

**General Assembly**

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Original: English**Agenda item 140****Administrative and budgetary aspects of the financing of the United Nations peacekeeping operations****Peacekeeping Reserve Fund****Report of the Secretary-General***Summary*

The General Assembly, in its resolution 47/217 of 23 December 1992, decided to establish a Peacekeeping Reserve Fund as a cash flow mechanism to ensure the rapid response of the Organization to the needs of peacekeeping operations.

The present report provides information on the status of the Reserve Fund as at 31 March 1996, as well as utilization of the Fund by month from November 1993 to 31 March 1996. It also provides information on Member States' shares of the Fund pursuant to General Assembly resolution 45/247 of 21 December 1990.

As indicated in paragraph 11 of the report, the actions to be taken by the General Assembly at its resumed fifty-first session are as follows: (a) take note of the present report; and (b) decide that, with respect to the application of the provisions of paragraph (g) of General Assembly resolution 47/217, the five Member States (Democratic People's Republic of Korea, Federated States of Micronesia, Marshall Islands, Republic of Korea and San Marino), which became Members of the United Nations prior to the adoption of that resolution but after the adoption of resolution 45/247, will not have a claim to a share in the Reserve Fund.



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I. Introduction

1. In its resolution 47/217 of 23 December 1992, the General Assembly decided, *inter alia*, to establish a Peacekeeping Reserve Fund as a cash flow mechanism to ensure the rapid response of the Organization to the needs of peacekeeping operations. The Secretary-General previously reported to the General Assembly on the implementation of the resolution (A/48/622 and A/49/654), and the Advisory Committee on Administrative and Budgetary Questions subsequently reported thereon to the General Assembly at its fiftieth session (A/50/976). The present document provides further information on implementation of General Assembly resolution 47/217 and responds to issues raised in the report of the Advisory Committee.

II. Status of the Fund

2. General Assembly resolution 47/217 established the Reserve Fund at a level of \$150 million and provided that that amount should be transferred from surplus balances of the special accounts for the United Nations Transition Assistance Group (UNTAG) and the United Nations Iran-Iraq Military Observer Group (UNIIMOG), with any difference remaining being transferred from the amount retained in the General Fund pursuant to General Assembly resolution 42/216 A of 21 December 1987.
3. Annex I provides a summary status of the Reserve Fund and indicates that a balance of \$94.7 million was available as at 31 March 1996. Total receipts to the Reserve Fund amounted to \$94.7 million and consisted of transfers from UNTAG (\$47.0 million), UNIIMOG (\$17.3 million), and the General Fund (\$25.0 million), interest income (\$5.1 million) and a voluntary contribution (\$351,989). An amount of \$60.7 million was still due to the Reserve Fund, consisting of funds to be transferred from the United Nations General Fund (\$57.6 million), UNTAG (\$2.2 million) and UNIIMOG (\$903,071).
4. Loans to six peacekeeping operations, namely, the United Nations Observer Mission in El Salvador (ONUSAL), the United Nations Angola Verification Mission (UNAVEM), the United Nations Transitional Authority in Cambodia (UNTAC), the United Nations Observer Mission Uganda-Rwanda (UNOMUR), the United Nations Observer Mission in Liberia (UNOMIL) and the United Nations Assistance Mission for Rwanda (UNAMIR), have been repaid to the Reserve Fund in full. No additional loans have been made to existing peacekeeping operations. Annexes II A and B provide information on the utilization of the Reserve Fund by month from November 1993 to 31 March 1996.

III. Member States' shares of the Fund

5. In its resolution 47/217, the General Assembly decided:
 - “(e) That Member States' shares of the Fund shall remain fixed and shall be calculated on the basis of the ad hoc apportionment as set out in General Assembly resolution 45/247 of 21 December 1990;
 - “(g) That States which become Members of the United Nations following the date of the adoption of the present resolution and which do not have a claim to a share in the Fund shall contribute to the Fund in accordance with the scale of apportionment for peacekeeping operations in effect on the date of their first assessment for United Nations peacekeeping operations”.
6. A breakdown of the Fund's \$150 million approved level is provided in annex III. As provided for in the resolution, the shares of Member States have been calculated using the ad hoc apportionment set out in General Assembly resolution 45/247 of 21 December 1990, with a minor adjustment in respect of the two Member States that joined the Organization in 1990 (Liechtenstein and Namibia). As their share of the surplus balances from which the \$150 million was to be transferred was exceeded by their share of

\$150 million, the difference, an amount of \$9,519, was distributed *pro rata* among other Member States on the basis of resolution 45/247.

7. The provision for assessment of new Member States for the Fund is stressed in the report of the Advisory Committee. A strict interpretation of paragraphs (e) and (g) of resolution 47/217, as cited above, raises a serious question of interpretation. Paragraph (g) of the resolution provides that States joining after “the date of the adoption of the present resolution” (that is, 23 December 1992) and without “a claim to a share in the Fund” should be assessed. Paragraph (e) assigns shares to Member States based on the ad hoc apportionment set out in resolution 45/247, which was adopted on 21 December 1990. A strictly literal interpretation of resolution 47/217 would therefore exclude from participation in the Fund those Member States that joined the Organization between 21 December 1990 and 23 December 1992.
8. Of the 20 Member States in this category, 15 can be said to “have a claim to a share in the Fund” and would thus not be assessed under the provisions of resolution 47/217 in any case. As regards the remaining five Member States (Democratic People’s Republic of Korea, Federated States of Micronesia, Marshall Islands, Republic of Korea and San Marino), the Secretary-General believes that it is quite clear that the General Assembly intended resolution 47/217 to apply to all States Members of the United Nations. In that case, the provisions of paragraph (g) of the resolution would also have to be applied to States that became Members of the United Nations prior to the adoption of resolution 47/217 but after the adoption of resolution 45/247.
9. Of the 27 Member States that have joined the Organization since 21 December 1990, 18 (Armenia, Azerbaijan, Bosnia and Herzegovina, Croatia, Czech Republic, Estonia, Georgia, Kazakstan, Kyrgyzstan, Latvia, Lithuania, Republic of Moldova, Slovakia, Slovenia, Tajikistan, the former Yugoslav Republic of Macedonia, Turkmenistan and Uzbekistan) can be said to “have a claim to a share in the Fund” in respect of the amounts listed in annex III to the credit of Czechoslovakia, the Union of Soviet Socialist Republics and the Socialist Federal Republic of Yugoslavia. In this connection, the financial assets and liabilities of the former Czechoslovakia were, by agreement of the two successor States, divided between the Czech Republic and Slovakia in the ratio of 2:1. In addition, it will be recalled that, by its decision 47/456 of 23 December 1992, the General Assembly set rates of assessment for Armenia, Azerbaijan, Belarus, Bosnia and Herzegovina, Croatia, Estonia, Georgia, Kazakstan, Kyrgyzstan, Latvia, Lithuania, Republic of Moldova, Russian Federation, San Marino, Slovenia, Tajikistan, Turkmenistan, Ukraine, Uzbekistan and Yugoslavia. In paragraph 7 (b) of its related report (A/47/833), the Fifth Committee stated its understanding, *inter alia*, that:

“The advances of new Member States to the Working Capital Fund under Regulation 5.8 of the Financial Regulations of the United Nations shall be calculated by the application of the rates of assessment in effect during their first full year of membership to the authorized level of the Fund; the advance of San Marino to the Working Capital Fund shall be added to the Fund pending the incorporation of its rate of assessment in a 100.00 per cent scale; the advances of the other new Member States and the additional advances of Belarus and Ukraine shall be transferred from those of the former Union of Soviet Socialist Republics and the Socialist Federal Republic of Yugoslavia, respectively.”

Subsequently, in its resolution 48/223 A of 23 December 1993, the General Assembly, *inter alia*, resolved that the advance of the former Yugoslav Republic of Macedonia to the Working Capital Fund should be transferred from that of Yugoslavia in accordance with its rate of assessment. Based on that precedent, it is the Secretary-General’s view that the 18 Member States referred to above can be said to “have a claim to a share in the Fund”. Were the shares in the Fund of the former Czechoslovakia, Union of Soviet Socialist Republics and Socialist Federal Republic of Yugoslavia to be assigned according to the same formulas, possible distributions are shown in annex IV for illustrative purposes.

10. Assessments have been sent to the four Member States admitted since 23 December 1992, which have no “claim to a share in the Fund” (Andorra, Eritrea, Monaco and Palau). The amounts involved are shown in annex V and are based on the Fund’s approved level of \$150 million.

IV. Actions to be taken by the General Assembly at its resumed fifty-first session

11. The actions to be taken by the General Assembly at its resumed fifty-first session are as follows:
 - (a) Take note of the present report; and
 - (b) Decide that, with respect to the application of the provisions of paragraph (g) of General Assembly resolution 47/217, the five Member States listed in paragraph 8 above, which became Members of the United Nations prior to the adoption of that resolution but after the adoption of resolution 45/247, will not have a claim to a share in the Reserve Fund.

Annex I
Summary status of the Peacekeeping Reserve Fund
as at 31 March 1996
(United States dollars)

Authorized level of the Fund		150 000 000
(a)	Transfers to the Fund pursuant to General Assembly resolution 47/217, para. (f) (i)	
	(i) From UNTAG	47 002 650
	(ii) From UNIIMOG	17 253 129
	(iii) From United Nations General Fund	25 000 000
		89 255 779
(b)	Interest income	5 103 447
(c)	Voluntary contribution	351 989 ^a
Total receipts, (a) + (b) + (c)		94 711 215
(d)	Outstanding loans to peacekeeping operations	-
Available balance (a) + (b) + (c) - (d)		94 711 215
(e)	Due to the Reserve Fund	
	From the United Nations General Fund	57 601 038 ^b
	From UNTAG	2 240 112
	From UNIIMOG	903 071
Total		60 744 221

^a Voluntary contribution from Switzerland.

^b To be transferred from the amount of \$154,881,112 that has been retained in the General Fund pursuant to General Assembly resolution 42/216 A of 21 December 1987.

Annex II B
Utilization of the Peacekeeping Reserve Fund
January 1995 to March 1996
(Millions of United States dollars)

	1995												1996		
	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sept	Oct	Nov	Dec	Jan	Feb	Mar
Receipts	65.1	65.1	90.3	90.6	91.0	91.3	91.6	92.0	92.3	92.7	93.2	93.7	93.7	93.7	94.2
Loans outstanding															
United Nations Observer Mission in El Salvador	6.0	6.0	6.0	6.0	6.0	6.0	6.0	6.0	-	-	-	-	-	-	-
United Nations Angola Verification Mission	19.0	19.0	19.0	15.0	15.0	15.0	15.0	15.0	-	-	-	-	-	-	-
United Nations Transitional Authority in Cambodia	28.0	18.0	18.0	-	-	-	-	-	-	-	-	-	-	-	-
United Nations Observer Mission in Uganda-Rwanda	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
United Nations Observer Mission in Liberia	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	-	-	-	-	-	-
United Nations Assistance Mission for Rwanda	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Total loans	55.0	45.0	45.0	23.0	23.0	23.0	23.0	23.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0
Available balance	10.1	20.1	45.3	67.6	68.0	68.3	68.6	69.0	90.3	92.7	93.2	93.7	93.7	93.7	94.2

Annex III

Member States' share of the Peacekeeping Reserve Fund established by General Assembly resolution 47/217

(United States dollars)

Member States	Share in PRF	Surplus to be transferred from		
		UNHMOG	UNTAG	Regular Budget
Afghanistan	1 491	175	492	824
Albania	2 998	366	985	1 647
Algeria	45 003	5 445	14 773	24 785
Angola	1 491	175	492	824
Antigua and Barbuda	1 491	175	492	824
Argentina	198 017	23 967	65 001	109 049
Australia	2 355 148	285 054	773 111	1 296 983
Austria	1 110 074	134 359	364 396	611 319
Bahamas	6 005	724	1 970	3 311
Bahrain	6 005	724	1 970	3 311
Bangladesh	1 491	175	492	824
Barbados	2 998	366	985	1 647
Belgium	1 755 108	212 429	576 140	966 539
Belize	1 491	175	492	824
Benin	1 491	175	492	824
Bhutan	1 491	175	492	824
Bolivia	2 998	366	985	1 647
Botswana	1 491	175	492	824
Brazil	435 031	52 656	142 804	239 571
Brunei Darussalam	12 002	1 447	3 939	6 616
Bulgaria	45 003	5 445	14 773	24 785
Burkina Faso	1 491	175	492	824
Burundi	1 491	175	492	824
Belarus	495 034	59 914	162 501	272 619
Cambodia	2 998	366	985	1 647
Cameroon	2 998	366	985	1 647
Canada	4 635 293	561 030	1 521 601	2 552 662
Cape Verde	1 491	175	492	824
Central African Republic	1 491	175	985	331
Chad	1 491	175	492	824
Chile	24 005	2 902	7 879	13 224
China	1 445 085	175 012	478 619	791 454
Colombia	41 996	5 087	13 788	23 121
Comoros	1 491	175	492	824
Congo	2 998	366	985	1 647
Costa Rica	6 005	724	1 970	3 311
Côte d'Ivoire	6 005	724	1 970	3 311
Cuba	27 003	3 267	8 864	14 872
Cyprus	6 005	724	1 970	3 311
Czechoslovakia	990 068	119 835	325 002	545 231
Denmark	1 035 063	125 281	339 775	570 007
Djibouti	1 491	175	492	824

<i>Member States</i>	<i>Share in PRF</i>	<i>Surplus to be transferred from</i>		
		<i>UNHMOG</i>	<i>UNTAG</i>	<i>Regular Budget</i>
Dominica	1 491	175	492	824
Dominican Republic	9 004	1 089	2 955	4 960
Ecuador	9 004	1 089	2 955	4 960
Egypt	20 998	2 544	6 894	11 560
El Salvador	2 998	366	985	1 647
Equatorial Guinea	1 491	175	985	331
Ethiopia	1 491	175	492	824
Fiji	2 998	366	985	1 647
Finland	765 049	92 594	251 138	421 317
France	11 423 675	1 378 196	3 786 541	6 258 938
Gabon	9 004	1 089	2 955	4 960
Gambia	1 491	175	985	331
Germany	14 040 885	1 699 417	3 978 815	8 362 653
Germany (Democratic Republic of)	-	-	630 307	(630 307) ^a
Ghana	2 998	366	985	1 647
Greece	120 007	14 523	39 394	66 090
Grenada	1 491	175	492	824
Guatemala	6 005	724	1 970	3 311
Guinea	1 491	175	492	824
Guinea-Bissau	1 491	175	492	824
Guyana	2 998	366	985	1 647
Haiti	1 491	175	492	824
Honduras	2 998	366	985	1 647
Hungary	63 010	7 623	20 682	34 705
Iceland	45 003	5 445	14 773	24 785
India	111 003	13 434	36 440	61 129
Indonesia	45 003	5 445	14 773	24 785
Iran (Islamic Republic of)	207 005	25 056	67 955	113 994
Iraq	36 006	4 356	11 818	19 832
Ireland	270 014	32 680	88 637	148 697
Israel	63 010	7 623	20 682	34 705
Italy	5 985 380	724 435	1 964 786	3 296 159
Jamaica	2 998	366	985	1 647
Japan	17 071 085	2 066 174	5 603 826	9 401 085
Jordan	2 998	366	985	1 647
Kenya	2 998	366	985	1 647
Kuwait	87 007	10 533	28 561	47 913
Lao People's Democratic Republic	1 491	175	492	824
Lebanon	2 998	366	985	1 647
Lesotho	1 491	175	492	824
Liberia	2 998	366	985	1 647
Libyan Arab Jamahiriya	84 007	10 167	27 576	46 264
Liechtenstein	1 813	1 813	-	-
Luxembourg	90 013	10 891	29 546	49 576
Madagascar	2 998	366	985	1 647
Malawi	1 491	175	492	824
Malaysia	33 000	3 991	10 833	18 176

<i>Member States</i>	<i>Share in PRF</i>	<i>Surplus to be transferred from</i>		
		<i>UNHMOG</i>	<i>UNTAG</i>	<i>Regular Budget</i>
Maldives	1 491	175	492	824
Mali	1 491	175	492	824
Malta	2 998	366	985	1 647
Mauritania	1 491	175	985	331
Mauritius	2 998	366	985	1 647
Mexico	282 017	34 134	92 577	155 306
Mongolia	2 998	366	985	1 647
Morocco	12 002	1 447	3 939	6 616
Mozambique	1 491	175	492	824
Myanmar	1 491	175	985	331
Namibia	175	175	-	-
Nepal	1 491	175	492	824
Netherlands	2 475 155	299 577	812 506	1 363 072
New Zealand	360 027	43 578	118 183	198 266
Nicaragua	2 998	366	985	1 647
Niger	1 491	175	492	824
Nigeria	60 011	7 266	19 697	33 048
Norway	825 051	99 859	270 835	454 357
Oman	6 005	724	1 970	3 311
Pakistan	17 999	2 178	5 909	9 912
Panama	6 005	724	1 970	3 311
Papua New Guinea	1 491	175	492	824
Paraguay	9 004	1 089	2 955	4 960
Peru	17 999	2 178	5 909	9 912
Philippines	27 003	3 267	8 864	14 872
Poland	168 015	20 334	275 759	(128 078) ^b
Portugal	54 006	6 534	17 727	29 745
Qatar	15 001	1 813	4 924	8 264
Romania	57 005	6 900	18 712	31 393
Rwanda	1 491	175	492	824
Saint Kitts and Nevis	1 491	175	492	824
Saint Lucia	1 491	175	492	824
Saint Vincent and the Grenadines	1 491	175	492	824
Samoa	1 491	175	492	824
Sao Tome and Principe	1 491	175	492	824
Saudi Arabia	306 013	37 036	100 455	168 522
Senegal	1 491	175	492	824
Seychelles	1 491	175	492	824
Sierra Leone	1 491	175	985	331
Singapore	33 000	3 991	10 833	18 176
Solomon Islands	1 491	175	492	824
Somalia	1 491	175	492	824
South Africa	675 044	81 703	221 592	371 749
Spain	2 077 220	283 234	192 047	1 601 939
Sri Lanka	2 998	366	985	1 647
Sudan	1 491	175	492	824
Suriname	1 491	175	492	824

Member States	Share in PRF	Surplus to be transferred from		
		UNIMOG	UNTAG	Regular Budget
Swaziland	2 998	366	985	1 647
Sweden	1 815 112	219 687	595 837	999 588
Syrian Arab Republic	12 002	1 447	3 939	6 616
Thailand	30 009	3 633	9 849	16 527
Togo	1 491	175	985	331
Trinidad and Tobago	15 001	1 813	4 924	8 264
Tunisia	9 004	1 089	2 955	4 960
Turkey	95 994	11 622	31 515	52 857
Uganda	1 491	175	492	824
Ukraine	1 875 115	226 953	615 535	1 032 627
Union of Soviet Socialist Republics	18 260 902	2 202 924	6 052 408	10 005 570
United Arab Emirates	57 005	6 900	18 712	31 393
United Kingdom of Great Britain and Northern Ireland	8 883 873	1 071 932	2 944 415	4 867 526
United Republic of Tanzania	1 491	175	492	824
United States of America	45 707 360	5 514 963	15 146 181	25 046 216
Uruguay	12 002	1 447	3 939	6 616
Vanuatu	1 491	175	492	824
Venezuela	171 006	20 700	56 137	94 169
Viet Nam	2 998	366	985	1 647
Yemen	1 940	175	984	781
Yugoslavia	137 998	16 702	45 303	75 993
Zaire	2 998	366	985	1 647
Zambia	2 998	366	985	1 647
Zimbabwe	2 983	350	985	1 648
Total	150 000 000	18 156 200	49 242 762	82 601 038

^a Shares in the Peacekeeping Reserve Fund are calculated on the basis of the ad hoc apportionment as set out in General Assembly resolution 45/247 of 21 December 1990, at which time the German Democratic Republic was no longer in existence. However, the German Democratic Republic had a share of the surplus balances in the special account for UNTAG, which under the terms of resolution 47/217 was required to be transferred as part of financing of the Peacekeeping Reserve Fund. In order to avoid the German Democratic Republic having a share in the Peacekeeping Reserve Fund, an amount equivalent to its share of the UNTAG surpluses was transferred and added to its share of surpluses retained for the Regular Budget under the terms of resolution 42/216 A of 21 December 1987.

^b Poland's share in the surplus balances of the special account for UNTAG is based on an ad hoc apportionment scale in which Poland was among the group of "B" States. Since its share of the Peacekeeping Reserve Fund is based on an ad hoc apportionment scale in which Poland is among the group of "C" States, the amount of its share of UNTAG surpluses required to be transferred to finance the Peacekeeping Reserve Fund was in excess of what was needed for its share of that fund. In order to bring its share of the Peacekeeping Reserve Fund back down to the correct level, the difference was transferred and added to its share of surpluses retained for the Regular Budget under the terms of resolution 42/216 A of 21 December 1987.

Annex IV

A possible distribution of the shares in the Peacekeeping Reserve Fund of the former Czechoslovakia, Union of Soviet Socialist Republics and Socialist Federal Republic of Yugoslavia based on the distribution of advances to the Working Capital Fund pursuant to General Assembly decision 47/456 and resolution 48/223 A

A. Distribution of shares in the Peacekeeping Reserve Fund of the former Czechoslovakia

(United States dollars)

<i>Member State</i>	<i>Apportionment^a</i>
Czech Republic	660 045
Slovakia	330 023
Total	990 068

^a Based on a bilateral agreement under which the credits of the former Czech and Slovak Federal Republic have been divided between the Czech Republic and Slovakia.

B. Distribution of shares in the Peacekeeping Reserve Fund of the former Union of Soviet Socialist Republics

<i>Member State</i>	<i>Rate of assessment (%)</i>	<i>Pro rata distribution of shares in the Fund^a</i> ⁽¹⁾	<i>Distribution based on peacekeeping grouping^b</i> ⁽²⁾
Armenia	0.13	252 276	39 000
Azerbaijan	0.22	426 929	66 000
Belarus (additional)	0.17	329 899	255 000
Estonia	0.07	135 841	21 000
Georgia	0.21	407 523	63 000
Kazakstan	0.35	679 205	105 000
Kyrgyzstan	0.06	116 435	18 000
Latvia	0.13	252 276	39 000
Lithuania	0.15	291 088	45 000
Republic of Moldova	0.15	291 088	45 000
Russian Federation	6.71	13 021 323	16 418 902
Tajikistan	0.05	97 029	15 000
Turkmenistan	0.06	116 435	18 000
Ukraine (additional)	0.69	1 339 003	1 035 000
Uzbekistan	0.26	504 552	78 000
Total	9.41	18 260 902	18 260 902

^a Distribution of the former USSR's total share in the Reserve Fund of \$18,260,902 similar to the distribution of the Working Capital Fund, i.e., at regular budget rates of assessment.

^b Distribution of the total reserve of \$150,000,000 according to the effective rates for peacekeeping of each Member State. The difference between the amounts apportioned to the new Member States and the total share attributable to the former USSR of \$18,260,902 is assigned to the Russian Federation.

C. Distribution of shares in the Peacekeeping Reserve Fund of the former Socialist Federal Republic of Yugoslavia

<i>Member State</i>	<i>Rate of assessment (%)</i>	<i>(1) Pro rata distribution of shares in the Fund^a</i>	<i>(2) Distribution based on peacekeeping grouping^b</i>
Bosnia	0.04	13 143	12 000
Croatia	0.13	42 714	39 000
Slovenia	0.09	29 571	27 000
The former Yugoslav Republic of Macedonia	0.02	6 571	6 000
Yugoslavia	0.14	45 999	53 998
Total	0.42	137 998	137 998

^a Distribution of the total share in the Reserve Fund of \$137,998 of the former Socialist Federal Republic of Yugoslavia, similar to the distribution of the Working Capital Fund, i.e., at regular budget rates of assessment.

^b Distribution of the total reserve of \$150,000,000 according to the effective rates for peacekeeping of each Member State. The difference between the amounts apportioned to the new Member States and the total share attributable to the former Socialist Federal Republic of Yugoslavia of \$137,998 is assigned to Yugoslavia.

Annex V
Assessments sent to new Member States
(United States dollars)

<i>Member State</i>	<i>Rate of assessment (%)</i>	<i>Amounts assessed based on peacekeeping group</i>
Andorra	0.01	15 000
Eritrea	0.01	1 500
Monaco	0.01	15 000
Palau	0.01	1 500
