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## FINANCING OF THE UNITED NATIONS ADVANCE MISSION IN CAMBODIA

Report of the Advisory Committee on Administrative and  
Budgetary Questions

1. The Advisory Committee on Administrative and Budgetary Questions has considered the report of the Secretary-General on the financing of the United Nations Advance Mission in Cambodia (UNAMIC) (A/46/723). During its consideration of this item, representatives of the Secretary-General provided additional information to the Advisory Committee.
2. In view of the late submission of the Secretary-General's report on the financing of UNAMIC and the urgent need for the General Assembly to complete its consideration and appropriate the necessary funds for this operation, the Advisory Committee is presenting only an abbreviated report on this matter which summarizes its recommendations. It is hoped that in future reports the Advisory Committee can revert to its traditional format for analysis of the Secretary-General's proposals and submission of its recommendations thereon.
3. According to paragraph 8 of the report, the Secretary-General estimates the cost of UNAMIC for the period of 6 months, beginning 1 November 1991 at \$15,811,100 gross (\$15,406,400 net) at full cost, including commitments up to \$6 million entered into for the emplacement of UNAMIC with the concurrence of the Advisory Committee under the provisions of General Assembly resolution 44/203 on unforeseen and extraordinary expenses. In section IV of his report, the Secretary-General states that voluntary contributions in kind have been received in the total amount of \$8,035,984, consisting of a military support unit of 40 personnel (\$1,178,880) and an air support unit of 112 personnel (\$6,857,104), which have been taken into account in the total resource requirements. The Committee points out that voluntary contributions are to be administered in accordance with the procedures established under the terms of paragraph 2 of General Assembly resolution 34/9 D of 17 December 1979.

4. The Committee recalls its recommendations in paragraph 20 of its report (A/43/768), which were approved by the General Assembly in section II of its resolution 43/230, that cash received should be recognized as income credited to the special account for the operation and, bearing in mind the amount of contributions so far collected, this amount should be taken into account in calculating the amount to be assessed on Member States for the next mandate period. As for the contributions in kind, following the formulation of technical guidelines for the valuation of supplies and services, as endorsed by the General Assembly in paragraph 5 of its resolution 44/192 A, the relevant cash equivalent amount should be used eventually to reduce the costs to Member States for the operation.

5. The Committee notes from paragraph 8 of the report that the estimated total requirements for UNAMIC are at full cost. The Committee was informed that in the meantime an additional voluntary contribution in the amount of \$74,800 for travel of 20 mine awareness personnel has been made and that the mission subsistence allowance (MSA) for 112 air support personnel (annex II, para. 11) would be required for only 80 air support staff, resulting in savings of \$255,744. In this connection, the Committee notes that while the 112 air support personnel have been listed in the report under military personnel (annex II, table 1), payment of subsistence allowance is provided instead of reimbursement to the contributor. The Committee recalls that the model agreement between the United Nations and Member States contributing personnel and equipment provides:

"in the case of formed bodies of troops, the United Nations ... shall reimburse the Government of [Participating State] at the standard rate(s) established by the General Assembly in respect of pay and allowances, supplementary payment for specialists, usage factor for personal clothing, gear and equipment - and personal weaponry, including ammunition ..." (A/46/185, para. 16)

6. The Committee notes that MSA at the rate of \$111 per day is based on the assumption that individuals are expected to provide their own meals and accommodation (annex II, para. 5); however, it is expected that UNAMIC will be required to obtain commercial leases for all its premises and accommodation requirements or to erect prefabricated units where necessary (annex II, para. 13). The Committee was informed that the above rate would be reduced considerably where accommodation and/or meals are provided, which would result in further savings.

7. Upon inquiry, representatives of the Secretary-General further stated that the full deployment of 152 civilian personnel would not be achieved by 10 December 1991 as planned: 194 military personnel have arrived against 228 planned and 47 out of 152 civilian personnel have been deployed while 105 staff are expected to arrive only in January 1992. The Committee was informed that the reductions for the delay in the deployment of staff are as follows: mission subsistence allowance for military personnel, including correction in the number of air support staff mentioned in paragraph 5 above (\$817,500) and civilian staff (\$153,200), civilian staff salaries (\$221,300)

and common staff costs (\$129,500), taking into account errors in the original estimates and support account for peace-keeping operations (\$42,800), amounting to total reductions of \$1,364,300 net. The Committee was further informed that the functions of the planned D-1 post in the Office of the Chief of Mission (annex IV) would be carried out at the P-5 level.

8. With regard to air operations at estimated costs of \$749,000, the Committee is of the view that the provision of 4 helicopters with 55 monthly-flight hours each and one cargo aircraft with 100 flight hours is high and might not be fully required from the inception of UNAMIC, taking into account the delay in deployment. The Committee further believes that the estimates for furniture and equipment such as typewriters and air-conditioners are high and reductions are possible. Taking into account that provision is also made for a chartered aircraft to transport supplies and equipment from the supply stock at Pisa and other peace-keeping operations, the Committee understands that some equipment will be charged to UNAMIC below market cost, thus resulting in further savings.

9. In view of the Committee's observations in paragraphs 5 to 8 above, and taking into account the additional voluntary contributions of \$74,800 mentioned in paragraph 5 above and the savings of \$1,364,300 net referred to in paragraph 7 above, the Advisory Committee recommends that the General Assembly appropriate and assess a total of \$13,967,300 net for the six-month period of UNAMIC, beginning 1 November 1991.

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