

**Security Council**

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Letter dated 24 February 2010 from the Permanent Representative of Qatar to the United Nations addressed to the Secretary-General

I have the honour to enclose herewith a letter dated 24 February 2010 addressed to you by Mr. Ahmad bin Abdullah Al-Mahmoud, Minister of State for Foreign Affairs of the State of Qatar (see annex), with its enclosure, the Framework Agreement to Resolve the Conflict in Darfur between the Government of the Sudan and the Justice and Equality Movement Sudan, which was signed on 23 February 2010 in Doha, Qatar.*

I would highly appreciate the transmission of the present letter and its enclosure to the President of the Security Council, and its issuance as a document of the Council.

(Signed) Nassir Abdulaziz **Al-Nasser**
Ambassador
Permanent Representative

* The text transmitted by the Minister of State for Foreign Affairs of Qatar is also circulated in document S/2010/98.



Annex to the letter dated 24 February 2010 from the Permanent Representative of Qatar to the United Nations addressed to the Secretary-General

[Original: Arabic]

On behalf of myself and Mr. Djibril Bassolé, the Joint African Union-United Nations Chief Mediator for Darfur, I would like to extend to you our sincerest greetings.

It is our pleasure to transmit herewith to Your Excellency a copy of the Framework Agreement to Resolve the Conflict in Darfur concluded between the Government of the Sudan and the Justice and Equality Movement, done at Doha on Tuesday, 23 February 2010, in the Arabic and English languages. We would also like to inform you that, on the day following signature, we began meeting with the parties in order to develop the mechanism required for the implementation of the Agreement, and the ceasefire in particular.

We would like to express our thanks and appreciation for your support, concern and positive statements, which are certain to have a positive impact on the efforts to achieve peace in Darfur.

(Signed) Ahmad bin Abdullah **Al-Mahmoud**
Minister of State for Foreign Affairs
Member of the Cabinet

Enclosure

[Original: Arabic and English]



**Framework Agreement to Resolve the Conflict in Darfur
between the Government of Sudan (GOS) and the Justice and
Equality Movement Sudan (JEM)**

Preamble:

The Government of Sudan (GOS) and the Justice and Equality Movement Sudan (JEM), within the framework of their genuine commitment to find a lasting solution to the conflict in Darfur, and being convinced of the imperative need to conclude an inclusive peace agreement which puts an end to the tragedy in Darfur, and in culmination of the great efforts which the Qatari leadership has been exerting, under the kind auspices of His Highness Sheikh Hamad bin Khalifa Al-Thani, Emir of the State of Qatar, and as a further consolidation to the diligent efforts of the international Joint Mediation,

In accordance with the United Nations' Principles and Charter, and the treaties of the African Union, the League of Arab States and the Community of the Sahel and Sahara States relating to settlement of disputes by peaceful means,

Being keen to achieve a just and durable peace to the entire national Sudanese territories, particularly to the Darfur region, and to maintain the Unity of Sudan,

Being desirous to work towards a balanced development to the Sudanese nation which relies on the diversity and idiosyncrasy of the different Sudanese regions with a view to ensuring socio-economic progress for all, and full exercising of fundamental freedoms, based on equality among citizens,

Taking into consideration the Interim Constitution of the Republic of the Sudan, the Comprehensive Peace Agreement (CPA) signed in Naivasha in January 2005, and the Agreement of Good Will and Confidence Building for the settlement of the problem in Darfur, signed in Doha on 17 February 2009 between the Government of National Unity and the Justice and Equality Movement Sudan, and

Convinced of the genuine desire shown by the Government of Sudan (GOS) and the Justice and Equality Movement Sudan (JEM),

The Government of Sudan (GOS) and the Justice and Equality Movement Sudan (JEM) have agreed on the following:

Article (1)

- Announcement of a ceasefire and the immediate initiation of negotiations in order to agree on the enforcement of the same.



Article (2)

- Issuance of a general amnesty for the civil and military members of the Justice and Equality Movement Sudan (JEM), and the release of the war prisoners and convicted persons from both sides, after the final signing of this Agreement.

Article (3)

- Participation of the Justice and Equality Movement Sudan in power at all levels of governance in accordance with an approach to be agreed upon by the two sides.

Article (4)

- The Justice and Equality Movement Sudan (JEM) shall immediately be transformed into a political party upon signing the comprehensive and final peace agreement.

Article (5)

- Integration of the forces of the Justice and Equality Movement Sudan in the Armed Forces and the consolidated Security and Police Forces according to what is agreed on by the two parties, this procedures shall be preceded by deploying and training these forces in such locations and according to such a mechanism as to be agreed upon by the two parties.

Article (6)

- The Government of Sudan (GOS) shall bear all necessary expenses of the Forces of the Justice and Equality Movement Sudan (JEM) during the deployment and training period thereof.

Article (7)

- All military and civil personnal of the Equality and Justice Movement Sudan fired from service shall be reinstated to their equal ranks in such a manner as to be agreed upon by the two parties.

Article (8)

- The Government of Sudan (GOS) shall commit itself to fairly compensate the refugees, and displaced persons and all those who have been affected by the conflict in Darfur and shall also commit itself to ensuring the right of voluntary return for the refugees and displaced persons to their original areas and establish service providing institutions and infrastructure with a view to securing a decent life for them.

Article (9)

- The issue of administrative reorganization in Darfur shall be subject to negotiation between the two parties with a view to concluding a final agreement.



Article (10)

- The issue of wealth-sharing shall be subject to negotiation between the two parties with a view to concluding a final agreement. Also, the same applies to issues of land and (Hawakir) and any other issues conducive to peace and deemed to be necessary by the parties for the completion of issues of a global peace agreement.

Article (11)

- The implementation of this agreement between the two parties shall be based on goodwill and be established on the basis of solidarity and political partnership in line with principles and national issues that unite the two parties.

Article (12)

- The final Agreement and the additional protocols enforcing it shall be prepared, negotiated and signed in Doha before the fifteenth of March 2010.

Done in the Qatari Capital, Doha, on 23 February 2010

For the
Government of Sudan
(GOS)

[Signature]
Dr. Amin Hassan Omer
Minister of State, Ministry of Culture,
Youth and Sports

For the
Justice and Equality Movement Sudan
(JEM)

[Signature]
Ahmed Mohammed Togud Lissan
Secretary for Negotiations and Peace
Affairs

Witnessed by,

For the State of Qatar

[Signature]
Ahmed bin Abdulla Al-Mahmoud
Minister of State for Foreign Affairs
and Member of the Cabinet,

For the AU-UN Mediation

[Signature]
Djibrill Yipèné Bassolé
Joint Chief Mediator