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Promotion and protection of human rights: human rights questions, including alternative approaches for improving the effective enjoyment of human rights and fundamental freedoms

Cuba* and Russian Federation: draft resolution

Human rights and unilateral coercive measures

The General Assembly,

Recalling all its previous resolutions on this subject, the most recent of which was resolution [78/202](#) of 19 December 2023, and Human Rights Council decision 18/120 of 30 September 2011¹ and resolutions [24/14](#) of 27 September 2013,² [27/21](#) of 26 September 2014,³ [30/2](#) of 1 October 2015,⁴ [36/10](#) of 28 September 2017,⁵ [37/21](#) of 23 March 2018,⁶ [40/3](#) of 21 March 2019,⁷ [43/15](#) of 22 June 2020,⁸ [46/5](#) of 23 March 2021,⁹ [49/6](#) of 31 March 2022,¹⁰ [52/13](#) of 3 April 2023¹¹ and [55/7](#) of 3 April 2024,¹² as well as previous resolutions of the Council and the Commission on Human Rights,

Reaffirming the pertinent principles and provisions contained in the Charter of Economic Rights and Duties of States proclaimed by the General Assembly in its resolution [3281 \(XXIX\)](#) of 12 December 1974, in particular article 32 thereof, in which it declared that no State may use or encourage the use of economic, political or any other type of measures to coerce another State in order to obtain from it the subordination of the exercise of its sovereign rights,

* On behalf of the States Members of the United Nations that are members of the Movement of Non-Aligned Countries.

¹ See *Official Records of the General Assembly, Sixty-sixth Session, Supplement No. 53A* and corrigendum ([A/66/53/Add.1](#) and [A/66/53/Add.1/Corr.1](#)), chap. III.

² Ibid., *Sixty-eighth Session, Supplement No. 53A* ([A/68/53/Add.1](#)), chap. III.

³ Ibid., *Sixty-ninth Session, Supplement No. 53A* and corrigenda ([A/69/53/Add.1](#), [A/69/53/Add.1/Corr.1](#) and [A/69/53/Add.1/Corr.2](#)), chap. IV, sect. A.

⁴ Ibid., *Seventieth Session, Supplement No. 53A* ([A/70/53/Add.1](#)), chap. III.

⁵ Ibid., *Seventy-second Session, Supplement No. 53A* ([A/72/53/Add.1](#)), chap. III.

⁶ Ibid., *Seventy-third Session, Supplement No. 53* ([A/73/53](#)), chap. IV, sect. A.

⁷ Ibid., *Seventy-fourth Session, Supplement No. 53* ([A/74/53](#)), chap. IV, sect. A.

⁸ Ibid., *Seventy-fifth Session, Supplement No. 53* ([A/75/53](#)), chap. IV, sect. A.

⁹ Ibid., *Seventy-sixth Session, Supplement No. 53* ([A/76/53](#)), chap. V, sect. A.

¹⁰ Ibid., *Seventy-seventh Session, Supplement No. 53* ([A/77/53](#)), chap. VI, sect. A.

¹¹ Ibid., *Seventy-eighth Session, Supplement No. 53* ([A/78/53](#)), chap. V, sect. A.

¹² Ibid., *Seventy-ninth Session, Supplement No. 53* ([A/79/53](#)), chap. IV, sect. A.



Recalling the reports of the Secretary-General on the implementation of General Assembly resolutions [52/120](#) of 12 December 1997¹³ and [55/110](#) of 4 December 2000,¹⁴

Stressing that unilateral coercive measures and legislation are contrary to international law, international humanitarian law, the Charter of the United Nations and the norms and principles governing peaceful relations among States,

Recognizing the universal, indivisible, interdependent and interrelated character of all human rights, and in this regard reaffirming the right to development as an integral part of all human rights,

Recalling the Final Document of the Sixteenth Ministerial Conference and Commemorative Meeting of the Movement of Non-Aligned Countries, held in Bali, Indonesia, from 23 to 27 May 2011,¹⁵ the Final Document of the Nineteenth Summit of Heads of State or Government of Non-Aligned Countries, held in Kampala on 19 and 20 January 2024, and the documents adopted at previous summits and conferences, in which States members of the Movement agreed to oppose and condemn unilateral coercive measures and their continued application, persevere with efforts to effectively reverse them, urge other States to do likewise, as called for by the General Assembly and other organs of the United Nations, and request States applying those measures or laws to revoke them fully and immediately,

Recalling also that, at the World Conference on Human Rights, held in Vienna from 14 to 25 June 1993, States were called upon to refrain from any unilateral measure not in accordance with international law and the Charter that creates obstacles to trade relations among States and impedes the full realization of all human rights¹⁶ and also severely threatens the freedom of trade,

Bearing in mind all the references to this question in the Copenhagen Declaration on Social Development, adopted by the World Summit for Social Development on 12 March 1995,¹⁷ the Beijing Declaration and Platform for Action, adopted by the Fourth World Conference on Women on 15 September 1995,¹⁸ the Quito Declaration on Sustainable Cities and Human Settlements for All and the Quito implementation plan for the New Urban Agenda, adopted by the United Nations Conference on Housing and Sustainable Urban Development (Habitat III) on 20 October 2016,¹⁹ and in the outcome document of the United Nations summit for the adoption of the post-2015 development agenda, the 2030 Agenda for Sustainable Development,

Recalling General Assembly resolution [70/1](#) of 25 September 2015, entitled “Transforming our world: the 2030 Agenda for Sustainable Development”, in which States are strongly urged to refrain from promulgating and applying any unilateral economic, financial or trade measures not in accordance with international law and the Charter of the United Nations that impede the full achievement of economic and social development, particularly in developing countries,

Expressing concern about the negative impact of unilateral coercive measures on international relations, trade, investment and cooperation,

¹³ [A/53/293](#) and [A/53/293/Add.1](#).

¹⁴ [A/56/207](#) and [A/56/207/Add.1](#).

¹⁵ [A/65/896-S/2011/407](#), annex I.

¹⁶ See [A/CONF.157/24 \(Part I\)](#), chap. III.

¹⁷ *Report of the World Summit for Social Development, Copenhagen, 6–12 March 1995* (United Nations publication, Sales No. E.96.IV.8), chap. I, resolution 1, annex I.

¹⁸ *Report of the Fourth World Conference on Women, Beijing, 4–15 September 1995* (United Nations publication, Sales No. E.96.IV.13), chap. I, resolution 1, annexes I and II.

¹⁹ Resolution [71/256](#), annex.

Recognizing that unilateral coercive measures disproportionately affect people in vulnerable situations, and in this regard expressing grave concern that, in some countries, the situation of children is adversely affected by unilateral measures not in accordance with international law and the Charter that create obstacles to trade relations among States, impede the full realization of social and economic development and hinder the well-being of the population in the affected countries, with particular consequences for women, children, including adolescents, the elderly and persons with disabilities,

Deeply concerned that, despite the recommendations adopted on this question by the General Assembly, the Human Rights Council, the Commission on Human Rights and recent major United Nations conferences, and contrary to general international law and the Charter, unilateral coercive measures continue to be promulgated and implemented, with all their negative implications for the social-humanitarian activities and economic and social development of developing countries, including their extraterritorial effects, thereby creating additional obstacles to the full enjoyment of all human rights by peoples and individuals under the jurisdiction of other States,

Bearing in mind all the extraterritorial effects of any unilateral legislative, administrative and economic measures, policies and practices of a coercive nature against the development process and the enhancement of human rights in developing countries, which create obstacles to the full realization of all human rights,

Reaffirming that unilateral coercive measures are a major obstacle to the implementation of the Declaration on the Right to Development²⁰ and the 2030 Agenda for Sustainable Development,

Recognizing that the coronavirus disease (COVID-19) pandemic was one of the greatest global challenges in the history of the United Nations, and noting with deep concern its impact on health and the loss of life, mental health and well-being, as well as the negative impact on global humanitarian needs, the enjoyment of human rights and across all spheres of society, including on livelihoods, food security and nutrition, and education, the exacerbation of poverty and hunger, disruption to economies, trade, societies and environments, and the exacerbation of economic and social inequalities within and among countries,

Recognizing also that the poorest and those who may be vulnerable or in vulnerable situations, within and among countries, have been the hardest hit by the pandemic and that the impact of the crisis has reversed hard-won development gains and hampered progress towards achieving the Sustainable Development Goals, as well as progress with regard to the realization of the right to development,

Recognizing further the negative impact of unilateral coercive measures, which are not in accordance with international law or the Charter, on global efforts to respond to and recover from the COVID-19 pandemic and on the capacities of targeted countries to have equal access to safe, quality, efficacious, effective, accessible and affordable vaccines and other means to respond to and recover from the COVID-19 pandemic,

Concerned about the fact that the frequency, type, target and scope of application of unilateral coercive measures, which are not in accordance with international law or the Charter, have expanded enormously in the international arena,

Recalling article 1, paragraph 2, common to the International Covenant on Civil and Political Rights²¹ and the International Covenant on Economic, Social and

²⁰ Resolution 41/128, annex.

²¹ See resolution 2200 A (XXI), annex.

Cultural Rights,²² which provides, inter alia, that in no case may a people be deprived of its own means of subsistence,

Noting the continuing efforts of the open-ended Working Group on the Right to Development of the Human Rights Council, and reaffirming in particular its criteria, according to which unilateral coercive measures are one of the obstacles to the implementation of the Declaration on the Right to Development,

1. *Urges* all States to cease adopting or implementing any unilateral measures not in accordance with international law, international humanitarian law, the Charter of the United Nations and the norms and principles governing peaceful relations among States, in particular those of a coercive nature, with all their extraterritorial effects, which create obstacles to trade relations among States, thus impeding the full realization of the rights set forth in the Universal Declaration of Human Rights and other international human rights instruments, in particular the right of individuals and peoples to development;

2. *Strongly urges* States to refrain from promulgating and applying any unilateral economic, financial or trade measures not in accordance with international law and the Charter that impede the full achievement of sustainable economic and social development, particularly in developing countries;

3. *Requests* States to refrain from drawing up illegal and unilateral lists, such as the list of States that allegedly sponsor terrorism, which constitutes an additional unilateral coercive measure and violates fundamental principles of international law, including the principle of the sovereign equality of States, the prohibition of intervention in the internal affairs of States and the principle of peaceful settlement of international disputes;

4. *Urges* all States not to adopt any unilateral measures not in accordance with international law and the Charter that impede the full achievement of economic and social development by the population of the affected countries, in particular children and women, that hinder their well-being and that create obstacles to the full enjoyment of their human rights, including the right of everyone to a standard of living adequate for his or her health and well-being and his or her right to food, medical care and education and the necessary social services, as well as to ensure that food and medicine are not used as tools for political pressure;

5. *Strongly objects* to the extraterritorial nature of those measures which, in addition, threaten the sovereignty of States, and in this context calls upon all Member States neither to recognize those measures nor to apply them, as well as to take administrative or legislative measures, as appropriate, to counteract the extraterritorial applications or effects of unilateral coercive measures;

6. *Condemns* the continuing unilateral application and enforcement by certain Powers of unilateral coercive measures, and rejects those measures, with all their extraterritorial effects, as being tools for political or economic pressure against any country, in particular against developing countries, adopted with a view to preventing those countries from exercising their right to decide, of their own free will, their own political, economic and social systems, and because of the negative effects of those measures on the realization of all the human rights of vast sectors of their populations, in particular children, women, the elderly and persons with disabilities;

7. *Expresses grave concern* that, in some countries, the situation of children is adversely affected by unilateral measures not in accordance with international law and the Charter that create obstacles to trade relations among States, impede the full realization of social and economic development and hinder the well-being of the

²² Ibid.

population in the affected countries, with particular consequences for women, children, including adolescents, the elderly and persons with disabilities;

8. *Reaffirms* that essential goods such as food and medicines, including vaccines, should not be used as tools for political coercion, in particular in the context of global health challenges, such as the COVID-19 pandemic, and that under no circumstances should people be deprived of their own means of subsistence and development;

9. *Also reaffirms* its resolution [74/274](#) of 20 April 2020, in which it recognized the importance of international cooperation and effective multilateralism in helping to ensure that all States have in place effective national protective measures, access to and flow of vital medical supplies, medicines and vaccines, in order to minimize negative effects in all affected States and to avoid relapses of the COVID-19 pandemic;

10. *Recognizes* the role of extensive immunization against COVID-19 as a global public good for health in preventing, containing and stopping transmission in order to bring the pandemic to an end, through safe, quality, efficacious, effective, accessible and affordable vaccines for all, including countries affected by unilateral coercive measures, which are not in accordance with international law or the Charter;

11. *Recalls* the appeal made by the Secretary-General, on 26 March 2020, on the waiving of sanctions that undermine countries' capacity to respond to the COVID-19 pandemic and the statement made by the United Nations High Commissioner for Human Rights, on 23 March 2020, on the need to ease or suspend sectoral sanctions in the light of their potentially debilitating impact on the health sector and human rights;

12. *Reaffirms* its commitment to international cooperation and multilateralism and its strong support for the central role of the United Nations system in the global response to and recovery from the COVID-19 pandemic;

13. *Emphasizes* that the COVID-19 pandemic has revealed the short- and long-term impacts of unilateral coercive measures, which are not in accordance with international law or the Charter, on the enjoyment of all categories of civil, economic, social and cultural rights;

14. *Calls upon* States and relevant United Nations agencies to take concrete measures to mitigate the negative impact of unilateral coercive measures on humanitarian assistance, which should be delivered in accordance with General Assembly resolution [46/182](#) of 19 December 1991;

15. *Calls upon* Member States that have initiated unilateral coercive measures to abide by the principles of international law, the Charter, the declarations of the United Nations and world conferences and relevant resolutions and to commit themselves to their obligations and responsibilities arising from the international human rights instruments to which they are parties by revoking such measures at the earliest possible time;

16. *Reaffirms*, in this context, the right of all peoples to self-determination, by virtue of which they freely determine their political status and freely pursue their economic, social and cultural development;

17. *Recalls* that, according to the Declaration on Principles of International Law concerning Friendly Relations and Cooperation among States in accordance with the Charter of the United Nations, contained in the annex to General Assembly resolution [2625 \(XXV\)](#) of 24 October 1970, and the relevant principles and provisions contained in the Charter of Economic Rights and Duties of States, proclaimed by the Assembly in its resolution [3281 \(XXIX\)](#), in particular article 32 thereof, no State may use or encourage the use of economic, political or any other type of measures to

coerce another State in order to obtain from it the subordination of the exercise of its sovereign rights and to secure from it advantages of any kind;

18. *Rejects* all attempts to introduce unilateral coercive measures, and urges the Human Rights Council to take fully into account the negative impact of those measures, including through the enactment and extraterritorial application of national laws that are not in conformity with international law, in its task concerning the implementation of the right to development;

19. *Requests* the United Nations High Commissioner for Human Rights, in discharging his functions relating to the promotion, realization and protection of the right to development and bearing in mind the continuing impact of unilateral coercive measures on the population of developing countries, to give priority to the present resolution in his annual report to the General Assembly;

20. *Underlines* the fact that unilateral coercive measures are one of the major obstacles to the implementation of the Declaration on the Right to Development and the 2030 Agenda for Sustainable Development,²³ and in this regard calls upon all States to avoid the unilateral imposition of economic coercive measures and the extraterritorial application of national laws that run counter to the principles of free trade and hamper the development of developing countries, as recognized by the open-ended Working Group on the Right to Development of the Human Rights Council;

21. *Recognizes* that, in the Declaration of Principles adopted at the first phase of the World Summit on the Information Society, held in Geneva from 10 to 12 December 2003,²⁴ States were strongly urged to avoid and refrain from any unilateral measure not in accordance with international law and the Charter of the United Nations in building the information society;

22. *Reaffirms* paragraph 30 of the outcome document of the United Nations summit for the adoption of the post-2015 development agenda, entitled “Transforming our world: the 2030 Agenda for Sustainable Development”, in which States are strongly urged to refrain from promulgating and applying any unilateral economic, financial or trade measures not in accordance with international law and the Charter of the United Nations that impede the full achievement of economic and social development, particularly in developing countries;

23. *Recalls* the decision of the Human Rights Council, in its resolution 27/21, to appoint a Special Rapporteur on the negative impact of unilateral coercive measures on the enjoyment of human rights, and welcomes the work done in delivering her mandate;

24. *Takes note* of the report of the Special Rapporteur on the negative impact of unilateral coercive measures on the enjoyment of human rights;²⁵

25. *Recalls* the decision taken by the Human Rights Council, in its resolution 54/15 of 11 October 2023,²⁶ to extend, for a period of three years, the mandate of the Special Rapporteur as set out in Council resolution 27/21;

26. *Requests* the Secretary-General and the United Nations High Commissioner for Human Rights to provide all the human and financial resources necessary for the effective fulfilment of the mandate of the Special Rapporteur, and also requests them, in discharging their functions in relation to the promotion and

²³ Resolution 70/1.

²⁴ A/C.2/59/3, annex, chap. I, sect. A.

²⁵ A/79/183.

²⁶ See *Official Records of the General Assembly, Seventy-eighth Session, Supplement No. 53A (A/78/53/Add.1)*, chap. III, sect. A.

protection of human rights, to pay due attention and to give urgent consideration to the present resolution;

27. *Recalls* that the Human Rights Council took note of the research-based progress report of its Advisory Committee containing recommendations on mechanisms to assess the negative impact of unilateral coercive measures on the enjoyment of human rights and to promote accountability;²⁷

28. *Also recalls* the contribution of the first biennial panel discussion on the issue of unilateral coercive measures and human rights organized by the Human Rights Council in 2015 to increase awareness of the negative impact that unilateral coercive measures have on the enjoyment of human rights in the targeted and non-targeted countries, and invites the Council to follow up on the discussion at the biennial panel discussion, to be held at the sixtieth session of the Council, on the impact of unilateral coercive measures and overcompliance on the right to food and food security;

29. *Invites* the Human Rights Council and the Office of the United Nations High Commissioner for Human Rights to continue paying attention to and explore ways to address the negative impact of the application of unilateral coercive measures on the enjoyment of human rights;

30. *Reiterates its support* for the invitation of the Human Rights Council to all special rapporteurs and existing thematic mechanisms of the Council in the field of economic, social and cultural rights to pay due attention, within the scope of their respective mandates, to the negative impact and consequences of unilateral coercive measures on the enjoyment of human rights;

31. *Takes note with interest* of the proposals contained in the report of the Special Rapporteur on the negative impact of unilateral coercive measures on the enjoyment of human rights, and requests the Special Rapporteur to include in her report to the General Assembly at its eightieth session more information on the process regarding the discussions of her proposals at the Human Rights Council;

32. *Requests* the Special Rapporteur to submit to the General Assembly at its eightieth session a report on the implementation of the present resolution and on the negative impact of unilateral coercive measures on the full enjoyment of human rights, including in the context of the response to and recovery from the COVID-19 pandemic;

33. *Invites* Governments to cooperate fully with the Special Rapporteur in the fulfilment of her mandate through, inter alia, the submission of comments and suggestions on the implications and negative effects of unilateral coercive measures on the full enjoyment of human rights;

34. *Decides* to examine the question on a priority basis at its eightieth session under the sub-item entitled “Human rights questions, including alternative approaches for improving the effective enjoyment of human rights and fundamental freedoms” of the item entitled “Promotion and protection of human rights”.

²⁷ A/HRC/28/74.