



# General Assembly

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## Sixty-eighth session

Agenda item 19 (g)

### **Sustainable development: report of the Governing Council of the United Nations Environment Programme on its first universal session**

#### **Report of the Second Committee\***

*Rapporteur:* Ms. Juliet **Hay** (New Zealand)

#### **I. Introduction**

1. The Second Committee held a substantive debate on agenda item 19 (see [A/68/438](#), para. 2). Action on sub-item (g) was taken at the 35th and 40th meetings, on 14 November and 6 December 2013. An account of the Committee's consideration of the sub-item is contained in the relevant summary records ([A/C.2/68/SR.35](#) and [40](#)).

#### **II. Consideration of draft resolutions [A/C.2/68/L.32](#) and [A/C.2/68/L.63](#)**

2. At the 35th meeting, on 14 November, the representative of Fiji, on behalf of the States Members of the United Nations that are members of the Group of 77 and China, introduced a draft resolution entitled "Report of the Governing Council of the United Nations Environment Programme on its first universal session and the implementation of section IV.C, entitled 'Environmental pillar in the context of sustainable development', of the outcome document of the United Nations Conference on Sustainable Development" ([A/C.2/68/L.32](#)), which read:

*"The General Assembly,*

*"Reaffirming the mandate contained in its resolution 2997 (XXVII) of 15 December 1972, by which it established the United Nations Environment Programme, and other relevant resolutions that reinforce its mandate, as well*

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\* The report of the Committee on this item is being issued in 11 parts, under the symbol [A/68/438](#) and Add.1-10.



as the 1997 Nairobi Declaration on the Role and Mandate of the United Nations Environment Programme of 7 February 1997, the Malmö Ministerial Declaration of 31 May 2000 and the Nusa Dua Declaration of 26 February 2010,

*“Reaffirming its commitment* to strengthening the role of the United Nations Environment Programme as the leading global environmental authority that sets the global environmental agenda, promotes the coherent implementation of the environmental dimension of sustainable development within the United Nations system and serves as an authoritative advocate for the global environment,

*“Recalling* its resolution [67/213](#) of 21 December 2012 on the report of the Governing Council of the United Nations Environment Programme on its twelfth special session and the implementation of section IV.C, entitled ‘Environmental pillar in the context of sustainable development’, of the outcome document of the United Nations Conference on Sustainable Development,

*“Recalling also* its resolution [67/251](#) of 13 March 2013 on the change of the designation of the Governing Council of the United Nations Environment Programme,

*“Reaffirming* the Rio Declaration on Environment and Development and its principles, in particular the principle of common but differentiated responsibilities,

*“Taking into account* Agenda 21 and the Plan of Implementation of the World Summit on Sustainable Development (Johannesburg Plan of Implementation),

*“Recalling* the 2005 World Summit Outcome,

*“Also recalling* the Bali Strategic Plan for Technology Support and Capacity-building,

*“Committed* to strengthening international environmental governance within the context of the institutional framework for sustainable development in order to promote a balanced integration of the economic, social and environmental dimensions of sustainable development as well as coordination of environmental matters within the United Nations system,

*“Recalling* the outcome document of the United Nations Conference on Sustainable Development, held from 20 to 22 June 2012 in Rio de Janeiro, Brazil, entitled ‘The future we want’, in which the General Assembly was invited to adopt, at its sixty-seventh session, a resolution strengthening and upgrading the United Nations Environment Programme in the manner outlined in paragraph 88 of the outcome document,

*“Reiterating* the need for secure, stable, adequate and predictable financial resources for the United Nations Environment Programme, and in accordance with resolution 2997 (XXVII) underlining the need to consider the adequate reflection of all the administrative and management costs of the Programme in the context of the United Nations regular budget,

“1. *Welcomes* the convening of the first universal session of the Governing Council/Global Ministerial Environment Forum of the United Nations Environment Programme in Nairobi from 18 to 22 February 2013;

“2. *Takes note* of the report of the Governing Council/Global Ministerial Environment Forum and the decisions contained therein;

“3. *Also takes note* of Governing Council decision [27/2](#) on the implementation of paragraph 88 of the outcome document of the United Nations Conference on Sustainable Development, as endorsed by the General Assembly in its resolution [66/288](#) of 27 July 2012;

“4. *Notes* the continued efforts of the Programme to maximize the achievement of results within its budget and programme of work;

“5. *Takes note* of Governing Council decision [27/13](#), by which the Council approved the medium-term strategy for the period 2014-2017 and the programme of work and budget for the biennium 2014-2015 of the Programme;

“6. *Encourages* the United Nations Environment Assembly of the United Nations Environment Programme at its first session, to be held in Nairobi in June 2014, to adopt rules of procedure incorporating the applicable rules and practices of the General Assembly and to effectively implement the provisions of paragraph 88 of the outcome document;

“7. *Urges* the Programme to provide coherent support to the General Assembly, the Economic and Social Council and the high-level political forum on sustainable development in the integrated and coordinated implementation of and follow-up to the outcomes of all major United Nations conferences and summits in the economic, social, environmental and related fields;

“8. *Welcomes* the establishment of the 10-member board of the 10-year framework of programmes on sustainable consumption and production patterns, recalls its decision to review the arrangement to designate the Economic and Social Council, ad interim, to receive reports from the board and the secretariat as described in the 10-year framework, and decides to designate the high-level political forum on sustainable development to receive reports from the board and the secretariat as described in the 10-year framework, bearing in mind paragraph 21 of resolution [67/290](#) of 9 July 2013;

“9. *Reiterates* the continuing need for the Programme to conduct up-to-date, comprehensive, scientifically based and policy-relevant global environmental assessments, in close consultation with Member States, in order to support decision-making processes at all levels, and in this regard:

“(a) Welcomes the request that the Executive Director of the Programme convene an intergovernmental and multi-stakeholder consultation as soon as practicable before the middle of 2014 to determine the objectives and scope of and process for the sixth report in the Global Environment Outlook series;

“(b) Requests the Programme, as the leading global authority on environmental matters within the United Nations system, to provide inputs on the environmental dimensions of sustainable development and to actively

participate in the formulation of the global sustainable development report of the United Nations;

“10. *Also reiterates* the importance of the Nairobi headquarters location of the Programme, and requests the Secretary-General to keep the resource needs of the Programme and the United Nations Office at Nairobi under review so as to permit the delivery, in an effective manner, of necessary services to the Programme and to the other United Nations organizations and entities in Nairobi;

“11. *Requests* the Executive Director of the Programme to continue to provide support for the full and effective participation of representatives of developing countries in the United Nations Environment Assembly meetings and to invite the Assembly to consider further arrangements in this regard;

“12. *Reiterates* the continuing need for the provision of increased capacity-building and technology support to developing countries in environment-related fields, and in this regard requests the Programme to continue to carry out technology needs assessments and provide support for such assessments and policy instruments for developing countries with regard to clean and environmentally sound technologies, particularly in view of the need to establish a global technology facilitation mechanism to promote the development, transfer and dissemination of clean and environmentally sound technologies;

“13. *Recalls* the decision to have secure, stable, adequate and increased financial resources from the regular budget of the United Nations and voluntary contributions to fulfil the mandate of the Programme, and:

“(a) Welcomes the inclusion by the Secretary-General in the proposed programme budget for the biennium 2014-2015 of regular budget resources for the revised programme of work of the United Nations Environment Programme, in accordance with the request contained in paragraphs 4 (a) and 5 (a) of General Assembly resolution [67/213](#);

“(b) Requests the Executive Director to immediately take measures to consolidate the Programme’s outpost subprogrammes in Nairobi and to report to the General Assembly on progress by 2014, and to strengthen the Programme’s regional presence, as appropriate, in order to assist countries, upon request, in the implementation of their national environmental policies, collaborating closely with other relevant entities of the United Nations system;

“(c) Requests the Secretary-General to maintain the resource needs of the Programme under review in order to facilitate the full and effective implementation of the ongoing institutional reform related to the work of the United Nations Environment Assembly as part of the implementation of paragraph 88 of the outcome document of the United Nations Conference on Sustainable Development, in accordance with United Nations budgetary practices;

“(d) Urges donors to increase voluntary funding to the Programme, including to the Environment Fund;

“14. *Decides* to include in the provisional agenda of its sixty-ninth session, under the item entitled ‘Sustainable development’, a sub-item entitled

‘Report of the United Nations Environment Assembly of the United Nations Environment Programme at its first session’.”

3. At its 40th meeting, on 6 December, the Committee had before it a draft resolution entitled “Report of the Governing Council of the United Nations Environment Programme on its first universal session and the implementation of section IV.C, entitled ‘Environmental pillar in the context of sustainable development’, of the outcome document of the United Nations Conference on Sustainable Development” ([A/C.2/68/L.63](#)), submitted by the Rapporteur of the Committee, Ms. Juliet Hay (New Zealand), on the basis of informal consultations held on draft resolution [A/C.2/68/L.32](#).
4. At the same meeting, upon the proposal of the Chair, the Committee agreed to waive the relevant provisions of rule 120 of the rules of procedure of the General Assembly and to proceed to take action on the draft resolution.
5. Also at the same meeting, the Committee was informed that draft resolution [A/C.2/68/L.63](#) had no programme budget implications.
6. Also at its 40th meeting, the Committee adopted draft resolution [A/C.2/68/L.63](#) (see para. 8).
7. In the light of the adoption of draft resolution [A/C.2/68/L.63](#), draft resolution [A/C.2/68/L.32](#) was withdrawn by its sponsors.

### III. Recommendation of the Second Committee

8. The Second Committee recommends to the General Assembly the adoption of the following draft resolution:

**Report of the Governing Council of the United Nations Environment Programme on its first universal session and the implementation of section IV.C, entitled “Environmental pillar in the context of sustainable development”, of the outcome document of the United Nations Conference on Sustainable Development**

*The General Assembly,*

*Reaffirming* the mandate contained in its resolution 2997 (XXVII) of 15 December 1972, by which it established the United Nations Environment Programme, and other relevant resolutions that reinforce its mandate, as well as the 1997 Nairobi Declaration on the Role and Mandate of the United Nations Environment Programme of 7 February 1997,<sup>1</sup> the Malmö Ministerial Declaration of 31 May 2000 and the Nusa Dua Declaration of 26 February 2010,<sup>2</sup>

*Reaffirming also* its commitment to strengthening the role of the United Nations Environment Programme as the leading global environmental authority that sets the global environmental agenda, promotes the coherent implementation of the environmental dimension of sustainable development within the United Nations system and serves as an authoritative advocate for the global environment,

*Recalling* its resolution 67/213 of 21 December 2012 on the report of the Governing Council of the United Nations Environment Programme on its twelfth special session and the implementation of section IV.C, entitled “Environmental pillar in the context of sustainable development”, of the outcome document of the United Nations Conference on Sustainable Development,

*Recalling also* its resolution 67/251 of 13 March 2013 on the change of the designation of the Governing Council of the United Nations Environment Programme,

*Reaffirming* the Rio Declaration on Environment and Development and its principles,

*Taking into account* Agenda 21 and the Plan of Implementation of the World Summit on Sustainable Development (Johannesburg Plan of Implementation),

*Recalling* the 2005 World Summit Outcome,

*Recalling also* the Bali Strategic Plan for Technology Support and Capacity-building,

*Committed* to strengthening international environmental governance within the context of the institutional framework for sustainable development in order to promote a balanced integration of the economic, social and environmental

<sup>1</sup> Official Records of the General Assembly, Fifty-second Session, Supplement No. 25 (A/52/25), annex, decision 19/1, annex.

<sup>2</sup> Ibid., Sixty-fifth Session, Supplement No. 25 (A/65/25), annex I, decision SS.XI/9.

dimensions of sustainable development as well as coordination within the United Nations system,

*Committed also* to enhancing the voice of the United Nations Environment Programme and its ability to fulfil its coordination mandate within the United Nations system by strengthening its engagement in key United Nations coordination bodies and empowering it to lead efforts to formulate United Nations system-wide strategies on the environment,

*Recalling* the outcome document of the United Nations Conference on Sustainable Development, held from 20 to 22 June 2012 in Rio de Janeiro, Brazil, entitled “The future we want”, in which the General Assembly was invited to adopt, at its sixty-seventh session, a resolution strengthening and upgrading the United Nations Environment Programme in the manner outlined in paragraph 88 of the outcome document,

*Reiterating* the need for secure, stable, adequate and predictable financial resources for the United Nations Environment Programme, and in accordance with resolution 2997 (XXVII) underlining the need to consider the adequate reflection of all the administrative and management costs of the Programme in the context of the United Nations regular budget,

1. *Welcomes* the convening of the first universal session of the Governing Council/Global Ministerial Environment Forum of the United Nations Environment Programme in Nairobi from 18 to 22 February 2013;

2. *Takes note* of the report of the Governing Council/Global Ministerial Environment Forum and the decisions contained therein;

3. *Looks forward* to the first session of the United Nations Environment Assembly of the United Nations Environment Programme, to be held in June 2014;

4. *Takes note* of decision 27/2, adopted by the Governing Council at its first universal session, on the implementation of paragraph 88 of the outcome document of the United Nations Conference on Sustainable Development as endorsed by the General Assembly in its resolution 66/288 of 27 July 2012;

5. *Welcomes* the request of the Governing Council to the Executive Director of the United Nations Environment Programme to continue the current emphasis on the achievement of results for the achievement of programme objectives;

6. *Takes note* of decision 27/13, adopted by the Governing Council at its first universal session, on the proposed medium-term strategy for the period 2014-2017 and biennial programme of work and budget for 2014-2015;

7. *Also takes note* of the ongoing discussions at the United Nations Environment Assembly on its rules of procedure;

8. *Welcomes* the continued support of the United Nations Environment Programme to the United Nations system in the integrated and coordinated implementation of and follow-up to the outcomes of all major United Nations conferences and summits in the economic, social, environmental and related fields;

9. *Also welcomes* the establishment of the 10-member board of the 10-year framework of programmes on sustainable consumption and production patterns, and

recalls the decision that the United Nations Environment Programme would serve as the secretariat of the 10-year framework;

10. *Reiterates* the continuing need for the United Nations Environment Programme to conduct up-to-date, comprehensive, scientifically based and policy-relevant global environmental assessments, in close consultation with Member States, in order to support decision-making processes at all levels;

11. *Takes note* of decision [27/11](#), adopted by the Governing Council at its first universal session, on the state of the environment and contribution of the United Nations Environment Programme to meeting substantive environmental challenges, and in this regard welcomes:

(a) The Governing Council's request to the Executive Director to strengthen the policy relevance of the Global Environment Outlook reports, and the Governing Council's request to the Executive Director related to the objectives, scope and process for the next Global Environment Outlook assessment;

(b) Inputs by the Programme, as the leading global environmental authority, on the environmental dimension of sustainable development, including in the elaboration of the post-2015 development agenda, as well as in discussions on the scope and modalities of a global sustainable development report;

(c) The proposal in the programme of work for 2014-2015 for a gender and environment outlook that would use social science information and gender-sensitive indicators to review gender-environment links and guide policy actions towards gender equality;

12. *Reiterates* the importance of the Nairobi headquarters location of the United Nations Environment Programme, and requests the Secretary-General to keep the resource needs of the Programme and the United Nations Office at Nairobi under review so as to permit the delivery, in an effective manner, of necessary services to the Programme and to the other United Nations organizations and entities in Nairobi;

13. *Takes note* of the commitment of the governing body of the United Nations Environment Programme to progressively consolidate headquarters functions of the Programme in Nairobi and, in this context, of the request of the governing body of the Programme to the Executive Director to present a report to the governing body at its next session and to include recommendations in the programme of work for the period 2016-2017 to be acted upon and implemented in a timely manner, and also takes note of the decision of the governing body of the Programme to strengthen the Programme's regional presence in order to assist countries in the implementation of their national environmental programmes, policies and plans and, in this regard, of the requests of the governing body of the Programme to the Executive Director to increase the Programme's participation in United Nations country teams;

14. *Also takes note* of the continued support of the Executive Director of the United Nations Environment Programme for the full and effective participation of representatives of developing countries in the United Nations Environment Assembly of the Programme, and welcomes the commitment of the United Nations Environment Assembly in this regard;



15. *Reiterates* that capacity-building and technology support to developing countries in environment-related fields are important components of the work of the United Nations Environment Programme, and in this regard calls for the continued and focused implementation of the Bali Strategic Plan for Technology Support and Capacity-building, adopted by the Programme;

16. *Recalls* the decision contained in paragraph 88 (b) of the outcome document of the United Nations Conference on Sustainable Development, endorsed by the General Assembly in its resolution [66/288](#), that the United Nations Environment Programme have secure, stable, adequate and increased financial resources from the regular budget of the United Nations and voluntary contributions to fulfil the mandate of the Programme;

17. *Takes note* of the inclusion by the Secretary-General in the proposed programme budget for the biennium 2014-2015 of regular budget resources for the revised programme of work of the United Nations Environment Programme, and requests the Secretary-General to maintain the resource needs of the Programme under review;

18. *Urges* donors, and other stakeholders in a position to do so, to increase voluntary funding to the United Nations Environment Programme, including to the Environment Fund;

19. *Decides* to include in the provisional agenda of its sixty-ninth session, under the item entitled “Sustainable development”, a sub-item entitled “Report of the United Nations Environment Assembly of the United Nations Environment Programme”.

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