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PROPOSED PROGRAMME BUDGET FOR THE BIENNIUM 1992-1993

Offices of the Secretary-General in the Islamic Republic
of Iran and Iraq

Report of the Secretary-General

INTRODUCTION

1. In its resolution 598 (1987) of 20 July 1987, the Security Council, inter alia, demanded an immediate cease-fire between the Islamic Republic of Iran and Iraq and requested the Secretary-General to dispatch a team of United Nations observers to verify, confirm and supervise the cease-fire and withdrawal of Iranian and Iraqi forces. In his report to the Security Council on this aspect of the resolution of 7 August 1988, 1/ the Secretary-General proposed formation of a team of observers to be known as the United Nations Iran-Iraq Military Observer Group (UNIIMOG) and, in its resolution 619 (1988), the Security Council approved the report and set up UNIIMOG under its authority. The mandate of the Group was subsequently reviewed and extended twice yearly, most recently to 28 February 1991.

2. In his report to the Security Council on UNIIMOG dated 26 February 1991, 2/ the Secretary-General indicated his conclusion that paragraphs 1 and 2 of resolution 598 (1987) could now be considered implemented. Accordingly, the mandate of UNIIMOG came to an end on 28 February 1991. He also indicated that he had informed the parties of his intention to recommend to the Security Council that UNIIMOG should be replaced by small civilian offices. The offices in the Islamic Republic of Iran and Iraq would, however, each include two or three military observers who would be available to investigate and help to resolve any difficulties of a military nature that might arise on the border.

3. In his letter of 26 February 1991 to the President of the Security Council, 3/ the Secretary-General indicated his intention to begin contacts with the parties on the manner in which he would pursue the other tasks entrusted to him by Security Council resolution 598 (1987). Such tasks would, in his opinion, be facilitated by establishment in the region, and particularly in the Islamic Republic of Iran and Iraq, of civilian offices which, with appropriate Headquarters support, would help him to carry on his work. He also recommended attachment of a few military officers to those offices. In his letter of 28 February 1991 to the Secretary-General, 4/ the President of the Security Council indicated that the members of the Council agreed with the observations and recommendations contained in his report and in his letter and concurred with the arrangements proposed.

I. ESTABLISHMENT OF THE OFFICES OF THE SECRETARY-GENERAL IN THE ISLAMIC REPUBLIC OF IRAN AND IRAQ

4. On the basis of this mandate, the Secretary-General proceeded to establish in April 1991 small civilian offices at Tehran and Baghdad, each including three military observers to allow the United Nations to respond promptly to any request from the parties to investigate matters for which military expertise would be required. The concurrence of the Advisory Committee on Administrative and Budgetary Questions (ACABQ) was granted for the Secretary-General to enter into related commitments of up to \$3 million, under the provisions of General Assembly resolution 44/203 on unforeseen and extraordinary expenses for the biennium 1990-1991, for the period to 31 December 1991.

5. Details of the activities of the Offices of the Secretary-General in the Islamic Republic of Iran and Iraq, pursuant to Security Council resolution 598 (1987), are given in the Secretary-General's report to the Security Council 5/ on the implementation of the resolution. In the report, the Secretary-General also indicates that the Offices have been an example of how, at the appropriate time, a peace-keeping operation can be phased out and replaced by other effective means to assist in maintaining favourable peace-making conditions. In addition to their specific functions related to Security Council resolution 598 (1987), the Secretary-General, in his report on the work of the Organization, 6/ also highlighted the role of these offices, as well as those in Kabul and Islamabad, in preventive diplomacy. With the establishment of these offices, a modest beginning has been made towards enhancing the early-warning capacity of the Organization by providing field representation commensurate with need in a volatile region in search of peace and stability.

6. As indicated in his report on the implementation of Security Council resolution 598 (1987), the Secretary-General believes that the presence of offices of the Secretary-General in the Islamic Republic of Iran and Iraq, and perhaps another interested country in the region, will be a continuing requirement. Accordingly, additional requirements will arise for the continuation of the Offices in 1992, as outlined below.

II. ADDITIONAL REQUIREMENTS FOR 1992

7. It is estimated that expenditure on the Offices for April to December 1991 will be \$3,015,000, as detailed in annex I to the present report. This results from economy measures to keep commitments in 1991 within the \$3 million limit prescribed by ACABQ and will be reflected in the second performance report on the programme budget for the biennium 1990-1991.

8. Estimates for 1992 are based on expenditure patterns in 1991, but also reflect a proposed increase in staffing of 5 posts (2 P-5, 1 P-4 and 2 local level) compared with current levels. It should be noted, however, that this would still be significantly less than the original level of staffing proposed. Details of proposed staffing are shown in annex II to the present report.

9. Based on these assumptions, it is estimated that net requirements in 1992 will amount to \$4,410,400. Details of these requirements are shown in annex III to the present report.

10. It is not anticipated that these additional requirements can be absorbed within provisions under section 2 (Good offices and peace-making; peace-keeping; research and the collection of information) of the proposed programme budget for the biennium 1992-1993. 7/ Accordingly, an additional appropriation of \$4,410,400 would be required under section 2, together with an additional appropriation of \$363,100 under section 36 (Staff assessment), offset by the same amount under Income section 1 (Income from staff assessment).

III. CONTINGENCY FUND

11. Under the budget process established by the General Assembly in its resolution 41/213 of 19 December 1986, additional expenditures proposed over and above those in the proposed programme budget should be accommodated within a contingency fund provisionally established at a level of \$19 million for the biennium 1992-1993 by General Assembly resolution 45/255 of 21 December 1990. Paragraph 11 of annex I to General Assembly resolution 41/213, however, provides, inter alia, that revised estimates:

"... arising from the impact of extraordinary expenses, including those relating to the maintenance of peace and security, as well as fluctuations in rates of exchange and inflation, shall not be covered by the Contingency Fund and shall continue to be treated in accordance with established procedures and under the relevant provisions of the Financial Regulations and Rules. ..."

12. It is the Secretary-General's view that the additional requirements indicated in this report are clearly of an extraordinary nature, relating to the maintenance of peace and security and should thus be treated outside the procedures related to the Contingency Fund.

IV. SUMMARY

13. It is estimated that net requirements for the Offices in 1992 will amount to \$4,410,400. Accordingly, an appropriation of \$4,410,400 will be required under section 2 of the proposed programme budget for the biennium 1992-1993.

14. Furthermore, an additional appropriation of \$363,100 will be required under section 36, offset by the same amount under Income section 1.

15. The Secretary-General believes that these requirements should be dealt with under the provisions of paragraph 11 of annex I to General Assembly resolution 41/213 and should thus be treated outside the procedures of the Contingency Fund.

Notes

1/ S/20093.

2/ S/22263.

3/ S/22279.

4/ S/22280.

5/ S/23246.

6/ Official Records of the General Assembly, Forty-sixth Session, Supplement No. 1 (A/46/1), sect. V.

7/ Ibid., Supplement No. 6 (A/46/6/Rev.1).

Annex I

ESTIMATED EXPENDITURE IN 1991

	Estimated expenditure in 1991
	\$
Temporary posts	603 000
Military officers' allowances	352 000
Common staff costs	1 186 000
Travel of staff	29 000
Travel of military officers	42 000
Rental and maintenance of premises	57 000
Utilities	5 000
Rental and maintenance of equipment	35 000
Communications	49 000
Miscellaneous services	26 000
Supplies and materials	61 000
Vehicles	144 000
Communications equipment	383 000
Other equipment	<u>43 000</u>
Total	<u>3 015 000</u>

Annex II

PROPOSED STAFFING OF THE OFFICES OF THE SECRETARY-GENERAL IN THE ISLAMIC REPUBLIC OF IRAN AND IRAQ

	Tehran		Baghdad		Third country		Headquarters		Total	
	Origin-ally proposed	Proposed for 1992	Origin-ally proposed	Proposed for 1992	Origin-ally proposed	Proposed for 1992	Origin-ally proposed	Proposed for 1992	Origin-ally proposed	Proposed for 1992
D-1	1	1	1	1	1	-	-	-	3	2
P-5	1	1	-	1	-	-	1	1	3	3
P-4	1	1	1	1	1	-	-	-	3	2
Total, Professional	3	3	3	3	2	-	1	1	9	7
General Service (other level)	4	-	4	-	2	-	4	2	14	2
Field Service	2	5	2	5	-	-	-	-	4	10
Local level	9	8	9	7	4	-	-	-	22	17
Total, other levels	15	13	15	12	6	-	4	2	40	29
Grand total	18	16	18	13	8	-	5	3	49	36
Military officers	3	3	3	3	-	-	-	-	6	6

Annex III

ESTIMATED REQUIREMENTS FOR THE OFFICES OF THE SECRETARY-GENERAL
 IN THE ISLAMIC REPUBLIC OF IRAN AND IRAQ IN 1992

	Estimated requirements for 1992
	\$
Temporary posts	1 379 400
Military officers' allowances	493 100
Common staff costs	1 866 300
Travel of staff	52 000
Travel of military officers	44 400
Rental and maintenance of premises	148 200
Utilities	24 000
Rental and maintenance of equipment	76 600
Communications	117 800
Miscellaneous services	49 000
Miscellaneous supplies	105 600
Vehicles	11 000
Communications equipment	27 000
Miscellaneous equipment	<u>16 000</u>
Total	<u>4 410 400</u>

Resource requirements (at initial 1992-1993 rates)

Temporary posts

1. The original proposals of the Secretary-General for staffing of UNOSGI involved 49 posts (9 Professional and above, 14 General Service (other level), 4 Field Service and 22 local level), including provision for 8 posts (2 Professional and above, 2 General Service (other level) and 4 local level) for a small office in a third country in the region. In authorizing the Secretary-General to enter into commitments for the Offices in 1991 under the provisions of General Assembly resolution 41/213, ACABQ limited that authorization to \$3 million, significantly less than originally requested. In order to restrict spending to that level, a number of economies were implemented, including restriction of staffing levels to 31 (4 Professional and above, 2 General Service (other level), 10 Field Service and 15 local level). Details of the original proposals, current staffing and proposals for 1992 are shown in annex II.

2. For 1992 it is proposed to add five posts to these reduced staffing levels. It is proposed to add a P-5 post in New York to provide the necessary liaison and coordination support for the Offices at Headquarters. Experience has confirmed that the current staffing of the office at Baghdad is quite

inadequate and that it is necessary to bring staffing up to the level of the Tehran office by the addition of 2 Professional posts (1 P-5 and 1 P-4). In addition, the Baghdad office may be moved to a location away from the main United Nations compound in Baghdad, in which case additional local staff will be required to provide security. It is thus proposed to add 2 local level posts to current staffing.

3. The provision for common staff costs for international staff includes provision for mission subsistence allowance (\$1,341,600) at current rates.

Military officers' allowances and travel

4. Three military officers have been assigned to each of the two offices and provision is included for their subsistence allowance (\$493,100) and travel to and from the mission (\$44,400).

Travel of staff

5. Requirements of \$52,000 are estimated for up to four trips between each of the two offices and New York for consultations and briefings.

Rental and maintenance of premises and utilities

6. Requirements for rental of premises in Tehran are estimated at \$57,000. In addition, it is believed to be preferable to move the Baghdad office away from the United Nations compound in view of the sensitive nature of its work. It is hoped that the Government of Iraq will continue to provide such premises rent free, but a provision of \$60,000 is included as this is not assured. In addition, provision is made for repairs and maintenance (\$31,200) and utilities (\$24,000).

Rental and maintenance of equipment

7. Requirements of \$76,600 are estimated for maintenance and running costs of the 14 vehicles currently assigned to the Offices, 8 in Tehran and 6 in Baghdad, as well as the minibus which it is proposed to acquire for the Baghdad office.

Communications

8. Requirements of \$117,800 are estimated for pouch services, commercial telex, telephone and postage charges and user charges for commercial satellite terminals.

Miscellaneous supplies and services

9. Requirements of \$154,600 are estimated for services such as contractual cleaning, maintenance and security, bank charges, laundry and dry cleaning and contractual maintenance of office equipment (\$30,000); freight and cleaning charges (\$15,000); hospitality (\$4,000); stationary and office supplies.

subscriptions, uniforms, flags, maps, firefighting equipment and general supplies (\$66,000); and spare parts for communications equipment, batteries, battery chargers and factory repairs (\$39,600).

Furniture and equipment

10. Provision is made for a minibus for the Baghdad office (\$11,000), acquisition of stand-by generators for the Baghdad office (\$17,000), installation of a security system at the Tehran office (\$6,000), replacement of office furniture and equipment (\$10,000) and acquisition and replacement of minor items of communications equipment (\$10,000).
