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EXECUTIVE COMMITTEE OF THE
HIGH COMMISSIONER'S PROGRAMME

Fifth Session

PROGRESS REPORT ON PROGRAMME
FOR NEW HUNGARIAN REFUGEES
AS OF 31 DECEMBER 1960

AND

FINAL REPORT ON FUND FOR
NEW HUNGARIAN REFUGEES

(Submitted by the High Commissioner)

GA.61-4793

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INTRODUCTION

- i) The progress achieved towards a solution of the problem of new Hungarian refugees would seem to allow the conclusion that it is no longer necessary to treat these refugees as a special group.
- ii) Section I of this document concerning the situation of new Hungarian refugees in Austria indicates that of a total number of over 180,000 new Hungarian refugees fewer than 9,000 remain in that country. The number of refugees in need of material assistance is 7,183 of whom 570 are in federal and non-federal camps.
- iii) Section II, which gives information on the Programme for New Hungarian Refugees in Austria, shows that a total of 2,597 refugees had been firmly settled as of 31 December 1960 and that funds have been allocated to appropriate projects to meet the needs of the residual caseload.
- iv) Finally Section III of this document describes the financial situation of the Fund for new Hungarian refugees as of 31 March 1961 and contains proposals which, if approved by the Executive Committee, would enable the High Commissioner to close his accounts for this Fund and in future to deal with new Hungarian refugees in the same way as other refugees within the Mandate of UNHCR.

I. SITUATION OF NEW HUNGARIAN REFUGEES IN AUSTRIA.

1. Activities to assist new Hungarian refugees are now centred on the provision of opportunities for resettlement abroad or on local settlement for the remaining caseload in Austria.
2. By 31 December 1960, the number of new Hungarian refugees in Austria was further reduced to 8,940. Of this number 955 were living in federal camps, 275 in federal institutions, 63 in non-federal camps and 623 in homes run by voluntary agencies. The corresponding figures for 31 December 1959 were 2,216 refugees in federal camps and institutions and 969 refugees in voluntary agencies' homes.
3. In the course of 1960, 735 new Hungarian refugees left Austria for resettlement in other countries. The largest single group of migrants, comprising 230 refugees, left for the United States of America, 179 were resettled in Sweden, 102 in Australia, 86 in Canada, 53 in Norway, 34 in New Zealand, 21 in the United Kingdom and 19 in Belgium. The remaining migration opportunities were provided by other countries in Europe and in Latin America. The cumulative total of new Hungarian refugees resettled from Austria was 162,800 as of 31 December 1960.
4. Between 1 January and 31 December 1960 118 new Hungarian refugees are known to have returned to Hungary, thus bringing the total number of voluntary repatriates to 8,484.
5. As of 31 December 1960, a total of 785 new Hungarian refugees had been granted Austrian citizenship, of whom 155 during 1960. As an uninterrupted period of residence of four years is a prerequisite for naturalization in Austria it is expected that the number of new Hungarian refugees to be granted Austrian citizenship may considerably increase during the next two years.
6. As of 1 January 1961 over 400 new Hungarian refugees in Austria were being processed for emigration under the various current resettlement schemes.
7. The following table I contains data concerning the movement of new Hungarian refugees into and from Austria for the period October 1956 to 31 December 1960.

Table I

AUSTRIA - MOVEMENT OF NEW HUNGARIAN REFUGEES

October 1956 - December 1960

Situation or movement	1956	1957	1958	1959	1960	1956-1960
NUMBER AT BEGINNING OF PERIOD	-	71,500	19,200	14,900	9,600	-
Arrivals from Hungary	164,300	14,600	100	100	200	179,400
Arrivals from other countries	-	1,000	100	c ..	..	1,100
Other movements ^a	-	200	100	100	100	500
Gross increase	164,300	15,800	300	300	400	181,000
Emigration ^b	91,300	62,500	3,600	5,500	900	163,600
Repatriation	1,500	5,700	900	200	100	8,500
Gross decrease	92,800	68,200	4,500	5,600	1,000	172,100
Net variation during period	+71,500	-52,400	-4,200	-5,300	-700	+8,900
NUMBER AT END OF PERIOD	71,500	19,200	14,900	9,600	8,900	8,900

^a Natural increase

^b Including 785 naturalized refugees

^c Figure shown in previous table (page 6, Document A/AC.96/58) corrected

.. less than 50

II. PROGRAMME FOR NEW HUNGARIAN REFUGEES IN AUSTRIA

8. The Executive Committee at its Third Session authorized the High Commissioner to make further allocations within the amount available in the Fund for new Hungarian refugees for assistance to these refugees and to implement the projects required for this purpose.

9. The High Commissioner authorized the following 13 projects for implementation in Austria between 1 January and 31 December 1960.

<u>Project Symbol</u>	<u>Type of Project</u>	<u>UNHCR Contribution in US\$</u>
HU/AUS/H.8/60/R.2	Individual housing loans	131,969.23
HU/AUS/H.9/60/R.1	Housing settlement Trimmelkam	9,230.77
HU/AUS/H.7/59) HU/AUS/H.10/60)	Office of building co-ordination	8,800.-- 6,361.15
HU/AUS/E.2/60/R.2	Installation loans (furniture loans)	75,000.--
HU/AUS/E.4/60	Small loans	25,000.--
HU/AUS/E.5/60	Installation grants	6,153.85
HU/AUS/E.3/60	Administrative expenses of agencies implementing loan projects	9,515.38
HU/AUS/F.2/60	Fund for settlement of handicapped cases	50,000.--
HU/AUS/C.3/60/R.1) HU/AUS/C.5/60)	Child Guidance Clinic Vienna	3,700.-- 7,457.69
HU/AUS/C.4/60	Integration counselling, follow-up and placement for camp cases	8,211.81
HU/AUS/C.2/60/R.1	Special counselling and follow-up for unaccompanied Hungarian youth	13,400.--

Details concerning UNHCR commitments in Austria as of 31 December 1960 for long-term and permanent solution projects, broken down by type of project, are given in Table II.

Table II

POSITION CONCERNING UNHCR CONTRIBUTIONS TOWARDS THE COMBINED LONG-TERM
AND PERMANENT SOLUTIONS PROJECTS IN AUSTRIA AS OF 31 DECEMBER 1960

(in U.S. dollars)

Type of Project	No. of projects	Paid	Obligated	Total UNHCR contribution
Promotion of resettlement	1	10,900	-	10,900
Housing settlement	38	2,863,468	132,191	2,995,659
Establishment assistance	8	215,302	100,092	315,394
Establishment in agriculture	1	6,308	-	6,308
Aid to intellectuals	5	67,634	-	67,634
Training and education	21	803,390	-	803,390
Youth projects	5	75,769	-	75,769
Care of unmarried mothers	1	25,000	-	25,000
Home for juvenile delinquents	1	9,673	-	9,673
Counselling and case work	24	187,955	17,374	205,329
Hungarian News Bulletin ^a	1	10,000	-	10,000
Administrative expenses	.	70,000	-	70,000
T o t a l	106	4,345,399	249,657	4,595,056
Position on 31 December 1959	93 ^b	3,658,789	293,635	3,952,424
Progress during 1960	13	686,610	-43,978	642,632 ^c

^a Discontinued on 15 January 1958.

^b Figure revised.

^c The actual value of the 13 new projects amounts to \$354,800; the difference of \$287,832 is due to the transfer to existing housing projects of unspent balances of three supplementary aid projects operated by the Federal Government (\$323,375) and to the refunds of unspent balances and obligations cancelled under projects completed during 1960 (\$35,543).

10. Two further projects to assist new Hungarian refugees coming from Austria, to be implemented outside Austria, have been authorized by UNHCR during 1960 as follows:

<u>Project Symbol</u>	<u>Type of Project</u>	<u>UNHCR Contribution in US\$</u>
HU/GER/H.1/60 ^a	Project for provision of housing for refugee Orchestra Philharmonia Hungarica in Marl	88,095.24
FRA/Y.1/60 ^b	Casework for unaccompanied youth	2,040.82

11. The number of new Hungarian refugees firmly settled under UNHCR projects for new Hungarian refugees increased between 1 January and 31 December 1960, by 471 (298 from camps), bringing the total to 2,597 (1,183 from camps).

12. Table III provides a consolidated analysis of the actual beneficiaries under the programme. A detailed breakdown of projects effecting permanent solutions is given in Table IV.

13. The number of beneficiaries under UNHCR housing projects for new Hungarian refugees, has increased by 301 cases (200 from camps) comprising 709 refugees (478 from camps) during 1960, bringing the total as of 31 December 1960 to 985 cases (498 from camps) comprising 2,607 refugees (1,333 from camps).

14. The number of housing units planned for new Hungarian refugees has remained almost unchanged. One new housing project, HU/AUS/H.9/60, providing 6 units in Trimmelkam was added to those listed in document A/AC.96/58, page 15, whereas project HUN/PS/60/AUS was reduced by 4 units.

15. As of 31 December 1960, 777 housing units had been completed and occupied out of a total of 924 planned. Twenty-nine completed housing units were awaiting occupation and 118 were being constructed under projects HUN/PS/61/AUS (7 units), HUN/PS/58(b)AUS (48 units), HUN/PS/81/AUS and HU/AUS/H.5/59 (55 units) and HU/AUS/H.3/59 (8 units); all were nearing completion.

a Under this project 74 housing units are to be provided in Marl for members of the Orchestra Philharmonia Hungarica and their families. The UNHCR contribution has been made from funds contributed by the Government of the United States, at the request of the Department of State. It is expected that the dwellings will be completed in the course of 1961.

b Under this project the necessary arrangements were made for the continuation of the special counselling services for unattached Hungarian youth by a voluntary agency in France.

TABLE III
CONSOLIDATED ANALYSIS OF NUMBER OF ACTUAL BENEFICIARIES^a
BY STAGE OF SETTLEMENT
as of 31 December 1960

Date or period	Firmly settled			Other beneficiaries				All beneficiaries		
	From camps	Outside camps	Total	In course of settlement		Closed cases ^b		From camps	Outside camps	Total
				From camps	Outside camps	Total	From camps	Outside camps		
As of 31 December 1960	1,183	1,414	2,597	1,367	835	2,202	1,176	575	1,751	6,550
Position on 31 December 1959	885	1,241	2,126	...	...	...	...	...	2,734	5,980
Progress during 1960	298	173	471	...	...	...	...	480	90	570

^a Not including refugees who benefited only under projects promoting but not effecting permanent solutions and/or under projects for supplementary aid.

^b Refugees considered firmly settled who at one time received assistance under UNHCR projects, but whose firm settlement is not a direct consequence thereof, and refugees who have at some time benefited under UNHCR projects but in respect of whom assistance was discontinued prior to their "firm settlement".

Table IV
ACTUAL BENEFICIARIES OF PROJECTS FOR PERMANENT SOLUTIONS
BY TYPE OF SOLUTION
as of 31 December 1960

Type of solution Project Symbol	C A S E S			P E R S O N S		
	From camps	Outside camps	Total	From camps	Outside camps	Total
I. <u>Promotion of resettlement</u> HU/AUS/F.1/59/NOR	27	-	27	27	-	27
II. <u>Establishment assistance</u> <u>Small loans</u> HUN/PS/50/AUS(a)1957 HU/AUS/E.4/60 Sub-total	18 <u>1</u> 19	85 <u>2</u> 87	103 <u>3</u> 106	35 <u>3</u> 38	192 <u>4</u> 196	227 <u>7</u> 234
<u>Installation loans</u> HU/AUS/E.1/59 HU/AUS/E.2/60 Sub-total	83 <u>13</u> 96	68 <u>17</u> 85	151 <u>30</u> 181	264 <u>33</u> 297	227 <u>41</u> 268	491 <u>74</u> 565
<u>Establishment in Agriculture</u> HUN/PS/54/AUS(1958) Total II	2 117	3 175	5 292	9 344	5 469	14 813
III. <u>Housing settlement 1957</u> 4 projects HUN/PS/61/AUS HUN/PS/62/AUS <u>1958</u> 7 projects HUN/PS/58/AUS(b) HUN/PS/67/AUS HUN/PS/68/AUS HUN/PS/69/AUS HUN/PS/71/AUS	124 9 21 60 109 2 26 25 40	97 10 32 75 - 12 17 7 8	221 19 53 135 109 14 43 32 48	340 36 78 182 248 7 70 63 95	295 38 104 202 - 39 53 26 25	635 74 182 384 248 46 123 89 120

Table IV (Contd.)

Type of solution Project Symbol	C A S E S			P E R S O N S		
	From camps	Outside camps	Total	From camps	Outside camps	Total
HUN/PS/72/AUS	13	5	18	41	14	55
HUN/PS/75/AUS	12	28	40	29	49	78
HUN/PS/76/AUS	2	6	8	3	12	15
HUN/PS/77/AUS	18	9	27	47	22	69
<u>1960</u>						
HU/AUS/H.9/60	-	6	6	-	19	19
<u>Individual and special housing</u>						
HUN/PS/55/AUS(a)1957	15	91	106	47	192	239
HU/AUS/H.1/59	3	40	43	11	88	99
HU/AUS/H.4/59	2	41	43	4	86	90
HU/AUS/H.8/60	8	-	8	9	-	9
Reoccupation	9	3	12	23	10	33
Total III	498	487	985	1,333	1,274	2,607
IV. <u>Aid to Intellectuals</u>						
3 projects	305	703	1,008	440	1,115	1,555
HU/AUS/Y.2/59	7	21	28	7	21	28
Total IV	312	724	1,036	447	1,136	1,583
V. <u>Care of unmarried mothers</u>						
HUN/PS/110/AUS	17	19	36	37	38	75
VI. <u>Vocational Training</u>						
6 projects	817	36	853	817	36	853
HUN/PS/36,89/AUS	185	97	282	185	97	282
Total VI	1,002	133	1,135	1,002	133	1,135
VII. <u>Aid to University Students</u>						
3 projects	85	233	318	85	233	318
VIII. <u>Aid to High School Pupils</u>						
6 projects	1,779	183	1,962	1,779	183	1,962

Table IV (Contd.)

Type of solution Project Symbol	C A S E S			P E R S O N S		
	From camps	Outside camps	Total	From camps	Outside camps	Total
IX. <u>Case-Work</u>						
3 projects	1,769	944	2,713	1,769	944	2,713
HU/AUS/Y.3/60	8	41	49	8	41	49
Total IX	1,777	985	2,762	1,777	985	2,762
X. <u>Counselling</u>						
5 projects	269	587	856	660	1,296	1,956
HUN/PS/51/AUS	157	234	391	328	490	818
HUN/PS/52/AUS	14	90	104	32	177	209
HUN/PS/53/AUS	53	37	90	129	81	210
HUN/PS/83/AUS	24	85	109	82	215	297
HUN/PS/84/AUS	13	2	15	45	6	51
HU/AUS/C.1/59	359	18	377	742	34	776
HU/AUS/C.4/60	253	-	253	445	-	445
Total X	1,142	1,053	2,195	2,463	2,299	4,762
XI. <u>Child guidance clinic</u>						
HU/AUS/C.3/60	18	36	54	18	36	54
GRAND TOTAL^a	6,774	4,028	10,802	9,312	6,786	16,098

^a As many refugees benefit from more than one project, this total shows the number of services granted.

16. 200 individual housing loans had been granted and disbursed by the end of 1960 while funds for a further 62 loans were still available.
17. A total of 240 normal housing units and 53 dwellings obtained with UNHCR housing loans were completed and occupied in the course of 1960.
18. The services of the Office of Building Coordination have been continued during 1960 and arrangements have been made to extend projects (HU/AUS/H.7/59 and HU/AUS/H.10/60) until 31 December 1961. As in the past, a proportion of the costs, corresponding to the volume of building activities for new Hungarian refugees, was charged to the Fund for new Hungarian refugees.
19. Under the projects for Establishment Assistance a further 185 cases (95 from camps) comprising 573 refugees (296 from camps) have benefited during 1960, bringing the total as of 31 December 1960 to 292 cases (117 from camps) comprising 813 refugees (344 from camps).
20. Four families comprising eight persons were granted Small Loans under projects HUN/PS/50/AUS and HU/AUS/E.4/60 during 1960.
21. Under projects HU/AUS/E.1/59, HU/AUS/E.2/60 and HU/AUS/E.5/60 for Installation Loans 179 cases (94 from camps) comprising 559 refugees (291 from camps) benefited during 1960. Over 200 cases had been approved under these projects by 31 December 1960 in an amount of approximately \$65,000. Funds were available to cover the needs of some 160 further cases in an amount of approximately \$50,000.
22. 5 cases comprising 14 refugees have benefited to date under the project for Establishment in Agriculture, HUN/PS/54/AUS. There was an increase of 2 cases comprising 6 refugees during 1960.
23. To simplify the administration allocations to the implementing agencies for administrative costs incurred in the disbursement of loans under UNHCR loan projects have been concentrated in one special project, financed partly from the UNHCR regular programme and partly from the Fund for new Hungarian refugees. The contribution made under project HU/AUS/E.3/60 is expected to cover all administrative costs for the period 1 January 1960 to 30 June 1961.

24. Vocational Training School - Hirtenberg (HUN/PS/36/AUS, HUN/PS/89/AUS, HUN/EA/17/AUS)

The vocational training school at Hirtenberg continues to provide excellent facilities to new Hungarian refugee apprentices. The number of beneficiaries increased during 1960 by 118 cases bringing the total as of 31 December 1960 to 282 cases (185 from camps). As of 1 January 1961 110 new Hungarian refugee youth were undergoing training in the school. Both the results of the examinations of apprentices graduating from the training school at Hirtenberg and the chances of finding well-paid employment on leaving the school remain excellent.

25. Casework and Counselling (HU/AUS/C.1/59 and HU/AUS/C.4/60)

The counsellors employed under these projects have concentrated their efforts on the group of new Hungarian refugees living in camp Kagran in the Vienna area. Individual solutions have been achieved for refugees wishing to become integrated in Austria. 512 cases, comprising 884 refugees, were recorded as new beneficiaries under these projects in the course of 1960. The necessary arrangements have been made to continue the integration counselling services until 31 December 1961 and to provide for follow-up services on the same lines as under the Camp Clearance Scheme.

26. Care of Unmarried Mothers (HUN/PS/110/AUS).

The number of beneficiaries as of 31 December 1960 amounted to 36 cases comprising 75 refugees. The services under this project provided for individual cases needing this type of assistance are of great value. Because the number of cases was smaller than anticipated this project is now also open to other qualifying refugees within the mandate of UNHCR.

27. Aid to Intellectuals (HUN/PS/105/AUS)

The number of services rendered under this project increased during 1960 by 1,136 bringing the total to 1,636 by 31 December 1960. The 1,136 services provided in 1960 are broken down as follows:

Language training courses	300
Student lectures	630
Student seminars	176
Musical interpretation courses	30

No further changes in the implementation of projects promoting but not effecting permanent solutions have been reported since the submission of document A/AC.96/58.

28. Child Guidance Clinic (HU/AUS/C.3/60)

Under this project specialized psychiatric guidance and treatment is provided to Hungarian refugee youth, mostly unaccompanied, who are in need of such treatment with a view to their readaptation.

29. The main purpose of this project, which has been extended until 31 December 1961, is to provide psycho-therapeutic treatment and expert psychiatric casework services for refugees who cannot be assisted in their emigration or local settlement without such specialized services. The work of the Child Guidance Clinic is carried out in close cooperation with the UNHCR Mental Health Adviser, the integration counsellors (projects HU/AUS/C.1/59 and HU/AUS/C.4/60), the special counsellor for unaccompanied Hungarian youth (projects HU/AUS/Y.3/59 and HU/AUS/C.2/60/R.1) and the competent Austrian Welfare Authorities and voluntary agencies.

30. A total of 54 persons have benefited under this project during 1960. A total of 34 active cases were on the caseload of the clinic in December 1960.

III. FINANCIAL SITUATION OF FUND FOR NEW HUNGARIAN REFUGEES
AND FINAL MEASURES FOR THE PROVISION OF RESIDUAL NEEDS

31. The cumulative total of contributions received by UNHCR for assistance to new Hungarian refugees as of 31 December 1960 was \$11,219,813.27. A breakdown of this figure is given in the Provisional Financial Statements for 1960, document A/AC.96/114, page 19. Details of the private contributions are given in document A/AC.96/58, Annex, page 3.

32. The total amount of funds disbursed and obligated under UNHCR Programmes for new Hungarian refugees of 31 December 1960 was \$11,034,401.01. A detailed breakdown of this figure is given in document A/AC.96/114, Schedule 6, page 19.

33. A balance of \$185,412.26 was therefore available for further allocation as of 1 January 1961. By 31 March 1961 this balance had increased to \$233,044.11. through various adjustments on existing projects.

34. On the basis of the registration undertaken in cooperation with the Austrian authorities and the Intergovernmental Committee for European Migration (ICEM), the composition of the new Hungarian refugee population in Austria at the end of 1960 can be shown as follows:

	In fed. & non- fed. camps	Outside camps	Total
Total number of refugees registered	1,038	7,922	8,960 ^a
Of whom : settled refugees	-	3,339	3,339
" " non-settled refugees	1,038	4,583	5,621
Of whom : refugees eligible for USEP assistance	371	1,596	1,967
" " refugees not eligible for USEP assistance	667	2,987	3,654
Of whom : refugees wishing to emigrate or repatriate	97	107	204
" " refugees wishing to remain in Austria	570	2,880	3,450
Of whom : non-handicapped non- settled refugees outside camps	-	2,267	2,267
" " Qualifying for material assistance under UNHCR Programme for New Hungarian Refugees	570	613	1,183

^a including 20 non refugee dependants.

35. The following further projects have therefore been authorised by UNHCR for implementation since 1 January 1961.:

HU/AUS/H.11/61	Individual housing loans	65,384.61
HU/AUS/F.4/61	Fund for settlement of handicapped cases	161,937.65
HU/AUS/C.2/60/R.2	Final extension of special counselling and follow-up for unaccompanied Hungarian youth	2,500.-
HU/AUS/C.6/61	Final extension of integration counselling, follow-up and placement for camp cases	3,221.85
		<u>233,044.11</u>

36. These final allocations were based on the results of a detailed survey of the residual needs of the new Hungarian refugees wishing to remain in Austria in the course of which individual solutions were worked out for those qualifying households.

37. All refugees in camps (570 refugees as of 1 January 1961) wishing to settle in Austria and not eligible for USEP assistance are now covered by UNHCR projects providing the type or types of assistance needed by the individual refugee households.

38. With regard to the refugee population living outside camps, who are not eligible for assistance from USEP, those requiring institutional care, (41 cases comprising 50 persons) will be placed in homes or institutions by the Austrian authorities, the voluntary agencies and UNHCR.

39. All other handicapped cases (242 cases comprising 563 persons) are to be provided with assistance under the UNHCR Fund for the settlement of handicapped cases (projects HU/AUS/F).

40. It is expected that refugees eligible for USEP assistance will be given the assistance required for their (re)settlement either through projects financed by USEP or, in the case of housing, through a special arrangement under negotiation between the Governments of Austria and the United States. Provision has been made to cover possible residual needs through the UNHCR Fund for the settlement of handicapped cases.

41. The response to the current resettlement schemes seems to justify the expectation that the Hungarian refugees in Austria who wish to emigrate will find suitable opportunities to do so.

42. Hungarian refugee families who may arrive in camps after 1 January 1961 could also be assisted under the Fund for the settlement of handicapped cases or under the UNHCR Regular Programme for Austria in the same way as other refugees in a similar position.

43. All funds provided for new Hungarian refugees having been allocated, the Executive Committee may wish to authorise the High Commissioner to close his accounts for this Fund and to use future refunds of unspent balances, cancellations, and other adjustments on existing projects as non-specified income for the UNHCR Regular Programmes, it being understood that Hungarian refugees may benefit under these programmes on the same terms as other refugees.

44. Finally it may be noted that reimbursements of UNHCR loans under projects for new Hungarian refugees will continue to be credited to the Emergency Fund established under General Assembly Resolution 1166 (XII).
