



Security Council

Distr.: General
13 December 2024

Original: English

United States of America: draft resolution

The Security Council,

Recalling its previous resolutions on international terrorism and the threat it poses to Afghanistan, in particular its resolutions [1267 \(1999\)](#), [1333 \(2000\)](#), [1363 \(2001\)](#), [1373 \(2001\)](#), [1390 \(2002\)](#), [1452 \(2002\)](#), [1455 \(2003\)](#), [1526 \(2004\)](#), [1566 \(2004\)](#), [1617 \(2005\)](#), [1624 \(2005\)](#), [1699 \(2006\)](#), [1730 \(2006\)](#), [1735 \(2006\)](#), [1822 \(2008\)](#), [1904 \(2009\)](#), [1988 \(2011\)](#), [1989 \(2011\)](#), [2082 \(2012\)](#), [2083 \(2012\)](#), [2133 \(2014\)](#), [2160 \(2014\)](#), [2255 \(2015\)](#), [2501 \(2019\)](#), [2513 \(2020\)](#), [2557 \(2020\)](#), [2596 \(2021\)](#), [2611 \(2021\)](#), [2615 \(2021\)](#), [2665 \(2022\)](#), [2716 \(2023\)](#) and the relevant statements of its President,

Reaffirming its strong commitment to the sovereignty, independence, territorial integrity and national unity of Afghanistan, as well as its continued support for the people of Afghanistan,

Reaffirming its support for a peaceful, stable, and prosperous Afghanistan,

Expressing serious concern over the presence of terrorist activities in Afghanistan, condemning in the strongest terms all terrorist activity and all terrorist attacks including the recent ones committed by ISIL, and reaffirming the importance of combating terrorism in Afghanistan, including those individuals and groups, entities and undertakings, designated by the Security Council Committee pursuant to resolutions [1267 \(1999\)](#), [1989 \(2011\)](#) and [2253 \(2015\)](#), and further reaffirming the demand that the territory of Afghanistan should not be used to threaten or attack any country, to plan or finance terrorist acts, or to shelter and train terrorists, and that no Afghan group or individual should support terrorists operating on the territory of any country, and while noting steps taken in this regard, calling on the Taliban to take active measures to strengthen these efforts, and underlining that a particular goal of counter-terrorism strategies should be to ensure sustainable peace and security,

Reiterating its support for the fight against cultivation, production, trade and trafficking of illicit drugs from, and chemical precursors to, Afghanistan, while acknowledging the progress made in the reduction of poppy cultivation and emphasizing the necessity to support alternative livelihoods to sustain the reduction in opium, acknowledging that illicit proceeds of drug trafficking in Afghanistan continue to be a source of financing for terrorist groups and non-state actors that threaten regional and international security, and recognizing the threats that terrorist groups and non-state actors involved in narcotics trade, and illicit exploitation of natural resources, continue to pose to the security and stability of Afghanistan,



Emphasizing its deep concern regarding the dire economic and humanitarian situation in Afghanistan, including economic challenges, adverse effects of climate change, elevated food insecurity, persistently high poverty, and liquidity challenges, recalling that women, children, and persons belonging to minority groups, as well as those in vulnerable situations, have been disproportionately affected, recognizing the need to help address the substantial challenges facing Afghanistan's economy, including through the restoration of the banking and financial systems and efforts to enable the use of assets belonging to Afghanistan's Central Bank for the benefit of the Afghan people,

Emphasizing the importance of strengthened efforts to provide humanitarian assistance and other activities that support basic human needs in Afghanistan, recalling its decision in resolution [2615 \(2021\)](#) that humanitarian assistance and other activities that support basic human needs in Afghanistan are not a violation of paragraph 1 (a) of resolution [2255 \(2015\)](#), encouraging Member States and humanitarian assistance providers to make full use of this decision and urging States when designing and applying sanctions measures to take into account the potential effect of those measures on exclusively humanitarian activities, including medical activities, that are carried out by impartial humanitarian actors in a manner consistent with international humanitarian law in accordance with resolution [2462 \(2019\)](#), acknowledging the important coordination role of the United Nations in regard to the provision of humanitarian assistance in Afghanistan, and emphasizing that the effective delivery of humanitarian assistance requires all actors to allow full, safe, rapid, and unhindered humanitarian access for all humanitarian personnel, including women, for United Nations agencies, international and national non-governmental organizations, and for other humanitarian actors, and to allow women and girls safe access to humanitarian assistance and basic services,

Emphasizing the importance of establishing a truly inclusive and representative government, underlining that all parties must respect their obligations under international humanitarian law in all circumstances, reaffirming the importance of upholding human rights including those of women, children, persons belonging to minority groups, those in vulnerable situations, and forcibly displaced persons, expressing its serious concern about the increasing erosion of respect for rights and fundamental freedoms, in particular for women and girls and their lack of equal access to education, economic opportunities, participation in public life, freedom of movement, justice, and basic services, the absence of which make peace, stability, and prosperity in the country unattainable, and in this regard expressing deep concern over the Taliban's recent decision to suspend women and girls' access to education in private and public medical institutions in Afghanistan, as well as the Taliban's August 2024 decision to issue its "vice and virtue" directive that reinforces and expands abuses of rights of women and girls as well as persons belonging to minorities, the Taliban's previous decision to ban women from working for the United Nations and non-governmental organizations in Afghanistan as well as over persistent violence against women and girls, including sexual and gender-based violence, recognizing the indispensable role of women in Afghan society and the need in particular to increase women's roles in decision-making, emphasizing the importance of safe and secure departure for those wanting to leave, and recalling the importance of the principle of non-refoulement,

Reiterating the need to ensure that the present sanctions regime contributes effectively to ongoing efforts to bring about sustainable and inclusive peace, stability and security in Afghanistan, and noting the importance of sanctions review when and if appropriate, while taking into account the situation on the ground, in a manner that is consistent with the overall objective of promoting peace and stability in Afghanistan,

Recognizing the need to revise the 1988 sanctions regime when appropriate aimed at supporting peace and stability in Afghanistan, including as reflected in the Afghanistan independent assessment's (S/2023/856), and taking note of the recommendations outlined in the Analytical Support and Sanctions Monitoring Team's (hereinafter the "Monitoring Team") report based on views received from the Member States in this regard,

Recalling the mandate of the Monitoring Team and in that regard strongly encouraging the Monitoring Team to constructively engage and assist Member States in their efforts to implement the measures referred to in paragraph 1 of this resolution, further emphasizing the importance of travel by the Monitoring Team to Afghanistan, which remains crucial for the effective implementation of its mandate, and further encouraging the Monitoring Team to visit Afghanistan and meet with relevant stakeholders,

Determining that the situation in Afghanistan continues to constitute a threat to international peace and security, and reaffirming the need to combat this threat by all means, in accordance with the Charter of the United Nations and international law, including applicable international human rights law, international refugee law and international humanitarian law, and stressing in this regard the important role of the United Nations,

Acting under Chapter VII of the Charter of the United Nations,

Measures

1. *Decides* that all States shall continue to take the measures required by paragraph 1 of resolution 2255 (2015) with respect to individuals and entities designated prior to the date of adoption of resolution 1988 (2011) as the Taliban, as well as other individuals, groups, undertakings and entities associated with the Taliban in constituting a threat to the peace, stability and security of Afghanistan as designated by the Committee established in paragraph 30 of resolution 1988 ("the Committee") in the 1988 Sanctions List ("the List");

2. *Decides*, in order to assist the Committee in fulfilling its mandate, that the 1267/1988 Analytical Support and Sanctions Monitoring Team ("Monitoring Team"), established pursuant to paragraph 7 of resolution 1526 (2004), shall continue to support the Committee for a period of fourteen months from the date of expiration of the current mandate in December 2024 with the mandate set forth in the annex to this resolution, and further requests the Secretary-General to make the necessary arrangements to this effect, and highlights the importance of ensuring that the Monitoring Team receive the necessary administrative and substantive support to effectively, safely and in a timely manner fulfil its mandate, including with regard to duty of care in high risk environments, under the direction of the Committee, a subsidiary organ of the Security Council;

3. *Directs* the Monitoring Team to gather information on instances of non-compliance with the measures imposed in resolution 2255 (2015) and to keep the Committee informed of such instances, as well as to facilitate, upon request by Member States, assistance on capacity-building, encourages Committee members to address issues of non-compliance and bring them to the attention of the Monitoring Team or the Committee, and further directs the Monitoring Team to provide recommendations to the Committee on actions taken to respond to non-compliance;

4. *Decides* to actively review the implementation of the measures outlined in this resolution and to consider adjustments, as necessary, to support peace and stability in Afghanistan; and

5. *Decides* to remain actively seized of the matter.

Annex

In accordance with paragraph 2 of this resolution, the Monitoring Team shall operate under the direction of the Committee and shall have the following responsibilities:

(a) To submit, in writing, an annual comprehensive, independent report to the Committee, on implementation by Member States of the measures referred to in paragraph 1 of this resolution, including specific recommendations for improved implementation of the measures and possible new measures;

(b) To assist the Committee in regularly reviewing names on the List, including by undertaking travel on behalf of the Committee as a subsidiary organ of the Security Council and contact with Member States, with a view to developing the Committee's record of the facts and circumstances relating to a listing;

(c) To assist the Committee in following up on requests to Member States for information, including with respect to implementation of the measures referred to in paragraph 1 of this resolution;

(d) To submit a comprehensive programme of work to the Committee for its review and approval, as necessary, in which the Monitoring Team should detail the activities envisaged in order to fulfil its responsibilities, including proposed travel on behalf of the Committee;

(e) To gather information on behalf of the Committee on instances of reported non-compliance with the measures referred to in paragraph 1 of this resolution, including by, but not limited to, collating information from Member States and engaging with related parties, pursuing case studies, both on its own initiative and upon the Committee's request, and to provide recommendations to the Committee on such cases of non-compliance for its review;

(f) To present to the Committee recommendations, which could be used by Member States to assist them with the implementation of the measures referred to in paragraph 1 of this resolution and in preparing proposed additions to the List;

(g) To assist the Committee in its consideration of proposals for listing, including by compiling and circulating to the Committee information relevant to the proposed listing, and preparing a draft narrative summary referred to in paragraph 26 of resolution [2255 \(2015\)](#);

(h) To bring to the Committee's attention new or noteworthy circumstances that may warrant a delisting, such as publicly reported information on a deceased individual;

(i) To consult with Member States in advance of travel to selected Member States, based on its programme of work as approved by the Committee;

(j) To encourage Member States to submit names and additional identifying information for inclusion on the List, as instructed by the Committee;

(k) To consult with the Committee or any relevant Member States, as appropriate, when identifying individuals or entities that could be added to, or removed from, the List;

(l) To present to the Committee additional identifying and other information to assist the Committee in its efforts to keep the List as updated and accurate as possible;

(m) To collate, assess, monitor and report on and make recommendations regarding implementation of the measures, including by key Afghan institutions and

any capacity assistance requirements; to pursue case studies, as appropriate; and to explore in depth any other relevant issues as directed by the Committee;

(n) To consult with Member States and other relevant organizations and bodies, including United Nations Assistance Mission in Afghanistan (UNAMA) and other United Nations agencies, and engage in regular dialogue with representatives in New York and in capitals, taking into account their comments, especially regarding any issues that might be reflected in the Monitoring Team's reports referred to in paragraph (a) of this annex;

(o) To cooperate closely with the United Nations Office on Drugs and Crime (UNODC) and engage in a regular dialogue with Member States and other relevant organizations, including the Shanghai Cooperation Organization, the Collective Security Treaty Organization, and the Combined Maritime Forces, on the nexus between narcotics trafficking and those individuals, groups, undertakings, and entities eligible for listing under paragraph 1 of resolution 2255 (2015), and report as requested by the Committee;

(p) To provide an update to the special report of the Monitoring Team pursuant to resolution 2160 (2014) Annex (p), as part of its regular comprehensive report;

(q) To consult with Member States' intelligence and security services, including through regional forums, in order to facilitate the sharing of information and to strengthen enforcement of the measures;

(r) To consult with relevant representatives of the private sector, including financial institutions, to learn about the practical implementation of the assets freeze and to develop recommendations for the strengthening of that measure;

(s) To cooperate closely with the ISIL/Da'esh and Al-Qaida Sanctions Committee established pursuant to resolutions 1267 (1999) and 1989 (2011) and other relevant United Nations counter-terrorism bodies in providing information on the measures taken by Member States on kidnapping and hostage-taking for ransom and on relevant trends and developments in this area;

(t) To consult with Member States, relevant representatives of the private sector, including financial institutions and relevant non-financial businesses and professions, and with relevant international organizations, including the Financial Action Task Force (FATF) and its Global Network of FATF-style regional bodies (FSRBs), to raise awareness of sanctions and to assist in the implementation of the measures in accordance with FATF Recommendation 6 on asset freezing and its related guidance;

(u) To consult with Member States, relevant representatives of the private sector and other international organizations, including International Civil Aviation Organization (ICAO), the International Air Transport Association (IATA), the World Customs Organization (WCO), and INTERPOL to raise awareness of and learn about the practical implementation of the travel ban, including the use of advanced passenger information provided by civil aircraft operators to Member States, and assets freeze and to develop recommendations for the strengthening of the implementation of these measures;

(v) To consult with Member States, international and regional organizations and relevant representatives of the private sector on the threat posed by improvised explosive devices (IEDs) to peace, security and stability in Afghanistan, to raise awareness of the threat and to develop, in line with their responsibilities under paragraph (a) of this annex, recommendations for appropriate measures, to counter this threat;

(w) To work with relevant international and regional organizations in order to promote awareness of, and compliance with, the measures;

(x) To cooperate with INTERPOL and Member States to obtain photographs, physical descriptions and, in accordance with their national legislation, other biometric and biographic data of listed individuals when available for inclusion in INTERPOL-United Nations Security Council Special Notices and to exchange information on emerging threats;

(y) To assist other subsidiary bodies of the Security Council, and their expert panels, upon request, with enhancing their cooperation with INTERPOL, referred to in resolution [1699 \(2006\)](#);

(z) To assist the Committee in facilitating assistance in capacity-building for enhancing implementation of the measures, upon request by Member States;

(aa) To report to the Committee, on a regular basis or when the Committee so requests, through oral and/or written briefings on the work of the Monitoring Team, including its visits to Member States and its activities;

(bb) To study and report to the Committee on the current nature of the threat of individuals, groups, undertakings and entities associated with the Taliban, in constituting a threat to the peace, stability and security of Afghanistan and the best measures to confront it, including by developing a dialogue with relevant scholars, academic bodies and experts according to the priorities identified by the Committee;

(cc) To gather information, including from relevant Member States, on travel that takes place under a granted exemption, pursuant to paragraph 20 of resolution [2255 \(2015\)](#), and to report to the Committee, as appropriate;

(dd) Any other responsibility identified by the Committee.
