



**AD HOC WORKING GROUP ON FURTHER COMMITMENTS
FOR ANNEX I PARTIES UNDER THE KYOTO PROTOCOL**

Sixth session

Accra, 21–27 August 2008, and Poznan, 1–10 December 2008

Agenda item 2 (b)

Organizational matters

Organization of the work of the session

Scenario note on the resumed sixth session

Note by the Chair

I. Introduction

1. The resumed sixth session of the Ad Hoc Working Group on Further Commitments for Annex I Parties under the Kyoto Protocol (AWG-KP) will be held in Poznan, Poland, from Monday, 1 December to Wednesday, 10 December 2008. In order to share his views with Parties and to help them prepare for the session, the Chair of the AWG-KP has prepared this scenario note, which complements the information contained in the agenda and annotations.¹

2. As part of its work programme, developed at its second² and resumed fourth³ sessions, the AWG-KP agreed that it would adopt conclusions on the following elements in 2008:

- (a) Analysis of mitigation potentials and identification of ranges of emission reduction objectives of Annex I Parties;
- (b) Means that may be available to Annex I Parties to reach their emission reduction targets (hereinafter referred to as the means to reach emission reduction targets) and relevant methodological issues;
- (c) Consideration of information on the potential environmental, economic and social consequences, including spillover effects, of tools, policies, measures and methodologies available to Annex I Parties (hereinafter referred to as spillover effects).

¹ FCCC/KP/AWG/2008/6.

² FCCC/KP/AWG/2006/4.

³ FCCC/KP/AWG/2007/5.

3. The AWG-KP has already adopted a number of conclusions on the matters referred to in paragraph 2 (b) above. For example, at the first part of its fifth session, it agreed that the flexible mechanisms and land use, land-use change and forestry (LULUCF) activities should continue to be available to Annex I Parties as means to reach their emission reduction targets. Although the AWG-KP did not reach final conclusions on what the Chair has referred to as the “rules and tools” for the period beyond 2012, at the first part of its sixth session the group compiled an extensive list of proposals by Parties, and made progress in defining these proposals and in clarifying how they could be implemented.

II. Overview and organizational matters

A. A strategic session

4. By the end of 2008, the AWG-KP will have completed three years of work. The group has made significant progress in identifying factors and indicators that determine mitigation potential, in discussing possible scenarios of ranges of emission reduction objectives, in identifying improvements to the means to reach emission reduction targets and in identifying methodological issues that need to be resolved. The group has also conducted an initial consideration of spillover effects.

5. The Chair sees the session in Poznan as the end of a phase in which Parties had an opportunity to share their proposals and concerns on the different elements of the work programme of the AWG-KP. Next year will be the last year of work of the group. In 2009, the AWG-KP should concentrate its efforts on reaching an agreement on further commitments for Annex I Parties under the Kyoto Protocol, building on the previous three years of work. Therefore, the session in Poznan should be approached strategically – it should pave the way for such an agreement. To this end, it is important that the AWG-KP takes stock of progress and considers how conclusions adopted at its past sessions can be used to build an agreement on further commitments for Annex I Parties under the Kyoto Protocol.

6. The Chair believes that it is necessary to focus the work of the AWG-KP by reducing the number of contact groups at this session. His main intention in Poznan is for the AWG-KP to hold a strategic discussion on all the elements of the work programme. Such a discussion would provide the raw material for the group to agree on draft conclusions that could guide it to complete its work by the end of 2009. In this context, the Chair suggests that Parties reflect on the following questions:

- (a) How do the different elements of the work programme, namely mitigation potentials, ranges of emission reduction objectives of Annex I Parties, the means to reach emission reduction targets and methodological issues, relate to each other as well as to further commitments for Annex I Parties under the Kyoto Protocol?
- (b) How should progress made by the AWG-KP so far contribute to an agreement on further commitments for Annex I Parties under the Kyoto Protocol?
- (c) Which aspects of the elements of the work programme require clarification before such an agreement can be reached?
- (d) What steps and inputs are needed for the group to agree further commitments for Annex I Parties, including new quantitative emission limitation or reduction commitments?

7. This does not mean that work on the means to reach emission reduction targets and methodological issues should be suspended – the Chair believes that it is important to continue this work in a good spirit of cooperation. Further technical work and efforts to clarify the different elements and options compiled so far could proceed informally, with the aim of providing input to the preparation of an agreement on further commitments for Annex I Parties under the Kyoto Protocol. The Chair notes

that some disagreement exists on whether some of these elements and options fall within the mandate of the AWG-KP. However, he hopes that the work can proceed without the group becoming involved in a lengthy discussion and without prejudice to the resolution of this question later in 2009.

B. Objectives of the session

8. The objectives for the resumed sixth session are outlined in the conclusions adopted by the AWG-KP at its resumed fourth session, and are also presented in the agenda and annotations. In summary, the group has agreed that in Poznan it will:

- (a) Return to and adopt conclusions on the analysis of mitigation potentials and identification of possible ranges of emission reduction objectives of Annex I Parties;
- (b) Start consideration of further commitments for Annex I Parties under the Kyoto Protocol;
- (c) Adopt conclusions on spillover effects;
- (d) Further consider issues relating to the means and methodological issues identified at the first part of the sixth session;
- (e) Agree on a work programme for 2009.

9. In order to support work on the above matters, the AWG-KP has made the following requests:

- (a) To the secretariat to, first, organize a workshop on mitigation potentials and ranges of emission reduction objectives of Annex I Parties (see chapter III below); second, update document FCCC/TP/2007/1;⁴ and third, prepare a compilation of technical information on new gases;
- (b) To its Chair to elaborate the elements contained in annexes I and II to the report of the first part of its sixth session,⁵ based on submissions by Parties;⁶
- (c) To Parties to submit, on a voluntary basis, information that can facilitate understanding of the implications of possible options for addressing the definitions, modalities, rules and guidelines for the treatment of LULUCF, including implications for accounting.

C. Views on the organization of the session

10. Time in Poznan will be very limited, making it virtually impossible to discuss individually all the issues that the AWG-KP has agreed to consider at the session. The Chair will propose that issues are grouped and considered together. This will have the added benefit of focusing work on the fundamental issues. However, the group must devote some time to specifically address spillover effects and to discuss possible approaches targeting sectoral emissions.

11. Arrangements for three plenary meetings have been made. At the opening plenary, the Chair will make a proposal for the organization of work for the resumed sixth session, in line with this scenario note. This proposal includes taking up, at the opening plenary, spillover effects (agenda item 5). The Chair would also like to take up the means to reach emission reduction targets (agenda item 3) and

⁴ "Synthesis of information relevant to the determination of the mitigation potential and to the identification of possible ranges of emission reduction objectives of Annex I Parties". The updated version of this document will be available as document FCCC/TP/2008/10.

⁵ FCCC/KP/AWG/2008/5.

⁶ The results of this work will be available as document FCCC/KP/AWG/2008/INF.3.

methodological issues (agenda item 4) together, with the aim of launching informal work. However, a plenary debate on these two items is not envisaged as, according to this proposal, they will be taken up again at the second plenary.

12. For the second plenary, the Chair will propose that a strategic discussion be held to consider all elements of the work programme. The Chair will suggest that the group takes up agenda items 3, 4, 6 and 7 together at this plenary – that is, analysis of means to reach emission reduction targets and identification of ways to enhance their effectiveness and contribution to sustainable development; consideration of relevant methodological issues; analysis of mitigation potentials and identification of ranges of emission reduction objectives of Annex I Parties; and consideration of further commitments by Annex I Parties. Statements by Parties will be invited on these items, and the questions identified in paragraph 6 above could be used to guide the strategic debate. This second plenary will take place after the workshop referred to in paragraph 9 (a) above to benefit from the informal exchange of views at that event. The Chair also encourages Parties to share their views on possible approaches targeting sectoral emissions.

13. Agenda items 8 (work programme for 2009), and 9 (other matters), will also be taken up at the second plenary.

14. In order to prepare draft conclusions for the resumed sixth session, the Chair will propose to:

- (a) Establish a first contact group on agenda item 5;
- (b) Establish a second contact group on agenda items 3, 4, 6 and 7 together;
- (c) Launch informal work on emissions trading and the project-based mechanisms (agenda item 3 (a)), and LULUCF (agenda item 3 (b));
- (d) Consult Parties on the work programme for 2009.

15. As regards the two contact groups, the expectation of the Chair is that they will agree on conclusions that will give direction to the AWG-KP in 2009, to allow the group to focus on further commitments for Annex I Parties under the Kyoto Protocol in particular. Parties may also wish to consider how to take forward the discussion on ranges of emission reduction objectives.

16. As regards informal work on emissions trading and the project-based mechanisms, and LULUCF, the proposal of the Chair is to invite co-facilitators to undertake informal consultations to advance technical work. As it is unlikely that this technical work will be concluded in Poznan, Parties may wish to consider whether it should continue in 2009. They might also consider how and when results of the work should be introduced into the preparations of an agreement on further commitments for Annex I Parties under the Kyoto Protocol.

17. As regards the work programme, the Chair will invite the Vice-Chair to consult Parties during the session. He also foresees that discussions on the consultations referred to in paragraph 14 (a–c) above will generate some elements of the 2009 work programme.

D. Other issues that Parties may wish to consider

18. The Chair would like to draw attention to other strategic issues that Parties may wish to consider and come prepared to discuss in Poznan; these are:

- (a) How to address other issues, including the length of the commitment period and legal matters;

- (b) How to prepare draft texts for adoption by the Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol (CMP) at its fifth session, in particular draft texts to be submitted to Parties at least six months in advance (e.g. by June 2009).

III. Workshop on mitigation potentials

19. The AWG-KP, at its resumed fourth session, requested the secretariat to organize an in-session workshop on tasks set out in paragraph 17 (a) (i)⁷ and (ii)⁸ of document FCCC/KP/AWG/2006/4 at its resumed sixth session.
20. The workshop will be held in Poznan on Wednesday, 3 December 2008 between 3 p.m. and 6 p.m. It will be chaired by Mr. Mama Konate, Vice-Chair of the AWG-KP.
21. The objective of the workshop is to have an informal discussion on mitigation potentials and ranges of emission reduction objectives of Annex I Parties. It will provide an opportunity for Parties to share information on national studies on mitigation potential as well as to hear information from international organizations on studies on this subject. Parties will also be invited to provide information on methodological issues such as methodologies for analysing mitigation potential, possible impacts of the considered reduction ranges, and criteria and approaches for allocation of emission reduction efforts among developed countries.
22. The workshop will be divided into three segments as follows:
- (a) Introductory presentations, including one from the secretariat on the update of the technical paper referred to in paragraph 9 (a) above, and two from international organizations on work on mitigation potentials;
 - (b) Presentations by up to six Parties on studies of national mitigation potential and their views and perspectives on this subject;
 - (c) Discussion focusing on the following questions:
 - (i) What is the relation between mitigation potential and ranges of emission reduction objectives?
 - (ii) How could information considered by the AWG-KP so far be used in the consideration of further commitments for Annex I Parties under the Kyoto Protocol?
23. The Chair invites Parties interested in making presentations at the workshop to contact the secretariat before 12 November 2008.⁹ A preliminary agenda for the workshop is presented in the annex. A final agenda for the workshop will be issued in due course.

⁷ Analysis of the mitigation potential, effectiveness, efficiency, costs and benefits of current and future policies, measures and technologies at the disposal of Annex I Parties, appropriate in different national circumstances, taking into account their environmental, economic and social consequences, their sectoral dimensions, and the international context in which they are deployed.

⁸ Identification of possible ranges of emission reductions by Annex I Parties, through their domestic and international efforts, and analysis of their contribution to the ultimate objective of the Convention, ensuring due attention to the issues mentioned in the second sentence of Article 2 of the Convention.

⁹ Interested Parties should contact the secretariat at <cforner@unfccc.int>.

IV. Final remarks

24. The Chair hopes that the scenario presented in this document is agreeable to all Parties. As has been the practice in past sessions, the Chair will consult Parties bilaterally on this scenario before the opening of the resumed sixth session. In those bilaterals, delegations will have an opportunity to share with the Chair their reactions to how the session has been planned. The Chair will also invite them to share their expectations for the results of the session.

25. The Chair intends to meet Parties bilaterally during the resumed sixth session to discuss elements of his report to the CMP, including on possible action that he may recommend be taken. The Chair would also welcome views on the strategic direction of the AWG-KP in 2009.

Annex

Preliminary agenda for the workshop on analysis of mitigation potentials and ranges of emission reduction objectives of Annex I Parties

Wednesday, 3 December 2008

3 p.m. to 6 p.m.

1. Opening (*10 minutes*)

- Objectives and expected outcomes, chair of the workshop

2. Introductory presentations (*45 minutes*)

- Secretariat
- International organizations

3. Presentations by Parties (*up to 1.5 hours*)

- *Up to six Parties*

4. Discussion (*30 minutes*)

5. Closing (*10 minutes*)

- Summary of the workshop by the chair
