



# Economic and Social Council

Distr.: Limited  
28 June 2012

Original: English

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## Committee for Programme and Coordination

### Fifty-second session

4-29 June 2012

Agenda item 7

### Adoption of the report of the Committee on its fifty-second session

## Draft report

*Rapporteur:* Ms. Imelda Smolcic (Uruguay)

### Addendum

## Proposed strategic framework for the period 2014-2015

(Item 3 (b))

### Programme 13

### International drug control, crime and terrorism prevention and criminal justice

1. At its 9th meeting, on 8 June 2012, the Committee considered programme 13, International drug control, crime and terrorism prevention and criminal justice, of the proposed strategic framework for the period 2014-2015 (A/67/6 (Prog. 13)).
2. The representative of the Secretary-General introduced the programme and responded to queries raised during the Committee's consideration of the programme.

### Discussion

3. Views were expressed in support of the programme and the work carried out by the United Nations Office on Drugs and Crime under its various subprogrammes.
4. Note was taken of the increase in the number of functional subprogrammes under programme 13 for the period 2014-2015, and clarifications were sought with regard to the organizational units responsible for various subprogrammes, including the two new ones, subprogrammes 8 and 9. It was also noted that the presentation of the strategic framework needed to be more balanced and that some of the expected accomplishments of the Secretariat and indicators of achievement needed further refinement, improvement and clarification. In addition, it was indicated that the strategic framework for the programme was well prepared and balanced. It was



underlined that in the formulation of expected accomplishments and indicators, trends should be tracked and adjustments made. It was also stated that expected accomplishments and indicators should reflect the activities not of Member States, but of the Secretariat, and that they should measure the work not of the Secretariat, but of Member States. Views were expressed that while the list of mandates was long, some resolutions were not included, and that mandates should have been listed by subprogramme.

5. Furthermore, it was pointed out that the work carried out by other bodies of the Organization with regard to terrorism prevention, such as the Counter-Terrorism Implementation Task Force, was not reflected. The view was expressed that because terrorism existed, the use of the term “combating” would be more appropriate than that of the term “prevention”.

6. It was also indicated that some of the terms used in the framework, such as “model laws” and “development and the rule of law”, needed clarification. The observation was made that the ratification of treaties was an action of Member States, not of the Secretariat, and that that fact should have been reflected.

7. The view was expressed that assistance to Member States in the area of the work of the programme should be based on requests for such assistance by Member States. It was also pointed out that because there was a separate entity responsible for the human rights programme, human rights issues should not be addressed under programme 13 and there should be no overlapping of responsibilities. The opinion was expressed that human rights issues appeared to be given more importance under the programme than peace and security. It was also emphasized that human rights issues were important and enriched the work carried out under the programme.

8. Concerns were raised regarding the approach of carrying out cross-border responses to transnational threats.

9. Clarification was sought as to the division of work and responsibilities between the United Nations Office on Drugs and Crime and other subsidiary bodies, as well as to the gender perspective as it related to drug use.

10. It was stressed that when references were made to foundations, non-governmental organizations, private sector entities, partnerships, networks, United Nations agencies, regional programmes and multilateral bodies, it was necessary to provide lists of entities with which cooperation was carried out under the programme.

11. The need to review the funding model of the United Nations Office on Drugs and Crime was stressed.

12. One delegation expressed concern that the issue of the United Nations Global Plan of Action to Combat Trafficking in Persons was not duly reflected in the programme.

### **Conclusions and recommendations**

**13. The Committee recommended that the General Assembly request the Secretary-General to propose the inclusion of a separate subprogramme on “Countering illicit drug trafficking” in the strategic framework for the period 2016-2017.**

14. The Committee took note of the list of legislative mandates and recommended that the Secretary-General invite the Executive Director of the United Nations Office on Drugs and Crime to keep the list under review with a view to making reference to key mandates adopted over the past five years.

15. The Committee recommended that the General Assembly approve the programme narrative of programme 13, International drug control, crime and terrorism prevention and criminal justice, of the proposed strategic framework for the period 2014-2015, subject to the following modifications:

#### **Overall orientation**

##### *Paragraph 13.2*

**Replace the paragraph with the following:**

**“Global criminal activities are transforming the international system by posing an increasingly strategic threat to Governments, civil societies and economies. Global trafficking networks are likewise having a major impact on public security and development and on business and finance. UNODC aims to provide support to the community of nations with relevant forums to arrive at common strategies and tools to address these transnational threats.”**

##### *Paragraph 13.3*

**Replace the paragraph with the following:**

**“The conceptual foundation for these joint responses is the notion of the rule of law, which includes comprehensive legislation, effective international cooperation, public security, justice and a fair, accessible, accountable, effective and credible criminal justice system. Furthermore, in this regard, the fight against the world drug problem is a common and shared responsibility, requiring an integrated and balanced approach, and must be carried out in full conformity with the purposes and principles of the Charter of the United Nations and international law, and in particular with full respect for the sovereignty and territorial integrity of States, the principle of non-intervention in the internal affairs of States and all human rights and fundamental freedoms. Therefore, there must be a continued determination to overcome the world drug problem through the full and balanced application of national, regional and international strategies to reduce the demand for, production of and trafficking in illicit drugs. A fair, accessible, accountable, effective and credible criminal justice system acts as a shield against the effects of crime, trafficking, corruption and instability. Development and the rule of law together promote the licit use of resources rather than their criminal abuse: trafficking in persons and the smuggling of migrants, as well as illicit trafficking in endangered species of wild fauna and flora, cultural property, drugs and firearms.”**

##### *Paragraph 13.5*

**Delete the paragraph and renumber all subsequent paragraphs.**

*Paragraph 13.6 (formerly para. 13.7)*

**After the first sentence, insert the following:**

**“Member States have also expressed their support for the integrated programming approach to programme cycle management.”**

*Paragraph 13.7 (formerly para. 13.8)*

**Replace the paragraph with the following:**

**“Human rights, peace and security and development are the three interlinked and mutually reinforcing pillars of the United Nations enshrined in the Charter. The Office will continue promoting a comprehensive response to transnational organized crime through the integration of human rights and more equitable socioeconomic conditions into its programme, planning, monitoring and evaluation. The Office will also continue promoting the adoption of United Nations standards and norms on crime prevention and criminal justice, as well as ensuring the maximum positive impact of the Office’s work in terms of human rights.”**

*Paragraph 13.10 (formerly para. 13.11)*

**Replace the paragraph with the following:**

**“In pursuing its objectives, the United Nations Office on Drugs and Crime will make every effort to integrate a gender perspective. Furthermore, the Office is updating its technical assistance planning documents to ensure the collection of gender-disaggregated data, in particular on issues related to drug abuse, drug dependence, human trafficking and women in the criminal justice system.”**

**Subprogramme 1**

**Countering transnational organized crime and illicit trafficking and illicit drug trafficking**

**Replace the title of the subprogramme with the following:**

**“Countering transnational organized crime and illicit drug trafficking”.**

*Expected accomplishments of the Secretariat*

**Replace expected accomplishment (a) with the following:**

**“(a) Increased technical assistance implemented, at the request of Member States, to promote the ratification of the international drug control conventions and the United Nations Convention against Transnational Organized Crime and the Protocols there to”.**

**At the end of expected accomplishment (b), add the phrase “with the assistance of UNODC in accordance with its mandate”.**

**Replace expected accomplishment (c) with the following:**

**“(c) Enhanced capacity of the Secretariat to support Member States, at their request, in taking effective action against transnational organized crime, including in the areas of illicit drug trafficking, money-laundering,**

trafficking in persons and smuggling of migrants, as well as illicit trafficking of firearms, including those in emerging drug and specific crime issues”.

*Indicators of achievement*

In indicator (b) (ii), add the phrase “through UNODC and within the context of its mandates” after the word “strengthened”.

Add a new indicator (b) (iii), to read:

“(iii) Enhanced coordination and cooperation among United Nations agencies members of the Inter-Agency Coordination Group against Trafficking in Persons”.

Replace indicator (c) (iv) with the following:

“(iv) Increased number of legal and/or operational tools and good practices on transnational organized crime brokered and/or supported by UNODC”.

*Paragraph 13.11 (formerly para. 13.12)*

In the second sentence, insert the word “illicit” before the word “trafficking”.

Replace subparagraph (b) with the following:

“(b) Coordinating and monitoring the follow-up of the mandates contained in the relevant resolutions and decisions of the treaty-based organs and governing bodies, including the mandates related to the implementation of the United Nations Global Plan of Action to Combat Trafficking in Persons;”.

Replace subparagraph (d) with the following:

“(d) Coordinating and collaborating with other relevant actors in accordance with their respective mandates, especially the institutes comprising the United Nations crime prevention and criminal justice network and intergovernmental organizations at the international, regional and subregional levels, emphasizing combating organized crime and illicit drug trafficking and trafficking in persons and smuggling of migrants, as well as illicit firearms trafficking;”.

In subparagraph (e) replace the phrase “organized crime and trafficking” with the phrase “organized crime and illicit trafficking”.

Delete subparagraph (g).

Re-number subprogramme 5 as subprogramme 2, insert after subprogramme 1 and renumber all subsequent subprogrammes accordingly. Re-number paragraph 13.16 as paragraph 13.12.

**Subprogramme 2 (formerly subprogramme 5)**  
**Prevention, treatment and reintegration, and alternative development**

*Expected accomplishments of the Secretariat*

**Replace expected accomplishment (a) with the following:**

**“(a) Increased application, with the support of UNODC, at the request of Member States, of measures helping individuals in the community to be less vulnerable to drug use and HIV/AIDS”.**

**Replace expected accomplishment (b) with the following:**

**“(b) Increased capacity of requesting Member States, with the assistance of UNODC, to help individuals living in prison settings to be less vulnerable to drug use and HIV/AIDS”.**

**Replace expected accomplishment (c) with the following:**

**“(c) Increased capacity of requesting Member States, with the assistance of UNODC, to help individuals who might be or have been trafficked to be less vulnerable to drug use and HIV/AIDS”.**

**Replace expected accomplishment (d), with the following:**

**“(d) Improved capacity, with the assistance of UNODC, to design, implement, monitor and evaluate sustainable crop control strategies through alternative development or preventive alternative development”.**

**Replace expected accomplishment (e) with the following:**

**“(e) Improved capacity to provide, with the assistance of UNODC, upon request, sustainable livelihoods (basic social assistance) to populations vulnerable to drug dependence and crime as a result of social and economic marginalization”.**

**Strategy**

*Paragraph 13.12 (formerly para. 13.16)*

**In subparagraph (b), delete the phrase “guidelines and”.**

**Replace subparagraph (d) with the following:**

**“(d) Development of partnerships and networks to exchange knowledge and optimize interventions, as appropriate.”**

**Subprogramme 3 (formerly subprogramme 2)**  
**Countering corruption**

*Expected accomplishments of the Secretariat*

**Replace expected accomplishment (a) with the following:**

**“(a) Technical assistance provided by UNODC, at the request of Member States, to support ratifications of or accessions to the United Nations Convention against Corruption”.**

**Replace expected accomplishment (b) with the following:**

**“(b) Enhanced support provided by UNODC to the Conference of the States Parties to the United Nations Convention against Corruption and its subsidiary bodies and the United Nations Congress on Crime Prevention and Criminal Justice, to facilitate decision-making and policy direction”.**

**Replace expected accomplishment (c) with the following:**

**“(c) Improved capacity of UNODC to support Member States preventing and fighting corruption in line with the United Nations Convention against Corruption and to address economic fraud and identity-related crime”.**

*Indicators of achievement*

**Replace indicator (b) (i) with the following:**

**“(i) Number of country review reports and their summaries prepared with the assistance of UNODC for the Mechanism for the Review of Implementation of the United Nations Convention against Corruption”.**

**In indicator of achievement (c) (i), delete the phrase “including for improved case management systems and procedures”.**

*Paragraph 13.13*

**Replace subparagraph (b) with the following:**

**“(b) Providing assistance to Member States, upon request, to enhance the capacity of national competent institutions to effectively implement the United Nations Convention against Corruption through various forms of technical cooperation, including policy advice, legal advisory services, training and facilitating the transfer of related expertise;”.**

**Renumber subparagraph (h) as subparagraph (c), insert it after subparagraph (b) and renumber subsequent subparagraphs.**

**Replace subparagraph (d) (formerly subpara. (c)) with the following:**

**“(d) Promoting international cooperation among countries in the prevention of corruption and in asset recovery;”.**

**In subparagraph (f) (formerly subpara. (e)), delete the phrase “and strengthening the role of civil society, parliamentarians, the private sector and the development assistance community as stakeholders”.**

**Replace subparagraph (g) (formerly subpara. (f)) with the following:**

**“(g) Providing assistance to Member States, upon request, to produce data and conduct, as appropriate, statistical and analytical studies on corruption prevalence, patterns and typologies, to contribute to the formulation of adequate national policies against corruption;”.**

**Replace subparagraph (h) (formerly subpara. (i)) with the following:**

**“(h) Coordinating, collaborating and developing partnerships, as appropriate, with other relevant actors, especially the institutes comprising the United Nations crime prevention and criminal justice**

**network and intergovernmental organizations at the international, regional and subregional levels;”.**

**Subprogramme 4 (formerly subprogramme 3)  
Terrorism prevention**

*Expected accomplishments of the Secretariat*

**Replace expected accomplishment (a) with the following:**

**“(a) Enhanced technical assistance provided by UNODC, upon request, to contribute to the ratification of the international legal instruments to prevent and combat terrorism”.**

*Indicators of achievement*

**In indicators (a) (i) and (a) (ii), delete the word “cumulative”.**

**Replace indicator (b) (i) with the following:**

**“(i) Number of countries receiving capacity-building assistance from UNODC, upon request, at the national and regional levels”.**

*Paragraph 13.14*

**Replace subparagraph (a) with the following:**

**“(a) Continuing to encourage Member States to become party to and implement the international conventions and protocols related to the prevention and suppression of terrorism in all its forms and manifestations, and, when requested, provide policy advice, as well as legal advisory, legislative and related institutional capacity-building support services and training, and facilitate the transfer of specialized knowledge, including, inter alia, that relating to maritime terrorism, financing of terrorism and use of the Internet for terrorism purposes;”.**

**Replace subparagraph (e) with the following:**

**“(e) Following up on and implementing the intergovernmental mandates contained in the relevant resolutions and decisions of the United Nations governing bodies, as well as the outcome of the United Nations Congress on Crime Prevention and Criminal Justice.”**

**Subprogramme 5 (formerly subprogramme 4)  
Justice**

*Expected accomplishments of the Secretariat*

**Replace expected accomplishment (a) with the following:**

**“(a) Increased assistance provided by UNODC in support of the development and updating of international standards and norms in crime prevention and criminal justice”.**

**In expected accomplishment (b), after the word “initiatives” insert the phrase “within the UNODC mandate”.**



*Indicators of achievement*

**Replace indicator (a) with the following:**

**“(a) Number of United Nations standards and norms relevant to specific areas of crime prevention and criminal justice developed or updated by countries with the support of UNODC, upon request”.**

**Replace indicator (b) (iv) with the following:**

**“(iv) Number of countries in receipt of UNODC assistance implementing appropriate criminal justice reform initiatives, as applicable”.**

*Paragraph 13.15*

**In subparagraph (d), replace the phrase “model laws” with the phrase “model legislation”.**

**In subparagraph (h), replace the first sentence with the following:**

**“The strategy implementation will take into account the human rights perspective and gender mainstreaming as cross-cutting issues, in accordance with relevant intergovernmental mandates.”**

**Subprogramme 6****Research and trend analysis***Indicators of achievement*

**Replace indicator (b) with the following:**

**“(b) Number of Member States receiving targeted training or other forms of technical assistance on data collection related to drugs and crime, upon request”.**

**Subprogramme 7****Policy support***Objective of the Organization*

**Delete the phrase “and the work of the International Narcotics Control Board”.**

*Expected accomplishments of the Secretariat*

**Replace expected accomplishment (b) with the following:**

**“(b) Advance capacity of Member States to implement relevant international conventions and standards and norms under the UNODC mandate”.**

*Indicators of achievement*

**Replace indicator (b) with the following:**

**“(b) Increased number of partnership and/or funding agreements with Governments, foundations, non-governmental organizations and private sector entities”.**

**Renumber paragraph 13.18 as paragraph 13.17 and all subsequent paragraphs accordingly.**

*Paragraph 13.17 (formerly para. 13.18)*

**In subparagraph (b), delete the word “policy”.**

**Subprogramme 8**

**Technical cooperation and field support**

*Objective of the Organization*

**Replace the objective with the following:**

**“Facilitate effective cooperation and management at the field level in the areas of the UNODC mandate”.**

*Expected accomplishments of the Secretariat*

**Replace expected accomplishment (a) with the following:**

**“(a) Integrated programmes designed and implemented in close consultation with regional entities and partner countries, as appropriate”.**

**Add a new expected accomplishment (b), to read:**

**“(b) Enhanced transparency, effectiveness, accountability and good governance of UNODC field offices”.**

*Indicators of achievement*

**Add a new indicator (b) (i), to read:**

**“(b) (i) Increased number of field offices without qualified audit opinions”.**

**Add a new indicator (b) (ii), to read:**

**“(ii) Decrease in adverse audit observations for field offices”.**

*Paragraph 13.18 (formerly para. 13.19)*

**At the beginning of the paragraph, insert the following:**

**“Substantive responsibility for the implementation of the subprogramme lies with the Division of Operations.”**

**Replace subparagraph (a) with the following:**

**“(a) Ensuring full ‘ownership’ of the UNODC programmes by regional entities and partner countries through policy and programmatic dialogue and coordination, as appropriate;”.**

**In subparagraph (b), insert the word “public” before the word “security” and delete the phrase “of the new development agenda”.**

**Replace subparagraph (e) with the following:**

**“(e) Providing, through the regional programme, a common platform for joint efforts with United Nations partners, international financial institutions and other multilateral bodies, as appropriate”.**

**Subprogramme 9**

**Provision of secretariat services and substantive support to the governing bodies and the International Narcotics Control Board**

*Expected accomplishments of the Secretariat*

**Replace expected accomplishment (a) with the following:**

**“(a) Increased support provided by UNODC to contribute to the decision-making and policy direction processes of the governing bodies related to drug, crime and terrorism issues”.**

**Replace expected accomplishment (b) with the following:**

**“(b) The International Narcotics Control Board is enabled, with the support of UNODC, to monitor and promote compliance with the relevant conventions through effective decisions and recommendations on matters pertaining to the conventions”.**

*Indicators of achievement*

**In indicator (a) (i), replace the phrase “extended bureaux of the Commission on Narcotic Drugs and the Commission on Crime Prevention of Criminal Justice” with the word “Commissions”.**

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