



UNITED NATIONS
GENERAL
ASSEMBLY



Distr.
GENERAL

A/34/7/Add.16
8 December 1979

ORIGINAL: ENGLISH

Thirty-fourth session
Agenda items 28 and 98

POLICIES OF APARTHEID OF THE GOVERNMENT OF SOUTH AFRICA

PROPOSED PROGRAMME BUDGET FOR THE BIENNIUM 1980-1981

Administrative and financial implications of draft resolutions
A/34/L.21 to A/34/L.24, A/34/L.25/Rev.1, A/34/L.26 to A/34/L.28,
A/34/L.29/Rev.1, A/34/L.30 to A/34/L.33, A/34/L.34/Rev.1,
A/34/L.35 to A/34/L.37 and A/34/L.39

Seventeenth report of the Advisory Committee on
Administrative and Budgetary Questions

1. The Advisory Committee on Administrative and Budgetary Questions has considered the Secretary-General's statement (A/C.5/34/54 and Corr.1) on the administrative and financial implications of the 18 draft resolutions relating to the policies of apartheid of the Government of South Africa (A/34/L.21-A/34/L.24, A/34/L.25/Rev.1, A/34/L.26-A/34/L.28, A/34/L.29/Rev.1, A/34/L.30-A/34/L.33, A/34/L.34/Rev.1, A/34/L.35-A/34/L.37 and A/34/L.39).
2. The Secretary-General estimates the substantive requirements related to these draft resolutions at a total of \$2,876,200, net of staff assessment, comprising \$752,100 under section 3A, \$290,900 under section 3D, \$1,629,100 under section 27, \$182,300 under section 28 and \$21,800 under section 29. Of the above total, \$1,148,000 (\$198,700 under section 3A and \$949,300 under section 27) has already been requested for the same activities in the proposed programme budget for the biennium 1980-1981. 1/ Accordingly, the Secretary-General indicates in paragraph 84 of his statement that the adoption of the draft resolutions would entail the need for additional appropriations in an amount of \$1,728,200, net of staff assessment. Furthermore, in paragraph 82 of his statement, the Secretary-General states that conference-servicing costs, estimated at \$227,319 on a full-cost basis, will be dealt with in the context of the consolidated statement to be submitted towards the end of the current session.
3. The estimated total additional substantive requirements amounting to \$1,728,200 (net of staff assessment) are summarized as follows:

1/ Official Records of the General Assembly, Thirty-fourth Session,
Supplement No. 6 (A/34/6).

Draft resolution	A/C.5/34/54 and Corr.1	Section 3A	Section 3D	Section 27A	Section 28	Section
(United States dollars)						
A. A/34/L.22, A/34/L.27, A/34/L.36 and A/34/L.39	para. 2	-	-	-	-	-
B. A/34/L.21, A/34/L.32 and A/34/L.33	paras. 3-9	-	-	-	-	-
C. A/34/L.24, A/34/L.28, A/34/L.29/Rev.1, A/34/L.31 and A/34/L.37	paras. 10-16	a/	-	-	-	-
D. A/34/L.23	paras. 17-23	143 200	52 400	-	-	21 800
E. A/34/L.25/Rev.1	paras. 24-26	a/	33 100	-	-	-
F. A/34/L.26	paras. 27-31	a/	44 900	-	-	-
G. A/34/L.30	paras. 32-44	a/	-	1 629 100	144 000	-
H. A/34/L.35	paras. 45-49	10 600 ^{a/}	20 400	-	-	-
I. A/34/L.34/Rev.1	paras. 50-78	598 300	140 100	-	38 300	-
Total		752 100	290 900	1 629 100	182 300	21 800
Less the amounts already requested for the same activities in the proposed programme budget for 1980-1981	para. 83	(198 700)	-	(949 300)	-	-
Total (net)		553 400	290 900	679 800	182 300	21 800

a/ Committee against Apartheid: The financial implications are subsumed in the amount indicated (draft resolution A/34/L.34/Rev.1).

b/ Plus conference-servicing costs estimated at \$227 319 on a full-cost basis (see para. 2 above).

International Conference on Sanctions against South Africa
(draft resolution A/34/L.23)

4. Under the terms of operative paragraphs 1 to 3 of this draft resolution the General Assembly would decide to organize, in co-operation with the Organization of African Unity (OAU), an International Conference on Sanctions against South Africa in 1980; authorize the Special Committee against Apartheid to take all necessary steps for the organization of the Conference and preparatory meetings; and request the Secretary-General to provide all necessary assistance to the Special Committee in the organization of the Conference and to appoint a Secretary-General of the Conference. In paragraphs 18 to 23 of document A/C.5/34/54 and Corr.1, the Secretary-General details the administrative and financial implications of the draft resolution, estimated at a total of \$444,719. This amount consists of \$217,400 for travel, subsistence, miscellaneous expenses and temporary assistance, and \$227,319 for conference-servicing costs (on a full-cost basis) referred to in paragraph 2 above.

5. The additional resources requested, i.e., \$217,400, are broken down as follows:

US dollars

(a) For the Conference: travel, subsistence and miscellaneous expenses of 19 representatives of the Special Committee, 26 Secretariat staff members, and 25 experts (under section 3A) (A/C.5/34/54/Corr.1, para. 19).	115,000
(b) For the preparatory meetings of the Conference: travel and subsistence of 15 participants and 3 staff members from the Centre against <u>Apartheid</u> (\$28,200 under section 3A) and of 9 staff members from the Department of Conference Services (\$21,800 under section 29) (A/C.5/34/54 and Corr.1, paras. 20 and 84).	50 000
(c) Temporary assistance to the Secretary-General of the Conference (who will be appointed from within the staff of the Secretariat): one P-5 post and one General Service post for nine work-months each (section 3D) (A/C.5/34/54 and Corr.1, para. 22).	<u>52 400</u>
Total	<u><u>217,400</u></u>

6. The Advisory Committee notes from paragraph 19 of document A/C.5/34/54 and Corr.1 that the 26 Secretariat staff members, who would be travelling from Headquarters to attend the proposed five-day Conference in Geneva, include one finance officer, one administrative officer, five secretaries and two typists/proof-readers. Upon inquiry, the representatives of the Secretary-General informed

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the Committee that because of lack of time it had not been possible to consult with the United Nations Office in Geneva to ascertain the extent to which it could contribute to those services. Bearing this in mind and in view of the fact that some of these services can be obtained locally, the Committee recommends that the estimate of \$115,000 referred to in paragraph 5 (a) above be reduced by \$6,000.

7. The Advisory Committee notes that the estimate indicated in paragraph 5 (b) above includes \$21,800 for travel and subsistence of nine staff members from the Department of Conference Services. In accordance with standard practice, this amount should be reflected in the consolidated statement of conference-servicing costs referred to in paragraph 2 above. Therefore the Committee recommends that the sum in question be deleted at this stage.

Nuclear collaboration with South Africa (draft resolution A/34/L.25/Rev.1)

8. Under this heading the Secretary-General requests \$33,100 (including \$2,000 for travel) under section 3D to provide for the services of two consultants at the equivalent of the P-4 or P-5 level for five months each, to prepare a comprehensive report on South Africa's plans and capability in the nuclear field, (A/C.5/34/54 and Corr.1, paras. 24 and 25). The Advisory Committee was informed by the representatives of the Secretary-General that, subsequent to the submission of the statement of financial implications in document A/C.5/34/54 and Corr.1, the sponsors of the draft resolution revised their text; and that, since the draft resolution, as revised, did not call for the preparation of the report in question, the consultancy services costed at \$33,100 would not be required.

Oil embargo against South Africa (draft resolution A/34/L.26)

9. The resources requested under this heading amount to \$44,900 under section 3D and consist of:

(a) \$24,200 (including \$3,000 for travel) to provide for the services of three experts at the equivalent of the P-3 level for three months each to prepare a report, together with proposals, on means to enforce an effective oil embargo against South Africa, for submission to the Security Council and to the General Assembly at its thirty-fifth session, in accordance with operative paragraph 5 of the draft resolution (A/C.5/34/54 and Corr.1, paras. 27 and 28);

(b) \$20,700 (including \$2,000 for travel) to provide for the services of two temporary staff members at the P-3 level for three months each to undertake studies, in co-operation with OAU, aimed at enhancing and intensifying world-wide support for an effective arms and oil embargo against South Africa, pursuant to operative paragraph 6 of the draft resolution (A/C.5/34/54 and Corr.1, paras. 29 (a) and 30).

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10. The Committee notes that the two areas of studies referred to in paragraph 9 (a) and (b) above are complementary. Upon inquiry, the Committee was informed by the representatives of the Secretary-General that it would be possible to combine some of the assignments. Bearing in mind that the Centre has already produced studies on similar topics, the Committee is of the opinion that the tasks envisaged in the draft resolution can be carried out by a total of four persons (instead of five) with a consequential reduction of the estimate by \$8,900, from \$44,900 to \$36,000.

Dissemination of information on apartheid (draft resolution A/34/L.30)

11. Under operative paragraph 4 of the draft resolution, the Secretary-General is requested to ensure, inter alia, that the Department of Public Information gives utmost priority to the dissemination of information on apartheid. In operative paragraph 6, the Secretary-General is requested, in consultation with the Special Committee against Apartheid, to continue, on a regular basis, the radio programmes for broadcast to South Africa and to provide the broadcasting stations of Member States with programmes on the situation in South Africa. The Secretary-General estimates that the implementation of these requests would entail expenditures totalling \$1,773,100, consisting of \$1,629,100 for the dissemination of information on apartheid, under section 27A, and \$144,000 for related common services costs, under section 28. A breakdown of the estimate is provided in paragraphs 37 to 41 of document A/C.5/34/54 and Corr.1. In paragraph 42 of the document, the Secretary-General states that since an amount of \$949,300 has been already requested for the same activity in the proposed programme budget for the biennium 1980-1981, under section 27A, the net additional requirements under that section total \$679,800.

12. With regard to the radio programmes on apartheid, the Secretary-General requests that the 15 individuals (2 for research, 3 for writing/narration in English and 10 for adaptation/narration in five other languages), who are currently hired under public information contracts, be given temporary posts (eight P-3 and seven P-2). He also requests three temporary posts (one P-5, one G-5 and one other General Service post) in lieu of the two temporary posts (one P-4 and one G-5) already requested in the proposed programme budget for 1980-1981 2/ (A/C.5/34/54 and Corr.1, paras. 36-38).

13. Upon inquiry, the Advisory Committee was informed that the additional resources requested under section 27A in the amount of \$679,800, consist of:

US dollars

(a) Additional expenditures for common staff costs due to the proposed granting of temporary posts to 15 individuals currently serving under special service agreements	241,300
(b) Additional costs due to a new G-4 temporary post	33,700
(c) Provision for a P-5 temporary post instead of a P-4 post	16,600

2/ Ibid., para. 27.34.

US dollars

(d) Additional expenditures due to the need to provide for 15 individuals for the whole biennium 1980-1981 rather than for 5 contractors in 1978 and 15 in 1979 (i.e., the delayed impact of 1979 growth over 1978)	354,800
(e) Impact of other factors concerning the increased level of activity in 1980-1981 over 1978-1979, including a full provision for the co-ordinator of the project	<u>33,400</u>
Total	<u>679,800</u>

14. In response to inquiries, the representatives of the Secretary-General informed the Committee that the request for temporary posts was made to ensure the continuation of those programmes "on a regular basis", as specified in operative paragraph 6 of the draft resolution. Furthermore, it was the policy of the Office of Personnel Services not to employ on special service agreements persons who were expected to serve full-time for periods in excess of six months.

15. The representatives of the Secretary-General also informed the Advisory Committee that the 15 contractors were currently remunerated on the basis of \$200 per programme completed for writing/narration; \$70 per programme for research assistance and \$107.50 per programme for adaptation into one of the languages in which the programmes were broadcast. Those fees were not deemed to be equivalent to any grade level.

16. In the circumstances, the Advisory Committee inquired into the grading of regular staff in established posts who were performing similar functions. The representatives of the Secretary-General informed the Committee that they were currently at the P-2 level but that the Classification Section of the Office of Personnel Services had recommended that all posts of writers/producers in the Radio Service should be graded at the P-3 level. The Advisory Committee was informed that this recommendation was reflected in the tables of classification results in the report of the Secretary-General on the implementation of the classification system (A/C.5/34/37).

17. The Advisory Committee agrees that temporary posts should be created for the performance of the functions now being carried out by the 15 contractors. However, considering that the General Assembly has not yet pronounced itself on document A/C.5/34/37, the Advisory Committee cannot recommend, at this stage, the creation of temporary posts at the P-3 level. The consequential reduction in the estimate related to draft resolution A/34/L.30 would amount to \$120,000. Should the eight posts in question be subsequently reclassified as a result of the Assembly's decision on document A/C.5/34/37, the additional costs would be reflected by the Secretary-General in his performance report on the programme budget for 1980-1981.

18. The Advisory Committee notes that the Secretary-General is now proposing that the temporary post for the co-ordinator of the radio programme be graded at the P-5 instead of the P-4 level. In addition, a new G-4 post is being requested. The Committee has not been convinced by the Secretary-General's request and recommends a consequential reduction of the Secretary-General's estimates by \$50,300.

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19. Upon inquiry, the Committee was informed that the estimate of \$144,000 for common services costs, under section 28, related to the proposed granting of temporary-post appointments to the 15 contractors referred to in paragraph 12 above. In response to inquiries, the Committee was informed that the persons in question have been provided with makeshift accommodation, and that it is now proposed that they be accommodated in proper offices. While the Committee has no objection to this proposal, it points out that the estimate for common services costs also includes, inter alia, amounts for office equipment, office supplies and communications, which are already provided to the persons in question. Accordingly, the Committee recommends that the estimate for common services costs be reduced by \$44,000 to \$100,000.

Apartheid in sports (draft resolution A/34/L.35)

20. The additional appropriation of \$31,000 requested under this heading consists of:

(a) \$20,400 (including \$2,000 for travel) under section 3D for two consultants for three months each to assist the Ad Hoc Committee on the Drafting of an International Convention against Apartheid in Sports in the revision and completion of the draft convention in 1980, in accordance with operative paragraph 1 of the draft resolution (A/C.5/34/54 and Corr.1, paras. 45 (a) and 46);

(b) \$10,600 under section 3A for travel and subsistence to enable the Ad Hoc Committee to consult with representatives of the organizations concerned and experts on apartheid in sports, in pursuance of operative paragraph 2 of the draft resolution (A/C.5/34/54 and Corr.1, paras. 45 (b) and 47).

The Advisory Committee recommends approval of the Secretary-General's request for \$31,000.

Programme of work of the Special Committee against Apartheid
(draft resolution A/34/L.34/Rev.1)

21. The Secretary-General estimates the financial implications of draft resolution A/34/L.34/Rev.1 at a total of \$776,700, consisting of \$598,300 under section 3A, \$140,100 under section 3D and \$38,300 under section 28. A breakdown of the estimates is as follows:

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Operative paragraph
of draft resolution
A/34/L.34/Rev.1

	<u>Purpose</u>	<u>Estimate</u> (US dollars)
	<u>Special Committee against Apartheid (section 3A):</u>	
4 (a)	Missions to Member States and to the headquarters of specialized agencies and other intergovernmental organizations (A/C.5/34/54 and Corr.1, para. 53)	93 500
4 (b)	Intensified co-operation with the movement of non-aligned countries, OAU and other appropriate organizations (<u>ibid.</u> , paras. 54 and 55)	47 800
4 (c)	Attendance at conferences concerned with apartheid (<u>ibid.</u> , para. 56)	8 900
4 (e)	Invitations to representatives of the South African liberation movements and other organizations concerned and to experts (<u>ibid.</u> , para. 58)	27 600
4 (g)	Attendance at meetings of United Nations organs, specialized agencies and other institutions within the United Nations system (<u>ibid.</u> , para. 60)	21 500
7	Organization of conferences and seminars against apartheid in co-operation with Governments and intergovernmental and non-governmental organizations (<u>ibid.</u> , paras. 73 and 74)	69 000
9	Special annual allocation from the budget of the United Nations for special projects to be decided on by the Special Committee (<u>ibid.</u> , para. 77)	150 000
11	Maintaining the offices in New York of the national liberation movements recognized by OAU - the African National Congress of South Africa and the Pan Africanist Congress of Azania (<u>ibid.</u> , paras. 78 and 79)	180 000
	Subtotal (section 3A)	598 300
	<u>Centre against Apartheid</u>	
5	Strengthening of the Centre (section 3D) (<u>ibid.</u> , paras. 63-71)	140 100
	Related common services costs (section 28) (<u>ibid.</u> , para. 72)	38 300
	Total	<u>776 700</u>

22. As can be seen from the above table, the estimates include \$180,000 under section 3A for the purpose of maintaining the New York offices of the African National Congress of South Africa and the Pan Africanist Congress of Azania. The Secretary-General submits this request in response to operative paragraph 11 of the draft resolution. In response to inquiries, the representatives of the Secretary-General informed the Committee that the estimates, which cover the cost of maintaining the two offices in 1980, were based on one-year estimates submitted by the Pan Africanist Congress of Azania.

23. In paragraphs 66 to 70 and tables 1 to 3 of document A/C.5/34/54 and Corr.1, the Secretary-General outlines the measures proposed for strengthening the Centre against Apartheid. His proposals are made on the basis of the survey of the organization and staffing of the Centre which was undertaken by the Administrative Management Service in 1979. They call for the upgrading of the two main components of the Centre as a result of which the Section for Committee Servicing would become the Branch for Committee Services and Research, and the Section for Publicity against Apartheid would become the Branch for Publicity, Assistance and Promotion of International Action. The liaison arrangement which was set up on a temporary basis in Geneva would be discontinued and the liaison function would be controlled from New York by the Director of the Centre.

24. The related staffing proposals comprise:

- (i) The reclassification of the two P-5 posts of the chiefs of section to the D-1 level for the chiefs of branch (paragraph 70 (a)), and of one P-3 post to the P-4 level (para. 70 (c));
- (ii) The establishment of: one P-4 post in New York (instead of the P-4 temporary post which was maintained for the liaison work at Geneva) (para. 70 (b)); two P-3 posts (para. 70 (d)); one P-2 post (para. 70 (e)); and three General Service posts (para. 70 (f)).

25. The Secretary-General estimates the cost of his staffing proposals at \$140,100 (para. 71) for salaries and common staff costs under section 3D and \$38,300 (para. 72) for common services costs under section 28. The Advisory Committee recommends that these estimates be approved.

Recapitulation

26. In paragraphs 6, 7, 8, 10 and 17 to 19 above, the Advisory Committee has recommended reductions totalling \$284,100 comprising \$6,000 under section 3A (para. 6), \$42,000 under section 3D (paras. 8 and 10), \$170,300 under section 27 (paras. 17 and 18), \$44,000 under section 28 (para. 19) and \$21,800 under section 29 (para. 7). The consequential reductions under section 31 and income section 1 would be \$53,000.

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27. Accordingly, the Advisory Committee recommends that the Fifth Committee inform the General Assembly that should it adopt the draft resolutions on the policies of apartheid of the Government of South Africa (A/34/L.21-A/34/L.24, A/34/L.25/Rev.1, A/34/L.26-A/34/L.28, A/34/L.29/Rev.1, A/34/L.30-A/34/L.33, A/34/L.34/Rev.1, A/34/L.35-A/34/L.37 and A/34/L.39), additional appropriations totalling \$1,444,100, net of staff assessment, would be required under the programme budget for the biennium 1980-1981 as follows:

			<u>US dollars</u>
Section 3A		Special Committee against <u>Apartheid</u>	547,400
"	3D	Centre against <u>Apartheid</u>	248,900
"	27	Department of Public Information	509,500
"	28	Administration, management and general services	138,300
"	31	Staff assessment	<u>228,500</u>
			1,672,600
Income section 1	Income from staff assessment		<u>(228,500)</u>
			<u><u>1,444,100</u></u>

28. The related conference-servicing costs would amount to \$249,100 on a full-cost basis. They would be reflected to the extent necessary, in the Secretary-General's consolidated statement of conference-servicing costs to be submitted to the General Assembly towards the end of its thirty-fourth session.
