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LETTER DATED 24 DECEMBER 1980 FROM THE SECRETARY-GENERAL TO GOVERNMENTS OF ALL STATES MEMBERS OF THE UNITED NATIONS OR MEMBERS OF THE SPECIALIZED AGENCIES, CONTAINING A FURTHER APPEAL FOR VOLUNTARY CONTRIBUTIONS FOR THE FINANCING OF THE UNITED NATIONS PEACE-KEEPING FORCE IN CYPRUS

I should be most grateful if you would bring to the urgent attention of your Government this further appeal which I am addressing to all States Members of the United Nations or members of specialized agencies in order to obtain additional voluntary contributions for the United Nations Peace-keeping Force in Cyprus (UNFICYP).

The importance of UNFICYP has been emphasized time and again by the Security Council, and the stationing of the Force in the island has been repeatedly extended by it. In its resolution 482 (1980) of 11 December 1980, the Council, noting my report of 1 December 1980 (S/14275), decided to extend the stationing of the Force in Cyprus for a further period ending 15 June 1981 and requested me to continue my mission of good offices. I have reported to the Council that the continued presence of UNFICYP remains necessary, both in helping to maintain calm in the island and in creating the conditions in which the search for a peaceful settlement can best be pursued.

As I reported to the General Assembly and the Security Council (A/35/385-S/14100, A/35/659 and S/14275), a substantial step forward was made when, following intensive efforts within the framework of the mission of good offices entrusted to me by the Council, negotiations between the Greek Cypriot and Turkish Cypriot communities were formally resumed on 9 August 1980. While progress so far has been slow, the discussions have been, on the whole, constructive, and it is to be hoped that an acceptable arrangement has at last been found for a sustained, serious and result-oriented joint exploration and negotiation of both the basic problems confronting Cyprus and the approaches to their solution. Naturally, the maintenance of peaceful conditions in the island, which is the task of UNFICYP, is indispensable if the talks are to have a reasonable chance of success.

I am, however, obliged to draw attention to the difficulties I face in maintaining the United Nations Peace-keeping Force in Cyprus, owing to the continuing deficit in the UNFICYP budget. The United Nations operation in Cyprus is financed in part by the troop-contributing Governments and in part by Governments making voluntary contributions. But the voluntary contributions received have consistently fallen short of needs, resulting in an accumulated deficit for the

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period ending 15 June 1980 of more than \$68 million. Additionally, \$14.6 million, of which \$2,994,105 have been received, are required to meet that portion of the total cost of UNFICYP for the six-month period ending 15 December 1980 that is normally financed by such contributions. This would leave costs of approximately \$29.3 million, based on past practice, to be met by the troop-contributing countries, a figure that includes both certain reimbursable extra costs and the non-reimbursable regular costs incurred by them which these countries finance at their own expense (see annex). The Governments concerned have conveyed to me their growing and very serious concern over the disproportionate financial burden which they have been carrying for more than 16 years now and which has obliged some of them to review their commitments relating to their participation in UNFICYP. I am equally concerned at the inability of UNFICYP to meet its financial commitments in full and at the implications of this situation in regard to the continued functioning of this peace-keeping operation.

I consider it essential to make every possible effort to rectify the serious financial situation confronting UNFICYP. Under existing arrangements, this has been done by obtaining additional voluntary contributions to replenish the UNFICYP Special Account. I therefore urgently request Governments to consider increasing their contributions or to begin making voluntary contributions if not made before. I also wish to express the hope that regular financial contributors to the UNFICYP Account will find it possible at least to maintain the level of their contributions. I now appeal to your Government to respond promptly and generously with a voluntary contribution to enable UNFICYP to carry out its important function.

(Signed) Kurt WALDHEIM  
Secretary-General

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Annex

FINANCIAL POSITION OF UNFICYP

Since 1964, 66 countries have made payments or pledges of voluntary contributions to support the United Nations operation in Cyprus. Contributions to the UNFICYP Special Account since the beginning of the operation, as well as the pledges and payments received so far for the period from 16 December 1979 to 15 June 1980, are listed in the attached table.

In order to provide contingents for UNFICYP, the troop-contributing Governments divert from national duty troops and other resources at an ongoing cost to them presently estimated by them at \$29.3 million for each six-month period. This figure includes (a) the troops' regular pay and allowances and normal matériel expenses for which, under existing arrangements, the United Nations is not required by the troop contributors to reimburse them; these therefore constitute costs of maintaining the Force which are being financed directly by the troop-contributing Governments; and (b) certain extra and extraordinary costs that they incur in respect of UNFICYP for which, under existing arrangements, the troop contributors would be entitled to claim reimbursement from the United Nations, but which they have agreed to finance at their own expense as a further contribution to the United Nations operation in Cyprus.

Including the above two elements of costs, the actual cost of financing the United Nations operation in Cyprus for the six-month period ending 15 December 1980 would total approximately \$43.9 million, estimated as follows:

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(in millions)

1. (a) Regular troops' pay and allowances and normal matériel costs;	
(b) Certain extra and extraordinary costs of the troop-contributing Governments that are financed directly by them. . . . .	29.3
2. Direct costs to the United Nations which the Organization is required to meet (including the extra and extraordinary costs of Governments providing contingents for which they seek to be reimbursed), financed through voluntary contributions. . .	<u>14.6</u>
Total costs. . . . .	<u><u>43.9</u></u>

Voluntary contributions from Governments are required to finance the second of these cost elements, as indicated in the cost estimates included in my report to the Security Council of 3 June 1980 (S/13972, sect. VI).

The voluntary contributions received from Governments have not been sufficient to cover these costs. The accumulated deficit from the inception of the operation through 15 June 1980 now stands at \$68.7 million, as compared to the deficit of \$58.4 million about six months ago, as indicated in my letter to you of 7 July 1980 (S/14051). Eleven contributions, amounting to \$2,994,185, have been received so far towards that portion of the costs of maintaining the operation during the six-month period ending 15 December 1980 (that is, \$14.6 million) that is to be financed by voluntary contributions.

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PLEDGES AND PAYMENTS TO THE UNFICYP SPECIAL ACCOUNT FOR THE PERIOD  
27 MARCH 1964 TO 15 JUNE 1980 AS AT 3 DECEMBER 1980

(in United States dollar equivalent)

<u>Country</u>	<u>37th period 16/12/79 to 15/6/80</u>	<u>Total pledges</u>	<u>Payments received</u>
AUSTRALIA	50 000	2 369 889	2 369 889 <u>a/ h/</u>
AUSTRIA	125 000	3 065 000	3 065 000 <u>a/ b/</u>
BAHAMAS	500	500	500 <u>h/</u>
BELGIUM	-	3 355 146	3 355 146
BOTSWANA	-	500	500
CANADA	-	-	- <u>a/</u>
CYPRUS	175 000	2 591 359	2 591 359 <u>h/</u>
DEMOCRATIC KAMPUCHEA	-	600	600 <u>e/</u>
DENMARK	-	3 885 000	3 885 000 <u>a/ b/</u>
FINLAND	-	900 000	900 000 <u>b/</u>
GERMANY, FEDERAL REPUBLIC OF	525 000	19 025 000	19 025 000 <u>h/</u>
GHANA	-	76 897	76 897
GREECE	400 000	16 950 000	16 950 000
GUYANA	-	11 812	11 812
ICELAND	3 000	56 157	56 157 <u>h/</u>
INDIA	5 000	45 000	45 000 <u>h/</u>
IRAN	-	144 500	94 500
IRAQ	5 000	45 000	45 000 <u>h/</u>
IRELAND	-	50 000	50 000
ISRAEL	-	26 500	26 500
ITALY	-	6 381 645	6 347 128
IVORY COAST	-	60 000	60 000
JAMAICA	-	31 033	31 033
JAPAN	200 000	3 040 000	3 040 000 <u>h/</u>
KUWAIT	-	115 000	115 000
LAO PEOPLE'S DEMOCRATIC REPUBLIC	-	1 500	1 500 <u>f/</u>
LEBANON	-	3 194	3 194
LIBERIA	-	13 321	11 821
LIBYAN ARAB JAMAHIRIYA	-	50 000	50 000
LUXEMBOURG	5 547	96 258	96 258 <u>h/</u>

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<u>Country</u>	<u>37th period 16/12/79 to 15/6/80</u>	<u>Total pledges</u>	<u>Payments received</u>
MALAWI	-	5 590	5 590
MALAYSIA	-	7 500	7 500
MALTA	-	1 820	1 820
MAURITANIA	-	4 370	4 370
MOROCCO	-	20 000	20 000
NEPAL	-	800	800
NETHERLANDS	-	2 518 425	2 518 425
NEW ZEALAND	-	71 137	71 137
NIGER	-	2 041	2 041
NIGERIA	-	10 800	10 800
NORWAY	-	5 868 265	5 868 265
OMAN	-	8 000	8 000
PAKISTAN	-	41 791	41 791
PHILIPPINES	-	11 500	11 500
QATAR	-	21 000	21 000
REPUBLIC OF KOREA	-	16 000	16 000
SENEGAL	-	4 000	-
SIERRA LEONE	-	46 425	46 425
SINGAPORE	-	7 500	7 500
SOMALIA	-	1 000	1 000
SWEDEN	-	6 120 000	6 120 000 <u>a/ b/</u>
SWITZERLAND	-	4 589 844	4 589 844
THAILAND	-	2 500	2 500
TOGO	-	1 020	-
TRINIDAD AND TOBAGO	-	2 400	2 400
TURKEY	-	1 839 253	1 839 253
UNITED ARAB EMIRATES	-	10 000	10 000
UNITED KINGDOM OF GREAT BRITAIN AND NORTHERN IRELAND	1 907 968	56 257 374 <u>c/</u>	56 257 374 <u>a/ b/ h/</u>
UNITED REPUBLIC OF CAMEROON	-	13 567	13 567
UNITED REPUBLIC OF TANZANIA	-	7 000	7 000
UNITED STATES OF AMERICA	4 500 000	126 900 000 <u>d/119</u>	221 177
URUGUAY	-	2 500	2 500
VENEZUELA	2 500	15 500	15 500 <u>h/</u>
VIET NAM	-	4 000	4 000 <u>g/</u>
YUGOSLAVIA	-	40 000	40 000
ZAIRE	-	30 000	30 000
ZAMBIA	-	38 000	28 000
Total	<u>7 904 515</u>	<u>266 931 733</u>	<u>259 151 873</u>

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a/ Indicative figures over a six-month period of the costs absorbed by Governments providing contingents (see above, annex, p. 2, item 1, of tabulation) are as follows: Australia \$523,000, Austria \$1.9 million, Canada \$8.1 million, Denmark \$600,000, Sweden \$3.8 million and United Kingdom \$14.4 million.

b/ Payment has been made or will be made by means of an offset against the Government's claims for reimbursement of its costs.

c/ Maximum amount pledged.

d/ Maximum amount pledged. The ultimate contribution will be dependent on the contributions of other Governments.

e/ Contributions received in 1964.

f/ Contributions received in 1967.

g/ Contributions received in 1964-1966.

h/ In addition, the following pledges or payments have been received for the period from 16 June to 15 December 1980: Australia \$50,000, Bahamas \$500, Cyprus \$175,000, Germany, Federal Republic of \$525,000, Iceland \$3,000, India \$5,000, Iraq \$5,000, Japan \$200,000, Luxembourg \$5,548, United Kingdom \$2,022,637 and Venezuela \$2,500.

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