31 December 1987
Revolving Fund for Staff Housing	1 378 517	1 004 340	374 177
EDUCATION ACCOUNT			
Algeria	45 500	45 500	
Argentina	25 100	20 957	4 143
Bangladesh	15 000	15 000	
Benin	123 233	123 233	
Botswana	71 200	37 669	33 531
Burkina Faso	212 015	212 015	
Burundi	144 000	144 000	
Cameroon	297 763	254 897	42 866
Central African Republic	377 209	274 640	102 569
Congo	311 116	311 116	
Costa Rica	175 000	136 477	38 523
Côte d'Ivoire	99 293	99 293	
Djibouti	9 800	9 800	
Egypt	579 000	433 041	145 959
Ethiopia	70 000	69 144	856
Gabon	73 600	28 300	45 300
Ghana	30 117	29 097	1 020
India	144 000	140 926	3 074
Italy	332 063	332 063	
Kenya	364 000	259 809	104 191
Latin America			
Latin America - North-Western	58 600	44 964	13 636
Latin America - Northern	103 720	102 858	862
Latin America - Southern	28 800	24 450	4 350
Lesotho	87 172	69 114	18 058
Liberia	134 800	120 329	14 471
Mexico	129 000	93 675	35 325
Middle East	112 000	112 000	
Morocco	14 800	14 600	
Nicaragua	59 000	59 000	
Niger	51 612	51 612	
Nigeria	42 700	41 742	958
Overall allocations	267 489	100 000	167 489
Pakistan	116 800	115 731	1 069
Papua New Guinea	16 250	15 369	881
Portugal	61 400	61 400	

SCHEDULE 4 (concluded)

Fund by country	Funds allocated	Expenditure	Unobligated balance 31 December 1987
Rwanda	142 552	142 552	
Senegal	361 834	361 834	
Sierra Leone	17 189	17 189	
Somalia	9 000	3 504	5 496
Sudan	230 000	181 134	48 886
Swasiland	33 100	33 100	
Togo	62 270	62 270	
Tunisia	50 000	31 723	18 277
Uganda	82 800	68 913	13 887
United Republic of Tanzania	171 000	59 656	111 344
Zaire	247 423	224 043	23 380
Zambia	35 630	35 630	
Total	6 225 950	5 225 569	1 000 381

SCHEDULE 5

UNHCR SPECIAL PROGRAMMES

Funds available and expenditure in 1987

(United States dollars)

Fund by country or area	Total funds	Expenditure		Unobligated balance as at 31 December 1987
		Cash	Kind	
<u>Displaced Mozambicans in Malawi</u>				
Malawi				
Emergency assistance		3 783 150		
Total	4 301 554	3 783 150		518 404
<u>Mozambican returnees</u>				
Mozambique				
Agriculture			35 100	
Emergency assistance		1 909 430		
Shelter			220 588	
Total	2 205 858	1 909 430	255 688	40 740
<u>Chadian returnees</u>				
Chad				
Blankets			105 993	
Emergency assistance		2 417 995		
Total	2 950 960	2 417 995	105 993	426 972

SCHEDULE 5 (continued)

Fund by country or area	Total funds	Expenditure		Unobligated balance as at 31 December 1987
		Cash	Kind	
<u>Ethiopian returnees</u>				
<u>Ethiopia</u>				
Emergency assistance		2 903 055		
Food		46 228		
Transportation		205 990		
Vehicles			135 000	
Water			18 341	
Total	10 376 994	3 155 273	153 341	7 068 380
<u>Guatemalan returnees</u>				
<u>Guatemala</u>				
Local settlement		490 000		
Total	987 250	490 000		497 250
<u>Nicaraguan returnees</u>				
<u>Nicaragua</u>				
Local settlement		1 306 566		
Total	1 731 566	1 306 566		425 000

SCHEDULE 5 (continued)

Fund by country or area	Total funds	Expenditure		Unobligated balance as at 31 December 1987
		Cash	Kind	
<u>Cyprus operation</u>				
<u>Cyprus</u>				
Agriculture		276 000		
Sanitation		167 644		
Lower secondary education		1 607 745		
Multi-purpose assistance		194 935		
Medical assistance		6 921		
Supplementary aid		184 820		
Shelter		3 170 444		
Transportation		87 209		
Programme support and administration		361 111		
Total	20 237 597	6 056 829		14 180 768
<u>Orderly departure from Viet Nam</u>				
<u>Viet Nam</u>				
Resettlement		1 430 500		
Programme support and administration		488 701		
Total	2 713 194	1 919 201		793 993
<u>South-East Asia anti-piracy programme</u>				
<u>Thailand</u>				
Multi-purpose assistance		2 598 389		
Total	2 769 216	2 598 389		170 827

SCHEDULE 5 (continued)

Fund by country or area	Total funds	Expenditure		Unobligated balance as at 31 December 1987
		Cash	Kind	
<u>Ugandan returnees from the Sudan</u>				
<u>Uganda</u>				
Emergency assistance		3 958 758		
Medical assistance			1 555 556	
Total	7 023 803	3 958 758	1 555 556	1 509 489
<u>Other trust funds</u>				
<u>Algeria</u>				
Food		2 758 318	432 000	
Subtotal	3 190 318	2 758 318	432 000	
<u>Angola</u>				
Subtotal	710 761			710 761
<u>Argentina</u>				
Handicapped		8 700		
Subtotal	12 165	8 700		3 465
<u>Belgium</u>				
Local settlement		28 352		
Programme support and administration		385 565		
Subtotal	1 025 623	413 917		611 706

SCHEDULE 5 (continued)

Fund by country or area	Total funds	Expenditure		Unobligated balance as at 31 December 1987
		Cash	Kind	
<u>Botswana</u>				
Lower secondary education		31 250		
Subtotal	510 841	31 250		479 591
<u>Cameroon</u>				
Food			409 091	
Subtotal	420 149		409 091	11 058
<u>Central African Republic</u>				
Subtotal	81 137			81 137
<u>Chad</u>				
Subtotal	12 994			12 994
<u>Costa Rica</u>				
Food		135 941		
Subtotal	146 137	135 941		10 196
<u>Democratic Kampuchea</u>				
Food			383 353	
Multi-purpose assistance		315 806		
Programme support and administration		142 451		
Subtotal	851 895	458 257	383 353	10 285

SCHEDULE 5 (continued)

Fund by country or area	Total funds	Expenditure		Unobligated balance as at 31 December 1987
		Cash	Kind	
<u>Djibouti</u>				
Food		70 000	286 486	
Subtotal	363 680	70 000	286 486	7 194
<u>Dominican Republic</u>				
Programme support and administration		16 323		
Subtotal	31 659	16 323		15 336
<u>East Timor</u>				
Resettlement		56 500		
Subtotal	56 500	56 500		
<u>Egypt</u>				
Local settlement		18 000		
Subtotal	36 000	18 000		18 000
<u>El Salvador</u>				
Local settlement		391 038		
Subtotal	494 918	391 038		103 880

SCHEDULE 5 (continued)

Fund by country or area	Total funds	Expenditure		Unobligated balance as at 31 December 1987
		Cash	Kind	
Ethiopia				
Blankets			43 208	
Clothing			4 575	
Emergency assistance		784 870		
Food		1 366 584	1 930 378	
Local settlement		1 195 806		
Multi-purpose assistance			20 460	
Medical assistance			70 041	
Transportation		5 343 515		
Water			18 342	
Programme support and administration		543 546		
Subtotal	12 099 930	9 234 321	2 087 004	778 605
France				
Public information		179 994		
Subtotal	179 994	179 994		
Guinea				
Subtotal	78 883			78 883
Honduras				
Agriculture		56 587		
Food		255 296		
Subtotal	1 474 581	311 883		1 162 698

SCHEDULE 5 (continued)

Fund by country or area	Total funds	Expenditure		Unobligated balance as at 31 December 1987
		Cash	Kind	
<u>Hong Kong</u>				
Lower secondary education		8 000		
Medical assistance		34 844		
Subtotal	42 941	42 844		97
<u>Iran, Islamic Republic of</u>				
Food		323 375	1 279 722	
Subtotal	1 603 097	323 375	1 279 722	
<u>Japan</u>				
Multi-purpose assistance Programme support and administration		122 384	11 124	
Subtotal	244 143	122 384	11 124	110 635
<u>Lao People's Democratic Republic</u>				
Multi-purpose assistance Programme support and administration		512 040		
		65 030		
Subtotal	1 062 861	577 070		485 791
<u>Malawi</u>				
Clothing			7 633	
Food			2 235 811	
Shelter			131 101	
Subtotal	3 091 636		2 374 545	717 091

SCHEDULE 5 (continued)

Fund by country or area	Total funds	Expenditure		Unobligated balance es at 31 December 1987
		Cash	Kind	
Mexico				
Food			342 000	
Subtotal	496 500		342 000	154 500
Overall allocations				
Counselling		433 483		
Lower secondary education		25 000		
Handicapped		100 000		
Junior Professional officer		2 396 730		
Local settlement		549 451		
Multi-purpose assistance		67 527		
Public information		100 000		
Supplementary aid		408 700		
Transportation		141 622		
Programme support and administration		3 341 371		
World Bank project in Pakistan		4 818 558		
Subtotal	32 938 110	12 382 442		20 555 668
Pakistan				
Counselling			79 739	
Food		1 040 000	23 003 453	
Income-generating activities		334 170		
Multi-purpose assistance		37 075	347 490	
Medical assistance			56 180	
Subtotal	24 918 030	1 411 245	23 486 862	19 923

SCHEDULE 5 (continued)

Fund by country or area	Total funds	Expenditure		Unobligated balance as at 31 December 1987
		Cash	Kind	
Papua New Guinea				
Clothing			9 482	
Subtotal	9 482		9 482	
Philippines				
Multi-purpose assistance		98 039		
Subtotal	101 146	98 039		3 107
Rwanda				
Subtotal	540 028			540 028
Somalia				
Agriculture		333 333		
Blankets			47 856	
Counselling		14 072		
Emergency assistance		80 975		
Food		4 901 567	14 407 743	
Medical assistance		155 770		
Transportation		500 000		
Vehicles			576 226	
Subtotal	26 097 421	5 985 717	15 031 825	5 079 879
Spain				
Programme support and administration		123 526		
Subtotal	136 136	123 526		12 610

SCHEDULE 5 (continued)

Fund by country or area	Total funds	Expenditure		Unobligated balance as at 31 December 1987
		Cash	Kind	
Sri Lanka				
Subtotal	383 402			383 402
Sudan				
Food		1 506 000		
Local settlement		1 724 138		
Multi-purpose assistance			6 944	
Transportation		99 000	148 392	
Vehicles			515 677	
Programme support and administration		66 750		
Subtotal	4 267 142	3 395 888	671 013	200 241
Swaziland				
Food			629 697	
Medical assistance			65 306	
Subtotal	695 003		695 003	
Syrian Arab Republic				
Subtotal	483			483
Thailand				
Food			878 873	
Legal assistance		1 107 412		
Local settlement		11 674		
Multi-purpose assistance			133 161	
Medical assistance		257 312		
Supplementary aid		228 758		
Programme support and administration		88 902		
Subtotal	4 602 697	1 694 058	1 012 034	1 896 605

SCHEDULE 5 (continued)

Fund by country or area	Total funds	Expenditure		Unobligated balance as at 31 December 1987
		Cash	Kind	
Uganda				
Clothing			9 630	
Subtotal	9 630		9 630	
United Kingdom of Great Britain and Northern Ireland				
Legal assistance		24 254		
Subtotal	24 254	24 254		
United Republic of Tanzania				
Clothing			16 802	
Vehicles		22 472		
Subtotal	39 274	22 472	16 802	
United States of America				
Emergency assistance		75 453		
Subtotal	217 300	75 453		141 847
Uruguay				
Multi-purpose assistance		8 000		
Subtotal	8 068	8 000		68

SCHEDULE 5 (concluded)

Fund by country or area	Total funds	Expenditure		Unobligated balance as at 31 December 1987
		Cash	Kind	
<u>Viet Nam</u>				
Clothing			8 240	
Subtotal	197 953		8 240	189 713
<u>Zaire</u>				
Emergency assistance		42 489		
Food		975 486		
Subtotal	1 601 611	1 017 975		583 636
<u>Zambia</u>				
Clothing			9 036	
Subtotal	9 036		9 036	
Total	125 115 549	41 389 184	48 555 252	35 171 113
Grand total	180 413 541	68 984 775	50 625 830	60 802 936

SCHEDULE 6

Status of prior years' projects - all funds: obligations
liquidated/outstanding

(United States dollars)

Fund by country or area	Unliquidated obligations as at 1 January 1987	Payments during 1987	Cancellations during 1987	Unliquidated obligations as at 31 December 1987
<u>Annual programme</u>				
Afghanistan	1 387		1 387	
Algeria	1 372 419	1 265 805	57 535	49 079
Angola	1 467 093	1 343 547	123 546	
Argentina	113 235	25 900	87 335	
Australia	8 859	3 003	5 856	
Austria	9 672	6 246	3 426	
Bangladesh	56		56	
Belgium	106 935	99 536	7 399	
Benin	233 453	223 453		
Botswana	199 715	118 655	81 060	
Burkina Faso	9 735	1 016	8 719	
Burundi	947 282	779 708	106 322	61 252
Cameroon	346 235	290 883	55 352	
Canada	26 292	20 509	5 783	
Central African Republic	305 484	255 022	50 462	
China	552 500	550 000	2 500	
Congo	33 174	33 174		
Costa Rica	789 966	226 616	479 921	83 429
Côte d'Ivoire	20 000	20 000		
Djibouti	265 975	188 915	70 574	6 486
Egypt	150 764	88 135	62 629	
Equatorial Guinea	1 983		1 983	
Ethiopia	415 467	169 644	73 020	172 803
France	48 332	29 546	18 786	
Gabon	19 855	15 563	4 292	
Germany, Federal Republic of	133 952	78 017	55 935	
Ghana	47 036	43 877	3 160	
Greece	72 631	2 747	69 884	
Honduras	513 291	378 839	125 465	8 987
Hong Kong	293 157	238 626	54 531	
India	436 626	161 401	275 225	
Indonesia	277 278	158 368	118 910	
Iran, Islamic Republic of	3 175 093	643 648	2 434 492	96 953
Italy	275 804	260 732	15 072	
Jamaica	1 547		1 547	
Japan	42 094	28 305	13 789	
Kenya	296 310	38 554	121 631	136 125
Latin America - North-Western	22 371	14 125	6 745	1 501
Latin America - Northern	676 723	78 222	597 487	1 014
Latin America - Southern	156 852	107 674	49 178	

SCHEDULE 6 (continued)

Fund by country or area	Unliquidated obligations as at 1 January 1987	Payments during 1987	Cancellations during 1987	Unliquidated obligations as at 31 December 1987
<u>Annual programme (continued)</u>				
Lebanon	14 343	4 267	10 076	
Lesotho	110 821	5 753	55 418	49 650
Liberia	18 586	5 976	12 610	
Malawi	24 716	22 377	2 339	
Malaysia	552 287	110 115	442 172	
Mexico	740 517	167 459	562 058	11 000
Middle East	160 115	128 541	31 574	
Morocco	2 840	693	2 147	
Mozambique	60 611	21 531	39 080	
Nepal	2 767	1 084	1 683	
Netherlands	3 100	2 591	509	
Nicaragua	21 251	12 615	8 636	
Niger	1 027	100	927	
Nigeria	130 196	66 807	43 668	19 721
Other countries, Asia	529 628	437 706	91 342	580
Overall allocations	3 025 463	2 023 949	987 866	13 648
Pakistan	7 608 329	5 932 212	1 570 682	105 435
Pan-African conference	22 928	18 928	4 000	
Papua New Guinea	53 064	40 276	12 788	
Peru	4 180	2 523	1 657	
Philippines	446 049	285 571	113 328	47 150
Portugal	3 141	1 309	1 832	
Republic of Korea	49 267	30 170	19 097	
Rwanda	670 365	377 078	293 287	
Senegal	101 066	69 983	31 083	
Sierra Leone	142 292	40 014	102 278	
Singapore	27 933	20 307	7 626	
Somalia	5 148 601	1 950 954	2 657 439	540 208
Spain	4 380	1 942	2 438	
Sudan	4 861 245	3 020 469	1 440 633	400 143
Swaziland	117 914	82 203	35 711	
Sweden	16 564	11 041	5 523	
Thailand	3 716 775	2 981 830	734 945	
Togo	57 756	55 480	2 276	
Turkey	29 143	19 097	10 046	
Uganda	886 868	361 097	431 566	94 205
United Kingdom	34 342	29 825	4 517	
United Republic of Tanzania	2 549 425	1 758 046	181 714	609 665
United States	38 213	20 604	17 609	
Viet Nam	276 119	258 858	17 261	
West Africa	26 660	2 737	23 923	
Yugoslavia	207 234	30 164	177 070	
Zaire	657 858	284 084	373 774	
Zambia	984 379	598 508	204 890	180 981
Zimbabwe	404 259	383 505	20 754	
Total	48 411 251	29 678 390	16 042 846	2 690 015

SCHEDULE 6 (continued)

Fund by country or area	Unliquidated obligations as at 1 January 1987	Payments during 1987	Cancellations during 1987	Unliquidated obligations as at 31 December 1987
<u>Emergency fund</u>				
Ethiopia	537 986	537 082		
Malawi	500 000	452 136	904	
Zambia	396 049	206 167	90 000	47 864
				99 882
Total	1 434 035	1 195 385	90 904	147 746
<u>Education account</u>				
Algeria	30 656	30 123	533	
Bangladesh	15 000	3 730		
Benin	121 950	59 631		11 270
Botswana	70 664	34 051	62 319	
Burkina Faso	104 116	101 832	31 234	5 379
Burundi	67 659	67 659	2 284	
Cameroon	70 977	70 977		
Central African Republic	167 384	151 440	15 944	
Congo	116 853	116 853		
Costa Rica	6 331		6 331	
Djibouti	9 800	3 866		
Egypt	388 812	316 801		5 934
Ethiopia	67 381	52 021	72 012	
Gabon	37 085	37 085		15 360
Ghana	13 781	9 770	4 012	
India	148 299	54 551	93 748	
Italy	197 000	197 000		
Kenya	22 624			
Latin America - North-Western	8 160	3 600	22 624	
Latin America - Northern	52 322	4 978	4 560	
Lesotho	47 144	22 556	39 789	7 555
Liberia	25 105	15 936	24 588	
Mexico	95 603	62 038	9 169	
Middle East	98 706	81 521		33 565
Morocco	12 389	10 025	17 185	
Niger	23 558	18 463	2 364	
Nigeria	79 132	18 774	5 095	
Overall allocations	205 739	55 478	60 358	
Pakistan	184 673	175 507	90 261	60 000
Papua New Guinea	11 517	46	9 166	
Portugal	32 334	29 762	11 471	
Rwanda	47 545	47 545	2 572	
Senegal	179 238	165 810		
Sierra Leone	9 661	3 680	13 427	
Somalia	9 000	5 462	5 981	
Sudan	175 062	125 397	3 538	
Swaziland	30 878	6 111	49 665	
			20 053	4 714

SCHEDULE 6 (continued)

Fund by country or area	Unliquidated obligations as at 1 January 1987	Payments during 1987	Cancellations during 1987	Unliquidated obligations as at 31 December 1987
<u>Education account (continued)</u>				
Togo	17 094	17 094		
Tunisia	27 702	25 733	1 969	
Uganda	73 882	25 735	18 667	29 480
United Republic of Tanzania	97 046	46 907	9 701	40 438
Zaire	25 920	65 371	15 597	4 952
Zambia	20 996	561		20 435
Total	3 306 778	2 341 480	726 217	239 081
<u>Cyprus operation</u>				
CYPRUS	6 063 867	5 731 214	182 854	149 799
Total	6 063 867	5 731 214	182 854	149 799
<u>Orderly departure from Viet Nam</u>				
Viet Nam	447 832	173 290	191 241	83 301
Total	447 832	173 290	191 241	83 301
<u>Ugandan returnees from the Sudan</u>				
Uganda	3 359 388	1 756 295	12 313	1 590 780
Total	3 359 388	1 756 295	12 313	1 590 780
<u>Other trust funds</u>				
Angola	1 022 871	486 023		536 848
Belgium	500		500	
Central African Republic	226 176	129 937	96 239	
Chad	14 609	1 616	12 993	
Costa Rica	336 904	202 316		134 588
Democratic Kampuchea	700 400	629 703	23 585	47 112
Djibouti	6 892	6 892		
East Timor	104 000	104 000		
El Salvador	85 600	85 600		
Ethiopia	6 730 565	4 277 040	20 610	2 442 915
Germany, Federal Republic of	164		164	

SCHEDULE 6 (concluded)

Fund by country or area	Unliquidated obligations as at 1 January 1987	Payments during 1987	Cancellations during 1987	Unliquidated obligations as at 31 December 1987
<u>Other trust funds (continued)</u>				
Guatemala	80 000	80 000		
Guinea	1 401	1 401		
Honduras	434 262	390 387	12 652	31 223
Indonesia	1 576	1 576		
Iran (Islamic Republic of)	647 488	646 215		
Kenya	123 369			1 273
Lao People's Democratic Republic	870 998	437 137	275 348	123 369
Lebanon	12 276	12 276		158 513
Malaysia	1 135			
Mexico	45 768		1 135	
Mozambique	38 095	38 095		45 768
Nicaragua	214 300	214 300		
Overall allocations	2 158 825	1 034 746	1 083 617	40 462
Pakistan	17 050 477	16 670 371	37 198	342 908
Philippines	40 793	37 686	3 107	
Rwanda	1 079 415	283 033	690 132	106 250
Somalia	12 857 863	8 048 227	1 780 451	3 029 185
Sudan	23 692 456	14 780 727	4 511 532	4 400 197
Swaziland	152 381			152 381
Syrian Arab Republic	202 666	202 666		
Thailand	346 259	310 061	36 198	
Uganda	1 318 246	915 108	16 051	387 087
United Republic of Tanzania	168 275	168 275		
Viet Nam	214 571	24 857	189 714	
Zaire	1 740 122	1 510 292	356	229 474
Zambia	28 005	28 005		
Zimbabwe	148 750			148 750
Total	72 898 453	51 748 568	8 791 582	12 358 303
Grand total	135 921 604	92 624 622	26 037 957	17 259 025

SCHEDULE 7

Loans made to or on behalf of refugees

(United States dollars)

	For the year 1987	Cumulative to 31 December 1987
<u>Total loans made</u>	-	16 362 777
<u>Adjustments</u>		
Unused funds refunded by implementing agencies	-	(817 068)
Exchange differences	<u>1 581 049</u>	<u>6 162 894</u>
		<u>21 708 603</u>
<u>Liquidations</u>		
Repayments	(475 137) a/	(12 155 178)
Write-offs/conversion into grants	(174)	(803 765)
Agencies' collection fees and charges	(18 350)	<u>(387 981)</u>
		<u>(13 346 924)</u>
		8 361 679
<u>Total loans outstanding as at 31 December 1987</u>		
Of which refundable upon receipt to:		
Norwegian Refugee Council		(52 212)
Implementing agencies for collection fees		<u>(516 150)</u>
<u>Total loans refundable to UNHCR as at 31 December 1987</u>		<u>7 793 317</u> b/

a/ Of which due to:

UNHCR	473 103
Norwegian Refugee Council	<u>2 034</u>
	<u>475 137</u>

b/ Breakdown by source of funds:

Major aid programmes	7 792 332
Trust funds	<u>985</u>
	<u>7 793 317</u>

SCHEDULE 8

Investment of funds as at 31 December 1987

(United States dollars)

Banks	Period	Percentage rate per annum	Maturity	Amount	Accrued interest
<u>Notice deposit accounts</u>					
Citicorp, Zurich	2 days	6-1/2		1 400 000	
Credit Lyonnais, Geneva	2 days	6-1/2		3 000 000	
Banque Scandinave en Suisse, Geneva	2 days	6-3/4		2 000 000	
Banque Worms, Paris	2 days	6-13/16		2 000 000	
				<u>8 400 000</u>	
<u>Deposit accounts</u>					
Tokai Bank, London (¥75,000,000)	14 days	5	05.01.88	555 556	694
Tokai Bank, London (¥1,790,000,000)	7 days	4-15/16	05.01.88	13 259 259	3 637
Mitsubishi Bank, London (¥1,000,000,000)	7 days	4-15/16	05.01.88	7 407 407	2 032
Deutsche Girozentrale, Luxembourg (M19,000,000)	14 days	4	06.01.88	11 515 152	10 236
Lloyds Bank, London (£27,700,000)	14 days	8-5/16	06.01.88	13 873 874	25 277
Societe de Banque Suisse, Geneva (SwF 3,500,000)	15 days	3-3/4	12.01.88	2 573 529	804
Societe de Banque Suisse, Geneva (SwF 2,000,000)	27 days	4	14.01.88	1 470 588	2 124
Commonwealth Bank of Australia, London	7 days	10-3/4	04.01.88	5 000 000	4 479
Amsterdam-Rotterdam Bank, Amsterdam	7 days	10-1/2	04.01.88	5 000 000	4 375
Chemical Bank, London	7 days	9-1/8	04.01.88	3 000 000	2 281
Credit Suisse, Geneva	7 days	10-1/2	04.01.88	5 000 000	4 375
Den Norske Creditbank, Luxembourg	31 days	8	07.01.88	3 000 000	16 000
Mitsui Bank, London	31 days	8	07.01.88	5 000 000	26 667
Syndicate Bank, London	31 days	8-1/8	07.01.88	2 000 000	10 833
Tokai Bank, London	31 days	8	07.01.88	3 000 000	16 000
Banque de Commerce and de Placements, Geneva	33 days	8	11.01.88	3 000 000	14 667
Banque Belge, London	31 days	8-3/16	14.01.88	3 000 000	11 599
Morgan Grenfell, London	31 days	8-3/16	14.01.88	3 000 000	11 599
Genossenschaftliche Zentralbank, Vienna	31 days	8-3/16	21.01.88	3 000 000	6 823
Nordfinanz-Bank, Zurich	31 days	8-1/4	21.01.88	3 000 000	6 875
Banque Paribas, Geneva	31 days	8-1/4	21.01.88	4 000 000	9 167
Chemical Bank, London	29 days	7-7/8	29.01.88	5 000 000	-
Banca Nazionale del Lavoro, London	29 days	7-15/16	29.01.88	5 000 000	-
Barclays de Zoete Wedd, London	29 days	7-7/8	29.01.88	5 000 000	-
				<u>115 655 365</u>	<u>190 544</u>

Cash and investments 1983-1987

(Thousands of United States dollars)

	<u>1983</u>	<u>1984</u>	<u>1985</u>	<u>1986</u>	<u>1987</u>
<u>Cash and investments on 31 December</u>					
Current accounts	4 535	6 734	1 921	3 875	5 335
48-hour accounts	10 750	19 500	21 300	6 500	8 400
Deposit accounts	<u>189 000</u>	<u>130 000</u>	<u>83 000</u>	<u>74 595</u>	<u>115 655</u>
	<u>204 285</u>	<u>156 234</u>	<u>106 221</u>	<u>84 970</u>	<u>129 390</u>
<u>Average in hand during year</u>					
In current accounts	6 623	8 766	7 141	9 050	13 985
Invested (48 hours and deposit accounts)	<u>185 386</u>	<u>150 343</u>	<u>92 068</u>	<u>84 564</u>	<u>87 396</u>
	<u>192 009</u>	<u>159 109</u>	<u>99 209</u>	<u>93 614</u>	<u>101 381</u>
<u>Interest earned</u>					
On current accounts	208	136	100	204	411
On invested funds	<u>18 470</u>	<u>16 443</u>	<u>7 989</u>	<u>5 980</u>	<u>5 870</u>
	<u>18 678</u>	<u>16 579</u>	<u>8 089</u>	<u>6 184</u>	<u>6 281 a/</u>
<u>Average rate of interest earned</u>					
On funds in hand and bank	9.73%	10.42%	8.15%	6.61%	6.20%
On invested funds	9.96%	10.94%	8.68%	7.07%	6.72%

a/ The amount of \$US 12,181 shown on statement 2 under "other income" is made up as follows:

Interest earned	\$US 6,281,210.26
Exchange differences and bank charges	\$US <u>5,900,291.93</u>
	<u>12,181,502.19</u>

**IV. SUMMARY OF BASIC ACCOUNTING POLICIES APPLICABLE TO THE
VOLUNTARY FUNDS ADMINISTERED BY THE UNITED NATIONS HIGH
COMMISSIONER FOR REFUGEES**

Basis of accounting

1. The UNHCR voluntary funds accounts are maintained in accordance with the Financial Rules for Voluntary Funds administered by the United Nations High Commissioner for Refugees, as promulgated in 1974 and consolidated in document A/AC.96/503/Rev.2 dated 30 June 1981.
2. The accounts of the UNHCR voluntary funds cover the calendar year. They are submitted to the United Nations Board of Auditors and the Executive Committee of the High Commissioner's Programme.
3. Funds at the disposal of the High Commissioner for purposes falling outside the Annual Programme and emergency fund are recorded as trust funds, reserves or special accounts, as may be appropriate, in accordance with the Financial Rules.
4. The writing off of losses of cash, property or the book value of accounts receivable, including the conversion of loans into grants, is governed by financial rule 10.6. A statement of all amounts written off is submitted to the Board of Auditors with the annual accounts.
5. Financial transactions are recorded in the accounts on an accrual basis. Thus, all firm pledges (except pledges announced in 1987 for the 1988 general programmes) are recorded as income in 1987 even if they concern programmes whose budgetary period extends into 1988 and therefore may be partially obligated in 1987. The term "expenditure" designates total obligations incurred up to 31 December 1987, whether liquidated or not. Agreements or letters of instruction signed prior to 31 December 1987 for projects commencing in 1988 are not included in 1987 expenditure.

Contributions

6. Cash received for pledges is recorded at the United States dollar equivalent calculated at the United Nations operational rate of exchange prevailing on the date of receipt. Pledges unpaid are adjusted to their dollar equivalent calculated at the United Nations operational rate of exchange prevailing on 30 June and 31 December of each year. Pledges outstanding for a period exceeding five years are not shown in the accounts, but are retained in memorandum records.

Translation of currency

7. The accounts of UNHCR are maintained in United States dollars. Transactions in other currencies are translated into United States dollars at the United Nations operational rates of exchange prevailing at the time of the transaction. At year-end, cash, investments and sundry accounts receivable and payable in currencies other than United States dollars are translated at the applicable United Nations rates of exchange. Exchange differences are debited/credited to the General Fund.

Fixed assets

8. Non-expendable property purchased with UNHCR voluntary funds whose ownership remains vested in UNHCR is charged as expenditure to the appropriate budget accounts in the year of acquisition; it is not included in the balance sheet but is recorded in separate inventories. The book value at 31 December 1987 of non-expendable property held for administrative purposes was \$19,155,498.88.

Investments

9. Short-term investments of monies not immediately required are made in accordance with financial rule 9.1 and a report on such investments is included in the annual accounts (schedule 9). Income from investments is credited to the General Fund, as provided for in financial rule 9.3.

Deferred expenditure

10. Following the Executive Committee's approval of the allocation of funds for 1988, and provided that appropriate income was available, the procurement in 1987 by UNHCR of supplies considered essential to permit projects to begin in early 1988 is recorded in these accounts as deferred expenditure, which, in 1988, will be charged to the appropriate projects.