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STATEMENT BY SECRETARY-GENERAL DAG HAMMARSKJOLD ON QUESTION  
OF THE RELATIONSHIP OF THE INTERNATIONAL ATOMIC ENERGY AGENCY  
TO THE UNITED NATIONS. BEFORE THE CONFERENCE ON THE STATUTE  
OF THE AGENCY

Since for the duration of this Conference I must wear two hats -- and I take this first opportunity to thank you for the honour of serving as the Secretary-General of the Conference -- I should inform you that while speaking very briefly this morning I do so as Secretary-General of the United Nations.

I do not propose to speak generally about the statute of the projected new atomic agency, although in the nature of its function it will be dealing regularly with matters of quite obvious importance to the United Nations, not the least of which will be the promotion of economic development. But having in mind the objective of the General Assembly in directing me, as Secretary-General of the United Nations, to prepare the paper which has been distributed to you, I would wish now to call specifically to your attention -- and to say a few words in explanation of -- document IAEA/CS/5, the study of the question of the relationship of the International Atomic Energy Agency to the United Nations.

I have prepared this study in consultation and agreement with the Advisory Committee on the Peaceful Uses of Atomic Energy established by the General Assembly and consisting of representatives of Brazil, Canada, France, India, the United Kingdom, the USSR and the USA. Moreover, I take it, the principles set forth in the study have been found generally acceptable by the twelve members of the sponsoring group which formulated the draft statute now before this Conference, and are, in fact, reflected in some measure in the relevant articles of that statute, notably Articles III, V, XVI and XVII.

In response to questions already raised and in anticipation of others, I take the liberty of indicating how, in my view, this study might usefully be treated by the Conference.

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If in the course of its deliberations, these principles are found to be favourably regarded by this Conference, as I trust will be the case, they will, I assume, find more specific and detailed expression in the agreement to be entered into between the United Nations and the new International Atomic Energy Agency. The Conference, no doubt, will wish to authorise the Preparatory Commission of the agency to undertake the ground work for such an agreement.

It is my hope, of course, that this study will be borne in mind when relevant articles of the draft statute are under consideration. There is, however, no intent or desire to suggest possible amendments to the statute but rather to look ahead to the ultimate agreement defining the relationship between the two bodies. In this regard, it occurs to me that adequate Conference endorsement of the guiding principles might be achieved through their inclusion in whatever guidance the Conference may finally give to the Preparatory Commission.

The study itself being sufficiently explicit, it is not necessary here to review the basic principles which it expounds. But I should like to stress that what is sought is a relationship designed to meet as well as possible all of the new needs created by a unique international agency, and sufficiently close in a working sense to ensure maximum co-ordination and co-operation, and the most efficient use of facilities, staff and services.

I may add, without venturing into the realm of controversy over the subject, that the United Nations, inevitably, will have a deep and continuing interest in the system of safeguards and controls foreseen for the agency. In fact, it is recognized that no such system is likely to be found satisfactory unless balanced by certain arrangements made by the United Nations within the field for which it is responsible. It may be appropriate, in this context, to draw attention also to another question concerning the relations between the agency and the United Nations which, as falling outside the framework of the arrangements treated in the memorandum on relationship, is not covered by the paper before you. Within the United Nations a special committee has been established, originally for the preparation of the first conference on peaceful uses of atomic energy, but later for the preparation of a second conference and for questions of co-ordination of the activities of the various agencies and the United Nations within the field of peaceful uses of atomic energy. It may be worth considering that this committee, which is of the highest scientific standard and the record of which demonstrates the value of its advice, might be used for consultations by those responsible for the activities of the new atomic agency.

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The principles set forth in the study, taken as a whole and as they presumably will be expressed in the agreement defining the relationship between the two organisations, will, I am confident, provide a sound and workable basis for attaining a mutually satisfactory and helpful relationship between the United Nations and the new agency. The principles are no more than a foundation, however. Upon them there will have to be carefully and skillfully erected a structure of daily co-operation, regular consultation, personal contact and routine interchange which alone can give meaning to the principles. Furthermore, in working out the relationship in practice, much will depend upon considerations which cannot be written into an agreement -- the spirit in which it is carried out, a reciprocally earnest desire to collaborate, and the help of governments in ensuring that the work of the organisations concerned is complementary and not overlapping.

I may assure you that insofar as the United Nations Secretariat is concerned every effort will be bent to achieve a close, harmonious and mutually beneficial working relationship with the new agency.

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