



# International Convention on the Elimination of All Forms of Racial Discrimination

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## Committee on the Elimination of Racial Discrimination 115th session

Geneva, 22 April–9 May 2025

Item 4 of the provisional agenda

**Consideration of reports, comments and information submitted  
by States parties under article 9 of the Convention**

### List of themes in relation to the combined eleventh and twelfth periodic reports of Kyrgyzstan

#### Note by the Country Rapporteur

1. The Committee on the Elimination of Racial Discrimination decided at its seventy-sixth session<sup>1</sup> that the Country Rapporteur would send to the State party concerned a short list of themes, with a view to guiding and focusing the dialogue between the State party's delegation and the Committee during the consideration of the State party's report. The present document contains a list of such themes. It is not an exhaustive list; other issues may also be raised in the course of the dialogue. No written replies are required.

#### Statistics

2. Updated statistics on the demographic composition of its population based on self-identification, disaggregated by ethnic origin, languages spoken, and status as migrants, refugees, asylum-seekers and stateless persons. Economic and social indicators on the various groups living in the territory of the State party, disaggregated by ethnic and national origin, sex, gender, disability and age.<sup>2</sup>

#### The Convention in domestic law and the institutional and policy framework for its implementation (arts. 2, 4, 5 and 6)

3. Measures taken to develop and adopt a comprehensive anti-discrimination law that includes definitions of direct and indirect discrimination and prohibits racial discrimination, in line with articles 1, 2 and 4 of the Convention.<sup>3</sup> Information on the application of the Convention by domestic courts.<sup>4</sup>

4. Information on the policy framework related to the elimination of racial discrimination, particularly the Concept for the Development of the Civic Identity of the Kyrgyz Zharany for the period 2021–2026 and the State Programme for the Security and Socioeconomic Development of Certain Border Areas of Kyrgyzstan with Special Status for the period 2021–2025.<sup>5</sup>

<sup>1</sup> A/65/18, para. 85.

<sup>2</sup> CERD/C/KGZ/11-12, paras. 7 and 8.

<sup>3</sup> CERD/C/KGZ/CO/8-10, para. 11; and CERD/C/KGZ/11-12, paras. 9–14, 23, 24, 119, 121 and 122.

<sup>4</sup> CERD/C/KGZ/CO/8-10, para. 5.

<sup>5</sup> Ibid., para. 11; and CERD/C/KGZ/11-12, paras. 15–18, 22 and 82–90.



5. Information on measures taken or envisaged to combat racist hate speech, including in political discourse, in the media and over the Internet.<sup>6</sup>
6. Specific measures taken or envisaged to ensure that police and other law enforcement officers do not engage in racial discrimination, including racially motivated violence and practices that amount to racial profiling.<sup>7</sup>
7. Measures taken or envisaged to combat multiple and intersecting forms of discrimination faced by women, children, and lesbian, gay, bisexual and transgender persons belonging to ethnic minority groups.<sup>8</sup>
8. Statistics and detailed information on complaints registered with the courts or any other national institution for acts of racial discrimination, racist hate speech and racist hate crimes, including over the Internet and through media outlets, and on the number of investigations, prosecutions and convictions of perpetrators.<sup>9</sup>
9. Information on measures taken to ensure that the national legal framework to monitor and combat racist speech, particularly the Criminal Code and the Law on Countering Extremist Activities, are not used in a manner that leads to unnecessary or disproportionate interference with freedom of expression and freedom of peaceful assembly and association in relation to the activities of civil society organizations, human rights defenders and journalists, particularly those working on the rights of ethnic groups.<sup>10</sup>
10. Measures taken or envisaged to strengthen the mandate of the Office of the Ombudsperson to promote human rights effectively and to monitor and evaluate progress in the implementation of the Convention in an independent and transparent manner, while ensuring adequate financial and human resources to carry out its mandate.<sup>11</sup>

#### **Situation of ethnic minority groups (arts. 2, 5 and 6)**

11. Measures taken or envisaged to combat stereotyping and stigmatization of ethnic minority groups, including Uzbeks, Turks, Uighurs and Mugat.<sup>12</sup> Information on measures to ensure the enjoyment by members of ethnic minority groups of all the rights covered by the Convention without discrimination, in particular to guarantee their full and equal enjoyment of economic, social and cultural rights.<sup>13</sup>
12. Information on measures taken or envisaged to ensure the effective participation and representation of members of ethnic minority groups in public and political life, particularly in State institutions, law enforcement and the judiciary.<sup>14</sup>
13. Measures taken or envisaged to guarantee access by members of ethnic minority groups, particularly the Uzbek ethnic minorities, to quality education in their mother tongue without discrimination. Information on the implementation of the multilingual education programmes and measures to ensure that the policy on language use in education does not discriminate, directly or indirectly, on the basis of ethnicity.<sup>15</sup>
14. Updated information on measures taken or envisaged to address inter-ethnic tensions, including the Concept for the Development of the Civic Identity of the Kyrgyz Zharany for the period 2021–2026, and the mandate and activities of the community liaison offices.<sup>16</sup>
15. Updated and detailed information on the investigations into the human rights violations and abuses that occurred during and in the aftermath of the June 2010 ethnic

<sup>6</sup> CERD/C/KGZ/CO/8-10, para. 18; and CERD/C/KGZ/11-12, paras. 9–14, 23, 24, 115, 116, 121 and 122.

<sup>7</sup> CERD/C/KGZ/CO/8-10, para. 18; and CERD/C/KGZ/11-12, paras. 100 and 109.

<sup>8</sup> CERD/C/KGZ/CO/8-10, para. 16; and CERD/C/KGZ/11-12, para. 118.

<sup>9</sup> CERD/C/KGZ/CO/8-10, para. 14; and CERD/C/KGZ/11-12, paras. 113–117.

<sup>10</sup> CERD/C/KGZ/CO/8-10, para. 9; and CERD/C/KGZ/11-12, paras. 120–123.

<sup>11</sup> CERD/C/KGZ/CO/8-10, para. 7.

<sup>12</sup> Ibid., para. 18; and CERD/C/KGZ/11-12, paras. 115–117.

<sup>13</sup> CERD/C/KGZ/CO/8-10, para. 24; and CERD/C/KGZ/11-12, paras. 81–92.

<sup>14</sup> CERD/C/KGZ/CO/8-10, para. 26; and CERD/C/KGZ/11-12, paras. 93–105.

<sup>15</sup> CERD/C/KGZ/CO/8-10, para. 28; and CERD/C/KGZ/11-12, paras. 48–65 and 124–128.

<sup>16</sup> CERD/C/KGZ/CO/8-10, para. 20; and CERD/C/KGZ/11-12, paras. 17–21, 116 and 117.

violence in the south of the State party and on bringing perpetrators to justice and providing victims or their families with effective remedies.<sup>17</sup>

**Situation of migrants, asylum-seekers, refugees and stateless persons (arts. 2 and 5)**

16. Updated information on the legislative and policy frameworks on migrants, refugees and asylum-seekers and on measures to ensure access to education, housing, employment and healthcare services without discrimination to all persons under the State party's jurisdiction.<sup>18</sup> Information on measures taken to provide access to its territory for persons in need of international protection, to respect the principle of non-refoulement and to conduct investigations into allegations of refoulement and expulsions of migrants, refugees and asylum-seekers.

17. Measures taken or envisaged to prevent statelessness and protect individuals from statelessness, including statistics on stateless persons and those at risk of statelessness, including their ethnic origin, and information on the statelessness determination procedure.<sup>19</sup>

**Human rights education to combat prejudice and intolerance (art. 7)**

18. Information on the measures taken or envisaged to promote human rights education, including ways to combat racial discrimination, in all school curricula, university programmes and teacher training programmes and on measures taken to raise awareness among the general public, civil servants, law enforcement authorities and judicial authorities of the importance of ethnic and cultural diversity and tolerance.<sup>20</sup>

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<sup>17</sup> CERD/C/KGZ/CO/8-10, para. 22; and CERD/C/KGZ/11-12, paras. 112–114.

<sup>18</sup> CERD/C/KGZ/11-12, paras. 38–42.

<sup>19</sup> CERD/C/KGZ/CO/8-10, para. 30; and CERD/C/KGZ/11-12, paras. 38–42 and 130–132.

<sup>20</sup> CERD/C/KGZ/11-12, paras. 43–80.