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Agenda item 137ADMINISTRATIVE AND BUDGETARY ASPECTS **OF** THE FINANCING
OF THE UNITED NATIONS PEACE-KEEPING **OPERATIONS**Report of the Fifth Committee**Rapporteur:** Mr. Etien NINOV (Bulgaria)

I. INTRODUCTION

1. At its 3rd plenary meeting, on 22 September 1989, the General Assembly, on the recommendation of the General **Committee**, decided to include in the agenda of its forty-fourth session the item entitled "Administrative and budgetary aspects of the financing of United Nations peace-keeping operations", and to allocate it to the Fifth Committee.

2. The Fifth Committee considered agenda item 137 at its **43rd**, 45th to **49th**, and 56th to 58th meetings, on 17, 21, 22, 24 and 27 November and on 14 and 18 December 1989. An account of the Committee's discussion is contained in the relevant summary records (**A/C.5/44/SR.43**, 45-49, 56 and 58).

3. For its consideration of the item, the Committee **had** before it the following documents:

(a) Reports **of** the Secretary-General on the administrative and budgetary aspects of the financing of the United Nations peace-keeping operations (**A/44/605** and **A/C.5/44/45**);

(b) Report of the Secretary-General on **the** review of the background and development of reimbursement to Member States contributing troops to peace-keeping operations (**A/44/605/Add.1**);

(c) Report of the Secretary-General on the composition **of** the existing groups of Member States **for** the apportionment of the costs of peace-keeping operations financed through assessed contributions (**A/44/605/Add.2**);

(d) Report of the Secretary-General on voluntary contributions of supplies and services (A/44/624) and review of the rates of reimbursement to the Governments of troop-contributing States (A/44/500);

(e) The related reports of the Advisory Committee on Administrative and Budgetary Questions (A/44/725 and A/44/868).

II. CONSIDERATION OF DRAFT RESOLUTION **A/C.5/44/L.17**

4. At the 58th meeting, on 18 December 1989, the representative of Finland, following informal consultations, introduced a draft resolution (**A/C.5/44/L.17**). At the same meeting, the Committee adopted the draft resolution without a **vote** (see **para.** 5 below, draft resolutions A to C).

III. RECOMMENDATIONS OF THE FIFTH COMMITTEE

5. The Fifth Committee recommends to the General Assembly the adoption of the following draft resolutions:

Administrative and buduetary aspects of the **financing** of United Nations peace-keepincr operations

A

The General Assembly

Recalling its resolution **43/230** of 21 December 1988 on the financing of the United Nations Iran-Iraq Military Observer Group and its decision **43/455** of 21 December 1988 **on** administrative and budgetary aspects of the financing of the United Nations peace-keeping operations,

Recalling also its resolution **44/49** of 8 December 1989 on the comprehensive review of the whole question of peace-keeping operations in all their aspects,

Recognizing the mutual relevance of the work of the Special Committee on Peace-keeping Operations and the work done by the Fifth Committee in connection with matters relating to peace-keeping operations,

Having considered with appreciation the reports of the Secretary-General on the administrative and budgetary aspects of the **financing** of the United Nations peace-keeping operations, **1/** the review of the background and development of reimbursement to Member States contributing troops to

1/ A/44/605.

peace-keeping operations 2/ and voluntary contributions of supplies and services, 3/ and the related report of the Advisory Committee on Administrative and Budgetary Questions, 4/

Bearing in mind the views expressed by Member States on those reports at its forty-fourth session,

Recognizing that each peace-keeping operation has special characteristics, which thus calls for flexibility in addressing the administrative requirements of each operation,

Recognizing also that all necessary action should be taken to ensure that peace-keeping operations are administered with a **maximum** of efficiency and economy,

Bearing in mind the significant increase in United Nations **peace-keeping** activities and the resulting increased demands on the human, material and financial resources **of** the **Organization** and Member States,

Noting that, as a result of ~~the recent~~ expansion in peace-keeping activities, an absorptive capacity in respect of trained and experienced United Nations staff members with the technical skills required in peace-keeping operations is no longer available,

Taking into account the observations of the **Advisory** Committee on Administrative and Budgetary Questions on the need for greater co-ordination among the various Secretariat units involved in preparing and managing peace-keeping operations,

Mindful of the fact that it is essential to provide peace-keeping operations with the necessary financial resources, especially those essential for the start-up **of** such operations, to enable them to fulfil their mandates in accordance with the relevant resolutions of the Security Council,

Aware of the extremely difficult financial situation of the existing **peace-keeping** operations and of the heavy burden on troop-contributing States,

Emphasizing the need to ensure a secure and sound financial basis for peace-keeping operations,

1. Urges all Member States to make every possible effort to ensure payment of their assessed **contributions** to peace-keeping operations in full

2/ A/44/605/Add.1.

3/ A/44/624.

4/ A/44/725.

and on *time*, in accordance with their obligations under the Charter of the United Nations;

2. Takes note of the observations and proposals made by the Secretary-General on economies of scale, ^{5/} start-up problems ^{6/} and the establishment of a reserve stock of equipment and supply items, ^{7/} and endorses the relevant recommendations of the Advisory Committee On Administrative and Budgetary Questions;

3. Also takes note of the observations and proposals of the Secretary-General on the criteria and procedures by which Governments may offer the services of civilian personnel for peace-keeping operations, ^{8/} concur with the recommendations of the Advisory Committee, in particular, that standard administrative procedures to govern the provision of such personnel should be established, consistent with existing rules and practices and taking into consideration the practical and legal concerns and the experience gained in the newly established peace-keeping operations, and requests the Secretary-General to submit those standard administrative procedures to the Advisory Committee at its spring session in 1990;

4. Invites States willing to participate in peace-keeping operations to submit to the Secretary-General, with his assistance, detailed inventories of specialized civilian individual⁸ or unit⁹, including numbers of personnel and equipment, that they would be prepared to *provide* for those tasks and services identified and in the manner outlined by the Secretary-General in his study, ^{9/} consistent with paragraphs 2 and 3 of General Assembly resolution 44/49;

5. Takes note of the observations and proposals of the Secretary-General on the technical guidelines relating to the treatment and valuation of voluntary contribution⁸ in the form of supplies and services, ^{10/} and endorses the observation⁸ of the Advisory Committee; ^{11/}

^{5/} A/44/605, sect. III.

^{6/} Ibid., sect. v.

^{7/} Ibid., sect. VI.

^{8/} Ibid., sect. IV.

^{9/} Ibid., sect. IV.

^{10/} A/44/624, annex.

^{11/} A/44/725, paras . 32-41.

6. **Also takes note** of the proposals of the Advisory Committee on the need for greater co-ordination among the various Secretariat units involved in preparing and managing peace-keeping operations **12/** and, in this respect, welcomes the intention of the Secretary-General to establish a planning and monitoring group on the basis described in his report; **13/**

7. **Further takes note** of the proposals of the Secretary-General to establish an account for programme support of peace-making and peace-keeping operations, **14/** and endorses the views of the Advisory Committee in that respect; **15/**

8. **Requests** the Secretary-General to present a report to the General Assembly at its forty-fifth session on the measures taken in accordance with the observations and recommendations of the Advisory Committee contained in its report **16/** and to provide further information covering, **inter alia**:

(a) Economies of scale;

(b) Start-up problems;

(c) The establishment of a reserve stock of equipment and supply items;

(d) The use of civilian personnel in peace-keeping operations,

(e) Problems related to overload posts and the proposed establishment of a support account for peace-keeping operations;

9. **Also requests** the Secretary-General to *keep* under review the format and amount of information that should be included in his reports on the financing of United Nations peace-keeping operations in order to assist Member States in the scrutiny and evaluation thereof;

10. **Decides** to include in the provisional agenda of its forty-fifth session the item entitled "Administrative and budgetary aspects of the financing of the United Nations peace-keeping operations".

12/ Ibid., paras. 8 - 10.

13/ A/C.5/44/45, sect. I.

14/ Ibid., para. 10.

15/ See A/44/868, annex.

16/ A/44/725 and A/44/868.

B

The General Assembly,

Having considered the report of the Secretary-General entitled @Composition of the existing groups of Member States for the apportionment. of the costs of **peace-keeping operations financed through assessed contributions**", 17/

Recalling its resolution 3101 (XXVIII) of 11 December 1973 and the provisions of subsequent **resolutions** relating to the composition of the **existing groups**, the latest of which is resolution **43/232** of 1 March 1989 **on the financing of** the United Nations Transition Assistance Group,

Recalling paragraph 3 of resolution **44/44** of 7 December 1989 on the financing of the United Nations Observer Group in Central America, by which the General Assembly, inter alia, **refers** to the decision to be taken, at its forty-fourth session, on the composition of **groups** (a), (b), **(c)** and (d) of Member States,

Welcoming the **proposal** made by the Government of Spain for its reclassification from group (c) to group (b),

Having considered the requests of Poland for reclassification from group (b) to group (c) and of the **Central African Republic**, Equatorial Guinea, the **Gambia**, **Myanmar**, **Sierra Leone** and Togo for reclassification from group (c) to group (d),

Having identified grounds for anomalies on the basis of the information contained in the report of the Secretary-General, particularly concerning the least **developed** countries,

Decides, as an ad hoc arrangement:

(a) To accept the proposal made by the Government of Spain and to place Spain among the Member States referred to in paragraph 3 (b) of resolution **43/232** and, in accordance with that proposal, to apportion its share of the costs of peace-keeping operations financed through assessed contributions **on** the basis of the proportion determined by the scale of assessments in the following manner: **50 per cent** in 1990, **80 per cent** in 1991 and **100 per cent** in 1992 and subsequent **years**;

(b) To place **Poland** among the Member States referred to in paragraph 3 (c) of resolution **43/232**;

(c) To place the Central African Republic, Equatorial Guinea, the Gambia, Mauritania, Myanmar, Sierra Leone and Togo among the Member States referred to in paragraph 3 (d) of resolution 43/232.

C

The General Assembly,

Having considered the report of the Secretary-General on the review of the rates of reimbursement to the Governments of troop-contributing States, 18/ submitted pursuant to General Assembly resolution 42/224 of 21 December 1987, as well as the related report of the Advisory Committee on Administrative and Budgetary Questions,

Recalling its resolution 42/224,

Noting with concern the delay by some Member States in submitting the data requested by the Secretary-General, thus preventing him from making a substantive recommendation on the revision of the current rates of reimbursement,

1. Urges all those troop-contributing States which the Secretary-General requested to provide data and which have not yet done so to provide complete data as soon as possible and at the latest by 1 February 1990;

2. Takes note with concern that, in consequence of the shortfall of financial contributions, troop-contributing States are not being reimbursed to the full extent of the established rates for some operations, thus bearing considerably larger portions of the costs for their troops serving in the United Nations peace-keeping forces than those indicated by the Secretary-General in his report)

3. Requests the Secretary-General, to the extent possible, to make the payment of arrears due to current and former troop-contributing States;

4. Also requests the Secretary-General to complete the review of the rates of reimbursement on receipt of the outstanding information and to submit, through the Advisory Committee on Administrative and Budgetary Questions, his report for the consideration of the General Assembly at its forty-fifth session;

5. Further requests the Secretary-General to include in each of his reports on the financing of the United Nations peace-keeping operations relevant information on the status of reimbursement to the troop-contributing states.
