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REPORT OF THE DIRECTOR OF THE UNITED NATIONS RELIEF AND  
WORKS AGENCY FOR PALESTINE REFUGEES IN THE NEAR EAST

Report of the Special Political Committee

Rapporteur: Mr. Shintaro FUKUSHIMA (Japan)

1. In accordance with the request made in paragraph 21 of resolution 302 (IV) of 8 December 1949, and in paragraph 8 of resolution 1315 (XIII) of 12 December 1958, the Director of the United Nations Relief and Works Agency for Palestine Refugees in the Near East submitted to the General Assembly his report for the year ending 30 June 1961.<sup>1/</sup>
2. At its 1014th plenary meeting on 25 September 1961, the General Assembly decided to include the report of the Director of UNRWA in the agenda of its sixteenth session, and at its 1018th meeting on 27 September allocated the item to the Special Political Committee for consideration and report.
3. The Special Political Committee considered the question at its 306th to 324th meetings from 4 December to 19 December 1961.
4. At the 306th meeting on 4 December, the Chairman, with the consent of the Committee, invited the Director of the Agency to take a place at the Committee table. At the same meeting and at the 324th meeting on 19 December statements were made by the Director of the Agency.
5. At the same meeting, the Chairman drew the attention of the Committee to two letters (A/SPC/58 and Add.1) from the representatives of Iraq, Jordan, Lebanon, Libya, Morocco, Saudi Arabia, Sudan, Syria, Tunisia, United Arab Republic and

<sup>1/</sup> Official Records of the General Assembly, Sixteenth Session,  
Supplement No. 14 (A/4861).

Yemen, requesting that "the Palestine Arab Delegation," composed of ten persons, be heard by the Committee. The Committee agreed to grant a hearing to the spokesmen mentioned in those communications (A/SPC/58 and Add.1). In accordance with past practice, and with the consent of the Committee, Mr. Emile Ghory, Mr. Mounir El Rais, and Dr. Izzat Tannous, made statements at the 311th, 318th and 321st meetings on 7, 15 and 18 December respectively.

6. At the 315th meeting on 12 December, the Chairman drew the attention of the Committee to the two draft resolutions circulated to the members of the Committee in documents A/SPC/L.79 and Corr.1 (English only) and Corr.2 and A/SPC/L.80.

7. Under the first draft resolution (A/SPC/L.79 and Corr.1 (English only) and Corr.2), submitted by the United States of America, the General Assembly, inter alia, noting with deep regret that repatriation or compensation of the refugees as provided for in paragraph 11 of General Assembly resolution 19<sup>4</sup> (III) had not been effected, that no substantial progress had been made in the programme endorsed in paragraph 2 of resolution 513 (VI) for the reintegration of refugees either by repatriation or resettlement and that, therefore, the situation of the refugees continued to be a matter of serious concern, would: (1) take note of the efforts of the Conciliation Commission for Palestine pursuant to the request contained in General Assembly resolutions 1456 (XIV) and 1604 (XV), to secure the implementation of paragraph 11 of resolution 19<sup>4</sup> (III); and (a) request the Commission to intensify its efforts for the implementation of paragraph 11 of resolution 19<sup>4</sup> (III) and urge the Arab host Governments and Israel to co-operate with the Commission in that regard; (b) further request it to intensify its work on the identification and evaluation of Arab refugee immovable properties in Palestine as of 15 May 1948, and to make every effort to complete that work by 1 September 1962; (c) request the Secretary-General to make available to the Commission such additional staff and administrative facilities as might be required; (2) direct attention to the precarious financial position of the Agency and urge non-contributing Governments to contribute, and contributing Governments to consider increasing their contributions, so that it could carry out its essential programmes; (3) express its thanks to the Director and the staff of the Agency for their continued faithful efforts to provide essential services for the Palestine refugees, and to the specialized agencies and private organizations for their valuable work in assisting the refugees.

session. The Committee rejected the proposal by a vote of 60 to 1, with 10 abstentions.

12. At the same meeting, after the conclusion of the general debate on the item, the representative of the United States introduced a revised draft (A/SPC/L.79/Rev.1) in which the term "Director-General" was substituted for the term "Director" in the second preambular paragraph and in operative paragraph 3. At the 324th meeting, he stated that the United States delegation withdrew the revised text and maintained the original version of its draft resolution (A/SPC/L.79 and Corr.1 (English only) and Corr.2).

13. On 19 December, a revised seventeen-Power draft resolution was circulated in document A/SPC/L.80/Rev.1. The names of Gabon and Niger were added to the list of sponsors of the original draft resolution. In the fourth preambular paragraph, the words "and in particular General Assembly resolution 194 (II)" were inserted after the words "and the Security Council". In the last sentence of the operative paragraph, the word "including" was replaced by the word "particularly". At the 324th meeting on 19 December the representative of Togo withdrew the sponsorship of his delegation of the revised joint draft resolution (A/SPC/L.80/Rev.1/Corr.1).

14. Also on 19 December, in accordance with rule 154 of the rules of procedure, the Secretary-General circulated to the Committee a note (A/SPC/64) on the financial implications of the draft resolutions and amendments which had been submitted.

15. At the 324th meeting on 19 December, the Committee proceeded to vote on the draft resolution submitted by the United States of America (A/SPC/L.79) and the amendments to it submitted by Afghanistan, Indonesia and Pakistan (A/SPC/L.81).

Paragraph 3 of the three-Power amendment (A/SPC/L.81) was adopted by a roll-call vote of 47 to 27, with 24 abstentions. The voting was as follows:

In favour: Afghanistan, Albania, Argentina, Brazil, Bulgaria, Byelorussian Soviet Socialist Republic, Cambodia, Cameroun, Ceylon, China, Cuba, Cyprus, Czechoslovakia, Dahomey, Ethiopia, Federation of Malaya, Ghana, Guinea, Hungary, India, Indonesia, Iraq, Ivory Coast, Japan, Jordan, Lebanon, Libya, Mali, Mauritania, Mongolia, Morocco, Nigeria, Pakistan, Poland, Romania, Saudi Arabia, Senegal, Somalia, Spain, Sudan, Syria, Tunisia, Ukrainian Soviet Socialist Republic, Union of Soviet Socialist Republics, United Arab Republic, Yemen, Yugoslavia.

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Against: Australia, Austria, Belgium, Central African Republic, Chile, Colombia, Congo (Brazzaville), Denmark, Dominican Republic, Finland, France, Iceland, Ireland, Israel, Luxembourg, Madagascar, Netherlands, Nicaragua, Niger, Norway, Panama, Paraguay, Sweden, Turkey, United Kingdom of Great Britain and Northern Ireland, United States of America, Upper Volta.

Abstaining: Bolivia, Burma, Canada, Chad, Congo (Leopoldville), Costa Rica, Ecuador, El Salvador, Greece, Guatemala, Haiti, Iran, Italy, Liberia, Mexico, Nepal, New Zealand, Peru, Philippines, Sierra Leone, Thailand, Togo, Uruguay, Venezuela.

Paragraph 4 of the three-Power amendment (A/SPC/L.81) was adopted by a roll-call vote of 42 to 36, with 20 abstentions. The voting was as follows:

In favour: Afghanistan, Albania, Argentina, Bulgaria, Byelorussian Soviet Socialist Republic, Cambodia, Cameroun, Ceylon, Cuba, Czechoslovakia, Dahomey, Ethiopia, Federation of Malaya, Ghana, Guinea, Hungary, India, Indonesia, Iran, Iraq, Jordan, Lebanon, Libya, Mali, Mauritania, Mongolia, Morocco, Pakistan, Poland, Romania, Saudi Arabia, Senegal, Somalia, Spain, Sudan, Syria, Tunisia, Ukrainian Soviet Socialist Republic, Union of Soviet Socialist Republics, United Arab Republic, Yemen, Yugoslavia.

Against: Australia, Austria, Belgium, Bolivia, Canada, Central African Republic, Chile, Colombia, Congo (Brazzaville), Congo (Leopoldville), Costa Rica, Denmark, Dominican Republic, Finland, France, Guatemala, Haiti, Iceland, Ireland, Israel, Ivory Coast, Luxembourg, Madagascar, Netherlands, New Zealand, Nicaragua, Niger, Norway, Panama, Paraguay, Sweden, Turkey, United Kingdom of Great Britain and Northern Ireland, United States of America, Upper Volta, Uruguay.

Abstaining: Brazil, Burma, Chad, China, Cyprus, Ecuador, El Salvador, Greece, Italy, Japan, Liberia, Mexico, Nepal, Nigeria, Peru, Philippines, Sierra Leone, Thailand, Togo, Venezuela.

A separate vote was taken on the retention of the following words "non-contributing Governments to contribute, and" in operative paragraph 2 of the United States draft resolution (A/SPC/L.79). The words were retained by 49 votes to 1, with 44 abstentions.

Operative paragraph 2 of the United States draft resolution was then adopted by 68 votes to none, with 29 abstentions.

The draft resolution as a whole, as amended, was adopted by a roll-call vote of 74 to 1, with 23 abstentions. The voting was as follows:

In favour: Afghanistan, Albania, Argentina, Australia, Austria, Brazil, Bulgaria, Byelorussian Soviet Socialist Republic, Cambodia, Cameroun, Canada, Central African Republic, Ceylon, Chad, Chile, China, Congo (Brazzaville), Congo (Leopoldville), Costa Rica, Cuba, Cyprus, Czechoslovakia, Dahomey, Dominican Republic, Ethiopia, Federation of Malaya, Ghana, Greece, Guatemala, Guinea, Haiti, Hungary, India, Indonesia, Iran, Iraq, Italy, Ivory Coast, Japan, Jordan, Lebanon, Liberia, Libya, Mali, Mauritania, Mongolia, Morocco, New Zealand, Nicaragua, Nigeria, Norway, Pakistan, Peru, Poland, Romania, Saudi Arabia, Senegal, Sierra Leone, Somalia, Spain, Sudan, Sweden, Syria, Tunisia, Turkey, Ukrainian Soviet Socialist Republic, Union of Soviet Socialist Republics, United Arab Republic, United Kingdom of Great Britain and Northern Ireland, United States of America, Upper Volta, Uruguay, Yemen, Yugoslavia.

Against: Israel.

Abstaining: Belgium, Bolivia, Burma, Colombia, Denmark, Ecuador, El Salvador, Finland, France, Iceland, Ireland, Luxembourg, Madagascar, Mexico, Nepal, Netherlands, Niger, Panama, Paraguay, Philippines, Thailand, Togo, Venezuela.

16. The sixteen-Power draft resolution (A/SPC/L.80/Rev.1 and Rev.1/Corr.1) was rejected by a roll-call vote of 44 to 34, with 20 abstentions. The voting was as follows:

In favour: Australia, Belgium, Brazil, Cameroun, Canada, Central African Republic, Chad, Chile, Congo (Brazzaville), Costa Rica, Dahomey, Denmark, Dominican Republic, Ecuador, El Salvador, Finland, Guatemala, Haiti, Iceland, Israel, Ivory Coast, Japan, Liberia, Luxembourg, Madagascar, Netherlands, New Zealand, Nicaragua, Niger, Panama, Paraguay, Sierra Leone, Upper Volta, Uruguay.

Against: Afghanistan, Albania, Bulgaria, Byelorussian Soviet Socialist Republic, Cambodia, Ceylon, China, Cuba, Cyprus, Czechoslovakia, Federation of Malaya, Ghana, Guinea, Hungary, India, Indonesia, Iran, Iraq, Italy, Jordan, Lebanon, Libya, Mali, Mauritania, Mongolia, Morocco, Nigeria, Pakistan, Poland, Romania, Saudi Arabia, Somalia, Spain, Sudan, Syria, Tunisia, Turkey, Ukrainian Soviet Socialist Republic, Union of Soviet Socialist Republics, United Arab Republic, United Kingdom of Great Britain and Northern Ireland, United States of America, Yemen, Yugoslavia.

Abstaining: Argentina, Austria, Bolivia, Burma, Colombia, Congo (Leopoldville), Ethiopia, France, Greece, Ireland, Mexico, Nepal, Norway, Peru, Philippines, Senegal, Sweden, Thailand, Togo, Venezuela.

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Recommendation of the Special Political Committee

17. The Special Political Committee therefore recommends to the General Assembly the adoption of the following draft resolution:

REPORT OF THE DIRECTOR OF THE UNITED NATIONS RELIEF AND WORKS  
AGENCY FOR PALESTINE REFUGEES IN THE NEAR EAST

The General Assembly,

Recalling its resolutions 194 (III) of 11 December 1948, 302 (IV) of 8 December 1949, 393 (V) and 394 (V) of 2 and 14 December 1950, 512 (VI) and 513 (VI) of 26 January 1952, 614 (VII) of 6 November 1952, 720 (VIII) of 27 November 1953, 818 (IX) of 4 December 1954, 916 (X) of 3 December 1955, 1018 (XI) of 28 February 1957, 1191 (XII), of 12 December 1957, 1315 (XIII) of 12 December 1958, 1456 (XIV) of 9 December 1959, and 1604 (XV) of 21 April 1961,

Noting the annual report of the Director of the United Nations Relief and Works Agency for Palestine Refugees in the Near East, covering the period 1 July 1960 - 30 June 1961,

Noting with deep regret that repatriation or compensation of the refugees as provided for in paragraph 11 of General Assembly resolution 194 (III) has not been effected, that no substantial progress has been made in the programme endorsed in paragraph 2 of resolution 513 (VI) for the reintegration of refugees either by repatriation or resettlement and that, therefore, the situation of the refugees continues to be a matter of serious concern,

1. Takes note of the efforts of the Conciliation Commission for Palestine pursuant to the request contained in General Assembly resolutions 1456 (XIV) and 1604 (XV), to secure the implementation of paragraph 11 of resolution 194 (III); and

(a) Requests the Commission to intensify its efforts for the implementation of paragraph 11 of resolution 194 (III) and urges the Arab host Governments and Israel to co-operate with the Commission in this regard;

(b) Further requests the Commission to intensify its work on the identification and evaluation of Arab refugee immovable properties in Palestine as of 15 May 1948, and to make every effort to complete this work by 1 September 1962;

(c) Requests the Secretary-General to make available to the Commission such additional staff and administrative facilities as may be required;

2. Directs attention to the precarious financial position of the United Nations Relief and Works Agency for Palestine Refugees in the Near East and urges non-contributing Governments to contribute, and contributing Governments to consider increasing their contributions, so that the Agency can carry out its essential programmes;

3. Decides that the Conciliation Commission shall be composed of five members and requests the President of the General Assembly to present, before the end of the present session for the approval of the General Assembly, a proposal concerning the new composition of the Commission;

4. Requests the reconstituted Conciliation Commission to take measures for the protection of the rights, property and interests of the Palestine Arab refugees;

5. Expresses its thanks to the Director and the staff of the Agency for their continued faithful efforts to provide essential services for the Palestine refugees, and to the specialized agencies and private organizations for their valuable work in assisting the refugees.

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8. The second joint draft resolution (A/SPC/L.80) was submitted by the Central African Republic, Chile, Congo (Brazzaville), Costa Rica, El Salvador, Guatemala, Haiti, Ivory Coast, Liberia, Madagascar, Netherlands, Sierra Leone, Togo, Upper Volta and Uruguay. Under this joint draft resolution, the General Assembly, inter alia, recognizing that the establishment of peaceful relations between the Arab States and Israel would do much to facilitate a solution of the problem of the Arab refugees, recalling that, under the Charter, it is the fundamental duty of all States Members of the United Nations to endeavour to settle all international disputes by peaceful means, confirming the resolutions of the General Assembly and the Security Council calling upon Israel and the Arab States to settle the questions in dispute between them as soon as possible and by common agreement, so that peaceful relations might be established between them, considering that such peaceful relations would promote the well-being of all the peoples concerned and would make an important contribution to peace and security in the Middle East and in the whole world, would renew its appeal to the Governments concerned to undertake direct negotiations - with the assistance of the Conciliation Commission for Palestine, if they so desire - with a view to finding a solution, acceptable to all the parties concerned, for all the questions in dispute between them, including the question of the Arab refugees.
9. At the 318th meeting, on 15 December, the Chairman drew the attention of the Committee to two amendments (A/SPC/L.81) to the United States draft resolution submitted by Afghanistan, Ghana, Indonesia and Pakistan, to be added as paragraphs 3 and 4 of the operative part, the last operative paragraph of the draft resolution being numbered accordingly. According to the amendment, under paragraph 3, the Assembly would decide that the Conciliation Commission should be composed of five members and request the President of the General Assembly to present, before the end of the sixteenth session for the approval of the General Assembly, a proposal concerning the new composition of the Commission; and under paragraph 4, it would request the reconstituted Conciliation Commission to take measures for the protection of the rights, property and interests of the Palestine Arab refugees.
10. In a corrigendum (A/SPC/L.81/Corr.1) dated 15 December, the name of Ghana was deleted from the list of sponsors of the amendment to the United States draft resolution (A/SPC/L.81).
11. At the 322nd meeting, on 18 December, the representative of Senegal proposed the adjournment of consideration of the item until the resumed sixteenth
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C A U T I O N   A D V A N C E   C O P Y

Attached copy of "Report of Commission of Investigation into the conditions and circumstances resulting in the tragic death of Mr. Dag Hammarskjöld and of members of the party accompanying him" (Document A/5069) is not to be made public by press, radio or other information media until

3 p.m. EDT (1900 GMT) Wednesday, 2 May 1962