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FINANCING OF THE UNITED NATIONS PEACE-KEEPING FORCES IN THE MIDDLE EAST

United Nations Emergency Force and United Nations
Disengagement Observer Force

Report of the Fifth Committee (Part II)

Rapporteur: Mr. Ali Ben-Said KHAMIS (Algeria)

I. INTRODUCTION

1. The recommendation of the Fifth Committee to the General Assembly heretofore made under this agenda item during the current session is reflected in part I of the Committee's report (A/34/613). Pursuant to that recommendation, the General Assembly, at its 46th plenary meeting on 25 October 1979, adopted resolution 34/7 A.
2. The Committee considered further the report of the Secretary-General on the financing of the United Nations Emergency Force (UNEF) and of the United Nations Disengagement Observer Force (UNDOF) (A/34/582 and Corr.1) at its 64th to 66th meetings, on 29 and 30 November. It also had before it the related report of the Advisory Committee on Administrative and Budgetary Questions (A/34/688).

II. ACTION TAKEN BY THE COMMITTEE

3. At the 64th meeting of the Fifth Committee, on 29 November, the representative of Canada introduced and orally revised draft resolutions (A/C.5/34/L.27 and Corr.1) sponsored by Argentina, Australia, Austria, Canada, Colombia, Denmark, Finland, Germany, Federal Republic of, Ghana, Ireland, Norway and Sweden.
4. The comments and observations made in the course of the discussion of the item are reflected in the relevant summary records (A/C.5/34/SR.64-66).
5. At its 66th meeting, on 30 November, the Fifth Committee voted on the draft resolutions with the following results:

(a) Draft resolution A was adopted by a recorded vote of 73 to 10, with 4 abstentions (see para. 7, draft resolution A). The voting was as follows: 1/

In favour: Argentina, Australia, Austria, Bahamas, Bahrain, Belgium, Bhutan, Brazil, Burma, Burundi, Canada, Cape Verde, Chile, Colombia, Costa Rica, Cyprus, Denmark, Ecuador, Egypt, Finland, France, Germany, Federal Republic of, Ghana, Greece, Guinea, Guyana, India, Indonesia, Ireland, Israel, Italy, Ivory Coast, Japan, Jordan, Kenya, Kuwait, Malaysia, Mali, Mexico, Morocco, Netherlands, New Zealand, Niger, Nigeria, Norway, Oman, Pakistan, Peru, Philippines, Poland, Portugal, Qatar, Romania, Rwanda, Saudi Arabia, Senegal, Singapore, Spain, Sweden, Trinidad and Tobago, Tunisia, Turkey, Uganda, United Arab Emirates, United Kingdom of Great Britain and Northern Ireland, United Republic of Cameroon, United Republic of Tanzania, United States of America, Uruguay, Venezuela, Yugoslavia, Zaire, Zambia.

Against: Bulgaria, Byelorussian Soviet Socialist Republic, Czechoslovakia, German Democratic Republic, Hungary, Iraq, Mongolia, Syrian Arab Republic, Ukrainian Soviet Socialist Republic, Union of Soviet Socialist Republics.

Abstaining: Afghanistan, Democratic Yemen, Madagascar, Mauritania.

(b) Draft resolution B was adopted by a recorded vote of 78 to 2, with 14 abstentions (see para. 7, draft resolution B). The voting was as follows:

In favour: Argentina, Australia, Austria, Bahamas, Bahrain, Barbados, Belgium, Bhutan, Brazil, Burma, Burundi, Canada, Cape Verde, Chile, Colombia, Costa Rica, Cyprus, Denmark, Ecuador, Egypt, Finland, France, Gabon, Germany, Federal Republic of, Ghana, Greece, Guinea, Guyana, India, Indonesia, Ireland, Israel, Italy, Ivory Coast, Japan, Jordan, Kenya, Kuwait, Malaysia, Mali, Mexico, Morocco, Netherlands, New Zealand, Niger, Nigeria, Norway, Oman, Pakistan, Panama, Peru, Philippines, Poland, Portugal, Qatar, Romania, Rwanda, Saudi Arabia, Senegal, Singapore, Spain, Sudan, Sweden, Togo, Trinidad and Tobago, Tunisia, Turkey, Uganda, United Arab Emirates, United Kingdom of Great Britain and Northern Ireland, United Republic of Cameroon, United Republic of Tanzania, United States of America, Uruguay, Venezuela, Yugoslavia, Zaire, Zambia.

1/ The representative of Algeria subsequently informed the Chairman that he had intended to abstain and the representative of Togo informed the Chairman that he had intended to vote in favour.

Against: Iraq, Syrian Arab Republic.

Abstaining: Afghanistan, Algeria, Bulgaria, Byelorussian Soviet Socialist Republic, Czechoslovakia, Democratic Yemen, German Democratic Republic, Hungary, Madagascar, Mauritania, Mongolia, Mozambique, Ukrainian Soviet Socialist Republic, Union of Soviet Socialist Republics.

(c) Draft resolutions A and B taken together were adopted by a recorded vote of 78 to 2, with 13 abstentions. The voting was as follows:

In favour: Argentina, Australia, Austria, Bahamas, Bahrain, Barbados, Belgium, Bhutan, Brazil, Burma, Burundi, Canada, Cape Verde, Chile, Colombia, Costa Rica, Cyprus, Denmark, Ecuador, Egypt, Finland, France, Gabon, Germany, Federal Republic of, Ghana, Greece, Guinea, Guyana, India, Indonesia, Ireland, Israel, Italy, Ivory Coast, Japan, Jordan, Kenya, Kuwait, Malaysia, Mali, Mexico, Morocco, Netherlands, New Zealand, Niger, Nigeria, Norway, Oman, Pakistan, Panama, Peru, Philippines, Poland, Portugal, Qatar, Romania, Rwanda, Saudi Arabia, Senegal, Singapore, Spain, Sudan, Sweden, Togo, Trinidad and Tobago, Tunisia, Turkey, Uganda, United Arab Emirates, United Kingdom of Great Britain and Northern Ireland, United Republic of Cameroon, United Republic of Tanzania, United States of America, Uruguay, Venezuela, Yugoslavia, Zaire, Zambia.

Against: Iraq, Syrian Arab Republic.

Abstaining: Afghanistan, Algeria, Bulgaria, Byelorussian Soviet Socialist Republic, Czechoslovakia, Democratic Yemen, German Democratic Republic, Hungary, Madagascar, Mauritania, Mongolia, Ukrainian Soviet Socialist Republic, Union of Soviet Socialist Republics.

6. The representatives of the following Member States spoke in explanation of vote or position: Iraq, Israel, Libyan Arab Jamahiriya, Syrian Arab Republic, Tunisia, Democratic Yemen and Union of Soviet Socialist Republics.

III. RECOMMENDATIONS OF THE FIFTH COMMITTEE

7. The Fifth Committee recommends to the General Assembly the adoption of the following draft resolutions:

/...

Financing of the United Nations Emergency Force and
of the United Nations Disengagement Observer Force

A

The General Assembly,

Having considered the report of the Secretary-General on the financing of the United Nations Emergency Force and of the United Nations Disengagement Observer Force, 2/ as well as the related report of the Advisory Committee on Administrative and Budgetary Questions, 3/

Bearing in mind Security Council resolutions 340 (1973) of 25 October 1973, 346 (1974) of 8 April 1974, 362 (1974) of 23 October 1974, 368 (1975) of 17 April 1975, 371 (1975) of 24 July 1975, 378 (1975) of 23 October 1975, 396 (1976) of 22 October 1976, 416 (1977) of 21 October 1977 and 438 (1978) of 23 October 1978,

Recalling its resolutions 3101 (XXVIII) of 11 December 1973, 3211 B (XXIX) of 29 November 1974, 3374 B (XXX) of 28 November 1975, 31/5 C of 22 December 1976, 32/4 B of 2 December 1977 and 33/13 C of 8 December 1978,

Reaffirming its previous decisions regarding the fact that, in order to meet the expenditures caused by such operations, a different procedure is required from that applied to meet expenditures of the regular budget of the United Nations,

Taking into account the fact that the economically more developed countries are in a position to make relatively larger contributions and that the economically less developed countries have a relatively limited capacity to contribute towards peace-keeping operations involving heavy expenditures,

Bearing in mind the special responsibilities of the States permanent members of the Security Council in the financing of such operations, as indicated in General Assembly resolution 1874 (S-IV) of 27 June 1963 and other resolutions of the Assembly,

I

1. Decides to appropriate to the Special Account referred to in section II, paragraph 1, of General Assembly resolution 3211 B (XXIX) the amount of \$18,202,000 for the operation of liquidating the United Nations Emergency Force as from 25 July 1979;

2. Decides further, as an ad hoc arrangement, without prejudice to the positions of principle that may be taken by Member States in any consideration by the General Assembly of arrangements for the financing of peace-keeping operations, to apportion the amount of \$10,590,255 among Member States in the proportions

2/ A/34/582 and Corr.1.

3/ A/34/688.

determined by the scale of assessments for 1978-1979 and the amount of \$7,611,745 among Member States in the proportions determined by the scale of assessments for 1980-1982, and:

(a) To apportion an amount of \$10,924,941 among the Member States referred to in paragraph 2 (a) of General Assembly resolution 3101 (XXVIII), of which \$6,486,532 shall be apportioned in the proportions determined by the scale of assessments for 1978-1979 and \$4,438,409 in the proportions determined by the scale of assessments for 1980-1982;

(b) To apportion an amount of \$6,865,926 among the Member States referred to in paragraph 2 (b) of resolution 3101 (XXVIII) and section II, paragraph 2 (b), of resolution 3374 B (XXX), of which \$3,876,033 shall be apportioned in the proportions determined by the scale of assessments for 1978-1979 and \$2,989,893 in the proportions determined by the scale of assessments for 1980-1982;

(c) To apportion an amount of \$403,091 among the Member States referred to in paragraph 2 (c) of resolution 3101 (XXVIII), section II, paragraph 2 (c), of resolution 3374 B (XXX), and section IV, paragraph 1, of resolution 33/13 C, of which \$223,454 shall be apportioned in the proportions determined by the scale of assessments for 1978-1979 and \$179,637 in the proportions determined by the scale of assessments for 1980-1982;

(d) To apportion an amount of \$8,042 among the Member States referred to in paragraph 2 (d) of resolution 3101 (XXVIII), section IV, paragraph 1, of resolution 3374 B (XXX), section III, paragraph 1, of resolution 31/5 C, section III, paragraph 1, of resolution 32/4 B and section IV, paragraph 1, of resolution 33/13 C, of which \$4,236 shall be apportioned in the proportions determined by the scale of assessments for 1978-1979 and \$3,806 in the proportions determined by the scale of assessments for 1980-1982;

3. Decides that there shall be set off against the apportionment among Member States, as provided in paragraph 2 above, their respective share in the estimated income of \$4 million other than staff assessment income;

4. Decides that, in accordance with the provisions of its resolution 973 (X) of 15 December 1955, there shall be set off against the apportionment among Member States, as provided for in paragraph 2 above, their respective share in the Tax Equalization Fund of the estimated staff assessment income of \$534,000;

II

1. Decides that Dominica and Solomon Islands shall be included in the group of Member States mentioned in paragraph 2 (d) of General Assembly resolution 3101 (XXVIII) and that their contributions for the United Nations Emergency Force shall be calculated in accordance with the provisions of paragraph 6 of Assembly resolution 34/6 A of 25 October 1979;

2. Decides further that, in accordance with regulations 5.2 (c) of the Financial Regulations of the United Nations, the contributions to the United Nations

Emergency Force until 24 July 1979 of the Member States listed in paragraph 1 of the present section shall be treated as miscellaneous income to be set off against the appropriations apportioned in section I above.

B

The General Assembly,

Having considered the report of the Secretary-General on the financing of the United Nations Emergency Force and of the United Nations Disengagement Observer Force, 4/ as well as the related report of the Advisory Committee on Administrative and Budgetary Questions, 5/

Bearing in mind Security Council resolutions 350 (1974) of 31 May 1974, 363 (1974) of 29 November 1974, 369 (1975) of 28 May 1975, 381 (1975) of 30 November 1975, 390 (1976) of 28 May 1976, 398 (1976) of 30 November 1976, 408 (1977) of 26 May 1977, 420 (1977) of 30 November 1977, 429 (1978) of 31 May 1978, 441 (1978) of 30 November 1978, 449 (1979) of 30 May 1979 and 456 (1979) of 30 November 1979,

Recalling its resolutions 3101 (XXVIII) of 11 December 1973, 3211 B (XXIX) of 29 November 1974, 3374 C (XXX) of 2 December 1975, 31/5 D of 22 December 1976, 32/4 C of 2 December 1977, 33/13 D of 8 December 1978 and 34/7 A of 25 October 1979,

Reaffirming its previous decisions regarding the fact that, in order to meet the expenditures caused by such operations, a different procedure is required from that applied to meet expenditures of the regular budget of the United Nations,

Taking into account the fact that the economically more developed countries are in a position to make relatively larger contributions and that the economically less developed countries have a relatively limited capacity to contribute towards peace-keeping operations involving heavy expenditures,

Bearing in mind the special responsibilities of the States permanent members of the Security Council in the financing of such operations, as indicated in General Assembly resolution 1874 (S-IV) of 27 June 1963 and other resolutions of the Assembly,

I

1. Decides to appropriate to the Special Account referred to in section II, paragraph 1, of General Assembly resolution 3211 B (XXIX) the amount of \$8,034,170 gross (\$7,953,805 net) authorized and apportioned by section III of Assembly resolution 33/13 D for the operation of the United Nations Disengagement Observer Force for the period from 1 June to 24 October 1979 inclusive;

4/ A/34/582 and Corr.1.

5/ A/34/688.

2. Decides further to appropriate to the Special Account referred to in section II, paragraph 1, of General Assembly resolution 3211 B (XXIX) the amount of \$2,062,827 gross (\$2,042,193 net) authorized and apportioned by Assembly resolution 34/7 A of 25 October 1979 for United Nations Disengagement Observer Force for the period from 25 October to 30 November 1979 inclusive;

II

1. Decides to appropriate to the Special Account an amount of \$12,578,000 for the operation of the United Nations Disengagement Observer Force for the period from 1 December 1979 to 31 May 1980 inclusive;

2. Decides further, as an ad hoc arrangement, without prejudice to the positions of principle that may be taken by Member States in any consideration by the General Assembly of arrangements for the financing of peace-keeping operations, to apportion the amount of \$2,130,699, pertaining on a pro rata basis to the period from 1 to 31 December 1979 inclusive, among Member States in the proportions determined by the scale of assessments for 1978-1979 and the amount of \$10,447,301, pertaining on a pro rata basis to the period from 1 January to 31 May 1980 inclusive, among Member States in the proportions determined by the scale of assessments for 1980-1982, and:

(a) To apportion an amount of \$7,396,874 for the above-mentioned six-month period among the Member States referred to in paragraph 2 (a) of General Assembly resolution 3101 (XXVIII), of which \$1,305,053 shall be apportioned in the proportions determined by the scale of assessments for 1978-1979 and \$6,091,821 in the proportions determined by the scale of assessments for 1980-1982;

(b) To apportion an amount of \$4,883,536 for the above-mentioned six-month period among the Member States referred to in paragraph 2 (b) of resolution 3101 (XXVIII) and section II, paragraph 2 (b), of resolution 3374 C (XXX), of which \$779,836 shall be apportioned in the proportions determined by the scale of assessments for 1978-1979 and \$4,103,700 in the proportions determined by the scale of assessments for 1980-1982;

(c) To apportion an amount of \$291,514 for the above-mentioned six-month period among the Member States referred to in paragraph 2 (c) of resolution 3101 (XXVIII), section II, paragraph 2 (c), of resolution 3374 C (XXX) and section V, paragraph 1, of resolution 33/13 D, of which \$44,958 shall be apportioned in the proportions determined by the scale of assessments for 1978-1979 and \$246,556 in the proportions determined by the scale of assessments for 1980-1982;

(d) To apportion an amount of \$6,076 for the above-mentioned six-month period among the Member States referred to in paragraph 2 (d) of resolution 3101 (XXVIII), section V, paragraph 1, of resolution 3374 C (XXX), section V, paragraph 1, of resolution 31/5 D, section V, paragraph 1, of resolution 32/4 C and section V, paragraph 1, of resolution 33/13 D, of which \$852 shall be apportioned in the proportions determined by the scale of assessments for 1978-1979 and \$5,224 in the proportions determined by the scale of assessments for 1980-1982;

3. Decides that, in accordance with the provisions of its resolution 973 (X) of 15 December 1955, there shall be set off against the apportionment among Member States, as provided for in paragraph 2 above, their respective share in the Tax Equalization Fund of the estimated staff assessment income of \$116,000 approved for the period from 1 December 1979 to 31 May 1980 inclusive;

III

Authorizes the Secretary-General to enter into commitments for the United Nations Disengagement Observer Force at a rate not to exceed \$2,096,333 gross (\$2,077,000 net) per month for the period from 1 June to 30 November 1980 inclusive, should the Security Council decide to continue the Force beyond the period of six months authorized under its resolution 456 (1979) of 30 November 1979, the said amount to be apportioned among Member States in accordance with the scheme set out in the present resolution;

IV

1. Stresses the need for voluntary contributions to the United Nations Disengagement Observer Force both in cash and in the form of services and supplies acceptable to the Secretary-General;

2. Requests the Secretary-General to take all necessary action to ensure that the United Nations Disengagement Observer Force is conducted with a maximum of efficiency and economy;

V

1. Decides that Dominica and Solomon Islands shall be included in the group of Member States mentioned in paragraph 2 (d) of General Assembly resolution 3101 (XXVIII) and that their contributions for the United Nations Disengagement Observer Force shall be calculated in accordance with the provisions of paragraph 6 of Assembly resolution 34/6 A of 25 October 1979;

2. Decides further that, in accordance with regulation 5.2 (c) of the Financial Regulations of the United Nations, the contributions to the United Nations Disengagement Observer Force until 30 November 1979 of the Member States listed in paragraph 1 of the present section shall be treated as miscellaneous income to be set off against the appropriations apportioned in section II above.
