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Letter dated 1 May 2001 from the Permanent Representative of Burundi to the United Nations addressed to the President of the Security Council

On instructions from my Government, I have the honour to communicate to you the position of the Government of Burundi on the report of the Panel of Experts on the Illegal Exploitation of Natural Resources and Other Forms of Wealth in the Democratic Republic of the Congo (see annex).

The report contains grave distortions with respect to Burundi, since the gravity of its conclusions and recommendations is out of proportion to the single paragraph that accuses Burundi, without adducing any evidence and therefore wrongly.

The Government of Burundi categorically rejects the accusations contained in the report and requests the Security Council not to support those conclusions of the report that concern Burundi.

I should be grateful if you would have this letter and the position of the Government of Burundi circulated to the members of the Security Council as documents of the Council.

(Signed) Marc Nteturuye Ambassador Permanent Representative

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Annex to the letter dated 1 May 2001 from the Permanent Representative of Burundi to the United Nations addressed to the President of the Security Council

Position of the Government of the Republic of Burundi on the report of the Panel of Experts on the Illegal Exploitation of Natural Resources and Other Forms of Wealth in the Democratic Republic of the Congo

27 April 2001

Following the publication of the report of the Panel of Experts on the Illegal Exploitation of Natural Resources and Other Forms of Wealth in the Democratic Republic of the Congo, the Government of the Republic of Burundi would like to draw the attention of the Security Council to the following:

I. The report provides no tangible proof of the allegations against Burundi which it contains

1. The Government of Burundi is surprised to read in the report that Burundi is one of the group of countries that have invaded and occupied the Democratic Republic of the Congo and participate in the systematic pillage of its wealth. These are allegations without any foundation. Indeed, Burundi has serious reservations about the methodology used to collect and process information, particularly as it relates to the conduct of the investigation in time and space. It is important to note, for example, that, despite the Government's pledge to cooperate fully in the investigation, the Panel of Experts did not undertake its second mission to Burundi following the publication of its first report to the Security Council.

2. Regarding the links that exist between the exploitation of natural resources and other forms of wealth and the continuing conflict in the Democratic Republic of the Congo, Burundi wishes to recall that it has always respected the sovereignty and territorial integrity of its neighbours. During the Lusaka talks, it had an opportunity to explain the reasons for its presence in the Democratic Republic of the Congo, which are: to ensure the security of its frontiers and continued navigation on Lake Tanganyika, an essential means of communication for a landlocked country. Burundi therefore did not go into the Democratic Republic of the Congo to occupy the country or to exploit its wealth. It was obliged to deploy a security force on the frontier in the wake of incursions by FDD and FNL troops and their allies, who established a rear base in the Democratic Republic of the Congo.

Since the central Government in Kinshasa had lost control of this area, Burundi found no governmental counterpart with which it could work to ensure the security of its borders, which was threatened by Burundian rebels, Interahamwe, ex-Far and Maï-Maï militia.

The Burundian security force is deployed in the Rusizi plain and on the shores of Lake Tanganyika in South Kivu and Nord-Katanga. To our knowledge, there are no mining or forestry exploitations or other forms of wealth that might have aroused temptations.

II. Of the 242 paragraphs contained in the report, the allegations against Burundi are contained only in the three sentences of paragraph 105

4. Paragraph 105 refers to an IMF office memorandum, according to which Burundi has been exporting minerals it does not produce, namely, gold, diamonds, columbo-tantalite, copper, cobalt and basic metals. We have sought without success to locate this document attributed to IMF.

5. However, according to a study of the mining sector commissioned by the World Bank and carried out in 1993, Burundi possesses a variety of minerals, including gold, nickel, tin and a number of industrial minerals. Regarding the exploitation of gold, the same study indicates that this sector currently employs between 2,000 and 3,000 artisans, who each year produce between 600 and 700 kgs (see table 1). Other reports by national mining companies give details of the periods of exploitation, the quantities produced and the export value in dollars of minerals such as cassiterite and columbo-tantalite (see table 2).

6. Burundi is also accused of mass-scale looting of bark from prunus Africana, coffee, minerals, wood, livestock and money, all of which are either transferred to the country or exported to international markets. It should be noted that there have always been transnational exchanges between Burundian population groups and those in the eastern part of the Democratic Republic of the Congo. The capital, Bujumbura, is itself an important source of supply for the population groups of the eastern part of the Democratic Republic of the Congo. Ores, such as gold, and diamonds are transported legally to the airport or to the port of Bujumbura on the way to foreign countries. Some of these products are sold directly on-site in Burundi, where several *comptoirs* run by nationals or foreigners have been set up. Table 4 shows the (decreasing) volume of Burundian imports from the Democratic Republic of the Congo.

7. Moreover, Congolese population groups fleeing the war have taken refuge in Burundi with their property, including livestock and a number of mining products, which they sell. Mention should be made, in particular, of Congolese nationals belonging to the Banyamulenge tribe and other tribes related to it.

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| | Total | 6 364 518.2 | 5 895 369 |
|--|----------|------------------|---------------------------------------|
| ····· | Subtotal | 312 352.2 | 5 156 691 |
| | 2000 | 31 175 | 631 134 |
| Columbo-tantalite | 1999 | 42 149 | 662 088 |
| | 1998 | 30 480 | 472 344 |
| | 1997 | 45 921.2 | 732 856 |
| | 1996 | 36 855.6 | 579 802 |
| | 1995 | 42 167 | 675 999 |
| | 1994 | 29 166.4 | 441 065 |
| | 1993 | 45 911 | 824 971 |
| | 1992 | 8 527 | 136 432 |
| | Subtotal | 324 099 | 738 678 |
| ······································ | 2000 | 9 978 | 21 07 |
| Cassiterite | 1999 | 18 408 | 48 20 |
| | 1998 | - | |
| | 1997 | 20 935 | 56 19 |
| | 1996 | 5 502 | 17 06: |
| | 1995 | 14 654 | 32 64 |
| | 1994 | - | |
| | 1993 | 71 977 | 106 13 |
| | 1992 | 182 645 | 457 35 |
| Mineral | Period | Production in kg | Export valu (United States dollars |

Table 1

Source: Study of the mining sector, Report No. 12378-BU of 27 December 1993, table 2: Medium-term mining sector development scenarios (5 to 10 years).

| | Cassiterite value (US\$) | Coltan value (US\$) | Sales (US\$) |
|-------|--------------------------|---------------------|--------------|
| 1992 | 457 353 | 136 432 | 593 785 |
| 1993 | 106 134 | 824 971 | 931 105 |
| 1994 | - | 441 065 | 441 105 |
| 1995 | 32 649 | 675 999 | 708 648 |
| 1996 | 17 062 | 579 802 | 596 864 |
| 1997 | 56 195 | 732 856 | 789 051 |
| 1998 | - | 472 344 | 472 344 |
| 1999 | 48 208 | 662 088 | 710 296 |
| 2000 | 21 077 | 631 134 | 652 211 |
| Total | 738 678 | 5 156 691 | 5 895 369 |

Table 2

Source: COMIBU S.A. and its mining operations, Bujumbura, 11 April 2001.

III. Despite these glaring omissions, the report proposes sanctions against Burundi

8. In its paragraph 11, the report acknowledges that data are abundant for some countries and political movements, and scarce for others. Burundi is not mentioned in either group. Therefore, why should the same conclusions and proposals for sanctions be applied to it? The Government of Burundi finds such an amalgam unacceptable and such universalizing simplistic.

9. The Panel would do better to visit Burundi once again to hold discussions with the different departments. It would also be desirable for the Panel to visit the border areas and speak with the local people.

Prior to a real enquiry of this kind, it is unfair and premature to speak of reparations, compensation of the victims, and sanctions.

IV. Conclusion

10. The Government of Burundi categorically refutes the conclusions and recommendations in the report, for they are not based on tangible evidence.

11. Nevertheless, it remains willing to cooperate with the Panel in deepening the investigations.

12. The Government of Burundi reaffirms its good will concerning dialogue with the Congolese authorities and those of the subregion with a view to finding political solutions to the conflicts in the African Great Lakes and commencing cooperation for the reconstruction and development of the subregion.

13. In this context, the Government of Burundi will shortly submit to the Security Council proposals aimed at guaranteeing security on its border with the Democratic Republic of the Congo, and adapting the provisions of the Lusaka Ceasefire Agreement to the movements of the "coalesced negative forces" headed for new rear bases in order to carry on a total war in Burundi.

Bujumbura, 27 April 2001

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| Substances | 1995 | 1996 | 1997 | 1998 | 1999 | 2000 |
|---------------|------------|------------|--------------------------|---------|---------|----------|
| Gold | | | | | | |
| Quantity (kg) | 3 819 | 2 256 | 0 | 0 | 0 | 0 |
| Value (\$) | 41 508 667 | 24 253 819 | - · · · · <u>-</u> · · · | · · 0 | 0 | 0 |
| Cassiterite | | | | | | |
| Quantity (kg) | 14 654 | 5 502 | 20 935 | 0 | 18 408 | 4 706 |
| Value (\$) | 32 649 | 17 062 | 56 195 | 0 | 48 208 | 10 591 |
| Coltan | | | | | | |
| Quantity (kg) | 46 692 | 46 689 | 45 921.2 | 30 480 | 42 149 | 20 425 |
| Value (\$) | 659 960 | 632 218 | 732 856 | 472 349 | 662 074 | 340 233. |

Table 3 Statistics on mineral production in Burundi: gold, diamonds, copper, cobalt, zinc, cassiterite, manganese, uranium, coltan, colombite

N.B. Small-scale gold exploitation occurs almost everywhere in the country, especially in the north-western part of Burundi. Owing to the crisis and the embargo against the country, recorded production has decreased almost to zero.

Cassiterite and colombo-tantalite are exploited in the northern and north-eastern parts of the country. Source: COMIBU.

Table 4 Imports by country of origin (in tons)

| | 1996 | 1996 | 1997 | 1996 | 1999 | 1999 Janv-Déc. | 2000 Jianv-Dác. |
|---|-------------------|--------|----------|-------------------|--------|-------------------|--------------------|
| | 68.951 | 25 647 | . 23 040 | 31 967 | 19 990 | 19 980 | 25 636 |
| . Union Europäinine | 86 817 - | 23 190 | 21 947 | 29 449 | 18.250 | 18 250 | 22,999 |
| • | 15 123 | 5862 | 6972 | 14 790 | 9 867 | - 9 667 | 9 325 |
| Belgique - Listembourg Rép. Féd. d'Allemagne | 4368 | 2 227 | 1 652 | 3 101 | 1 373 | 1 373 | 1 316 |
| | 15 390 | 5 080 | 3 991 | 3 609 | 2.195 | 2 195 | 6 039 |
| France | 6 693 | 302 | 239 | 1 064 | 403 | - 483 | 962 |
| Royauma-Uni | 5 579 | 2915 | 1 816 | 2 194 | 2267 | 2267 | 2961 |
| tale ' | 17061 | 6 530 | 6 672 | 4041 | 1 305 | 1 305 | 1 554 |
| Pays-Bes | 827 | 124 | 315 | 145 | 266 | 205 | :460 |
| Denemark | 6 | 43 | 42 | . 33 | 17 | 17 | <u>5</u> |
| ciercie | . 263 | 221 | 154 | 231 | 267 | . 257 | 174 |
| Espegne | | 7 | 19 | 33 | 28 | 26 | 23 |
| Grèce | . 11 | 2 | 39 | - | 22 | 22 | 42 |
| Portugei | 35 | · 7 | 36 | 186 | 310 | 310 | 85 |
| Autres pays de (U.E.(1) | 461 | 11 | • | | | | 0.007 |
| AUTRES | 2 134 | 2457 | 1 063 | 2518 | 1 710 | 1 710 | 2,637 |
| Pr <i>ices</i> | 1 157 | . 69 | 98 | 363 | 85 | 85 | 145 |
| Suisso Suisso | 300 | 1 800 | 766 | 49 | - | - | 10 |
| Tchécoelovaquie | 11 | 3 | • | 1 | . 546 | 346 | 1 000 |
| Repeie | 352 | 216 | 155 | 1 645 | 770 | 770 | 30 |
| Roumanie | 2 | 2 | - | - | | - | • |
| Yougosiavie Autros payis d'Europe | 312 | 357 | 72 | 470 | 509 | 509 | . 774 |
| SIE ² | 83 263 | 56 413 | 31 994 | 57 241 | 55 896 | 55 896 | 52 305 |
| han and | 2922 | 2 228 | 1 380 | 2 205 | 1 727 | 1 727 | 1 585 |
| lepon | 7 007 | 407 | 1 780 | 475 | 497 | 497 | |
| nin Nie Des de Oblige | 7211 | 2.625 | 1 093 | 3 725 | 2569 | 2559 | 4435 |
| Nip. Pop. de Chine | 6422 | 4951 | 1 517 | 2652 | 3 574 | 3 574 | |
| Joint Indianno Desta de Curl | 461 | 222 | 136 | 182 | 423 | 423 | 314 |
| Corée du Sud | 732 | 216 | 86 | 265 | 619 | 619 | - 696 |
| long-Kong | 3 | - | 1 | - | 231 | 251 | 36 |
| Corée du Nord | 287 | 55 | 84 | 31 | 37 | 37 | |
| Tainer: | 591 | 80 | 304 | 489 | 466 | 405 | |
| Bengindeek | 954 | 453 | 74 | 1 369 | 452 | 432 | |
| Paideten | 49 655 | 42 178 | 20 752 | 39 327 | 40 300 | 40 300 | |
| Arabia Sacudila Autros pays d'Asia | 7 067 | 3015 | 4 763 | 6406 | .5 963 | 5963 | 8.95 |
| AFRICIJE | 89 201 | 51 482 | 51 658 | 82,549 | 83 736 | 83 736 | 102 63 |
| _ _ | 10.111 | 5788 | 467 | 1 9 13 | 1 626 | 1 625 | 1 18 |
| LD.C.(2) | 13 441 | 9.561 | 5 802 | 11 106 | 20 146 | 20 148 | |
| anzaria | 20 542 | 3 571 | 4 650 | 11 887 | 0.890 | 6 890 | |
| Conya | 7 569 | 141 | 109 | | 277 | 277 | |
| Dibouti | 25 1359 | 694 | 658 | 792 | 1 095 | 1 085 | |
| Revende . | 1 000 | | | | 1 002 | 1 002 | |
| haganda . | on the | 21 470 | 27 149 | 40 993 | 30 647 | 30 647 | |
| Zantoje | 28 754 | 2496 | 4 054 | 2 3 2 1 | 1 855 | 1 658 | |
| | 8 860 | 5 370 | 4 403 | 5811 | 7 891 | 7 691 | |
| Mrique du Sud. Autres pays d'Afrique | 3 379- 5 212 | 2391 | 4365 | 7 866 | 12 704 | 12 704 | 6 66 |
| AMERICUE | 31 249 | 5 427 | 820 | 1 765 | 1 244 | 124 | 1 91 |
| D -4-11-1- | 30 850 | 4 906 | 895 | 1 078 | 751 | 791 | |
| Einis-Unis | 30 850 | 433 | 24 | 189 | 198 | 195 | 397 |
| Canada | 359 | 433 | 98 | 510 | 255 | | 10 |
| Autros pays d'Amérique | 30 | - | | | | | ; 2 |
| OCEANE | •••• [,] | 10 | 13 | 120 | 165 | | |
| | ••• | 10 | 13 | 120 | 165 | • | |
| Australie | | | | | | | |
| Australie . DWERS | 431 | 50 | 2 | 572 | 275 | 27 | 5 5 06 |

(1) Including the data concerning imports from Austria and Sweden beginning in January 1995.
(2) République Démocratique du Congo. Source: customs declarations.

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Source: Monthly bulletin of the Bank of the Republic of Burundi.

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