



Nineteenth session

REPORT OF THE SPECIAL COMMITTEE ON PEACE-KEEPING OPERATIONS

Adopted at the 14th meeting of the Special Committee, on 15 June 1965

1. On 18 February 1965, the General Assembly adopted resolution 2006 (XIX) on the subject of a comprehensive review of the whole question of peace-keeping operations in all their aspects. The resolution reads as follows:

"The General Assembly,

"Concerned at the situation at its nineteenth session,

"Deeply anxious to resolve urgently the problems which have arisen at that session, so as to enable the Organization to continue to fulfil its objectives,

"Considering it necessary to ensure as soon as possible the normalization of its work,

"1. Invites the Secretary-General and the President of the General Assembly, as a matter of urgency, to make arrangements for and to undertake appropriate consultations on the whole question of peace-keeping operations in all their aspects, including ways of overcoming the present financial difficulties of the Organization;

"2. Authorizes the President of the General Assembly to establish a Special Committee on Peace-Keeping Operations, under the chairmanship of the President of the Assembly and with the collaboration of the Secretary-General, the composition of which will be announced by the President after appropriate consultations;

"3. Instructs the Special Committee, taking into account the consultations envisaged in paragraph 1 above, to undertake as soon as possible a comprehensive review of the whole question of peace-keeping operations in all their aspects, including ways of overcoming the present financial difficulties of the Organization;

"4. Requests the Special Committee to submit a report to the General Assembly as soon as possible and not later than 15 June 1965."

2. On 2 March, the President of the General Assembly, in pursuance of paragraph 2 of the above resolution, appointed the members of the Special Committee on Peace-keeping Operations. The members are Afghanistan, Algeria, Argentina, Australia, Austria, Brazil, Canada, Czechoslovakia, El Salvador, Ethiopia, France, Hungary, India, Iraq, Italy, Japan, Mauritania, Mexico, Netherlands, Nigeria, Pakistan, Poland, Romania, Sierra Leone, Spain, Sweden, Thailand, Union of Soviet Socialist Republics, United Arab Republic, United Kingdom of Great Britain and Northern Ireland, United States of America, Venezuela and Yugoslavia.
3. The Special Committee held its first meeting on 26 March and agreed that on the question of the procedure for taking decisions it should be the aim to conduct the work in such a way that the Committee should endeavour as far as possible to reach agreement by general consensus without need for voting. It was understood, however, that voting procedures would be resorted to whenever any member felt, and there was agreement in the Committee, that such procedure was necessary in any particular case.
4. The Special Committee has held fourteen meetings so far between 26 March and 15 June 1965. The records of the meetings are annexed to the present report (annex I).\*
5. At the first meeting of the Special Committee, on 26 March, the representative of the Union of Soviet Socialist Republics requested that the Memorandum of the Government of the USSR of 10 July 1964 regarding certain measures to strengthen the effectiveness of the United Nations in the safeguarding of international peace and security should be circulated as an official document of the Committee (A/AC.121/2).
6. At the second meeting of the Special Committee, on 22 April, the representative of the United States of America requested that the Working Paper on the financing of United Nations peace-keeping operations, submitted by his delegation on 14 September 1964 to the Working Group on the Examination of the Administrative Procedures of the United Nations, be circulated as a document of the Committee (A/AC.121/3).
7. At the third meeting of the Special Committee, on 23 April, the representative of Ethiopia submitted a draft resolution (A/AC.121/L.1). A revised version of the draft resolution was submitted by the representative of Ethiopia at the tenth

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\* This annex will be issued at a later date.

meeting of the Committee, on 9 June (A/AC.121/L.1/Rev.1). According to the revised draft, the Special Committee would:

- (1) Note that all Member States are agreed that the General Assembly should conduct its proceedings normally;
- (2) Note further that all Member States are agreed that, in the best interests of the Organization, a confrontation should be avoided on the question of the applicability of Article 19 of the Charter of the United Nations with respect to the financial difficulties of the Organization arising out of its peace-keeping operations;
- (3) Agree that the financial situation of the Organization should be brought to solvency by voluntary contributions by the entire membership of the Organization, on the understanding that this arrangement shall not be construed as any change in the basic position of any individual Member, and should be accepted as a co-operative effort by all Member States aimed at the strengthening of the United Nations with a view to creating a climate in which the future may be harmoniously planned;
- (4) Appeal to Member States to make contributions as early as possible, and particularly to the highly developed countries to make such substantial contributions as would result in the solution of the financial difficulties of the Organization.

8. At the ninth meeting of the Special Committee, on 2 June, the Secretary-General introduced the report jointly submitted to the Committee by the President of the General Assembly and himself (A/AC.121/4). That report is annexed hereto (annex II).<sup>\*</sup> The Special Committee agreed that the guidelines in regard to future peace-keeping operations, indicated in paragraph 52 of this report, be referred to all Member States of the Organization with a request that they should submit their views thereupon not later than 1 August 1965, so that the Special Committee could take these views into consideration in its further deliberations.

9. At the same meeting, the representative of Mexico submitted a draft resolution (A/AC.121/L.2), according to which the Special Committee would recommend that the General Assembly:

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<sup>\*</sup> This annex will be issued at a later date.

(1) Agree to resolve the present financial situation by means of voluntary contributions by Member States;

(2) Decide that the costs of the United Nations operations in the Congo and the Middle East shall be defrayed by means of voluntary contributions by Member States;

(3) State, without prejudice to the positions taken by Member States on the financial question, that the contributions made until now for the purpose of defraying the expenses of the United Nations Emergency Force and the United Nations Operation in the Congo constitute voluntary contributions for the maintenance of peace;

(4) Accordingly urge all Member States, in particular the industrialized countries, to act urgently to deal with the Organization's financial problems by making such contributions as will, in the spirit of international solidarity embodied in the Charter, make it possible to safeguard the future of the United Nations.

10. During the meetings of the Special Committee, the members discussed the various aspects of the problem entrusted to the Committee. Detailed consideration was given to the constitutional, financial, organizational and other aspects of peace-keeping operations by the United Nations.

11. The members of the Special Committee agreed that the United Nations should be strengthened through a co-operative effort and that the General Assembly when it reconvenes must conduct its work according to the normal procedure established by its rules of procedure.

12. The Special Committee came to the conclusion that more time is required to complete the consideration of the matters covered by its mandate from the General Assembly and has decided to continue its work.