

United Nations

Nations Unies

TRUSTEESHIP  
COUNCILCONSEIL  
DE TUTELLE

UNRESTRICTED

T/207

31 July 1948

ORIGINAL: ENGLISH

## THIRD SESSION

AUSTRALIAN DELEGATION: AMENDMENTS TO THE REPORT OF THE DRAFTING COMMITTEE  
ON THE ANNUAL REPORT ON THE ADMINISTRATION OF NEW GUINEA FOR THE YEAR  
1 JULY 1946 TO 30 JUNE 1947 (DOCUMENT T/202)

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## PART I

For the present heading substitute: "Review of conditions based on information supplied by the Administering Authority, including the Annual Report for 1946-7 and statements made by the Special Representative in the Council."

## A. GENERAL

First paragraph, second sentence should read: "The Territory comprises part of the island of New Guinea and more than 600 other islands....." (etc.)

Second paragraph, third sentence. Delete whole sentence ("The position.....1941".)

Fifth paragraph: Amend to read as follows: "Early in December 1942 Japanese armed forces invaded the Mandated Territory, which for the next three years was a theatre of hostilities until finally reoccupied as a whole by Australian Military forces in August 1945. New Guinea was placed under the International Trusteeship System on 13th December 1946, under the administration of Australia."

## B. POLITICAL

## (i)

Second line. Delete "whole of the" and after "Territory" insert: "as a whole".

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Second line on page 4. Delete "as one entity with one" and before "Administrator" insert "by a single", and after "Administrator" insert "with".

## (ii)

In the title insert "Administrative" between "proposed" and "Union".

Before the present first paragraph in this sub-section insert a new paragraph to read as follows: "In November 1947, in pursuance of Article 5  
/of the Trusteeship

of the Trusteeship Agreement for New Guinea the Australian Government decided to make provision for an administrative union of the Trust Territory of New Guinea with the neighbouring Australian Territory of Papua. The Trusteeship Council was informed of this decision in December 1947 and at its third session was provided by the Australian Government with a statement of the reasons for this decision (document T/138/Add.1). To this statement was annexed for the information of the Council a copy of a Bill for the purpose of implementing the decision."

Present first paragraph. Amend to read as follows: "The Bill is entitled "The Papua and New Guinea Act 1948". It was presented by the Government of Australia to the Australian Parliament in July 1948 but at the time of adoption of this Report had not yet been considered by the Parliament. According to the Bill the Territory of Papua and the Territory of New Guinea are to be administered jointly by a single administration."

Second paragraph. Add at end of paragraph "but in any such case must forthwith fully report the matter to the Minister responsible for Australian External Territories".

Fourth paragraph. Amend to read as follows: "The proposed Native Village Councils would have such functions as might be provided by Ordinance ....."(etc.)

After the present eighth (last) paragraph of this sub-section add a new paragraph to read as follows: "The Bill also requires that the Administrator shall reserve for the Governor-General's pleasure (i.e. for consideration by the Government of Australia) any Ordinance of the Legislative Council which in the Administrator's opinion may not be fully in accordance with Australia's treaty obligations or with Australia's obligations under the Trusteeship Agreement".

Add at the end of this sub-section a further new paragraph to read as follows: "The Bill provides statutory application of the terms of the Trusteeship Agreement to the Territory of New Guinea and in its Preamble includes the principle of "maintaining the identity and status of the Territory of New Guinea as a Trust Territory"."

#### C. ECONOMIC

(1)

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Fourth paragraph. After "compensation" insert "paid".

After "amounted" insert "at the time of transmission of the Report."

The figure £189,580 is incorrect; the total should read £189,667.

The second sentence is incorrect and should read: "The total cost could not be estimated at that time but it was anticipated that it might exceed £3,000,000." (Report, p. 23).

/(iii)

Page 6.

(iii)

Add a new (fourth) paragraph to read as follows: "During the year under report the efforts of the Administering Authority were 'directed towards the rehabilitation and reopening of established plantations and the formulation of a policy and the procedure that will eventually ensure that the agricultural resources of the Territory are developed to the utmost and that the indigenous inhabitants by education and training are fitted to take an increasing share in the production of the country'." (Report, p. 23).

D. SOCIAL

(i)

First paragraph, fourth line. Delete "from 7 years".

After "provisionally" insert "pending an investigation of the question of wages in the Territory".

Sixth line. After "provide" insert "in addition to wages".

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E. EDUCATIONAL

Delete "all" in second and "all" in sixth line of second paragraph.

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PART II. OBSERVATIONS

1.

Second paragraph, second line. For "claimed" substitute: "made clear its opinion as Administering Authority".

Third line. After "would" delete "not be" and insert "be in the interests of the inhabitants and not".

Second paragraph. Add at end of paragraph: "The position of the Administering authority was that the Bill was submitted for the information of the Council so that the Government might have the advantage of the views of the members but that the Trusteeship Agreement makes the Administering Authority responsible for decisions as to the form of government of the Territory. The powers of the Administering Authority are set out in Articles 4 and 5 of the Agreement, especially 4, and the powers mentioned in Article 5 are not exclusive or limiting. The Agreement had been approved by the General Assembly in the knowledge that administrative Union of the trust territory with Papua was contemplated and the General Assembly had also approved Agreements in respect of other territories which were administered in administrative union with neighbouring non-trust territories. The Administering Authority considered that the drafting of the bill made it clear that political fusion was not contemplated, but was willing to make the bill clearer in this respect. Further, it asserted that the supervision of the Trusteeship Council could and would be preserved in entirety in regard to the Trust Territory."

/Third paragraph,

Third paragraph, last line. Delete "as assurance to this effect" and substitute "a clause to the effect that nothing in the Act shall have the effect of extinguishing the identity and status of the Territory as a Trust Territory."

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Seventh paragraph. Add new sentence at end of paragraph: "The representative of Australia undertook to draw the special attention of his Government to this observation."

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Last paragraph of the sub-section. Add at end of paragraph a new sentence as follows: "The representative of the Administering Authority in consultation with the special representative assured the Council that this could and would be done."

2. (a)

Third line. Delete "preparing the way for".

(b)

Second and third lines. For "did not propose to" substitute "did not consider it appropriate to the particular circumstances of the territory and its peoples at this stage to".

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3. (c)

First line. Omit "the".

Second line. After "inhabitants" insert "in employment".

Fifth line. After "indigenous inhabitants" insert "concerned".

4. (a)

Last two lines. Amend to read as follows: "set itself the objective of abolition of the system in five years which was considered to be the minimum transition period."

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(c)

Second paragraph, first line. For "a good" substitute "an adequate".

PART III. CONCLUSIONS AND RECOMMENDATIONS

Page 19

7. (c) (iii)

For "income of the" substitute "earnings of" and at end of sentence add "who are in employment or otherwise in receipt of money incomes".

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