# UNITED NATIONS DEVELOPMENT PROGRAMME 

FINANCIAL REPORT AND ACCOUNTS for the year ended 31 December 1977
and

## REPORT OF THE BOARD OF AUDITORS

## GENERAL ASSEMBLY

OFFICIAL RECORDS: THIRTY - THIRD SESSION SUPPLEMENT No. 5A (A/33/5/Add.1)

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## UNITED NATIONS

Symbols of United Nations documents are composed of capital letters combined with figures. Mention of such a symbol indicates a reference to a United Nations document.

The names of countries listed in this document are those used during the period covered by the present report.

131 July $1978 \bar{j}$

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Sir,

Pursuant to financial regulation 15.1, I have the honour to submit the annual accounts of the United Nations Development Programme as at 31 December 1977, which I hereby approve.

Copies of these financial statements are also being transmitted to the Advisory Committee on Administrative and Budgetary Questions.

Accept, Sir, the assurances of my highest consideration.
(Signed) Bradford MORSE Administrator of the United Nations Development Programme

The Chairman of the Board of Auditors United Hations
Hew York

Sir,
'I have the honour to transmit to you the financiai statements of the United Nations Development Programme as at 31 December 1977, which were submitted bir the Administrator. These statements have been examined and include the audit opinion of the Board of Auditors.

In addition to the above, I have the honour to present the report of the Board with respect to the United Nations Development Programme accounts for the year 1977.

Accept, Sir, the assurances of my highest consideration.

(Signed) Ahenkora OSEI<br>Auditor General of Ghank. and<br>Chairman of the United Nations Board of Auditors

1. The Administrator has the honour to submit herewith his financial report for the year ended 31 December 1977, together with the audited accounts of the United Nations Development Programme (UNDP) for the year ended 31 December 1977 and the report of the Board of Auditors. The accuunts consist of 12 statements and 18 schedules and also cover the trust funds for which the Administrator has been assigned responsibility.
2. This submission is made in conformity with the decision of the General Assembly 1/ to accept the recommendation of the Fifth Committee 2/ and in conformity with the Financial Regulations and Rules of the United Nations Development Programme, approved by the Governing Council at its thirteenth session, 3/ and as amended by the Governing Council at its nineteenth session 4/ and twenty-first session. 5/
3. The UNDP financial statements incorporate in the relevant figures data obtained from the annual accounts of the participating and executing agencies, thus enabling the Administrator to submit a consolidated statement for 1977 in accordance with the practice commenced in 1973. As of the date of preparation of the present report, the following agencies have provided audited statements:
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International Labour Organisation (ILO)
World Health Organization (WHO)
World Bank
Universal Postal Union (UPU)
International Telecommunication Union (ITU)
World ITteorological Organization (WMO)
Inter-Governmental Maritime Consultative Organization (IMCO)
International Atomic Energy Agency (IAEA)
Asian Development Bank
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4. The following agencies have provided their statements as submitted for audit:

United Nations, including statements in respect of:
United Nations Industriai Development Organization (UNIDO)
United Nations Conference on Trade and Development (UNICTAD)
Economic Commission for Africa (ECA)
Economic Commission for Europe (ECE)

1/ Official Records of the General Assembly, Twenty-first Session, Supplement No. 16 ( $\mathrm{A} / 6316$ ), p. 94 , item 78.

2/ Ibid. Twenty-first Session, Annexes, agenda item 78, document A/6596.
3/ Official Records of the Economic and Social Council, Fifty-third Session, Supplement No. 2 ( $\mathrm{E} / 5092$ ), para. 195.

5/ Ibid., Sixty-first Session, Supplement No. 2 (E/5779), para. 430.

> Economic Commission for Western Asia (ECWA)
> Economic and Social Commission for Asia and the Pacific (ESCAP)
> Food and Agriculture Organization of the United Nations (FAO)
> United Nations Educational, Scientific and Cultural Organization (UNESCO)
> International Civil Aviation Organization (ICAO)
> World Intellectual Property Organization (WIPO)
> World Tourism Organization (WTO)
> Arab Fund for Economic and Social Development (AFESD)
> Inter-American Development Bank (IADB)
> United Nations Development Programme
> (as an executing agency for its projects)
5. As stated in the financial reports for previous years, if there should be subsequent amendments reported after the completion of the audit of the accounts of these participating and executing agencies, they will be reported to the General Assembly and to the UNDP Governing Council at subsequent sessions. Similarly, the Administrator will transmit to subsequent sessions of the Assembly and the Governing Council copies of any relevant resolutions adopted by the legislative or governing bodies of the participating and executing agencies dealing with the audited accounts, as required under UNDP financial regulation 15.2.
6. Changes in the 1976 accounts reported by the agencies after the date of submission of the Administrator's 1976 financial report are as follows:
(a) A decrease of $\$ 71,639$ in expenditure, an increase of $\$ 11,289$ in the variance account for experts and fellowships, an increase of $\$ 14,674$ in miscellaneous income and a decrease of $\$ 976,943$ in unspent allocations in respect of the Inter-American Development Bank;
(b) A difference of $\$ 201,906$ in the overheads of the Universal Postal Union:
(c) A difference of $\$ 77,813$ in the overheads of the World Meteorological Organization.

Adjustments for the above items have been made in the UNDP 1977 financial statements.

Changes in accounting practices and policies in 1977

## Presentation of accounts

7. The 1977 accounts are being presented in essentially the same format as that used in previous years. However, as a continuing process of improving the presentation of the accounts in order to provide full disclosure of all relevant information concerning the financial status of the Programme, the following changes have been made in 1977:
(a) A separate statement (statement III) has been included for the Operational Reserve, as well as a separate schedule (schedule ll) giving details of the investments held on behalf of the Operational Reserve as at 31 December 1977;
(b) A statement has been provided to show the distribution of the excess of income over expenditure for the year between the subsidiary programme funds and the revenue reserve and to show the effect on those funds of the transfer of $\$ 3$ million
from the Programme Reserve to the Special Measures Fund for the Least Developed Countries and of adjustments made to expenditure previously reported in respect of the 1972-1976 programming cycle (statement V);
(c) Two schedules (schedules 8 and 9 respectively) have been included to show expenditures during 1977 against the appropriations approved by the Governing Council at its twenty-third session: (1) in the amount of $\$ 1,628,930$ (gross), less estimated income of $\$ 160,000$, for the Office for Projects Execution to be financed from overheads on projects executed by UNDP; and (ii) in the amount of $\$ 1,170,900$ (gross), less estimated income of $\$ 125,300$, for extrabudgetary costs of programme management and support, administrative and common services and support services for UNDP-executed projects. The total expenditure against each of these appropriations is reflected in the status of funds of UNDP as an executing agency for its projects (statement VI);
(d) The schedule contained in the 1976 accounts showing the unspent allocations issued to participating and executing agencies has been eliminated following agreement between UNDP and the agencies that in 1977 agencies would inform UNDP of the unspent balance of allocations according to their own records, but that this information would not form part of their audited statements.

Accrual accounting for programme expenditure
8. As explained in paragraph 10 of the financial report for the year ended 31 December 1976, 6/ a significant change in the basis for reporting programme expenditures was introduced in 1976, whereby executing agencies were requested to include in their expenditures for the year the value of unliquidated obligations for goods and services delivered but not paid for at 31 December 1976 to the extent that this was possible under their own financial rules and regulations. In previous years progranme expenditures had been accounted for on the basis of cash disbursements. Although this change was introduced following agreement between UNDP and the executing agencies, it was found that not all agencies were able to apply an accrual method based on the criterion of delivery in a consistent manner. Accordingly, further discussions of this matter were held between UNDP and the agencies during 1977; as a result of which a revised accrual basis was agreed upon, whereby agencies were requested to include in their 1977 expenditures obligations raised in respect of goods and services provided for in the project budgets for 1977 and contracted for by the end of the year. Detailed instructions on how to apply this concept to each component of project budgets were issued by UNDP and ${ }_{3}$ based on the information available at the time of preparation of this report and subject to the receipt of audited accounts from some agencies, all agencies have been able to follow these instructions without major difficulty.
9. As stated in note 1 (b) to the financial statements, on the basis of information received from the agencies, the effect of this change in accounting principle was to increase project expenditure in 1977 by approximately $\$ 13$ million. Some agencies have advised UNDP that the change introduced in 1977 had no significant effect on their 1977 project expenditures inasmuch as they had accrued for project expenditures in 1976 in substantially the same manner as they were required to do in 1977.

[^0]10. During 1977, UNDP also issued detailed guidelines for recording and reporting forward commitments at year-end, that is, liabilities entered into against project budgets, for future years. While it is recognized that not all agencies' accounting systems are capable of reporting exact and detailed information on commitments at this time, UNDP believes that such data is an essential element in financial planning and management and has urged agencies to adopt their accounting systems so that reliable information on commitments can be obtained in future.

## Assessed programme costs

11. In accordance with decisions taken by the Governing Council at its twentieth session, government contributions towards local programme costs are, from 1977, no longer made on an assessed basis. Amounts shown in the 1977 financial statements as "Assessed programme costs" represent collections or adjustmerts in respect of amounts assessed in 1976 or prior years. At its twenty-third session, I/ the Council appealed to recipient Governments to make supplementary voluntary contributions in local currency to compensate for payments formerly made available under assessed programe costs.

Government contributions to the costs of UNDP field offices
12. As explained in note 1 (a) to the 1977 financial statements, government contributions to the costs of UMDP field offices have been accounted for on an accrual basis in 1977. In prior years such contributions were recorded as income when received and the statement of income and expenditure reflected the total amount received during the year as a separate income item and an equivalent amount as expenditure. At 31 December 1977, contributions outstanding in respect of 1977 and prior years amounted to approximately $\$ 900,000$.

## Financial Regulations and Rules

13. At its twenty-third session, 8/ the Governing Council approved the revision of financial regulations 13.1 and 13.3 , and took note of the revision of financial rule $101.1(f)$, the purpose of these revisions being to provide for the execution of UNDP projects by Governments.

## UNDP finances

14. As shown in the statement of income and expenditure (statement $I$ ), total income for the year ended 31 December 1977 amounted to $\$ 610,266,242$, and total expenditure to $\$ 444,284,060$, resulting in a net surplus for 1977 of $\$ 165,982,182$. After taking into account the transfer of $\$ 3$ million from the Programme Reserve to the Speaial Measures Fund for the Least Developed Countries as approved by the Governing Council, this net surplus of $\$ 166$ million is attributable to excesses of income over expenditure of: (a) $\$ 150.4$ million in respect of UNDP main resources;
(b) $\$ 15.8$ million in respect of Government cost-sharing contributions; and
(c) $\$ 2.3$ million in respect of Government cash counterpart contributions, offset

7/ Official Records of the Economic and Social Council, Sixty-third Session, Supplement No. 3 (E/5940), para. 58 (e).

8/ Ibid., para. 327.
by an excess of expenditure over income of $\$ 2.5$ million in respect of the Special Measures Fund for the Least Developed Countries. Details of the movement in these funds during the year and of the balances at 31 December 1977 are given in statement V.
15. The substantial excess of income over expenditure under UNDP main resources was principally due to the level of indicative planning figure (IPF) programme expenditures only reaching $\$ 285.8$ million, compared with $\$ 340.6$ million in 1976. In June 1977, the Governing Council requested the Administrator to do all he could to ensure that 1977 expenditures from UNDP main resources (IPFs, Programme Reserve and Special Industrial Services (SIS)) reached a target of $\$ 386.2$ million, including $\$ 17.5$ million of unexpended 1976 expenditure ceilings. 9/ However, following the drastic curtailment of programme activities in 1976, it did not prove possible to accelerate the rate of approval of project budgets during 1977 sufficiently for this target of expenditure to be reached by the end of the year. Total expenditures against UNDP main resources were only $\$ 294.4$ million $\$ 91.8$ million less than the target of $\$ 386.2$ million referred to above.
16. The over-all reduction in expenditure of $\$ 73.3$ million compared to 1976 , coupled with a net increase in total income of $\$ 56.7$ million ( $\$ 53$ million of which related to voluntary pledges), resuited in a marked improvement in the UNDP liquidity position at the end of the year. Statement IV gives details of the changes in the financial position during the year and shows that cash and investments held by UNDP increased from $\$ 128.3$ million at the beginning of the year to $\$ 311.1$ million at 31 December 1977. It should be noted, however, that out of this increase of $\$ 182.8$ million, $\$ 4.4$ million represents an increase in accumulated non-convertible currencies.

## Operational Reserve

17. In January 1977, the Governing Council approved the Administrator's proposed schedule of instalments for progressive restoration of the Operational Reserve in the amounts of $\$ 15$ million in 1977 , $\$ 35$ million in 1978 and $\$ 50$ million each year in 1979 and 1980. 10/ In accordance with this decision $\$ 15$ million was transferred to the Operational Reserve in 1977 and invested on its account. The status of the Operational Reserve as at 31 December 1977 has been shown in a separate statement in the financial statements (statement III) and details of the investments made on its behalf are given in schedule 11. The 1978 instalment of $\$ 35$ million has already been made.

## UNDP borrowing authority

18. At its thirty-first session, the General Assembly, under the terms of its resolution 31/165 of 21 December 1976, authorized the Governing Council to approve temporary borrowing authority for the Administrator in 1977. It was not necessary for the Administrator to make use of this authority in 1977.
[^1]
## Government contributions

19. As at 31 December 1977, the arrears of Government contributions to UNDP for 1977 and prior years amounted to $\$ 34.1$ million. Though this represents a slight improvement over the position as at 31 December 1976, when these arrears amounted to $\$ 36.9$ million, the amount outstanding is still significant. At its twentyfourth session, the Governing Council appealed to all Governments either to pay all past due amounts or to indicate to the Administrator that the amounts are uncollectable so that these amounts can be removed from the UNDP books.

## Property written off, ex-gratia payments and write-offs of cash and receivables

20. The value of UNDP non-expendable property written off during 1977 amounted to $\$ 30,063$. In accordance with UNDP financial rule 113.20, write-offs of property are investigated by the UNDP Headquarters Property Survey Board and are subsequently approved by the Assistant Administrator, Bureau for Administration. Waivers of assessed programme costs totalling $\$ 280,217$ were granted by the Administrator in respect of three Governments. An ex-gratia payment of $\$ \mathbf{2}, 024$ to a UNDP staff member was approved by the Administrator under UNDP financial regulation 14.5. In addition, write-offs of losses of cash and other assets totalling \$2,675 were approved in accordance with UNDP financial regulation 14.6 and a statement of all such amounts written off has been submitted to the Board of Auditors.

## Expert hiatus financing and extended sick leave

21. Included as a separate item of expenditure in the statement of income and expenditure for the year ended 31 December 1977 is an amount of $\$ 1,260,658$ in respect of expert hiatus financing and extended sick leave. These amounts have been reported to UIIDP by executing agencies'and represent costs incurred by them in financing experts during periods spent between project assignments (hiatus financing) or on extended sick leave. In 1976 and prior years such costs were chargeable to the expert variance account within limits and according to procedures established by UNDP. Since these costs are not chargeable to project budgets, following the discontinuance of a standard cost system from 1 January 1977, they now constitute a direct charge against UNDP resources. During 1977, UNDP introduced more detailed and stringent procetures for charging and reporting these costs. A breakdown of the total amount charged in 1977 is as follows:

| United Nations . . . . . . . . . . . | 14,857 |
| :--- | :--- | :--- | :--- |
| ILO . . . . . . . . . . . . . . . . | 1,935 |
| FAO . . . . . . . . . . . . . . . | 783,449 |

800,241

## Extended sick leave



Total as shown in statement I

$$
\frac{460,417}{1,260,658}
$$

## Programme Reserve

22. Expenditure incurred by executing agencies on projects financed by the Programme Reserve in 1977 amounted to $\$ 5 ; 188,061$ as shown in schedule 6 , including $\$ 1$ million transferred by UNDP to the United Nations Volunteers programme. In addition, as explained in note 3 to the financial statements, $\$ 3$ million was transferred to the Special Measures Fund for the Least Deveioped Countries and this transfer is shown in statement V. The total utilization of Programme Reserve funds in 1977 was therefore $\$ 8.2$ million, out of the allocation of $\$ 39.5$ million approved by the Governing Council at its twenty-second session, in paragraph (d) of a decision taken on 1 July 1976, 11/ for the second TPF cycle, 1977-1981.

## Special Measures Fund for the Least Developed Countries

23. As shown in schedule 6, expenditure incurred in 1977 out of the Special Measures Fund for the Least Developed Countries amounted to $\$ 9.5$ million. Additional contributions received by the Fund during the year were $\boldsymbol{\phi}^{2} 4.1$ mislion, details of which are given in schedule 1. After taking account of the transfer of $\$ 3$ million from the Programme Reserve referred to in the preceding paragraph, and of a reduction of the Fund by $\$ 136,499$ resulting from adjustments made between programmes to correct expenditures reported during the first IPF cycle period 1972-1976, as explained in note 5 to the financial statements, the excess of expenditure over income during the year amounted to $\$ 2.5$ million, leaving an unexpended balance at 31 December 1977 of $\$ 17.3$ million (schedule 14 ).

11/ Ibid., Sixty-first Session, Supplement No. 2A (E/5846/Rev.1), para. 292.

## Aöministrative and programme support cost budget

24. The administrative and programme support cost budget for the year 1977 was first submitted to the Governing Council in January 1977 in document DP/233 for an amount of $\$ 77,498,500$ (gross) which, after deducting estimated income of $\$ 17,582,500$, resulted in net 1977 budget estimates of $\$ 59,916,000$. The Council approved additional appropriations in an amount of $\$ 317,000$ gross, offset by estimated income of $\$ 87,300$ to provide for seven additional Senior Industrial Field Adviser posts during 1977, resulting in a net approved budget of $\$ 60,375,400$. At its twenty-fourth session, the Council approved a supplementary appropriation for 1977 of $\$ 208,000$ under the programme heading "Jointly financed activities" to provide for UNDP participation in the activities of the Consultative Group on Food Production and Investment. 12/ The final net budget for 1977 thus amounted to $\$ 60,583,400$.
25. Schedule 7 gives details by programme of the budget appropriation and the expenditures in 1977 and shows that total net savings of $\$ 1,590,769$ were achieved. Over-expenditures were incurred in four programmes and the Administrator will seek the concurrence of the Advisory Committee on Administrative and Budgetary Questions during 1977 in order to transfer credits between programmes as necessary.
26. The budget for 1977 was the first to be submitted and approved in a programe budget format rather than the object of expenditure format which was followed in previous years. A summary of the expenditures for 1977 by main object of expenditure is given in the following table:

| Main object of expenditure | Appropriations | expenditures | $\frac{\text { Unemcumbered }}{\text { balance }}$ |
| :---: | :---: | :---: | :---: |
|  | (United States dollars) |  |  |
| Salaries and wages | 46,844,600 | 45,815,717 |  |
| Common staff costs . . . . | 18,719,300 | $19,002,403$ | $\begin{aligned} & 1,283,103) \end{aligned}$ |
| Travel and transportation | 1,399,300 | 1,156,585 | $242,715$ |
| Permanent equipment . . . | 874,800 | $1,129,116$ | $(254,316)$ |
| Other general expenses . | 11,180,200 | 10,419,881 |  |
| Special expenses. | 1,291,200 | 1,231,800 | $59,400$ |
| Total, gross | -80,309,400 | 78,755,502 | $1,553,898$ |
| Less: Income | 19,726,000 | 19,762,871 | $(36,871)$ |
| Total, net | 60,583,400 | 58,992,631 | 1,590,769 |

## UNDP as an executing agency for its pro,jects

27. Statement VI incorporates the financial data relating to all activities of UNDP as an executing agency for its projects. The greater part of project expenditure was incurred by the Office for Projects Execution and amounted to

12/ Ibia., Sixty-third Session, Supplement No. 3 A (E/6013/Rev.1), para. 413, decision B .
$\$ 25.8$ million in 1977, an increase of $\$ 5.2$ million over 1976 when project expenditure amounted to $\$ 20.6$ million. At its twenty-third session, in paragraphs (d) and (e) of a decision taken on 4 February 1977, 13/ the Governing Council approved appropriations of $\$ 1,628,930$ (gross) for the Office for Projects Execution to be financed from overheads on projects executea by UNDP, less estimated income of $\$ 160,000$. Schedule 8 gives details by object of expenditure of the total expenditures incurred against these appropriations.
28. At its twenty-third session, the Governing Council, in paragraphs ( $f$ ) and (g) of the same decision, also approved appropriations of $\$ 1,170,900$ (gross) for extrabudgetary costs of programme management and support ( $\$ 105,400$ ), administrative and common services ( $\$ 562,500$ ) and support services for UNDP-executed projects ( $\$ 503,000$ ) to be financed from overheads on projects executed by UNDP, less estimated income of $\$ 125,300$. Schedule 9 gives detaile by programme of the total expenditures incurred against these appropriations.

## Trust funds administered by UNDP

29. Separate statements (VII to XI) are presented for the larger and more active trust funds administered by UNDP, and the financial data relating to the other trust funds is combined in statement XII. Details of contributions pledged and investments made on behalf of all these trust funds are given in schedules 17 and 18 respectively. The financial position of the Junior Professional Officers' Programme at 31 December 1977 is provided in schedule 13.

Trust Fund for Assistance to Colonial Countries and Peoples
30. This trust fund was established, following the implementation of the Declaration on the Granting of Independence to Colonial Countries and Peoples in accordance with General Assembly resolutions 1514 (XV) and 3118 (XXVIII), to finance humenitarian assistance projects of national liberation movements recognized by the Organization of African Unity (OAU).
31. As shown in statement VII, income to the Fund in 1977 amounted to $\$ 1.6$ million and expenditures to $\$ 1.1$ million. At the end of 1977 the balance of the Fund was \$2 million and unspent allocations amounted to $\$ 1.8$ million.
32. At its twenty-second session, the Governing Council decided that in order to ensure implementation of programmes of assistance to African liberation movements recognized by OAU, the Administrator should use, in addition to the resources of the liberation movement trust funds, funds available in respect of undistributed indicative planning figures provided for future participants during the period 1977-1981, and not exceeding \$6 million. 14/

United Nations Capital Development Fund
33. The Fund was established by the General Assembly in its resolution 2186 (XXI) of 13 Deeember 1966 and placed under the authority of the Administrator of UNDP

13/ Ibid., Supplement $\mathbb{N o}$. 3 ( $\mathrm{E} / 5940$ ), para. 255.
14/ Ibia., Sixty-first Session, Supplement INo. 2A (E/5846/Rev.I), para. 228 (f).
and the Governing Council by resolution 2321 (XXII) of 15 December 1967. The Fund finances community self-help projects that directly benefit the lowest income groups in the least developed countries.
34. As shown in statement VIII, total income to the Fund in 1977 amounted to $\$ 18.9$ million and expenditures to $\$ 8.5$ million. At the end of 1977 the Fund had a balance of $\$ 39$ million, unspent allocations amounted to $\$ 32.4$ million and pledges for 1978 were $\$ 18$ million.

## 

35. This trust fund was established by the General Assembly in its resolution 3167 (XXVIII) of 17 December 1973, in which it recognized the need to extend and intensify the activities of the United Nations system to meet the need for natural resources exploration in developing countries to accelerate their economic development. Governments undertake to make replenishment contributions to the Fund when the projects financed by the Fund lead to commercial production.
36. As shown in statement IX, total income to the Fund in 1977 amounted to $\$ 4.5$ million and expenditures to $\$ 1.9$ million. At the end of 1977 the balance of the Fund was $\$ 13.4$ million, unspent allocations amounted to $\$ 6.7$ million and pledges for 1978 were $\$ 1.1$ million.

## United Nations Trust Fund for Sudano-Sahelian Activities

37. This trust fund was established pursuant to General Aissembly resolution 3253 (XXIX) of 4 December 1974 and Economic and Social Council resolution 1918 (LVIII) of 9 May 1975. In October 1976, the Secretary-General of the United Nations delegated to the Administrator of UNDP the full responsibility for the administration, control and operation of the Fund, including the administration and direction of the United Nations Sudano-Sahelian office (UNSO) at Headquarters and in the field, except that custodianship of the Fund remains with the Secretary-General of the United Nations. UNSO acts as the primary United Nations contact with the Permenent Inter-State Committee on Drought Control in the Sahel (CILSS) and, in consultation with CILSS and the Governments concerned, selects and implements priority projects contained in the CILSS programme of medium-term and long-term recovery and rehabilitation in the eight drought-stricken Sahelian countries.
38. As shown in statement X , total income to the Fund in 1977 amounted to $\$ 10.8$ million and expenditures to $\$ 11$ million. At the end of 1977 , the balance of the Fund was $\$ 22.1$ million and unspent allocations amounted to $\$ 7.8$ million.

## United Nations Volunteers

39. This programme was established by General Assembly resolution 2659 (XXV) of 7 December 1970. At its twenty-fourth session the Governing Council reviewed a report by the Administrator (DP/269) on the activities of the United Nations Volunteers (UNV) and, in paragraph 6 of a decision taken on 30 June 1977, 15/
approved, as a practical means of moving toward full funding of all volunteer incountry costs from country IPFs by 1 January 1982: (a) the inclusion of in-country rosts for volunteers in projects funded from the Special Measures Find for the Least Developed Countries, if so requested by the recipient country concerned; (b) , the utilization from regular UNDP resources of up to $\$ 1$ million in 1978 , $\$ 750,000$ in $1979, \$ 500,000$ in 1980 and $\$ 250,000$ in 1981 for the funding of incountry volunteer costs in the least developed and newly independent countries; and (c) the continued use until 1 January 1982 of the Special Voluntary Fund, at a declining rate and without jeopardy to its specified purposes, to meet in-country costs of volunteers in the least developed and newly independent countries.
40. As shown in statement XI, total income to the UNV programme in 1977 amounted to $\$ 1.9$ million, including $\$ 1$ million transterred from the UNDP Programme Reserve in accordance with paragraph (a) of the decision taken by the Governing Council at its twenty-second session, 16/ and expenditures to $\$ 2$ million. At the end of 1977, the balance of the UNV programme was $\$ 0.5$ million.

Fund of the United Nations for the Development of West Irian (FUNDWI)
41. The Fund was established in 1963 by agreement between the Governments of the Netherlands and Indonesia to develop the economy of Indonesia. The Fund is in the course of being terminated. At the end of 1977 the Fund balance ansunted to \$742,272 and unspent allocations to \$202,439 (see statement XII).

Trust Fund for the Republic of Zaire
42. This fund was created in 1960 to provide technical assistance to Zaire which could not be met by the normal resources of the United Nations and specialized agencies. The administration of the Fund was transferred to UNDP in 1966. Although the programe of the Fund formally ended with the coipletion of the agreement signed for the year 1971, residual activity has continued. The residual funds are being utilized in part for limited activities basically in the fields of transport and communications. At the end of 1977 , the Fund balance amounted to a deficit of $\$ 10,514$ and there were overspent allocations of $\$ 99,532$ (see statement XII). Arrangements have been made to absorb any deficit incurred by the activities of the Fund against the country's indicative planning figure.

## United Nations Korean Reconstruction Agency - Residual assets

43. The United Nations Korean Reconstruetion Agency (UNKRA) was established by General Assembly resolution 410 (V) of 1 December 1950. The Agency was formally terminated in August 1960 and unallocated funds remaining in its account, after settlement of all outstanding claims, were transferred to the United Nations under the provisions of General Assembly resolution 1304 (XIII) of 10 December 1958 to be used for carrying out relief and rehabilitation activities in Korea in conformity with Assembly resolution 410 (V) which established the Agency. Subsequently this trust fund was placed under the responsibility of the Administrator of UNDP effective 1 January 1966. As of December 1977 the residual assets amount to $\$ 23,289$ against which comitments in respect of unspent allocations amount to $\$ 8,588$ (see statement XII).

16/ Ibid., Sixty-first Session, Supplement No. 2A (E/5846/Rev.I), para. 186.

## UMPOB Residual Funds - Banpladesh

44. The United Nations Special Relief Office in Bangladesh (UNROB) was a continuation of the United Nations Relief Operations in Dacca (UNROD), established in January 1971 on the initiative of the Secretary-General and endorsed by the General Assembly in its resolution 2790 (XXVI) of 6 December 1971. UNROD completed its activities on 31 March 1973 and was succeeded on 1 April by the United Nations Special Relief Office in Bangladesh. The Secretary-General transferred most of the unexpended funds remaining to the Administrator of UNDP. During 1975 a further $\$ 750,000$ was transferred to the Adrinistrator. The funds ere being utilized specifically for the projects proposed by the Government of Bangladesh which are considered as falling within the broad framework of relief and rehabilitation activities. As at the end of 1977 the Fund belance amounted to $\$ 654,123$ and unspent allocations amounted to $\$ 593,349$ (statement XII).
United Nations Trust Fund for the Provision of Operational (OPEX) Personnel
in Swaziland
45. This trust fund was established in October 1969 following an agreement between the Government of Sweden and the United Nations to provide technical assistance operational programmes in Swaziland. In 1969 the Secretary-General delegated responsibility for administration and operation of the Fund to the Administrator of UNDP. The operations and assistance provided to Swaziland under the Fund are similar to those described under the Fund for Lesotho (see para. 46 below). At the end of 1977 the Fund balance amounted to a dericit of $\$ 121,303$ and there were unspent allocations of $\$ 409,334$ (statement XII). It is anticipated that further contributions to this Fund will be made by the Government of Sweden in 1978.

## United Nations Trust Fund for Operational Programme in Lesotho

46. This fund was established following an agreement entered into in November 1967 between the Government of Sweden and the United Nations wherein the Government of Sveden offered to finance technical assistance operational programmes in Lesotho. In 1968 the Secretary-General delegated responsibility for the administration and operation of the Fund to the Administrator of UNDP. The Fund finances a number of posts in Lesotho of an operational and administrative type, covering a variety of fields from industrial development and educational planning to road transportation and tourism. The Fund also seeks to assist in the development of sound government infrastructures which are of prime importance to Lesotho. At the end of 1977 the Fund balance amounted to a deficit of $\$ 21,240$ and there were overspent allocations of $\$ 21,994$ (statement XII). It is anticipated that further contributions to this Fund will be made by the Government of Sweden in 1978.

United Nations Special Fund For Land-locked Developing Countries
47. This fund was established by the General Assembly at its thirtieth session in order to provide assistance to the land-locked developing countries in reducing the additional transport and transit costs facing them. At its thirty-first session, the General Assembly, in resolution 31/177 of 21 December 1976, approved the statute of the Fund and requested UNDP, in close collaboration with the secretariat of the United Nations Conference on Trade and Development, to manage the Fund during an interim period. At its thirty-second session, the General

Assembly, in resolution $32 / 113$ of 15 December 1977, authorized the Administrator to propose, in close collaboration with the Secretary-General of UNCTAD, interim arrangements to implement the aims and purposes laid down in the statute of the Fund until the Furd became operational, subject to approval of such arrangements by the Governing Council of UNDP. The Administrator's proposals regarding these interim arrangements are contained in a report to the Governing Council for consideration at its twenty-fifith session (DP/328).
48. As shown in stetement XII and schedule 17 of the accounts, pledges to this Fund for 1978 amounting to $\$ 115,171$ had been recorded, of which $\$ 15,000$ had been received as at 31 December: 1977. At the time of preparing this report, additional pledges amounting to $\$ 569,101$ have been recorded in the current year for 1978.

## Response to the report of the Board of Auditors for 1977

49. As requested by the Governing Council, and in accordance with the practice commenced in 1975, the response to the report of the Board of Auditors cn the UNDP accounts and financial statements is included in the Administrator's financial report for the same year. In the report of the Board of Auditors for the year ended 31 December 1977 the principal matters requiring a specific detailed response from the Administrator are those contained in paragraph 6 of the report. The Administrator's comments on these matters, which relate to the value of certain assets and liabilities, are given in the following paragraphs. For ease of reference, the pertinent paragraph numbers are referred to in the same order as they appear in the report of the Board of Auditors.

## Value of assets and liabilities (para. 6)

50. The auditors have expressed concern about the validity of the recorded value of certain assets and liabilities and have qualified their audit opinion accordingly.

## Non-convertible currencies (para. 6(a))

51. The auditors have observed that there has been a substantial increase in the balances of accumulated non-convertible currencies over the past two years and have recomended that future contributions, to the extent possible, shoula be made in readily usable currency. Similar observations were contained in the audit reports for 1976 and 1975 and the audit opinions on the UNDP accounts for those years were inso qualified for the reason that the auditors were not able to satisfy themselves as to the current value of these balances. The Administrator's efforts to increase the utilization of all currencies contributed to the Programe are well known to members of the General Assembly and the Governing Council, who have also considered this question at each of the Council's sessions since January 1976 and have adopted specific decisions on this subject. A report on the Administrator's latest efforts to improve the situation was submitted to the Council in document DP/336 at its twenty-fifth session held in June 1978. The Council's 'decision in this regard is contained in its report on its twenty-fifth session $17 /$ which is submitted to the Economic and Social Council and the General

17/ Ibid., 1978, Supplement. No. 13 (E/1978/53).

## Receivables in arrears (para. 6 (b))

52. With regard to the outstanding contributions receivable from Governments referred to under paragraph 6 (b) (i) of the audit report, the latest situation was reported to the Council at its twenty-fifth session. As at 30 April 1978, out of the total amount of $\$ 34.1$ million unpaid as at 31 December 1977 , $\$ 27.7$ million was still outstanding and the Administrator will continue to take whatever steps are available to him to collect the remaining amounts due as soon as possible.
53. As noted by the auditors in paragraph 6 (b) (ii), the Administrator has taken special steps to analyse and clear the amount of $\$ 2.2$ million which had built up in the accounts for travel advances and to improve the financial control procedures relating to these accounts. It is hoped that by the end of 1978 these balances will have been brought down to a more reasonable level.

## Other iterns

54. The problem of identifying contributions deposited by Governments into UNDP bank accounts, referred to in paragraph 6 (c) (i) of the auditors' report, was described in the Administrator's response to the report of the Board of Auditors for the year ended 31 December 1976. 18/ Apart from delays in identifying deposits which result from the occasional failure to provide UNDP with an adequate description of the purpose of a deposit at the time it is made, there are also some delays in the issuance of signed project documents and therefore in establishing an account receivable to which the amount deposited can be credited. As noted by the auditors, the steps taken in 1977 to minimize the delay in identifying and clearing contributions deposited have succeeded in substantially reducing the amount of such unidentified contributions from $\$ 5.4$ million at the end of 1976 , to $\$ 2.9$ million at the end of 1977. Efforts will continue to identify all deposits made to UNDP and credit such amounts to the proper acccunt.
55. In paragraph 6 (c) (ii), the auditors have drawn attention to the amount of $\$ 1.6$ million included under accounts receivable and representing payments made by UNDP field offices on behalf of participating and executing agencies. These amounts cover transactions made by the UNDP field offices on behalf of and at the request of agencies which were not included in the agency operating fund statements at the time UNDP and the agencies wer"e obliged to close their books of account for 1977 in order to sui vit them in accordance with the deadlines established by their own financial regulauions and rules. An agreed proceduce exists between UNDP and the agencies whereby the balance of the operating fund is reflected in the final accounts of both UNDP and each agency in the same amount, and the value of those UnDP field office transactions which cannot be included in that balance are held in suspense in the UNDP accounts at year end. These transactions are then processed through the operating fund statements in the beginning of the following year by both UNDP and the agencies. The process of reconciliation between UNDP and the agencies of the transactions recorded in the operating funds is a continuous one and the agencies provide UNDP with detailed reconciliations of these balances at frequent intervals throughout the financial year. Furthermore,

[^2]aithough some payments mace by the UNDP field offices on behalf of agencies were not included in the operating fund balance at the end of the year, it does not follow that these payments were not recorded as expenditure of the year, where appropriate, in the accounts of the agencies, since the agencies may accrue these expenditures on the basis either of the authorizations they have issued or of the original documents evidencing payment which they receive directly from the UNDP field offices.
56. Considerable efforts were made during 1977 to trace the amounts totalling $\$ 284,000$ referred to by the auditors in paragraph 6 (c) (iii) which are shown as cash in transit at 3I December 1977. This total represents two remittances made to a bank in one developing country and further intensive efforts are being made to have these funds returned to UNDP.
57. In paragraph 6 (c) (iv), the auditors have pointed out that unidentified items included in bank reconciliations at 31 December 1977 ammunt to $\$ 345,000$ and that in many cases UNDP field offices had not been able to provide bank reconciliations or sufficient information to permit adequate review of bank reconciliations at UNDP headquarters. A description of the inherent difficulties which UNDP encounters in this respect was given in paragraph 56 of the financial report for the year ended 1976, 19/ in the response to the report of the Board of Auditors for 1976. In co-operation with the Accounts Division of the Office of Financial Services at Headquarters, UNDP continues to make every effort to identify and correctly record all outstanding items and to obtain adequate information from banks to enable proper bank reconciliations to be made. In addition, the need for improvement in the quality of UNDP accounting work in the field offices has been recognized. The training course referred to in paragraph 56 of the financial report. for 1976, 19/ was held in Africa in the latter part of 1977 as planned and was considered to have been of very great value to those participating. Much more needs to be done, however, in this respect and a similar training course is planned to take place near the end of 1978 for accounting staff from other selected offices.
58. The Administrator has noted the other observations made by the Board of Auditors in paragraphs 7 to 12 concerning agencies' statements, the internal audit function and the Operational Reserve, as well as the comments made in the introduction to the auditors' report concerning the Integrated Systems Improvement Project and the presentation of financial statements. He believes that no further comments on these subjects are required on his part in addition to information provided elsewhere in the UNDP financial report and accounts for the year ended 31 December 1977.
59. In paragraph 13, the Board of Auditors notes that the UNDP Administration has either provided satisfactory explanations or taken appropriate action on the matters raised in their 1976 report $20 /$ except as referred to in their 1977 report. Assurances can be given that UNDP will endeavour to continue to comply faithfully with this requirement as established by the General Assembly.
60. In conclusion, the Administrator would like to thank the Board of Auditors and the staff assisting the Board for their valuable contribution to the work of UNDP and to express his appreciation for their co-operation and assistance in conducting the review of UNDP financial matters.

[^3]
## II. AUDIT ORINION

We have examined the following appended financial statements, numbered I to XII, properiy identified, and relevent schedules numbered 1 to 18 of the United Nations Development Programme for the year ended 31 December 1977. Our examination included a general review of the accounting procedures and such tests of the accounting records and other supporting evidence as we considered necessary in the circumstances. As a result of our examination, we are of the opinion that the financial statements properly reflect the recorded financial transactions for the year, which transactions were in accordance with the Financial Regulations and legislative authority, and present fairly the financial position as at 31 December 1977, subject to the observations contained in paragraphs 6 and 8 of our audit report.
(Signed) Ahenkora OSEI Auditor General of Ghana
(Signed) J. J. MACDONELL Auditor General of Canada
(Signed) A. MARTINEZ ZULETA Controller General of Colombia
III. ACCOUNTS FOR THE YEAR ENDED 31 DECEMBER 1977

8whrick


## Staturant of fycom and oxponditure for the yepra ended 31 December 1977 end 3976 <br> (in linitad states dollaxa)

## Hicowr

Costributicas from Govermenta

| $\begin{aligned} & 468627970 \\ & 18087377 \end{aligned}$ |
| :---: |
| 7988780 |
| $\begin{array}{r} 7765980 \\ 7895966 \\ \hline \end{array}$ |
|  |  |
|  |
| 1207241 |
| 549 258132 |
| $\begin{array}{r} 1948 \\ +372 \quad 832 \\ \hline \end{array}$ |
|  |  |
|  |
| 553631911 |

Voluntary pledzes
Ansuased programe costs
Toluntary pledses for the Special Naasuren Fund
for the Ienst Develeped Countries
(Sehedule 2
521605856

Cost-aharing contributions
Gan counterpart contributions for projects

Iens: Exehange adjustmente on collection of contributions
(Mote 1)

| (Schadure 2) | 4665705 |
| :--- | ---: |
| (Schedule 3) | 47438204 |
| (Sckedule 4) | 8183079 | Sckedule 4 8,83079 585057 545

584481199

Doantions
Macellancous income
(Schedule 5) $\frac{25784581}{25785043}$

EXPTDITUSE

## Progite expenditure


55.320353

455762876
4487307
232 194
460 481 377
$51 \quad 160 \quad 059$
517641436

35990475

| (Schedule 6) | 285793435 |
| :---: | ---: |
| (Schedule 6) | 5188061 |
| (Schedule 6) | 3452639 |
| (Schedule 6) | 9481605 |
| (Schedule 6) | 28165512 |
| (Schedule 6) | 5865779 |
| (Schedule 6) | 337947031 |
|  |  |
| (Schedule 6) |  |
| (Note 4) | 45271672 |
|  | 1260658 |
| (Note 4) | 384479361 |

812068
385291429 58992631

444284060

165982182

The ascomapring noten are an integral part of the finencial statements.

(gimed)
George F. BADDITR
Director
Divialon of Finance

# Balance shest as si $3 x$ Decomber 1977 and 1976 <br> (in Uinited stetez dollass) 



| Asgris |  |  |
| :---: | :---: | :---: |
| Cash |  |  |
| Convertible currenciex <br> Uasble non-ccavertible currencies <br> Accurulated non conyertibie eurrencies . <br> Imprest eanh at field offices |  | 5286150 |
|  |  | 2512239 |
|  |  | 40071652 |
|  |  | 111952879 |
|  |  | 59824920 |
| Invectiments <br> Housing Ioans <br> Hon-interestmearing note | (Schedule 10) | 251328148 |
|  | (Schedule 12) | 3352163 |
|  |  | 7377047 |
|  |  | 321882278 |

Advances and accounts receivable

| Operating funds provided by UNIDP to participating and executing agencies Due From truat funde administered by USID? Other accounts raceivable Deferred charges Accrued interest | (Hote 7) <br> (rote 11) | 23910758 <br> 2870601 <br> 10871832 <br> 3.677 .757 <br> 1626083 |
| :---: | :---: | :---: |
|  |  | 42557032 |
| Contributions pledged by Governments for current and prior years | (Mote 8) | 34073723 |
|  |  | 398513032 |

## LIABILITIES ARD RESERVES

## Liabilities

| 31268927 | Accounts payable | (Hote 9) | 29681067 |
| :---: | :---: | :---: | :---: |
| 35741145 | Unliquidated obligations of participating and executing agancies | ( Note T) | 54422340 |
| 891563 | Due to United Hations |  | 1237171 |
| (385 403) | Due to (due frol) the loited Irations Fund for Population Aetivities |  | 1729795 |
| 570797 | Ine to trust funds administered by UnDP | (Hote 11) | 1335699 |
| 3400536 | Junior Professional OfPicers' Progromme | (Schedule 13) | 1630441 |
| 69487565 |  |  | 90016513 |
| 36874814 | Contributions pledged by Governments |  | 34 073723 |
|  | Reserves |  |  |
| 19872969 | Unaxpended cont-ibutions For Special Measures Pind | (Schedule 14) | 17320570 |
| 16983988 | For Government cost-sharing contributions | (Schedule 15) | 32817236 |
| 2425074 | For Government cash counterpart contributions | (Schedule 16) | 4679 563 |
| 39282031 |  |  | 54817369 |
| 150000000 | Due to Operational Reserve | (Statement III) | 135000000 |
| $(65842417)$ | Revenus reserve | (Hote 13) | 84605427 |
| 84158 583 |  |  | 219605427 |
| 229802993 |  |  | 398513032 |

The accompanying notes are an integral part of the financial statements.

CERAITIED CORPECT

```
(Signed) George F. SADDINR
            Direator
    Division of Finance
```


## UNITED NAGIONS DEVELOPMENT PROGRAMME

## Statement of the Operationai Reserve

## ss at 31 December 1977 and 1976

(in United States dollars)
$1976 \quad 1977$

ASSETS

Representing
Authorized level of the Operational Reserve 150000000

Less: due from United Nations Development Programme (Statement II) 135000000

The accompanying notes are an integral part of the financial statements.

CERTIFIED CORRECT
(Signed) George F. SADDLBR
Director
Division of Finance

Staterent of changes in ginanciel position zor
the years ended 31 Deaerber 1977 nad 1976
(in United States dollars)

1976
1977
SOURCE OF Fumb

| 553631911. |
| ---: |
| 2192550 |
| 2663362 |
| 25854814 |
| 583942637 |

Total income for the year
(Staterent I)
Decresse in sceounts receiveble
Decrease in operating funds provided to agencies
Decrease in housing loans and non-intereat-bearing note Increase in lisbilities

Total funds provided

APFLICATION OF FUNDS

Total expenditure for the year (Statement I)
444 284 060
3278070
15000000
462562130
182813992
IMCREASE (DECREASE) IN CASH AND INVISTMIENTS

| 67552169 | Cash and investments at beginning of year | 128339076 |
| :---: | :---: | :---: |
|  | Increase (decrease) in cash and investments: |  |
| 47063799 | in convertible currencies | 193746710 |
| 4502776 | in useble non-convertible currencies | (15 283 307) |
| 2220332 | in accumulacted non-convertible currencies | 4350589 |
| 60786907 |  | 182813992 |
| 128339076 | Cash and investments at end of year | 311153068 |

The accompanying notes are an integral part of the financial statenents.

CERTIFTED CORRECT

## (Bigned) George F. SADDLER <br> Director <br> Division of Finance

## Statemant $\mathbf{v}$

$\frac{\text { Sumpary of movement in subsidiary progremene funds and revenue reserve }}{\frac{\text { For the year ended } 31 \text { December } 197}{\text { (In United Statea dollars) }}}$

| Goverminent cost-sharing contributions | Government cash counterpart contributions | Reverme reserve |
| :---: | :---: | :---: |
| 16983988 | 2425074 | (65 841 417) |
| 15833248 | 2254489 | 153310345 |
| - | - | (3000 000) |
| - | - | 136499 |
| 25833248 | 2254489 | 150446844 |
| 32817236 | 4679563 | 84605427 |
| (Schedule 15) | (Sehedule 16) |  |

CERTIFIED COREECT
(Signed) George F. SADDIER
Division of Finance

United Mations Development Programme as an
executing agency for its projects
Status of funds as at 31 December 1977 and 1976
(In United States dollars)

1976
OPERATIME FUND


E/ As shown in Schedule 6.
The accompanying notes are an integral part of the financial statements.

CERTIFIED CORRECT
(Bigned) George F. SADDLER
Direetor
Diviaion of Finance

TRUST FUND FOR ASSISTANCE TO COLONIAL COUNTTRIES AND FEOPLES
Status of funds as at 31 December 1977 and 1976
(in United States dollars)
1976
1977
Income and expenditure for the year

| 128205 |
| ---: |
| 93824 |
| $\quad 806$ |
| 222835 |

(1 026 322)
(2 026 322)

| 026 322) |  |  | (1 116200 |
| :---: | :---: | :---: | :---: |
| (803 487) | Excess of income over expenditure (excess of expenditure over income) |  | 533198 |
|  | Assets |  |  |
| 13644 | Cash |  | 30186 |
| 1003090 | Investments | (Schedule 18) | 1170857 |
| 7165 | Accrued interest |  | 1089 |
| 301456 | Operating fund provided to executing agencies |  |  |
| - |  |  | 404647 387883 |
| 47417 | Accounts receivable |  | 387883 |
| 1.372772 |  |  | 1394662 |
| + |  |  | - |
|  | Liabilities and reserve |  |  |
|  | Unliquidated obligations of executing agencies |  |  |
| 173288 | Due to UKDP . |  |  |
| 173.288 |  |  | 261980 |
|  | Reserve |  |  |
| 2002971 | Balance 1 January |  | 1199484 |
|  | Add: Excess of income over expenditure |  | 533198 |
| (803 48\%) | Less: Excess of expenditure over income |  |  |
| 1199484 | Balance 31 December |  | 1732682 |
| 1372772 |  |  | 1994662 |

Voluntary contributions from Governments (Schedule 17) 1571146
Interest income
Miscellaneous income

Less: Expenditure Project costs Reimbursement of overhead costs to executing agencies

30186
nvestments
(Schedule 18)
1170857
1089
404647
387883
1394662

261980
261980

199484
533198
1732682

The accompanying notes are an integral part of the financial statements. CERTIFIED CORRECT

## Statement VIII

UNITED NATIONS CAPITAL DEVGLOPMENT FIND $\frac{\text { Status of funds as at } 32 \text { Decomber } 1977 \text { and } 1976}{\text { (in United States dollars) }}$ 1976 1977

Income and expenditure for the year


## Assets




Cash
Investments Accrued interest
Operating fund provided to executing agencies Accounts receivable
(Scheduie 28)

2130623
38842053
508985
677 584
42159245

Liabilities and reserve

| Due to UNDP <br> Operating fund payable to oxecuting ageneies Jaliquidated obligations of executing ageneies Accounts payable | 1475199 |
| :---: | :---: |
|  | 16989 |
|  | 413426 |
|  | 2761429 |
| Reserve |  |
| Balence I January |  |
| Add: Excess of income over expenditure | $1038259$ |
| Balance 31 December | 39397816 |
|  | 42159245 |

1475199
64989
413426
252967
2761429

29015225
10382597
39397816
42159245

The accompanying notes are an integral part of the financial statements.
CERTIFIED CORRECT
(Signed) George F. SADDLER Director
Division of Finance

## UNITED NATIONS REVOLVING FUND FOR NAIURAL RBSOURCES EXPLORATION <br> Status of funds as at 31 December 2977 and 1976 <br> (in United States dollars)

1976
1977
Income and expenditure for the year


The accompanying notes are an integral part of the financial statements.
CERTIFIED CORRECT
(Slened) George F. SADDLER
Director
Division of Finance

UNITED NAIIONS TRUST FUND FOR SUDANO-SAHBLIAN ACTIUITIES
Statue of funds an at 31. December 1972 and 1976
(in United States domars)
1976
1977
Income and expenditure for the year

| $\begin{array}{r}3845000 \\ \hline\end{array}$ | Voluntary contributions from Governments Less: Exchange adjustments on collection of contributions | (Scheaiule 17) | $\begin{aligned} & 9262788 \\ & (40 \quad 152) \end{aligned}$ |
| :---: | :---: | :---: | :---: |
| 3845000 |  |  | 9222636 |
| 1086763 | Interest income |  | 1592273 |
| $\begin{array}{r} 1750 \\ 119146 \\ \hline \end{array}$ | Donations <br> Miscellaneous income (expense) |  | 375 $(19)$ |
| 5052659 |  |  | 10815265 |
|  | Less: Expenditure |  |  |
| (442 972) | Project costs |  | (10 091 021) |
| $(388-345)$ | Deimbursement of overinead costs to executing agencies <br> Administrative costs |  | $\begin{array}{r} (422798) \\ (519878) \\ \hline \end{array}$ |
| (831 317) |  |  | (11033 697) |
| 4221342 | (Hxcess of expenditure over income) excess of income over expenditure |  | $(218432)$ |
|  | sets |  |  |


| 6415 | Cash | (Schedule 18) | (172 458) |
| :---: | :---: | :---: | :---: |
| 21770703 | Investments |  | 31701464 |
| 352333 | Accrued interest |  | 21 521828 |
| 139249 | Operating fund provided to executing agencies |  | 117661 |
|  | Due from UNDP |  | 860117 |
| 4446 | Accounts receivable |  | 6531 |
| 22273146 |  |  | 33035143 |
| Liabilities and reserve |  |  |  |
| - | Unliquidated obligations of executing agencies |  | 5514657 |
| 2978 | Accounts payable |  | 5468750 |
| 2978 | Due to UNDP |  | - |
| 2978 |  |  | 10983407 |
| Reserve |  |  |  |
| 28048826 | Balance 1 January |  |  |
| 4221342 | Eess: Excess of expenditure over income |  | $\left(\begin{array}{ll} 218 & 432 \end{array}\right)$ |
| 4221342 | Add: Excess of income over expenditure |  | (218 432) |
| 22270168 | Balance 31 December |  | 22.051736 |
| 22273146 |  |  | 33035143 |

The accompanying notes are an integral part of the financial statements. CERTIFIED CORRECT

```
(Signed)
            George F. SADDLER
            Director
                Division of Finance
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## UNITED MATIONS VOLUNTELGRS PROGRAMAIS

## Status of funds as at 31 December 1977 and 1976

 (in United States dollars)1976

Income and expenditure for the year

6793
(980)

852689
(840 898)
11791

Voluntary contributions from Governments (Schedule 17)
Transfer from UNDP Programe Reserve
Interest income
Miscellaneous income (expense)
824276
1000000 42815
(3485)

1863606
Less: Expenditure - project costs
(1965788)
(Excess of expenditure over income) excess
of income over expenditure
(102 182)
Assets

| 523534 | Cash |  | 15492 |
| :---: | :---: | :---: | :---: |
| 154261 | Investments | (Schedule 18) | 1261251 |
| 6879 | Deferred charges |  | 43299 |
| 3578 | Accrued interest |  | 4929 |
| 688252 |  |  | 1324971 |
|  | Liabilities and reserve |  |  |
| 81214 | Due to UNDP |  | 713224 |
| 40831 | Accounts payable |  | 147722 |
| 122045 | - |  | 860946 |
|  | Reserve |  |  |
| 554416 | Balance 1 January |  | 566 '207 |
| - ${ }^{-1}$ | Less: Excess of expenditure over income |  | (102 182) |
| 11791 | Add: Excess of income over expenditure |  | - |
| 566207 | Balance 31 December |  | 464025 |
| 688252 |  |  | 1324971 |

## Statement $X I I$

United matiozs devetoparitr procrane．
Other trust funds adininistered by UMDP－Statux of turids as at 31 ．December 1977



Unitad Fations
Trust Mund for
Operational
Programe



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| the Republic |
| Of Zaire |

$\begin{array}{r}\begin{array}{r}9 \\ 912 \\ (167) \\ 9745\end{array} \\ \hline(284622) \\ (29805) \\ (214427) \\ \hline(204682)\end{array}$



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 <br> n <br> > neome and expenditure for vear Yoiuntary contributions Irom Go Intereat income <br> \section*{neome and expenditure for vear
Voluntary contributions Irom Go
Intereat income} <br> \section*{neome and expenditure for vear
Voluntary contributions Irom Go
Intereat income} （352 786）
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1039789
 $\left\lvert\, \begin{gathered}\text { 镸 } \\ \text { 志 }\end{gathered}\right.$
 ＊United Metion Eppetal Raller office in Bangladeah． Bxcens of income over expenditure
（Excesi of expenditure over 1ncome）

[^4] （8chvelure 18） $\begin{array}{r}159076 \\ 592159 \\ 4803\end{array}$ ． $+$ Liabilities and reserve
Operating rund payable to executine agencies
Unliquidated obligations of executing agencies
Due to UNDP
Accounts payable
Reserve
Balance 1 January
Add：Excess of income over expenditure
Less：Excess of expenditure over income
Balance 31 December

Unapent（overapent）allocations
CERTIFIED CORRECT


## NOTES TO THE FINANCIAL STATEMENTS

## Note 1. Accounting policies

The financial statements reflect the application of the accounting policies described in this note.

## (a) Income

Interest income and Government contributions towards the costs of UNDP field offices are accrued as income in the year to which they relate. All other income is accounted for on a cash basis.

Contributions pledged to UNDP for 1977 and prior years are shown in the balance sheet (statement II). AII other anounts pledged by Governments which have not been paid by 31 December 1977 are no longer reflected in the respective balance sheets, but full details of these amounts are shown in schedules 1 to 4 and, for trust funds administered by UNDP, in schedule 17.

Shown as an asset in the balance sheet is an irrevocable non-interest-bearing note. The two amounts comprising the original balance were recorded as income in 1969 and 1970 when UNDP had not yet adopted the cash basis for recording income from voluntary pledges by Governments. Payments have been received on this note during 1977 and the balance is expected to be paid in full by 1980.

From 1977, Government contributions towards local programme costs are no longer made on an assessed basis. Amounts shown as "Assessed programme costs" in the 1977 financial statements represent collections or adjustments in respect of amounts assessed in 1976 or prior years.

In 1976 and prior years, amounts contributed by Governments towards the costs of UNDP field offices were recorded as income when received and the statement of income and expenditure reflected the total amount received as a separate income item and an equivalent amount as expenditure. As stated above, these contributions are now accounted for on an accrual basis, and have been shown in the 1977 financial statements as a reduction to the gross costs of the administrative and programme support budget (schedule 7).
(b) Expenditure

All expenditure of UNDP is accounted for on an accrual basis. In respect of project expenditure incurred by the participating and executing agencies, there has been a change between 1976 and 1977 in the basis on which agencies were requested to include unliquidated obligations in project expenditure. In 1976, they were requested to include obligations raised in respect of only those goods and services which had been delivered by the end of that year. Not all agencies were able to adopt this policy on a consistent basis. In 1977, they were requested to include obligations raised in respect of goods and services provided for in the project budget for 1977 and contracted for by the end of that year. On the basis of information received from the agencies, the effect of this change in accounting principle has been to increase project expenditure in 1977 by approximately \$13 million.

## (c) Exchange rates

UNDP financial rule 114.7 provides that voluntary contributions received from Governments shall be translated into United States dollars using the United Nations operational rate of exchange in effect on the date of payment. UNDP financial rule 114.8 provides that where a Government makes available a special rate of exchange to be applied under specific conditions, UNDP, with the agreement of the United Nations, may authorize the use of such rate simultaneously with the operational rate of exchange.

In accordance with UNDP financial rule 110.1, exchange adjustments of $\$ 576,346$ arising from the payment of voluntary contributions from Governments have been recorded as an offset to these contributions, and are shown on statement I accordingly. All other exchange adjustments have been recorded as miscellaneous income (expense).

## (d) Capital expenditures

The full cost of non-expendable equipment used for administrative purposes is charged to UNDP administrative programme and support costs in the year in which it is purchased. An inventory is maintained of all non-expendable equipment (derined as items of equipment valued at $\$ 250$ or more a unit, and with a serviceable life of at least five years, and items of equipment included in any special lists, for which formal inventory records are required).

## Note 2. Expenditure for Special Industrial Serfices

At its twenty-second session the Governing Council approved a separate allocation for Special Industrial Services of \$17.5 million for 1977-1981. In previous years expenditure for Special Industrial Services had been charged to the Programme Reserve. The comparable figures for 1976 have been reclassified in these financial statements accordingly.

## Note 3. Transfer from the Programme Reserve to the Special Measures Fund for the Least Developed Countries

In accordance with the Governing Council's decision that $\$ 3$ million should be transferred from the Programme Reserve to the Special Measures Fund for the Least Developed Countries as soon as possible in the period 1977-1981, this transfer was made in 1977 and is reflected in statement $V$.

## Note 4. Expert and fellowship costs

The Governing Council decided at its twenty-second session that the standard cost systems previously in force for recording expert and fellowship costs should be discontinued with effect from 1 January 1977. In accordance with the Governing Council's decisions on this issue, in 1977 fellowship costs have been recorded on the basis of actual costs and expert costs on the basis of a combination of actual and average actual costs. Any residual variance arising in 1977 between standard costs chargeable to projects and actual costs incurred in respect of expert services or fellowships for the period ending 31 December 1976 has been included under miscellaneous income (expense) in these financial statements (schedule 5).

Costs incurred by agencies in 1977 for hiatus financing (financing of experts between project assignments) and extended sick leave of experts, which are not chargeable to project budgets and which formed part of the variance account in 1976 and prior years, have been shown as a separate expenditure item in the statement of income and expenditure (statement I).

Note 5. Adjustments of programme expenditure 1972-1976
As a result of a comprehensive reconciliation made in 1977 between project expenditures during the first IPF cycle period $1972-1976$ as reported by agencies in their financial statements and those reported by them in individual project budgets, it was found that some adjustments were necessery to the expenditures as reported in the UNDP financial statements. The total adjustments necessary were to increase expenditure under the Programme Reserve and under the Special Measures Fund for the Least Developed Countries by $\$ 684,562$ and $\$ 136,499$ respectively, and to decrease expenditures against IPFs by the corresponding amount of $\$ 821,061$. The net effect or these adjustments on the Special Measures Fund for the Least Developed Countries and on the revenue reserve is shown in statement $V$.

## Note 6. Operational Reserve

In accordance with the Governing Council's decision at its twenty-second session, liquid assets of $\$ 15$ million were transferred to the Operational Reserve in 1977 and invested on its account as a first step towards the full funding of the Operational Reserve by the end of 1980. The status of the Operational Reserve as at 31 December 1977 is shown in statement III and details of the investments made on its behalf are given in schedule 11.

## Note 7. Operating fund balances

At 31 December 1977 and 1976 operating fund balances consisted of $\$ 28,114,167$ and $\$ 42,809,846$ provided to participating and executing agencies offset by $\$ 4,203,409$ and $\$ 7,364,453$ payable to participating and executing agencies, resulting in a net balance of $\$ 23,910,758$ and $\$ 35,445,393$, respectively, which is shown in statement II. These figures are consistent with the operating fund balences as reported by participating and executing agencies after taking into account the unliquidated obligations at 31 December 1977 and 1976 of $\$ 54,412,340$ and $\$ 35,741,145$, respectively, which are shown separately in statement II.

## Note 8. Contributions pledged by Governments

Contributions pledged by Governments for current and prior years which had not been paid by 31 December were as follows:


Contributions pledged by Guveruments at 31 December 1977 and 1976 for future years amounted to $\$ 545,105,726$ and $\$ 483,081,550$, respectively.

## Note 9. Accounts pavable

Accounts payable in the amount of $\$ 29,681,067$ shown in statement II include amounts totalling $\$ 7,131,112$ which are primarily due to outstanding cheques which had been drawn against United States dollar bank accounts operated on the "zero-balance" system and which had not been presented by 31 December 1977. Note 10. Unspent allocations and future commitments

Based on information provided by the participating and executing agencies, unspent allocations issued at 31 December 1977 amounted to $\$ 651,110,786$, against which future commitments entered into by the agencies were appr oximately \$89 million.

Note 11. Amounts due from/to trust funds administered by UNDP
UNDP advances funds to, and receives funds for, the trust funds which it administers. The balance of these transactions as at 31 December 1977 and 1976 is shown in the financial statements relating to each trust fund (statements VII to XII) and can be summarized as follows:

| $\text { (US } \frac{1976}{\text { dollars) }}$ |  | $\text { (US } \frac{1977}{\text { doliars) }}$ |
| :---: | :---: | :---: |
| Due from trust funds administered by UNDP |  |  |
| 173,288 | Trust Fund for Assistance to Colonial Countries and Peoples | - |
| 845,466 | United Nations Capital Development Fund | 1,475,199 |
| 321,893 | United Nations Revolving Fund for Natural Resources Exploration | 1, |
| 2,978 | United Nations Trust Fund for Sudano-Sahelian Activities | - |
| 81,214 | United Nations Volunteers programme | 713,224 |
| 680,785 | Fund of the United Nations for the Development of West Irian | 82,178 |
| 2,105,624 | Total (Statement II) | 2,270,601 |
| Due to trust funds administered by UnPP |  |  |
| - | Trust Fund for Assistance to Colonial Countries and Peoples | 387,883 |
| - | United Nations Revolving Fund for Natural Resources Exploration | 72,699 |
| - | United Nations Trust Fund for SudanoSahelian Activities | 860,117 |
| 339,984 | United Nations Trust Fund for Operational Programme in Lesotho | - |
| 230,813 | United Nations Trust Fund for Operational (OPEX) Personnel to Swaziland | - |
| - | United Nations Special Fund for Land-locked Developed Countries | 15,000 |
| 570,797 | Total (Statement II) | 1,335,699 |

Note 12. Unspent allocations for trust funds
Unspent allocations issued at 31 December 1977 in respect of the trust funds administered by UNDP were as follows:

## US dollers

Trust Fund Ior Assistance to Colonial Countries and Peoples 1,845,150
United Nations Capital Development Fund. 32,410,906
United Nations Revolving Fund for Natural Resources Exploration

6,660,748
United Nations Trust Fund for Sudano-Sahelian Activities 7,760,595
United Nations Volunteers programe
Unspent allocations for the other trust funds administered by UNDP are shown at the bottom of statement XII.

## Note 13. Revenue reserve

The amounts shown in statement II for the revenue reserve are arrived at after deducting the cumulative deficit of $\$ 52,000,131$ whicn was incurred in the expert and fellowship variance account during the 1972-1976 programming cycle. At its twenty-second session, the Governing Council decided to offset this deficit against resources in excess of the agreed planning level for 1977-1981.

Status of voluntary contributions pledged es at 31 December 1977
$\frac{\text { Composition of belance }}{\text { For } 1977 \text { and For } 1979 \text { ard }}$


## Schedule 1 (part I)












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Gabon (equivalent of US\$)
Schedule 1 (part I) (coantinined)

schedule (part I) (contimued)

Echodule 1 (part 1) (contimanc)

 2: pledgez lor the years 1979 through 1981 of cedis 1,257,173 (equivelert of 03 1,095,194).

2/ Inis emount represents an adjustant to Sveden's 1978 pledge of Kr. $280,000,000$ (equivalent to us $58,577,406$ ).
Schedule 1 (part II)
Status of spacial contributions pledged for the lingat developed countries an et 31 Decemer 1971

| Goverrmant | Belamea$31 / 12 / 76$ | $\begin{aligned} & \text { Adsition } \\ & \text { and } \\ & \text { adiustrents } \end{aligned}$ | Platrefor 1978 |  | Pleda for tutyse venx |  |  | Collectad$\text { in } 1977$ | $\begin{aligned} & \text { zelace } \\ & 31 / 12 / T / \end{aligned}$ | Compostion of belume |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | $\begin{aligned} & \text { Jocnl } \\ & \text { currenct } \end{aligned}$ | $\begin{aligned} & \text { UB; doliner } \\ & \text { ecuivalent } \end{aligned}$ | $\begin{aligned} & \text { Iocal } \\ & \text { enrrency } \end{aligned}$ | $\begin{aligned} & 6 s \text { doliar } \\ & \text { equivalent } \end{aligned}$ | Totel |  |  | $\begin{aligned} & \text { Wor } 2977 \text { and } \\ & \text { wotorymy } \end{aligned}$ | For 1978 | $\begin{aligned} & \text { For } 1979 \tan \\ & \text { fotheremere } \end{aligned}$ |
| Cansda | - | 2727273 | - | * | - | - | 2727273 | 2727273 | - | - | - | - |
| Eorwiy | 2338432 |  | 10000000 | 1845018 | - | - | 3183450 | 1338432 | 1845018 |  | 1845018 |  |
| Thilippipes | 500000 |  |  |  | - | - | 500000 | - | 500000 | 165667 | 166667 | 366666 |
| tocenl | T838 48 | 27248 |  | 1835028 | - | - | 6410723 | F605 ${ }^{5}$ | 23450 | 156667 | \% 01685 | 136'665 |

Scherune 2
UNITED NATIONS DEVELOIMENT PROGRAMME
Governments' obligations for assessed programme costs as at 31 December 1977

| Government or organization | $\begin{array}{r} \text { Balance } \\ 31 / 12 / 76 \\ \hline \end{array}$ | $\begin{gathered} \text { Recorded in } \\ 1977 \\ \hline \end{gathered}$ | Waivers and adjustments for 1977 and prior years | Total | $\qquad$ | $\begin{aligned} & \text { Bnlance } \\ & 31 / 12 / 77 \end{aligned}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Albenia | 78435 | $\cdots$ |  |  |  |  |
| Algeria | - 43 | $\infty$ | - | 78435 | - | 78435 |
| Argentina | - |  |  |  |  |  |
| Bahamas | 709 | 31520 |  |  | 31782 | 4 |
| Bahrain | - | - 32 | - | 32229 | 31782 | 447 |
| Bangladesh | - |  |  | - | - |  |
| Barbados | - |  |  |  | - |  |
| Belize | - |  |  |  | - |  |
| Bolivia | 365700 |  |  | 365700 | - | - |
| Brazil | 1517070 | - |  | $\begin{array}{r}365700 \\ \hline\end{array}$ | $125700$ | 240000 |
| Bulgaria | - 2170 | - | - | 1517070 | $(75950)$ | 2593020 |
| Burma | - |  |  | - . | - | 293 |
| Central African Empire | 21865 | - |  |  | - | - |
| Chile | 182688 | - | - | 21865 | $\bigcirc$ | 21. 865 |
| Colombia | 1. 291094 | - | - | 182688 | 182688 | 21 |
| Comeros | . 32181 | - | - | 1291094 | 488378 | 802716 |
| Congo | $\begin{array}{r} 3261019 \\ 316619 \end{array}$ | - | - | 32181 316619 | $\cdots$ | 32181 |
| Cook Islands | 10457 | 12580 |  | 316619 | - | 316619 |
| Costa Rica | 10.5 | 12.580 | - | 23037 | 22490 | 547 |
| Cuba | - |  | - | - | - | - |
| Cyprus | - |  |  | - |  |  |
| Czechoslovakia | - |  | - | - | - | - |
| Democrstic Kampuchea | 733377 | - | - | 733377 | - | - |
| Democratic Yemen | 133 | - | - | 733377 | - | 733377 |
| Dominican Republic | - | - | - |  | - | , 37 |
| East African Community | 23107 | - |  | 23107 | 0 | $\cdots$ |
| Ecuador | 192381 | - | - | 23107 | 23107 | - |
| Egypt | 440000 | - | - | 192381 | 192381 | - |
| El Salvador | 120000 | - |  | 440000 | 440000 | - |
| Equatorial Guinea | 168000 | - | - | 120000 | 120000 | - |
| Fiji | 20328 |  | - | 168000 20328 | 20328 | 168000 |
| Gabon | - 32 |  | - | 20328 | 20328 | - |
| Gambia | - | - | (62 153) | (62 | $(62$ 153) | - |
| Ghena | - |  | (62 153) | (62 1.53) | (62 153) | - |
| Greece | - |  | . - | - | - | - |
| Grenada. | 58164 | 37280 | ( 58 164) | 37280 | - | $\cdots$ |
| Guatemala (CARII) a/ | $\cdots$ | 37280 | (58 164) | 37280 | $\pm$ | 37280 |
| Guyena | 41900 | - |  |  |  |  |
| Guyena ${ }^{\text {a }}$ | 80000 | - | - | $\begin{aligned} & 41900 \\ & 80000 \end{aligned}$ | - | $\begin{aligned} & 41900 \\ & 80000 \end{aligned}$ |

Schedule 2 (continued)

Schedule 2 (continued)

a/ Central Americen Besearch Institute for Industry.
Schedule 3
UNITED NATIONS DEVELOPMENT PROGRAMME
Governments' olligations for cost-sharing contribuions in respect of projecte as at 31 December 1977

Schedule 3 (continued)


Schedule 4 (continued)

| Countries or area | Governments' obligations |  |  |  | Collected in 1977 |  |  | Bolpnce due |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\begin{gathered} \text { Balance } \\ 31 / 12 / 1976 \\ \hline \end{gathered}$ | For 1977 and prior years | For Puture years | Total | In respect of 1977 and prior years | In respect of future years | Total | $\begin{gathered} \text { For } 1977 \\ \text { and prior } \\ \text { years } \\ \hline \end{gathered}$ | $\begin{gathered} \text { For } \\ \text { future } \\ \text { years } \end{gathered}$ |  |
| Iraq Ivory Cosst | 60000 | 1155186 | - | 1215186 |  |  |  |  |  | T「: |
| Jamaica | 266658 33596 | (266 658) | - | 1215186 | 1155186 | - | 1155186 | 60000 | - | 60000 |
| Japan | 245000 | 196000 | - | 43596 |  |  | - | 33596 | - | 33596 |
| Kenya | 3664 | (1958) | - | (1 958) |  | 1000 | 362000 $(1958)$ | 5 | 79000 | 79000 |
| Kuwait |  | (4895) |  | 3704 | 3704 | - | ( 3704 | - |  |  |
| Lao People's Democratic Republic | 110339 | (4 895) | - - | $(4895)$ 110339 | (4895) | - | (14895) | - | - |  |
| Lebban | 36005 36100 | (7937) | - | $\begin{array}{r}110 \\ 28 \\ \hline 68\end{array}$ | 109539 (1932) | - | 109539 | -3000 | 800 | 800 |
| Libyan Arab Jamahiriya | 36100 69959 | (2.191) | - | 33909 | 10349 | - | (10 932$)$ 10 | 30000 | - | 30000 |
| Malawi | 12959 | (12 255 ) | - | 64704 | 10 | - | 10349 | 23560 64704 | - | 23560 |
| Malaysia | 52249 | (12 399 ) | 90000 | - | - 6 | - | - | 64704 | " | 64704 |
| Mali | 315084 | 47 <br> 10 <br> 043 <br> 0 | 90000 | 189579 | 52618 | - | 52618 | 26961 | 110000 |  |
| Maita | 85388 | 108 | - | 325125 9346 | 113 9 342 | - | 11342 | 313783 | 110000 | 136 313 783 |
| Mexico | 85 8441 | 4887 | - | 90834 | 90834 | $:$ | 93466 90834 |  | - |  |
| Moroceo | 801266 |  | (220 028) | 8441 |  | - | 9083 | 8441 | - | $\overline{8}$ |
| Nauru | 4000 | 17855 | (220 028) | 599093 | 177778 | - | 177778 | 260524 | 160793 | 4441 |
| Nepal | 1249 | 1400 | - | 4000 2649 | 264 | - | - | 2000 | 160791 2000 | 421315 4000 |
| Netherlands Antilles | 54710 | 4133 | - | 58843 | ${ }_{23}^{2} 649$ | - | 2649 | - |  |  |
| New Zealand | 49856 | - | - | 49856 |  |  | 23333 | 19510 | 16000 | 35510 |
| Nicaragua | 38 7 3 | - | - | 38074 | 16000 | - | 16000 | 49856 | - 2000 | 49856 |
| Niger | 167018 | 14990 | - | 7334 | 7334 | - | 7334 | 74 |  | 22074 |
| Pakistan | 43556 | 11179 | - | 182 54 5 | 48736 | - |  | 182008 | - | 182008 |
| Papua New Guinea |  | 26609 | 25000 | 51609 | 48 | 21 | 48827 |  | 5908 | 5908 |
| Paraguay | 28147 |  |  | 2000 | 1200 | 800 |  | $\underline{26} 69$ |  | 51609 |
| ${ }_{\text {Pratu }}$ | 3557 | (13 238) | 8603 | 58495 $(9681)$ | (23484 | - | 23484 | 25670 | 9341 | 35013 |
| Poland | 11130947 | (779 843) | (241 067) | 90037 | (12712) | - | (12 712) | 3031 | - | 3031 |
| Republic of Korea | 99888 |  |  | 8847 |  | - | 40731 | 31326 | 18000 | 49326 |
| Ruanda | 39000 | ${ }^{34} 827$ | - | 134715 | 93785 | 5472 |  | ${ }^{8} 8347$ | 2 | 8847 |
| Samoa | 1894 | 2059 | - | 39000 |  | 542 | 9925 | 3334 39000 | 32124 | 35458 |
| Saudi Arabia | 949570 | 2059 | - | 3953 | 2435 | - | 2435 | $\begin{array}{r} \\ \hline 18\end{array}$ | 800 | 39000 |
| Senegal | 176713 | 25917 |  | 949570 | 785530 | - | 785530 | 108150 | 55890 | 161518 1640 |
| Singapore Solomon Islands | 8000 | 2 2 | - | 202630 10 | 60771 | - | 60771 | 141859 | ¢ | 164040 141859 |
| Somalia |  | 2022 | 60 | 2022 |  | - | 6750 | - | 000 | 4000 |
| Sri Lanka | 16086 | 126308 | 60846 | 277260 | 236424 | 60845 | 277260 | $\stackrel{\square}{\square}$ | - | - |
| Sudan | 113221 | 3230 $(1338)$ | - | 19316 | 9917 | - | 9 911 |  | 6000 | 9405 |
| Surinam | 16712 | (13 338) | - | 99883 | 2042 | - | 2042 | 97841 | 6000 | 9405 97847 |
| Syrian Arab Republic | 3750 | (1958) | - | $16 \cdot 712$ | ( 44612 ) | - | (44 612) | 61324 | - | 97842 |
|  |  | (1958) |  | 1792 | $(1575)$ | - | $(1575)$ | + 3367 | - | 613 3 367 |


| Countries or area | ' Governments' obligations |  |  |  | Collected in 1977 |  |  |  | Bolance due |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\begin{array}{r} \text { Belance } \\ 31 / 12 / 76 \\ \hline \end{array}$ | $\begin{aligned} & \text { por } 1977 \text { and } \\ & \text { porior yeard } \end{aligned}$ | For furcure years | Total | In respect of 1977 and prior years | $\begin{aligned} & \text { In respect } \\ & \text { of future } \\ & \text { years } \end{aligned}$ | Total | For 1977 and prior |  |  |
| Thailand | 101591 | 45222 |  |  |  |  |  |  |  | rotal |
| Togo Tonga | 5138 1 | 45222 | 90000 | 236813 5138 | 118812 5138 | - | 118812 | - | 118001 | 138001 |
| Trinidad and Tobago | 1250 338089 | - |  | 1 1 1 250 | 5138 700 | $\pm$ | 5138 700 | 150 | - 400 | 128001 |
| Trust Territory of the Paci | ands - |  | - | 338 3 3 | 71. 526 | 54984 | 126510 | 99746 | 111833 | 211579 |
| Tunisia | 12494 | (314) | - | 3 1233 120 | 3333 |  | 3333 |  | 11. | 211579 |
| Turkey United Kingdom of Great Bri | 47099 | 10222 | 59385 | 12180 116706 | 12032 26592 |  | 32082 | 98 |  | 98 |
| United Kingdom of Great Bri Northern Ireland: | 1 |  |  | 116 | 26592 | - | 26592 | 30729 | 59385 | 90.214 |
| Antigua Coyman Islands | 24076 |  | - | 1355 | - | - | - | 1. 355 | - | 1355 |
| Coyman Islands | 9.879 | (2 669) | - | 20157 7210 | (1 270), | - | (1 270) | 21427 | $\cdots$ | 21427 |
| Montserrat | $\begin{array}{r}27 \\ 4781 \\ \hline 188\end{array}$ | (3919) | - | 23462 |  | - | 6319 | 891 | - | -891 |
| St. Kitte | 48788 38.458 | (1250) | - | 3458 | (1 927) | - | (1 927) | 23462 | $:$ | 23462 |
| St. Kucia | 18693 | (4717) | - | 37656 | (1) | - |  | 5385 37656 | - | 5385. |
| St, Vincent Turks and Caicos Islands | 21094 | $\left(\begin{array}{l}4 \\ 5 \\ 5170\end{array}\right.$ | - | 13.982 | 10481 | - | 10481 | 37650 3501 | - | 37656 |
| Turks and Caicos Islands Virgia Islands, British | 13035 | (2 669) | - | 15924 | ( 5170 ) | - | $\left(\begin{array}{l}5170)\end{array}\right.$ | 21094 | - | 31501 |
| Virgia Islands, British | 9998 | (2 669) | - | 10.366 | 487 | - | 487 | 9879 | - | 21 9 989 897 |
| United Republic of Cameroon | 441868 | (76 222) |  | 7629 | 350 | - | 350 | 6979 | - | 6979 |
| United States of America | 6465 | (\% ${ }^{\text {cea }}$ |  | 366341 6465 | 344.423 | - | 344423 | 203 | 21715 | 21918 |
| Upper Volta | 12889 | 136791 | - |  |  | - |  | 6465 | , | 6.465 |
| Urubuay <br> Venezuela | 15501 | , 14.481 | $\stackrel{-}{-}$ | 149680 16982 | 247820 15456 | - | 147820 15456 | 1860 | - | 1. 860 |
| Yemen |  | , 123364 | - | 123364 |  |  |  | 1526 |  | 1526 |
| zaire | 50.290 | $(47253)$ | - | 3037 | (18 832.) | - | (18881) | 411218 | 82243 | 123364 |
| Tot | 14073187 | [ 53.100 | 4 | 53100 | 53100 | - | 53100 | 2186 | - | 21868 |
|  |  |  | 4 | 17032 | 7809030 | 374049 | 8 8.53 079 | 5440409 | 408563 | 8848972 |

## Schedule 5

UNITED NATIONS DEVELOPMENT PROGRAMME
Miscellaneous income and expense for the vears ended 31 December 1977 and 1976
(in United States dollars)

1976
1977
4490039
209 879. Interest on housing loans
Miscellaneous income from accounts of
(176 949) participating and executing agencies
(43 150) Interest on advance from FAO
Overhead in respect of prior years surrendered by an executing agency

Sundry income
Adjustment to prior years' income 375616
Other miscellaneous income (other than above)
Refund of prior year's expense
131967
Miscellaneous income and savings in liquidating prior year's obligations
Bank charges
156770

Net sundry income
968625
(20 494)
134498
1612484
4664617
(292 786)
4371831
Gains (losses) on exchange and revaluation of currencies

7050372
Total
(Statement I)
25784587






[^5]contributions.
mantiold minaoting swoinil aximin

Adninistrative asd proprame upport conts
Budset eppropriaticns and expenditure for the rear endra 31 Deceber 1921
(in United States dollars)

| Appropriation section | $\begin{gathered} \text { Appropsiations } \\ 1977 \end{gathered}$ | Erpenditure |  |  | Unencumbered |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Dieburaemants, | Dnifquidated <br> obligations at at <br> 31 Decenber 1977 | Totel expenditure |  |
| Policy-miking organe |  |  |  |  |  |
| Governing Council secretariat Division of Externel Relations | $\begin{array}{r} 160200 \\ 243500 \\ \hline \end{array}$ | $\begin{array}{r} 591915 \\ 397 \quad 592 \\ \hline \end{array}$ | $\begin{array}{r} 16093 \\ 3125 \\ \hline \end{array}$ | $\begin{array}{r} 608008 \\ 320 \\ \hline \end{array}$ | $\begin{gathered} 552192 \\ (17717) \\ \hline \end{gathered}$ |
|  | 1403700 | 909507 | 19238 | 928725 | 474975 |
| Brecutive direction and sanasement |  |  |  |  |  |
| Office of the Aduinistrator and Deputy Adainistrator Executive Office Planning and Co-ordinstion Office | 586400 <br> 198100 <br> 104000 | 790888 141406 <br> 260423 | $\begin{array}{r}32 \\ 982 \\ \hline 250 \\ \hline\end{array}$ | $\begin{array}{r} 823870 \\ 141656 \end{array}$ $260423$ | $\begin{gathered} (237470) \\ 56444 \\ 343577 \\ \hline \end{gathered}$ |
|  | 1188500 | 1192717 | 33232 | 1225949 | $(37449)$ a/ |
| Programme managtent and support |  |  |  |  |  |
| Africa <br> Asia snd the Pacific <br> Europe, Mediterranean and the Midale East <br> Latin America and the Caribbean Programe policy and evaluation Division for Global and Interregional Projects | $\begin{array}{r} 11096500 \\ 7282900 \end{array}$ | $\begin{array}{r} 10085160 \\ 6786363 \end{array}$ | $\begin{array}{r} 1221574 \\ 316.675 \end{array}$ | $\begin{array}{r} 11206734 \\ 7103038 \end{array}$ | $\begin{gathered} (110234) \\ 179862 \end{gathered}$ |
|  | 7909400 6392500 3534500 | 7263123 <br> 5635004 <br> 3549 <br> 887 | 449030 284201 42469 | $\begin{aligned} & 7712153 \\ & 5919205 \\ & 3591956 \end{aligned}$ | $\begin{aligned} & 197247 \\ & 473295 \\ & (57456) \end{aligned}$ |
|  | 34 600 | 322 374 | $3 \mathrm{gh8}$ | 326322 |  |
|  | 36560400 | 33641512 | 2217897 | 35850408 | 700992 |
| Sectorei support services |  |  |  |  |  |
| Agricultural sdrisers in the field Industrial advisers in the field | $\begin{array}{r} 4285800 \\ 2924700 \\ \hline \end{array}$ | $\begin{aligned} & 3384555 \\ & 1876830 \\ & \hline \end{aligned}$ | $\begin{array}{r} 143068 \\ 126.980 \\ \hline \end{array}$ | $\begin{array}{r} 3527623 \\ 1.955 \\ \hline \end{array}$ | $\begin{array}{r} 758177 \\ 928890 \\ \hline \end{array}$ |
|  | 7210500 | 5263385 | 260048 | 5523433 | 1687067 |
| Adninistrative and common services |  |  |  |  |  |
| Bureau for Administration Division of Information Adninistrative and comsonservices in the field | $\begin{array}{r} 10040500 \\ 1307700 \end{array}$ | $\begin{aligned} & 8998259 \\ & 1123101 \end{aligned}$ | 534532 144466 | $\begin{aligned} & 9539791 \\ & 1267567 \end{aligned}$ | $\begin{array}{r} 507709 \\ 40133 \end{array}$ |
|  | 21.147900 | 21289212 | 1589209 | 22878480 | (1 730 520) |
|  | 32496100 | 31410571 | 2268207 | 33678778 | $(1182678)$ |
| United Eations Volunteers | 1111600 | 1048178 | 75980 | 1124158 | $(12558)$ al |
| United Eations Capital Development Fund | 338600 | 369631 | 45420 | 415051 | (76 453) 9 |
| Gross àppropristions and expenditure | 80309400 | 73835500 | 4920002 | 78755502 | 1553898 |

Deduct:
Income
Host Government cash contributions
Staff assessment income
Reimbursement by Fao
Refund from Unitisd Nations Joint
Staff Pension Fund
Reimbursement by Office for
Projects Execution
Proceeds of sale of equipment

a/ As expenditures exceed appropriations for executive direction and menagement, auministrative and common zervices, the United Fations Volunteers programe and the United Metions Capital Developent Fund, the Adinistrator will ask the Advisory Comititee on Administrative and Budgetary Questions for suthority to transfer creditt betreen progregres as
necessary.


## Schedule 9 <br> UNITED NATIONS DEVELOPMCETY PROGRAMME <br> Costs of support services for UNDP-executed projects for the year ended 31 December 1977 <br> (in United States dollars)

|  | Appropriations | Expenditure | Unencumbered balance |
| :---: | :---: | :---: | :---: |
| Bureau for Special Activities | 503000 | 157038 | 345962 |
| Programme management and support | 105400 | 88382 | 17018 |
| Administrative and common services | 562500 | 378309 | 184191 |
| Gross appropriations and expenditure | 1170900 | 623729 | 547171 |
| Less: |  |  |  |
| Staff assessment income | 125300 | 135180 | (9880) |
| Net appropriations and expenditure | 1045600 | 488549 | 557051 |

schedule 10
UILED MASIOMS IEVELOMENT PRCORNGE

## Inventments as at 31 December 1977 and 1976

(in United Stater dollars)


Schedule 11
UNIGED NATIONS DEVELOPMENT PROGRAMME
Investments of the Operational Reserve
as at 31 December 1977
$\because$ (in United States dollars)

1976 Type
Time deposit account

Currency

| United States dollars | 7.0625 | 5000000 |  |
| :--- | :--- | ---: | :--- |
| Deutsche marks | 4.30 | 4954955 |  |
| Japanese yen | 3.25 | 5000000 |  |
| Deutsche marks | 2.125 |  | 45045 |
|  |  |  |  |

Total investments

UNITED NATIONS DEVELOPMENT PROGRAMME

## Housing loans as at 31 December 1977

(in United States dollars)

## Borrower

Chad, Development Bank of.
United Republic of Tanzania, Government of
Botswana, Government of Malawi, fovernment of

- Phase I
- Prase II

East African Community Lesotho, Government of Rwanda, Government of Swaziland, Government of Bürundi, Government of Benin, Government of

Total

| Repayment |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| $\begin{aligned} & \text { period } \\ & \text { of loang } \end{aligned}$ | $\begin{array}{r} \text { Balance } \\ 31 / 12 / 76 \\ \hline \end{array}$ | $\frac{\text { Due }}{\text { in }} \frac{1977}{}$ | $\frac{\text { Received }}{\text { in } 1977}$ | $\begin{array}{r} \text { Balance } \\ 31 / 12 / 77 \end{array}$ |
| 1969-78 | 45,734 | 22,471 | 22,470 | 23,264 |

Schedule 13
UNITED NATIONS DEVELOPMINNI PROGRAMILS
Junior Professional Officers' Programe
Status of funds as at 31 December 1977
(in United States dollars)

| Sources of financing. | $\frac{\text { Batance }}{31 / 12 / 76}$ | Receipts | Total | Disbursements | $\frac{\text { Belance }}{31 / 12 / 77}$ |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 1. Governments |  |  |  |  |  |
| Austria | (47046) | 1000 | (46046) |  |  |
| Belgium | 362341 | 552760 | 915101 | 93856 537600 | (139 902) |
| Canada | 27812 |  | 915101 | 537600 | 377501 |
| Denmark |  | - ${ }^{-1}$ | 27812 | 71387 | (43 575) |
| Finland |  | 58 | 58411 | 14430 | 43981 |
| Germany, | 1891 | 54451 | 56342 | 38732 | 17610 |
| Feceral Republic of | 187101 | 524850 |  |  |  |
| Iran | +55813 | 524850 | 711951 | 294976 | 416975 |
| Italy | 55813 | - | 55813 | (2 874) | 58687 |
| Japan |  | 28655 | 28655 | 10126 | 18529 |
| Netherlands | (9792) | 198150 | 188358 | 125424 | 68934 |
| Netherlands | 654847 | 1415317 | 2070164 | 1388056 |  |
| Norway | - | 137915 | 207139 | 1380056 | 682108 |
| Sweden | 68545 |  | 137915 | 71486 | 66429 |
| Switzerland | $100716$ | 149788 | 218333 | 230247 | (11 914) |
|  | 100716 | 120110 | 220826 | 138222 | 82604 |
| 2. Others |  |  |  |  |  |
| Daited Nations <br> Association of Great Britain and Northern Ireland (1 526) |  |  |  |  |  |
| Friends Service Council | 1 (166) | 166 | (1 526) | - | $(1526)$ |
| Total | 1400536 | 3241573 | 4642109 | 3011668 | 1630441 |

## UNITED NATIONS DEVELOPMENT PROGRAMME

## Special Measures Fund for the Least Developed Countries Status of funds as at 31 December 1977 and 1976 <br> (in United States dollars)

| 1976 |  |  | 1977 |
| :---: | :---: | :---: | :---: |
| 24445418 | Unexpended balance at 1 January |  | - 19872969 |
|  | Income and expenditure for year |  |  |
| 7988780 | Special contributions from Governments | (Schedule 1) | 4065705 |
| (12 561 229) | Programme expenditure | (Schedule 6) | (9 481 605) |
| (4 572 449) |  |  | (5 415 900) |
| - | Funds transferred from the programe reserve | (Note 3) | 3000000 |
| - | Adjustments of programme expenditure 1972-76 | (Note 5) | (136 499) |
| (4572 449) |  |  | (2 552399 ) |
| 19872969 | Unexpended balance at 31 December ( | Statement II) | 17320570 |

UNITED NATIONS DEVELOPMENT PROGRAMNE
Statement of account for government cost-sharing contributions as at 31 December 1977 and 1976
(in United States dollars)
1976

|  | 1977 |
| :---: | :---: |
| Unexpended contributions at 1 January | 16983988 |
| Income and expenditure for year |  |
| Cost-sharing contributions received (Schedule 3) | 47438204 |
| Less: Exchange adjustments on collection of contrioutions | (3 333) |
|  | 47434871 |
| Programme expenditure (Schedule 6) | $(28165$ 512) |
| Reimbursement of overhead costs to participating and executing agencies <br> (Schedule 6) | (3436 111) |
|  | (31 601 623) |
| Excess of income over expenditure | 15833248 |
| Unexpended contributions at 31 December (Statement II) | 32817236 |

## UNITED NATIONS DEVELOPMENT PROGRAMME

## Statement of account for government cash counterpart contributions

## as at 31 December 1977 and 1976

(in United States dollars)

1976
1977
$\begin{array}{lll}1016268 & \text { Unexpended contributions at I January } & 2425074 \\ & \text { Income and expenditure for year }\end{array}$

7895966

7895966
(6 419036 )
(68 124)
(6 487 160)

1408806

2425074

Cash counterpart contrikutions received

Add: Exchange adjustments on collection of contributions

2417
8185496
Programme expenditure
(Schedule 6) (5 865 779)
Reimbursement of overhead costs to participating and executing agencies
(Schedule 6) (65 228)
(5931007)

Excess of income over expenditure
2254489

Unexpended contributions at 31 December (Statement II) 4679563

Txut.frode chentintered by urpe

(In United 8tetes doliars)


| Frust fumde/toverxmenta | Belance due 31/12/76 | $\begin{aligned} & \text { Addifivo } \\ & \text { mand } \begin{array}{l} \text { muthenta } \end{array} \end{aligned}$ | $\begin{gathered} \text { Mesfay } \\ \text { ing } \\ \sin 7 \end{gathered}$ | Total | Payments zecefved in 1977 | Balance <br> 31/12/7 |  | of Danance |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |

- thited Matioan rourt nund
fos madanosubelien
Metarities Activition

| Canada <br> Brastix <br> Matherlind <br> Dasted 8tate of Amerien |  |
| :---: | :---: |
|  |  |
|  |  |


profren ore 8peial
andiata
Exdial
Cyprese
Denpeatiz
Genseray Federal Repablic of
Indoasinia
Irad
Iaress
Ciberse
Moroceo
Hetherland
Hentry
mosway
Trailemd
Uuited 8taten of America

Zotal

Srutt Fund for Araintance
to Colonial Countries ent pugnias

Geboa
Sredan
Fotel

Thited Mations Irrat Fund
for Operational (OFex)
for oparatioanal (OEx)

## Eviden

Total

United Mations Special Jund for Iapd-1ocked Develoging Countries



| $\begin{array}{r} 300600 \\ 1190476 \end{array}$ | 380670 |  | $\begin{array}{r} 100000 \\ 1571146 \\ \hline \end{array}$ | $1571146$ | $100000$ | 100000 | - |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1290476 | 380670 | - | 1671146 | 1571146 | 100000 | 100000 | - |


|  | 104603 | 251046 | 355649 | - | 355649 | 104603 | 251046 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $\cdots$ | 20\% 603 | 251046 | 355649 | - | 355649 | 204 503 | 251046 |



Schecule 18
UNITED MATIONS IEVELOPNGHT PROGRANE
Tryst funds administered by UNDP
Invegtiante or at 31 December 3977
(In United States Collars)


Call accounts
United States dollars

| $\begin{aligned} & 61 / 2 \\ & a y \end{aligned}$ | $\begin{aligned} & 4000000 \\ & 6723580 \\ & \hline \end{aligned}$ |
| :---: | :---: |
|  | 10723580 |
| 5 | 782430 |
| $71 / 8$ |  |
| 7 | 6000000 |
|  | 6000 695454 |
| 6 1/2 | 4500000 |
| $69 / 100$ | 4000000 |
|  | 20195454 |
| (Statement X ) | 31701464 |

Calis accounts
Savings accounts
Time deposit accounts

| Canadian dollars | 7 | 92233 |
| :---: | :---: | :---: |
| United States dollars | 5 | 8 |
| United States dollars | $7 \text { 1/8 }$ | 453440 250000 |
|  |  | 703440 |


| Truat funds/type | Currency | $\begin{aligned} & \text { Interest } \\ & \text { rate } \\ & \hline \end{aligned}$ | A Amount |
| :---: | :---: | :---: | :---: |
| Trust Fund for Agrintance to Colonial |  |  |  |
| Countries and Peonies |  |  |  |
| Call accounts |  |  |  |
| Savinge accounta | United States dollars | $3 /$ | 825000 |
| Time deposit accounta | United Statez dollars | 5 | 45.857 |
|  | United States dollars | 7 | 300000 |
| Total |  | (Statement VII) | 1170857 |
| United Nations Trust Fund forOperational (OFsX) Fersonnel in Smaziland |  |  |  |
| Savinge accounts |  |  |  |
|  | United States dollars | 5 | 51.532 |
| Total |  | (Statement XII) | 51532 |
| United Nations Trust Fund for Operational Progrante in Lesotho |  |  |  |
| Savinge accounts |  |  |  |
|  | United States dollars | 5 | 169.977 |
| Total ${ }^{\text {a }}$ |  | (Statement XII) | 169977 |
| Fund of the United Mations for the Development of Hest Irian |  |  |  |
| Savinge accounte |  |  |  |
| TIme deposit accountz | United States dollars | 5 | 8826 |
|  | United Stater dollars Dutch guideers | $\begin{aligned} & 613 / 16 \\ & 41 / 2 \end{aligned}$ | $\begin{array}{r} 500000 \\ 83 \quad 333 \\ \hline \end{array}$ |
|  |  |  | 583333 |
| Total |  | (Statement XII) | 592159 |
| UNROB Residual Funds - Banciadesh |  |  |  |
| Savings accounts |  |  |  |
| Time deposit accounts | United States dollars | 5. | 20760 |
|  | United States dollars | $7^{1 / 8}$ | $\begin{array}{r} 300000 \\ 300 \\ \hline 000 \end{array}$ |
|  | - |  | 6001000 |
| Total |  | (Statement XII) | 620760 |
| Trust Fund Proprame for the Republic of Zaire |  |  |  |
| Savings accounts |  |  |  |
|  | United States dollars | 5 | 128014 |
| Totel |  | (Statement XII) | 128014 |
| United Mations Korean Reconstruction |  |  |  |
| Savinge accounts |  |  |  |
|  | United States dollars | 5 | 16.984 |
| Total |  | (Statement XII) | 16984 |

[^6]
## Introduction

1. As required by General Assembly resolution 74 ( 1 ) of 7 December 1946 and article 15.3 of the Financial Regulations and Rules of the United Nations Development Programme, the Board of Auditors has audited the accounts of UNDP for the year ended 31 December 1977.
2. The examination was made in accordance with article XII of the Financial Regulations of the United Nations and the annex thereto and with the common auditing standards adopted by the Panel of External Auditors of the United Nations and Specialized Agencies. The examination was conducted at UNTDP headquarters in New York.
3. The audit identified strengths and weaknesses in the financial systems and those weaknesses found to exist in the systems have been reported to the Administration with appropriate recommendations for corrective action.
4. The Administration has initiated an in-depth "Integrated System Improvement Project" (ISIP) to design, develop, train staff and implement an integrated financial management system including uniform reporting practices from participating and executing agencies. This in-depth review and evaluation of the systems of financial management and control of UNDP has not, as yet, been completed, although the preliminary findings to date have been drawn to the attention of the Administrator. Our examination has taken into consideration the existence of this major project to improve the over-all financial control systems, and we have tempered our audit observations accordingly.
5. The Board has noted with appreciation the expeditious manner in which the Administrator has dealt with matters brought to his attention during the course of the audit and the efforts being made to improve upon internal control. procedures in UNDP headquarters offices as well as in its 107 field offices around the world. A number of suggestions concerning financial statement presentation were discussed with the Administration, the majority of which were accepted and reflected in the 1977 financial statements. Our observations are intended to assist the Administrator in considering and implementing further improvements, and the following are the most significant matters arising from our 1977 audit examination. These matters have been discussed with the UMDP Administration, and, where applicable, their comments have been taken into account in this report.

## Value of assets and liabilities

6. As in previous years, the continued accumulation of non-convertible currencies and the difficulty or using them for project expenditures, together with the number of receivables which are several years in arrears, and other items give cause for concern about the validity of the recorded value of certain assets and liabilities.

The value of accumulated non-convertible currencies as at 31 December 1977 and $19 \% 6$ was $\$ 40.1$ million and $\$ 35.6$ million, respectively. The balances of these currencies have increased substantially over the past two years. This unfavourable trend indicates that these currencies are not being used for project expenditures at an adequate rate. Despite efforts being made by the Administrator to reach an agreement with the donor countries as to the future utilization of these amounts, it is not clear that this will resolve the problem. If UnDP is to have sufficient cash flow to meet project expenditures, future contributions, to the extent possible, should be made in readily usable currency.
(b) Receivables in arrears
(i) Overdue contributions pledged by Governments totalled $\$ 34.1$ million at 31 December 1977 , a reduction of $\$ 2.7$ million from the amount overdue at the end of the previous year. Included in this balance is $\$ 5.7$ million which is over three years in arrears. If UNDP is to manage its resources effectively and have sufficient cash flow to meet project expenditures, timely remittance of these outstanding balances is essential.
(ii) Deferred charges include approximately $\$ 2.2$ million of travel advances recorded in suspense accounts. We are pleased to note that the Administration is making efforts to identify whether the proper accounting treatment has been accorded these advances, and has scheduled. a review of the procedures used by the travel section in order to institute proper controls. However, the value of these advances and the ultimate accounting for them is dependent upon their proper identification.
(c) Other items
(i) Contributions deposited directly into UNDP bank accounts by contributors and not clearly identified as to source or purpose are creaited to suspense accounts which are classified as accounts payable at the year-end. This has been commented upon in our reports over the years and we are pleased to note that unidentified deposits held in suspense accounts have been reduced to $\$ 2.9$ million, a decrease of $\$ 2.5$ million in the year. However, the value of these deposits is dependent upon their proper identification.
(ii) UNDP field offices advance funds for a variety of reasons on behalf of participating and executing agencies. The Administration had not determined whether $\$ 1.6$ million, which is included in accounts receivable as at 31 December 1977, had been reported by the agencies. Until these items are reconciled it cannot be determined whether they have been properly reflected in the financial statements.
(iii) Amounts totalling approximately $\$ 284,000$ which are shown as cash in transit at 31 December 1977 have been outstanding for almost two years.
(iv) As has been reported previously, in view of the total assets which are represented by cash and bank balances, adequate control of cash
transactions and the reporting and reconciling of balances is essential. In the course of our audit we noted that:
a. Bank reconciliations at 31 December 1977 included reconciling items totalling $\$ 345,000$ which had not been identified;
b. Many field offices either submit no bank reconciliations or submit insufficient information to permit adequate review of bank reconciliations at Headquarters;

Because of these factors, it has not been possible to determine the proper value of these bank accounts which are recorded at a value of $\$ 780,000$ at 31 December 1977. We urge that immediate steps be taken to ensure the timely identification, review and follow-up of reconciling items without prejudice to the implementation of any recommendations emanating from the ISIP general study.

## Agencies' statementis

7. The financial statements of UNDP include amounts reported by the executing agencies. The Board of Auditors, as in the past, and with regard for the agreement between UNDP and the executing agencies and for UNDP financial regulation 15.2 , has not audited these balances (which aggregate approximately. 64 per cent of total UNDD programme expenditure) and has relied upon certificates provided to UNDP by the agencies' external auditors.
8. As auditors for the United Nations, we have conducted a detailed review of the various United Nations entities which are executing agencies for UNDP. In addition, special audit certificates have been received from the external auditors of most of the other principal executing agencies. Special audit certificates have not been received on behalf of four other executing agencies representing less than 1 per cent of total UNDP programme expenditures. Our opinion on the accounts is subject to any changes that may result from the audit of agencies for which audit certificates have not yet been received.

## Internal audit function

9. The internal audit unit of UNDP, which also performs the audit of UNFPA, is not of sufficient strength considering the decentralized nature of UNDP, the delegation of financial and project authorities, the substantial amounts of monies involved and the status of the financial management and controls of the organization. We are pleased to note a positive reaction on the part of the Administration to upgrade the level of the internal audit function as it is a key element in any effective system of management control, and is particularly important in the case of UNDP.

## Operational reserve

10. The Operational Reserve is established under regulation 11.3 of the Financial Regulations and Rules of UNDP "to guarantee under all circumstances the financial liquidity and integrity of the Programme, to compensate for uneven
cash inflows and to meet such other requirements as may be decided upon by the Governing Council".
11. During the twenty-third session of the Governing Council, held in January 1977, a schedule outlining instalments for progressive restoration of the Operational Reserve was approved as follows:
(millions of US dollars)

| 1977 | 15.0 |
| :--- | ---: |
| 1978 | 25.0 |
| 1979 | 50.0 |
| 1980 | 50.0 |
|  | 150.0 |
|  |  |

12. We are pleased to report that as at I January 1978, investments totalling $\$ 50$ million were earmarked and segregated for the Operational Reserve in accordance with this schedule.

## Comments on matters dealt with in 1976 report

13. The Administration has either provided satisfactory explanations or taken appropriate action on the matters raised in the 1976 report other than those referred to in the preceding paragraphs.

## Acknowledgement

14. The Board of Auditors wishes to express its appreciation for the co-operation and assistance extended by the Administrator of the United Nations Development Programme, his officers and members of his staff.

(Signed) Ahenkora OSEI Auditor General of Ghana

$\frac{\text { (Signed) J. J. MACDONELL }}{\text { Auditor General of Canada }}$
(Signed) A. MARTINEZ ZUL.ETA
Controller General of Colombia

$$
\begin{aligned}
& \text { كينة الاجهول }
\end{aligned}
$$

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[^0]:    6/ Official Records of the General Assembly, Thirty-second Session, Supplement No. 7A (A/32/7/Add.1).

[^1]:    9/ Ibid., Supplement No. 3A (E/6013/Rev.1), para. 311.4. 10/ Toid., Supplement No. 3 ( $\mathrm{E} / 5940$ ), para. 58 ( j$)$.

[^2]:    $18 /$ Official Records of the General Assembly, Thirty-second Session, Supplement No. 7A (A/32/7/Add.1), chap. I, para. 58.

[^3]:    19/ Ibid., chap. I.
    20/ Ibid., chap. IV.

[^4]:    Asates
    Operrating tund provided
    to executing agencies
    Due from vinp
    
    Investment
    Accrued 1

[^5]:    e/ Consisting of overheeds of: $\$ 3,436,111$ : charged to costasharing contributions.

[^6]:    a/ Fluctuating interust rate.

