

Convention on Cluster Munitions

25 August 2025

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Thirteenth Meeting of States Parties
Geneva, 16-19 September 2025
Item 7 of the provisional agenda
Adoption of the Programme of Work

Provisional Annotated Programme of Work¹

**Submitted by the President of the Thirteenth Meeting
of States Parties*, ****

Tuesday, 16 September 2025

10:00 - 13:00

Official Opening of the Thirteenth Meeting of States Parties (*item 1 of the provisional agenda*)

1. Opening of the Meeting by the President of the Thirteenth Meeting of States Parties (13MSP), Ambassador Carlos D. Sorreta, Permanent Representative of the Republic of the Philippines to the United Nations Office and other International Organizations in Geneva. Ambassador Sorreta will deliver remarks outlining expectations for the Meeting and giving an overview of the implementation of the Convention since the Twelfth Meeting of States Parties.
2. In the spirit of partnership that has been the hallmark of the Meetings of States Parties to the Convention on Cluster Munitions (CCM), the President will invite a representative of the host country, Switzerland, as well as representatives of the United Nations, the International Committee of the Red Cross, the Cluster Munition Coalition, and the winner of the 2025 Youth for Humanitarian Disarmament Multimedia Contest to address the plenary.

Procedural matters (*items 2-7 of the provisional agenda*)

3. Adoption of the agenda (CCM/MSP/2025/1), confirmation of the rules of procedure (items 2 and 3 of the provisional agenda), and adoption of the programme of work (CCM/MSP/2025/2) (item 7 of the provisional agenda).
4. Election of the Vice-Presidents of the 13MSP (item 4 of the provisional agenda)
5. Confirmation of the Secretary-General of the Meeting (item 5 of the provisional agenda).

¹ Please note that the 13MSP will follow a rolling agenda, therefore times are indicative.

* The present document was submitted after the deadline in order to reflect the most recent information.

** The present document is being issued without formal editing.



Organization of work

Introduction by the President of documents and key draft decisions *(item 6 of the provisional agenda)*

6. The President will briefly present the following documents and proposed draft decisions to be considered and decided upon by the Meeting:

- CCM 13MSP Progress Report monitoring progress on the implementation of the Lausanne Action Plan during the period 1 July 2024 to 30 June 2025, submitted by the Presidency of the Thirteenth Meeting of States Parties (CCM/MSP/2025/X).
- Analysis of the Article 4 extension request submitted by Afghanistan, submitted by the Article 4 Analysis group (CCM/MSP/2025/3).
- Analysis of the Article 4 extension request submitted by Chile, submitted by the Article 4 Analysis group, (CCM/MSP/2025/4).
- Analysis of the Article 4 extension request submitted by Lebanon, submitted by the Article 4 Analysis group (CCM/MSP/2025/5).
- Analysis of the Article 4 extension request submitted by Mauritania, submitted by the Article 4 Analysis group (CCM/MSP/2025/6).
- Analysis of the Article 4 extension request submitted by Somalia, submitted by the Article 4 Analysis group (CCM/MSP/2025/7).

15:00 to 18:00

General exchange of views *(item 8 of the provisional agenda)*

7. States Parties, signatories, States not party, international organizations and civil society organizations are invited to make statements of a general nature. Topics that delegations may wish to cover include political commitments, universalization, general points on implementation of the Convention, expectations for the 13MSP, the preventive role of the Convention in the protection of civilians and its importance for the strengthening of international humanitarian law.

Interested delegations should contact the ISU to be inscribed on the speaker' list (info@cmconvention.org). For delegations that do not wish to deliver oral statements, written statements can be provided and will be made available on the Convention's website.

Presentation of deadline extension requests under Article 4 of the Convention and analysis of these requests *(item 9 of the provisional agenda)*

8. The President will make a brief introduction and then call on States Parties with Article 4 obligations to present their extension requests.

9. Thereafter, the Chairperson(s) of the Analysis Group will present the analysis of each individual request submitted under Article 4 of the Convention. States Parties that have submitted extension requests will be invited to provide clarifications in response to the evaluation of the Analysis Group (item 9 of the provisional agenda). In keeping with past practice, there will be an opportunity for discussions on extension requests, with the State Parties returning to formal consideration of these requests later in the week.

Wednesday, 17 September 2025

10:00 – 13:00

Presentation of deadline extension requests under Article 4 of the Convention and of the analysis of these requests (*continued*)

Review of the status and operation of the Convention and other matters important for achieving the aims of the Convention (*item 10 of the provisional agenda*)

Universalization (*item 10 (a) of the provisional agenda*)

10. The President will make a brief introduction and then invite the Coordinators on Universalization, Peru and Norway, to report on the status of progress made and challenges in universalization of the Convention.

11. States Parties are encouraged to provide an update on the activities that they have undertaken to promote universal adherence to the Convention, for example, bilateral meetings, workshops, demarches, letters, advocacy missions and diplomatic notes.

12. Signatories are invited to provide an update on their domestic process of ratification and deposit of instruments of ratification.

13. States not party are also invited to express their support for the Convention and provide updates on domestic processes in advance of accession to the Convention.

14. The United Nations, the International Committee of the Red Cross, the Cluster Munition Coalition and other organizations working on the universalization of the Convention are invited to present their activities and aims for universalization.

15. Questions that delegations may wish to consider in preparation for the 13MSP have been identified in the CCM 13MSP Progress Report. Several issues with regards to the obligations of States Parties to the CCM under Article 21, including to encourage States not party to the CCM, to ratify, accept, approve or acceded to this Convention, with the goal of attracting adherence of all States to the CCM were also raised in April during the intersessional meeting's stakeholder dialogue on the norms established by the CCM to which delegations may also wish to refer.

Delegations are encouraged to inform about their efforts to mainstream gender and the diverse needs and experiences of populations in affected communities.

Storage and Stockpile Destruction (*item 10(b) of the provisional agenda*)

16. The President will make a brief introduction and then invite the Coordinator on Storage and Stockpile Destruction, Republic of Zambia, to report on the status of, progress made, and the challenges in the implementation of Article 3 of the Convention.

17. States Parties with obligations under Article 3 are invited to provide progress in, share plans for, and challenges to the safe and rapid destruction of cluster munitions. States Parties that have chosen to retain cluster munitions under Article 3, paragraphs 6 to 8, are encouraged to provide updates on their numbers and types, how they have been used in the period under review, plans on their use, and plans for their eventual destruction.

18. Signatories and States not parties with stockpile of cluster munitions are invited to share relevant information regarding the number and types of stockpiles and of plans for, or obstacles to their destruction.

19. The United Nations, the International Committee of the Red Cross, the Cluster Munition Coalition and other organizations are invited to present their views on the implementation of Article 3.

20. Questions that delegations may wish to consider in preparation for the 13MSP have been identified in the CCM 13MSP Progress Report.

Delegations are encouraged to inform about their efforts to mainstream gender and the diverse needs and experiences of populations in affected communities.

15:00 - 18:00

Review of the status and operation of the Convention and other matters important for achieving the aims of the Convention (*continued*)

Clearance and destruction of cluster munitions remnants (*item 10(c) of the provisional agenda*)

21. The President will make a brief introduction and then invite the Coordinators on clearance and destruction of cluster munitions remnants, Italy and France, to report on the status of, progress made, and the challenges in the implementation of Article 4 of the Convention.

22. States Parties, other than those seeking extension, with obligations under Article 4 are encouraged to provide an update on their plans, priorities and progress towards clearance. This could include efforts to identify as precisely as possible the location and size of all areas contaminated by cluster munition remnants as well as efforts or plans to clear or otherwise release such areas as soon as possible.

23. Signatories and States not party contaminated by cluster munition remnants are invited to share information on the magnitude and structure of the contamination and their plans for addressing the contamination

24. States are invited to share their views on progress in and obstacles to clearance efforts and are encouraged to share ideas and proposals on how to make survey and clearance efforts more effective and efficient.

25. The United Nations, the International Committee of the Red Cross, the Cluster Munition Coalition and other organizations are invited to present their views on the implementation of Article 4, as well as their recommendations on how such efforts can be sustainable, adequate and more effective and efficient.

26. Questions that delegations may wish to consider in preparation for the 13MSP have been identified in the CCM 13MSP Progress Report. Several issues of concern with regards to the sustainability of clearance activities were also raised in April during the intersessional meeting's stakeholder dialogue on clearance challenges to which delegations may wish to refer.

Delegations are also encouraged to inform about their efforts to mainstream gender and the diverse needs and experiences of populations in affected communities.

Risk education (*item 10(d) of the provisional agenda*)

27. The President will make a brief introduction and then invite the Coordinator on risk education, the Lao People's Democratic Republic, to report on the status of, progress made, and the challenges in the implementation of Article 4 (2 and 3) of the Convention with regards to risk education.

28. States Parties, other than those seeking extension, with obligations under Article 4 are encouraged to provide an update on their plans, priorities and progress for risk education.

29. Signatories and States not party contaminated by cluster munition remnants are invited to share information on efforts ensuring the protection of civilians, including resource mobilization, to ensure awareness among civilians living in or around cluster munitions contaminated areas of the risk posed by such remnants.

30. States are invited to share their views on progress in and obstacles to or absence of clearance efforts that may require the expansion and extension of risk education and are encouraged to share ideas and proposals on how to make risk education efforts more effective and efficient.

31. The United Nations, the International Committee of the Red Cross, the Cluster Munition Coalition and other organizations are invited to present their views on the implementation of Article 4 (2 and 3), as well as their recommendations on how such efforts can be sustainable, adequate and more effective and efficient.

32. Questions that delegations may wish to consider in preparation for the 13MSP have been identified in the CCM 13MSP Progress Report. Issues of concern with regards to the sustainability of clearance activities and how this may impact on the safety of civilians living in or around cluster munitions contaminated areas were also raised in April during the intersessional meeting's stakeholder dialogue on challenges to risk education to which delegations may wish to refer.

Delegations are also encouraged to inform about their efforts to mainstream gender and the diverse needs and experiences of populations in affected communities.

Victim assistance (*item 10(e) of the provisional agenda*)

33. The President will make a brief introduction and then invite the Coordinator on Victim Assistance, Republic of Panama, to report on the status of, progress made, and the challenges in the implementation of Article 5 of the Convention.

34. States Parties with obligations under Article 5 are encouraged to provide an update on their efforts to provide age-and-gender-sensitive assistance, including medical care, rehabilitation and psychological support, as well as efforts to ensure social and economic inclusion of victims. States Parties are encouraged to include their views on how victim assistance could be better integrated into existing national health and social care systems.

35. Signatories and States not party are invited to share their views on the implementation of Article 5.

36. The United Nations, the International Committee of the Red Cross, the Cluster Munition Coalition and other organizations are invited to present their views on the implementation of Article 5, as well as their recommendations on how such efforts can be sustainable, adequate and more effective and efficient.

37. Questions that delegations may wish to consider in preparation for the 13MSP have been identified in the CCM 13MSP Progress Report. Several issues of concern with regards to the reach of provisions were also raised in April during the intersessional meeting's stakeholder dialogue on challenges to victim assistance which delegations may wish to refer.

Delegations are encouraged to inform about their efforts to mainstream gender and the diverse needs and experiences of populations in affected communities.

Thursday, 18 September 2025

10:00 – 13:00

Review of the status and operation of the Convention and other matters important for achieving the aims of the Convention (*continued*)

International cooperation and assistance (*item 10(f) of the provisional agenda*)

38. The President will make a brief introduction and then invite the Coordinators on International Cooperation and Assistance, Switzerland and the Kingdom of the Netherlands, to report on the status of, progress thus far, and challenges in the implementation of Article 6 of the Convention.

39. States Parties seeking assistance to implement their obligations under the Convention are encouraged to provide an update of their plans and needs, as well as on the measures they are taking to facilitate the provision of assistance by other States and to promote cooperation between States and other actors.

40. States in a position to provide assistance are encouraged to respond to the needs and gaps identified by affected States under the sub-items on stockpile destruction and retention, clearance, risk education, and victim assistance.

41. States are invited to present their general views on cooperation and assistance under the Convention.

42. The United Nations, the International Committee of the Red Cross, the Cluster Munition Coalition and other organizations are invited to present what they are doing to facilitate international cooperation and assistance, assistance they have or are able to provide, their views on the implementation of Article 6, as well as their recommendations for how such efforts may be sustainable, adequate and more effective and efficient.

43. Questions that delegations may wish to consider in preparation for the 13MSP have been identified in the CCM 13MSP Progress Report. Against the backdrop of emerging priorities, issues of concern with regards to the reduction of means for cooperation and assistance were raised during the intersessional meeting's stakeholder dialogue on challenges to international cooperation and assistance which delegations may also wish to refer.

Delegations are encouraged to inform about their efforts to mainstream gender and the diverse needs and experiences of populations in affected communities.

Transparency measures (*item 10(g) of the provisional agenda*)

44. The President will make a brief introduction and then invite the Coordinator on Transparency Measures, Australia, to report on the status of, progress made thus far, and challenges in the implementation of Article 7 of the Convention.

45. State Parties, signatories, and States not party are invited to give views on the reporting template, the importance of transparency reporting, present any transparency measures or reporting that they have already undertaken, or provide information on any difficulties they may be encountering with transparency reporting.

46. The United Nations, the International Committee of the Red Cross, the Cluster Munition Coalition and other organizations are invited to present their views on the implementation of Article 7.

47. Questions that delegations may wish to consider in preparation for the 13MSP have been identified in the CCM 13MSP Progress Report. Issues of concern were raised at the Manila workshop with regards to the challenges faced by States Parties, - and by signatories and States not party seeking to join the CCM - with limited administrative capacity to comply

with reporting requirements, which delegations may also wish to refer, in reference to the latter, in so far that such challenges may discourage additional accessions.

Delegations are encouraged to inform about their efforts to mainstream gender and the diverse needs and experiences of populations in affected communities.

15:00 – 18:00

Compliance (*item 10(h) of the provisional agenda*)

48. Article 8 of the Convention addresses facilitation and clarification of compliance. If any State Party has a concern regarding compliance with the Convention by another State Party, that State Party may submit a “Request for Clarification” to the Secretary-General of the United Nations.

49. States are invited to share their views on interpretation of provisions of the Convention.

50. Article 10 of the Convention deals with settlement of disputes relating to the interpretation or application of the Convention.

National implementation measures (*item 10(i) of the provisional agenda*)

51. The President will provide introductory remarks and then invite the Coordinator on National Implementation Measures, Republic of Iraq, to report on the status of, progress made, and the challenges in the implementation of Article 9 of the Convention.

52. States Parties with obligations under Article 9 are encouraged to provide an update on specific implementation measures they have taken or plan to undertake under Article 9. States Parties are invited to share best practices when adopting national legislation to implement the Convention.

53. Signatories and States not party are invited to provide an update on the implementation of Article 9.

54. The United Nations, the International Committee of the Red Cross, the Cluster Munition Coalition and other organizations are invited to present their views on the implementation of Article 9.

55. Questions that delegations may wish to consider in preparation for the 13MSP have been identified in the CCM 13MSP Progress Report.

Delegations are encouraged to inform about their efforts to mainstream gender and the diverse needs and experiences of populations in affected communities.

Gender mainstreaming (*item 10(j) of the provisional agenda*)

56. The President will make a brief introduction and then invite one of the Coordinators on General Status and Operation of the Convention, Federal Republic of Germany, in their role as Gender Focal Point of the Convention, to brief the Meeting on the progress made to mainstream gender and the diverse needs and experiences of populations in affected communities, as articulated in the Lausanne Action Plan.

Implementation support (*item 10(k) of the provisional agenda*)

57. The President will invite the Director of the ISU to present the ISU 2024 Annual report, and its Budget and Work plan for 2026.

Other matters important for achieving the aims of the Convention (*item 10(l) of the provisional agenda*)

58. This is an open agenda item that provides an opportunity for delegations to raise any other matters that do not fall under the agenda items. It would be preferable that any delegation wishing to take the floor during this agenda item submits a request to the President in advance, asking for the floor, and indicating the topic they wish to raise.

Friday, 19 September 2025**10:00-13:00****Financial status of the Convention** (*item 11 of the provisional agenda*)

59. The United Nations Office for Disarmament Affairs (UNODA) will provide an overview of the financial status of the Convention.

Consideration of extension requests submitted under Article 4 of the Convention (*item 12 of the provisional agenda*)

60. The President will invite delegations to present their views on the extension request submitted by the Islamic Republic of Afghanistan under Article 4 of the Convention and consider the draft decision on the request (CCM/MSP/2025/3).

61. The President will invite delegations to present their views on the extension request submitted by the Republic of Chile under Article 4 of the Convention and consider the draft decision on the request (CCM/MSP/2025/4).

62. The President will invite delegations to present their views on the extension request submitted by the Lebanese Republic under Article 4 of the Convention and consider the draft decision on the request (CCM/MSP/2025/5).

63. The President will invite delegations to present their views on the extension request submitted by the Islamic Republic of Mauritania under Article 4 of the Convention and consider the draft decision on the request (CCM/MSP/2025/6).

64. The President will invite delegations to present their views on the extension request submitted by the Federal Republic of Somalia under Article 4 of the Convention and consider the draft decision on the request (CCM/MSP/2025/7).

Preparations for the Third Review Conference of States Parties (*item 13 of the provisional agenda*).

65. Election of the President of the Third Review Conference of States Parties (*item 13 (a) of the provisional agenda*)

66. Dates, duration, venue, and estimated cost for the organisation of the Third Review Conference of States Parties, and dates, duration, venue and estimated cost for the organisation of a first and second preparatory Meeting pertaining to the preparations for the Third Review Conference (*item 13 (b) of the provisional agenda*)

67. Designation of the President of the Fourteenth Meeting of States Parties (if candidature is received) (*item 13 (c) of the provisional agenda*)

Other matters (*item 14 of the provisional agenda*)

68. This is an open agenda item that provides an opportunity for delegations to raise any other matters that do not fall under the agenda items. It would be preferable that any

delegation wishing to take the floor during this agenda item submit a request to the President in advance, asking for the floor, and indicating the topic they wish to address.

Consideration and adoption of the final document of the Meeting (*item 15 of the provisional agenda*)

69. The President will deliver a final presentation of the outcome document of the Thirteenth Meeting of States Parties. The President may call on the respective Coordinators to report on the results of any consultations undertaken. This is an opportunity for delegations wishing to make any final remarks relating to the outcome documents to do so.

Closure of the Thirteenth Meeting of States Parties (*item 16 of the provisional agenda*)

70. Under this item, the President will invite the Lao People's Democratic Republic, President of the Third Review Conference of States Parties, to deliver remarks looking ahead on the work of States Parties and other delegations during the period leading up to the Third Review Conference of States Parties. The President will then deliver concluding remarks and close the meeting.
