Distr.: General 21 March 2025

Arabic

Original: English



رسالة مؤرخة 20 آذار/مارس 2025 موجهة إلى الأمين العام وإلى رئيسة مجلس الأمن من الممثل الدائم للاتحاد الروسي لدى الأمم المتحدة

يشرفني أن أحيل إليكم رسالة موجّهة من دوشان بتروفيتش، رئيس ديوان رئيسة مجلس رئاسة البوسنة والهرسك، زيليكا تشفيانوفيتش، مؤرخة 20 آذار /مارس 2025 (انظر المرفق)*.

وأرجو ممتنا تعميم هذه الرسالة ومرفقها باعتبارهما وثيقة من وثائق مجلس الأمن.

(توقيع) فاسيلى نيبينزيا







مرفق الرسالة المؤرخة 20 آذار/مارس 2025 الموجهة إلى الأمين العام وإلى رئيسة مجلس الأمن من الممثل الدائم للاتحاد الروسى لدى الأمم المتحدة

The Office of the Chairwoman of the Presidency of Bosnia and Herzegovina presents its compliments to the Permanent Mission of the Russian Federation to United Nations in New York and has the honor to transmit herewith letters from Her Excellency Ms. Željka Cvijanović, Chairwoman of the Presidency of Bosnia and Herzegovina addressed to Secretary General, Under-Secretary General for Political and Peacebuilding Affairs and Permanent Missions of the Members States of the United Nations Security Council (see enclosure). The Office of the Chairwoman of the Presidency further has the honor to kindly request the valuable assistance of the Permanent Mission of the Russian Federation in circulating the aforementioned letters to the esteemed addresses, ahead of the Council consultations scheduled for Friday, March 21, 2025.

While fully aware that this request falls outside customary diplomatic practice, the Office of the Chairwoman is regrettably left with no alternative, given that the Permanent Mission of Bosnia and Herzegovina has once again acted unconstitutionally, unlawfully and in a partial and politically motivated manner by refusing to forward diplomatic correspondence from the Chairwoman of the Presidency of BiH.

The Office of the Chairwoman of the Presidency of Bosnia and Herzegovina avails itself of this opportunity to renew to the Permanent Mission of the Russian Federation the assurances of its highest consideration.

Chief of Staff (Signed) Dušan **Petrović**

25-04755 **2/8**

الضميمة



March 20, 2025

Dear Mr. Secretary-General,

To assist the UN Secretariat in preparing for consultations in the UN Security Council regarding the situation in Bosnia and Herzegovina (BiH), I am writing to explain the source of BiH's acute political crisis and how Republika Srpska (RS), one of the two Entities that make up BiH, hopes to end it.

BiH is in crisis today because of the illegal and reckless actions of a German politician named Christian Schmidt, who lawlessly claims dictatorial authority over BiH. Those actions culminated in Mr. Schmidt's attempt to overthrow and imprison the democratically elected president of the RS, Milorad Dodik, using a criminal "law" invented and decreed by Mr. Schmidt himself. Mr. Schmidt's actions were dangerously provocative and destabilizing, and completely unnecessary.

Mr. Schmidt claims to hold the title of High Representative, a position authorized under the 1995 Dayton Agreement, which ended the 1992-1995 war in BiH. Amazingly, Mr. Schmidt also claims that as High Representative, he has the authority to declare his will to be law throughout BiH. Because Mr. Schmidt's appointment was never approved by the UN Security Council, as required by the Dayton Agreement, he is not a legitimate High Representative. Mr. Schmidt was simply foisted upon BiH by a small, informal, and self-appointed group of countries with no legal authority calling itself the "Peace Implementation Council." But even if Mr. Schmidt were a legitimate High Representative, absolutely nothing in the Dayton Agreement or any other source of law gives the High Representative authority to make law or otherwise issue binding decisions. Such dictatorial powers are anathema to BiH's democratic constitution, which is also part of the Dayton Agreement.

Yet in brazen defiance of BiH's constitutional order, Mr. Schmidt has repeatedly issued edicts claiming to enact statutes that he claims are binding on the citizens of BiH. Mr. Schmidt's most audacious and reckless act of repression is a counterfeit "law" he imposed in July 2023 that establishes prison sentences for officials who refuse to treat the High Representative's illegal edicts as if they were approved by BiH's democratic legislature. The obvious target of Mr. Schmidt's new criminal "law" was Mr. Dodik, who has resolutely rejected Mr. Schmidt's authority to rule BiH as an absolute despot.

In response to Mr. Schmidt's lawless and unconstitutional efforts to rule BiH by edict, the RS National Assembly in June 2023 approved a statute ending the publication of such illegal edicts in the RS's Official Gazette. When Mr. Dodik formalized the statute, as he was required to do by the RS Constitution, the BiH Prosecutor's Office indicted Mr. Dodik on the basis of Mr. Schmidt's fake new "law."

3/8 25-04755

Mr. Dodik then underwent a sham and inadmissible trial. Mr. Dodik stood accused of violating not a democratically enacted criminal statute but, instead, a German politician's whim. The trial was literally lawless, given that it was entirely based on the alleged violation of a fictitious "law" that was never approved by either house of the BiH Parliamentary Assembly. Yet the BiH Court and Prosecutor's Office, under pressure from Mr. Schmidt, treated Mr. Schmidt's bogus criminal "law" as if it were duly enacted in accordance with the BiH Constitution. After going through the motions of a trial, the judge found Mr. Dodik guilty of violating Mr. Schmidt's "law" and sentenced him to one year in prison and a six-year ban on holding public office.

Mr. Schmidt's attempted overthrow of Mr. Dodik using an illegitimate criminal "law" is a heinous attack on the rule of law and BiH's democratic constitutional order. The effort by Mr. Schmidt to imprison Mr. Dodik and overturn his free and fair election to the RS Presidency is a flagrant violation of international law, EU norms, and the values that Western nations claim to champion.

Republika Srpska's governing authorities have responded to the effort to overturn Mr. Dodik's election by acting to restore competences that have been stolen from Republika Srpska in violation of the BiH Constitution, often through illegal decrees and coercion by High Representatives. Republika Srpska fully respects the Dayton Agreement and the BiH Constitution, and it is only seeking to restore its jurisdiction in areas that the BiH Constitution clearly assigns to BiH's two Entities rather than to BiH-level institutions.

Mr. Secretary General,

The RS is inalterably committed to resolving BiH's political disputes solely through peaceful means. RS leaders have steadfastly called for peace in BiH and have endorsed the presence of the European Union's EUFOR Althea mission in BiH. The RS has even welcomed the strengthening of the EUFOR Althea to provide additional comfort to the citizens of the country.

The RS believes this crisis must be resolved through good-faith negotiations, based on the Dayton principles, among the leading parties representing each of BiH's constituent peoples. All the actions of the RS institutions are reactions to Christian Schmidt's unlawful and unconstitutional actions.

Respectfully yours,

Chairwoman of the Presidency of BiH

Željka Cvijanović

H.E. Mr. ANTÓNIO GUTERRES SECRETARY-GENERAL OF THE UNITED NATIONS NEW YORK

25-04755 4/8



March 20, 2025

Dear Ms. DiCarlo,

To assist you in preparing for consultations in the UN Security Council regarding the situation in Bosnia and Herzegovina (BiH), I am writing to explain the source of BiH's acute political crisis and how Republika Srpska (RS), one of the two Entities that make up BiH, hopes to end it.

BiH is in crisis today because of the illegal and reckless actions of a German politician named Christian Schmidt, who lawlessly claims dictatorial authority over BiH. Those actions culminated in Mr. Schmidt's attempt to overthrow and imprison the democratically elected president of the RS, Milorad Dodik, using a criminal "law" invented and decreed by Mr. Schmidt himself. Mr. Schmidt's actions were dangerously provocative and destabilizing, and completely unnecessary.

Mr. Schmidt claims to hold the title of High Representative, a position authorized under the 1995 Dayton Agreement, which ended the 1992-1995 war in BiH. Amazingly, Mr. Schmidt also claims that as High Representative, he has the authority to declare his will to be law throughout BiH. Because Mr. Schmidt's appointment was never approved by the UN Security Council, as required by the Dayton Agreement, he is not a legitimate High Representative. Mr. Schmidt was simply foisted upon BiH by a small, informal, and self-appointed group of countries with no legal authority calling itself the "Peace Implementation Council." But even if Mr. Schmidt were a legitimate High Representative, absolutely nothing in the Dayton Agreement or any other source of law gives the High Representative authority to make law or otherwise issue binding decisions. Such dictatorial powers are anathema to BiH's democratic constitution, which is also part of the Dayton Agreement.

Yet in brazen defiance of BiH's constitutional order, Mr. Schmidt has repeatedly issued edicts claiming to enact statutes that he claims are binding on the citizens of BiH. Mr. Schmidt's most audacious and reckless act of repression is a counterfeit "law" he imposed in July 2023 that establishes prison sentences for officials who refuse to treat the High Representative's illegal edicts as if they were approved by BiH's democratic legislature. The obvious target of Mr. Schmidt's new criminal "law" was Mr. Dodik, who has resolutely rejected Mr. Schmidt's authority to rule BiH as an absolute despot.

In response to Mr. Schmidt's lawless and unconstitutional efforts to rule BiH by edict, the RS National Assembly in June 2023 approved a statute ending the publication of such illegal edicts in the RS's Official Gazette. When Mr. Dodik formalized the statute, as he was required to do by the RS Constitution, the BiH Prosecutor's Office indicted Mr. Dodik on the basis of Mr. Schmidt's fake new "law."

Mr. Dodik then underwent a sham and inadmissible trial. Mr. Dodik stood accused of violating not a democratically enacted criminal statute but, instead, a German politician's whim. The trial was literally lawless, given that it was entirely based on the alleged violation of a fictitious "law" that was never approved by either house of the BiH Parliamentary Assembly. Yet the BiH Court and Prosecutor's Office, under pressure from Mr. Schmidt, treated Mr. Schmidt's bogus criminal "law" as if it were duly enacted in accordance with the BiH Constitution. After going through the motions of a

5/8 25-04755

trial, the judge found Mr. Dodik guilty of violating Mr. Schmidt's "law" and sentenced him to one year in prison and a six-year ban on holding public office.

Mr. Schmidt's attempted overthrow of Mr. Dodik using an illegitimate criminal "law" is a heinous attack on the rule of law and BiH's democratic constitutional order. The effort by Mr. Schmidt to imprison Mr. Dodik and overturn his free and fair election to the RS Presidency is a flagrant violation of international law, EU norms, and the values that Western nations claim to champion.

Republika Srpska's governing authorities have responded to the effort to overturn Mr. Dodik's election by acting to restore competences that have been stolen from Republika Srpska in violation of the BiH Constitution, often through illegal decrees and coercion by High Representatives. Republika Srpska fully respects the Dayton Agreement and the BiH Constitution, and it is only seeking to restore its jurisdiction in areas that the BiH Constitution clearly assigns to BiH's two Entities rather than to BiH-level institutions.

The RS is inalterably committed to resolving BiH's political disputes solely through peaceful means. RS leaders have steadfastly called for peace in BiH and have endorsed the presence of the European Union's EUFOR Althea mission in BiH. The RS has even welcomed the strengthening of the EUFOR Althea to provide additional comfort to the citizens of the country.

The RS believes this crisis must be resolved through good-faith negotiations, based on the Dayton principles, among the leading parties representing each of BiH's constituent peoples. All the actions of the RS institutions are reactions to Christian Schmidt's unlawful and unconstitutional actions.

Respectfully yours,

Chairwoman of the Presidency of BiH Željka Cvijanović

lyny as But

Ms. ROSEMARY DICARLO
UNDER-SECRETARY-GENERAL FOR POLITICAL AND
PEACEBUILDING AFFAIRS
UNITED NATIONS

NEW YORK

25-04755 **6/8**



March 20, 2025

Your Excellencies,

To assist you in preparing for consultations in the UN Security Council regarding the situation in Bosnia and Herzegovina (BiH), I am writing to explain the source of BiH's acute political crisis and how Republika Srpska (RS), one of the two Entities that make up BiH, hopes to end it.

BiH is in crisis today because of the illegal and reckless actions of a German politician named Christian Schmidt, who lawlessly claims dictatorial authority over BiH. Those actions culminated in Mr. Schmidt's attempt to overthrow and imprison the democratically elected president of the RS, Milorad Dodik, using a criminal "law" invented and decreed by Mr. Schmidt himself. Mr. Schmidt's actions were dangerously provocative and destabilizing, and completely unnecessary.

Mr. Schmidt claims to hold the title of High Representative, a position authorized under the 1995 Dayton Agreement, which ended the 1992-1995 war in BiH. Amazingly, Mr. Schmidt also claims that as High Representative, he has the authority to declare his will to be law throughout BiH. Because Mr. Schmidt's appointment was never approved by the UN Security Council, as required by the Dayton Agreement, he is not a legitimate High Representative. Mr. Schmidt was simply foisted upon BiH by a small, informal, and self-appointed group of countries with no legal authority calling itself the "Peace Implementation Council." But even if Mr. Schmidt were a legitimate High Representative, absolutely nothing in the Dayton Agreement or any other source of law gives the High Representative authority to make law or otherwise issue binding decisions. Such dictatorial powers are anathema to BiH's democratic constitution, which is also part of the Dayton Agreement.

Yet in brazen defiance of BiH's constitutional order, Mr. Schmidt has repeatedly issued edicts claiming to enact statutes that he claims are binding on the citizens of BiH. Mr. Schmidt's most audacious and reckless act of repression is a counterfeit "law" he imposed in July 2023 that establishes prison sentences for officials who refuse to treat the High Representative's illegal edicts as if they were approved by BiH's democratic legislature. The obvious target of Mr. Schmidt's new criminal "law" was Mr. Dodik, who has resolutely rejected Mr. Schmidt's authority to rule BiH as an absolute despot.

In response to Mr. Schmidt's lawless and unconstitutional efforts to rule BiH by edict, the RS National Assembly in June 2023 approved a statute ending the publication of such illegal edicts in the RS's Official Gazette. When Mr. Dodik formalized the statute, as he was required to do by the RS Constitution, the BiH Prosecutor's Office indicted Mr. Dodik on the basis of Mr. Schmidt's fake new "law."

7/8 25-04755

Mr. Dodik then underwent a sham and inadmissible trial. Mr. Dodik stood accused of violating not a democratically enacted criminal statute but, instead, a German politician's whim. The trial was literally lawless, given that it was entirely based on the alleged violation of a fictitious "law" that was never approved by either house of the BiH Parliamentary Assembly. Yet the BiH Court and Prosecutor's Office, under pressure from Mr. Schmidt, treated Mr. Schmidt's bogus criminal "law" as if it were duly enacted in accordance with the BiH Constitution. After going through the motions of a trial, the judge found Mr. Dodik guilty of violating Mr. Schmidt's "law" and sentenced him to one year in prison and a six-year ban on holding public office.

Mr. Schmidt's attempted overthrow of Mr. Dodik using an illegitimate criminal "law" is a heinous attack on the rule of law and BiH's democratic constitutional order. The effort by Mr. Schmidt to imprison Mr. Dodik and overturn his free and fair election to the RS Presidency is a flagrant violation of international law, EU norms, and the values that Western nations claim to champion.

Republika Srpska's governing authorities have responded to the effort to overturn Mr. Dodik's election by acting to restore competences that have been stolen from Republika Srpska in violation of the BiH Constitution, often through illegal decrees and coercion by High Representatives. Republika Srpska fully respects the Dayton Agreement and the BiH Constitution, and it is only seeking to restore its jurisdiction in areas that the BiH Constitution clearly assigns to BiH's two Entities rather than to BiH-level institutions.

The RS is inalterably committed to resolving BiH's political disputes solely through peaceful means. RS leaders have steadfastly called for peace in BiH and have endorsed the presence of the European Union's EUFOR Althea mission in BiH. The RS has even welcomed the strengthening of the EUFOR Althea to provide additional comfort to the citizens of the country.

The RS believes this crisis must be resolved through good-faith negotiations, based on the Dayton principles, among the leading parties representing each of BiH's constituent peoples. All the actions of the RS institutions are reactions to Christian Schmidt's unlawful and unconstitutional actions.

Respectfully yours,

Chairwoman of the Presidency of BiH

Željka Cvijanović

AMBASSADORS/HEADS OF PERMANENT MISSIONS TO THE UN SECURITY COUNCIL MEMBERS NEW YORK

25-04755 **8/8**