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OPERATIONAL ACTIVITIES FOR DEVELOPMENT

Report of the Second Committee

Rapporteur: Mr. Chusei YAMADA (Japan)

1. The General Assembly, at its 2123rd plenary meeting, on 21 September 1973, allocated to the Second Committee agenda item 49, entitled:

"Operational activities for development:

- (a) United Nations Development Programme;
- (b) United Nations Capital Development Fund;
- (c) Technical co-operation activities undertaken by the Secretary-General;
- (d) United Nations Volunteers programme;
- (e) United Nations Fund for Population Activities;
- (f) United Nations Children's Fund;
- (g) World Food Programme."

2. The Second Committee considered the item at its 1554th to 1562nd meetings, from 12 to 19 November 1973. An account of the discussions of the Committee on the item is contained in the relevant summary records (A/C.2/SR.1554-1562).

3. At the 1554th meeting, introductory statements were made by the Administrator of the United Nations Development Programme, the Executive Director of the United Nations Children's Fund and the Executive Director of the United Nations Fund for Population Activities. At the 1558th meeting, another statement was made by the Under-Secretary-General, Commissioner for Technical Co-operation.

4. For its consideration of the item, the Committee had before it the reports

of the Governing Council of the United Nations Development Programme on its fifteenth session 1/ and on its sixteenth session, 2/ the section of the report of the Economic and Social Council dealing with the United Nations Children's Fund, 3/ the report of the Secretary-General and the Administrator of the United Nations Development Programme on the United Nations Volunteers programme (E/5342), a note by the Secretary-General drawing attention to the progress report submitted by the United Nations/FAO Intergovernmental Committee of the World Food Programme on the implementation of the recommendations contained in the WFP/IGC report entitled "Food aid and related issues during the Second United Nations Development Decade" (A/9031), and the other relevant parts of the reports of the Economic and Social Council to the General Assembly on its fifty-fourth and fifty-fifth sessions 4/ and on its resumed fifty-fifth session. 5/ The Committee also had before it, in connexion with this item, a note by the Secretary-General (A/C.2/L.1298) reproducing the text of Economic and Social Council resolution 1830 (LV) of 18 October 1973, entitled "Target for World Food Programme pledges for the period 1975-1976", in which the Council recommended the adoption by the General Assembly of a draft resolution; and a note by the Secretary-General (A/C.2/L.1307) reproducing the text of the decision taken by the Economic and Social Council at its 1878th meeting, on 9 August 1973, on the participation of the Executive Director of the United Nations Environment Programme in the Inter-Agency Consultative Board of the United Nations Development Programme, in which the Council recommended the adoption by the General Assembly of a draft resolution.

5. The Committee also considered seven draft resolutions, as set forth in sections I to VII below.

I

6. At the 1561st meeting, on 19 November, the Committee adopted, without a vote, the draft resolution recommended to the General Assembly for adoption by the Economic and Social Council in its resolution 1830 (LV) (A/C.2/L.1298) entitled "Target for World Food Programme pledges for the period 1975-1976" (see paragraph 24 below, draft resolution I).

1/ Official Records of the Economic and Social Council, Fifty-fifth Session, Supplement No. 2 (E/5256).

2/ Ibid., Supplement No. 2A (E/5365/Rev.1).

3/ See Official Records of the General Assembly, Twenty-eighth Session, Supplement No. 3 (A/9003 and Corr.1), chap. VI, sect. D.

4/ Ibid., chap. VI.

5/ Ibid., Supplement No. 3A (A/9003/Add.1), part II.

II

7. At the 1555th meeting, on 13 November, the representative of the Netherlands, on behalf of Guyana, Iran, the Netherlands, Norway, Peru, the Upper Volta and Yugoslavia, introduced a draft resolution (A/C.2/L.1306) entitled "United Nations Capital Development Fund". Subsequently, Argentina, Burundi, the Dominican Republic, Egypt, Lesotho, Liberia, Mali, Nepal, Nigeria, Somalia, the Sudan and Yemen joined in sponsoring the draft resolution.

8. At the 1561st meeting, on 19 November, the representative of the Netherlands, on behalf of the sponsors, orally revised operative paragraph 5 of the draft resolution (A/C.2/L.1306) by replacing the word "of" by the word "for" between the words "support" and "the expansion", and by inserting the word ", particularly" between the words "developed countries" and "in the light of".

9. At the 1562nd meeting, on 19 November, the representative of Austria requested a separate vote on operative paragraph 5 of the draft resolution.

10. The Committee then proceeded to vote on the revised draft resolution (A/C.2/L.1306) as follows:

(a) Operative paragraph 5 of the revised draft resolution was adopted by a roll-call vote of 90 to none, with 29 abstentions. The voting was as follows:

In favour: Afghanistan, Albania, Algeria, Argentina, Bahrain, Bhutan, Bolivia, Botswana, Brazil, Burma, Burundi, Cameroon, Central African Republic, Chad, Chile, China, Colombia, Costa Rica, Cyprus, Dahomey, Democratic Yemen, Dominican Republic, Ecuador, Egypt, Ethiopia, Gabon, Ghana, Greece, Guyana, Haiti, Honduras, Iceland, India, Indonesia, Iran, Iraq, Israel, Ivory Coast, Jamaica, Jordan, Kenya, Khmer Republic, Kuwait, Laos, Lebanon, Lesotho, Liberia, Libyan Arab Republic, Madagascar, Malawi, Malaysia, Mali, Mauritania, Morocco, Nepal, Netherlands, Nicaragua, Niger, Nigeria, Norway, Oman, Pakistan, Panama, Paraguay, Peru, Philippines, Qatar, Romania, Rwanda, Saudi Arabia, Singapore, Somalia, Sudan, Swaziland, Syrian Arab Republic, Thailand, Togo, Trinidad and Tobago, Tunisia, Turkey, Uganda, United Arab Emirates, United Republic of Tanzania, Upper Volta, Uruguay, Venezuela, Yemen, Yugoslavia, Zaire, Zambia.

Against: None.

Abstaining: Australia, Austria, Barbados, Belgium, Bulgaria, Byelorussian Soviet Socialist Republic, Canada, Czechoslovakia, Denmark, Finland, France, German Democratic Republic, Germany (Federal Republic of), Hungary, Ireland, Italy, Japan, Mexico, Mongolia, New Zealand, Poland, Portugal, South Africa, Spain, Sweden, Ukrainian Soviet Socialist Republic, Union of Soviet Socialist Republics, United Kingdom of Great Britain and Northern Ireland, United States of America.

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(b) The revised draft resolution (A/C.2/L.1360) as a whole was adopted by a roll-call vote of 94 to none, with 25 abstentions (see paragraph 24 below, draft resolution II). The voting was as follows:

In favour: Afghanistan, Albania, Algeria, Argentina, Australia, Austria, Bahrain, Bhutan, Bolivia, Botswana, Brazil, Burma, Burundi, Cameroon, Central African Republic, Chad, Chile, China, Colombia, Cyprus, Dahomey, Democratic Yemen, Dominican Republic, Ecuador, Egypt, Ethiopia, Ghana, Greece, Guyana, Haiti, Honduras, Iceland, India, Indonesia, Iran, Iraq, Israel, Ivory Coast, Jamaica, Jordan, Kenya, Khmer Republic, Kuwait, Laos, Lebanon, Lesotho, Liberia, Libyan Arab Republic, Madagascar, Malawi, Malaysia, Mali, Mauritania, Mexico, Morocco, Nepal, Netherlands, New Zealand, Nicaragua, Niger, Nigeria, Norway, Oman, Pakistan, Panama, Paraguay, Peru, Philippines, Qatar, Romania, Rwanda, Saudi Arabia, Sierra Leone, Singapore, Somalia, Sudan, Swaziland, Sweden, Syrian Arab Republic, Thailand, Togo, Trinidad and Tobago, Tunisia, Turkey, Uganda, United Arab Emirates, United Republic of Tanzania, Upper Volta, Uruguay, Venezuela, Yemen, Yugoslavia, Zaire, Zambia.

Against: None.

Abstaining: Barbados, Belgium, Bulgaria, Byelorussian Soviet Socialist Republic, Canada, Costa Rica, Czechoslovakia, Denmark, Finland, France, German Democratic Republic, Germany (Federal Republic of), Hungary, Ireland, Italy, Japan, Mongolia, Poland, Portugal, South Africa, Spain, Ukrainian Soviet Socialist Republic, Union of Soviet Socialist Republics, United Kingdom of Great Britain and Northern Ireland, United States of America.

III

11. At the 1562nd meeting, on 19 November, the Committee adopted, without a vote, the draft resolution recommended by the Economic and Social Council in its decision taken at its 1878th meeting, on 9 August (A/C.2/L.1307) (see paragraph 24 below, draft resolution III).

IV

12. At the 1557th meeting, on 14 November, the representative of the Philippines, on behalf of Afghanistan, Australia, Bolivia, Colombia, Indonesia, Iran, Jordan, Kenya, New Zealand, the Niger, Norway, the Philippines, Sweden, Tunisia and Yugoslavia, introduced a draft resolution (A/C.2/L.1308) entitled "United Nations Children's Fund". On behalf of the sponsors, he orally revised the title of the draft resolution to read as follows: "1974 Special Pledging Conference of the United Nations Children's Fund". Subsequently, Algeria, Barbados, the Dominican Republic, Finland, Gabon, Laos, Lebanon, Liberia, Madagascar, Peru, Somalia, Thailand, Yemen and Zaire joined in sponsoring the draft resolution.

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13. At the 1561st meeting, on 19 November, the representative of the Philippines, on behalf of the sponsors, orally revised the text of the first preambular paragraph of the draft resolution to read as follows:

"Having considered the section of the report of the Economic and Social Council dealing with the United Nations Children's Fund,".

14. At the 1562nd meeting, on 19 November, the Committee adopted, without a vote, the draft resolution (A/C.2/L.1308), as orally revised (see paragraph 24 below, draft resolution IV).

V

15. At the 1560th meeting, on 16 November, the representative of Pakistan, on behalf of Denmark, Egypt, Germany (Federal Republic of), Greece, Indonesia, Iran, Jordan, Laos, Lebanon, Morocco, Pakistan, the Philippines, Tunisia, Turkey and Yemen, introduced a draft resolution (A/C.2/L.1309). Subsequently, the Dominican Republic and Liberia joined in sponsoring the draft resolution.

16. At the 1561st meeting, on 19 November, the representative of Dahomey proposed an oral amendment to the draft resolution (A/C.2/L.1309) whereby a new operative paragraph 7 would be inserted and the subsequent paragraphs renumbered accordingly. The text of the new operative paragraph read as follows:

"7. Expresses its appreciation to the volunteer organizations, and in particular to the International Secretariat for Volunteer Service, for the valuable co-operation provided to the United Nations Volunteers programme in the field of recruitment."

17. At the 1562nd meeting, on 19 November, the representative of Pakistan, on behalf of the sponsors of the draft resolution, orally introduced a subamendment to the amendment proposed by Dahomey, so that the new operative paragraph 7 would read as follows:

"7. Expresses its appreciation to the volunteer organizations for their co-operation with, and assistance to, the United Nations Volunteers programme;".

18. At the same meeting, after informal consultations, the representative of Pakistan, on behalf of the sponsors, proposed the insertion of a new penultimate paragraph in the preamble to read as follows:

"Taking note of the co-operation provided by the volunteer organizations, in particular the International Secretariat for Volunteer Service, to the United Nations Volunteers programme in its early phase,".

As a result, the amendment by Dahomey and the subamendment by Pakistan were withdrawn.

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19. At the same meeting, the Committee adopted the draft resolution (A/C.2/L.1309), as orally revised, without a vote (see paragraph 24 below, draft resolution V).

VI

20. At the 1561st meeting, on 19 November, the representative of Argentina introduced an oral amendment to draft resolution I proposed by the Chairman and contained in document A/C.2/L.1311, concerning the reports of the Governing Council of the United Nations Development Programme. The proposed amendment would add the following words at the end of draft resolution I:

"and of the comments made by delegations during the general debate on this item."

21. At the 1562nd meeting, on 19 November, the representative of Argentina, in the light of a suggestion made by the representative of the Upper Volta, orally revised his amendment by proposing the addition of a new operative paragraph at the end of draft resolution I (A/C.2/L.1311), to read as follows:

"2. Takes note also of the comments made by delegations during the consideration of these reports."

22. At the same meeting, the Committee adopted draft resolution I contained in document A/C.2/L.1311, as orally amended, without a vote (see paragraph 24 below, draft resolution VI).

VII

23. At the 1562nd meeting, on 19 November, the Committee adopted without a vote draft resolution II proposed by the Chairman and contained in document A/C.2/L.1311, concerning multilateral food aid (see paragraph 24 below, draft resolution VII).

RECOMMENDATIONS OF THE SECOND COMMITTEE

24. The Second Committee recommends to the General Assembly the adoption of the following draft resolutions:

DRAFT RESOLUTION I

Target for World Food Programme pledges for
the period 1975-1976

The General Assembly,

Recalling the provisions of its resolution 2095 (XX) of 20 December 1965 under which the World Food Programme is to be reviewed before each pledging conference,

Recalling the provisions of paragraph 4 of its resolution 2805 (XXVI) of 14 December 1971 whereby, subject to the review mentioned above, the next pledging conference should be convened, at the latest, early in 1974, at which time Governments should be invited to pledge contributions for 1975 and 1976 with a view to reaching such a target as may then be recommended by the General Assembly and by the Conference of the Food and Agriculture Organization of the United Nations,

Noting that the review of the Programme was undertaken by the United Nations/FAO Intergovernmental Committee of the World Food Programme at its twenty-third session and by the Economic and Social Council at its fifty-fifth session,

Having considered Economic and Social Council resolution 1830 (LV) of 18 October 1973, as well as the recommendations contained in the report of the Intergovernmental Committee, 6/

Recognizing the value of multilateral food aid as implemented by the World Food Programme since its inception and the necessity for continuing its action both as a form of capital investment and for meeting emergency food needs,

1. Establishes for the two years 1975 and 1976 a target for voluntary contributions to the World Food Programme of \$440 million, of which not less than one third should be in cash and services, and expresses the hope that such resources will be augmented by substantial additional contributions from other sources in recognition of the prospective volume of sound project requests and the capacity of the Programme to operate at a higher level;

2. Urges States Members of the United Nations or members or associate members of the Food and Agriculture Organization of the United Nations to make every effort to ensure the full attainment of the target;

3. Requests the Secretary-General, in co-operation with the Director-General of the Food and Agriculture Organization of the United Nations, to convene a pledging conference for this purpose at United Nations Headquarters early in 1974;

4. Decides that, subject to the review provided for in General Assembly resolution 2095 (XX), the next pledging conference at which Governments should be invited to pledge contributions for 1977 and 1978, with a view to reaching such a target as may then be recommended by the General Assembly and by the Conference of the Food and Agriculture Organization, should be convened, at the latest, early in 1976.

DRAFT RESOLUTION II

United Nations Capital Development Fund

The General Assembly,

Recalling its resolution 2186 (XXI) of 13 December 1966 by which it established the United Nations Capital Development Fund,

Further recalling resolution 62 (III) of 19 May 1972 of the United Nations Conference on Trade and Development 7/ which sets forth a very important programme for international action in favour of the least developed among the developing countries, and particularly paragraph 44 of that resolution concerning the feasibility of using the United Nations Capital Development Fund first and foremost for the least developed among the developing countries,

Noting the study on the desirability and feasibility of establishing a special fund for the least developed among the developing countries, 8/ prepared by the Secretary-General in response to Economic and Social Council resolution 1710 (LIII) of 28 July 1972, as well as the note by the Secretary-General on the institutional arrangements for the implementation of special measures in favour of the least developed among the developing countries, 9/ prepared in response to paragraph 1 of Council resolution 1753 (LIV) of 16 May 1973,

Reaffirming the provisions contained in General Assembly resolution 2186 (XXI), in particular those contained in articles I, II and III relating to the purpose, guiding principles and general economic provisions of the United Nations Capital Development Fund,

Reaffirming the need for a reorientation of the United Nations Capital Development Fund as a capital-providing fund first and foremost for the least developed among the developing countries,

Considering that the United Nations Capital Development Fund could most effectively be used in complementing the technical assistance and pre-investment

7/ See Proceedings of the United Nations Conference on Trade and Development, Third Session, vol. I, Report and Annexes (United Nations publication, Sales No.: E.73.II.D.4), annex I.A.

8/ E/5269.

9/ E/5416.

activities of the United Nations Development Programme as well as the investment activities of existing international financial institutions, inter alia, in support of those development and investment activities that would build and strengthen the economic and social infrastructure of these countries, including in particular in the field of integrated rural development and small-scale industries,

Taking into account that the United Nations Capital Development Fund is not only a means for co-operation between developed and developing countries, but is also an instrument for co-operation among developing countries themselves and that such co-operation among developing countries could be further promoted and strengthened,

1. Welcomes the decision of the Governing Council of the United Nations Development Programme that the United Nations Capital Development Fund should be used to serve first and foremost the least developed among the developing countries, and further welcomes the efforts made so far in implementing this decision by the Administrator of the United Nations Development Programme;

2. Reaffirms Economic and Social Council resolution 1753 (LIV), in particular paragraphs 2, 3 and 4 thereof, and Council resolution 1754 (LIV) of 16 May 1973;

3. Requests the Secretary-General to invite the Administrator of the United Nations Development Programme, in consultation with the agencies and organizations of the United Nations system concerned, to continue to consider further ways and means to use most effectively the resources of the United Nations Capital Development Fund first and foremost for the benefit of the least developed among the developing countries, and to report on the matter, including on the administrative arrangements, to the Governing Council of the United Nations Development Programme at its eighteenth session, taking into account the views expressed during the consideration of this item at the present session of the General Assembly;

4. Further requests the Secretary-General and the Administrator of the United Nations Development Programme to submit to the General Assembly at its twenty-ninth session, through the Economic and Social Council at its fifty-seventh session, a report on the implementation of paragraph 3 of the present resolution;

5. Welcomes the increasing trend towards support for the expansion of the activities of the United Nations Capital Development Fund and calls upon Member States and specially the developed countries, particularly in the light of the new orientation of the Fund, to provide substantial voluntary contributions to the Fund so as to make it fully operative and effective;

6. Decides to preserve the original functions of the United Nations Capital Development Fund until 31 December 1974 in accordance with the measures set forth in paragraph 1 of General Assembly resolution 2321 (XXII) of 15 December 1967.

DRAFT RESOLUTION III

Participation of the Executive Director of the United Nations
Environment Programme in the Inter-Agency Consultative Board
of the United Nations Development Programme

The General Assembly,

Having considered the report of the Governing Council of the United Nations Development Programme 10/ and the recommendation of the Economic and Social Council 11/ concerning the participation in the Programme's Inter-Agency Consultative Board of the Executive Director of the United Nations Environment Programme of UNDP,

Believing that the participation of the Executive Director in the Inter-Agency Consultative Board would benefit both the United Nations Environment Programme and the United Nations Development Programme,

Decides that the Executive Director of the United Nations Environment Programme shall be invited to participate, as appropriate, in the meetings of the Inter-Agency Consultative Board.

DRAFT RESOLUTION IV

1974 Special Pledging Conference of the United Nations
Children's Fund

The General Assembly,

Having considered the section of the report of the Economic and Social Council dealing with the United Nations Children's Fund, 12/

Noting with approval the efforts of the United Nations Children's Fund to help developing countries to serve the needs of children and adolescents within the framework of a unified approach to economic and social development,

Recognizing the important contribution which the United Nations Children's Fund is making to the achievement of the goals of the Second United Nations Development Decade,

Bearing in mind the necessity of increasing the financial resources of the United Nations Children's Fund in order to enable it to meet more adequately the expanding needs for the Fund assistance to basic services benefiting children in the developing countries,

10/ Official Records of the Economic and Social Council, Fifty-fifth Session, Supplement No. 2A (E/5365/Rev.1).

11/ Ibid., Supplement No. 1 (E/5400), decisions, p. 20.

12/ Official Records of the General Assembly, Twenty-eighth Session, Supplement No. 3 (A/9003 and Corr.1), chap. VI, sect. D.

Recalling Economic and Social Council resolution 1709 (LII) of 28 July 1972 and General Assembly resolution 3015 (XXVII) of 18 December 1972, which, inter alia, reiterated the appeal for increased contributions to the United Nations Children's Fund to enable it to reach its target figure of \$100 million by 1975,

1. Endorses Economic and Social Council resolution 1821 (LV) of 9 August 1973;

2. Reaffirms its support for the policies of the United Nations Children's Fund and commends the Fund for its invaluable service to children in need over the past twenty-seven years;

3. Requests the Secretary-General, in collaboration with the Executive Director of the United Nations Children's Fund, to convene during the General Assembly's twenty-ninth session, in 1974, a special pledging conference for voluntary contributions to be made to the Fund to facilitate the attainment of the target figure of \$100 million in the Fund's resources by 1975;

4. Appeals to Governments to extend their full co-operation in helping to make the special pledging conference of the United Nations Children's Fund a success.

DRAFT RESOLUTION V

United Nations Volunteers programme

The General Assembly,

Recalling its resolution 2659 (XXV) of 7 December 1970, establishing the United Nations Volunteers programme within the United Nations system, and its resolutions 2810 (XXVI) of 14 December 1971 and 2970 (XXVII) of 14 December 1972,

Expressing its satisfaction with the efforts directed towards the implementation of its resolution 2659 (XXV) and 2970 (XXVII),

Reaffirming its conviction that the United Nations Volunteers programme has the potential to render valuable service to the developing countries and particularly the least developed among them,

Reaffirming that the involvement of youth in the collective efforts of the United Nations system will enhance international understanding and co-operation between nations and constitutes an important additional source of trained manpower in the over-all development efforts in the United Nations system,

Taking note of the co-operation provided by the volunteer organizations, in particular the International Secretariat for Volunteer Service to the United Nations Volunteers programme in its early phase,

Bearing in mind that, after the initial phase, the programme ultimately should assume the principal responsibility for its own recruitment,

1. Takes note with appreciation of the report of the Secretary-General and the Administrator of the United Nations Development Programme on the United Nations Volunteers programme 13/ and expresses its satisfaction with the progress of the programme;

2. Endorses the action plan for the future development of the United Nations Volunteers programme as outlined in paragraphs 28 to 31 of the report;

3. Requests the Administrator of the United Nations Development Programme and the Governing Council of the Programme to continue to provide the United Nations Volunteers programme with every possible assistance to ensure its rapid expansion and progressive integration into projects assisted by the United Nations;

4. Further requests the Administrator of the United Nations Development Programme and the specialized agencies and other organizations concerned within the United Nations system as well as the resident representatives of the United Nations Development Programme to continue their efforts to promote, with the

agreement of the countries concerned, the use of the United Nations Volunteers in projects assisted by the United Nations and to co-ordinate all voluntary activities in United Nations assisted projects with the Co-ordinator of the United Nations Volunteers programme;

5. Requests the Co-ordinator of the United Nations Volunteers programme to continue to pay special attention to the recruitment of a larger proportion of volunteers from developing countries;

6. Endorses the measures being taken by the United Nations Volunteers programme to assume the responsibility for its own recruitment, working directly with sponsoring agencies and organizations interested in participating in the programme;

7. Requests Governments, international organizations and individuals to contribute to the Special Voluntary Fund for the United Nations Volunteers;

8. Requests the Secretary-General and the Administrator of the United Nations Development Programme to report, through the Governing Council of the Programme and the Economic and Social Council, to the General Assembly at its twenty-ninth session on the progress made in implementing the provisions of the present resolution.

DRAFT RESOLUTION VI

Reports of the Governing Council of the United Nations Development Programme

The General Assembly

1. Takes note with appreciation of the reports of the Governing Council of the United Nations Development Programme on its fifteenth 14/ and sixteenth 15/ sessions;

2. Takes note also of the comments made by delegations during the consideration of these reports.

14/ Official Records of the Economic and Social Council, Fifty-fifth Session, Supplement No. 2 (E/5256).

15/ Ibid., Supplement No. 2 A (E/5365/Rev.1).

DRAFT RESOLUTION VII

Multilateral food aid

The General Assembly

Takes note with appreciation of the progress report 16/ submitted by the United Nations/FAO Intergovernmental Committee of the World Food Programme on the implementation of the recommendations contained in its 1970 report, entitled "Food aid and related issues during the Second United Nations Development Decade".

16/ WFP/IGC: 23/20.