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Financing of the African Union-United Nations Hybrid Operation in Darfur

Report of the Fifth Committee

Rapporteur: Mr. Hicham **Oussihamou** (Morocco)

I. Introduction

1. The previous recommendation, made by the Fifth Committee to the General Assembly under agenda item 165, is set out in the report of the Committee contained in document [A/73/674](#).
2. The Fifth Committee resumed its consideration of the item at its 33rd and 41st meetings, on 6 May and 3 July 2019. Statements and observations made in the course of the Committee's consideration of the item are reflected in the relevant summary records.¹
3. For its further consideration of the item, the Committee had before it the following documents:
 - (a) Report of the Secretary-General on the budget performance of the African Union-United Nations Hybrid Operation in Darfur for the period from 1 July 2017 to 30 June 2018 ([A/73/653](#));
 - (b) Note by the Secretary-General on the financing of the African Union-United Nations Hybrid Operation in Darfur for the period from 1 July to 31 December 2019 ([A/73/785](#));
 - (c) Related report of the Advisory Committee on Administrative and Budgetary Questions ([A/73/755/Add.10](#)).

II. Consideration of draft resolution [A/C.5/73/L.37](#)

4. At its 41st meeting, on 3 July, the Committee had before it a draft resolution entitled "Financing of the African Union-United Nations Hybrid Operation in Darfur"

¹ [A/C.5/73/SR.33](#) and [A/C.5/73/SR.41](#).



([A/C.5/73/L.37](#)), submitted by the Chair of the Committee on the basis of informal consultations coordinated by the representative of Australia.

5. At the same meeting, the Committee adopted draft resolution [A/C.5/73/L.37](#) without a vote (see para. 6).

III. Recommendation of the Fifth Committee

6. The Fifth Committee recommends to the General Assembly the adoption of the following draft resolution:

Financing of the African Union-United Nations Hybrid Operation in Darfur

The General Assembly,

Having considered the report of the Secretary-General on the budget performance of the African Union-United Nations Hybrid Operation in Darfur for the period from 1 July 2017 to 30 June 2018,¹ the note by the Secretary-General on the financing of the Operation for the period from 1 July to 31 December 2019² and the related report of the Advisory Committee on Administrative and Budgetary Questions,³

Recalling Security Council resolution [1769 \(2007\)](#) of 31 July 2007, by which the Council established the African Union-United Nations Hybrid Operation in Darfur for an initial period of 12 months from 31 July 2007, and the subsequent resolutions by which the Council extended the mandate of the Operation, the latest of which was resolution [2479 \(2019\)](#) of 27 June 2019, by which the Council extended the mandate of the Operation until 31 October 2019,

Recalling also its resolution [62/232 A](#) of 22 December 2007 on the financing of the Operation and its subsequent resolutions thereon, the latest of which was resolution [73/278](#) of 22 December 2018,

Reaffirming the general principles underlying the financing of United Nations peacekeeping operations, as stated in its resolutions 1874 (S-IV) of 27 June 1963, 3101 (XXVIII) of 11 December 1973 and [55/235](#) of 23 December 2000,

Mindful of the fact that it is essential to provide the Operation with the financial resources necessary to enable it to fulfil its responsibilities under the relevant resolutions of the Security Council,

Noting the hybrid nature of the Operation, and in that regard stressing the importance of ensuring full coordination of efforts between the African Union and the United Nations at the strategic level, unity of command at the operational level and clear delegation of authority and accountability lines,

1. *Requests* the Secretary-General to entrust the Head of Mission with the task of formulating future budget proposals in full accordance with the provisions of its resolutions [59/296](#) of 22 June 2005, [60/266](#) of 30 June 2006, [61/276](#) of 29 June 2007, [64/269](#) of 24 June 2010, [65/289](#) of 30 June 2011, [66/264](#) of 21 June 2012, [69/307](#) of 25 June 2015 and [70/286](#) of 17 June 2016, as well as other relevant resolutions;

2. *Takes note* of the status of contributions to the African Union-United Nations Hybrid Operation in Darfur as at 30 April 2019, including the contributions outstanding in the amount of 170.5 million United States dollars, representing some 1.1 per cent of the total assessed contributions, notes with concern that only 72 Member States have paid their assessed contributions in full, and urges all other

¹ [A/73/653](#).

² [A/73/785](#).

³ [A/73/755/Add.10](#).

Member States, in particular those in arrears, to ensure payment of their outstanding assessed contributions;

3. *Expresses its appreciation* to those Member States that have paid their assessed contributions in full, and urges all other Member States to make every possible effort to ensure payment of their assessed contributions to the Operation in full;

4. *Expresses concern* at the financial situation with regard to peacekeeping activities, in particular as regards the reimbursements to troop contributors that bear additional burdens owing to overdue payments by Member States of their assessments;

5. *Emphasizes* that all future and existing peacekeeping missions shall be given equal and non-discriminatory treatment in respect of financial and administrative arrangements;

6. *Also emphasizes* that all peacekeeping missions shall be provided with adequate resources for the effective and efficient discharge of their respective mandates;

7. *Requests* the Secretary-General to ensure that proposed peacekeeping budgets are based on the relevant legislative mandates;

8. *Endorses* the conclusions and recommendations contained in the report of the Advisory Committee on Administrative and Budgetary Questions,³ subject to the provisions of the present resolution, and requests the Secretary-General to ensure their full implementation;

9. *Reaffirms* paragraphs 11 and 12 of resolution [72/290](#) of 5 July 2018;

10. *Notes* that the various programmatic activities, to be financed through assessed contributions, of peacekeeping missions must be directly linked to Security Council mandates and reflect the evolution of those mandates;

11. *Requests* the Secretary-General to include, in the performance report of the Operation, detailed information on programmatic activities, including on how the implementation of those activities has contributed to implementing mission mandates;

12. *Emphasizes* the importance of overall budgetary performance in peacekeeping operations, and requests the Secretary-General to continue to implement the recommendations of the relevant oversight bodies and to report thereon in the context of the performance reports;

13. *Also emphasizes* the importance of the accountability system of the Secretariat, and requests the Secretary-General to continue to strengthen risk management and internal controls in the management of peacekeeping budgets and to report thereon in the context of his next report;

14. *Requests* the Secretary-General to ensure the full implementation of the relevant provisions of its resolutions [59/296](#), [60/266](#), [61/276](#), [64/269](#), [65/289](#), [66/264](#), [69/307](#) and [70/286](#);

15. *Also requests* the Secretary-General to take all action necessary to ensure that the Operation is administered with a maximum of efficiency and economy;

Budget performance report for the period from 1 July 2017 to 30 June 2018

16. *Takes note* of the report of the Secretary-General on the budget performance of the Operation for the period from 1 July 2017 to 30 June 2018;¹

Estimates for the period from 1 July to 31 December 2019

17. *Authorizes* the Secretary-General to enter into commitments for the Operation in an amount not exceeding 257,970,900 dollars for the period from 1 July to 31 December 2019;

Financing of the commitment authority

18. *Decides* to apportion among Member States the amount of 171,980,600 dollars for the period from 1 July to 31 October 2019, in accordance with the levels updated in its resolution [73/272](#) of 22 December 2018, taking into account the scale of assessments for 2019, as set out in its resolution [73/271](#) of 22 December 2018;

19. *Also decides* that, in accordance with the provisions of its resolution [973 \(X\)](#) of 15 December 1955, there shall be set off against the apportionment among Member States, as provided for in paragraph 18 above, their respective share in the Tax Equalization Fund of 4,616,533 dollars, representing the estimated staff assessment income approved for the Operation for the period from 1 July to 31 October 2019;

20. *Further decides* to apportion among Member States the amount of 85,990,300 dollars for the period from 1 November to 31 December 2019, at a monthly rate of 42,995,150 dollars, in accordance with the levels updated in its resolution [73/272](#), taking into account the scale of assessments for 2019, as set out in its resolution [73/271](#), subject to a decision of the Security Council to extend the mandate of the Operation;

21. *Decides* that, in accordance with the provisions of its resolution [973 \(X\)](#), there shall be set off against the apportionment among Member States, as provided for in paragraph 20 above, their respective share in the Tax Equalization Fund of 2,308,267 dollars, representing the estimated staff assessment income approved for the Operation for the period from 1 November to 31 December 2019;

Estimates for the support account for peacekeeping operations, the United Nations Logistics Base at Brindisi, Italy, and the Regional Service Centre in Entebbe, Uganda, for the period from 1 July 2019 to 30 June 2020

22. *Decides* to appropriate to the Special Account for the African Union-United Nations Hybrid Operation in Darfur the amount of 18,799,000 dollars for the period from 1 July 2019 to 30 June 2020, comprising 14,612,100 dollars for the support account for peacekeeping operations, 2,603,400 dollars for the United Nations Logistics Base at Brindisi, Italy, and 1,583,500 dollars for the Regional Service Centre in Entebbe, Uganda;

Financing of the appropriation

23. *Decides* to apportion among Member States the amount of 6,266,333 dollars for the period from 1 July to 31 October 2019, in accordance with the levels updated in its resolution [73/272](#), taking into account the scale of assessments for 2019, as set out in its resolution [73/271](#);

24. *Also decides* that, in accordance with the provisions of its resolution [973 \(X\)](#), there shall be set off against the apportionment among Member States, as provided for in paragraph 23 above, their respective share in the Tax Equalization Fund of 489,467 dollars, comprising the prorated share of 346,800 dollars of the estimated staff assessment income approved for the support account, the prorated share of 91,700 dollars of the estimated staff assessment income approved for the

United Nations Logistics Base and the prorated share of 50,967 dollars of the estimated staff assessment income approved for the Regional Service Centre;

25. *Further decides* to apportion among Member States the amount of 12,532,667 dollars for the period from 1 November 2019 to 30 June 2020, at a monthly rate of 1,566,583 dollars, in accordance with the levels updated in its resolution [73/272](#), taking into account the scale of assessments for 2019 and 2020, as set out in its resolution [73/271](#), subject to a decision of the Security Council to extend the mandate of the Operation;

26. *Decides* that, in accordance with the provisions of its resolution [973 \(X\)](#), there shall be set off against the apportionment among Member States, as provided for in paragraph 25 above, their respective share in the Tax Equalization Fund of 978,933 dollars, comprising the prorated share of 693,600 dollars of the estimated staff assessment income approved for the support account, the prorated share of 183,400 dollars of the estimated staff assessment income approved for the United Nations Logistics Base and the prorated share of 101,933 dollars of the estimated staff assessment income approved for the Regional Service Centre;

27. *Also decides* that, for Member States that have fulfilled their financial obligations to the Operation, there shall be set off against their apportionment, as provided for in paragraphs 18 and 20 above, their respective share of the unencumbered balance and other revenue in the amount of 15,362,600 dollars in respect of the financial period ended 30 June 2018, in accordance with the levels updated in its resolution [70/246](#) of 23 December 2015, taking into account the scale of assessments for 2018, as set out in its resolution [70/245](#) of 23 December 2015;

28. *Further decides* that, for Member States that have not fulfilled their financial obligations to the Operation, there shall be set off against their outstanding obligations their respective share of the unencumbered balance and other revenue in the amount of 15,362,600 dollars in respect of the financial period ended 30 June 2018, in accordance with the scheme set out in paragraph 27 above;

29. *Decides* that the increase of 509,400 dollars in the estimated staff assessment income in respect of the financial period ended 30 June 2018 shall be added to the credits in the amount of 15,362,600 dollars referred to in paragraphs 27 and 28 above;

30. *Encourages* the Secretary-General to continue to take additional measures to ensure the safety and security of all personnel participating in the Operation under the auspices of the United Nations, bearing in mind paragraphs 5 and 6 of Security Council resolution [1502 \(2003\)](#) of 26 August 2003;

31. *Invites* voluntary contributions to the Operation in cash and in the form of services and supplies acceptable to the Secretary-General, to be administered, as appropriate, in accordance with the procedure and practices established by the General Assembly;

32. *Decides* to include in the provisional agenda of its seventy-fourth session the item entitled "Financing of the African Union-United Nations Hybrid Operation in Darfur".