



# Security Council

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## **Letter dated 30 December 2024 from the Chair of the Security Council Committee pursuant to resolution [2713 \(2023\)](#) concerning Al-Shabaab addressed to the President of the Security Council**

I have the honour to transmit herewith the report of the Security Council Committee pursuant to resolution [2713 \(2023\)](#) concerning Al-Shabaab, containing an account of the Committee's activities from 1 January to 31 December 2024. The report, which was approved by the Committee, is being submitted in accordance with the note by the President of the Security Council of 29 March 1995 ([S/1995/234](#)).

I should be grateful if the present letter and the report were brought to the attention of the members of the Security Council and issued as a document of the Council.

(Signed) Kazuyuki Yamazaki

Chair

Security Council Committee pursuant to resolution [2713 \(2023\)](#)  
concerning Al-Shabaab



## Report of the Security Council Committee pursuant to resolution [2713 \(2023\)](#) concerning Al-Shabaab

### I. Introduction

1. The present report of the Security Council Committee pursuant to resolution [2713 \(2023\)](#) concerning Al-Shabaab covers the period from 1 January to 31 December 2024.
2. The Bureau of the Committee consisted of Kazuyuki Yamazaki (Japan) as Chair and a representative of China as Vice-Chair.

### II. Background

3. By its resolution [2713 \(2023\)](#), the Security Council imposed a general and complete arms embargo on Al-Shabaab in Somalia, with exceptions and exemptions in place for other actors operating in the country. The exemptions consist of procedures for the delivery of specific items to the federal member states of Somalia, regional governments and licensed private security companies, by means of notification to or subject to a no-objection process in the Committee. Such procedures do not apply to the Federal Government of Somalia, the Somali National Army, the National Intelligence and Security Agency, the Somali Police Force and the Somali Custodial Corps, all of which are excluded from the scope of the arms embargo. By its resolution [2714 \(2023\)](#), the Council lifted the general and complete arms embargo on all deliveries of weapons and military equipment to Somalia, established in resolution [733 \(1992\)](#) as amended.
4. By its resolution [1844 \(2008\)](#), the Council imposed targeted measures (a travel ban, an assets freeze and a targeted arms embargo) on individuals and entities designated by the Committee. In the same resolution, the Council also introduced certain exemptions to those measures, and in resolution [1916 \(2010\)](#) the Council introduced a humanitarian exemption to the assets freeze that was superseded and replaced by the cross-cutting humanitarian exemption in resolution [2664 \(2022\)](#), as clarified by the Council in its resolution [2713 \(2023\)](#).
5. In its resolution [2036 \(2012\)](#), the Security Council imposed a ban on the export of charcoal from Somalia and its direct or indirect import from Somalia, whether or not the charcoal originated in Somalia. In its resolution [2662 \(2022\)](#) the Council provided for a one-off, complete disposal of existing charcoal stockpiles in Somalia, based on a proposal to be submitted by Somali Government authorities for consideration by the Committee, and in its resolution [2696 \(2023\)](#) the Council authorized the Federal Government of Somalia to implement its proposal.
6. In its resolution [2182 \(2014\)](#), the Security Council authorized, for a period of 12 months, Member States acting nationally or through voluntary multinational naval partnerships, such as “combined maritime forces”, to interdict charcoal and arms being transported in violation of the sanctions measures in Somali territorial waters and on the high seas off the coast of Somalia, extending to and including the Arabian Sea and the Persian Gulf. The Council renewed the authorization for the maritime interdiction of arms and Somali charcoal in its resolutions [2244 \(2015\)](#), [2317 \(2016\)](#), [2385 \(2017\)](#), [2444 \(2018\)](#), [2498 \(2019\)](#), [2551 \(2020\)](#), [2607 \(2021\)](#), [2661 \(2022\)](#), [2662 \(2022\)](#), [2711 \(2023\)](#), [2713 \(2023\)](#) and [2762 \(2024\)](#), most recently until 28 February 2025. In its resolution [2607 \(2021\)](#), the Council also expanded the authorization to include the maritime interdiction of specific components for improvised explosive devices.

7. Previously, in its resolution [2498 \(2019\)](#), the Security Council had imposed restrictions on components that may be used in the manufacture of improvised explosive devices and, in its resolution [2551 \(2020\)](#), added to the list of components. In its resolution [2713 \(2023\)](#), the Council further added to and adjusted the list.

8. The mandate of the Panel of Experts, which assists the Committee in its work, was established by the Security Council in its resolution [2444 \(2018\)](#). The mandate was further elaborated, most recently, in resolution [2713 \(2023\)](#) and extended until 31 March 2025 in resolution [2762 \(2024\)](#).

9. On 19 July 2024, the Security Council adopted resolution [2744 \(2024\)](#), by which it introduced new procedures for the consideration of delisting requests submitted by individuals, groups, undertakings or entities designated on the list of the Committee established pursuant to resolution [1844 \(2008\)](#), the list of the Committee pursuant to resolution [2713 \(2023\)](#) concerning Al-Shabaab and the lists of other sanctions committees established by the Council, with the exception of the list of the Security Council Committee pursuant to resolutions [1267 \(1999\)](#), [1989 \(2011\)](#) and [2253 \(2015\)](#) concerning Islamic State in Iraq and the Levant (Da'esh), Al-Qaida and associated individuals, groups, undertakings and entities, which remains under the purview of the Office of the Ombudsperson. These procedures replace the delisting procedures outlined in resolution [1730 \(2006\)](#) and will begin to be applied once the appointment by the Secretary-General of the new Focal Point for Delisting becomes effective.

10. Further background information on the Al-Shabaab sanctions regime can be found in the previous annual reports of the Committee.

### III. Summary of the activities of the Committee

11. During the reporting period, the Committee met four times in informal consultations, on 16 February, 1 July and 4 and 11 October, in addition to conducting its work through written procedures.

12. During the informal consultations held on 16 February, the Panel of Experts outlined its areas of focus for the new mandate under resolution [2713 \(2023\)](#).

13. During the informal consultations held on 1 July, the Committee received a briefing from the Panel of Experts concerning its comprehensive midterm update to the Committee, submitted in accordance with paragraph 29 (b) of resolution [2713 \(2023\)](#), and discussed the recommendations contained therein.

14. During the informal consultations held on 4 October, the Committee heard a briefing by the Office for the Coordination of Humanitarian Affairs, pursuant to paragraph 5 of resolution [2664 \(2022\)](#) and paragraph 30 of resolution [2713 \(2023\)](#). The briefing covered the humanitarian situation in Somalia and the delivery of humanitarian assistance to Somalia, including impediments to its delivery. The Office for the Coordination of Humanitarian Affairs also informed the Committee that it had not received any report of provision, processing or payment of funds, other financial assets or economic resources to, or for the benefit of, designated individuals or entities, as part of the delivery of humanitarian assistance and other activities that support basic human needs in accordance with resolution [2664 \(2022\)](#), as well as of any diversion of funds or economic resources, and informed the Committee of the risk management and due diligence processes in place. The Committee also heard two briefings by the United Nations Office on Drugs and Crime on its efforts in support of the implementation of resolution [2713 \(2023\)](#) and following the submission of its report pursuant to paragraph 30 of the resolution.

15. During the informal consultations held on 11 October, the Committee received a briefing from the Panel of Experts on its final report ([S/2024/748](#)), submitted in accordance with paragraph 29 (c) of resolution [2713 \(2023\)](#), and discussed the recommendations contained therein.

16. Following the informal consultations held on 16 February, 1 July and 4 and 11 October, and in accordance with paragraph 104 of the annex to the note by the President of the Security Council of 30 August 2017 ([S/2017/507](#)), the Committee issued press releases containing summaries of the meetings ([SC/15627](#), [SC/15774](#), [SC/15886](#) and [SC/15869](#)).

17. The Chair reported to the Security Council on the work of the Committee, pursuant to paragraph 31 of resolution [2713 \(2023\)](#), on 31 October (see [S/PV.9768](#)).

18. On 6 February, the Committee issued its Implementation Assistance Notice No. 4, entitled “Guidance to Member States on the application of the humanitarian exemption established by resolution [2664 \(2022\)](#) to the asset freeze established under resolution [1844 \(2008\)](#)”. The Notice is available on the Committee’s website.

19. The Committee sent 14 communications to three Member States and other stakeholders with reference to the implementation of the sanctions measures. On 26 January and on 20 August, the Committee issued notes verbales to all Member States in order to follow-up on recommendations contained in the 2023 final report ([S/2023/724](#)) and the 2024 midterm update of the Panel of Experts.

## IV. Exemptions

20. Exemptions to the arms embargo and related requirements are contained in paragraphs 35 to 41 of resolution [2713 \(2023\)](#).

21. Exemptions to the asset freeze are contained in paragraph 4 of resolution [1844 \(2008\)](#).

22. Exemptions to the travel ban are contained in paragraph 2 of resolution [1844 \(2008\)](#).

23. A provision for notifying the Committee of the sale, supply or transfer after the fact of items referred to in part I of annex C to resolution [2713 \(2023\)](#), relating to components of improvised explosive devices, is contained in paragraph 19 of the same resolution.

24. During the reporting period, the Committee received two notifications pursuant to paragraph 19 of resolution [2713 \(2023\)](#).

## V. Sanctions list

25. The criteria for the designation of individuals and entities as subject to the travel ban, assets freeze and targeted arms embargo for the sanctions regime are set out in paragraph 8 of resolution [1844 \(2008\)](#), paragraph 1 of resolution [2002 \(2011\)](#), paragraph 23 of resolution [2036 \(2012\)](#), paragraphs 1 to 3 of resolution [2060 \(2012\)](#), paragraph 43 of resolution [2093 \(2013\)](#), paragraph 50 of resolution [2444 \(2018\)](#) and paragraph 26 of resolution [2662 \(2022\)](#). The procedures for requesting listing and delisting are described in the Committee’s guidelines for the conduct of its work.

26. On 21 May, the Committee approved the addition of three individuals to its sanctions list of individuals and entities subject to the measures imposed by the Security Council in its resolution [1844 \(2008\)](#). At the end of the reporting period, there were 23 individuals and one entity on the sanctions list of the Committee.

## VI. Panel of Experts pursuant to resolution 2713 (2023)

27. On 29 December 2023, the Secretary-General appointed five experts to serve on the Panel of Experts (S/2024/48). On 16 August 2024, he appointed a sixth expert (S/2024/621). On 29 March 2024, the Secretary-General designated the Coordinator of the Panel (S/2024/266).

28. On 21 June, in accordance with paragraph 29 (b) of resolution 2713 (2023), the Panel of Experts submitted its comprehensive mid-term update to the Committee. On 17 September, in accordance with paragraph 29 (c) of the same resolution, the Panel provided its final report to the Committee, which was transmitted to the Security Council on 15 October and issued as a document of the Council (S/2024/748). In accordance with its mandate, the Panel also provided three thematic reports to the Committee.

29. Following the adoption of resolution 2762 (2024) on 13 December 2024, by which the Security Council extended the mandate of the Panel of Experts pursuant to resolution 2713 (2023), the Secretary-General is expected to appoint six experts to serve on the Panel of Experts, with expertise in armed groups, armed groups/regional matters, arms, finance, humanitarian affairs and maritime/natural resources. The mandate of the Panel expires on 31 March 2025.

30. The Panel of Experts, which is based in Kenya, conducted visits to Ethiopia, Spain, Switzerland, the United Kingdom of Great Britain and Northern Ireland, the United States of America and Zimbabwe. In Somalia, the Panel undertook visits to Mogadishu, Baidoa, Garoowe, Hargeysa and Kismaayo.

31. In pursuance of its mandate, the Panel of Experts, through the Secretariat, sent 33 letters to eight Member States, the Security Council, the Committee and international and national entities.

## VII. Secretariat administrative and substantive support

32. The Security Council Affairs Division provided substantive and procedural support to the Chair and the members of the Committee. Advisory support was also provided to Member States to promote understanding of the sanctions regime and facilitate the implementation of the sanctions measures. Induction briefings were also provided to incoming members of the Council to familiarize them with the specific issues relevant to the sanctions regime. To complement those briefings, from 6 to 8 December, the Secretariat conducted the fourth training session on the design, implementation, monitoring, evaluation, adjustment and redesign of sanctions for incoming members of the Council.

33. To support the Committee in its recruitment of well-qualified experts to serve on sanctions monitoring groups, teams and panels, the Division continued to provide briefings to regional groups and held a public outreach event on 24 October to attract a more geographically diverse applicant pool. On 12 December, a note verbale was sent to all Member States to request the nomination of qualified candidates for the pool of experts. In addition, a note verbale was sent to all Member States on 2 October, notifying them of upcoming vacancies on the Panel of Experts and providing information on recruitment timelines, areas of expertise and pertinent requirements. On 27 September, vacancy announcements were also made available online at the United Nations career portal (<https://careers.un.org>).

34. The Division continued to provide support to the Panel of Experts pursuant to resolution 2713 (2023), assisting in the preparation of the Panel's mid-term update report, submitted to the Committee on 21 June, and its final report, submitted to the

Committee on 17 September. The Secretariat facilitated travel by Panel members to securely deliver their mandate, which included meetings with Member States and other stakeholders. The Secretariat also conducted travel in support of the benchmark assessment on weapons and ammunition management capability in Somalia from 6 to 14 May and 3 to 15 August which supported the Secretary-General's progress update (S/2024/751).

35. The Secretariat continued to update and maintain the United Nations Security Council Consolidated List and the committee-specific sanctions lists in the six official languages and the three technical formats. Furthermore, the Secretariat implemented improvements concerning the effective utilization of and access to the lists, as well as further developing, in all official languages, the data model approved in 2011 by the Security Council Committee pursuant to resolutions [1267 \(1999\)](#), [1989 \(2011\)](#) and [2253 \(2015\)](#) concerning Islamic State in Iraq and the Levant (Da'esh), Al-Qaida and associated individuals, groups, undertakings and entities, as requested by the Council in paragraph 60 of its resolution [2734 \(2024\)](#).

36. Furthermore, the Secretariat supported the issuance, maintenance and deletion of INTERPOL-United Nations Security Council Special Notices, as appropriate, following listings, amendments or deletions of list entries.

37. On 15 October, pursuant to paragraph 45 (b) of resolution [2713 \(2023\)](#), the Secretary-General submitted his progress update on the weapons and ammunition management benchmarks articulated in his letter of 15 September 2022, as well as proposed an additional benchmark related to chemical precursors associated with improvised explosive device manufacture and disposal, as requested by the Council (S/2024/751).

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