



General Assembly

Distr.
GENERAL

A/49/318
17 August 1994

ORIGINAL: ENGLISH

Forty-ninth session
Item 131 of the provisional agenda*

FINANCING OF THE UNITED NATIONS MISSION IN HAITI

Report of the Secretary-General

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* A/49/150.

I. INTRODUCTION

1. The Secretary-General, in his reports dated 25 August 1993 1/ and 21 September 1993, 2/ recommended to the Security Council the establishment of the United Nations Mission in Haiti (UNMIH) to help implement the Governors Island Agreement of 3 July 1993. 3/

2. On 23 September 1993, the Security Council adopted resolution 867 (1993) and authorized the establishment and immediate dispatch of UNMIH for a period of six months. The Mission would comprise 567 United Nations police monitors and a military construction unit with a strength of approximately 700, including 60 military trainers. The objective was to provide, in accordance with paragraph 5 of the Governors Island Agreement, guidance and training to all levels of the Haitian police and to monitor its operations, as well as to modernize the Armed Forces of Haiti through non-combat training and participation in engineering and medical assistance projects.

3. As indicated in the reports of the Secretary-General of 13 October 1993, 4/ 12 November 1993, 5/ 26 November 1993 6/ and 19 January 1994, 7/, the mandate entrusted to UNMIH by resolution 867 (1993) could not be implemented because of various developments in Haiti that constituted non-compliance by the Armed Forces of Haiti with the relevant provision of the Governors Island Agreement.

4. In his report of 18 March 1994, 8/ the Secretary-General noted that the Security Council might wish to consider authorizing the extension of the mandate of UNMIH for a period of three months to allow for the possibility of reactivating the Mission with a minimum of delay, should the political impasse be overcome and implementation of the Governors Island Agreement resumed.

5. By its resolution 905 (1994) of 23 March 1994, the Security Council decided to extend the mandate of the Mission until 30 June 1994.

6. In its resolution 933 (1994) of 30 June 1994, the Security Council further extended the mandate until 31 July 1994 and requested the Secretary-General to report not later than 15 July 1994, with specific recommendations on the reconfiguration and strengthening of UNMIH, including the strength, composition, cost and duration of the Mission.

7. Pursuant to Security Council resolution 933 (1994), the Secretary-General, in his report of 15 July 1994, 9/ conveyed to the Council an analysis of various options by which the international community could address the continuing deterioration of the situation in Haiti. In an addendum to the report dated 26 July 1994, the Secretary-General informed the Council of the cost of establishing an advance team of UNMIH and increasing its troop level.

8. In its resolution 940 (1994) of 31 July 1994, the Security Council approved the establishment of an advance team of not more than 60 personnel, including a group of observers. In the same resolution, the Council decided to revise and extend the mandate of UNMIH for a period of six months and to increase the troop level of UNMIH to 6,000, and established the objective of completing its mission not later than February 1996.

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9. It may be recalled that the General Assembly, in its decision 48/477 of 23 December 1993, authorized the Secretary-General, on an exceptional basis, to enter into commitments up to the amount of \$1,383,000 gross (\$1,364,000 net) for UNMIH for the period from 23 September 1993 to 22 March 1994, and requested him to establish a special account for the Mission. In the same decision, the Assembly decided to apportion the same amount among Member States.

10. In its resolution 48/246 of 5 April 1994, the General Assembly decided to appropriate the amount referred to in paragraph 9 above; also decided to appropriate an additional amount of \$143,700 gross (\$138,100 net) for the operation of UNMIH for the period from 23 March to 30 June 1994; authorized the Secretary-General to enter into commitments for the Mission at a rate not to exceed \$44,200 gross (\$42,500 net) per month for a period of up to six months beyond 30 June 1994, should the Security Council decide to extend the mandate of the Mission beyond that date, and to apportion that amount among Member States; and requested him to submit the performance report for the mandate period ending 30 June 1994 and the budget estimates corresponding to any new mandate period the Council might decide on no later than 31 August 1994.

11. As the Security Council extended the mandate of UNMIH for a period of one month from 1 to 31 July 1994 in its resolution 933 (1994) on 30 June 1994 and revised and further extended the mandate for a period of six months from 1 August 1994 to 31 January 1995 in its resolution 940 (1994) of 31 July 1994, the present report provides only the performance report of the Mission for the periods from its inception on 23 September 1993 to 31 July 1994. The cost estimates for the revised and extended mandate of UNMIH for the period from 1 August 1994 to 31 January 1995 is currently in preparation and will be issued as an addendum to the present report as soon as possible.

12. In the light of the Security Council resolutions 933 (1994) and 940 (1994), the commitment authorized by the General Assembly in its resolution 48/246 for the period from 1 July to 31 December 1994 amounting to \$265,200 gross (\$255,000 net) has been assessed from Member States.

II. STATUS OF ASSESSED CONTRIBUTIONS

13. The table below summarizes the status of assessed contributions received and unpaid, taking into account applied credits, as at 31 July 1994. As shown, total outstanding assessments of \$718,400 are due from Member States.

Status of assessed contributions for the period from
 23 September 1993 to 31 July 1994 as at 31 July 1994

(Thousands of United States dollars)

	23 September 1993 to 22 March 1994	23 March to 31 July 1994	Total
1. <u>Resources</u>			
Appropriated	1 383.0	143.7	1 526.7
Commitment authorization	<u>-</u>	<u>44.2</u>	<u>44.2</u>
Total	<u>1 383.0</u>	<u>187.9</u>	<u>1 570.9</u>
2. <u>Amount assessed</u>	1 383.0	143.7	1 526.7
Applied credits:			
Income from staff assessment	(13.0)	(3.8)	(16.8)
Unencumbered balance	<u>-</u>	<u>-</u>	<u>-</u>
Net amount assessed	1 370.0	139.9	1 509.9
3. <u>Less: Payments received</u>	<u>(742.5)</u>	<u>(49.0)</u>	<u>(791.5)</u>
4. <u>Balance of assessments due</u>	<u>627.5</u>	<u>90.9</u>	<u>718.4</u>

III. VOLUNTARY CONTRIBUTIONS

14. In paragraph 11 of its resolution 48/246, the General Assembly invited voluntary contributions to UNMIH in cash and in the form of services and supplies acceptable to the Secretary-General. For the period from 22 September 1993 to 31 July 1994, no voluntary contributions have been received by UNMIH.

IV. FINANCIAL ADMINISTRATION

15. The total resources made available to UNMIH by the General Assembly for the period from 23 September 1993 to 31 July 1994 amount to \$1,570,900 gross (\$1,544,900 net), consisting of an appropriated amount of \$1,526,700 gross (\$1,502,100 net) and commitment authorization amounting to \$44,200 gross (\$42,500 net). Estimated expenditures for the period amount to \$1,533,900 gross (\$1,517,900 net). There is currently an unencumbered balance of \$37,000 gross (\$26,700 net). In addition, interest and miscellaneous income during the period totalled \$249 and \$81, respectively. A detailed summary is presented in annex III.

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V. FINANCIAL PERFORMANCE REPORT FOR THE PERIOD
FROM 23 SEPTEMBER 1993 TO 31 JULY 1994

16. Annex I to the present report sets out by budget line item the original cost estimate, the apportionment of UNMIH for the period from 23 September 1993 to 31 July 1994, as well as the expenditures for the period. As indicated, total expenditures amounted to \$1,533,900 gross (\$1,517,900 net), resulting in an unencumbered balance of \$37,000 gross (\$26,700 net). Supplementary information thereon is contained in annex II.

VI. ACTION TO BE TAKEN BY THE GENERAL ASSEMBLY
AT ITS FORTY-NINTH SESSION

17. The actions that would be required in connection with the financing of UNMIH are as follows:

(a) The appropriation of \$44,200 gross (\$42,500 net) already authorized under the terms of paragraph 7 of General Assembly resolution 48/246 for the maintenance of UNMIH from 1 to 31 July 1994;

(b) A decision to retain the unencumbered balance of appropriations/authorization in the amount of \$37,000 gross (\$26,700 net) in the UNMIH special account in view of the outstanding assessed contributions.

Notes

- 1/ S/26352.
- 2/ S/26480.
- 3/ S/26063.
- 4/ S/26573.
- 5/ S/26724 and Corr.1.
- 6/ S/26802.
- 7/ S/1994/54.
- 8/ S/1994/311.
- 9/ S/1994/828.

ANNEX I

Financial performance report for the period from 23 September 1993 to 31 July 1994

Summary statement

(United States dollars)

	<u>Original cost estimate</u> (1)	<u>Apportionment</u> (2)	<u>Expenditures</u> (3)	<u>Savings (overruns)</u> (2)-(3)
<u>1. Military personnel costs</u>				
(a) <u>Military observers</u>				
Mission subsistence allowance	38 700	38 700	38 600	100
Travel costs	2 100	2 100	3 400	(1 300)
Clothing and equipment allowance	-	-	-	-
Subtotal	40 800	40 800	42 000	(1 200)
(b) <u>Military contingents</u>	-	-	-	-
(c) <u>Other costs pertaining to military personnel</u>	-	-	-	-
Total, line 1	40 800	40 800	42 000	(1 200)
<u>2. Civilian personnel costs</u>				
(a) <u>Civilian police</u>				
Mission subsistence allowance	112 200	112 200	58 700	53 500
Travel costs	700	700	173 700	(173 000)
Clothing and equipment allowance	-	-	-	-

	<u>Original cost estimate</u> (1)	<u>Apportionment</u> (2)	<u>Expenditures</u> (3)	<u>Savings (overruns)</u> (2)-(3)
	112	112	232	(119)
	900	900	400	500)
Subtotal				

	<u>Original cost estimate (1)</u>	<u>Apportionment (2)</u>	<u>Expenditures (3)</u>	<u>Savings (overruns) (2)-(3)</u>
<u>(b) International and local staff</u>				
International staff salaries	67 500	67 500	46 600	20 900
Local staff salaries	4 000	4 000	17 700	(13 700)
Consultants	-	-	-	-
Overtime	-	-	-	-
Common staff costs	28 300	28 300	19 900	8 400
Mission subsistence allowance	92 300	92 300	37 600	54 700
Travel to and from the mission area	91 000	91 000	90 900	100
Other official travel costs	-	-	-	-
Subtotal	283 100	283 100	212 700	70 400
<u>(c) International contractual personnel</u>				
<u>(d) United Nations Volunteers</u>				
<u>(e) Government-provided personnel</u>				
<u>(f) Civilian electoral observers</u>				
Total, line 2	396 000	396 000	445 100	(49 100)
<u>3. Premises/accommodation</u>				
Rental of premises	97 000	97 000	151 800	(54 800)
Alterations and renovations to premises	108 000	112 600	37 700	74 900
Maintenance supplies	19 800	9 000	-	9 000

	<u>Original cost estimate</u> (1)	<u>Apportionment</u> (2)	<u>Expenditures</u> (3)	<u>Savings (overruns)</u> (2)-(3)
Maintenance services	1 400	7 600	-	7 600
Utilities	4 600	4 600	-	4 600
Construction/prefabricated buildings	-	-	-	-
Total, line 3	230	230	189	41 300
4. <u>Infrastructure repairs</u>	800	800	500	-
5. <u>Transport operations</u>	-	-	-	-
Purchase of vehicles	-	-	-	-
Rental of vehicles	65 700	65 700	60 200	5 500
Workshop equipment	-	-	-	-
Spare parts, repairs and maintenance	-	-	-	-
Petrol, oil and lubricants	12 000	12 000	4 200	7 800
Vehicle insurance	-	-	-	-
Total, line 5	77 700	77 700	64 400	13 300
6. <u>Air operations</u>	-	-	-	-
7. <u>Naval operations</u>	-	-	-	-
8. <u>Communications</u>	-	-	-	-
(a) <u>Complementary communications</u>	-	-	-	-
Communications equipment	-	-	-	-
Spare parts and supplies	-	-	-	-
Workshop and test equipment	-	-	-	-

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	<u>Original cost estimate</u> (1)	<u>Apportionment</u> (2)	<u>Expenditures</u> (3)	<u>Savings (overruns)</u> (2)-(3)
Commercial communications	9 100	9 100	7 000	2 100
Subtotal	9 100	9 100	7 000	2 100
(b) <u>Main trunking contract</u>	-	-	-	-
Total, line 8	9 100	9 100	7 000	2 100

	Original cost estimate (1)	Apportionment (2)	Expenditures (3)	Savings (overruns) (2)-(3)
9. <u>Other equipment</u>	-	-	-	-
10. <u>Supplies and services</u>				
(a) <u>Miscellaneous services</u>				
Audit services	-	-	-	-
Contractual services	-	-	-	-
Data-processing services	-	-	-	-
Security services	-	-	-	-
Medical treatment and services	-	-	-	-
Maintenance services	-	-	-	-
Claims and adjustments	-	-	-	-
Official hospitality	-	-	-	-
Miscellaneous other services	18	18	2	16
	400	400	300	100
Subtotal	18 400	18 400	2 300	16 100
(b) <u>Miscellaneous supplies</u>				
Stationery and office supplies	-	-	-	-
Medical supplies	-	-	-	-
Sanitation and cleaning materials	-	-	-	-
Subscriptions	-	-	-	-
Ballistic-protective blankets for vehicles	-	-	-	-
Uniform items, flags and decals	-	-	-	-
Field defence stores	-	-	-	-

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	Original cost estimate (1)	Apportionment (2)	Expenditures (3)	Savings (overruns) (2)-(3)
Operational maps	-	-	-	-
Miscellaneous supplies	5 000	5 000	1 000	4 000
Subtotal	5 000	5 000	1 000	4 000
Total, line 10	23 400	23 400	3 300	20 100
11. <u>Election-related supplies and services</u>	-	-	-	-
12. <u>Public information programme</u>	-	-	-	-
13. <u>Training programme</u>	-	-	-	-
14. <u>Mine-clearing programme</u>	-	-	-	-
15. <u>Assistance for disarmament and demobilization</u>	-	-	-	-
16. <u>Air and surface freight</u>	753 900	753 900	753 700	200
17. <u>Integrated Management Information System</u>	-	-	-	-
18. <u>Support Account for Peace-keeping Operations</u>	12 900	12 900	12 900	-
19. <u>Staff assessment</u>	26 300	26 300	16 000	10 300
Gross total, lines 1-19	1 570 900 (26 300)	1 570 900 (26 300)	1 533 900 (16 000)	37 000 (10 300)
20. <u>Income from staff assessment</u>	1 544 600 -	1 544 600 -	1 517 900 -	26 700
Net total	1 544 600 -	1 544 600 -	1 517 900 -	26 700
21. <u>Voluntary contributions in kind</u>	1 544 600 -	1 544 600 -	1 517 900 -	26 700
Total resources	600	600	900	26 700

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ANNEX II

Financial performance report for the period
from 23 September 1993 to 31 July 1994

Supplementary information

Savings/
 (overruns)
 (United States
dollars)

1.	<u>Military personnel costs</u>	
	(a) <u>Military observers</u>	
	(i) <u>Mission subsistence allowance</u>	100
1.	While provision had been made for subsistence allowance for one military observer totalling \$38,700, the actual amount disbursed amounted to \$38,600, resulting in savings of \$100.	
	(ii) <u>Travel costs</u>	(1 300)
2.	Overexpenditure was due to the travel undertaken by the military adviser from Haiti to New York. In view of the political situation, consultations were necessary for which no budgetary provision had been made.	
	(iii) <u>Clothing and equipment allowance</u>	-
3.	No provision was made under this heading.	
	(b) <u>Military contingents</u>	-
4.	No provision was made under this heading.	
	(c) <u>Other costs pertaining to military personnel</u>	-
5.	No provision was made under this heading.	
2.	<u>Civilian personnel costs</u>	
	(a) <u>Civilian police</u>	53 500
	(i) <u>Mission subsistence allowance</u>	

6. Savings were due to the premature departure of police monitors. The full civilian police component was deployed in September/October 1993. However, on 11 October 1993, disturbance created by organized civilian groups prevented the deployment of UNMIH. As a consequence, police monitors departed from the

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country as follows: 4 on 15 September, 1 on 6 October and 49 on 16 October 1993, and 1 on 31 January 1994.

(ii) Travel costs (173 000)

7. The estimates were based on the one-way travel of one police observer. Provision had not been made for costs associated with the deployment of civilian police prior to the sudden turn of events mentioned in paragraph 6 above, resulting in additional requirements of \$173,000.

(b) International and local staff 70 400

8. Savings for international staff salaries (\$20,900), common staff costs (\$8,400), mission subsistence allowance (\$54,700) and official travel (\$100) were partially offset by additional requirements for local staff salaries (\$13,700).

9. The estimates for international staff costs included one international staff member at the P-5 level for the post of spokesman and mission subsistence allowance at a rate of \$123 per day.

10. The actual grade of the spokesman was at the P-3 level, which resulted in savings under international staff salaries and common staff costs. Savings under mission subsistence allowance were due to the one-month delay in the arrival of the spokesman in the mission area and the application of the lower rate of mission subsistence allowance (\$86 per day) after 30 days. Overexpenditure under local staff salaries was due to the build-up of local staff prior to the evacuation of the Mission. Ten drivers were required for the period from 13 September to 30 November 1993, which was subsequently reduced to two drivers by December 1993. The build-up was in anticipation of the full deployment of the Mission before the events of 11 October 1993.

(c) International contractual personnel -

11. No provision was made under this heading.

(d) United Nations Volunteers -

12. No provision was made under this heading.

(e) Government-provided personnel -

13. No provision was made under this heading.

(f) Civilian electoral observers -

14. No provision was made under this heading.

3. Premises/accommodation

(a) Rental of premises (54 800)

15. The cost estimates provided for the rental of four office accommodations for the advance team at a rate of \$88 per day for 20 days (\$7,000) and rental of office space at \$12,000 per month. Additional requirements of \$54,800 were due to the rental of office space at the Montana Hotel for the Special Representative of the Secretary-General and for the political adviser at a cost of \$80 per day, which was not foreseen at the time of the preparation of the original cost estimates.

(b) Alterations and renovations to premises 74 900

16. Cost estimates provided for the repair of office accommodations for use by the civilian police. Savings under this heading were attributable to the events of 11 October 1993 mentioned in paragraph 6 above and therefore the amount budgeted for was not fully utilized.

(c) Maintenance supplies 9 000

17. Savings under this heading were attributable to the events of 11 October 1993 mentioned in paragraph 6 above and therefore the amount budgeted for was not utilized.

(d) Maintenance services 7 600

18. Savings under this heading were attributable to the events of 11 October 1993 mentioned in paragraph 6 above and therefore the amount budgeted for was not utilized.

(e) Utilities 4 600

19. Savings under this heading were attributable to the events of 11 October 1993 mentioned in paragraph 6 above and therefore the amount budgeted for was not utilized.

(f) Construction/prefabricated buildings -

20. No provision was made under this heading.

4. Infrastructure repairs -

21. No provision was made under this heading.

5. Transport operations 13 300

22. The cost estimates were based on the requirements for the operation of 17 vehicles, which were rented for use by the advance team (15 vehicles) and for the Mission (2 vehicles). Savings of \$5,500 under rental of vehicles were due to the lower than estimated rental costs. In addition, savings of \$7,800 resulted from lower fuel consumption due to a reduction in the average number of miles travelled during the period under review.

6.	<u>Air operations</u>	-
23.	No provision was made under this heading.	
7.	<u>Naval operations</u>	-
24.	No provision was made under this heading.	
8.	<u>Communications</u>	2 100
25.	Savings were attributable to the lower level than budgeted of actual utilization of long-distance telephone communications and pouch services during the period.	
9.	<u>Other equipment</u>	-
26.	No provision was made under this heading.	
10.	<u>Supplies and services</u>	
	(a) <u>Miscellaneous services</u>	16 100
27.	Savings were attributable to the events of 11 October 1993 mentioned in paragraph 6 above and therefore the amount budgeted for was not utilized.	
	(b) <u>Miscellaneous supplies</u>	4 000
28.	Savings were attributable to the events of 11 October 1993 mentioned in paragraph 6 above and therefore the amount budgeted for was not utilized.	
11.	<u>Election-related supplies and services</u>	-
29.	No provision was made under this heading.	
12.	<u>Public information programme</u>	-
30.	No provision was made under this heading.	
13.	<u>Training programme</u>	-
31.	No provision was made under this heading.	
14.	<u>Mine-clearing programme</u>	-
32.	No provision was made under this heading.	
15.	<u>Assistance for disarmament and demobilization</u>	-
33.	No provision was made under this heading.	
16.	<u>Air and surface freight</u>	200

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34. Savings under this heading are due to the lower actual freight charges for the transport of United Nations Transitional Authority in Cambodia (UNTAC) vehicles diverted to the United Nations Supply Depot at Pisa.

17. Integrated Management Information System -

35. No provision was made under this heading.

18. Support Account for Peace-keeping Operations -

36. The amount authorized has been transferred to the Support Account for Peace-keeping Operations.

19. Staff assessment 10 300

37. Savings under this heading are due to the lower level of the spokesman (P-3) and lower grade of local staff hired in comparison with the cost estimates.

20. Income from staff assessment (10 300)

38. This amount is derived from item 19 above.

ANNEX III

Resources made available and operating costs for the
 period from 23 September 1993 to 31 July 1994

(United States dollars)

	Gross	Net
1. <u>Resources</u>		
(a) <u>Appropriation</u>		
23 September 1993 to 22 March 1994 (General Assembly resolution 48/246)	1 383 000	1 364 000
23 March to 30 June 1994 (General Assembly resolution 48/246)	143 700	138 100
Subtotal	1 526 700	1 502 100
(b) <u>Authorization</u>		
1 to 31 July 1994 (General Assembly resolution 48/246)	44 200	42 500
Total, line 1	1 570 900	1 544 600
2. <u>Net operating costs</u>		
23 September 1993 to 31 July 1994	1 533 900	1 517 900
3. <u>Unencumbered balance</u> (1 - 2)	37 000	26 700
4. <u>Interest and miscellaneous income</u>		
(a) Interest income		249
(b) Miscellaneous income		81
Total, line 4		330
5. <u>Outstanding assessments as at 31 July 1994</u>		718 400
6. <u>Operating deficit</u> (3 + 4 - 5)		(691 370)
