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FINANCING OF THE UNITED NATIONS PEACE-KEEPING FORCES
IN THE MIDDLE EAST

United Nations Interim Force in Lebanon

Report of the Secretary-General

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I. INTRODUCTION

1. At its thirty-sixth session, the General Assembly adopted resolution 36/138 A of 16 December 1981 on the financing of the United Nations Interim Force in Lebanon (UNIFIL), section III of which authorized the Secretary-General to enter into commitments for UNIFIL at a rate not to exceed \$13,316,666 gross (\$13,177,500 net) per month for the period from 19 December 1981 to 18 December 1982, should the Security Council decide to continue the Force beyond the period authorized under its resolution 488 (1981) of 19 June 1981. At that time, the mandate of UNIFIL had been renewed by the Security Council [resolution 488 (1981)] until 19 December 1981.

2. By its resolution 498 (1981) of 18 December 1981, the Security Council renewed the mandate of UNIFIL for a period of six months until 19 June 1982, and by its resolution 501 (1982) of 25 February 1982, it decided to increase the strength of the Force from approximately 6,000 to approximately 7,000 troops.

3. Subsequently, by its resolution 36/138 C of 19 March 1982, the General Assembly authorized the Secretary-General to enter into commitments for UNIFIL in an amount not to exceed \$9,825,000 gross (\$9,822,000 net) for the period from 25 February to 18 June 1982, in addition to the amounts authorized for the Force under Assembly resolution 36/138 A, to finance the increase in the strength of the Force approved by the Security Council under its resolution 501 (1982) and, for the same purpose, at a rate not to exceed \$1,913,000 gross (\$1,910,333 net) per month for the period from 19 June to 18 December 1982, in addition to the amounts authorized for the Force under Assembly resolution 36/138 A, should the Security Council decide to continue the Force beyond the period of six months authorized under its resolution 498 (1981).

4. By its resolution 511 (1982) of 18 June 1982, the Security Council decided, as an interim measure, to extend the mandate of UNIFIL for a period of two months until 19 August 1982 and authorized the Force during that period to carry out, in addition, the interim tasks referred to in paragraph 17 of the Secretary-General's report (S/15194/Add.2), namely, to extend protection and humanitarian assistance to the population of the area.

5. On 17 August 1982, by its resolution 519 (1982), the Security Council again decided to extend the mandate of UNIFIL for a further interim period of two months until 19 October 1982 and authorized the Force during that period to continue to carry out, in addition, the interim tasks in the humanitarian and administration fields assigned to it in resolution 511 (1982). In taking that decision, the Security Council bore in mind "the need, pending an examination by the Council of the situation in all its aspects, to preserve in place the capacity of the United Nations to assist in the restoration of the peace and of the authority of the Lebanese Government throughout Lebanon".

6. On 18 October 1982, by its resolution 523 (1982), the Security Council again decided to extend the mandate of UNIFIL for a further interim period of three months until 19 January 1983, and authorized the Force during that period to carry out, with the consent of the Government of Lebanon, interim tasks in the humanitarian and administrative fields, as indicated in resolutions 511 (1982) and 519 (1982), and to assist the Government of Lebanon in assuring the security of all the inhabitants of the area without any discrimination.

II. STATUS OF CONTRIBUTIONS

7. As at 30 September 1982, the Secretary-General had received \$448.5 million in contributions for the operation of UNIFIL, out of \$640.7 million apportioned among Member States for the periods from the inception of the Force on 19 March 1978 to 18 October 1982. The balance due of \$192.2 million includes \$124.2 million apportioned among Member States which have stated that they do not intend to pay for UNIFIL and \$19.6 million transferred to a special account in accordance with General Assembly resolution 36/116 A of 10 December 1981. Accordingly, only \$48.4 million of the unpaid balance may be considered collectible at this time, leaving a shortfall of \$143.8 million.

8. The table below gives the status of contributions:

Status of contributions for UNIFIL as at 30 September 1982

(Millions of United States dollars)

	19/3/78 to <u>18/12/81</u>	6 mos. to <u>18/6/82</u>	2 mos. to <u>18/8/82</u>	2 mos. to <u>18/10/82</u>	<u>Total</u>
Amounts appropriated	493.8	-	-	-	493.8
Additional commitment authority	-	89.7	30.5	30.5	150.7
Less: Applied credits	(2.8)	(0.6)	(0.2)	(0.2)	(3.8)
Amounts apportioned	491.0	89.1	30.3	30.3	640.7
Payments received	(373.4)	(60.3)	(14.7)	(0.1)	(448.5)
Balance due	117.6	28.8	15.6	30.2	192.2
Amounts apportioned to Member States which have stated they do not intend to pay	(95.4)	(17.2)	(5.8)	(5.8)	(124.2)
Amounts transferred to special account	(19.5)	(0.1)	-	-	(19.6)
Estimated collectible balance	<u>2.7</u>	<u>11.5</u>	<u>9.8</u>	<u>24.4</u>	<u>48.4</u>

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9. The General Assembly, in section IV, paragraph 1, of its resolution 36/138 A, renewed its invitation to Member States to make voluntary contributions to UNIFIL both in cash and in the form of services and supplies acceptable to the Secretary-General. No voluntary contributions have been received in response to that appeal.

10. The General Assembly, in section IV, paragraph 2, of its resolution 36/138 A, invited Member States to make voluntary contributions in cash to the Suspense Account established in accordance with its resolution 34/9 D of 17 December 1979. As at 30 September 1982, voluntary contributions totalling \$18,356 had been received from Governments of Member States.

11. As the Secretary-General stated in his report to the General Assembly at its thirty-sixth session (A/36/601 and Corr.1, para. 7), there is a shortfall in the UNIFIL Special Account owing to non-payment by certain Member States to UNIFIL. This shortfall, which last year was reported at \$114.9 million, is now estimated at \$143.8 million as indicated in paragraph 7 above. This represents over 22 per cent of the total amounts apportioned among Member States to finance the costs of UNIFIL for the periods from the inception of the Force on 19 March 1978 to 18 October 1982. As stated before, this situation poses a very serious problem for the financial management of the Force. The Secretary-General continues to face increasing difficulties in meeting the obligations of the Force on a current basis, particularly those due to the troop-contributing countries, payments to which have never been made on a current and full basis in accordance with rates agreed upon and are falling farther behind. They have conveyed again to the Secretary-General their very serious concern over this situation, which places a heavy burden on their Governments. So far, the Suspense Account established in accordance with General Assembly resolution 34/9 D has not achieved its purpose of alleviating this financial burden on the troop contributors. As mentioned in paragraph 10 above, the voluntary contributions credited to the Suspense Account amount to only \$18,356.

III. COMMITMENTS FOR THE PERIODS FROM 19 DECEMBER 1981 TO 18 DECEMBER 1982

12. The Secretary-General entered into commitments for UNIFIL in the amount of \$89,724,996 gross (\$88,887,000 net) for the period from 19 December 1981 to 18 June 1982 and in the amount of \$30,459,332 gross (\$30,175,666 net) for each successive two-month period from 19 June up to 18 December 1982, under the terms of General Assembly resolutions 36/138 A and C.

IV. EXPENDITURES AND REVISED APPORTIONMENTS FOR PERIODS FROM 19 DECEMBER 1980 TO 18 DECEMBER 1982

13. The disbursements made and obligations incurred by UNIFIL for the two 12-month periods from 19 December 1980 to 18 December 1982 are set forth in the annex. The figures for 1981-1982 are provisional until the accounts can be closed formally.

V. COST ESTIMATES FOR PERIODS BEYOND 18 DECEMBER 1982

14. With respect to the last month (19 December 1982 to 18 January 1983) of the present three-month interim mandate period as decided by the Security Council in its resolution 523 (1982), the Secretary-General requests that he be authorized to enter into commitments for UNIFIL at the same level as had been authorized for the first two months of the mandate under the terms of General Assembly resolutions 36/138 A and C, that is, in an amount not to exceed \$15,229,666 gross (\$15,087,833 net).

15. The future prospects of UNIFIL beyond 18 January 1983 are still unknown at this time, in view of which it is not feasible at this stage to formulate cost estimates for consideration by the General Assembly at its present session that would reflect accurately the anticipated future needs of the Force. In the circumstances, the Secretary-General wishes to propose that, for maintaining UNIFIL beyond that date should the Security Council decide to continue the Force, the General Assembly at its current session authorize him to enter into commitments for the period from 19 January to 18 December 1983 at the rate it had authorized previously under its resolutions 36/138 A and C for the periods from 19 June to 18 December 1982, that is, at a rate not to exceed \$15,229,666 gross (\$15,087,833 net) per month, it being understood that such decisions as the Assembly may take in this regard would become operative only upon the necessary decisions being taken by the Security Council.

16. Furthermore, in the event that any future decisions of the Security Council regarding the status of the Force were to entail additional costs that must be incurred for UNIFIL over the limit and during the period of the above authorization, the Secretary-General at that time would seek the necessary additional commitment authorization from the General Assembly if it is then in regular session; otherwise, by initial recourse to Assembly resolution 36/241 on unforeseen and extraordinary expenses for the biennium 1982-1983, with the prior concurrence of the Advisory Committee on Administrative and Budgetary Questions. In the latter case, should the amounts required exceed the \$10 million limit stipulated under resolution 36/241, it would be necessary to convene a special session of the General Assembly to consider the matter.

17. The Secretary-General believes that the commitment authorization for the period from 19 January to 18 December 1983 proposed above, if approved, supplemented as may be necessary in the situation described in paragraph 16 above, would provide the financial means for maintaining the Force during the periods that the mandate of UNIFIL is extended by the Security Council beyond 18 January 1983.

VI. ACTION TO BE TAKEN BY THE GENERAL ASSEMBLY
AT ITS THIRTY-SEVENTH SESSION

18. The actions which would appear to be required in connection with the past and future financing of UNIFIL are as follows:

(a) The appropriation of an amount of \$89,724,996 gross (\$88,887,000 net) authorized under the terms of General Assembly resolutions 36/138 A and C for the six-month period from 19 December 1981 to 18 June 1982;

(b) The appropriation of an amount of \$30,459,332 gross (\$30,175,666 net) authorized under the terms of General Assembly resolutions 36/138 A and C for the two-month period from 19 June to 18 August 1982;

(c) The appropriation of an amount of \$30,459,332 gross (\$30,175,666 net) authorized under the terms of General Assembly resolutions 36/138 A and C for the two-month period from 19 August to 18 October 1982;

(d) The appropriation of an amount of \$30,459,332 gross (\$30,175,666 net) authorized under the terms of General Assembly resolutions 36/138 A and C for the two-month period from 19 October to 18 December 1982;

(e) With regard to the one-month period from 19 December 1982 to 18 January 1983, provision, by means of appropriation or commitment authorization, as appropriate, for meeting requirements and for the apportionment of such amount;

(f) With regard to periods beyond 18 January 1983, provision, by means of a commitment authorization, for meeting requirements and for the apportionment of such amount, should the Security Council decide to renew the mandate beyond that date.

VII. OBSERVATIONS

19. As indicated above, the non-payment by certain Member States of their assessed contributions in respect of UNIFIL has led to an accumulated shortfall in the UNIFIL Special Account of some \$143 million. As a result, the Organization is falling farther and farther behind in the reimbursement of the Governments contributing troops to UNIFIL. This places on these Governments an unfair and increasingly heavy burden, causing serious problems in particular to those which do not command substantial financial resources. The Secretary-General also appeals to Member States to make available, as a practical measure, voluntary contributions to the UNIFIL Suspense Account, to be used for the reimbursement of Governments contributing troops, equipment and supplies to UNIFIL.

ANNEX

United Nations Interim Force in Lebanon (UNIFIL)

Expenditures and revised apportionments for periods
from 19 December 1980 to 18 December 1982

(Thousands of United States dollars)

	<u>1980-1981</u> <u>expenditure</u>	<u>1981-1982</u> <u>revised</u> <u>apportionment</u>
1. <u>Local area and backstopping costs</u>		
(a) United Nations daily allowance to troops	2 832	3 080
(b) Salaries and related costs of staff	12 305	13 660
(c) Travel and subsistence of military personnel	550	554
(d) Rations	8 367	10 259
(e) Rental, maintenance, utilities and construction of premises	4 019	7 343
(f) Rental of aircraft	829	1 409
(g) Communications	120	188
2. <u>Force-wide equipment and supplies</u>		
(a) Purchase of transportation equipment	2 195	6 941
(b) Purchase of other equipment	1 494	6 003
(c) Maintenance and operation of motor transport and other equipment	9 626	14 735
(d) Supplies and services	4 558	6 379
(e) Freight, cartage and express	675	960
(f) Reimbursement for depreciation of contingent-owned equipment	10 434	10 350
3. <u>Rotation of contingents</u>	7 861	9 453
4. <u>Death and disability awards</u>	1 000	1 115
5. <u>Welfare</u>	1 074	1 427
6. <u>Payment for troop costs</u>		
(a) Pay and allowance for troops	71 572	79 918
(b) Usage factor for personal clothing, gear and equipment	5 083	5 680
7. <u>Staff assessment</u>	1 572	1 649
Total, lines 1-7	<u>146 166</u>	<u>181 103</u>
8. <u>Income from staff assessment</u>	<u>1 572</u>	<u>1 649</u>
9. <u>Other income</u>	<u>-</u>	<u>40</u>