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Tenth session

## REPORT OF THE NEGOTIATING COMMITTEE FOR EXTRA-BUDGETARY FUNDS

1. The General Assembly, at its ninth session (resolution 861 A (IX) of 29 October 1954), decided to re-establish the Negotiating Committee for Extra-Budgetary Funds with the same terms of reference as those laid down in General Assembly resolution 693 (VII) of 25 October 1952. It provided that the Committee should serve until the close of the tenth session of the General Assembly. Pursuant to this decision, the President of the Assembly appointed a Committee of nine members composed of representatives of Australia, Canada, Colombia, France, Lebanon, Pakistan, the United Kingdom of Great Britain and Northern Ireland, the United States of America and Uruguay. The Committee began its work on 7 December 1954, and re-elected Dr. V.A. Hamdani of Pakistan as Chairman.
2. In addition to its task of obtaining funds for the Expanded Programmes of Technical Assistance, for the United Nations Relief and Works Agency for Palestine Refugees in the Near East, for the United Nations Korean Reconstruction Agency and for the United Nations Children's Fund, the Committee was requested by the General Assembly, in resolution 832 (IX) of 21 October 1954, to negotiate with the Governments of Member and non-member States for voluntary contributions towards a fund based on the proposals of the High Commissioner for Refugees, to be devoted principally to the promotion of permanent solutions, and also to permit emergency assistance in the most needy cases.

## ACTIVITIES DURING THE PAST YEAR

### Expanded Programme of Technical Assistance

3. With regard to the Expanded Programme of Technical Assistance, the Negotiating Committee for Extra-Budgetary Funds requested the Secretary-General to convene in November 1954 the fifth United Nations Technical Assistance Conference, at which fifty-six Governments made pledges for the fifth financial period, 1 January through 31 December 1955, amounting to \$12,264,135. As at 10 August 1955, thirteen further pledges have increased this sum to \$27,984,758.

### United Nations Children's Fund

4. It was agreed that the United Nations Children's Fund would continue to avail itself, when necessary, of the services of the Negotiating Committee while exerting its own best efforts with the assistance of the Sub-Committee on Fund-Raising of the UNICEF Programme Committee. The Negotiating Committee has held no formal meetings on behalf of UNICEF in 1955 although contact has been maintained with the Sub-Committee on Fund-Raising. As at 10 August 1955, UNICEF had received contributions and pledges from fifty-five Governments amounting to a total of \$9,612,927. It was expected that the number of donor Governments for 1955 would, by the end of the year, exceed the sixty-one contributors in 1954.

### United Nations Relief and Works Agency for Palestine Refugees in the Near East

5. The relief budget of the United Nations Relief and Works Agency for Palestine Refugees in the Near East for 1954-1955, as authorized by the General Assembly, was \$25,100,000, of which the Agency expected to secure \$500,000 from miscellaneous income. The Negotiating Committee, having held consultations with the Director of UNRWA in December 1954, addressed letters to Governments outlining UNRWA's financial needs and inviting their representatives to meet with the Committee on 24 February 1955. Representatives of thirty-one delegations attended the meeting. As at 10 August 1955, twenty-five Governments had pledged \$23,300,249 toward the relief budget of UNRWA for 1954-1955; in addition, four host Governments had pledged services and facilities to a total value of

\$541,251. The provisional budget estimates of UNRWA for the financial year 1955-1956 were circulated to Governments on 8 June 1955 with a request that they give early consideration to their contributions to UNRWA for the forthcoming financial year. The Negotiating Committee will meet with representatives of Governments to follow up this request.

United Nations Korean Reconstruction Agency

6. Individual members of the Negotiating Committee, and the Committee as a whole, have devoted considerable efforts to resolving the critical financial situation of the United Nations Korean Reconstruction Agency. This situation was set out in a letter to Governments dated 21 January 1955, and the Committee held a meeting on 15 February at which representatives of twenty-four delegations were present. This meeting was addressed by General Coulter, Agent-General of UNKRA. In preparation for and following up this meeting, members of the Committee made informal approaches to delegations concerning their contributions for the Agency.

7. The target figure for UNKRA was set by the General Assembly at \$266 million. As at 1 August 1955, \$138,890,865 had been paid by thirty-four Governments and, of the unpaid pledges, something less than \$2.3 million can reasonably be expected to be received by UNKRA in the near future. Thus, at the present time, the total financial expectations of UNKRA amount to approximately \$141 million as against a target of \$266 million. In addition to the efforts of the Committee, the Secretary-General addressed on 3 March 1955 an urgent appeal to Governments to consider once again the possibility of further contributions to UNKRA.

8. The Committee does not believe that any further efforts it might make on behalf of UNKRA would be likely to produce further substantial contributions. The Committee has already advised the Secretary-General, for the information of the Agent-General of UNKRA, of its views in this regard.

United Nations Refugee Fund

9. The target figure for the United Nations Refugee Fund for 1955 was set according to the wishes of the General Assembly by the High Commissioner's Advisory Committee. The target figure for 1955 was \$4,200,000, of which \$3,200,000 was to be used for permanent solutions and \$1 million for emergency relief. The requirements of the High Commissioner were set out in a letter from the Chairman of the Negotiating Committee to all Governments dated 7 March 1955, in which Governments were invited to be represented at a meeting to be held on 6 April 1955 to announce pledges and contributions to the United Nations Refugee Fund. This meeting, which was addressed by the High Commissioner for Refugees, was attended by the representatives of twenty-four delegations. As at 10 August 1955, pledges amounting to \$2,543,174 from fifteen Governments had been received. The Committee has followed up the meeting with further approaches to those Governments which have not yet made pledges to the Fund.

10. A table showing a statement of pledges to the five programmes mentioned above and a summary of total pledges and payments is contained in the annex to the present report.

TERMS OF REFERENCE OF THE NEGOTIATING COMMITTEE  
FOR EXTRA-BUDGETARY FUNDS

11. The General Assembly, in paragraph 3 of part A of resolution 861 (IX) requested the Negotiating Committee for Extra-Budgetary Funds "to review, in the light of experience, its terms of reference with a view to determining if any changes would be desirable, and to report thereon to the General Assembly at its tenth session". It also noted, in part B of the same resolution, the Committee's concern at the effect of the establishment, for activities and programmes supported by voluntary contributions, of financial targets unlikely to be realized in actual receipts of contributions, and requested the organs of the United Nations concerned with the approval of such activities and programmes "to satisfy themselves that the budgetary levels of those programmes were established at amounts consistent with the probabilities of collection of contributions for such activities and programmes".

12. In the light of its experience during the past year, the Negotiating Committee feels obliged again to express concern at the effect of the establishment of financial targets unlikely to be realized in actual receipts of contributions. The results of its attempts to raise funds for UNRWA, UNKRA and the United Nations Refugee Fund clearly demonstrate the wisdom of the Assembly's request in part B of its resolution. The Committee is confident that all United Nations organs concerned will bear this resolution constantly in mind; for in the Committee's opinion the prestige of the United Nations would be bound to suffer if the setting of unrealistic targets and the subsequent inevitable failure to reach them were to become a regular annual process. Strict observance of the Assembly's resolution by all organs of the United Nations concerned is in the view of the Committee more urgently required than any alteration of the Committee's own terms of reference.

13. Further, to enable the various agencies to establish their respective programmes, the Negotiating Committee earnestly hopes that the General Assembly would appeal to donor Governments to give consideration to their intended contributions before or early in the financial year of each of those agencies.

14. The Committee would like to put on record its gratitude to the many delegations which have co-operated enthusiastically in its work and also to the directors and staff of the various agencies involved, which, in addition to their own often very successful fund-raising efforts, have so fully co-operated with the Committee. The Committee hopes that this co-operation will prove particularly effective during the tenth session of the General Assembly.

ANNEX

STATEMENT OF PLEDGES AS AT 10 AUGUST 1955

Expanded Programme of Technical Assistance for 1955  
United Nations Children's Fund for 1955  
United Nations Relief and Works Agency for Palestine  
Refugees in the Near East for the financial years  
1954-1955 and 1955-1956  
United Nations Korean Reconstruction Agency as at  
1 August 1955  
United Nations Refugee Fund for 1955

TABLE OF PLEDGES  
(figures in United States dollars)

	<u>Expanded Programme</u>	<u>UNICEF</u>	<u>UNRWA</u>		<u>UNKRA</u>	<u>United Nations Refugee Fund</u>
	1955	1955	1954- 1955	1955- 1956	At 1 August 1955	1955
MEMBER STATES						
Afghanistan	10,000	6,000	-	-	-	-
Argentina	300,000	-	-	-	500,000	-
Australia	500,000	-	112,500	-	4,001,726	55,839
Belgium	337,500	85,000	30,000	30,000	600,000	160,000
Bolivia	7,895	-	-	-	-	-
Brazil	270,270	180,505	-	-	-	-
Burma	18,000	56,000	-	5,000	49,934	-
Byelorussian SSR	50,000	-	-	-	-	-
Canada	1,500,000	500,000	515,000	-	7,413,021	125,000
Chile	100,000	62,998	-	-	250,000 3/	-
China	15,000	14,704	-	-	-	-
Colombia	140,000	-	-	-	-	-
Costa Rica	7,000	-	-	-	-	-
Czechoslovakia	69,444	-	-	-	-	-
Denmark	550,166	50,680	43,478	-	860,000	72,390
Dominican Republic	20,000	20,000	-	-	10,000	-
Ecuador	10,000	1,000	-	-	-	-
Egypt	100,517	43,050	277,143 2/	-	28,716	-
El Salvador	7,000	-	-	-	500	-
Ethiopia	20,000	8,000	-	-	40,000	-
France	1,448,571	785,714	871,504	-	142,857	-
Greece	5,000	14,555	6,000	-	12,063	-
Guatemala	7,500	30,550	-	-	- 3/	-
Haiti	12,000	10,000	-	-	-	-
Honduras	8,000	-	-	-	2,500	-
Iceland	2,806	6,139	-	-	-	-
India	400,000	336,000	52,500	-	-	-
Indonesia	65,790	110,000	30,000	-	143,706	-
Iran	50,000	100,000	-	-	-	-
Iraq	13,928	-	-	-	-	-
Israel	27,778	27,778	-	-	33,600	5,000
Lebanon	6,846	4,600	13,689 2/	-	50,000	-
Liberia	15,000	-	-	-	15,000	-
Luxembourg	2,500	3,000	2,000	-	50,000	2,000

TABLE OF PLEDGES (Cont'd)  
(figures in United States dollars)

	Expanded Programme	UNICEF	UNRWA		UNKRA	United Nations Refugee Fund
	1955	1955	1954- 1955	1955- 1956	At 1 August 1955	1955
MEMBER STATES						
Mexico	24,000	-	-	-	-	-
Netherlands	660,000	39,474	25,000	25,000	1,052,632	296,000
New Zealand	168,020	-	140,000	-	557,900	-
Nicaragua	-	10,000	-	-	-	-
Norway	400,000	67,200	42,135	42,000	1,725,323	83,993
Pakistan	166,213	75,562	30,151	30,151	453,375	-
Panama	3,000	-	-	-	3,000	-
Paraguay	8,000	-	-	-	10,000	-
Peru	-	78,947	-	-	-	-
Philippines	55,000	50,000	-	-	-	-
Poland	75,000	-	-	-	-	-
Saudi Arabia	25,000	-	40,000	-	20,000	-
Sweden	579,934	193,050	57,915	58,000	966,518	115,987
Syria	11,867	-	82,419	2/	-	-
Thailand	40,000	500,000	-	-	-	-
Turkey	201,495	26,786	-	-	-	4,333
Ukrainian SSR	125,000	-	-	-	-	-
USSR	1,000,000	500,000	-	-	-	-
United Kingdom	2,240,000	560,000	4,500,000	-	28,000,000	280,000 <sup>4/</sup>
United States	15,000,000	4,200,000 <sup>1/</sup>	16,700,000	-	162,500,000	1,200,000 <sup>1/</sup>
Uruguay	100,000	-	-	-	-	-
Venezuela	150,000	-	-	-	100,000	-
Yugoslavia	82,500	200,000	40,000	-	-	-
NON-MEMBER STATES						
Austria	38,462	30,769	700	700	179,474	-
Cambodia	2,000	-	-	-	1,000	-
Ceylon	18,000	14,700	-	-	-	-
Finland	15,000	21,739	-	-	-	-
Germany, Federal	-	-	-	-	-	-
Republic of	148,810	190,476	-	-	-	23,810
Ireland	14,002	14,000	-	-	-	-
Italy	200,000	48,000	20,000	-	2,014,933	-
Japan	90,000	99,974	10,000	10,000	-	-
Jordan	-	-	168,000	2/	-	-



TABLE OF PLEDGES (Cont'd)  
(figures in United States dollars)

	<u>Expanded Programme</u>	<u>UNICEF</u>	<u>UNRWA</u>		<u>UNKRA</u>	<u>United Nations Refugee Fund</u>
	1955	1955	1954- 1955	1955- 1956	At 1 August 1955	1955
Korea, Republic						
of	3,000	-	-	-	-	2,000
Laos	1,429	-	-	-	-	-
Libya	4,000	2,000	-	-	-	-
Lichtenstein	-	-	-	-	465	-
Monaco	1,143	1,143	286	-	572	-
Switzerland	233,372	163,800	-	-	255,814	116,822
Vatican City	2,000	1,000	-	-	10,000	-
Viet-Nam	-	-	-	-	10,000	-
OTHER CONTRIBUTORS						
Antigua						
(Leeward Islands)	-	117	-	-	-	-
Bahrain	-	-	980	-	-	-
Federation of Rhodesia and Nyasaland	-	-	19,600	-	-	-
Grenada						
(Windward Islands)	-	1,750	-	-	-	-
Hong Kong	-	3,500	-	-	-	-
Malaya	-	24,500	-	-	-	-
Morocco	-	1,429	-	-	-	-
Saar	-	28,571	-	-	-	-
Qatar	-	-	10,500	-	-	-
Sarawak	-	8,167	-	-	-	-
TOTALS	<u>27,984,758</u>	<u>9,612,927</u>	<u>23,841,500</u>	<u>200,851</u>	<u>212,064,629</u>	<u>2,543,174</u>

# SUMMARY OF PLEDGES AND PAYMENTS

	<u>Pledges</u>	<u>Payments</u>
	\$	\$
Expanded Programme of Technical Assistance for 1955 . . . . .	27,984,758	14,065,642
United Nations Children's Fund for 1955 . .	9,612,927	5,744,337
United Nations Relief and Works Agency for Palestine Refugees in the Near East for 1954-1955 . . . . .	23,841,500	23,555,114
and for 1955-1956 . . . . .	200,851	10,000
United Nations Korean Reconstruction Agency as at 1 August 1955 . . . . .	212,064,629	138,890,865
United Nations Refugee Fund for 1955 . . . .	2,543,174	508,974

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## Footnotes to annex:

- 1/ UNICEF: United States - Pledge for first six months of 1955 (January - June).
- 2/ UNRWA: Egypt, Lebanon, Syria and Jordan - Equivalent of services and facilities provided by Government.
- 3/ UNKRA: Chile - The Government of Chile has placed at the disposal of the Agency, at a Chilean port, 5,000 tons of nitrate valued at \$250,000. Negotiations regarding shipment of these commodities are now in progress. On completion of delivery to the Republic of Korea, this amount will, within the provisions of the financial regulations of the Agency, be recorded as a contribution received.  
Guatemala - The Government of Guatemala has pledged a contribution of 10,000 lbs. of coffee as yet not valued.
- 4/ United Nations Refugee Fund: United Kingdom - \$56,000 of the amount of \$280,000 is pledged subject to a total of \$3,250,000 being reached.  
United States of America - The amount of \$1,200,000 is pledged subject to the condition that the United States contribution shall be at the ratio of one-third of total government contributions to the Fund.