



大会

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高级专员方案执行委员会
第五十一届会议

常设委员会的工作报告

一、导 言

1. 执行委员会 1999 年 10 月第五十届会议就常设委员会 2000 年的工作计划通过了一项决定(A/AC.96/928, 第 24 段), 其中说明了应由常设委员会审议的事项。

2. 按照第四十六届会议通过的《执行委员会的工作方法》(A/AC.96/860, 第 32 段), 常设委员会在去年举行了三次会议: 2000 年 2 / 3 月、7 月和 9 月。执行委员会委员 1999 年 12 月的一次计划会议制订了会议日历, 并决定了 2000 年各议程项目的分配(见附件一)。今年增加两个项目: 难民署对科索沃紧急情况反应和工作人员的安全问题。执行委员会成员确认有必要进行多年期规划, 还注意到了常设委员会 2001 年和 2002 年的工作计划(附件 1)。

3. 常设委员会去年每次会议所做工作的详细说明载于下列报告:
A/AC.96/929: 常设委员会第十七次会议的报告(2000 年 2 月 29 至 3 月 2 日);
A/AC.96/939: 常设委员会第十八次会议的报告(2000 年 7 月 5 至 7 日);
A/AC.96/943: 常设委员会第十九次会议的报告(2000 年 9 月 27 至 28 日)。

常设委员会 2000 年处理的问题

4. 常设委员会的工作包括一些再次出现的项目。包括根据口头战略更新资料对难民署不同地区的难民署方案和活动进行审查，俾使常设委员会监督这些方案和今后的重大挑战。2、3 月审查了非洲、中亚、西南亚、北非和中东；7 月审查了美洲、亚洲和太平洋、欧洲及前南斯拉夫。

5. 此外，常设委员会还在每次会议上审查有关全面的方案和资金问题的经常性更新情况，从而得以跟踪一般方案需要和筹资水平。常设委员会还在 2 / 3 月审查了难民署 2002 年至 2005 年的中期计划。常设委员会还审查了难民署年度方案预算结构，它是 1999 年和 2000 年同常设委员会成员和观察员磋商的成果。常设委员会在 7 月审议了认捐会议程序和通过了适用于为难民署统一预算筹资的指导原则。它还审议了难民署 1999 年活动的全面报告，并于 9 月审议了难民署 2000 年前半年活动的年中进度报告。

6. 在各次会议上，常设委员会还审查了方案/保护政策问题。2、3 月间就全体会议辩论 1999 年年度主题所产生的问题采取后续行动，并审议难民署为难民儿童和青少年、老龄难民作出的努力。还在 2、3 月间讨论了将环境方面的考虑纳入难民业务、统计数字的问题以及难民署参与重新融合的最新事态发展。此外，还向常设委员会同次会议提交了独立评价难民署应付科索沃紧急情况的报告。7 月，常设委员会再次审查大批难民对发展中东道国及其他国家的经济和社会所造成的影响。7 月，讨论了工作人员的安全、难民营和安置点的安全、民事和人道主义性质等问题。常设委员会在难民署工作人员在印度尼西亚和几内亚遭谋杀之后，于 9 月再次讨论工作人员的安全问题。9 月，常设委员会审议了难民署对科索沃评价的建议所采取的后续行动。

7. 按照《执行委员会的工作方法》(A/AC.96/865, 第 32(d)段)，常设委员会 7 月会议特别集中审议了国际保护问题。用一天半的时间审议了《关于国际保护的说明》(A/AC.96/930)，该文件集中介绍了国际保护的业务方面。此外，还审查了拦截寻求庇护者和难民的问题和保护的补充形式。常设委员会对上述保护问题的审议结论，即将提交第五十一届会议予以通过。

8. 在常设委员会今年的各次会议上，均以口头方式报告了联合国系统内的协调问题，包括关于经济及社会理事会人道主义部分、行政协调委员会机构间常设委员会和人道主义事务执行委员会的事态发展的资料。此外，还提出了关于难民署计划进行的与反对种族主义、种族歧视、仇外心理和相关的不容忍现象世界会议的更新资料以及关于难民署与红十字国际委员会和国际移民组织举行的年度会议的资料。

9. 9 月审查了管理、财务、监督和人力资源问题，包括初步审查即将提交执行委员会第五十一届会议的财务和预算文件和就难民署监督和评价活动提交的报告。

10. 根据执行委员会的工作方法(A/AC.96/806)，常设委员会于 2、3 月间和 6 月的两次会议还选定执行委员会第五十届的年度主题，通过的主题为“难民署五十周年：从反应至解决办法”。就管理问题而言，常设委员会还讨论了增强执行委员会全体会议的方式和方法，并听取了关于难民署庆祝五十周年的计划的口头更新报告。

常设委员会的决定

11. 按照执行委员会的授权，常设委员会就列入其工作计划的事项通过了一些决定。这些决定附在历次常设委员会会议的报告之后，即：

A/AC.96/929：常设委员会第十七次会议的报告(2000 年 2 月 29 日至 3 月 2 日)

- 关于方案和资金的决定
- 关于中期计划的决定
- 关于年度方案预算的决定
- 关于老龄难民的结论
- 关于将环境问题纳为难民业务主流的结论

A/AC.96/939：常设委员会第十八次会议的报告(2000 年 7 月 5 日至 7 日)

- 关于为统一预算调动资源：认捐会议的决定
- 关于适用于为难民署统一预算筹资的指导原则
- 关于执行委员会第五十一届会议年度主题的决定

全体会议的决定：常设委员会拟订文件草稿

12. 根据年内的讨论并按执行委员会的工作方法，常设委员会着手拟订了决定和结论的草稿，供提交执行委员会第五十一届会议。在报告员主持的一系列非正式磋商中，讨论了以下决定和结论草稿：

- 关于国际保护的结论
- 关于独联体国家会议后续行动的结论
- 关于行政、财务和方案事项的决定
- 关于难民署工作人员和人道主义人员安全的决定
- 关于认捐会议的决定
- 关于 2000—2001 年政府观察员与会的决定
- 关于非政府组织观察员参加高级专员方案执行委员会及其常设委员会工作的决定
- 关于难民署 50 周年和世界难民日的决定
- 关于常设委员会 2001 年工作方案的决定
- 关于第五十二届会议临时议程的决定



EXECUTIVE COMMITTEE STANDING
COMMITTEE WORK PROGRAMME FOR 2000

CALENDAR

	17th Meeting 29 February - 2 March	18th Meeting 5 -7 July	19th Meeting 27 - 28 September
PROGRAMME AND FUNDING	- Overall programme and funding in 1999 and Projections for 2000; oral strategic presentations on: Africa and CASWANAME - Medium Term Plan 2002-2005 - Review of Annual Programme Budget structure	- Update on Annual Programme Budget and funding; oral strategic presentations on: the Americas, Asia and the Pacific, and Europe and the former Yugoslavia - Global Report	- Annual Programme Budget, including the Report of the ACABQ - Update on funding - Mid-Year Progress Report
INTERNATIONAL PROTECTION		- Note on International Protection - Interception - Complementary forms of protection	
PROTECTION/PROGRAMME POLICY	- Follow-up to annual theme of fiftieth session - Refugee children and adolescents - Older refugees - Mainstreaming environmental concerns in refugee operations - Statistics and registration - Reintegration: progress report - Independent evaluation of UNHCR's response to the Kosovo emergency	- Economic and social impact of massive refugee populations on host developing countries, as well as other countries - Safety and security issues	Follow-up to recommendations of Kosovo evaluation
COORDINATION	Update on Coordination Issues, including ECOSOC Humanitarian Segment and IASC/ECHA/ACC (oral report)	Update on Coordination Issues, including ECOSOC Humanitarian Segment and IASC/ECHA/ACC (oral report)	Update on Coordination Issues, including ECOSOC Humanitarian Segment and IASC/ECHA/ACC (oral report)

GOVERNANCE	17th Meeting 29 February - 2 March • Selection of Annual Theme for the Fifty-first Session of the Executive Committee • Revitalization of the format of the Executive Committee • UNHCR's 50th anniversary (oral report)	18th Meeting 5 - 7 July • Selection of Annual Theme for the Fifty-first Session of the Executive Committee	19th Meeting 27 - 28 September • UNHCR's 50th anniversary (oral report)
MANAGEMENT, FINANCE, OVERSIGHT AND HUMAN RESOURCES		• Follow-up on the actions taken to implement the recommendations of the Board of Auditors in its report for the period ended 31 December 1998	• Voluntary funds administered by the High Commissioner: Accounts for the year 1999 • UNHCR inspection activities • UNHCR evaluation activities • Report of the Board of Auditors to the General Assembly on the Accounts of the Voluntary Funds Administered by UNHCR for the period ended December 1999 • Measures Taken or Proposed in Response to the Recommendations in the Report of the Board of Auditors • Update on change management

Fifty-first Session of the Executive Committee
2 -6 October 2000



EXECUTIVE COMMITTEE STANDING
COMMITTEE WORK PROGRAMME FOR 2001

CALENDAR

	20th Meeting January/February/March	21st Meeting July/July	22nd Meeting September/October
PROGRAMME AND FUNDING	Update on Programmes and Funding; including an oral strategic presentation on: Africa and CASWANAME	- Update on Programmes and Funding; including an oral strategic presentation on: Europe and the former Yugoslavia, and the Americas - Global Report	- Overview of UNHCR Activities including addenda on expenditure; review of budgetary and post requirements; Report of the ACABQ; Donor Contributions - Update on Programmes and Funding; including an oral strategic presentation on Asia and the Pacific - Mid-Year Progress Report
INTERNATIONAL PROTECTION		- Note on International Protection - Two protection specific items to be decided upon	
PROTECTION/PROGRAMME POLICY	- Follow-up to Annual Theme - Refugee Women		Progress Report on UNHCR's Emergency Preparedness and Response Capacity
COORDINATION	Update on Coordination Issues, including ECOSOC Humanitarian Segment and ACC/IASC/ECHA (oral report)	Update on Coordination Issues, including ECOSOC Humanitarian Segment and IASC/ECHA/ACC (oral report)	Update on Coordination Issues, including ECOSOC Humanitarian Segment and IASC/ECHA/ACC (oral report)
GOVERNANCE	Selection of Annual Theme for the Fifty-second Session of the Executive Committee	Selection of Annual Theme for the Fifty-second Session of the Executive Committee	

MANAGEMENT, FINANCE, OVERSIGHT AND HUMAN RESOURCES	20th Meeting January/February/March • Safety and Security of Staff	21st Meeting July/July • Follow-up to the Report of the Board of Auditors	22nd Meeting September/October • Voluntary funds administered by the High Commissioner: Accounts for the year 2000 • UNHCR Inspection and Evaluation Plans and Activities • Report of the Board of Auditors to the General Assembly on the Accounts of the Voluntary Funds Administered by UNHCR for the period ended December 2000 • Measures Taken or Proposed in Response to the Recommendations in the Report of the Board of Auditors
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Fifty-second Session of the Executive Committee
October 2001



EXECUTIVE COMMITTEE STANDING
COMMITTEE WORK PROGRAMME FOR 2002

	23rd Meeting January/February/March	24th Meeting July/July	25th Meeting September/October
PROGRAMME AND FUNDING	Overall programme and funding in 2001 and projections for 2002; oral strategic presentation on: Africa, Asia and the Pacific, and CASWANAME	- Update on Annual Programme Budget and funding; oral strategic presentation on: the Americas, and Europe and the former Yugoslavia - Global Report	- Annual Programme Budget, including the Report of the ACABQ - Update on funding - Mid-Year Progress Report
INTERNATIONAL PROTECTION		- Note on International Protection - Two protection specific items to be decided upon	
PROTECTION/PROGRAMME POLICY	- Follow-up to annual theme - Refugee children - Economic and social impact of massive refugee populations on host developing countries, as well as other countries		
COORDINATION	Update on coordination issues: ECOSOC Humanitarian Segment; IASC/ECHA/ACC (oral report)	Update on coordination issues: ECOSOC Humanitarian Segment; IASC/ECHA/ACC (oral report)	Update on coordination issues: ECOSOC Humanitarian Segment; IASC/ECHA/ACC (oral report)
GOVERNANCE	Selection of Annual Theme for the fifty-third Session of the Executive Committee	Selection of Annual Theme for the fifty-third Session of the Executive Committee	

* Noted by the Planning Meeting of the Standing Committee on 14 December 1999.

MANAGEMENT, FINANCE, OVERSIGHT AND HUMAN RESOURCES	23rd Meeting January/February/March	24th Meeting July/July	25th Meeting September/October
		Follow-up to the Report of the Board of Auditors	- Voluntary funds administered by the High Commissioner: Accounts for the year 2001 - UNHCR inspection plan and activities - UNHCR evaluation plan and activities - Report of the Board of Auditors to the General Assembly on the Accounts of the Voluntary Funds Administered by UNHCR for the period ended December 2001 - Measures Taken or Proposed in Response to the Recommendations in the Report of the Board of Auditors

Fifty-third session of the Executive Committee

October 2002

STANDING COMMITTEE DOCUMENTATION ISSUED DURING 2000

17th Meeting (29 February - 2 March)

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|-------------------------|---|
| EC/50/SC/CRP.1 | Provisional Annotated Agenda |
| EC/50/SC/CRP.2 | Standing Committee Work Programme for 2000 |
| EC/49/SC/CRP.3 | Overall Programme and Funding in 1999 and Projections for 2000 |
| EC/50/SC/CRP.4 | UNHCR's Medium-Term Plan 2002-2005 |
| EC/50/SC/CRP.5 | Review of UNHCR's Budget Structure |
| EC/50/SC/CRP.5
Add.1 | Addendum - Draft Decision on the Annual Programme Budget document |
| EC/50/SC/CRP.6 | Enhancement of the Format of the Executive Committee |
| EC/50/SC/CRP.7 | Refugee Children and Adolescents: a Progress Report |
| EC/50/SC/CRP.8 | Older Refugees: Looking Beyond the International Year of Older Persons |
| EC/50/SC/CRP.9 | Mainstreaming Environmental Concerns in Refugee Operations |
| EC/50/SC/CRP.10 | Statistics and Registration: a Progress Report |
| EC/50/SC/CRP.11 | Reintegration: a Progress Report |
| EC/50/SC/CRP.12 | The Kosovo Refugee Crisis: an Independent Evaluation of UNHCR's Emergency Preparedness and Response |
| EC/50/SC/INF.1 | Strengthening UNHCR's Emergency Preparedness and Response Capacity |

18th Meeting (5 -7 July)

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|-----------------|---|
| EC/50/SC/CRP.13 | Draft Report of the Seventeenth Meeting of the Standing Committee
(29 February - 2 March 2000) |
| EC/50/SC/CRP.14 | Mobilizing Resources for a Unified Budget: the Pledging Conference |
| EC/50/SC/CRP.15 | Provisional Annotated Agenda |
| EC/50/SC/CRP.16 | Note on International Protection |
| EC/50/SC/CRP.17 | Interception of Asylum-Seekers and Refugees: The International Framework and Recommendations for a Comprehensive Approach |
| EC/50/SC/CRP.18 | Complementary Forms of Protection: their Nature |

and Relationship to the International Refugee Protection
Regime

- EC/50/SC/CRP.19 Overall Programme and Funding Projections for 2000
- EC/50/SC/CRP.21 Social and Economic Impact of Massive Refugee Populations
on Host Developing Countries, as well as Other Countries
- EC/50/SC/CRP.22 Guiding Principles applicable to the Resourcing of UNHCR's
Unified Budget Proposed Budget Structure
- EC/50/SC/INF.2 UNHCR's Policy on Internally Displaced Persons
- EC/50/SC/INF.3 Safety and Security of Staff
- EC/50/SC/INF.4 The Security, Civilian and Humanitarian Character of Refugee
Camps and Settlements: Operationalizing the "Ladder of
Options"

19th meeting (27-28 September)

- EC/50/SC/CRP.20 Follow-up on the Actions Taken to implement the
Recommendations of the Board of Auditors in its Report for
the year ended 31 December 1998
- EC/50/SC/CRP.23 Draft Report of the Eighteenth Meeting of the Standing
Committee
(5 -7 July 2000)
- EC/50/SC/CRP.24 Provisional Annotated Agenda
- EC/50/SC/CRP.25 Update on Change Management
- EC/50/SC/INF.5 Follow-up to Recommendations of Kosovo evaluation
- EC/50/SC/INF.6 UNHCR's Organizational Oversight and Performance Review
Framework

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