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RURAL ECONOMIC DEVELOPMENT OF THE TRUST TERRITORIES

Second progress report of the Committee on Rural Economic Development of the Trust Territories

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- 1. The first progress report of the Committee (T/926), giving an account of its preliminary work, was submitted to the Council at its ninth session. In this second report the Committee gives a further account of the progress it has achieved in its study on the rural economic development of the Trust Territories in accordance with its terms of reference as defined in Trusteeship Council resolution 305 (VIII), pursuant to resolution 438 (V) of the General Assembly.
- 2. At its eighth meeting on 16 April 1952, Dr. Enrique de Marchena (Dominican Republic), was elected Chairman in the place of Prince Wan Waithayakon (Thailand). As of this date the Committee has held a total of eleven meetings.
- 3. In compiling the necessary documentation for its study, the Committee addressed three separate requests for information to the Administering Authorities. The first two requests, referred to in detail in the Committee's first progress report, were for information on land legislation, land tenure, land categories and their distribution and land alienation. The third request to the Administering Authorities was for further information on land tenure and alienation and for information on land utilization, including estimates of unused land, by categories; agricultural methods and practices; use of pastoral grazing and forest lands; productivity of land; land utilization policies; and agricultural credit facilities. The documentation requested by the Committee from the Administering Authorities is almost complete and is listed in section A of the annex to this paper.

- 4. In order to assemble the information thus obtained in comparable form for each Trust Territory, and to provide material for the factual sections of its final report, the Committee requested the Secretariat to prepare memoranda on (a) the land legislation in each Trust Territory, and (b) the distribution of population and categories of land in each Territory, the amount of land in each category held by indigenous and non-indigenous inhabitants and the form of tenure under which such land is held. The memoranda requested of the Secretariat have been completed with the exception of the summary of land legislation in Somaliland; the preparation of this paper has been postponed, pending the receipt of copies of the legal texts from the Italian Government. This documentation is listed in section B and C of the annex to this paper.
- 5. The next task of the Committee is to analyse further the information before it and to present it in a report with such conclusions and recommendations as may emerge from the analysis.
- 6. In this connexion, the Council adopted a further resolution 421 (X), on rural economic development, pursuant to General Assembly resolution 561 (VI) which noted "the complex and exacting technical nature of the study in question". The Council's resolution authorized the Committee "to consider the contribution which the specialized agencies, particularly the Food and Agriculture Organization of the United Nations and the International Labour Organisation, and other experts as necessary, might make to its work and to invite them, where appropriate, to contribute to or participate in its study on the rural economic development of the Trust Territories."
- 7. The Committee considered this resolution at its eighth and ninth meetings on 16 and 23 April 1952. At the latter meeting, representatives of FAO, ILO, UNESCO and WHO participated in the discussion and made statements to the Committee concerning studies and other projects undertaken by each specialized agency relevant to the work of the Committee. The Committee considered how each of the specialized agencies might contribute most usefully to its work. It felt that, at the present stage of its work, FAO might assist it more directly than could the other agencies. The Committee requested the Secretary-General, therefore, in the light of General Assembly resolution 561 (VI) and Trusteeship Council resolution 421 (X), to invite that organization to make available an

official familiar with problems of land tenure, land alienation and land utilization, to assist in the preparation of the Committee's report on rural economic development. At the same time the Secretary-General was asked to invite IIO, UNESCO and WHO to consider the type and manner of assistance which each might give to the Committee in connexion with its study.

In reply to the invitation, FAO has sent to New York an official from its Rome headquarters for a period of two months in order to assist the Committee in its work.

A memorandum (T/AC.36/L.52) has been received from UNESCO, in response to the invitation of the Committee, in which it is stated that the help which UNESCO can offer to the Committee is related to three aspects of the Organization's programme: (1) fundamental education, which is connected with rural development in general; (2) research into problems of arid zones; and (3) the study of problems arising as a result of the impact of modern technology on communities in process of industrialization.

The ILO has stated that it was studying the draft outline of the report of the Committee with a view to seeing on what points and in what manner assistance could best be rendered.

The present stage of consultation and co-operation with the specialized agencies finds the Committee considerably reinforced in its task.

8. The Committee has considered the framework for its final report, and at its tenth meeting approved in principle a draft outline (T/AC.36/L.46; T/AC.36/L.46/Corr.1). This outline consists of an introduction and three parts. Part I will contain an analysis of the general problems and features of rural economic development and will consist of three sections: (A) Land tenure, (B) Relation of land tenure to land use, and (C) Land utilization. Part II will have eleven sections, and contain a detailed description of conditions in respect to land, land utilization and alienation of land in each of the Trust Territories. Part III will contain conclusions of the Committee as to general objectives and principles to be followed in connexion with land tenure, land alienation and land utilization together with any conclusions and recommendations on specific territories which it may consider necessary.

The Committee agreed that the expert from FAO would be invited to prepare, as his first task, together with the Secretariat, a draft of part I

of the report of the Committee. It was understood that he would be free to make suggestions to the Committee as to modifications in the framework of this part of the report.

The Committee has also approved an outline (T/AC.36/L.54) for each section of part II of its report.

The Committee also agreed that, when it had considered drafts of parts I and II, it would review part III, if necessary, and, in particular, would consider whether observations and conclusions pertaining to specific territories should be included after each section of part II.

9. The Committee has been informed that, owing to the large number of meetings scheduled for the Trusteeship Council, its main committees, and for other organs of the United Nations during June and July, it will be impossible for it to meet a sufficient number of times during the next few months to complete a substantial part of its final report. In these circumstances the Committee has no alternative but to submit a further progress report to the Council. Nevertheless, it expresses the hope that it may be possible to report further progress in its work before the end of the eleventh session.

### ANNEX

Following are the documents and working papers on the subject of rural economic development available as of this date:

## A. Information supplied by the Administering Authorities in response to the Committee's request

#### (1) Land tenure

- (a) United States of America: Trust Territory of the Pacific Islands (T/AC.36/L.9)
- (b) United Kingdom: Tanganyika, Cameroons, Togoland (T/AC.36/L.10; T/AC.36/L.22)
- (c) Italy: Somaliland (T/AC.36/L.14)
- (d) Belgium: Ruanda-Urundi (T/AC.36/L.18)
- (e) Australia: New Guinea (T/AC.36/L.19)
- (f) Australia: Nauru (T/AC.36/L.20)
- (g) France: Cameroons and Togoland (T/AC.36/L.23)

#### (ii) Land alienation, land and population distribution

- (a) United Kingdom: Tanganyika, Cameroons, Togoland (T/AC.36/L.10; T/AC.36/L.22)
- (b) Italy: Somaliland (T/AC.36/L.25)
- (c) Australia: New Guinea (T/AC.36/L.26)
- (d) Australia: Nauru (T/AC .36/L.27)
- (e) United States of America: Trust Territory of the Pacific Islands (T/AC.36/L.28; T/AC.36/L.28/Add.1)
- (f) New Zealand: Western Samoa (T/AC.36/L.32; T/AC.36/L.32/Corr.1)
- (g) France: Cameroons (T/AC.36/L.40)
- (h) France: Togoland (T/AC.36/L.41)
- (i) Belgium: Ruanda-Urundi (T/AC.36/L.47)

#### (iii) Land utilization

- (a) United States of America: Trust Territory of the Pacific Islands (T/AC.36/L.33)
- (b) United Kingdom: Tanganyika, Cameroons, Togoland (T/AC.36/L.10; T/AC.36/L.22; T/AC.36/L.35)

- (c) France: Togoland (T/AC.36/L.38)
- (d) France: Cameroons (T/AC.36/L.39)
- (e) Belgium: Ruanda-Urundi (T/AC.36/L.45)
- (f) Italy: Somaliland (T/AC.36/L.50)
- (g) Australia: Nauru (T/AC.36/L.55)
- (h) Australia: New Guinea (T/AC.36/L.56)

#### B. Working papers on "Summaries of land legislation"

- (i) Land legislation of Nauru (T/AC.36/L.1; T/AC.36/L.1/Corr.1)
- (ii) Land legislation of the Trust Territory of the Pacific Islands (T/AC .36/L.2)
- (iii) Land legislation of the Cameroons under British Administration (T/AC.36/L.3)
  - (iv) Land legislation of New Guinea (T/AC.36/L.4; T/AC.36/L.24)
    - (v) Land legislation of Ruanda-Urundi (T/AC.36/L.5)
- (vi) Land legislation of Togoland and Cameroons under French Administration (T/AC.36/L.6)
- (vii) Land legislation of Western Samoa (T/AC.36/L.7)
- (viii) Land legislation of Togoland under British Administration (T/AC.36/L.11; T/AC.36/L.11/Corr.1)
  - (ix) Land legislation of Tanganyika (T/AC.36/L.12)

#### C. Working papers on "Population, land categories and tenure"

- (i) Tanganyika (T/AC.36/L.17; T/AC.36/L.17/Corr.1)
- (ii) Nauru (T/AC.36/L.21; T/AC.36/L.21/Add.1)
- (iii) Cameroons under British Administration (T/AC.36/L.29)
  - (iv) Togoland under British Administration (T/AC.36/L.30)
    - (v) New Guinea (T/AC.36/L.31)
- (vi) Western Samoa (T/AC.36/L.34; T/AC.36/L.34/Corr.1)
- (vii) Trust Territory of the Pacific Islands (T/AC.36/L.36)
- (viii) Somaliland (T/AC.36/L.42)
  - (ix) Cameroons under French Administration (T/AC.36/L.48)
    - (x) Ruanda-Urundi (T/AC.36/L.49)
  - (xi) Togoland under French Administration (T/AC.36/L.51)

- D. Similar and related studies concerning land and rural economic development undertaken by the Secretary-General and the specialized agencies

  Information under this heading has appeared as documents

  T/AC.36/L.8; T/AC.36/L.8/Add.1; T/AC.36/L.15; T/AC.36/L.43.
- E. Resolutions of other organs relating to the work of the Committee T/AC.36/L.37.
- F. Suggested and draft outlines for report on rural economic development Information under this heading has appeared as documents T/AC .36/L.13; T/AC .36/L.44; T/AC .36/L.46 and T/AC .36/L.46/Corr.1; T/AC .36/L.54.