

## General Assembly



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Agenda items 126 (b) and (c)

FINANCING OF THE UNITED NATIONS PEACE-KEEPING FORCES IN  
THE MIDDLE EAST: UNITED NATIONS INTERIM FORCE IN LEBANON;  
REVIEW OF THE RATES OF REIMBURSEMENT TO THE GOVERNMENTS  
OF TROOP-CONTRIBUTING STATES

Report of the Fifth Committee

Rapporteur: Mr. Falk MELTKE (German Democratic Republic)

I. INTRODUCTION

1. At its 3rd plenary meeting, on 20 September 1985, the General Assembly, on the recommendation of the General Committee, decided to include in the agenda of its fortieth session, and to allocate to the Fifth Committee, the item entitled:

"Financing of the United Nations peace-keeping forces in the Middle East:

- "(a) United Nations Disengagement Observer Force: report of the Secretary-General;
- "(b) United Nations Interim Force in Lebanon: report of the Secretary-General;
- "(c) Review of the rates of reimbursement to the Governments of troop-contributing States: report of the Secretary-General".

2. The Fifth Committee considered sub-items (b) and (c) of agenda item 126 at its 60th meeting, on 12 December 1985. It had before it the reports of the Secretary-General on the financing of the United Nations Interim Force in Lebanon (A/40/844) and on the review of the rates of reimbursement to the Governments of troop-contributing States (A/40/845) and the related report of the Advisory Committee on Administrative and Budgetary Questions (A/40/954).

## II. CONSIDERATION OF PROPOSALS

### A. Draft resolution A/C.5/40/L.5

3. At the 60th meeting, on 12 December, the representative of Ireland introduced draft resolutions A and B (A/C.5/40/L.5) sponsored by Austria, Canada, Denmark, Fiji, Finland, France, Germany, Federal Republic of, Ghana, Iceland, Ireland, Italy, Lebanon, Nepal, the Netherlands, New Zealand, Norway, Panama, Papua New Guinea, Samoa and Sweden, subsequently joined by Thailand.

4. At the same meeting, the Committee considered the two draft resolutions, with the following results:

(a) Draft resolution A was adopted by a recorded vote of 97 to 12, with 4 abstentions (see para. 8, draft resolution I A). The voting was as follows:

In favour: Argentina, Australia, Austria, Bahrain, Bangladesh, Barbados, Belgium, Benin, Bolivia, Botswana, Brazil, Brunei Darussalam, Burma, Burundi, Cameroon, Canada, Central African Republic, Chile, China, Colombia, Congo, Cyprus, Denmark, Dominican Republic, Ecuador, Egypt, Ethiopia, Fiji, Finland, France, Gabon, Germany, Federal Republic of, Ghana, Greece, Guyana, Honduras, Iceland, India, Indonesia, Ireland, Israel, Italy, Ivory Coast (Côte d'Ivoire), Jamaica, Japan, Jordan, Kenya, Kuwait, Lebanon, Lesotho, Liberia, Madagascar, Malawi, Malaysia, Mauritania, Mexico, Morocco, Nepal, Netherlands, New Zealand, Niger, Nigeria, Norway, Oman, Pakistan, Panama, Papua New Guinea, Peru, Philippines, Portugal, Qatar, Romania, Rwanda, Samoa, Saudi Arabia, Senegal, Sierra Leone, Singapore, Spain, Sri Lanka, Swaziland, Sweden, Thailand, Togo, Trinidad and Tobago, Tunisia, Turkey, Uganda, United Arab Emirates, United Kingdom of Great Britain and Northern Ireland, United Republic of Tanzania, United States of America, Venezuela, Yugoslavia, Zaire, Zambia, Zimbabwe.

Against: Bulgaria, Byelorussian Soviet Socialist Republic, Cuba, Czechoslovakia, German Democratic Republic, Hungary, Mongolia, Poland, Syrian Arab Republic, Ukrainian Soviet Socialist Republic, Union of Soviet Socialist Republics, Viet Nam.

Abstaining: Democratic Yemen, Iraq, Maldives, Yemen.

(b) Draft resolution B was adopted by a recorded vote of 97 to 12, with 5 abstentions (see para. 8, draft resolution I B). The voting was as follows:

In favour: Argentina, Australia, Austria, Bahrain, Bangladesh, Barbados, Belgium, Bolivia, Botswana, Brazil, Brunei Darussalam, Burkina Faso, Burma, Burundi, Cameroon, Canada, Central African Republic, Chile, China, Colombia, Congo, Cyprus, Denmark, Dominican Republic, Ecuador, Egypt, Ethiopia, Fiji, Finland, France, Gabon, Germany, Federal Republic of, Ghana, Greece, Guyana, Honduras,

Iceland, India, Indonesia, Ireland, Israel, Italy, Ivory Coast (Côte d'Ivoire), Jamaica, Japan, Jordan, Kenya, Kuwait, Lebanon, Lesotho, Liberia, Madagascar, Malawi, Malaysia, Mauritania, Mexico, Morocco, Nepal, Netherlands, New Zealand, Niger, Nigeria, Norway, Oman, Pakistan, Panama, Papua New Guinea, Peru, Philippines, Portugal, Qatar, Rwanda, Samoa, Saudi Arabia, Senegal, Sierra Leone, Singapore, Spain, Sri Lanka, Sudan, Swaziland, Sweden, Thailand, Togo, Trinidad and Tobago, Tunisia, Turkey, Uganda, United Arab Emirates, United Kingdom of Great Britain and Northern Ireland, United Republic of Tanzania, United States of America, Venezuela, Yugoslavia, Zaire, Zambia, Zimbabwe.

Against: Bulgaria, Byelorussian Soviet Socialist Republic, Cuba, Czechoslovakia, German Democratic Republic, Hungary, Mongolia, Poland, Syrian Arab Republic, Ukrainian Soviet Socialist Republic, Union of Soviet Socialist Republics, Viet Nam.

Abstaining: Democratic Yemen, Iraq, Maldives, Romania, Yemen.

B. Draft resolution A/C.5/40/L.6

5. At the 60th meeting, on 12 December, the representative of Sweden introduced draft resolution A/C.5/40/L.6 sponsored by Austria, Canada, Denmark, Fiji, Finland, France, Ghana, Iceland, Ireland, Italy, Lebanon, Nepal, the Netherlands, New Zealand, Norway, Papua New Guinea and Sweden, subsequently joined by Samoa.

6. At the same meeting, the Committee adopted draft resolution A/C.5/40/L.6, by a recorded vote of 97 to 11, with 7 abstentions (see para. 8, draft resolution II). The voting was as follows:

In favour: Argentina, Australia, Austria, Bahrain, Bangladesh, Barbados, Belgium, Bolivia, Botswana, Brazil, Brunei Darussalam, Burkina Faso, Burma, Burundi, Cameroon, Canada, Central African Republic, Chile, China, Colombia, Congo, Cyprus, Denmark, Dominican Republic, Ecuador, Egypt, Ethiopia, Fiji, Finland, France, Gabon, Germany, Federal Republic of, Ghana, Greece, Guyana, Honduras, Iceland, India, Indonesia, Ireland, Israel, Italy, Ivory Coast (Côte d'Ivoire), Jamaica, Japan, Jordan, Kenya, Kuwait, Lebanon, Lesotho, Liberia, Madagascar, Malawi, Malaysia, Mauritania, Mexico, Morocco, Nepal, Netherlands, New Zealand, Niger, Nigeria, Norway, Oman, Pakistan, Panama, Papua New Guinea, Peru, Poland, Portugal, Qatar, Rwanda, Samoa, Saudi Arabia, Senegal, Sierra Leone, Singapore, Spain, Sri Lanka, Sudan, Swaziland, Sweden, Thailand, Togo, Trinidad and Tobago, Tunisia, Turkey, Uganda, United Arab Emirates, United Kingdom of Great Britain and Northern Ireland, United Republic of Tanzania, United States of America, Venezuela, Yugoslavia, Zaire, Zambia, Zimbabwe.

Against: Bulgaria, Byelorussian Soviet Socialist Republic, Cuba, Czechoslovakia, German Democratic Republic, Hungary, Mongolia, Syrian Arab Republic, Ukrainian Soviet Socialist Republic, Union of Soviet Socialist Republics, Viet Nam.

Abstaining: Algeria, Benin, Democratic Yemen, Iraq, Maldives, Romania, Yemen.

7. Statements and observations made in the course of the Committee's consideration of these sub-items are reflected in the relevant summary record (see A/C.5/40/SR.60).

### III. RECOMMENDATIONS OF THE FIFTH COMMITTEE

8. The Fifth Committee recommends to the General Assembly the adoption of the following draft resolutions:

#### DRAFT RESOLUTION I

##### Financing of the United Nations Interim Force in Lebanon

###### A

###### The General Assembly,

Having considered the report of the Secretary-General on the financing of the United Nations Interim Force in Lebanon 1/ and the related report of the Advisory Committee on Administrative and Budgetary Questions, 2/

Bearing in mind Security Council resolutions 425 (1978) and 426 (1978) of 19 March 1978, 427 (1978) of 3 May 1978, 434 (1978) of 18 September 1978, 444 (1979) of 19 January 1979, 450 (1979) of 14 June 1979, 459 (1979) of 19 December 1979, 474 (1980) of 17 June 1980, 483 (1980) of 17 December 1980, 488 (1981) of 19 June 1981, 498 (1981) of 18 December 1981, 501 (1982) of 25 February 1982, 511 (1982) of 18 June 1982, 519 (1982) of 17 August 1982, 523 (1982) of 18 October 1982, 529 (1983) of 18 January 1983, 536 (1983) of 18 July 1983, 538 (1983) of 18 October 1983, 549 (1984) of 19 April 1984, 555 (1984) of 12 October 1984, 561 (1985) of 17 April 1985 and 575 (1985) of 17 October 1985,

Recalling its resolutions S-8/2 of 21 April 1978, 33/14 of 3 November 1978, 34/9 B of 17 December 1979, 35/44 of 1 December 1980, 35/115 A of 10 December 1980, 36/138 A of 16 December 1981, 36/138 C of 19 March 1982, 37/127 A of 17 December 1982, 38/38 A of 5 December 1983 and 39/71 A of 13 December 1984,

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1/ A/40/844.

2/ A/40/954.

Reaffirming its previous decisions regarding the fact that, in order to meet the expenditures caused by such operations, a different procedure from the one applied to meet expenditures of the regular budget of the United Nations is required,

Taking into account the fact that the economically more developed countries are in a position to make relatively larger contributions and that the economically less developed countries have a relatively limited capacity to contribute towards peace-keeping operations involving heavy expenditures,

Bearing in mind the special responsibilities of the States permanent members of the Security Council in the financing of peace-keeping operations decided upon in accordance with the Charter of the United Nations,

## I

Decides to appropriate to the Special Account referred to in section I, paragraph 1, of General Assembly resolution S-8/2 an amount of \$70,446,000 gross (\$69,446,000 net), being the amount authorized with the prior concurrence of the Advisory Committee on Administrative and Budgetary Questions and apportioned under the provisions of section IV of Assembly resolution 39/71 A for the operation of the United Nations Interim Force in Lebanon from 19 April to 18 October 1985, inclusive;

## II

Decides to appropriate to the Special Account an amount of \$23,482,000 gross (\$23,148,666 net), being the amount authorized with the prior concurrence of the Advisory Committee on Administrative and Budgetary Questions and apportioned under the provisions of section IV of Assembly resolution 39/71 A for the operation of the United Nations Interim Force in Lebanon from 19 October to 18 December 1985, inclusive;

## III

1. Decides to appropriate to the Special Account an amount of \$48,263,000 for the operation of the United Nations Interim Force in Lebanon for the period from 19 December 1985 to 18 April 1986, inclusive;

2. Decides further, as an ad hoc arrangement, without prejudice to the positions of principle that may be taken by Member States in any consideration by the General Assembly of arrangements for the financing of peace-keeping operations, to apportion the amount of \$48,263,000 among Member States in accordance with the scheme set out in Assembly resolution 33/14 and the provisions of section V, paragraph 1, of resolution 34/9 B, section VI, paragraph 1, of resolution 35/115 A, section VI, paragraph 1, of resolution 36/138 A, section IX, paragraph 1, of resolution 37/127 A and section VII, paragraphs 1 and 2, of resolution 39/71 A; the scale of assessments for the years 1983, 1984 and 1985 shall be applied against a portion thereof, that is \$5,185,281, being the amount pertaining on a pro rata basis to the period from

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19 to 31 December 1985, inclusive, and the scale of assessments for the year 1986 shall be applied against the balance, that is \$43,077,719, for the period thereafter;

3. Decides that there shall be set off against the apportionment among Member States, as provided in paragraph 2 above, their respective share in the estimated income of \$13,333 other than staff assessment income approved for the period from 19 December 1985 to 18 April 1986, inclusive;

4. Decides that, in accordance with the provisions of its resolution 973 (X) of 15 December 1955, there shall be set off against the apportionment among Member States, as provided for in paragraph 2 above, their respective share in the Tax Equalization Fund of the estimated staff assessment income of \$823,333 approved for the period from 19 December 1985 to 18 April 1986, inclusive;

#### IV

Authorizes the Secretary-General to enter into commitments for the operation of the United Nations Interim Force in Lebanon at a rate not to exceed \$11,957,500 gross (\$11,762,500 net) per month for the period from 19 April to 18 December 1986, inclusive, should the Security Council decide to continue the Force beyond the period of six months authorized under its resolution 575 (1985), subject to obtaining the prior concurrence of the Advisory Committee on Administrative and Budgetary Questions for the actual level of commitments to be entered into for each mandate period that may be approved subsequent to 19 April 1986, the said amount to be apportioned among Member States in accordance with the scale of assessments for the year 1986;

#### V

1. Renews its invitation to Member States to make voluntary contributions to the United Nations Interim Force in Lebanon both in cash and in the form of services and supplies acceptable to the Secretary-General;

2. Invites Member States to make voluntary contributions in cash to the Suspense Account established in accordance with its resolution 34/9 D of 17 December 1979;

#### VI

Requests the Secretary-General to take all necessary action to ensure that the United Nations Interim Force in Lebanon shall be administered with a maximum of efficiency and economy.

#### B

The General Assembly,

Having regard to the financial position of the Special Account for the United Nations Interim Force in Lebanon, as set forth in the report of the

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Secretary-General, 1/ and referring to paragraph 7 of the report of the Advisory Committee on Administrative and Budgetary Questions, 2/

Mindful of the fact that it is essential to provide the United Nations Interim Force in Lebanon with the necessary financial resources to enable it to fulfil its responsibilities under the relevant resolutions of the Security Council,

Concerned that the Secretary-General is continuing to face growing difficulties in meeting the obligations of the United Nations Interim Force in Lebanon on a current basis, particularly those due to the Governments of troop-contributing States,

Recalling its resolutions 34/9 E of 17 December 1979, 35/115 B of 10 December 1980, 36/138 B of 16 December 1981, 37/127 B of 17 December 1982, 38/38 B of 5 December 1983 and 39/71 B of 13 December 1984,

Recognizing that, in consequence of the withholding of contributions by certain Member States, the surplus balances in the Special Account for the United Nations Interim Force in Lebanon have, in effect, been drawn upon to the full extent to supplement the income received from contributions for meeting expenses of the Force,

Concerned that the application of the provisions of regulations 5.2 (b), 5.2 (d), 4.3 and 4.4 of the Financial Regulations of the United Nations would aggravate the already difficult financial situation of the United Nations Interim Force in Lebanon,

Decides that the provisions of regulations 5.2 (b), 5.2 (d), 4.3 and 4.4 of the Financial Regulations of the United Nations shall be suspended in respect of the amount of \$8,868,174, which otherwise would have to be surrendered pursuant to those provisions, this amount to be entered in the account referred to in the operative part of General Assembly resolution 34/9 E and held in suspense until a further decision is taken by the Assembly.

#### DRAFT RESOLUTION II

##### Review of the rates of reimbursement to the Governments of troop-contributing States

The General Assembly,

Having considered the report of the Secretary-General on the review of the rates of reimbursement to the Governments of troop-contributing States, 3/

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3/ A/40/845.

submitted pursuant to General Assembly resolution 39/70 of 13 December 1984, as well as the related report of the Advisory Committee on Administrative and Budgetary Questions, 4/

Recalling its decision of 29 November 1974, taken at its twenty-ninth session, by which it established, as from 25 October 1973, standard rates of reimbursement to the Governments of troop-contributing States for pay and allowances of their troops serving in the United Nations Emergency Force and the United Nations Disengagement Observer Force, 5/ and its decision 32/416 of 2 December 1977, by which it revised those rates of reimbursement as from 25 October 1977,

Recalling also its resolution S-8/2 of 21 April 1978, by which it applied the same standard rates of reimbursement in effect for the United Nations Emergency Force and the United Nations Disengagement Observer Force to those Governments of States contributing troops to the United Nations Interim Force in Lebanon,

Recalling further its resolution 35/44 of 1 December 1980, by which it established the new standard rates of reimbursement to the Governments of troop-contributing States of \$950 per person per month for all ranks, plus \$280 per person per month for a limited number of specialists (up to 25 per cent of logistics contingents and up to 10 per cent of other contingents), with effect from 1 December 1980 in the case of the United Nations Disengagement Observer Force and from 19 December 1980 in the case of the United Nations Interim Force in Lebanon,

Recalling further its decision of 15 December 1975, taken at its thirtieth session, by which it approved the principle of reimbursing the troop-contributing States for the usage factor for personal clothing, gear and equipment and personal weaponry, including ammunition, issued by Governments to their troops for service in the United Nations peace-keeping forces and in which it requested the Secretary-General to negotiate a settlement thereof, 6/ pursuant to which a reimbursement rate of \$70 per person per month was agreed upon,

Recognizing that, in consequence of the shortfall of financial contributions, troop-contributing States are not being reimbursed to the full extent of the established rates, thus bearing considerably larger portions of the costs for their troops serving in the United Nations peace-keeping forces than those indicated by the Secretary-General in his report,

1. Takes note of the conclusions and recommendations of the Secretary-General as outlined in paragraphs 12 to 15 of his report;

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4/ A/40/954.

5/ Official Records of the General Assembly, Twenty-ninth Session, Supplement No. 31 (A/9631 and Corr.2), p. 140, item 84.



2. Decides to retain the current rates of reimbursement of \$950 per person per month for all ranks, plus the specialists' allowance of \$280 per person per month for 25 per cent of logistics contingents and 10 per cent of other contingents, as well as \$65 per person per month for the usage factor for personal clothing, gear and equipment and \$5 per person per month for personal weaponry, including ammunition;

3. Also decides that the rates of reimbursement to the Governments of troop-contributing States shall be reviewed by the Secretary-General, in consultation with the troop-contributing States, and requests the Secretary-General to report thereon to the General Assembly, at least once every two years, if, in light of inflation and currency-exchange fluctuations or other factors brought to the attention of the Secretary-General, these rates appreciably affect the absorption factor of two or more of the troop-contributing States.

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