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Programme budget for 2025

Revised estimates relating to the programme budget for 2025 under section 3, Political affairs, and section 36, Staff assessment

Part II Political affairs

Section 3 Political affairs

Special political missions

United Nations Assistance Mission for Iraq

Report of the Secretary-General

Summary

The present report contains the proposed revised budget for 2025 for the United Nations Assistance Mission for Iraq in the amount of \$110,476,300 (net of staff assessment).

The financial and human resources proposed in the report supersede those proposed in the report of the Secretary-General of 20 May 2024 ([A/79/6 \(Sect. 3\)/Add.6](#)).

The General Assembly is requested to approve the proposed revised budget and appropriate an additional amount of \$110,476,300 under section 3, Political affairs, and an additional amount of \$818,000 under section 36, Staff assessment, to be offset by an equivalent amount under income section 1, Income from staff assessment, of the programme budget for 2025.



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* The part consisting of the proposed programme plan for 2025 is submitted for the consideration of the General Assembly in accordance with the established budgetary procedures and practices reaffirmed in paragraph 7 of Assembly resolution [77/267](#).

** In keeping with paragraph 10 of General Assembly resolution [77/267](#), the part consisting of the post and non-post resource requirements is submitted through the Advisory Committee on Administrative and Budgetary Questions for the consideration of the Assembly.

I. Overview of the Mission

A. Programme plan for 2025 and programme performance in 2023

Overall orientation

Mandates and background

1. The United Nations Assistance Mission for Iraq (UNAMI) was established to provide advice, support and assistance to the Government and people of Iraq on advancing inclusive political dialogue and national and community-level reconciliation. The mandate is defined in Security Council resolutions [1483 \(2003\)](#), [1500 \(2003\)](#), [1770 \(2007\)](#) and [2107 \(2013\)](#), and renewed by its subsequent resolutions, including most recently by resolution [2732 \(2024\)](#).

2. In its resolution [2732 \(2024\)](#), the Security Council decided to extend the mandate of UNAMI for a final 19-month period until 31 December 2025. The Council requested the Secretary-General to streamline the tasks of UNAMI to: (a) provide advice, support and technical electoral assistance to the Government of Iraq, with the full, equal, meaningful and safe participation of women; (b) facilitate progress towards the final resolution of outstanding issues between Iraq and Kuwait, consistent with resolution [2107 \(2013\)](#), and make recommendations by 31 May 2025 and present them to the Council for an appropriate follow-on mechanism to support continued progress should those issues not be resolved upon the termination of the mandate of UNAMI; (c) promote, support and facilitate development and humanitarian tasks, in coordination with the Government of Iraq; and (d) promote accountability and the protection of human rights.

3. In the same resolution, the Security Council requested the Secretary-General to prepare, in consultation with the Government of Iraq, a transition and liquidation plan by 31 December 2024, for UNAMI to start the transfer of its tasks, and ensure the orderly and safe drawdown and withdrawal of its personnel and assets, including identifying an end date for liquidation activities in Iraq.

4. The transition and liquidation plan of the Secretary-General for UNAMI, submitted to the Security Council on 24 December 2024 ([S/2024/966](#), annex), was guided by United Nations transition policy and planning guidance and built on existing transition-related documents for UNAMI, in accordance with its mandate under Security Council resolution [2732 \(2024\)](#), the independent strategic review of UNAMI ([S/2024/270](#), annex) and the 2023 common country analysis and the United Nations Sustainable Development Cooperation Framework for Iraq. Three strategic transition priorities were identified to guide the work of the United Nations system in Iraq as UNAMI phases out by 31 December 2025 and to reconfigure the United Nations presence after the departure of the Mission: (a) effective mandate delivery; (b) transfer of tasks to ensure preservation of gains and sustained United Nations support; and (c) safe and gradual mission drawdown by 31 December 2025.

5. The Security Council requested the Secretary-General to report to the Council every six months, three times in total, with the first report occurring before 30 November 2024, on the progress made towards the transition of the Mission's responsibilities and its residual tasks.

Programme of work

Objective

6. The objective, to which this Mission contributes, is to achieve sustainable peace, security and development while reaffirming the independence, sovereignty and territorial integrity of Iraq; and at the same time to implement a safe and gradual drawdown and transfer of its tasks to the Government of Iraq and the United Nations country team.

Strategy and external factors for 2025

7. To contribute to the objective, and in the implementation of its mandate and gradual drawdown, the Mission, in line with Security Council resolution [2732 \(2024\)](#), will:

(a) Provide technical advice and assistance to strengthen the electoral institutions of Iraq and support electoral preparation and processes, including the next elections of the Council of Representatives expected to take place in the fourth quarter of 2025, and support for women's political participation as well as regular technical reviews and detailed reporting on electoral preparations and processes, as part of the Secretary-General's regular reporting cycle;

(b) Encourage and help facilitate progress towards the final resolution of outstanding issues between Iraq and Kuwait, including the return of Kuwaiti property and the national archives, and the repatriation or return of all Kuwaiti and third-country nationals or their remains, consistent with resolution [2107 \(2013\)](#);

(c) Engage with Iraq and Kuwait with regard to the Security Council's request in resolution [2732 \(2024\)](#) that the Secretary-General make recommendations to the Council by 31 May 2025 for an appropriate follow-on mechanism to support continued progress on outstanding issues between Iraq and Kuwait, including the return of Kuwaiti property and the national archives, and the repatriation or return of all Kuwaiti and third-country nationals or their remains, consistent with resolution [2107 \(2013\)](#) should these issues not be resolved upon the termination of the mandate of UNAMI;

(d) Support the Government of Iraq in promoting accountability and the protection of human rights, rights of vulnerable groups, including women, children, ethnic, religious and other minorities, persons with disabilities and internally displaced persons, in order to build and strengthen trust among the Government, justice institutions, civil society and communities;

(e) Support the protection and promotion of human rights in accordance with the country's Constitution and international obligations;

(f) Provide technical support to strengthen institutional capacities and policies for the protection of civic and democratic space and fundamental human rights and freedoms, advocate for the reform of criminal justice law and policy and for the adoption of measures to ensure respect for due process and fair trial standards, and promote accountability for perpetrators and redress for victims, including victims of gender-based and domestic violence and conflict-related sexual violence;

(g) Promote, support and facilitate development and humanitarian tasks, including on the continued identification and effective coordination of durable solutions for displaced persons and returnees, in coordination with the Government of Iraq and in line with the 2025–2029 United Nations Sustainable Development Cooperation Framework;

(h) Ensure the transfer of its mandated responsibilities as outlined in the Secretary-General's transition and liquidation plan ([S/2024/966](#), annex);

(i) Undertake an orderly and safe drawdown of its personnel and assets, ensuring that the gradual withdrawal is balanced while allowing for sufficient capacities to congruently implement its mandated activities effectively and transfer responsibilities in order to enable the closure of the Mission by 31 December 2025;

(j) Plan for, and begin, liquidation of UNAMI assets, with residual liquidation tasks to be completed by the end of September 2026.

8. The above-mentioned work will result in:

(a) Increased and sustained capacity of Iraqi electoral institutions to conduct Iraqi-led, Iraqi-owned free and fair elections, including the next Council of Representatives elections, with enhanced women's and general public participation, and acceptance of election results;

(b) Continued progress towards the repatriation or return of all Kuwaiti and third-country nationals or their remains, and the return of missing Kuwaiti property, including the national archives;

(c) Recommendations made by the Secretary-General to the Security Council by 31 May 2025, in accordance with resolution [2732 \(2024\)](#), on an appropriate follow-on mechanism to support continued progress towards the final resolution of issues between Iraq and Kuwait, including the return of Kuwaiti property and the national archives and the repatriation or return of all Kuwaiti and third-country nationals or their remains, consistent with resolution [2107 \(2013\)](#), should they not be resolved upon termination of the mandate of UNAMI;

(d) Increased accountability for human rights violations, and respect for fundamental human rights principles and norms;

(e) The preservation and expansion of civic and democratic space, including the freedom of expression and the right to peaceful assembly;

(f) Increased compliance with fair trial standards and procedural guarantees, as well as accountability for domestic and gender-based violence;

(g) The coordination of development assistance, in close collaboration with the United Nations country team, through national and local coordination mechanisms and in line with the 2025–2029 United Nations Sustainable Development Cooperation Framework, including continued support for durable solutions to displacement and returnees, in particular from Hawl and elsewhere in northern and eastern Syrian Arab Republic;

(h) The safe and gradual drawdown and the transfer of tasks to the Government of Iraq and relevant United Nations country team stakeholders.

9. With regard to cooperation with other entities, UNAMI collaborates and coordinates with international donors and 23 resident and 5 non-resident United Nations agencies, funds and programmes. Areas of work include economic reform, capacity development and support for the electoral institutions and processes of Iraq, sustainable development and addressing climate change. The Mission also supports coordination with international financial institutions, such as the World Bank, the International Finance Corporation and the International Monetary Fund. In doing so, UNAMI leads or participates in critical national development and humanitarian bodies, such as the Executive Committee for Recovery, Reconstruction and Development, the Development Partners' Forum, the Stabilization Task Force, the Returns Working Group, the non-governmental organization Coordination Committee for Iraq and the Prospects Partnership.

10. With regard to inter-agency coordination and liaison, UNAMI engages with the United Nations country team in a wide range of activities aimed at the promotion and protection of human rights and the rule of law, including on issues relating to women, ethnic and religious minorities and grave violations against children in situations of armed conflict. In particular, UNAMI works with the United Nations country team, in support of the national and local government authorities, to counter hate speech, promote social cohesion and raise awareness of the impact of violent extremism. Also, in cooperation with the United Nations Development Programme (UNDP), UNAMI assists the Government of Iraq with anti-corruption trial monitoring and security sector reform and helps to develop the capacity of the country's electoral institutions.

11. With regard to the external factors, the overall plan for 2025 is based on the following planning assumptions:

(a) The security situation remains sufficiently permissive to gain access to relevant national counterparts, civil society and key stakeholders in relation to mandate implementation, and events unfolding in the wider region do not adversely affect the internal political stability of Iraq and do not have a significant impact on the security conditions and the Mission's ability to gradually draw down its United Nations Guard Unit and civilian personnel;

(b) Parliamentary elections for the Council of Representatives take place as expected in the fourth quarter of 2025 in accordance with the constitutional timeline of Iraq;

(c) The Government of Iraq engages with the United Nations in Iraq on technical cooperation and human rights monitoring and remains committed to promoting, respecting and protecting human rights and the rule of law, including through measures to preserve and expand civic and democratic space and the enactment of relevant legislation, policy measures and action plans in accordance with the Constitution of Iraq and its international commitments;

(d) The Government of Iraq demonstrates commitment to advancing women's rights and equality, submitting relevant draft legislation and creating strong institutional mechanisms to ensure accountability on meeting international commitments towards the advancement of women in all spheres of life, including their political participation;

(e) The Government of Iraq supports detention and trial monitoring and commits to procedural safeguards and due process as part of its efforts to promote the rule of law;

(f) The Government of Iraq works to improve service delivery, in close collaboration with the United Nations country team, as well as working towards the implementation of the United Nations Sustainable Development Cooperation Framework for 2025–2029, including alleviating the root causes of social unrest, including by actively promoting full youth participation in society and creating job opportunities for young people.

12. The Mission integrates a gender perspective in its operational activities, deliverables, data collection and results, as appropriate and in support of the women and peace and security agenda. In its engagement with institutional stakeholders at the federal and regional levels, the Mission promotes gender mainstreaming with a focus on strengthening women's representation and participation in political and electoral processes and in decision-making. The Mission co-chairs the United Nations Gender Task Force for Iraq along with the United Nations Entity for Gender Equality and the Empowerment of Women (UN-Women) and supports the Women's Advisory Group, which is composed of prominent female Iraqi human rights defenders, former politicians, media experts and civil society activists, using those platforms to synergize

efforts across United Nations entities in Iraq to advance women's rights, equality and empowerment.

13. In line with the United Nations Disability Inclusion Strategy, UNAMI engages with the Government, disability rights organizations and the United Nations country team to support policy measures to promote the human rights of persons with disabilities, with a focus on accessibility, employment opportunities and access to social and public services. Furthermore, the Mission supports the implementation of recommendations of United Nations human rights mechanisms on disability rights. Through its internal working group on the United Nations Disability Inclusion Strategy and the Mission-specific action plan, UNAMI takes actions to develop a disability-friendly working environment.

Programme performance in 2023

Facilitation of dialogue and inclusive political participation

14. In 2023, UNAMI, in accordance with its mandate as stipulated in Security Council resolutions 2621 (2022) and 2682 (2023), encouraged the development and implementation of a government programme that prioritized continued State-building, including counter-corruption efforts and socioeconomic reforms, and advocated for inclusive political dialogue as well as national and community-level reconciliation. The Mission leveraged its good offices to promote engagement on security cooperation, climate and other key issues between Iraq and neighbouring States, including by engaging with several actors in the context of the border security agreement between the Islamic Republic of Iran and Iraq. The Mission engaged with key stakeholders, including political parties, civil society, women, youth and minorities, in each governorate, ahead of and after the Governorate Council elections, to encourage increased political participation and to plan for capacity-building support to these newly elected local representative bodies in 2024.

15. During this period, the Mission provided integrated technical assistance and advisory support to the Independent High Electoral Commission's efforts to organize the Governorate Council elections, the first in 10 years, which took place on 18 December 2023 in an orderly manner. UNAMI made use of its good offices and provided technical advice in preparing for the Kurdistan Region parliamentary elections, which were held in October 2024.

16. Progress towards the objective is presented in the performance measure below (see table 1).

Table 1
Performance measure

2021 (actual)	2022 (actual)	2023 (actual)
The Government of Iraq fulfilled its commitment to hold early national parliamentary elections. The electoral authorities adopted improved measures for polling and for the counting and publication of results, which, supported by international efforts to monitor the election, helped promote increased transparency of the electoral process.	A government that included three female ministers was formed, representing an important step towards inclusive governance. A programme of work was developed, reflecting the aspirations of the Government and the Iraqi population, with a focus on fighting corruption and unemployment and improving public service delivery.	The Government of Iraq continued to implement its programme of work, aiming at bringing institutional and economic reform and addressing long-standing domestic issues such as the Baghdad-Erbil relationship. Iraq held Governorate Council elections, the first in 10 years, enabling the reconstitution of

<i>2021 (actual)</i>	<i>2022 (actual)</i>	<i>2023 (actual)</i>
Electoral complaints were addressed through the correct legal channels prior to the ratification of election results on 27 December 2021	The federal Government and the Kurdistan Regional Government continued to address outstanding issues and took steps towards structured dialogue	representative governance structures at the provincial level. The Council of Representatives adopted a federal budget law for three fiscal years, from 2023 to 2025

Planned results for 2025

Result 1: continued facilitation of dialogue and electoral support

Programme performance in 2023 and target for 2025

17. In 2023, UNAMI provided electoral technical assistance and advisory support to the electoral institutions of Iraq in organizing the 2023 Governorate Council elections, the first such elections held since 2013. The Mission provided its good offices to support inclusive political dialogue in Iraq. The Mission met its 2023 target as the Government continued to implement its programme that aims at bringing institutional and economic reform, including the adoption of a triennial budget and the holding of the Governorate Council elections, that is reflective of the Iraqi population's calls for reforms. The Mission advocated for the meaningful political participation of women and engaged with the federal Government and the Kurdistan Regional Government to advocate for a structured dialogue between Baghdad and Erbil and for progress towards the resolution of outstanding issues between Iraq and Kuwait.

18. In implementing its current mandate, as stipulated in Security Council resolution [2732 \(2024\)](#), the Mission will: support the country's preparations for the next Council of Representatives elections, expected to take place in the fourth quarter of 2025, including supporting the meaningful political participation of women and youth; facilitate dialogue and progress towards the final resolution of outstanding issues between Iraq and Kuwait, including the return of Kuwaiti property and the national archives, and the repatriation or return of all Kuwaiti and third-country nationals or their remains, consistent with resolution [2107 \(2013\)](#); and provide support regarding the request of the Security Council to the Secretary-General to make recommendations by 31 May 2025 and present them to the Council for an appropriate follow-on mechanism to support continued progress should those issues not be resolved upon the termination of the Mission's mandate.

19. Progress towards the objective and the target for 2025 are presented in the performance measure below (see table 2).

Table 2
Performance measure

2021 (actual)	2022 (actual)	2023 (actual)	2024 (planned)	2025 (planned)
In line with popular calls for reforms, the Government of Iraq fulfilled its commitment to hold early national parliamentary elections. The electoral authorities adopted improved measures for polling and for the counting and publication of results which helped promote wider public acceptance of election results. Electoral complaints were addressed through the correct legal channels prior to the ratification of election results on 27 December 2021	A long-delayed but relatively peaceful transition of power allowed the formation of a new government with a programme that intended to address long-standing challenges. The Government of Iraq sought to address its priorities and to develop a budget that supported these efforts. Post-election evaluations led to action to improve the conduct and management of future elections and national institutions	The Government of Iraq continued to implement its programme that prioritizes institutional and economic reform and addresses long-standing domestic issues such as the Baghdad-Erbil relationship. Iraq held Governorate Council elections, the first in 10 years, enabling the reconstitution of representative governance structures at the provincial level. The Council of Representatives adopted a federal budget law for three fiscal years, from 2023 to 2025	Structured dialogue between Baghdad and Erbil supports the introduction of legal and institutional reforms, leading to progress in resolving outstanding issues. Federal governance becomes more inclusive and accountable, contributing to developing public trust in the political leadership and institutions of Iraq. Regional parliamentary elections are held in Kurdistan Region, with increased electoral participation and acceptance of electoral results, paving the way for strengthening the region's representative structures for governance	The federal-level parliamentary elections for the Council of Representatives are held in accordance with the constitutional timeline of Iraq, with further improved legal and regulatory measures for voter participation, the transparent publication of results and the adjudication of electoral appeals. Iraq makes progress towards the final resolution of outstanding issues between Iraq and Kuwait

Result 2: strengthened respect for civic and democratic space, justice and accountability

Programme performance in 2023 and target for 2025

20. In 2023, the Mission's work contributed to fostering the protection of human rights, respect for the rule of law and accountability for human rights violations and abuses. The target related to draft bills was partly met, but the Mission continued engaging with the Government to enhance institutional capacity, advocating for the endorsement of human rights-related legislation and providing technical support for the adoption of human rights policies and measures. UNAMI implemented a capacity-building programme to preserve and expand civic space, protect human rights in the digital domain and strengthen the role of women journalists and media workers in promoting human rights and countering hate speech. In March 2023, the Government signed a plan of action for the prevention of the use and recruitment of children by

the Popular Mobilization Forces. Later that year, the report of the Secretary-General on children and armed conflict ([A/77/895-S/2023/363](#)) indicated that the Popular Mobilization Forces had been removed from the Security Council's list of groups sanctioned for recruiting and using children.

21. In implementing its mandate as stipulated in resolution [2732 \(2024\)](#), UNAMI will continue to engage with the Government and other stakeholders to promote the adoption of legislation, policies and measures for the increased protection of civic and democratic space, including freedom of expression. The Mission will also help to enhance the capacity of the judiciary to promote accountability for human rights violations and abuses. The Mission will provide technical support to law enforcement officials and judicial and legislative institutions in order to increase their compliance with international norms and standards, and support Iraq in achieving its national and international commitments and enhance its engagement with the United Nations human rights mechanisms.

22. Progress towards the objective and the target for 2025 are presented in the performance measure below (see table 3).

Table 3
Performance measure

<i>2021 (actual)</i>	<i>2022 (actual)</i>	<i>2023 (actual)</i>	<i>2024 (planned)</i>	<i>2025 (planned)</i>
The Government of Iraq implemented the National Action Plan for the Prevention of Torture and reports to United Nations human rights mechanisms on concrete measures taken to promote due process and fair trial guarantees	The Government compensated families of the majority of victims killed during the 2019 demonstrations and provided some assistance for those injured. Accountability efforts remained limited, and few investigations of alleged human rights violations and abuses progressed to the trial phase	The draft laws on freedom of expression and information technology were pending endorsement. The draft law on freedom of expression had passed the second reading and remained at the voting stage in the Council of Representatives	The Government strengthens impartial, fully functional and effective national mechanisms to promote accountability for human rights violations and abuses and adopts legislation to promote the protection of human rights and civic space and protection from enforced disappearances	The Government adopts measures to strengthen judicial capacity to deliver justice for victims and establish accountability for human rights violations and abuses, and complies with international norms and standards to protect the freedom of expression

Result 3: drawdown and transition of key tasks

Proposed programme plan for 2025

23. In implementing its mandate as stipulated in resolution [2732 \(2024\)](#), UNAMI will draw down in a phased manner and begin the transfer of its mandated activities in accordance with the Secretary-General's transition and liquidation plan ([S/2024/966](#), annex). The Mission will close its Mosul and Kirkuk field offices by 31 July 2025. While these offices will end their physical presence, the Mission will continue to ensure continuity of mandated activities through targeted short-term missions to those areas. The offices in Basra, Baghdad and Erbil will remain functional until the complete cessation of UNAMI operations by 31 December 2025.

In addition, the drawdown process will consist of: a gradual reduction of the UNAMI footprint throughout 2025; the repatriation of uniformed personnel; the transition of common premises and substantive tasks to the Government of Iraq and the United Nations country team; archiving; and asset disposal.

24. UNAMI will transfer, where feasible, its responsibilities in the areas of electoral assistance, human rights, women and peace and security, and climate change adaptation to the United Nations country team and relevant national counterparts. To that end, UNAMI will support the country team in taking over the management of joint United Nations compounds in Iraq, as well as in mobilizing resources to ensure the preservation of gains made and safeguarding sustained United Nations support to Iraq. Continued integration and support to the coordinated implementation of the United Nations Sustainable Development Cooperation Framework for 2025–2029, in particular with regard to durable solutions for returnees and displaced persons, will remain essential.

25. Expected progress towards the objective is presented in the performance measure below (see table 4).

Table 4
Performance measure

2021 (actual)	2022 (actual)	2023 (actual)	2024 (actual)	2025 (planned)
—	—	—	Coordinated engagement with the Government of Iraq on the transition. Completion and finalization of a transition and liquidation plan	Transition of tasks related to electoral assistance, human rights, women and peace and security, and climate change adaptation to the United Nations country team, in alignment with the United Nations Sustainable Development Cooperation Framework for 2025–2029 Gradual, orderly and safe drawdown and withdrawal of UNAMI personnel and assets by 31 December 2025

Deliverables

26. Table 5 lists the deliverables of the Mission.

Table 5

Deliverables for the period 2023–2025, by category and subcategory

<i>Category and subcategory</i>	<i>2023 planned</i>	<i>2023 actual</i>	<i>2024 planned</i>	<i>2025 planned</i>
A. Facilitation of the intergovernmental process and expert bodies				
Parliamentary documentation (number of documents)	4	3	3	2
1. Reports of the Secretary-General for the Security Council	4	3 ^a	3	2
Substantive services for meetings (number of three-hour meetings)	4	3	3	2
2. Meetings of the Security Council	4	3	3	2
B. Generation and transfer of knowledge				
Field and technical cooperation projects (number of projects)	24	17	25	16
3. Country-wide public outreach events to enhance social cohesion and strengthen the rule of law, socioeconomic and longer-term development, recovery and reconstruction	24	17	24	15
Seminars, workshops and training events (number of days)	86	163	131	118
4. Workshops on women's rights, participation of women in electoral and political processes, and the Sustainable Development Goals	5	6	5	5
5. Training events and advocacy initiatives on mediation and negotiation skills, the role of women in peace and security, transparent and inclusive elections, reporting obligations under international treaties, human rights monitoring and reporting, and the rights of women and persons with disabilities	66	142	116	110
6. Workshops on political dialogue and participation and political empowerment of young people	15	15	10	—
7. Stocktaking and review workshops of climate security risk and resilience dialogues	—	—	—	3
Publications (number of publications)	—	—	1	1
8. Reports on strengthening women's political participation and the challenges and needs of Iraqi women entering politics	—	—	1	1
Technical materials (number of materials)	139	140	119	92
9. Manual on gender mainstreaming in electoral processes	1	—	—	—
10. Climate adaptation risk analyses and case studies	—	—	—	2
11. Reports on human rights violations and the human rights situation in Iraq, civilian casualties, the Government's adherence to human rights and international humanitarian law, child protection and conflict-related sexual violence, biometric voter registry and enhancements in election results management, and key development, stabilization and reconstruction issues in governorates	130	132	110	85
12. Manual on elections for the Independent High Electoral Commission	8	8	8	4
13. Planning and technical documents on the United Nations Sustainable Development Cooperation Framework for Iraq and the joint United Nations resource mobilization strategy, and strategic support to the Government's reconstruction and stabilization programme (recovery and resilience programme)	—	—	1	1
Fact-finding, monitoring and investigation missions (number of missions)	320	320	320	140
14. Monitoring missions on rule of law institutions, including detention monitoring missions and trial monitoring missions in Baghdad and Erbil	180	180	180	50
15. Fact-finding missions on administration of justice within the legal system and with law enforcement officials to follow up on alleged human rights violations	85	85	85	55
16. Monitoring missions related to conflict-related sexual violence and children in armed conflict and the protection of the rights of minorities, internally displaced persons and persons with disabilities, including engagements with approximately four organizations working on disability rights issues	55	55	55	35

Category and subcategory	2023 planned	2023 actual	2024 planned	2025 planned
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C. Substantive deliverables

Engagement: electoral assistance; facilitation of progress on the return of missing Kuwaiti and third-country nationals or their remains and Kuwaiti missing property, including the national archives; advancing the participation, involvement and representation of women and youth in political and electoral processes.

Consultation, advice and advocacy: consultation and advice on electoral and legislative reform initiatives and parliamentary oversight; advice and engagements to support capacity development and enhance confidence in the electoral institutions of Iraq; consultations on stabilization, reconstruction and development issues; consultation and advocacy initiatives on human rights issues, including those related to the protection of the freedoms of assembly and expression, women's and minority rights, protection from enforced disappearance, child protection and administration of justice; regular meetings with national counterparts and with the United Nations Working Group on Transitions on progress made, and regular reporting on transition, drawdown and liquidation activities.

Databases and substantive digital materials: database on incidents of violence against women in politics in the context of the 2025 legislative elections; implementing and maintaining the Situational Awareness Geospatial Enterprise system to provide the Mission with a standardized information management system for relevant incidents and events.

D. Communication deliverables

Outreach programmes, special events and information materials: special events that include relevant United Nations Days; organizing awareness-raising events on the transition from humanitarian efforts towards durable solutions and sustainable development, including in relation to climate change; information materials in support of a common United Nations approach; bimonthly newsletter and annual yearbook highlighting the work of the United Nations in Iraq; United Nations system information material on the Sustainable Development Goals; twice-daily media monitoring reports; capacity-building for Iraqi media professionals on combating misinformation and disinformation on social media.

External and media relations: press conferences, press releases and news articles, including op-eds, in three languages, on the work of the Mission and the United Nations country team. On transition and liquidation, implementation of a communications strategy to facilitate interactions with national actors and international partners, ensuring consistent messaging by all United Nations entities, underscoring continued partnership with the Government of Iraq and the people of Iraq beyond the departure of UNAMI, and continuing to address misinformation and disinformation as well as countering hate speech.

Digital platforms and multimedia content: dissemination of information through the Mission's website and social media accounts, including multimedia products about the Mission; two fact sheets and one frequently asked questions document on Iraqi elections and United Nations support to the elections, the United Nations in Iraq and events with relevance to Iraq; participation in United Nations-wide campaigns and dissemination of products from United Nations Headquarters; archiving the Mission's communication material and, as custodian of the United Nations Iraq country website and social media platforms, and with the United Nations Sustainable Development Group and the Resident Coordinator Office, developing a joint United Nations communications and advocacy strategy aligned with the new United Nations Sustainable Development Cooperation Framework for 2025–2029.

E. Enabling deliverables

Administration and logistics: continued progress towards the phased and gradual drawdown of the Mission, including the closure of operating locations and the gradual separation of staff, in line with the transition and liquidation plan for the Mission.

^a In accordance with Security Council resolution 2732 (2024), the periodicity of reports to the Council was decreased from four to three reports and meetings per year.

Mission activities during the drawdown period

27. In line with its transition and liquidation plan (S/2024/966, annex), UNAMI has begun a transition of its responsibilities to the Government of Iraq and the United Nations country team, balancing the drawdown of personnel and closure of locations and simultaneously ensuring continued capacities to implement mandated responsibilities effectively through 31 December 2025.

Closure of the Mission's operating locations

28. Given that its mandated tasks require sustained capacities throughout the year, with peak activities in October and November 2025 related to electoral assistance, UNAMI will approach the closure of operating locations in a sequential manner as follows:

- Phase 1: closure of the Mosul office by 31 March 2025 (with liquidation completed by 31 May 2025) and the Kirkuk office by 30 April 2025 (with liquidation completed by 31 July 2025), which will result in the downsizing of 48 civilian posts and the repatriation of 88 United Nations Guard Unit personnel by 31 July 2025. While the operating locations in Mosul and Kirkuk are being closed, mandated activities will require continued engagement in these locations, as the Mission's remaining mandated activities will continue to cover the entire country. To that end, and while security and mission support staff are being separated from the Mission, a limited number of staff to support electoral assistance, political reporting, the protection of human rights and the facilitation of development assistance will be retained in these areas.
- Phase 2: closure of the locations in Basra, Baghdad and Erbil by 31 December 2025, with the separation of remaining civilian staff and the repatriation of the remaining United Nations Guard Unit personnel, noting that the majority of personnel are required until after the parliamentary election scheduled for the fourth quarter of 2025. The natural attrition of staff will require an ongoing review of capacities vis-à-vis Mission requirements for staff to implement essential functions.

29. Support will be required from the Kuwait Joint Support Office until the end of the liquidation period, for back office services (mostly human resources and finance) to process staff separations, asset disposal, vendor invoices and claims.

Repatriation of uniformed personnel

30. The Security Council, in its resolution [2732 \(2024\)](#), decided to authorize, for a period to be determined based on administrative procedures subject to the Financial Regulations and Rules of the United Nations, the retention of Guard Units from within the Mission's existing footprint to protect the Mission's personnel, facilities and assets, including during the liquidation period.

31. A United Nations Guard Unit contingent of 88 uniformed personnel will be repatriated from Iraq in line with the planned closure of the Mosul and Kirkuk offices under phase 1, to be completed by 31 July 2025. An additional contingent in Baghdad will be repatriated at the end of phase 2, with 127 uniformed personnel departing from the UNAMI Baghdad compounds by 31 December 2025. For the liquidation period, in line with resolution [2732 \(2024\)](#), 30 uniformed personnel are proposed to remain in Baghdad until 30 September 2026 at the latest.

Transition of responsibilities

32. The Mission will work in close collaboration with the United Nations country team to ensure that the UNAMI transition is aligned, where feasible, with the United Nations Sustainable Development Cooperation Framework for 2025–2029. In this regard, the Mission has participated in the drafting of the Cooperation Framework and is engaging in an integrated manner with the programme management groups of the United Nations country team that are responsible for the coordination of the country team's activities under the Cooperation Framework.

Transition of common premises

33. UNAMI maintains three premises in Baghdad, namely, the United Nations Integrated Compound in Baghdad, the Tamimi compound and the Forward Support Base at Baghdad International Airport, as well as offices and/or compounds in Basra, Erbil, Kirkuk and Mosul.

34. Following the departure of UNAMI, the Government of Iraq has granted the United Nations country team permission to retain the Integrated Compound in Baghdad and the Erbil compound. A memorandum of understanding between the United Nations country team represented by the Resident and Humanitarian Coordinator and the Government of Iraq will be concluded for the continuous use of these premises by the country team. The other premises in Mosul, Kirkuk, Baghdad International Airport and Tamimi will be returned to the relevant authorities in close coordination and consultation with the Government of Iraq.

35. UNAMI remains the primary service provider for the United Nations country team in the integrated compounds in Baghdad, Erbil and Kirkuk. The Mission is working with the country team to identify lead agencies to take over the management of common services and premises, including contractual obligations and third-party contractors, to enable a sustained United Nations presence and activities. As part of the transition plan, the Mission has already transferred the management of the locally cost-shared security budget and associated personnel to UNDP. By the end of 2025, common services and the guard force will be transferred to the lead agency identified by the Resident Coordinator Office in consultation with the United Nations country team.

Administrative separation of civilian personnel, while maintaining sufficient capacities for effective mandate delivery

36. UNAMI has an approved staffing of 776 personnel, consisting of 278 international staff, 124 National Professional Officers, 372 Local level staff and 2 national United Nations Volunteers in 2024. As at 15 January 2025, the actual staff incumbency was 636, with 140 vacant posts and positions of which 64 are proposed for abolishment effective 1 January 2025. Of the 636 staff on board, 214 were international staff, 103 were National Professional Officers, 317 were Local level staff and 2 were United Nations Volunteers.

37. During the phased drawdown, the 636 personnel will be separated in a gradual manner, bearing in mind that the Mission needs to maintain sufficient capacities to continue to deliver on its substantive mandate, with a peak in the delivery of electoral assistance in the final weeks before the Mission's closure on 31 December 2025, and taking into consideration that there will be the natural attrition of staff during the final year of the Mission's operations, who will be difficult to replace due to limited resources and short contractual periods. The Mission intends to redirect capacities as needed towards its electoral assistance, making best use of its limited existing resources.

38. Of the 636 personnel currently on board, 510 (1 Under-Secretary-General, 2 Assistant Secretaries-General, 1 D-2, 5 D-1, 10 P-5, 28 P-4, 23 P-3, 3 P-2, 83 Field Service, 93 National Professional Officers, 259 Local level and 2 United Nations Volunteers) will be separated from the Mission in a phased manner, with 34 to be separated by 31 March 2025, 38 by 31 July 2025 and 438 by 31 December 2025. Separation costs, where applicable, are projected at \$21,738,200. In accordance with the Staff Regulations and Rules of the United Nations, the payments due to staff members upon separation from service include provisions for: (a) termination indemnity, relocation grant in lieu of unaccompanied shipment, repatriation grant, separation travel and commutation of accrued annual leave, for international staff; and (b) termination indemnity and commutation of accrued annual leave, for national staff.

39. It is proposed that a staffing capacity of 126 posts be retained as from 31 December 2025 to support liquidation and related activities, comprising 94 posts to be deployed mostly in Baghdad and 32 posts in the Kuwait Joint Support Office. The size and the composition of the UNAMI liquidation team will be submitted in the context of the proposed programme budget for 2026. The overall analysis of the progress made in the completion of the residual liquidation activities will be led by

the Department of Operational Support. The Department of Management Strategy, Policy and Compliance will coordinate the preparation and submission of financial and budget performance reporting to the legislative bodies.

Asset disposals

40. UNAMI has prepared a preliminary asset disposal plan that will guide the asset disposal process in line with the Financial Regulations and Rules. Furthermore, a comprehensive asset disposal plan is being completed to guide the disposal options, as appropriate, and ensure that all asset disposal activities, including the transfer of assets to the United Nations country team or donations to the Government of Iraq, are documented, transparent and in full compliance with the relevant United Nations policies and procedures, and take into consideration the financial interests of the Organization, all relevant regulations and lessons learned from similar transition and liquidation processes. In line with the preliminary asset disposal plan, assets identified as surplus are being made available to other missions.

Archiving of the Mission's records

41. UNAMI continues to make progress in its archiving and records management as part of its transition and closure. In coordination with United Nations Headquarters, records are being archived and stored for future reference. As of January 2025, the Mission had completed the archiving of 20 per cent of the physical records currently available.

42. Engineering plans, operating manuals and premises handover notes are being developed, in particular for the Erbil and Baghdad compounds, and will be shared as part of the transition and liquidation process with the United Nations country team.

B. Proposed post and non-post resource requirements in 2025

1. Total resource requirements

Resource requirements (regular budget)

Table 6

Financial resources

(Thousands of United States dollars)

Category of expenditure	2023		2024		2025	Variance
	Appropriation	Expenditure	Appropriation	Requirements		2025 vs. 2024
	(1)	(2)	(3)	(4)		Increase/(decrease)
						(5)=(4)-(3)
Military and police personnel costs	4 939.7	4 583.1	5 099.8	4 371.7		(728.1)
Civilian personnel costs	75 964.9	79 306.4	76 928.7	93 942.0		17 013.3
Operational costs	16 006.0	15 110.2	16 098.0	12 162.6		(3 935.4)
Total (net of staff assessment)	96 910.6	98 999.7	98 126.5	110 476.3		12 349.8

Table 7
Drawdown of human resources

	International staff											National staff			United Nations Volunteers			
	USG	ASG ^a	D-2	D-1	P-5	P-4	P-3	P-2	FS	GS	Subtotal	NPO	LL	Subtotal	Inter-national	National	Subtotal	Total
Approved posts 2024	1	2	1	6	16	45	51	5	151	–	278	124	372	496	–	2	2	776
Proposed abolishment effective 1 January 2025	–	–	–	–	–	–	(3)	–	(10)	–	(13)	(12)	(39)	(51)	–	–	–	(64)
Proposed posts																		
As at 31 March 2025	1	2	1	6	16	42	48	4	135	–	255	100	323	423	–	2	2	680
As at 31 July 2025	1	2	1	6	16	38	41	4	131	–	240	91	305	396	–	2	2	638
As at 31 December 2025	–	–	–	1	2	11	7	–	37	–	58	10	58	68	–	–	–	126
Net change	(1)	(2)	(1)	(5)	(14)	(34)	(44)	(5)	(114)	–	(220)	(114)	(314)	(428)	–	(2)	(2)	(650)

^a One position is funded at 50 per cent and cost-shared with the Development Coordination Office.

43. The proposed resource requirements for 2025 for UNAMI amount to \$110,476,300 (net of staff assessment) and would provide for: (a) military and police personnel costs (\$4,371,700) related to the gradual drawdown of United Nations Guard Unit personnel, comprising 245 personnel until 31 July 2025 and 157 personnel until 31 December 2025; (b) civilian personnel costs (\$93,942,000), consisting of salaries, common staff costs and danger pay for the phased drawdown of 636 personnel currently on board (214 international staff, 103 National Professional Officers, 317 Local level staff and 2 United Nations Volunteers), including the 510 staff to be separated in a phased manner during 2025, as detailed in paragraph 37 above and table 9 below, with no funding included for the 76 vacant posts; (c) and operational costs (\$12,162,600), comprising consultants and consulting services (\$158,300), official travel (\$728,000), facilities and infrastructure (\$4,743,000), ground transportation (\$736,300), air operations (\$2,257,700), communications and information technology (\$2,270,200), medical (\$313,500) and other supplies, services and equipment (\$955,600).

44. The increase in the requirements for 2025 compared with the appropriation for 2024 is attributable to the net effect of:

(a) A net increase of \$17,013,300 in civilian personnel costs, attributable to additional requirements for payments due to staff members at the time of separation or relocation, which are offset in part by reduced requirements for salaries and related costs owing to the phased withdrawal of staff during 2025 and the abolishment of 64 vacant posts effective 1 January 2025;

(b) A net decrease of \$728,100 in military and police personnel costs, attributable mainly to the repatriation of 88 United Nations Guard Unit personnel by 31 July 2025, in connection with the planned closure of the Kirkuk regional office;

(c) A net decrease of \$3,935,400 in operational costs, attributable to reduced requirements for: (i) air operations, owing to the downsizing of the Mission's fleet from two fixed-wing aircraft approved for 2024 to one fixed-wing aircraft proposed for 2025; (ii) facilities and infrastructure, owing to the gradual drawdown and closure

Note: The following abbreviations are used in tables: ASG, Assistant Secretary-General; FS, Field Service; GS, General Service; LL, Local level; NPO, National Professional Officer; USG, Under-Secretary-General.

of the field offices in Mosul and Kirkuk leading to reduced costs for rental of premises and maintenance services; (iii) communications and information technology, reflecting lower demand owing to the transfer of equipment from the United Nations Investigative Team to Promote Accountability for Crimes Committed by Da'esh/Islamic State in Iraq and the Levant (UNITAD), as well as lower requirements for spare parts; and (iv) ground transportation, owing to no requirements for the acquisition of vehicles and reduced requirements for spare parts in view of the downsizing of the Mission's fleet.

Vacancy rates

45. The proposed vacancy rates applied in the budget are based on the actual vacancy rates as at 15 January 2025 adjusted for the impact of the proposed abolishment of 64 vacant posts (including the long-vacant posts, as recommended by the Advisory Committee on Administrative and Budgetary Questions in paragraph 25 of its report (A/79/7/Add.6) and endorsed by the General Assembly in its resolution 79/258) as from 1 January 2025 and considering the remaining 76 vacant posts.

Table 8
Vacancy rates
(Percentage)

Category	Approved posts and positions for 2024	Actual average vacancy rates in 2024	Approved vacancy rates for 2024	Proposed posts as at 1 January 2025	Actual vacancy rates as at 15 January 2025	Proposed vacancy rates for 2025
Military and police personnel						
Military contingents	245	0.0	0.0	245	0.0	0.0
Civilian personnel						
International staff	278	19.1	13.3	265	23.0	19.2
National staff						
National Professional Officers	124	12.1	9.8	112	16.9	8.0
Local level staff	372	9.1	8.3	333	16.1	4.8
United Nations Volunteers						
International	—	—	—	—	—	—
National	2	0.0	0.0	2	0.0	0.0
Total, civilian personnel	776	—	—	712	—	—

Table 9
Actual and planned deployment (of military personnel and encumbered posts and positions)

	Approved 2024	15 January 2025	31 March 2025	31 July 2025	31 December 2025
United Nations Guard Unit	245	245	245	157	30
Total, military personnel	245	245	245	157	30
Civilian personnel					
International staff	278	214	205	191	58
National Professional Officers	124	103	91	84	10
Local level staff	372	317	304	287	58
United Nations Volunteers	2	2	2	2	—
Total, civilian personnel	776	636	602	564	126

2. Staffing requirements

46. The staffing complement proposed for 2025 reflects the abolishment of 64 posts and positions as from 1 January 2025 and the gradual and phased downsizing of 207 international posts, 377 national posts and 2 United Nations Volunteer positions by 31 December 2025.

47. With the phased downsizing, a staffing capacity of 126 posts will be retained to carry out liquidation activities from 1 January 2026 onward, for which a liquidation budget will be presented in the context of the proposed programme budget for 2026, as indicated in paragraph 38 above.

48. Annex II to the present report provides the organizational charts.

(a) Special Representative of the Secretary-General

Table 10

Staffing requirements: Office of the Special Representative of the Secretary-General

	International staff										National staff			United Nations Volunteers				
	USG	ASG	D-2	D-1	P-5	P-4	P-3	P-2	FS	GS	Subtotal	NPO	LL	Subtotal	Inter-national	National	Subtotal	Total
Front Office of the Special Representative of the Secretary-General																		
Approved 2024	1	–	–	–	1	–	1	–	2	–	5	–	–	–	–	–	–	5
Abolished effective 1 January 2025	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–
Proposed posts																		
As at 31 March 2025	1	–	–	–	1	–	1	–	2	–	5	–	–	–	–	–	–	5
As at 31 July 2025	1	–	–	–	1	–	1	–	2	–	5	–	–	–	–	–	–	5
As at 31 December 2025	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–
Net change	(1)	–	–	–	(1)	–	(1)	–	(2)	–	(5)	–	–	–	–	–	–	(5)
Women's Protection Unit																		
Approved 2024	–	–	–	–	1	–	–	–	–	–	1	–	–	–	–	–	–	1
Abolished effective 1 January 2025	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–
Proposed posts																		
As at 31 March 2025	–	–	–	–	1	–	–	–	–	–	1	–	–	–	–	–	–	1
As at 31 July 2025	–	–	–	–	1	–	–	–	–	–	1	–	–	–	–	–	–	1
As at 31 December 2025	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–
Net change	–	–	–	–	(1)	–	–	–	–	–	(1)	–	–	–	–	–	–	(1)
Gender Unit																		
Approved 2024	–	–	–	–	1	–	–	–	–	–	1	2	–	2	–	–	–	3
Abolished effective 1 January 2025	–	–	–	–	–	–	–	–	–	–	–	(1)	–	(1)	–	–	–	(1)
Proposed posts																		
As at 31 March 2025	–	–	–	–	1	–	–	–	–	–	1	1	–	1	–	–	–	2
As at 31 July 2025	–	–	–	–	1	–	–	–	–	–	1	1	–	1	–	–	–	2
As at 31 December 2025	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–
Net change	–	–	–	–	(1)	–	–	–	–	–	(1)	(2)	–	(2)	–	–	–	(3)

	International staff										National staff				United Nations Volunteers			
	USG	ASG	D-2	D-1	P-5	P-4	P-3	P-2	FS	GS	Subtotal	NPO	LL	Subtotal	Inter-national	National	Subtotal	Total
Child Protection Unit																		
Approved 2024	-	-	-	-	-	1	-	-	-	-	1	1	-	1	-	-	-	2
Abolished effective 1 January 2025	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Proposed posts																		
As at 31 March 2025	-	-	-	-	-	1	-	-	-	-	1	1	-	1	-	-	-	2
As at 31 July 2025	-	-	-	-	-	1	-	-	-	-	1	1	-	1	-	-	-	2
As at 31 December 2025	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Net change	-	-	-	-	-	(1)	-	-	-	-	(1)	(1)	-	(1)	-	-	-	(2)
Office of the Chief of Staff																		
Approved 2024	-	-	1	-	2	2	5	-	2	-	12	9	4	13	-	-	-	25
Abolished effective 1 January 2025	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Proposed posts																		
As at 31 March 2025	-	-	1	-	2	2	5	-	2	-	12	9	4	13	-	-	-	25
As at 31 July 2025	-	-	1	-	2	2	3	-	2	-	10	8	4	12	-	-	-	22
As at 31 December 2025	-	-	-	-	-	2	-	-	-	-	2	-	-	-	-	-	-	2
Net change	-	-	(1)	-	(2)	-	(5)	-	(2)	-	(10)	(9)	(4)	(13)	-	-	-	(23)
Human Rights Office																		
Approved 2024	-	-	-	1	2	4	6	1	1	-	15	15	10	25	-	-	-	40
Abolished effective 1 January 2025	-	-	-	-	-	-	(1)	-	-	-	(1)	(2)	-	(2)	-	-	-	(3)
Proposed posts																		
As at 31 March 2025	-	-	-	1	2	4	5	1	1	-	14	13	10	23	-	-	-	37
As at 31 July 2025	-	-	-	1	2	4	4	1	1	-	13	11	9	20	-	-	-	33
As at 31 December 2025	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Net change	-	-	-	(1)	(2)	(4)	(6)	(1)	(1)	-	(15)	(15)	(10)	(25)	-	-	-	(40)
Strategic Communications and Public Information Office																		
Approved 2024	-	-	-	1	1	1	1	1	-	-	5	9	5	14	-	-	-	19
Abolished effective 1 January 2025	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Proposed posts																		
As at 31 March 2025	-	-	-	1	1	1	1	1	-	-	5	9	4	13	-	-	-	18
As at 31 July 2025	-	-	-	1	1	1	1	1	-	-	5	9	3	12	-	-	-	17
As at 31 December 2025	-	-	-	-	-	-	-	-	-	-	-	1	1	2	-	-	-	2
Net change	-	-	-	(1)	(1)	(1)	(1)	(1)	-	-	(5)	(8)	(4)	(12)	-	-	-	(17)
Security Section																		
Approved 2024	-	-	-	-	1	5	5	2	81	-	94	10	116	126	-	-	-	220
Abolished effective 1 January 2025	-	-	-	-	-	-	-	-	(8)	-	(8)	(3)	(27)	(30)	-	-	-	(38)
Proposed posts																		
As at 31 March 2025	-	-	-	-	1	4	5	1	68	-	79	6	82	88	-	-	-	167
As at 31 July 2025	-	-	-	-	1	3	4	1	67	-	76	6	75	81	-	-	-	157
As at 31 December 2025	-	-	-	-	-	1	-	-	4	-	5	-	5	5	-	-	-	10
Net change	-	-	-	-	(1)	(4)	(5)	(2)	(77)	-	(89)	(10)	(111)	(121)	-	-	-	(210)

	International staff										National staff				United Nations Volunteers			
	USG	ASG	D-2	D-1	P-5	P-4	P-3	P-2	FS	GS	Subtotal	NPO	LL	Subtotal	Inter-national	National	Subtotal	Total
Total																		
Approved 2024	1	–	1	2	9	13	18	4	86	–	134	46	135	181	–	–	–	315
Abolished effective 1 January 2025	–	–	–	–	–	–	(1)	–	(8)	–	(9)	(6)	(27)	(33)	–	–	–	(42)
Proposed posts																		
As at 31 March 2025	1	–	1	2	9	12	17	3	73	–	118	39	100	138	–	–	–	257
As at 31 July 2025	1	–	1	2	9	11	13	3	72	–	112	36	91	126	–	–	–	239
As at 31 December 2025	–	–	–	–	–	3	–	–	4	–	7	1	6	7	–	–	–	14
Net change	(1)	–	(1)	(2)	(9)	(10)	(18)	(4)	(82)	–	(127)	(45)	(129)	(174)	–	–	–	(301)

49. The Special Representative of the Secretary-General is the Head of Mission, supported by the immediate team in the Office. The Special Representative is also the United Nations designated official for security in Iraq. The following organizational units report to the Special Representative: the Women's Protection Unit; the Gender Unit; the Child Protection Unit; the Office of the Chief of Staff; the Human Rights Office; the Strategic Communications and Public Information Office; the Security Section; and Mission Support.

50. In view of the planned closure of the Mission, it is proposed that the current approved structure of the 315 posts be downsized, in line with the transition and liquidation plan for UNAMI, as follows: (a) the abolishment of 42 vacant posts (1 P-3, 8 Field Service, 6 National Professional Officer and 27 Local level) effective 1 January 2025; and (b) the phased downsizing of 259 posts by 31 December 2025. It is proposed that 14 posts remain in 2026, comprising 2 in the current Office of the Chief of Staff, 2 in the current Office of Strategic Communications and Public Information and 10 in the Security Section, in support of the liquidation activities.

Table 11

Staffing requirements: Department of Political and Peacebuilding Affairs

	International staff										National staff			United Nations Volunteers				
	USG	ASG	D-2	D-1	P-5	P-4	P-3	P-2	FS	GS	Subtotal	NPO	LL	Inter-national				
														Subtotal	National	Subtotal	Total	
Approved 2024	–	–	–	–	–	2	2	–	–	–	4	–	–	–	–	–	–	4
Abolished effective 1 January 2025	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–
Proposed posts																		
As at 31 March 2025	–	–	–	–	–	2	2	–	–	–	4	–	–	–	–	–	–	4
As at 31 July 2025	–	–	–	–	–	2	2	–	–	–	4	–	–	–	–	–	–	4
As at 31 December 2025	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–
Net change	–	–	–	–	–	(2)	(2)	–	–	–	(4)	–	–	–	–	–	–	(4)

51. The Iraq team of the Middle East Division and the Electoral Assistance Division of the Department of Political and Peacebuilding Affairs (2 P-4 and 2 P-3) provide backstopping support to the Mission from United Nations Headquarters in New York. For 2025, in support of the Mission's mandate delivery, backstopping demands will remain essential, with functions ranging from providing operational support, assisting in identifying and prioritizing critical strategic objectives and engagement with the

Security Council, Member States and other key regional and international partners. No staffing capacity will be retained beyond the end of the Mission's mandate on 31 December 2025, as indicated in table 11 above.

(b) Office of the Deputy Special Representative of the Secretary-General for Political Affairs and Electoral Assistance

Table 12

Staffing requirements: Office of the Deputy Special Representative of the Secretary-General for Political Affairs and Electoral Assistance

	International staff										National staff			United Nations Volunteers				
	USG	ASG	D-2	D-1	P-5	P-4	P-3	P-2	FS	GS	Subtotal	NPO	LL	Subtotal	Inter-national	National	Subtotal	Total
Front Office																		
Approved 2024	–	1	–	–	–	1	1	–	1	–	4	–	1	1	–	–	–	5
Abolished effective 1 January 2025	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–
Proposed posts																		
As at 31 March 2025	–	1	–	–	–	1	1	–	1	–	4	–	1	1	–	–	–	5
As at 31 July 2025	–	1	–	–	–	1	1	–	1	–	4	–	1	1	–	–	–	5
As at 31 December 2025	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–
Net change	–	(1)	–	–	–	(1)	(1)	–	(1)	–	(4)	–	(1)	(1)	–	–	–	(5)
Tehran Liaison Office																		
Approved 2024	–	–	–	1	–	1	–	–	–	–	2	1	1	1	–	–	–	4
Abolished effective 1 January 2025	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–
Proposed posts																		
As at 31 March 2025	–	–	–	1	–	1	–	–	–	–	2	1	1	1	–	–	–	4
As at 31 July 2025	–	–	–	1	–	1	–	–	–	–	2	1	1	1	–	–	–	4
As at 31 December 2025	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–
Net change	–	–	–	(1)	–	(1)	–	–	–	–	(2)	(1)	(1)	(2)	–	–	–	(4)
Office of Political Affairs and Analysis																		
Approved 2024	–	–	–	1	3	9	12	–	1	–	26	32	10	42	–	2	2	70
Abolished effective 1 January 2025	–	–	–	–	–	–	(1)	–	–	–	(1)	(2)	–	(2)	–	–	–	(3)
Proposed posts																		
As at 31 March 2025	–	–	–	1	3	8	11	–	1	–	24	27	10	37	–	2	2	63
As at 31 July 2025	–	–	–	1	3	6	11	–	1	–	22	24	8	32	–	2	2	56
As at 31 December 2025	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–
Net change	–	–	–	(1)	(3)	(9)	(12)	–	(1)	–	(26)	(32)	(10)	(42)	–	(2)	(2)	(70)
Electoral Assistance Office																		
Approved 2024	–	–	–	1	2	2	–	–	–	–	5	2	5	7	–	–	–	12
Abolished effective 1 January 2025	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–

		<i>International staff</i>										<i>National staff</i>			<i>United Nations Volunteers</i>				
		<i>USG</i>	<i>ASG</i>	<i>D-2</i>	<i>D-1</i>	<i>P-5</i>	<i>P-4</i>	<i>P-3</i>	<i>P-2</i>	<i>FS</i>	<i>GS</i>	<i>Subtotal</i>	<i>NPO</i>	<i>LL</i>	<i>Subtotal</i>	<i>Inter-</i>			
																<i>national</i>	<i>National</i>	<i>Subtotal</i>	<i>Total</i>
Proposed posts																			
As at 31 March 2025		–	–	–	1	2	2	–	–	–	–	5	2	5	7	–	–	–	12
As at 31 July 2025		–	–	–	1	2	2	–	–	–	–	5	2	5	7	–	–	–	12
As at 31 December 2025		–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–
Net change		–	–	–	(1)	(2)	(2)	–	–	–	–	(5)	(2)	(5)	(7)	–	–	–	(12)
Total																			
Approved 2024		–	1	–	3	5	13	13	–	2	–	37	35	17	52	–	2	2	91
Abolished effective 1 January 2025		–	–	–	–	–	–	(1)	–	–	–	(1)	(2)	–	(2)	–	–	–	(3)
Proposed posts																			
As at 31 March 2025		–	1	–	3	5	12	12	–	2	–	35	30	17	47	–	2	2	84
As at 31 July 2025		–	1	–	3	5	10	12	–	2	–	33	27	15	42	–	2	2	77
As at 31 December 2025		–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–
Net change		–	(1)	–	(3)	(5)	(13)	(13)	–	(2)	–	(37)	(35)	(17)	(52)	–	(2)	(2)	(91)

52. The Deputy Special Representative of the Secretary-General for Political Affairs and Electoral Assistance leads the political pillar of UNAMI and oversees the work of the Tehran Liaison Office, the Office of Political Affairs and Analysis and the Electoral Assistance Office. For 2025, is proposed that the current approved structure of the 91 posts be downsized as follows: abolishment of 3 vacant posts (1 P-3 and 2 National Professional Officer) effective 1 January 2025; and the phased downsizing of the remaining 88 posts by 31 December 2025.

(c) Office of the Deputy Special Representative of the Secretary-General for Development and Humanitarian Affairs

Table 13

Staffing requirements: Office of the Deputy Special Representative of the Secretary-General for Development and Humanitarian Affairs

	International staff										National staff			United Nations Volunteers				
	USG	ASG ^a	D-2	D-1	P-5	P-4	P-3	P-2	FS	GS	Subtotal	NPO	LL	Subtotal	Inter-national	National	Subtotal	Total
Front Office																		
Approved 2024	–	1	–	–	–	1	–	–	1	–	3	–	1	1	–	–	–	4
Abolished effective 1 January 2025	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–
Proposed posts																		
As at 31 March 2025	–	1	–	–	–	1	–	–	1	–	3	–	1	1	–	–	–	4
As at 31 July 2025	–	1	–	–	–	1	–	–	1	–	3	–	1	1	–	–	–	4
As at 31 December 2025	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–
Net change	–	(1)	–	–	–	(1)	–	–	(1)	–	(3)	–	(1)	(1)	–	–	–	(4)

	International staff										National staff			United Nations Volunteers				
	USG	ASG ^a	D-2	D-1	P-5	P-4	P-3	P-2	FS	GS	Subtotal	NPO	LL	Subtotal	Inter-national	National	Subtotal	Total
Development Support Office																		
Approved 2024	–	–	–	–	–	1	2	1	–	–	4	18	2	20	–	–	–	24
Abolished effective 1 January 2025	–	–	–	–	–	–	–	–	–	–	–	(1)	–	(1)	–	–	–	(1)
Proposed posts																		
As at 31 March 2025	–	–	–	–	–	1	2	1	–	–	4	9	2	11	–	–	–	15
As at 31 July 2025	–	–	–	–	–	–	1	1	–	–	2	6	2	8	–	–	–	10
As at 31 December 2025	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–
Net change	–	–	–	–	–	(1)	(2)	(1)	–	–	(4)	(18)	(2)	(20)	–	–	–	(24)
Total																		
Approved 2024	–	1	–	–	–	2	2	1	1	–	7	18	3	21	–	–	–	28
Abolished effective 1 January 2025	–	–	–	–	–	–	–	–	–	–	–	(1)	–	(1)	–	–	–	(1)
Proposed posts																		
As at 31 March 2025	–	1	–	–	–	2	2	1	1	–	7	9	3	12	–	–	–	19
As at 31 July 2025	–	1	–	–	–	1	1	1	1	–	5	6	3	9	–	–	–	14
As at 31 December 2025	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–
Net change	–	(1)	–	–	–	(2)	(2)	(1)	(1)	–	(7)	(18)	(3)	(21)	–	–	–	(28)

^a Funded at 50 per cent and cost-shared with the Development Coordination Office.

53. The Deputy Special Representative of the Secretary-General for Development and Humanitarian Affairs leads the Mission's Development Support Office and is responsible for supporting the Special Representative of the Secretary-General in promoting and facilitating, as well as coordinating with the Government of Iraq and the United Nations country team on, efforts relating to humanitarian assistance and sustainable development. In that role, the Deputy Special Representative also serves as the Resident Coordinator and Humanitarian Coordinator, leading the United Nations country team and coordinating international donor support. The Deputy Special Representative is supported by a Front Office and by the Development Support Office in the coordination and monitoring of both short- and long-term development programmes as outlined in the Mission's mandate and the United Nations Sustainable Development Cooperation Framework.

54. The Development Support Office supports the coordination of the Deputy Special Representative's work with government counterparts as well as with United Nations country team counterparts in areas relating to development and durable solutions, including climate change. The Office maintains essential linkages in the Mission's field locations, in support of the triple-hatted functions of the Deputy Special Representative/Resident Coordinator/Humanitarian Coordinator, with United Nations agencies, funds and programmes, local governments, non-governmental organizations, tribal leaders and other actors to assist the Government of Iraq in meeting its immediate socioeconomic and climate-related challenges to peace and security. The Office facilitates the access of humanitarian and development actors to different regions and provinces by working with local government officials and other key interlocutors.

55. For 2025, it is proposed that the current approved structure of the 28 posts be downsized as follows: the abolishment of 1 vacant post (National Professional Officer) effective 1 January 2025; and the downsizing of the remaining 27 posts by 31 December 2025.

(d) Mission Support

Table 14

Staffing requirements: Mission Support

	International staff										National staff			United Nations Volunteers				
	USG	ASG	D-2	D-1	P-5	P-4	P-3	P-2	FS	GS	Subtotal	NPO	LL	Subtotal	Inter-national	National	Subtotal	Total
Office of the Chief of Mission Support																		
Approved 2024	–	–	–	1	–	1	3	–	2	–	7	2	2	4	–	–	–	11
Abolished effective 1 January 2025	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–
Proposed posts																		
As at 31 March 2025	–	–	–	1	–	1	3	–	2	–	7	2	2	4	–	–	–	11
As at 31 July 2025	–	–	–	1	–	1	3	–	2	–	7	2	2	4	–	–	–	11
As at 31 December 2025	–	–	–	1	–	–	1	–	2	–	4	2	1	3	–	–	–	7
Net change	–	–	–	–	–	(1)	(2)	–	–	–	(3)	–	(1)	(1)	–	–	–	(4)
Operations and Resource Management																		
Approved 2024	–	–	–	–	1	6	5	–	20	–	32	8	50	58	–	–	–	90
Abolished effective 1 January 2025	–	–	–	–	–	–	–	–	–	–	–	–	(3)	(3)	–	–	–	(3)
Proposed posts																		
As at 31 March 2025	–	–	–	–	1	5	5	–	19	–	30	8	47	55	–	–	–	85
As at 31 July 2025	–	–	–	–	1	5	4	–	18	–	28	8	46	54	–	–	–	82
As at 31 December 2025	–	–	–	–	1	2	2	–	9	–	14	4	15	29	–	–	–	33
Net change	–	–	–	–	–	(4)	(3)	–	(11)	–	(18)	(4)	(32)	(36)	–	–	–	(54)
Supply Chain and Service Delivery Management																		
Approved 2024	–	–	–	–	1	6	7	–	33	–	47	15	142	157	–	–	–	204
Abolished effective 1 January 2025	–	–	–	–	–	–	(1)	–	(2)	–	(3)	(3)	(8)	(11)	–	–	–	(14)
Proposed posts																		
As at 31 March 2025	–	–	–	–	1	6	6	–	31	–	44	12	132	144	–	–	–	188
As at 31 July 2025	–	–	–	–	1	6	5	–	29	–	41	12	126	138	–	–	–	179
As at 31 December 2025	–	–	–	–	1	4	3	–	15	–	23	3	14	17	–	–	–	40
Net change	–	–	–	–	–	(2)	(3)	–	(16)	–	(21)	(9)	(120)	(129)	–	–	–	(150)
Total, Mission Support																		
Approved 2024	–	–	–	1	2	13	15	–	55	–	86	25	194	219	–	–	–	305
Abolished effective 1 January 2025	–	–	–	–	–	–	(1)	–	(2)	–	(3)	(3)	(11)	(14)	–	–	–	(17)

	International staff										National staff			United Nations Volunteers				
	USG	ASG	D-2	D-1	P-5	P-4	P-3	P-2	FS	GS	Subtotal	NPO	LL	Subtotal	Inter-national			Total
															National	Subtotal		
Proposed posts																		
As at 31 March 2025	–	–		1	2	12	14	–	52	–	81	22	181	203	–	–	–	284
As at 31 July 2025	–	–		1	2	12	12	–	49	–	76	22	174	196	–	–	–	272
As at 31 December 2025	–	–		1	2	6	6	–	26	–	41	9	30	39	–	–	–	80
Net change	–	–	–	–	–	(7)	(9)	–	(29)	–	(45)	(16)	(164)	(180)	–	–	–	(225)

56. Mission Support functions are under the overall responsibility of the Chief of Mission Support, who coordinates and supervises two main workstreams, namely, operations and resource management, and supply chain and service delivery management.

57. The Chief of Mission Support acts as the principal adviser to the Head of Mission on all matters pertaining to administrative and logistical support and is supported by the Chiefs of the Operations and Resource Management and the Supply Chain and Service Delivery Management pillars.

58. The Operations and Resource Management pillar is responsible for the provision of general support and the management of operations and resources. The Chief of Operations and Resource Management oversees the Human Resources Section, the Financial Resourcing and Performance Unit, the Field Technology Section, the regional offices in Erbil and Kirkuk, the Procurement Section, the Contract Management Unit and the Training Unit.

59. The Supply Chain and Service Delivery Management pillar is responsible for managing and coordinating the flow of supply chain goods and services and the provision of key logistical support services to all mission components and other clients. The Chief of Supply Chain and Service Delivery Management oversees the Life Support Unit, the Engineering Section, the Integrated Facilities Management and Welfare Unit, the Surface Transport Section, the Medical Services Section, the Staff Counselling Unit, the Centralized Warehousing Section, the Acquisition Planning and Requisitioning Unit, the Aviation and Movement Control Section and the Property Management Section.

60. For 2025, it is proposed that the current approved structure under Mission Support, composed of 305 posts, excluding those in the Kuwait Joint Support Office, be downsized as follows: the abolishment of 17 vacant posts (1 P-3, 2 Field Service, 3 National Professional Officer and 11 Local level) effective 1 January 2025; and the gradual downsizing of 208 posts by 31 December 2025.

61. UNAMI requires the retention of the requisite capacity to enable the Mission to undertake liquidation activities. Major liquidation activities will include the disposal of assets in line with the provisions of the Financial Regulations and Rules; the completion of environmental clean-up and restoration, where possible; engineering and refurbishment activities; the repatriation of contingent-owned equipment; the transfer and/or disposal of archived paper records; and the completion of transactional activities that include, but are not limited to, the closeout of contracts, the reconciliation and closure of financial records, the settlement of legal and administrative cases as may be applicable, and the effective handover of premises in Baghdad and Erbil to the United Nations country team and, where relevant, the Government of Iraq. To that end, it is proposed that, as at 31 December 2025, a staffing capacity of 80 posts be retained from the Mission Support component, as follows: 1 D-1, 2 P-5, 6 P-4, 6 P-3, 26 Field Service, 9 National Professional Officer and 30 Local level.

Kuwait Joint Support Office

62. The Kuwait Joint Support Office will continue to support UNAMI, the United Nations Assistance Mission in Afghanistan and other missions.

Table 15

Staffing requirements: Kuwait Joint Support Office

	International staff										National staff			United Nations Volunteers				Total
	USG	ASG	D-2	D-1	P-5	P-4	P-3	P-2	FS	GS	Subtotal	NPO	LL	Subtotal	Inter-national	National	Subtotal	
Human Resources Section																		
Approved 2024	-	-	-	-	-	1	1	-	1	-	3	-	11	11	-	-	-	14
Abolished effective 1 January 2025	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Proposed posts																		
As at 31 March 2025	-	-	-	-	-	1	1	-	1	-	3	-	11	11	-	-	-	14
As at 31 July 2025	-	-	-	-	-	1	1	-	1	-	3	-	11	11	-	-	-	14
As at 31 December 2025	-	-	-	-	-	1	1	-	1	-	3	-	11	11	-	-	-	14
Net change	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Finance Section																		
Approved 2024	-	-	-	-	-	1	-	-	5	-	6	-	10	10	-	-	-	16
Abolished effective 1 January 2025	-	-	-	-	-	-	-	-	-	-	-	-	(1)	(1)	-	-	-	(1)
Proposed posts																		
As at 31 March 2025	-	-	-	-	-	1	-	-	5	-	6	-	9	9	-	-	-	15
As at 31 July 2025	-	-	-	-	-	1	-	-	5	-	6	-	9	9	-	-	-	15
As at 31 December 2025	-	-	-	-	-	1	-	-	5	-	6	-	9	9	-	-	-	15
Net change	-	-	-	-	-	-	-	-	-	-	-	-	(1)	(1)	-	-	-	(1)
Travel Section																		
Approved 2024	-	-	-	-	-	-	-	-	1	-	1	-	2	2	-	-	-	3
Abolished effective 1 January 2025	-	-	-	-	-	-	-	-	-	-	-	-	(1)	(1)	-	-	-	(1)
Proposed posts																		
As at 31 March 2025	-	-	-	-	-	-	-	-	1	-	1	-	1	1	-	-	-	2
As at 31 July 2025	-	-	-	-	-	-	-	-	1	-	1	-	1	1	-	-	-	2
As at 31 December 2025	-	-	-	-	-	-	-	-	1	-	1	-	1	1	-	-	-	2
Net change	-	-	-	-	-	-	-	-	-	-	-	-	(1)	(1)	-	-	-	(1)
Total																		
Approved 2024	-	-	-	-	-	2	1	-	7	-	10	-	23	23	-	-	-	33
Abolished effective 1 January 2025	-	-	-	-	-	-	-	-	-	-	-	-	(1)	(1)	-	-	-	(1)
Proposed posts																		
As at 31 March 2025	-	-	-	-	-	2	1	-	7	-	10	-	22	22	-	-	-	32
As at 31 July 2025	-	-	-	-	-	2	1	-	7	-	10	-	22	22	-	-	-	32

	International staff											National staff			United Nations Volunteers			
	USG	ASG	D-2	D-1	P-5	P-4	P-3	P-2	FS	GS	Subtotal	NPO	LL	Subtotal	Inter-national			Total
															National	Subtotal		
As at 31 December 2025	—	—	—	—	—	2	1	—	7	—	10	—	22	22	—	—	—	32
Net change	—	—	—	—	—	—	—	—	—	—	—	—	(1)	(1)	—	—	—	(1)

63. For 2025, is proposed that the current approved structure of the 33 posts be downsized through the abolishment of 1 vacant post (Local level) effective 1 January 2025. It is proposed that the remaining 32 posts (2 P-4, 1 P-3, 7 Field Service and 22 Local level) be retained to support the liquidation process, specifically to support the processing of staff separations, vendor invoices and claims.

3. Financial resources

Table 16

Financial resources by category of expenditure

(Thousands of United States dollars)

Category of expenditure	2023		2024		2025	Variance
	Appropriation	Expenditures	Appropriation	Requirements		2025 vs. 2024 Increase/(decrease)
	(1)	(2)	(3)	(4)		(5)=(4)-(3)
I. Military and police personnel						
Military contingents	4 939.7	4 583.1	5 099.8	4 371.7		(728.1)
Subtotal, category I	4 939.7	4 583.1	5 099.8	4 371.7		(728.1)
II. Civilian personnel						
International staff	51 438.6	51 741.0	50 245.0	62 440.7		12 195.7
National Professional Officers	9 631.9	10 691.8	10 452.3	11 130.9		678.6
Local level staff	14 829.7	16 750.7	16 168.5	20 308.5		4 140.0
United Nations Volunteers	64.7	122.8	62.9	61.9		(1.0)
Subtotal, category II	75 964.9	79 306.3	76 928.7	93 942.0		17 013.3
III. Operational costs						
Consultants and consulting services	287.5	178.6	283.7	158.3		(125.4)
Official travel	1 079.0	816.8	1 014.6	728.0		(286.6)
Facilities and infrastructure	6 420.6	6 632.6	5 580.1	4 743.0		(837.1)
Ground transportation	1 056.5	1 053.9	1 126.3	736.3		(390.0)
Air operations	3 150.5	3 068.2	3 734.6	2 257.7		(1 476.9)
Communications and information technology	2 707.0	2 448.7	2 927.5	2 270.2		(657.3)
Medical	334.9	97.3	345.2	313.5		(31.7)
Other supplies, services and equipment	970.0	814.2	1 086.0	955.6		(130.4)
Subtotal, category III	16 006.0	15 110.2	16 098.0	12 162.6		(3 935.4)
Total	96 910.6	98 999.7	98 126.5	110 476.3		12 349.8

4. Analysis of resource requirements

Military and police personnel costs

(Thousands of United States dollars)

	<i>Appropriation 2023</i>	<i>Expenditures 2023</i>	<i>Appropriation 2024</i>	<i>Requirements 2025</i>	<i>Variance 2025 vs. 2024</i>
Military contingents	4 939.7	4 583.1	5 099.8	4 371.7	(728.1)

64. Resources amounting to \$4,371,700 are proposed to provide for the gradual withdrawal of United Nations Guard Unit personnel, with 245 personnel until 31 July 2025 and 157 personnel until 31 December 2025, and include requirements for: (a) standard troop cost reimbursement (\$2,345,900); (b) travel on repatriation (\$751,700); (c) recreational leave allowance (\$46,000); (d) daily allowance (\$63,000); (e) death and disability compensation (\$26,200); (f) rations (\$1,057,100); (g) major equipment (\$4,800); (h) self-sustainment (\$5,700); and (i) freight and deployment of contingent-owned equipment (\$71,300).

65. A vacancy rate of zero per cent has been applied to the budget estimates, which are based on the actual deployment as at 15 January 2025 and the monthly planned deployment complement.

66. The decrease is attributable mainly to the repatriation of 88 military contingents by 31 July 2025 in connection with the planned closure of the Kirkuk regional office, leading to lower costs for standard troop cost reimbursement and rations.

Civilian personnel costs

(Thousands of United States dollars)

	<i>Appropriation 2023</i>	<i>Expenditures 2023</i>	<i>Appropriation 2024</i>	<i>Requirements 2025</i>	<i>Variance 2025 vs. 2024</i>
International staff	51 438.6	51 741.0	50 245.0	62 440.7	12 195.7

67. Resources amounting to \$62,440,700 are proposed to provide for: (a) salaries (\$22,317,500); (b) common staff costs (\$37,386,100), including the estimated payments due to staff members at the time of separation from service for 160 international staff members (1 Under-Secretary-General, 2 Assistant Secretaries-General, 1 D-2, 5 D-1, 10 P-5, 29 P-4, 23 P-3, 3 P-2 and 86 Field Service); and (c) danger pay (\$2,737,100) for the phased downsizing of international posts, resulting in the reduction of 10 posts by 31 March 2025, 15 posts by 31 July 2025 and 182 posts by 31 December 2025.

68. A vacancy rate of 19.2 per cent has been applied to the estimates for continuing posts, based on the actual vacancy rate as at 15 January 2025 and taking into account the proposed abolishment of 13 vacant posts (3 P-3 and 10 Field Service) as from 1 January 2025.

69. The increase is attributable mainly to the proposed payment of separation entitlements to staff, offset in part by: (a) the abolishment of 13 vacant posts (3 P-3 and 10 Field Service); and (b) the phased withdrawal of international staff.

(Thousands of United States dollars)

	<i>Appropriation 2023</i>	<i>Expenditures 2023</i>	<i>Appropriation 2024</i>	<i>Requirements 2025</i>	<i>Variance 2025 vs. 2024</i>
National Professional Officer	9 631.9	10 691.4	10 452.3	11 130.9	678.6

70. Resources amounting to \$11,130,900 are proposed to provide for salaries (\$7,042,900), common staff costs (\$3,539,900), including the estimated payments due to staff members at the time of separation from service for 93 staff members; and danger pay (\$548,100) for the phased downsizing of National Professional Officer posts, resulting in the reduction of 12 posts by 31 March 2025, 9 posts by 31 July 2025 and 81 posts by 31 December 2025.

71. A vacancy rate of 8.0 per cent has been applied to the cost estimates for continuing posts, based on the actual vacancy rate as at 15 January 2025 and taking into account the proposed abolishment of 12 vacant posts as from 1 January 2025.

72. The increase is attributable mainly to: (a) the proposed payment of separation cost entitlements to staff; (b) the higher salary rates based on the revised salary scale for Iraq promulgated in February 2024; and (c) the application of the higher average level/step of NO-C/IX of the salary scale based on the current staffing composition, compared with the level/step of NO-B/IX applied in the approved budget for 2024. The increased requirement is offset in part by the abolishment of 12 vacant posts as well as the phased withdrawal of staff.

(Thousands of United States dollars)

	<i>Appropriation 2023</i>	<i>Expenditures 2023</i>	<i>Appropriation 2024</i>	<i>Requirements 2025</i>	<i>Variance 2025 vs. 2024</i>
Local level staff	14 829.7	16 750.7	16 168.5	20 308.5	4 140.0

73. Resources amounting to \$20,308,500 are proposed to provide for salaries (\$11,155,300), common staff costs (\$7,557,100), including the estimated payments due to staff members at the time of separation from service for 261 staff members, and danger pay (\$1,596,100) for the phased downsizing of Local level posts, resulting in the reduction of 10 posts by 31 March 2025, 18 posts by 31 July 2025 and 247 posts by 31 December 2025.

74. A vacancy rate of 4.8 per cent has been applied to the cost estimates for continuing posts based on the actual vacancy rate as at 15 January 2025 and taking into account the proposed abolishment of 39 vacant posts as from 1 January 2025.

75. The increase is attributable mainly to: (a) the proposed payment of separation cost entitlements to staff; and (b) the higher salary rates based on the revised salary scale for Iraq promulgated in February 2024, compared with the rates applied in the 2024 approved budget. The increased requirements are offset in part by the abolishment of 39 vacant posts, as well as the phased withdrawal of staff.

(Thousands of United States dollars)

	<i>Appropriation 2023</i>	<i>Expenditures 2023</i>	<i>Appropriation 2024</i>	<i>Requirements 2025</i>	<i>Variance 2025 vs. 2024</i>
United Nations Volunteers	64.7	122.8	62.9	61.9	(1.0)

76. Resources amounting to \$61,900 are proposed to provide for the continuing deployment of two national United Nations Volunteers until 31 December 2025.

77. A vacancy rate of zero per cent has been applied to the estimates for continuing national United Nations Volunteer positions, based on the actual vacancy rate in 2024.

78. The decrease is attributable to the non-requirement for the new assignment entitlement as the current incumbents will remain until 31 December 2025, with no new onboarding to be undertaken.

Operational costs

(Thousands of United States dollars)

	<i>Appropriation 2023</i>	<i>Expenditures 2023</i>	<i>Appropriation 2024</i>	<i>Requirements 2025</i>	<i>Variance 2025 vs. 2024</i>
Consultants and consulting services	287.5	178.6	283.7	158.3	(125.4)

79. Resources amounting to \$158,300 are proposed to provide for individual consultants and consulting services for the provision of technical and specialized expertise on electoral issues, legislative processes, information and communications technology security audits, records management, transitioning processes and training for Mission personnel.

80. The decrease is attributable mainly to: (a) the non-requirement for individual consultants with expertise on human rights and climate change, digital transformation and digitalization, and durable solutions, owing to the completion of consultant works in these areas; and (b) the realignment of the provision related to the outsourcing of psychosocial services to support staff counselling needs under the medical budget class.

(Thousands of United States dollars)

	<i>Appropriation 2023</i>	<i>Expenditures 2023</i>	<i>Appropriation 2024</i>	<i>Requirements 2025</i>	<i>Variance 2025 vs. 2024</i>
Official travel	1 079.0	816.8	1 014.6	728.0	(286.6)

81. Resources amounting to \$728,000 are proposed to provide for within-Mission travel for essential engagements; mediation and facilitation with national counterparts and civil society, including non-governmental organizations; overseeing regional and field offices; consultations with local entities; and human rights fact-finding, monitoring and investigation missions. Travel outside the Mission area includes that of the Special Representative of the Secretary-General and senior members of his team for high-level consultations with various entities, meetings with high-level counterparts at United Nations Headquarters and briefings to the Security Council (\$492,000) and training-related travel (\$236,000).

82. The decrease is attributable mainly to the increased utilization of hybrid videoconferencing services to the extent possible for within-Mission consultations, as well as lower projected requirements for travel for training taking into account the anticipated lower staffing footprint.

(Thousands of United States dollars)

	<i>Appropriation 2023</i>	<i>Expenditures 2023</i>	<i>Appropriation 2024</i>	<i>Requirements 2025</i>	<i>Variance 2025 vs. 2024</i>
Facilities and infrastructure	6 420.6	6 632.6	5 580.1	4 743.0	(837.1)

83. Resources amounting to \$4,743,000 are proposed to provide for the acquisition of: (a) engineering supplies (\$107,800); (b) electrical equipment to replace non-functioning equipment in prefabricated facilities that is required to support the existing staff (\$58,300); (c) furniture to replace damaged accommodation furniture required for existing staff (\$47,000); (d) office and other equipment (\$5,700); (e) safety and security equipment (\$299,100); (f) rental of premises (\$559,600); (g) utilities and waste disposal services (\$1,050,900); (h) maintenance services (\$1,574,000); (i) security services (\$572,500); (j) construction, alteration, renovation and major maintenance (\$189,000); (k) stationery and office supplies (\$77,600); (l) spare parts and supplies (\$22,900); (m) petrol, oil and lubricants (\$124,600); and (n) sanitation and cleaning materials (\$54,000).

84. The decrease is attributable mainly to: (a) the gradual drawdown and closure of the field offices in Mosul and Kirkuk, leading to reduced requirements for the rental of premises and maintenance services; and (b) lower requirements for construction, alteration, renovation and major maintenance owing to fewer projects being undertaken as the requirements for the completion of the major construction and renovation projects have been provided for in prior periods. The reduced requirements were offset in part by higher requirements for utilities and waste disposal services, owing to the implementation of environmental remediation measures at locations planned for closure and handover by the Mission, including the collection and disposal of non-hazardous and hazardous waste.

(Thousands of United States dollars)

	<i>Appropriation 2023</i>	<i>Expenditures 2023</i>	<i>Appropriation 2024</i>	<i>Requirements 2025</i>	<i>Variance 2025 vs. 2024</i>
Ground transportation	1 056.5	1 053.9	1 126.3	736.3	(390.0)

85. Resources amounting to \$736,300 are proposed to provide for: (a) acquisition of essential vehicle workshop equipment (\$36,000); (b) rental of vehicles (\$132,800); (c) repairs and maintenance (\$69,000); (d) liability insurance (\$7,000); (e) spare parts (\$192,400); and (f) petrol, oil and lubricants (\$299,100).

86. The decrease is attributable mainly to: (a) the non-requirement for the acquisition of vehicles, for which a provision was included in the 2024 approved budget; (b) lower requirements for spare parts, in view of the planned closure of the Mission and the availability of stock in inventory acquired in prior periods; (c) lower requirements for petrol, oil and lubricants, owing to fewer envisaged road movements from the proposed closure of field offices in Mosul and Kirkuk and a lower staff footprint, offset in part by higher requirements under the rental of special purpose vehicles, including cranes, forklifts and flatbeds, required for the planned removal and transport of T-walls and other security installations in connection with the retrofitting of the Mission's camp sites and offices in preparation for the transfer of the compounds to the United Nations country team or relevant authorities.

(Thousands of United States dollars)

	<i>Appropriation 2023</i>	<i>Expenditures 2023</i>	<i>Appropriation 2024</i>	<i>Requirements 2025</i>	<i>Variance 2025 vs. 2024</i>
Air operations	3 150.5	3 068.2	3 734.6	2 257.7	(1 476.9)

87. Resources amounting to \$2,257,700 are proposed to provide for the Mission's one fixed-wing aircraft, operating for an estimated 600 flight hours, as follows: (a) services (\$6,100); (b) landing fees and ground handling charges (\$155,000); (c) aircrew subsistence allowance (\$15,400); (d) petrol, oil and lubricants (\$489,300); (e) rental and operation (\$1,571,900); and (f) liability insurance (\$20,000).

88. The decrease is attributable mainly to: (a) the downsizing of the Mission's aviation fleet to one fixed-wing aircraft, compared with two fixed-wing aircraft approved in the 2024 budget; and (b) petrol, oil and lubricants, due primarily to the lower average cost price of jet fuel of \$1.773 per litre, compared with the average price of \$2.270 per litre applied in the approved 2024 budget, as well as the reduced estimated flight hours of 600, compared with 925 flight hours approved in 2024. The decreased requirement is offset in part by the absence of contributions from UNITAD for the cost-sharing of the rental and operation of one fixed-wing aircraft (\$200,000 per year) owing to the end of its mandate, as well as the Office of the Special Envoy of the Secretary-General for Yemen opting out of aircraft-sharing with the Mission.

(Thousands of United States dollars)

	<i>Appropriation 2023</i>	<i>Expenditures 2023</i>	<i>Appropriation 2024</i>	<i>Requirements 2025</i>	<i>Variance 2025 vs. 2024</i>
Communications and information technology	2 707.0	2 448.7	2 927.5	2 270.2	(657.3)

89. Resources amounting to \$2,270,200 are proposed to provide for: (a) communications and information technology equipment (\$12,300); (b) telecommunications and network services (\$336,300); (c) maintenance of communications and information technology equipment and support services (\$1,182,500); (d) spare parts (\$133,300); (e) software, licences and fees (\$480,900); and (f) public information and publication services (\$124,900).

90. The decrease is attributable mainly to: (a) fewer acquisitions of communications equipment due to the transfer of equipment from UNITAD following the closure of its mandate in September 2024; (b) reduced requirements for spare parts due to availability of stock in inventory acquired in prior periods; and (c) the downsizing of the Mission's communications and information technology infrastructure owing to the decrease in the number of users.

(Thousands of United States dollars)

	<i>Appropriation 2023</i>	<i>Expenditures 2023</i>	<i>Appropriation 2024</i>	<i>Requirements 2025</i>	<i>Variance 2025 vs. 2024</i>
Medical	334.9	97.3	345.2	313.5	(31.7)

91. Resources amounting to \$313,500 are proposed to provide medical services (\$223,200) and supplies (\$90,300).

92. The decrease is attributable to lower requirements for supplies and consumables in view of the reduced footprint, offset by higher requirements for medical services owing to the realignment of the provision related to the outsourcing of psychosocial services to support staff counselling needs from the consultants and consulting services budget class.

(Thousands of United States dollars)

	<i>Appropriation 2023</i>	<i>Expenditures 2023</i>	<i>Appropriation 2024</i>	<i>Requirements 2025</i>	<i>Variance 2025 vs. 2024</i>
Other supplies, services and equipment	970.0	814.2	1 086.0	955.6	(130.4)

93. Resources amounting to \$955,600 are proposed to provide for: (a) welfare (\$59,600); (b) training fees, supplies and services (\$114,600); (c) other hospitality (\$25,000); (d) general insurance (\$45,000); (e) bank charges (\$171,000); (f) claims, write-offs and adjustments (\$8,000); (g) other freight and related costs (\$236,000); (h) rations (\$84,600); (i) individual contractual services (\$145,800); and (j) other services (\$66,000).

94. The decrease is attributable mainly to lower requirements for other freight and related costs owing to a lower planned level of acquisition, as well as lower requirements for rations owing to available stock on hand, offset in part by additional requirements for bank charges based on historical trends.

Extrabudgetary resources

(a) Voluntary contributions

95. In 2024, voluntary contributions amounting to approximately \$278,300 were utilized for the staff costs of one position (P-4) to support efforts to combat the adverse impacts of climate change in Iraq and to support activities aimed at enhancing the Mission's political engagement and strengthening the participation of Iraqi women and young people in political dialogue.

96. In 2025, voluntary contributions in the estimated amount of \$138,300 are projected to be utilized for the staff costs of one P-4 position until May 2025.

97. The decrease in the estimated extrabudgetary resources to be utilized in 2025 compared with 2024 is due mainly to the discontinuation of the P-4 position as from 31 May 2025, as well as the reduced footprint, which will render the effective implementation of additional projects unlikely. Any mobilization of voluntary contributions will be focused on electoral assistance in collaboration with UNDP.

(b) Cost recovery

98. In 2024, resources in the amount of \$9,234,800 have been received from the United Nations country team in Iraq, through the cost recovery mechanism, for services provided by the Mission to those entities in the areas of security, space management, medical services, fuel and other supplies. These cost recovery resources will be utilized to provide for six positions (two Field Service and four international United Nations Volunteers) and to continue to support the United Nations Guard Unit, cost-sharing of other security staff costs and services, space management, cleaning services, field technology services, ground transport, medical services, fuel and other supplies and will complement the regular budget resources of the Mission.

99. In 2025, resources in the amount of \$9,251,800 are projected to be received from the United Nations country team and will continue to be utilized to provide for the continuation of six positions (two Field Service and four international United Nations Volunteers) and to continue to support the United Nations Guard Unit, cost-sharing of other security staff costs and services, space management, cleaning services, field technology services, ground transport, medical services, fuel and other supplies.

100. The decrease in the estimated amount to be received is due to the closure of UNITAD in 2024.

II. Status of the trust fund in support of the construction and renovation of the United Nations Integrated Compound in Baghdad

101. The trust fund in support of the construction and renovation of the United Nations Integrated Compound in Baghdad was established for the construction of an integrated compound in Baghdad that would accommodate all the United Nations agencies, funds and programmes operating in Iraq.

102. On 31 March 2010, the trust fund received \$25,000,000 from the Government of Iraq and \$760,600 from the Governments of the Czech Republic, Greece, Italy, Luxembourg, Poland and Sweden. In June 2011, a further contribution of \$25,000,000 was received from the Government of Iraq, bringing total contributions received by the trust fund to \$50,760,600.

103. All the trust fund projects have been successfully completed and the Mission is in the process of closing the trust fund.

III. Status of the project for the rehabilitation of the United Nations Assistance Mission for Iraq building in Kuwait

104. The Kuwait Joint Support Office premises were provided to the United Nations free of charge by the Government of Kuwait to host its support office for UNAMI and the United Nations Assistance Mission in Afghanistan. The rehabilitation of the Kuwait office buildings and facilities has been pending since 2004 when it was handed over to UNAMI from the United Nations Iraq-Kuwait Observation Mission.

105. The planned rehabilitation of the UNAMI office building and the general compound in Kuwait is aimed at ensuring a safe, secure and conducive working environment for the staff who continue to use the facilities. A contract for the construction was awarded on 24 December 2023. However, despite the Mission's efforts, no approval has been received from the Government of Kuwait for the start of the project. Given this significant delay and the uncertainty of obtaining approval in the short term, a decision was made to cancel the renovation project.

IV. Action to be taken by the General Assembly

106. **The General Assembly is requested:**

(a) **To approve the proposed resources for UNAMI as contained in the present report, which would supersede the commitment authority approved by the Assembly in resolution 79/258, section VIII, paragraph 38;**

(b) To appropriate an additional amount of \$110,476,300 under section 3, Political affairs, of the programme budget for 2025;

(c) To assess an additional amount of \$23,976,300, taking into account the amount of \$86,500,000 already assessed on Member States under the terms of its resolution [79/258](#), under section 3, Political affairs, of the programme budget for 2025;

(d) To appropriate and assess an additional amount of \$818,000, taking into account the amount of \$9,472,200 already assessed on Member States under the terms of its resolutions [79/259](#) A–C, under section 36, Staff assessment, to be offset by an equivalent amount under income section 1, Income from staff assessment, of the programme budget for 2025.

Annex I

Summary of follow-up action taken to implement decisions and requests of the General Assembly, including the requests and recommendations of the Advisory Committee on Administrative and Budgetary Questions endorsed by the Assembly

Brief description of the recommendation

Action taken to implement the recommendation

Advisory Committee on Administrative and Budgetary Questions

(A/78/7/Add.6)

The Advisory Committee trusts that information on an updated risk assessment for the United Nations Assistance Mission for Iraq (UNAMI) will be included in the next budget submission (para. 20).

In the context of a Mission-wide risk assessment carried out in January 2024, the Department of Safety and Security conducted an ad hoc risk assessment which supported the need for a dedicated administrative post to be established in the Security Section to support the Section's Integrated Security Team's crisis management responsibilities.

The Advisory Committee trusts that information on the status of the construction of the new building, as well as efficiencies related to the maintenance of the new premises, will be provided in the next budget report (para. 33).

Information on the status of the project and the anticipated efficiencies to be realized is included in paragraphs 103 and 104 of the present report.

The Advisory Committee trusts that an update on the efforts of UNAMI to improve its geographical balance will be provided to the General Assembly at the time of its consideration of the present report and in the context of the next budget submission (para. 34).

Effective 1 January 2024, for all positions under recruitment, UNAMI hiring managers are provided with guidance on gender and geographical balance requirements, the corresponding data of the relevant section/unit and the Mission, and information on the strategic and conscious efforts taken to achieve these goals. Additional information provided to managers includes the names of candidates from underrepresented staff categories for each position and grade cleared by the Field Central Review Body.

Bimonthly gender parity and geographical representation sensitization meetings and performance review forums led by the Deputy Special Representative of the Secretary-General for Political Affairs and Electoral Assistance are also conducted by the Mission.

The Advisory Committee trusts that UNAMI will intensify its efforts to achieve gender balance among its staff and provide an update in future programme budget submissions (see also A/77/7/Add.6, para. 31, A/76/7/Add.6, para. 31, and A/75/7/Add.7, para. 16) (para. 35).

The UNAMI gender parity working group, chaired by the Deputy Special Representative of the Secretary-General for Political Affairs and Electoral Assistance with the membership of the Office of the Chief of Staff, the Office of the Chief of Mission Support, the Human Resources Section and the Gender Unit, continues to monitor and report on meeting gender parity

Brief description of the recommendation

The Advisory Committee trusts that the Secretary-General will systematically include in future budget proposals disaggregated information on cost recovery, specifying the services provided to different entities and the respective amounts recovered (see also [A/77/7/Add.6](#), para. 30, and [A/76/7/Add.6](#), para. 29) (para. 38).

The Advisory Committee notes that the Mission, in cooperation with the United Nations country team, is supporting the host country to transition from an approach focused on humanitarian activities towards one focused on development activities and trusts that updated information will be included in the next report. The Committee also trusts that the proposed budget for UNAMI for 2025 will reflect the results of the independent strategic review and any impact on the transition strategy, as well as implications for the Kuwait Joint Support Office (para. 42).

Action taken to implement the recommendation

goals. The group regularly reviews recruitments and best practices, monitors progress towards the gender parity implementation plan for 2024–2025 and ensures the implementation of increased outreach to female candidates, in particular with regard to field support and security staff recruitments, where gender imbalances have been identified.

Information on cost recovery specifying the services provided to different entities is provided in the main report on the estimates in respect of special political missions ([A/79/6 \(Sect. 3\)/Add.1](#)).

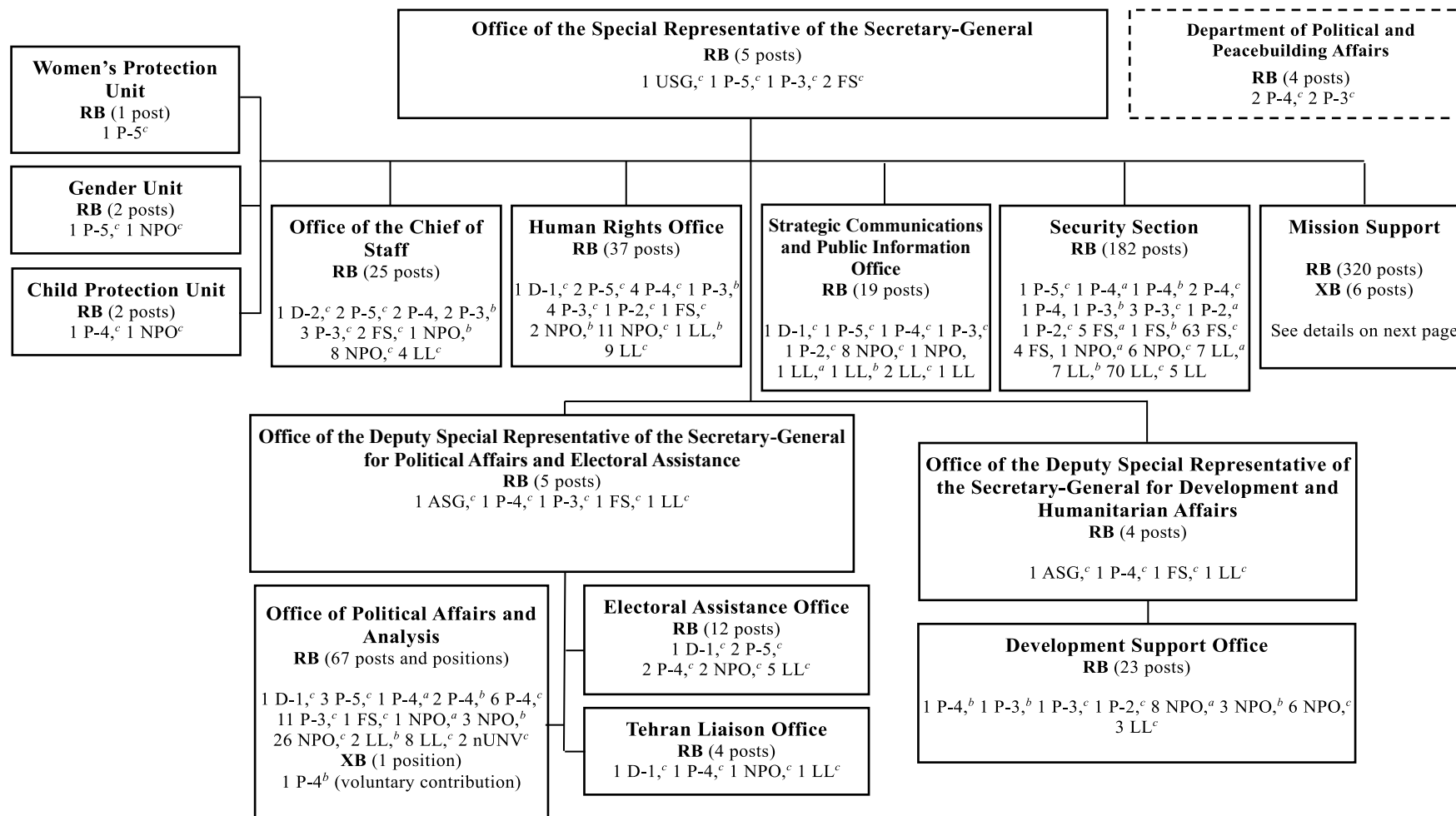
In line with the request of the Government of Iraq to shift from humanitarian to development activities, the latest United Nations Sustainable Development Cooperation Framework, covering the period 2020–2024, has focused on the transition from humanitarian assistance to support for the achievement of the Sustainable Development Goals. The Mission will work in close collaboration with the United Nations country team to ensure that it aligns its transition, where feasible, with the United Nations Sustainable Development Cooperation Framework for the period 2025–2029.

The present budget proposal reflects resource requirements for the Mission to implement its existing mandate in accordance with Security Council resolution [2732 \(2024\)](#), in which the Council noted the recommendations contained in the independent strategic review of UNAMI transmitted to the Security Council on 28 March 2024 ([S/2024/270](#), annex) and the transition and liquidation plan of the Secretary-General for UNAMI submitted to the Council on 24 December 2024 ([S/2024/966](#), annex).

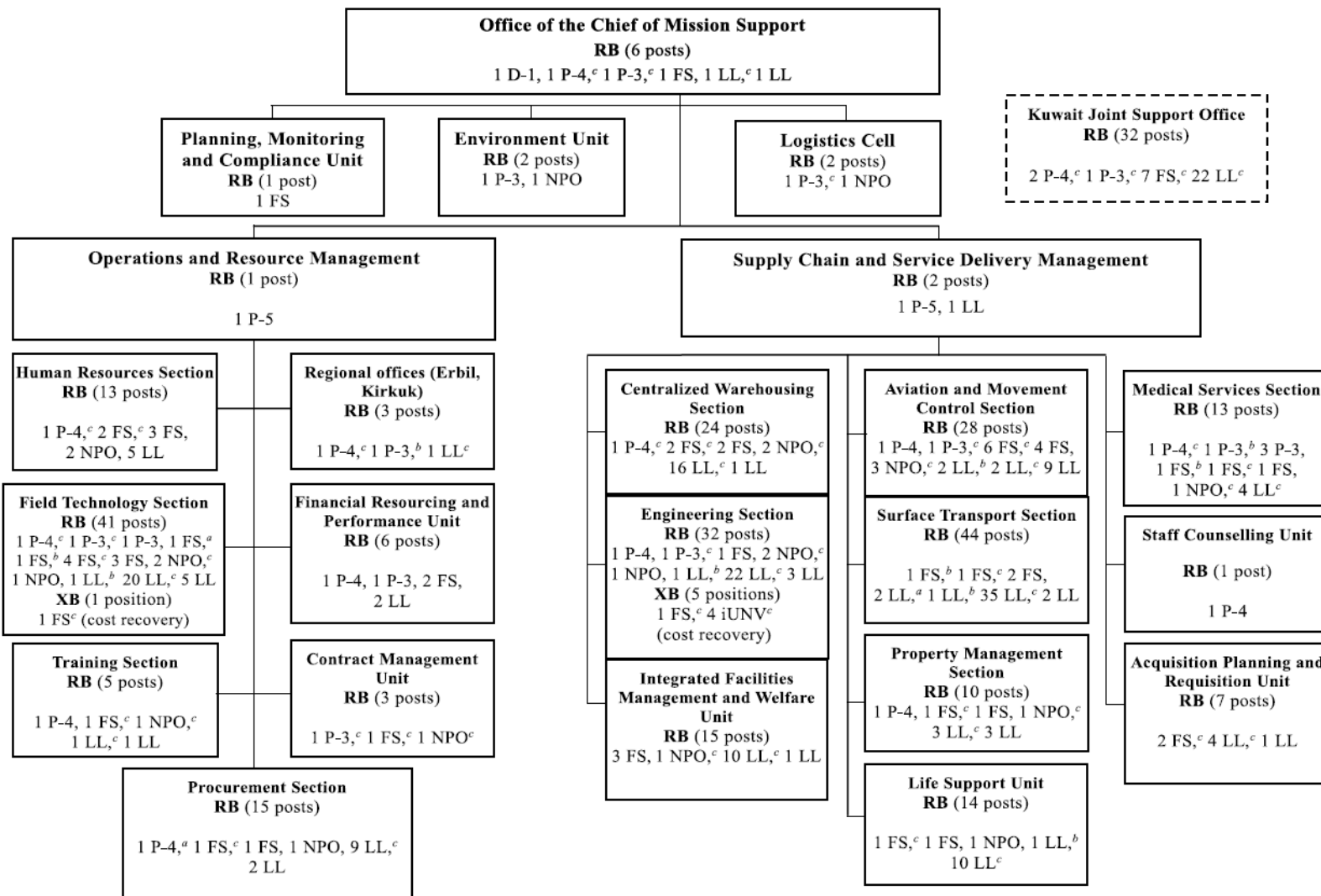
Annex II

Organizational structure and post distribution for 2025

A. United Nations Assistance Mission for Iraq

^a To be downsized by 31 March 2025.^b To be downsized by 31 July 2025.^c To be downsized by 31 December 2025.

B. Mission Support



Abbreviations: ASG, Assistant Secretary-General; FS, Field Service; iUNV, international United Nations Volunteer; LL, Local level; NPO, National Professional Officer; nUNV, national United Nations Volunteer; RB, regular budget; USG, Under-Secretary-General; XB, extrabudgetary.

^a To be downsized by 31 March 2025.

^b To be downsized by 31 July 2025.

^c To be downsized by 31 December 2025.