



UNITED NATIONS  
GENERAL  
ASSEMBLY



Distr.  
GENERAL

A/10378  
22 November 1975

ORIGINAL: ENGLISH

Thirtieth session  
Agenda item 107

FINANCING OF THE UNITED NATIONS EMERGENCY FORCE AND OF THE  
UNITED NATIONS DISENGAGEMENT OBSERVER FORCE

Report of the Advisory Committee on Administrative and Budgetary  
Questions to the General Assembly at its thirtieth session

1. The Advisory Committee on Administrative and Budgetary Questions has considered the report of the Secretary-General on the financing of the United Nations Emergency Force (UNEF) and of the United Nations Disengagement Observer Force (UNDOF) (A/10350 and Corr.1). The Committee noted that the Secretary-General submitted his report less than three weeks before the expiry of the authority vested in him under General Assembly resolution 3374 (XXX) of 30 October 1975 to enter into commitments for UNEF (including UNDOF), and that the report itself contains few detailed justifications in support of the estimates. While the Advisory Committee recognizes the difficulties facing the Secretary-General in preparing the estimates for UNEF and UNDOF and the time constraints involved, the Committee is of the opinion that the late submission of the report makes it difficult for the General Assembly properly to discharge its responsibilities in respect of the financing of United Nations operations. In view of the paucity of supporting data in his report (A/10350 and Corr.1), the Committee obtained additional information from the representatives of the Secretary-General. The Committee took this information into account in its analysis of the Secretary-General's request.

2. UNEF was established under Security Council resolution 340 (1973) of 25 October 1973 and has since been extended by its resolutions 346 (1974) of 8 April 1974, 362 (1974) of 23 October 1974, 368 (1975) of 17 April 1975, 371 (1975) of 24 July 1975 and 378 (1975) of 23 October 1975; the current mandate of UNEF covers the period from 25 October 1975 to 24 October 1976, inclusive. UNDOF was established by Security Council resolution 350 (1974) of 31 May 1974, and has since been extended by resolutions 363 (1974) of 29 November 1974 and 369 (1975) of 28 May 1975 until 30 November 1975.

3. The report by the Secretary-General may be divided into two parts:

(a) A look back at the expenditures and obligations of UNEF and UNDOF during the first two financial periods of their existence, namely 25 October 1973 to 24 October 1974 and 25 October 1974 to 24 October 1975; and

(b) Estimates for the financial period 25 October 1975 to 24 October 1976.

In paragraph 20 of his report (A/10350 and Corr.1), the Secretary-General summarizes the action which needs to be taken by the General Assembly at its current session as regards the financing of UNEF and UNDOF.

4. In its consideration of the report by the Secretary-General, the Advisory Committee was mindful of the expression of confidence in Security Council resolutions 362 (1974) and 378 (1975) that the Force would be maintained with maximum efficiency and economy. The Committee also bore in mind the request addressed to the Secretary-General in paragraph 6 of section II of General Assembly resolution 3211 B (XXIX) of 29 November 1974 "to take all necessary action to ensure that the United Nations Emergency Force and the United Nations Disengagement Observer Force are conducted with a maximum of efficiency and economy".

5. In this connexion, the Advisory Committee recalls that in paragraph 23 of its report to the General Assembly at its twenty-ninth session on the financing of the United Nations Emergency Force and the United Nations Disengagement Observer Force (A/9870), it drew attention to the Secretary-General's obligation to take all necessary action to ensure that the operations are conducted as economically as possible. The representatives of the Secretary-General informed the Committee that management improvements had already led to savings in certain areas; for example, the losses on rations (including spoilage) were reduced from 3.5 to 4 per cent of total procurement in the first year of operation of the Force to 1.5 per cent in the second year.

Expenses of the Force from 25 October 1973 to 24 October 1975 inclusive

6. The disbursements and obligations for UNEF and UNDOF during the first two financial periods are dealt with in the Secretary-General's report (A/10350 and Corr.1, paras. 11 and 12, and annex I). The status of contributions received and outstanding is given in section II of the same report.

7. The Advisory Committee notes that the total of expenditures and obligations (including the contingent obligations discussed in paras. 9 to 11 below) for the financial period 1973-1974 coincides with the sum of the amounts appropriated by the General Assembly in its resolution 3101 (XXVIII) of 11 December 1973 and 3211 B (XXIX) of 29 November 1974, namely, \$79.8 million; and that the total of expenditures and obligations (including contingent obligations) for the financial period 1974-1975 (\$80 million) is equal to the sum of the amounts appropriated for the period 25 October 1974 to 24 April 1975 (\$40 million) and authorized for

six months beginning 25 April 1975 (at the rate of \$6,666,667 per month) by the General Assembly in paragraphs 1 and 4, respectively, of section II of resolution 3211 B (XXIX).

8. However, as can be seen from the following table, which compares - by object of expenditure - disbursements and obligations in 1973-1974 and 1974-1975 with the estimates available to the General Assembly at its twenty-ninth session (A/9870, annex), the actual out-turn differs from the estimates in several respects. In 1973-1974, there were savings under items 1 (a), 1 (e), 1 (f), 1 (g), 2 (a), 2 (b), 2 (c), 2 (e) and 7 in a total amount of \$2,711,000. These savings resulted, inter alia, from the fact that the average strength of the contingents was lower than had been estimated. On the other hand, disbursements and obligations under items 1 (b), (c) and (d), 2 (d) and 3 exceeded the estimates by a total amount of \$929,000. In other words, savings exceeded over-expenditures by nearly \$1.8 million.

9. In the second year of the Force (1974-1975), the disbursements and obligations under item 7 (payment for troop costs) are now estimated at \$3.5 million less than the estimate submitted to the General Assembly at its twenty-ninth session. The reason for this once again is that the average strength of the contingents proved to be less than estimated; for the same reason, expenditure on rations was \$651,000 below the estimate. Substantial savings are also shown under rotation of contingents (\$660,000), rental of aircraft (\$461,000), purchase of transportation equipment (\$293,000), rental maintenance and construction of premises (\$230,000) and communications (\$159,000). The sum total of under-expenditures (under items 1 (a), 1 (d)-(g), 2 (a), 3 and 7) is \$6,193,000. On the other hand, considerable over-expenditures occurred under other items and in particular supplies and services (\$2.3 million), maintenance and operation of motor transport (\$1.4 million), purchase of equipment other than transportation equipment (\$1.1 million) and United Nations staff costs (\$718,000); the sum total of these over-expenditures is estimated at \$5,932,000. On balance, therefore, expenditures and obligations on items 1, 2, 3, 4 and 7 in 1974-1975 were \$261,000 less than the estimate. If this difference is added to the contingency provision of \$4.4 million, there remains an unencumbered balance of \$4,661,000.

10. The net savings of \$1.8 million and \$4.7 million which one could expect to have arisen in the budgets for the first two years of the Force (1973-1974 and 1974-1975) for the reasons indicated in paragraphs 8 and 9 above, may be required, however, in whole or in part to meet what the Secretary-General describes as "contingency obligations"; these amount to \$1,798,000 in 1973-1974 and \$4,661,000 in 1974-1975. In paragraph 11 of his report, the Secretary-General explains that the obligations in question relate to claims or potential claims by Governments contributing contingents to the Force. These claims or potential claims fall into two categories.

11. On the one hand, there are certain outstanding claims, still subject to negotiation, in respect of additional costs of depreciation for contingent-owned heavy equipment. The amount involved is estimated by the Secretary-General at \$1.3 million (\$0.7 million relating to 1973-1974 and \$0.6 million to 1974-1975).

/...

	Disbursements and obligations for UNEF and UNDOF for the period from 25 October 1973 to 24 October 1974 inclusive (In thousands of United States dollars)			Disbursements and obligations for UNEF and UNDOF for the period from 25 October 1974 to 24 October 1975 (In thousands of United States dollars)		
	Estimates <sup>a/</sup>	Difference - increase (decrease)	Disbursements and obligations	Estimates <sup>b/</sup>	Difference - increase (decrease)	Disbursements and obligations
1. Local area and backstopping costs						
(a) United Nations daily allowance to troops	2 600	(38)	2 562	2 600	(264)	2 336
(b) Salaries and related costs of staff . .	2 999	19	3 018	3 680	718	4 398
(c) Travel and subsistence of military personnel . . . . .	430	103	533	130	413	543
(d) Rations . . . . .	6 577	168	6 745	7 400	(651)	6 749
(e) Rental, maintenance and construction of premises . . . . .	2 015	(341)	1 674	1 740	(230)	1 510
(f) Rental of aircraft . . . . .	900	(290)	610	1 360	(461)	899
(g) Communications . . . . .	206	(75)	131	290	(159)	131
2. Force-wide equipment and supplies						
(a) Purchase of transportation and equipment	3 140	(35)	3 105	520	(293)	227
(b) Purchase of other equipment . . . . .	4 291	(622)	3 669	1 120	1 101	2 221
(c) Maintenance and operation of motor transport . . . . .	2 648	(608)	2 040	4 100	1 399	5 499
(d) Supplies and services . . . . .	4 029	366	4 395	4 060	2 252	6 312
(e) Freight, cartage and express . . . . .	2 499	(52)	2 447	1 800	49	1 849
(f) Reimbursement for costs of depreciation for contingent-owned heavy equipment and reimbursement for supplies . . . .	7 200	-	7 200	6 000	-	6 000
3. Rotation of contingents . . . . .	2 250	273	2 523	4 400	(660)	3 740
4. Death and disability awards . . . . .	1 500	-	1 500	600	-	600
5. Contingency provisions/obligations . . . . .	-	1 798	1 798	4 400	261	4 661
6. Subtotal . . . . .	43 284	666	43 950	44 200	3 475	47 675
7. Payment for troop costs . . . . .	36 500	(650)	35 850	35 800	(3 475)	32 325
8. GRAND TOTAL . . . . .	79 784	16	79 800	80 000	-	80 000

a/ As submitted to the General Assembly at its twenty-ninth session (A/9870, annex).

b/ Represent double the estimates previously submitted for the six-month period from 25 October 1974 to 24 April 1975 (A/9870, annex).

The balance relates primarily to the application of a usage factor for personal clothing, personal gear and personal equipment issued by Governments to their troops serving with the Force. In his report to the General Assembly at its twenty-ninth session (A/9822, para. 19), the Secretary-General indicated that the usage factor in question and certain other costs enumerated by him in the paragraph under reference were intended to be included in the standard reimbursement formula. On the other hand, the decision taken by the General Assembly at its 2303rd plenary meeting, on 29 November 1974, governing the rate of payment to troop-contributing countries for their troops serving with UNEF and UNDOF specified that the payment in question would be for "pay and allowances". <sup>1/</sup> As the Secretary-General states in paragraph 11 of his report, the General Assembly did not specify that the usage factor referred to above was to be covered in the United Nations standard rates of payment; on the other hand, the Assembly has not appropriated any funds to cover that factor. According to information given to the Advisory Committee, the usage factor for personal clothing, personal gear and personal equipment is not included in item 2 (f) (Reimbursement for cost of depreciation for contingent-owned heavy equipment and reimbursement for supplies). In the circumstances, a policy decision by the General Assembly is required on whether the United Nations can entertain claims from Governments, such as those related to the usage factor for personal clothing, gear and equipment, or whether the Secretary-General's assumption set further in his report to the General Assembly at its twenty-ninth session (A/9822, para. 19) should stand.

12. Such balance as may remain in the contingency obligations for 1974-1975 would be applied towards compensation to the Canadian Government for a Buffalo aircraft lost while in service with the United Nations. As the Secretary-General states in paragraph 11 of his current report (A/10350 and Corr.1), it has been determined that the United Nations is initially responsible for such compensation; the amount of the claim is currently being negotiated.

13. While total expenditures and obligations for 1973-1974 and 1974-1975 are fully covered by the appropriations and authorizations approved by the General Assembly at its twenty-eighth and twenty-ninth sessions (see para. 7 above), it is clear from paragraph 8 of the Secretary-General's report (A/10350 and Corr.1) that \$10.2 million out of the total of \$159.8 million authorized for the first two years of UNEF and UNDOF "must be assumed to be uncollectable". The Advisory Committee recalls in this connexion that, in its report to the Secretary-General at the twenty-ninth session (A/9870, para. 20), it expressed the view that the question of the "uncollectable" contributions would require a political decision, and that the Secretary-General would be unable to meet all his obligations unless the deficiency was met by some means.

#### Cost estimates for UNEF and UNDOF beyond 24 October 1975

14. In his report (A/10350 and Corr.1, sects. IV and V and annex II), the Secretary-General indicates that the estimated cost of UNEF during the current mandate (which expires on 24 October 1976) is \$96.5 million. The estimated cost of UNDOF for the period 25 October 1975 to 30 November 1975, inclusive (when its current mandate expires) is \$1.6 million. If the Security Council extends the

<sup>1/</sup> Official Records of the General Assembly, Twenty-ninth Session,  
Supplement No. 31 (A/9631 and Corr.2), p. 140, item 84.

mandate of UNDOF beyond that date, the related costs are estimated at \$1.3 million per month. On this basis, the theoretical cost of UNDOF until 24 October 1976 is estimated at \$16 million, and the total for UNEF and UNDOF for the third year of the Force, as summarized by the Secretary-General in annex II of his report, becomes \$112.5 million.

15. In the following paragraphs, the Advisory Committee discusses the cost estimate for both UNEF and UNDOF for the period 25 October 1975 to 24 October 1976, it being understood that the cost estimates related to UNDOF are subject to decision by the Security Council as to the extension of its mandate.

16. The following table provides a three-year summary of the total costs of UNEF and UNDOF for 1973-1974, 1974-1975 and 1975-1976 (in thousands of United States dollars):

	25 October 1973 to 24 October 1974	25 October 1974 to 24 October 1975	25 October 1975 to 24 October 1976	1975-1976 increase or (decrease) by comparison with 1974-1975
Local area and backstopping costs . . .	15,273	16,566	29,870	13,304
Force-wide equipment and supplies . . . . .	22,856	22,108	32,530	10,422
Rotation of contingents	2,523	3,740	4,460	720
Death and disability awards . . . . .	1,500	600	1,200	600
Contingency obligations or provisions . . . . .	1,798	4,661	3,400	(1,261)
Payment for troop costs	35,850	32,325	39,040	6,715
Welfare . . . . .	-	-	2,000	2,000
GRAND TOTAL . . . . .	79,800	80,000	112,500	32,500 or 40.6%
UNEF's share of grand total . . . . .	73,723	64,760	96,500	31,740
UNDOF's share of grand total . . . . .	6,077	15,240	16,000	760

17. The representatives of the Secretary-General informed the Advisory Committee that the size of the increase is attributable not only to the projected growth of the Force, but also to the enlarged mandate of UNEF, which will have to assure the new functions detailed in his report (A/10350 and Corr.1, annex III). The considerable increase in the area of the buffer zone (from approximately 460 square miles (1,200 square kilometres) to 1,700 square miles (4,500 square kilometres)) calls not only for increased mobility of the Force, but also for a strengthened communication capacity. Moreover, the relocation of the buffer zone away from inhabited localities will involve considerable expenditure on new base camps, access roads and facilities; additional construction and other costs will arise in connexion with the large number of observation posts to be manned by UNEF. An item-by-item comparison between disbursements and obligations in the second year of the Force (25 October 1974 to 24 October 1975) and the third year (25 October 1975 to 24 October 1976) is given in the annex below.

18. In his report (A/10350 and Corr.1, para. 14), the Secretary-General says that \$17.4 million of the proposed increase relates to one-time costs, and the balance to continuing items. The table below shows the average strength of the Force in 1973-1974, 1974-1975 and the estimated average for 1975-1976.

	25 October 1973 to 24 October 1974	25 October 1974 to 24 October 1975	25 October 1975 to 24 October 1976	1975-1976 increase or (decrease) by comparison with 1974-1975
<u>Average troop strength</u>				
UNEF . . . . .	5,293	4,076	4,650	574
UNDOF . . . . .	1,049 <sup>a/</sup>	1,066	1,120	54
	5,720 <sup>b/</sup>	5,142	5,770	628

a/ Commencing in July 1974, when full strength was achieved.

b/ 5,293 for UNEF plus an average for UNDOF over the year of 427.

As can be seen from the following figures, it is also proposed to increase the number of military observers assigned to the Force:

	25 October 1973- 24 October 1974	25 October 1974- 24 October 1975	25 October 1975- 24 October 1976	1975-1976 increase over 1974-1975
UNEF . . . . .	85	85	115	30
UNDOF . . . . .	90	90	90	-
Total	175	175	205	30

/...

19. The Advisory Committee draws attention to the fact - referred to in paragraph 14 of the Secretary-General's report - that the 1975-1976 estimates in the amount of \$112.5 million do not include the cost of operation and maintenance of the three aeroplanes, four helicopters and four naval vessels enumerated in paragraph 3 (d) and (e) of annex III to his report (A/10350 and Corr.1). The Advisory Committee understands that the Secretary-General has approached several Member States with the request that they furnish the aircraft and ships without charge to the United Nations, but that no positive response has been received thus far. The Committee was informed that, if provision for these aircraft and vessels is to be made in the budget of UNEF and UNDOF, there will be need for an additional appropriation of approximately \$10 million in 1975-1976.

20. As can be seen from the annex below, local-area and backstopping costs for the year 25 October 1975 to 24 October 1976 show the largest increase over 1974-1975 both absolutely (\$13.3 million) and as a percentage (80.3 per cent).

21. The increase in the estimate for the United Nations daily allowance to troops is attributable to the projected growth of UNEF from 3,990 to 4,825 officers and men; the calculation is based on an average troop strength of 5,770 for UNEF and UNDOF, and a daily allowance equivalent to \$1.28 per man per day (unchanged from 1974-1975).

22. The estimate for salaries and related costs of United Nations staff is based on a manning table of 776 posts (253 international and 523 local staff). The following table compares the proposed manning table for 1975-1976 with the manning table in 1973-1974 and 1974-1975:



	25 October 1973 to 24 October 1974	25 October 1974 to 24 October 1975	25 October 1975 to 24 October 1976	<u>1975-1976</u> Increase or (decrease) by comparison with 1974-1975			
<u>Manning table</u>							
<u>International staff</u>	<u>P GS FS Total</u>	<u>P GS FS Total</u>	<u>P GS FS Total</u>	<u>P GS FS Total</u>			
UNEF	41 52 99 192	42 55 99 196	44 57 122 223	2 2 23 27			
UNDOF	9 12 20 41	9 12 20 41	5 10 15 30	(4) (2) (5) (11)			
Total	50 64 119 233	51 67 119 237	49 67 137 253	(2) - 18 16			
<u>Local staff</u>							
UNEF	422	422	456	34			
UNDOF	<u>75</u>	<u>75</u>	<u>67</u>	<u>(8)</u>			
Total	497 <u>497</u>	497 <u>497</u>	523 <u>523</u>	26 <u>26</u>			
Grand Total		730	734				42

23. The Advisory Committee was informed that the request for \$6,990,000 under this item consists of \$4,120,000 for salaries and wages, \$2,050,000 for common staff costs and \$820,000 for travel and subsistence. The increase of \$2,592,000 over the appropriations and authorizations for 1974-1975 includes \$590,000 for the proposed new posts (after applying a 20 per cent delayed recruitment deduction). The balance of the increase includes a provision for 50 casual labourers for a period of three months and a projected 6 per cent increase in 1975-1976 in the level of salaries and allowances. The Committee was informed that this projection is consistent with projections made for the area in the Secretary-General's proposed programme budget for the biennium 1976-1977. <sup>2/</sup> The Committee understands further that a 5 per cent turnover factor has been applied to existing posts.

24. The Advisory Committee appreciates that, given the enlarged mandate of UNEF and the increase in the size of the Force and in its area of operation, some strengthening of the civilian and Field Service manning table is warranted. At the same time, the Committee was informed that the Secretary-General experienced difficulties in filling Field Service vacancies. In this context, the Committee inquired into the vacancy situation in UNEF and UNDOF and was informed that there were seven vacancies in UNEF (two Professional, two General Service and three Field Service) and 56 in UNDOF (five Professional, seven General Service, nine Field Service and 35 local).

25. In the light of the foregoing, the Committee recommends that the delayed recruitment factor to be applied to new posts be increased from 20 per cent to 30 per cent. The Committee also recommends a reduction in the number of new posts by five internationally-recruited and 10 local-level posts. The combined effect of these recommendations is to reduce the request for salaries and related costs of United Nations staff by \$150,000.

26. The decrease of \$108,000 in the request for travel and subsistence of military personnel is attributable to the fact that such personnel will now be provided with accommodation and mess facilities to a greater extent than hitherto.

27. The increase of \$1,271,000 in the estimate for rations is attributable to the increase in the size of the Force and supporting staff and to the higher cost of rations. The Advisory Committee was informed that the estimate is based on a cost of \$3.80 per man per day as against an average of \$3.52 for the first two years and a current average level of \$3.70.

28. The request for \$10.3 million for rental, maintenance and construction of premises consists of \$971,000 for rentals and related maintenance (more than half of the amount being attributable to warehouse and cold storage space) and \$9,329,000 for construction. The major items included in the latter figure are nearly \$6 million for necessary base camps, \$2 million for observation posts and \$750,000 for 14 company positions - all for UNEF.

---

<sup>2/</sup> Ibid., Thirtieth Session, Supplement No. 6 (A/10006).

29. The Advisory Committee was informed that the Secretary-General had approached a number of Governments and construction firms and invited bids for the main item in the construction programme, namely, the prefabricated buildings. The Committee was also informed that much of the labour for the base camps, positions and posts will be provided by the contingents and by the tradesmen among the 50 casual labourers referred to in paragraph 23 above. The Advisory Committee urges the Secretary-General to administer this item in the most economical and efficient manner and trusts that savings of the order of \$0.6 million will prove possible.

30. The representatives of the Secretary-General informed the Advisory Committee that the 40.2 per cent increase in the cost of renting aircraft (from \$899,000 in 1974-1975 to \$1,260,000) is attributable almost exclusively to higher hourly rental rates. The estimate is based on an average of 130 flight hours per month for the two Buffaloes already with the Force and 17 hours per month for occasional use of UNTSO's Fokker.

31. The estimate for communications is intended to cover the cost of messages sent over commercial networks. The Secretary-General attributes the increase over the figure for 1974-1975 to the new mandate of UNEF.

32. As can be seen from the annex below, the estimated increase in the cost of force-wide equipment and supplies amounts to 47.1 per cent (from \$22,108,000 in 1974-1975 to \$32,530,000 in 1975-1976).

33. The proposed expenditure of \$4.3 million on the purchase of transportation equipment is intended to cover the cost of a total of 381 vehicles of all types and some \$414,000 worth of related spare parts; 175 of those vehicles will be replacements and 206 will be additions to the United Nations-owned fleets of UNEF and UNDOF. The Advisory Committee was informed that the current size of the fleets of UNEF and UNDOF is 1,431 vehicles, of which 571 are United Nations-owned and 860 are owned by the contingents.

34. The large increase in expenditure on the purchase of equipment other than vehicles is attributed by the Secretary-General to the new mandate of UNEF. About one third of the total request (\$1,980,000 out of \$5,950,000) relates to communication equipment, including 288 transceivers of various types, 900 miles of field telephone cable, base stations and other equipment. The next most expensive item is tentage, for which the Secretary-General requests \$880,000 for a total of 437 tents. An amount of \$740,000 is requested for air operation equipment and hangars; \$500,000 for four mobile radio stations; \$440,000 for a total of 105 generators of various sizes; and \$547,000 for furniture and equipment, including kitchen and dining-room furniture, 600 electric fans and 1,320 wardrobes. Other purchases covered by this item include maintenance and shop equipment (\$41,000), petroleum-product pumps and tanks (\$32,000), office furniture and equipment (\$227,000), observation equipment (\$197,000), water purification equipment (\$85,000) and miscellaneous equipment (\$281,000). In the Advisory Committee's opinion, economies of the order of \$500,000 should be within reach in this area.

35. The 20.9 per cent increase in the estimate for maintenance and operation of motor transport is attributed by the Secretary-General not only to the proposed increase in the size of the fleets of UNEF and UNDOF (see para. 33 above), but also to the greatly increased area of operation. The total of \$6,650,000 under this item includes \$2,495,000 for petrol, oil and lubricants, \$3,890,000 for spare parts for vehicles and maintenance costs, \$62,000 for replacement assemblies and \$203,000 for workshop equipment and maintenance and other items.

36. The Advisory Committee was informed that the very high maintenance costs are due to the difficult terrain and climatic conditions in which the vehicles of UNEF and UNDOF have to operate and also to the number of old vehicles, and that on an average one fifth to one quarter of the vehicles are out of service at any one time. The Advisory Committee notes that the request of some \$4 million for maintenance is not far short of the amount of some \$4.2 million required to purchase 381 vehicles and related spare parts in 1975-1976 (a number equal to one quarter of the existing fleet). The Advisory Committee understands that the great variety of makes and types of vehicles in use in UNEF and UNDOF adds to the maintenance costs. In the circumstances, the Advisory Committee recommends that the Secretary-General carry out a cost-benefit study to determine whether it would be more advantageous to speed up the rate of replacement of older vehicles with a view to achieving a fleet smaller in size but of greater dependability, thereby reducing the number of vehicles out of service at any one time. In the meantime, the Committee is of the view that improved management should result in savings of the order of \$500,000 in this area.

37. The request for \$5,510,000 for supplies and services includes \$1,180,000 for field defence stores, \$1,075,000 for quartermaster and general stores, \$780,000 for United Nations clothing and uniforms, \$650,000 for contractual services, \$560,000 for medical and dental supplies, \$310,000 for sanitation and cleaning material, \$290,000 for stationery and office supplies, \$285,000 for communications supplies and batteries, \$260,000 for commercial insurance and \$120,000 for postage for military personnel. In the Advisory Committee's opinion, this is one area where improved controls and economical management should lead to savings. The Committee recommends that the Secretary-General endeavour to reduce expenditure on supplies and services by about 10 per cent.

38. The considerable increase in the estimate for freight, cartage and express (up by 72.5 per cent from \$1,849,000 in 1974-1975 to \$3,190,000) is attributable to the larger volume of equipment to be purchased in 1975-1976 (see paras. 33 and 34 above).

39. The increase of \$1 million (to \$7 million) in the estimated cost of reimbursement of depreciation for contingent-owned heavy equipment and reimbursement for supplies relates directly to the increase in the size of UNEF. The Committee has been assured by the representatives of the Secretary-General that such payments will be confined to the items provided by the contingents, and that all items purchased by the United Nations will remain United Nations property.

40. The same reason also explains why the cost of rotation of contingents is to rise from \$3,740,000 to \$4,460,000.

/...

41. Although the contingency provision of \$3.4 million for 1975-1976 is lower than the figure of \$4,661,000 for 1974-1975, the Advisory Committee draws attention to the fact that the two provisions are not comparable. As has been explained in paragraphs 10 to 12 above, the 1974-1975 provision relates to claims and potential claims from Governments contributing contingents to the Force. By contrast, the provision for 1975-1976 is intended to cover possible price increases, the impact of exchange rate fluctuations and other unforeseen and extraordinary items.

42. The inclusion in the estimates for 1975-1976 of \$2 million for welfare has no counterpart in the budget for 1974-1975. The Advisory Committee was informed that, with the resiting of the base camps of UNEF away from inhabited localities of any size, the provision of welfare facilities for troops becomes a necessity. While the Advisory Committee agrees with the underlying premise, it is of the view that the provision of welfare facilities is a shared responsibility of the United Nations and the contingents. Accordingly, the Committee recommends that the estimate for welfare be reduced by some 10 per cent, that is, by \$200,000.

43. The estimate for pay and allowances, at \$36.2 million, is 12 per cent more than the corresponding provision for 1974-1975 (\$32,325,000), the increase being attributable to the increase in the size of UNEF. The estimate has been calculated at the rates determined by the General Assembly at its 2303rd plenary meeting on 29 November 1974, namely, \$500 per man per month plus a supplementary payment at the rate of \$150 per man per month for specialists, on the understanding that this payment is to be limited to a maximum of 25 per cent for the logistic contingents and to 10 per cent for other contingents of their total actual strength. 3/

44. The Advisory Committee was informed that, whereas last year an attempt had been made to specify the type of personnel who would be entitled to the additional payment, the Secretary-General now proposes to make those payments on the basis of the following provisional definition:

"A specialist is an individual who, through the completion of schooling in a particular field, has acquired special skills of a kind and quality useful to the military on a special level; or one who, by extensive practical training and experience, has acquired a particular skill useful to the military, to a degree of specialization and quality comparable to that attainable by schooling. The individuals should be serving in their speciality in UNEF/UNDOF."

The Advisory Committee understands that nearly all the Governments providing contingents claim the supplementary payment for up to the maximum limit allowed by the General Assembly.

45. The estimate of \$2,840,000 for "other troop-related costs" is intended to cover the usage factor for personal clothing, personal gear and personal equipment

---

3/ Ibid., Twenty-ninth Session, Supplement No. 31 (A/9631 and Corr.2), p. 140, item 84.

and similar claims or potential claims, which are covered by the "contingency obligations" for 1973-1974 and 1974-1975 (see paras. 10 to 12 above). In the Advisory Committee's opinion, it is premature to include estimates for "other troop-related costs" for 1975-1976 ahead of a decision by the General Assembly on whether such costs are payable.

#### Recapitulation

46. In paragraph 25 above, the Advisory Committee recommended certain reductions in the non-military manning table of UNEF and UNDOF with a consequential saving of \$150,000.

47. In paragraphs 29, 34, 36, 37 and 42 above, the Committee indicated areas where savings totalling \$2.3 million should be within reach. In view of the nature of the operation, the Advisory Committee believes that the Secretary-General should be allowed the necessary flexibility to reallocate these savings both among the areas indicated by the Committee and among other areas should that be necessary in the interest of good management and efficiency. The Committee recommends further that such revenue as may be obtained from the sale of obsolete or surplus equipment, stores etc. be applied towards the aforesaid saving of \$2.3 million.

48. Actual requirements for the Force in 1975-1976 will depend on the decision to be taken by the Security Council as regards the mandate of UNDOF after 30 November 1975. Subject to the foregoing, however, the Advisory Committee is of the opinion - in the light of its analysis in the present report based on requirements for a 12-month period - that the cost of the Force in 1975-1976 should not exceed \$110,050,000 if the General Assembly approves payment of "other troop-related costs" in an amount of \$2,840,000 or \$107,210,000 if the Assembly decides that such costs should be covered by the standard rates of payment referred to in paragraph 43 above. 4/

49. The Committee recommends approval of the Secretary-General's recommendation in his report (A/10350 and Corr.1, para. 19) that the Force be administered as a unit.

---

4/ In this connexion, para. 19 above is also relevant.

ANNEX

	25 October 1975 to 24 October 1976	25 October 1974 to 24 October 1975	Increase (decrease)	
	\$ '000	\$ '000	\$ '000	%
1. <u>Local and area backstopping costs</u> . . . . .	<u>29 870</u>	<u>16 566</u>	<u>13 304</u>	<u>80.3</u>
(a) United Nations daily allowance to troops . . . . .	2 705	2 336	369	15.8
(b) Salaries and related costs of staff . . . . .	6 990	4 398	2 592	58.9
(c) Travel and subsistence of military personnel . . . . .	435	543	(108)	(19.9)
(d) Rations . . . . .	8 020	6 749	1 271	18.8
(e) Rental, maintenance and construction of premises . . . . .	10 300	1 510	8 790	582.1
(f) Rental of aircraft . . . . .	1 260	899	361	40.2
(g) Communications . . . . .	160	131	29	22.1
2. <u>Force-wide equipment and supplies</u> . . . . .	<u>32 530</u>	<u>22 108</u>	<u>10 422</u>	<u>47.1</u>
(a) Purchase of transportation equipment . . . . .	4 230	227	4 003	1763.4
(b) Purchase of other equipment . . . . .	5 950	2 221	3 729	167.9
(c) Maintenance and operation of motor transport . . . . .	6 650	5 499	1 151	20.9
(d) Supplies and services . . . . .	5 510	6 312	(802)	(12.7)
(e) Freight, cartage and express . . . . .	3 190	1 849	1 341	72.5
(f) Reimbursement for cost of depreciation for contingent-owned heavy equipment and reimbursement for supplies . . . . .	7 000	6 000	1 000	16.7
3. <u>Rotation of contingents</u> . . . . .	4 460	3 740	720	19.3
4. <u>Death and disability awards</u> . . . . .	1 200	600	600	100
5. <u>Contingency provision</u> . . . . .	3 400	4 661	(1 261)	(27.1)
6. <u>Welfare</u> . . . . .	2 000	-	2 000	N.A.
7. Subtotal . . . . .	73 460	47 675	25 785	54.1
8. Payment for troop costs . . . . .	<u>39 040</u>	<u>32 325</u>	<u>6 715</u>	<u>20.1</u>
(a) Pay and allowances . . . . .	36 200	32 325	3 875	12
(b) Other troop-related costs . . . . .	2 840	-	2 840	N.A.
GRAND TOTAL . . . . .	112 500	80 000	32 500	40.6

-----