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SUPPLEMENTARY ESTIMATES FOR THE FINANCIAL YEAR 1960

Report of the Fifth Committee

Rapporteur: Mr. T.W. CUTTS (Australia)

1. The Fifth Committee examined the supplementary estimates for 1960 at the 763rd to 765th, 816th and 822nd meetings.
2. For its consideration of the supplementary estimates, the Committee had before it reports of the Secretary-General (A/4492 and Add.1; A/C.5/816) and the Advisory Committee on Administrative and Budgetary Questions (A/4507, A/4508 and A/4653).
3. The supplementary estimates were examined by the Committee in three parts. The table on page 2 shows the total supplementary estimates for 1960 (with the exception of those relating to the ONUC operation, which are the subject of a separate report). The paragraphs that follow deal successively with the various parts of the estimates.

		Fifth Committee's recommendations Secretary-General's Advisory Committee's to the General Assembly	
		proposals	recomendations
		United States dollars	
Supplementary estimates		2,614,200	2,585,200
1960 appropriation (General Assembly resolution 1443 (XIV) of 5 December 1959)		63,149,700	63,149,700
Revised appropriation		65,763,900	65,734,900
Adjustments in post classifications for Head- quarters, New York, and Geneva (A/C.5/816; A/4507) a/			339,000
Total of revised appropriation			65,437,950
Income ^{b/}			
- Income other than staff assessment			
Approved estimate (General Assembly resolution 1443 (XIV))			5,357,500
Estimated increase			63,500
Revised estimate for 1960			5,421,000
- Income from staff assessment			
Approved estimate (General Assembly resolution 1443 (XIV))			6,329,000
Estimated increase			258,000
Revised estimate for 1960			6,587,000

a/ Sub-items considered separately from the main body of the supplementary estimates at the 764th meeting of the Fifth Committee.

b/ The revised income estimates submitted by the Secretary-General and the Advisory Committee were identical in amount with those recommended by the Fifth Committee.

PART ONE

The Secretary-General's estimate of \$1,978,250 for additional budgetary requirements in 1960, as contained in document A/4492, comprised the following items:

United States dollars

(a) Unforeseen and extraordinary expenses authorized under the terms of General Assembly resolution 1444 (XIV) of 5 December 1959:		
(i) Under paragraph 1 of the resolution, with the concurrence of the Advisory Committee	461,350	
(ii) Under paragraph 1(a) of the resolution, under Secretary-General's certification	652,000	
(iii) Under paragraph 1(b) of the resolution, under certification of the President of the International Court of Justice . . .	<u>24,000</u>	1,137,350
(b) Expenses connected with the application of the Staff Regulations and Rules		615,000
(c) Additional requirements (excluding (b) above) for items already included in the appropriations	822,000	
Less decreases on certain budget sections	<u>596,100</u>	<u>225,900</u>
Total		1,978,250 ^{1/}

^{1/} An amount of \$188,750 included in this total will be matched by a grand-in-aid from the voluntary funds administered by the High Commissioner for Refugees (\$176,750) and by an increase in staff assessment income (\$12,000).

5. Several delegations considered the supplementary estimates justified. Items that could not have been foreseen and expenses arising out of the application of the Staff Regulations and Rules accounted for \$1,750,000 or 89 per cent of the total, and after thorough scrutiny, the Advisory Committee had recommended a reduction of only \$29,000. While some delegations considered that the Committee and the Secretariat should aim at drawing up a comprehensive budget each year, so that supplementary provision would be limited to unforeseeable items, most of them agreed that there were situations in which increases in authorized appropriations were inevitable, and that the Financial Regulations recognized this.

6. Some delegations felt, on the contrary, that with better planning and stricter control, a large part of the supplementary requirements could have been avoided. While \$615,000 represented inescapable increases arising under the Staff Regulations and Rules, there was no reason why that expenditure should require supplementary appropriations. More than \$39 million had been provided for the expenses of the Secretariat in 1960 - a sum large enough, if wisely used, to absorb such increases. These delegations also contended that not all the expenditure incurred under General Assembly resolution 1444 (XIV) was strictly of an unforeseen or extraordinary character. They also argued that the 1960 mission to Laos, the mission of the United Nations Representative in Hungary and the Korean Commission (UNCURK) were in violation of the Charter.

Decisions of the Committee

7. At its 765th meeting, the Committee decided to defer its vote on section 10, Secretariat of the Economic Commission for Africa. The Committee then took separate votes on three items under section 4, Chapter I, Missions. For the United Nations activities in Laos, the Committee voted separately on the several items of expenditure indicated in paragraph 19 of the Secretary-General's report (A/4492). The result of the voting was as follows:

	<u>Amount</u> \$	<u>Yes</u>	<u>No</u>	<u>Abstention</u>
United Nations Commission for the Unification and Rehabilitation of Korea	169,000	49	8	9
United Nations Representative on Hungary	13,000	44	9	13
United Nations activities in Laos:				
(i) Salaries of staff recruited for the mission	69,000	42	9	16
(ii) Subsistence and travel of staff internationally recruited for the mission and detailed from established offices	80,000	40	8	18
(iii) Rental and maintenance of premises	41,000	41	8	17
(iv) Rental and maintenance of vehicles	10,000	41	8	18
(v) Communications, freight, supplies and services	12,000	40	8	18
(vi) Purchase of furniture, fixtures and equipment	30,000	41	8	19
(vii) Purchase of vehicles	18,000	39	10	19
Total of items (i) to (vii)	260,000	43	8	17

8. The Committee voted on the revised estimates recommended by the Advisory Committee (A/4508) for those sections where the revised estimates differed from the original appropriations. In connexion with sections 6 and 11, the amounts voted reflected the decisions taken by the Committee at its 764th meeting on post classifications for Headquarters, New York, and the United Nations Office at Geneva. The result of the voting was as follows:

<u>Section</u>	<u>Amount</u> \$	<u>Yes</u>	<u>No</u>	<u>Abstention</u>
1	841,900	adopted unanimously		
2	651,300	adopted unanimously		
3	58,000	adopted unanimously		
4	2,900,000	55	8	3
6	32,544,700	57	0	9
7	7,361,500	57	0	8
8	1,767,400	57	0	8
11	1,767,750	55	0	11
12	34,000	56	1	8
13	5,870,000	adopted unanimously		
15	692,500	66	0	1
22	752,000	adopted unanimously		
Income other than staff assessment	5,390,000	adopted unanimously		
Income from staff assessment	6,575,000	adopted unanimously		

Post classifications: Headquarters, New York, and Geneva

9. At its 764th meeting, the Committee considered, in connexion with the supplementary estimates for 1960, the question of the post classifications for New York and Geneva, on the basis of reports of the Secretary-General (A/C.5/816) and the Advisory Committee on Administrative and Budgetary Questions (A/4507).

There was attached, as an annex to the Secretary-General's submission, a report (A/C.5/816, annex I) in which the Expert Committee on Post Adjustments proposed:

(a) That the post classification for Headquarters, New York, should be changed from class 6 to class 7, with effect from 1 January 1960;

(b) That the post classification for Geneva should be changed from class 2 to class 3, with effect from 1 May 1960;

(c) That, with Geneva at 1 January 1956 as the base of 100, future changes in post adjustments at Headquarters and Geneva should be measured as follows:

- For Headquarters, the relationship in January 1956 to the Geneva base of January 1956 would be established at 120, and future changes would be measured from that point by means of the Consumer Price Index of the United States Bureau of Labor Statistics;

- For Geneva, the relationship in April 1960 to the base of January 1956 would be established at 110, and future changes would be measured from that point, if accepted by all the organizations concerned, by means of an appropriate local index to be compiled under the supervision of the Expert Committee on Post Adjustments.

10. The Secretary-General endorsed these proposals, which were the subject of like recommendations by the Advisory Committee (A/4507, paragraphs 10-12).

11. The financial implications are estimated as follows:

	<u>1960</u> \$	<u>1961</u> \$
New York, class 7 from 1 January 1960	270,000	280,000
Geneva, class 3 from 1 May 1960	<u>69,000</u>	<u>107,000</u>
	339,000	387,000

Decisions of the Committee

12. The Committee took the following decisions: It decided:

(a) By 55 votes to none, with 8 abstentions, that, with effect from 1 January 1960, the post adjustment for United Nations Headquarters, New York, should be class 7 within the established system;

(b) By 56 votes to none, with 6 abstentions, that, with effect from 1 May 1960, the post adjustment for the United Nations Office at Geneva should be class 3 within the established system; and

(c) By 56 votes to none, with 8 abstentions, that the basis for measuring future changes in post adjustments for New York and Geneva should be the basis recommended by the Expert Committee on Post Adjustments and the Advisory Committee.

Recommendation of the Committee

13. The Fifth Committee therefore recommends to the General Assembly the adoption of the draft resolution attached as annex B to the present report.

PART TWO

14. At its 816th meeting, the Committee considered a report of the Secretary-General (A/C.5/849) submitting supplementary estimates for 1960 and revised

estimates for 1961 to cover increases in the salary scales for General Service staff at Headquarters, New York, and Geneva. The related report of the Advisory Committee on Administrative and Budgetary Questions was contained in document A/4632.

15. The action which the Secretary-General had already taken or proposed to take was based on his authority (under annex 1, paragraph 7, of the Staff Regulations) to revise salary scales for staff in the General Service and Manual Worker categories, in line with the best prevailing conditions of employment in the locality.

Salary scales for Headquarters General Service staff

16. The Secretary-General's report (A/C.5/849, paragraphs 2-5) set forth the grounds on which he had reached the conclusion that (a) an increase of 5 per cent in the Headquarters General Service scales was justified; and (b) the new scales should be applied from 1 October 1960.

17. The Advisory Committee agreed (A/4632, paragraphs 4 and 5) with the Secretary-General's conclusion, and accordingly made the following recommendations:

	<u>For 1960</u>	\$
Additional appropriations ^{2/}		55,700 ^{3/}
Increase in income from staff assessment		12,000 ^{3/}
	<u>For 1961</u>	
Additional appropriations ^{2/}		582,550
Increase in income from staff assessment		115,000

Salary scales for Geneva General Service staff

18. Early in 1960 the Secretary-General, in consultation with the specialized agencies concerned, concluded that an increase of 5 per cent in the salary rates

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- ^{2/} The distribution by sections is shown in paragraphs 6-7 of document A/C.5/849.
- ^{3/} Estimated requirements amount to a total of \$147,150, with a consequent increase of \$29,000 in income from staff assessment. The Secretary-General expects, however, to absorb \$91,450 of this total within existing appropriations. The increase in income is therefore limited to \$12,000.

for General Service staff and Manual Workers in the United Nations Office at Geneva was justified. The increase came into effect on 1 May 1960, and the related supplementary estimates for 1960 (A/4492, paragraph 24.)^{h/} were considered and approved at the 765th meeting of the Fifth Committee (paragraph 12. above).

19. As regards the additional requirements for 1961, the Advisory Committee concurred in the estimates submitted by the Secretary-General (A/C.5/849, paragraph 8) as follows:

	<u>For 1961</u>	\$
Additional appropriations ^{h/}		142,875
Increase in income from staff assessment		20,500

Decision of the Committee

20. At its 816th meeting, the Committee approved by 49 votes to none, with 9 abstentions, the recommendations of the Advisory Committee (A/4632, paragraph 5).

PART THREE

21. At its 822nd meeting, held on 16 December 1960, the Committee considered a report of the Secretary-General (A/4492/Add.1) submitting a number of revisions in the supplementary estimates for 1960 which had resulted from decisions taken by the Fifth Committee at the current session or were indicated in the light of actual experience in the last quarter of the year. These revisions, in which the Advisory Committee concurred (A/4653), entailed a net increase of \$83,650 over the amount of \$2,501,550 previously approved and raised the total of the revised appropriations for 1960 to \$65,734,900. Income other than from staff assessment was estimated at the revised total of \$5,421,000, and income from staff assessment at the revised total of \$6,587,000.

^{h/} The distribution by sections is shown in paragraph 8 of document A/C.5/849.

Decisions of the Committee

22. The Committee approved, by 40 votes to none, with 8 abstentions, the draft resolution contained in the annex to document A/4492/Add.1. The Committee also unanimously approved the recommendations of the Advisory Committee for a revised 1960 estimate for income other than staff assessment in the amount of \$5,421,000, and for income from staff assessment in the amount of \$6,587,000.

Recommendation of the Committee

23. The Fifth Committee therefore recommends to the General Assembly the adoption of the draft resolution attached as annex A.

ANNEX A

DRAFT RESOLUTION

SUPPLEMENTARY ESTIMATES FOR THE FINANCIAL YEAR 1960

The General Assembly,

1. Resolves that for the financial year 1960 the amount of \$US63,149,700 appropriated by its resolution 1443 (XIV) of 5 December 1959 is increased by \$US2,585,200 as follows:

	Amount appropriated by resolution 1443 (XIV)	Supplementary appropriation	Revised amount of appropriation
(In US dollars)			
A. UNITED NATIONS			
Section			
<u>Part I. Sessions of the General Assembly, the councils, commissions and committees; special meetings and conferences</u>			
1. Travel of representatives, members of commissions and committees	832,600	89,300	921,900
2. Special meetings and conferences	62,300	559,000	621,300
3. Board of Auditors	<u>53,000</u>	<u>5,000</u>	<u>58,000</u>
TOTAL, PART I	<u>947,900</u>	<u>653,300</u>	<u>1,601,200</u>
<u>Part II. Special missions and related activities</u>			
4. Special missions and related activities	2,523,300	378,800	2,902,100
5. United Nations Field Service	<u>1,206,800</u>	<u>-</u>	<u>1,206,800</u>
TOTAL, PART II	<u>3,730,100</u>	<u>378,800</u>	<u>4,108,900</u>

	Amount appropriated by resolution 1443 (XIV)	Supplementary appropriation	Revised amount of appropriation
	(In US dollars)		
Section			
<u>Part III. The Secretariat</u>			
6. Salaries and wages	31,921,200 ^{a/}	666,250	32,587,450
7. Common staff costs	7,069,300	292,200	7,361,500
8. Travel of staff and members of administrative bodies . . .	1,734,400	33,000	1,767,400
9. Hospitality and payments under annex I, paragraphs 2 and 3, of the Staff Regulations . .	95,000	-	95,000
10. Economic Commission for Africa	1,013,300	(113,300)	900,000
TOTAL, PART III	<u>41,833,200</u>	<u>878,150</u>	<u>42,711,350</u>
<u>Part IV. Special offices</u>			
11. Office of the United Nations High Commissioner for Refugees	1,590,000	177,750	1,767,750
12. World Refugee Year	34,000 ^{a/}	-	34,000
TOTAL, PART IV	<u>1,624,000</u>	<u>177,750</u>	<u>1,801,750</u>
<u>Part V. Common services and equipment</u>			
13. General expenses	5,661,100	296,000	5,957,100
14. Printing, stationery and library supplies	2,133,100	-	2,133,100
15. Permanent equipment	553,800	153,700	707,500
TOTAL, PART V	<u>8,348,000</u>	<u>449,700</u>	<u>8,797,700</u>

a/ Transfer of \$4,000 from section 6 to section 12 with prior concurrence of the Advisory Committee on Administrative and Budgetary Questions under paragraph 3 (b) of General Assembly resolution 1443 (XIV).

Section	Amount appropriated by resolution 1443 (XIV)	Supplementary appropriation	Revised amount of appropriation
(In US dollars)			
<u>Part VI. Technical programmes</u>			
16. Economic development	480,000	-	480,000
17. Social activities	1,200,000	-	1,200,000
18. Human rights activities	100,000	-	100,000
19. Public administration	600,000	-	600,000
20. Technical assistance in the field of narcotic drug control	50,000	-	50,000
TOTAL, PART VI	<u>2,430,000</u>	<u>-</u>	<u>2,430,000</u>
<u>Part VII. Special expenses</u>			
21. Special expenses	3,532,000	-	3,532,000
TOTAL, PART VII	<u>3,532,000</u>	<u>-</u>	<u>3,532,000</u>
B. INTERNATIONAL COURT OF JUSTICE			
<u>Part VIII. International Court of Justice</u>			
22. International Court of Justice	704,500	47,500	752,000
TOTAL, PART VIII	<u>704,500</u>	<u>47,500</u>	<u>752,000</u>
GRAND TOTAL	<u>63,149,700</u>	<u>2,585,200</u>	<u>65,734,900</u>

2. Decides that notwithstanding the provisions of financial regulations 4.2 and 4.3, the appropriation of \$382,500 in respect of the United Nations building in Santiago, Chile, included under section 21, shall remain available for obligation during the financial year 1961.

ANNEX B

DRAFT RESOLUTION

SCHEDULE OF POST ADJUSTMENTS: CLASSIFICATION FOR UNITED NATIONS
HEADQUARTERS AND UNITED NATIONS OFFICE AT GENEVA

The General Assembly,

Recalling its resolution 1095 (XI) of 27 February 1957 relating to the United Nations salary, allowance and benefits system,

Having considered the reports of the Secretary-General and of the Advisory Committee on Administrative and Budgetary Questions^{1/} on the question of the classification of United Nations Headquarters and the United Nations Office at Geneva in the schedule of post adjustments established under that resolution,

Decides that

(a) With effect from 1 January 1960, the post adjustment for United Nations Headquarters in New York shall be class 7 within the established system;

(b) With effect from 1 May 1960, the post adjustment for the United Nations Office at Geneva shall be class 3 within the established system; and

(c) The basis for measuring future changes in post adjustments for New York and Geneva shall be the basis recommended by the Expert Committee on Post Adjustments^{2/} and the Advisory Committee on Administrative and Budgetary Questions.^{3/}

^{1/} Official Records of the General Assembly, Fifteenth Session, Annexes, agenda item 49, documents A/C.5/816 and A/4507.

^{2/} Ibid., document A/C.5/816, annex I.

^{3/} Ibid., document A/4507.