



# Security Council

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## Letter dated 13 December 2024 from the Chair of the Security Council Committee pursuant to resolutions [1267 \(1999\)](#), [1989 \(2011\)](#) and [2253 \(2015\)](#) concerning Islamic State in Iraq and the Levant (Da'esh), Al-Qaida and associated individuals, groups, undertakings and entities addressed to the President of the Security Council

I have the honour to transmit herewith the report of the Security Council Committee pursuant to resolutions [1267 \(1999\)](#), [1989 \(2011\)](#) and [2253 \(2015\)](#) concerning Islamic State in Iraq and the Levant (Da'esh), Al-Qaida and associated individuals, groups, undertakings and entities, containing an account of the Committee's activities from 1 January to 31 December 2024. The report, which was approved by the Committee, is being submitted in accordance with the note by the President of the Security Council of 29 March 1995 ([S/1995/234](#)).

I should be grateful if the present letter and the report were brought to the attention of the members of the Security Council and issued as a document of the Council.

(Signed) Vanessa **Frazier**  
Chair

Security Council Committee pursuant to resolutions  
[1267 \(1999\)](#), [1989 \(2011\)](#) and [2253 \(2015\)](#) concerning  
Islamic State in Iraq and the Levant (Da'esh), Al-Qaida and  
associated individuals, groups, undertakings and entities



## **Report of the Security Council Committee pursuant to resolutions [1267 \(1999\)](#), [1989 \(2011\)](#) and [2253 \(2015\)](#) concerning Islamic State in Iraq and the Levant (Da'esh), Al-Qaida and associated individuals, groups, undertakings and entities**

### **I. Introduction**

1. The present report of the Security Council Committee pursuant to resolutions [1267 \(1999\)](#), [1989 \(2011\)](#) and [2253 \(2015\)](#) concerning Islamic State in Iraq and the Levant (Da'esh), Al-Qaida and associated individuals, groups, undertakings and entities covers the period from 1 January to 31 December 2024.
2. The Bureau of the Committee consisted of Vanessa Frazier (Malta) as Chair and representatives of the Russian Federation and Sierra Leone as Vice-Chairs.

### **II. Background**

3. By its resolution [1267 \(1999\)](#), the Security Council imposed limited air and financial embargoes to compel the Taliban to cease providing sanctuary and training to terrorists, including Usama bin Laden. The Council subsequently modified the regime by its resolutions [1333 \(2000\)](#) and [1390 \(2002\)](#) and imposed an arms embargo, a travel ban and an assets freeze on designated individuals and entities associated with the Taliban and Al-Qaida. Exemptions to the assets freeze and the travel ban are available.
4. On 17 June 2011, the Security Council unanimously adopted resolutions [1988 \(2011\)](#) and [1989 \(2011\)](#), by which it split the regime in two, establishing one committee for the Taliban and another for Al-Qaida. By its resolution [2253 \(2015\)](#), the Council expanded the listing criteria to include those associated with Islamic State in Iraq and the Levant (ISIL)/Da'esh, in addition to Al-Qaida.
5. By its resolution [2734 \(2024\)](#), adopted on 10 June 2024, the Security Council extended the mandate of the Analytical Support and Sanctions Monitoring Team pursuant to resolutions [1526 \(2004\)](#) and [2253 \(2015\)](#) concerning ISIL (Da'esh), Al-Qaida and the Taliban and associated individuals and entities, and the mandate of the Office of the Ombudsperson until 17 June 2027. The Council decided to review the measures with a view to their possible further strengthening in 36 months, or sooner if necessary.
6. By its resolution [2761 \(2024\)](#), the Council extended the humanitarian exemption for the ISIL (Da'esh) and Al-Qaida sanctions regime, initially established for two years by resolution [2664 \(2022\)](#). This exemption permits the provision, processing or payment of funds, financial assets, economic resources, goods or services necessary for timely humanitarian assistance or activities addressing basic human needs. It applies to United Nations entities, other international organizations, humanitarian organizations with observer status in the General Assembly, bilaterally or multilaterally funded non-governmental organizations involved in United Nations humanitarian response plans, refugee response plans or other United Nations appeals, or Office for the Coordination of Humanitarian Affairs-coordinated humanitarian clusters, or their employees, grantees, subsidiaries or implementing partners, while and to the extent that they are acting in those capacities, or by appropriate others as added by any individual committees established by the Security Council within and with respect to their respective mandates. Such activities are not considered violations of the asset freeze measures imposed by the Council or its committees.

7. Both the Security Council Committee pursuant to resolutions [1267 \(1999\)](#), [1989 \(2011\)](#) and [2253 \(2015\)](#) concerning ISIL (Da'esh), Al-Qaida and associated individuals, groups, undertakings and entities, and the Security Council Committee established pursuant to resolution [1988 \(2011\)](#) are supported by the Monitoring Team. The Monitoring Team initially consisted of 8 experts, and that number was increased to 10 experts in resolution [2253 \(2015\)](#).

8. Further background information on the ISIL (Da'esh) and Al-Qaida sanctions regime can be found in the previous annual reports of the Committee.

### III. Summary of the activities of the Committee

9. The Committee met nine times in informal consultations, on 22 January, 1 May, 21 June, 5 and 8 July, 7 October, 6 and 13 November and 23 December, in addition to conducting its work through written procedures.

10. The Committee also held one joint briefing for all Member States with the Security Council Committee established pursuant to resolution [1988 \(2011\)](#), on 5 September.

11. During the informal consultations held on 22 January, the Committee heard a presentation by the Monitoring Team on the Team's thirty-third report ([S/2024/92](#)), submitted in accordance with paragraph (a) of annex I to resolution [2610 \(2021\)](#), and discussed the recommendations contained therein. Thereafter, the Committee considered its list of pending matters.

12. During the informal consultations held on 1 May, the Committee received a quarterly briefing from the Monitoring Team in pursuance of paragraph 104 of resolution [2610 \(2021\)](#). Thereafter, the Committee considered its list of pending matters.

13. During the informal consultations held on 21 June, the Committee heard a briefing by the Ombudsperson on his findings regarding one delisting request.

14. During the informal consultations held on 5 July, the Committee heard a briefing by the Ombudsperson on his findings regarding one delisting request.

15. During the informal consultations held on 8 July, the Committee heard a presentation by the Monitoring Team on the Team's thirty-fourth report ([S/2024/556](#)), submitted in accordance with paragraph (a) of annex I to resolution [2734 \(2024\)](#), and discussed the recommendations contained therein. Thereafter, the Committee considered its list of pending matters.

16. During the joint briefing for all Member States with the Security Council Committee established pursuant to resolution [1988 \(2011\)](#), held on 5 September, the Chair raised awareness of the sanctions regime, enhancing transparency and improving the dialogue between the Committees and the broader United Nations membership. The interim Coordinator of the Monitoring Team and the Ombudsperson also gave briefings to Member States.

17. During the informal consultations held on 7 October, the Committee heard a briefing by the Ombudsperson on his findings regarding one delisting request.

18. During the informal consultations held on 6 November, the Committee heard a briefing from the Office for the Coordination of Humanitarian Affairs, on behalf of the Under-Secretary-General for Humanitarian Affairs and Emergency Relief Coordinator, pursuant to paragraph 5 of resolution [2664 \(2022\)](#). The Committee also received a quarterly briefing from the Monitoring Team in pursuance of paragraph

107 of resolution [2734 \(2024\)](#). Thereafter, the Committee considered its list of pending matters.

19. During the informal consultations held on 13 November, the Committee received a quarterly briefing from the Monitoring Team in pursuance of paragraph 107 of resolution [2734 \(2024\)](#). Thereafter, the Committee considered its list of pending matters.

20. During the informal consultations held on 23 December, the Committee heard a briefing by the Ombudsperson on his findings regarding one delisting request.

21. On 14 November, the Chair gave a briefing to the Security Council on the mandate and general work of the Committee alongside the Chair of the Security Council Committee established pursuant to resolution [1373 \(2001\)](#) concerning counter-terrorism and the Chair of the Security Council Committee established pursuant to resolution [1540 \(2004\)](#) (see [S/PV.9784](#)).

22. The Committee provided additional guidance to all Member States by issuing 12 notes verbales, including 1 note verbale sent on 16 February, on the Monitoring Team's recommendations concerning its thirty-third report, and 3 notes verbales sent on 21 August, 3 September and 4 September, on the joint briefing with the Security Council Committee established pursuant to resolution [1988 \(2011\)](#) for all Member States.

23. The Committee sent 121 communications to more than 84 Member States and other stakeholders, 9 communications to the Office of the Ombudsperson and 2 communications to the Focal Point for Delisting.

24. On 24 December, the Committee approved the Implementation Assistance Notice to provide guidance on the application of the humanitarian exemption to the assets freeze set out in paragraph 1 (a) of Security Council resolution [2734 \(2024\)](#), as established by Council resolution [2664 \(2022\)](#).

## IV. Exemptions

25. Exemptions to the assets freeze are contained in paragraphs 1 and 2 of resolution [1452 \(2002\)](#), as amended in resolution [1735 \(2006\)](#), paragraph 75 of resolution [2253 \(2015\)](#), paragraph 84 of resolution [2610 \(2021\)](#), paragraph 87 of resolution [2734 \(2024\)](#) and section 11 of the Committee's guidelines for the conduct of its work.

26. Exemptions to the travel ban are contained in paragraphs 2 (b) and 10 of resolution [2253 \(2015\)](#), paragraphs 1 (b) and 10 of resolution [2610 \(2021\)](#), paragraphs 1 (b) and 11 of resolution [2734 \(2024\)](#) and section 12 of the Committee's guidelines for the conduct of its work.

27. Pursuant to paragraphs 11 and 89 of resolution [2734 \(2024\)](#), the Focal Point mechanism established in resolution [1730 \(2006\)](#) may also receive requests for exemption from the assets freeze and the travel ban, submitted by or on behalf of an individual, group, undertaking or entity on the sanctions list, or by the legal representative or estate of such an individual, group, undertaking or entity, for the Committee's consideration.

28. During the reporting period, the Committee received through the Focal Point one request for a travel ban exemption and one request for an assets freeze exemption from two individuals on the ISIL (Da'esh) and Al-Qaida sanctions list. The request for an exemption to the assets freeze is still pending with the Focal Point and the travel ban exemption request was rendered moot.

29. The Committee received six requests from Member States for exemptions to the assets freeze, determined to be necessary for basic expenses pursuant to paragraph 87 (a) of resolution [2734 \(2024\)](#). All requests were approved. The Committee received one request from a Member State for an exemption to the assets freeze to cover extraordinary expenses pursuant to paragraph 87 (b) of resolution [2734 \(2024\)](#), which was approved.

## V. Sanctions list

30. The criteria for the designation of individuals and entities as subject to the travel ban, assets freeze and arms embargo are set out in paragraphs 2 to 5 of resolution [2734 \(2024\)](#). The procedures for requesting listing and delisting are described in the Committee's guidelines for the conduct of its work, and standard forms for listing and delisting are available on the Committee's website. Both the Committee and the Ombudsperson can receive delisting requests.

31. During the reporting period, one individual was delisted, following a review by the Ombudsperson (see SC/15800). The Committee approved amendments to the existing list entries and narrative summaries of six individuals and one entity on its sanctions list (see SC/15682 and SC/15916).

32. At the end of the reporting period, there were 255 individuals and 89 entities on the sanctions list of the Committee.

## VI. Monitoring Team

33. The Monitoring Team comprises 10 experts with broad experience in international counter-terrorism issues. On 31 January, the Secretary-General appointed one individual to serve as an expert on the Team to replace an expert who had reached her maximum five-year period of service. On 5 July, the Secretary-General reappointed the serving 10 experts to the Team, and appointed a new expert, effective from 25 July, to replace an outgoing expert. On 21 August, the Secretary-General appointed one new expert and designated him as the Coordinator of the Team to replace the former Coordinator, who departed following a two-and-a-half-year period of service.

34. During the reporting period, the Monitoring Team submitted to the Committee its thirty-fourth ([S/2024/556](#)) and thirty-fifth reports, on 28 June and 30 December, respectively, in accordance with paragraph (a) of annex I to resolution [2734 \(2024\)](#).

35. In January and July, the Monitoring Team contributed to the eighteenth and nineteenth reports of the Secretary-General on the threat posed by ISIL (Da'esh) to international peace and security and the range of United Nations efforts in support of Member States in countering the threat, submitted pursuant to paragraph 106 of resolution [2610 \(2021\)](#) and to paragraph 109 of resolution [2734 \(2024\)](#) ([S/2024/117](#) and [S/2024/583](#), respectively).

36. During the informal consultations held on 22 January, 1 May, 8 July and 12 November, the Monitoring Team gave briefings to the Committee pursuant to paragraph 104 of resolution [2610 \(2021\)](#) and paragraph 107 of resolution [2734 \(2024\)](#). These briefings included information gathered and analysis relevant to potential sanctions designations by Member States or Committee actions that could be taken.

37. The Monitoring Team, supported by the Committee secretariat, assisted the Committee in conducting the annual review of the sanctions list pursuant to resolution

[2734 \(2024\)](#). On 14 October, the Coordinator of the Team submitted a written briefing on the annual review to the Committee.

38. The Monitoring Team and the Committee secretariat organized a two-day training in New York on 3 and 4 October for visiting Nigerian Financial Intelligence Unit and other senior government officials on the implementation of the ISIL (Da'esh) and Al-Qaida sanctions regime as well as aspects of resolution [1373 \(2001\)](#). The Team also held a similar training from 22 to 26 September in Kuwait for 16 Member States of the Middle East and North Africa region (Algeria, Djibouti, Egypt, Iraq, Kuwait, Lebanon, Libya, Mauritania, Morocco, Oman, Qatar, Saudi Arabia, Somalia, Syrian Arab Republic, Tunisia and Yemen).

39. On 19 December 2023 and 18 June 2024, in accordance with paragraph (e) of annex I to resolution [2610 \(2021\)](#) and paragraph (e) of annex I to resolution [2734 \(2024\)](#), the Monitoring Team submitted its combined biannual travel plans for the Committee and the Security Council Committee established pursuant to resolution [1988 \(2011\)](#) for the periods from January to June and July to December 2024. Accordingly, the Team conducted visits to more than 22 Member States and participated in more than 28 regional and international conferences and other meetings, including sanctions workshops, counter-terrorist finance and anti-money-laundering meetings, and regional and international counter-terrorism forums. In addition, the Team organized its ninth South-East Asia regional meeting of heads of intelligence and security services, in Bali in February, and its twenty-first regional meeting of heads of security and intelligence services of the Middle East and North Africa region, in Vienna in May. Both regional meetings were supported by the Committee secretariat.

40. The Monitoring Team held meetings with incoming members of the Security Council in order to raise awareness of the Team's mandate and work.

41. In pursuance of its mandate, the Monitoring Team, through the Secretariat, sent 417 letters to Member States, regional and international organizations, national entities and the Committee.

## VII. Ombudsperson

42. The Office of the Ombudsperson submitted four comprehensive reports to the Committee and presented three reports to the Committee. The Committee took a decision in three cases, resulting in the delisting of one individual and the retention of two individuals on the sanctions list. The Ombudsperson sent 28 requests for information in pending cases to Member States and the Monitoring Team. He communicated with delegates of relevant Member States in New York on six cases and met with the authorities in their respective capitals to gather information on three individuals. The Ombudsperson travelled to three States to interview two petitioners, and the counsel of one petitioner, and for the purpose of gathering information from government authorities and other interlocutors on three delisting requests. The Office of the Ombudsperson informed all Member States involved in single cases about the progress of the matter throughout the respective procedures.

43. The Ombudsperson submitted two periodic reports to the Security Council, respectively, on 28 March ([S/2024/274](#)) and 27 September ([S/2024/696](#)).

44. The Ombudsperson engaged with Member States and other stakeholders to explain his mandate and the function of the Office of the Ombudsperson within the Committee. In July 2024, the Office published a booklet to generate awareness about its work, which has been disseminated widely.

## VIII. Secretariat administrative and substantive support

45. The Security Council Affairs Division provided substantive and procedural support to the Chair and the members of the Committee. Advisory support was also provided to Member States to promote understanding of the sanctions regime and facilitate the implementation of the sanctions measures. Induction briefings were also provided to incoming members of the Council to familiarize them with the specific issues relevant to the sanctions regime. To complement those briefings, from 6 to 8 December, the Secretariat conducted the fourth training session on the design, implementation, monitoring, evaluation, adjustment and redesign of sanctions for incoming members of the Council.

46. To support the Committee in its recruitment of well-qualified experts to serve on sanctions monitoring groups, teams and panels, the Division continued to provide briefings to regional groups and held a public outreach event on 24 October to attract a more geographically diverse applicant pool. On 12 December, a note verbale was sent to all Member States to request the nomination of qualified candidates for the pool of experts. In addition, two notes verbales were sent to all Member States, on 21 February and 10 May, notifying them of upcoming vacancies on the Monitoring Team and providing information on recruitment timelines, areas of expertise and pertinent requirements. On 19 February and 10 May, vacancy announcements were also made available online at the United Nations career portal (<https://careers.un.org>).

47. The Division continued to provide support to the Monitoring Team, assisting in the preparation of the Team's biannual reports, submitted to the Committee in June and December. The Secretariat facilitated travel by Team members to securely deliver their mandate, which included meetings with Member States and other stakeholders.

48. The Secretariat continued to update and maintain the United Nations Security Council Consolidated List and the committee-specific sanctions lists in the six official languages and the three technical formats. Furthermore, the Secretariat implemented improvements concerning the effective utilization of and access to the lists, as well as further developing, in all official languages, the data model approved in 2011 by the Security Council Committee pursuant to resolutions 1267 (1999), 1989 (2011) and 2253 (2015) concerning Islamic State in Iraq and the Levant (Da'esh), Al-Qaida and associated individuals, groups, undertakings and entities, as requested by the Council in paragraph 60 of its resolution 2734 (2024).

49. Furthermore, the Secretariat supported the issuance, maintenance and deletion of INTERPOL-United Nations Security Council Special Notices, as appropriate, following listings, amendments or deletions of list entries.