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### FINANCING OF THE UNITED NATIONS PEACE-KEEPING FORCES IN THE MIDDLE EAST

#### Report of the Fifth Committee (Part I)

Rapporteur: Mr. Mario MARTORELL (Peru)

#### I. INTRODUCTION

1. At its 4th plenary meeting, on 18 September 1981, the General Assembly, on the recommendation of the General Committee, included in its agenda the item entitled:

"110. Financing of the United Nations peace-keeping forces in the Middle East:

(a) United Nations Disengagement Observer Force: report of the Secretary-General;

(b) United Nations Interim Force in Lebanon: report of the Secretary-General"

and allocated it to the Fifth Committee.

2. The Fifth Committee considered subitem (a) of agenda item 110 at its 54th and 55th meetings, on 25 November. Statements and observations made in the course of the Committee's consideration of this subitem are reflected in the relevant summary records (A/C.5/36/SR.54 and 55).

3. In connexion with the subitem, the Committee had before it the report of the Secretary-General on the financing of the United Nations Disengagement Observer Force (UNDOF) (A/36/600 and Corr.1) and the related report of the Advisory Committee on Administrative and Budgetary Questions (A/36/704).

## II. CONSIDERATION OF PROPOSALS

4. At the 54th meeting, on 25 November, the representative of Canada introduced two draft resolutions (A/C.5/36/L.15) in respect of agenda item 110 (a), sponsored by Australia, Austria, Canada, Denmark, Finland, Ireland and Sweden, subsequently joined by Norway, and orally revised the figures indicated in draft resolution A, section II, paragraphs 3 and 4.

5. At its 55th meeting, on 25 November, the Committee considered the draft resolutions A and B contained in document A/C.5/36/L.15, with the following results:

(a) Draft resolution A was adopted by a recorded vote of 72 to 2, with 17 abstentions (see para. 7, draft resolution A). The voting was as follows: 1/

In favour: Argentina, Australia, Austria, Bahamas, Bahrain, Barbados, Belgium, Brazil, Burma, Burundi, Canada, Chile, Costa Rica, Denmark, Ecuador, Egypt, Ethiopia, Finland, France, Germany, Federal Republic of, Ghana, Greece, Guinea, Guyana, India, Indonesia, Ireland, Israel, Italy, Japan, Jordan, Kenya, Kuwait, Madagascar, Malawi, Malaysia, Mexico, Morocco, Netherlands, New Zealand, Niger, Nigeria, Norway, Oman, Pakistan, Panama, Peru, Philippines, Poland, Portugal, Romania, Rwanda, Senegal, Singapore, Spain, Sri Lanka, Sweden, Togo, Trinidad and Tobago, Tunisia, Turkey, Uganda, United Arab Emirates, United Kingdom of Great Britain and Northern Ireland, United Republic of Cameroon, United States of America, Upper Volta, Uruguay, Venezuela, Yugoslavia, Zaire, Zambia.

Against: Iraq, Syrian Arab Republic.

Abstaining: Afghanistan, Algeria, Bulgaria, Byelorussian Soviet Socialist Republic, Central African Republic, Chad, Cuba, Czechoslovakia, Democratic Yemen, German Democratic Republic, Hungary, Mauritania, Mongolia, Ukrainian Soviet Socialist Republic, Union of Soviet Socialist Republics, Viet Nam, Yemen.

(b) Draft resolution B was adopted by a recorded vote of 70 to 13, with 8 abstentions (see para. 7, draft resolution B). The voting was as follows: 1/

In favour: Argentina, Australia, Austria, Bahamas, Bahrain, Barbados, Belgium, Brazil, Burma, Burundi, Canada, Chile, Costa Rica, Denmark, Ecuador, Egypt, Ethiopia, Finland, France, Germany, Federal Republic of, Ghana, Greece, Guinea, Guyana, India, Indonesia, Ireland, Israel, Italy, Japan, Jordan, Kenya, Kuwait, Madagascar, Malawi, Malaysia, Morocco, Netherlands, New Zealand, Niger, Nigeria, Norway, Oman, Pakistan, Panama, Peru, Philippines, Poland, Portugal, Rwanda, Senegal, Singapore, Spain,

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1/ The representative of Albania subsequently indicated that he had intended to vote against both draft resolutions.

Sri Lanka, Sweden, Togo, Trinidad and Tobago, Tunisia, Turkey, Uganda, United Arab Emirates, United Kingdom of Great Britain and Northern Ireland, United Republic of Cameroon, United States of America, Upper Volta, Uruguay, Venezuela, Yugoslavia, Zaire, Zambia.

Against: Afghanistan, Bulgaria, Byelorussian Soviet Socialist Republic, Cuba, Czechoslovakia, German Democratic Republic, Hungary, Iraq, Mongolia, Syrian Arab Republic, Ukrainian Soviet Socialist Republic, Union of Soviet Socialist Republics, Viet Nam.

Abstaining: Algeria, Central African Republic, Chad, Democratic Yemen, Mauritania, Mexico, Romania, Yemen.

6. The representatives of the following Member States spoke in explanation of vote or position: Albania, Iraq, Israel, Jordan, Libyan Arab Jamahiriya, Mauritania, Morocco, Peru and Yemen.

### III. RECOMMENDATIONS OF THE FIFTH COMMITTEE

7. The Fifth Committee recommends to the General Assembly the adoption of the following draft resolutions:

#### Financing of the United Nations Disengagement Observer Force

A

##### The General Assembly,

Having considered the report of the Secretary-General on the financing of the United Nations Disengagement Observer Force, 2/ as well as the related report of the Advisory Committee on Administrative and Budgetary Questions, 3/

Bearing in mind Security Council resolutions 350 (1974) of 31 May 1974, 363 (1974) of 29 November 1974, 369 (1975) of 28 May 1975, 381 (1975) of 30 November 1975, 390 (1976) of 28 May 1976, 398 (1976) of 30 November 1976, 408 (1977) of 26 May 1977, 420 (1977) of 30 November 1977, 429 (1978) of 31 May 1978, 441 (1978) of 30 November 1978, 449 (1979) of 30 May 1979, 456 (1979) of 30 November 1979, 470 (1980) of 30 May 1980, 481 (1980) of 26 November 1980, 485 (1981) of 22 May 1981 and 493 (1981) of 23 November 1981,

Recalling its resolutions 3101 (XXVIII) of 11 December 1973, 3211 B (XXIX) of 29 November 1974, 3374 C (XXX) of 2 December 1975, 31/5 D of 22 December 1976, 32/4 C of 2 December 1977, 33/13 D of 8 December 1978, 34/7 C of 3 December 1979, 35/44 of 1 December 1980 and 35/45 A of 1 December 1980,

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2/ A/36/600 and Corr.1.

3/ A/36/704.

Reaffirming its previous decisions regarding the fact that, in order to meet the expenditures caused by such operations, a different procedure is required from that applied to meet expenditures of the regular budget of the United Nations,

Taking into account the fact that the economically more developed countries are in a position to make relatively larger contributions and that the economically less developed countries have a relatively limited capacity to contribute towards peace-keeping operations involving heavy expenditures,

Bearing in mind the special responsibilities of the States permanent members of the Security Council in the financing of such operations, as indicated in General Assembly resolution 1874 (S-IV) of 27 June 1963 and other resolutions of the Assembly,

I

Decides to appropriate to the Special Account referred to in section II, paragraph 1, of General Assembly resolution 3211 B (XXIX) the amount of \$14,959,248 gross (\$14,801,748 net) authorized and apportioned by section III of Assembly resolution 35/45 A for the operation of the United Nations Disengagement Observer Force for the period from 1 June to 30 November 1981, inclusive;

II

1. Decides to appropriate to the Special Account an amount of \$15,974,000 for the operation of the United Nations Disengagement Observer Force for the period from 1 December 1981 to 31 May 1982, inclusive;
2. Decides further, as an ad hoc arrangement, without prejudice to the positions of principle that may be taken by Member States in any consideration by the General Assembly of arrangements for the financing of peace-keeping operations:
  - (a) To apportion an amount of \$9,315,973 for the above-mentioned six-month period among the Member States referred to in paragraph 2 (a) of General Assembly resolution 3101 (XXVIII), in the proportions determined by the scale of assessments for the years 1980, 1981 and 1982;
  - (b) To apportion an amount of \$6,272,080 for the above-mentioned six-month period among the Member States referred to in paragraph 2 (b) of resolution 3101 (XXVIII) and section II, paragraph 2 (b), of resolution 3374 C (XXX), in the proportions determined by the scale of assessments for the years 1980, 1981 and 1982;
  - (c) To apportion an amount of \$378,440 for the above-mentioned six-month period among the Member States referred to in paragraph 2 (c) of resolution 3101 (XXVIII), section II, paragraph 2 (c), of resolution 3374 C (XXX) and section V, paragraph 1, of resolution 33/13 D, in the proportions determined by the scale of assessments for the years 1980, 1981 and 1982;
  - (d) To apportion an amount of \$7,507 for the above-mentioned six-month period among the Member States referred to in paragraph 2 (d) of resolution 3101 (XXVIII),

section V, paragraph 1, of resolution 3374 C (XXX), section V, paragraph 1, of resolution 31/5 D, section V, paragraph 1, of resolution 32/4 C, section V, paragraph 1, of resolution 33/13 D, section V, paragraph 1, of resolution 34/7 C and section V, paragraph 1, of resolution 35/45 A, in the proportions determined by the scale of assessments for the years 1980, 1981 and 1982;

3. Decides that there shall be set off against the apportionment among Member States, as provided in paragraph 2, their respective share in the estimated income of \$10,000 other than staff assessment income;

4. Decides that, in accordance with the provisions of its resolution 973 (X) of 15 December 1955, there shall be set off against the apportionment among Member States, as provided for in paragraph 2 of the present section, their respective share in the Tax Equalization Fund of the estimated staff assessment income of \$179,000 approved for the period from 1 December 1981 to 31 May 1982 inclusive;

### III

Authorizes the Secretary-General to enter into commitments for the United Nations Disengagement Observer Force at a rate not to exceed \$2,662,333 gross (\$2,630,833 net) per month for the period from 1 June to 30 November 1982 inclusive, should the Security Council decide to continue the Force beyond the period of six months authorized under its resolution 493 (1981), the said amount to be apportioned among Member States in accordance with the scheme set out in the present resolution;

### IV

1. Stresses the need for voluntary contributions to the United Nations Disengagement Observer Force both in cash and in the form of services and supplies acceptable to the Secretary-General;

2. Requests the Secretary-General to take all necessary action to ensure that the United Nations Disengagement Observer Force is conducted with a maximum of efficiency and economy;

### V

1. Decides that Saint Vincent and the Grenadines and Zimbabwe, shall be included in the group of Member States mentioned in paragraph 2 (d) of General Assembly resolution 3101 (XXVIII) and that their contributions to the United Nations Disengagement Observer Force shall be calculated in accordance with the provisions of the resolution adopted by the Assembly at its thirty-sixth session regarding the scale of assessments; 4/

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4/ For the draft resolution, see Official Records of the General Assembly, Thirty-sixth Session, Supplement No. 11 (A/36/11 and Add.1 and Add.1 (Corr.1)), para. 70.

2. Decides further that, in accordance with regulation 5.2 (c) of the Financial Regulations of the United Nations, the contributions to the United Nations Disengagement Observer Force until 30 November 1981 of the Member States referred to in paragraph 1 of the present section shall be treated as miscellaneous income to be set off against the appropriations apportioned in section II above.

B

The General Assembly,

Having regard to the financial position of the Special Account for the United Nations Emergency Force and the United Nations Disengagement Observer Force, as set forth in the report of the Secretary-General, 2/ and referring to paragraph 5 of the report of the Advisory Committee on Administrative and Budgetary Questions, 3/

Mindful of the fact that it is essential to provide the United Nations Disengagement Observer Force with the necessary financial resources to enable it to fulfil its responsibilities under the relevant resolutions of the Security Council,

Concerned that the Secretary-General is continuing to face growing difficulties in meeting the obligations of the Forces on a current basis, particularly those due to the Governments of troop-contributing States,

Recalling its resolutions 33/13 E of 14 December 1978, 34/7 D of 17 December 1979 and 35/45 B of 1 December 1980,

Recognizing that, in consequence of the withholding of contributions by certain Member States, the surplus balances in the Special Account for the United Nations Emergency Force and the United Nations Disengagement Observer Force have, in effect, been drawn upon to the full extent to supplement the income received from contributions for meeting expenses of the Forces,

Concerned that the application of the provisions of regulations 5.2 (b), 5.2 (d), 4.3 and 4.4 of the Financial Regulations of the United Nations would aggravate the already difficult financial situation of the Forces,

Decides that the provisions of regulations 5.2 (b), 5.2 (d), 4.3 and 4.4 of the Financial Regulations of the United Nations shall be suspended in respect of the amount of \$2,694,446, which otherwise would have to be surrendered pursuant to those provisions, this amount to be entered in the account referred to in the operative part of General Assembly resolution 33/13 E and held in suspense until a further decision is taken by the Assembly.

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